As Introduced

124th General Assembly Regular Session 2001-2002

H. B. No. 180

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REPRESENTATIVES Young, Callender, Latell

A BILL

Го	amend sections 2151.28 and 2151.31 of the Revised	1
	Code to permit confinement of a child who is a	2
	danger or threat to others, to generally require	3
	the adjudicatory hearing for a confined child to be	4
	held within 15 days after the complaint is filed,	5
	and to amend the versions of sections 2151.28 and	6
	2151.31 of the Revised Code that are scheduled to	7
	take effect January 1, 2002, to continue the	8
	provisions of this act on and after that effective	9
	date.	1 (

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

shelter care, the adjudicatory hearing shall be held and may be

Section 1. That sections 2151.28 and 2151.31 of the Revised
Code be amended to read as follows:
Sec. 2151.28. (A) No later than seventy-two hours after the
complaint is filed, the court shall fix a time for an adjudicatory
hearing. The court shall conduct the adjudicatory hearing within
one of the following periods of time:
(1) If the complaint alleged that the child violated section
2151.87 of the Revised Code or is a delinquent or unruly child or
a juvenile traffic offender and the child is not in detention or

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appointment of a relative as custodian would not be appropriate, it shall issue a written opinion setting forth the reasons for its determination and give a copy of the opinion to all parties and the guardian ad litem of the child.

The court's consideration of a relative for appointment as a temporary custodian does not make that relative a party to the proceedings.

- (2) The court shall comply with section 2151.419 of the Revised Code.
- (3) The court shall schedule the date for the dispositional hearing to be held pursuant to section 2151.35 of the Revised Code. The parents of the child have a right to be represented by counsel; however, in no case shall the dispositional hearing be held later than ninety days after the date on which the complaint was filed.
- (C)(1) The court shall direct the issuance of a summons directed to the child except as provided by this section, the parents, quardian, custodian, or other person with whom the child may be, and any other persons that appear to the court to be proper or necessary parties to the proceedings, requiring them to appear before the court at the time fixed to answer the allegations of the complaint. The summons shall contain the name and telephone number of the court employee designated by the court pursuant to section 2151.314 of the Revised Code to arrange for the prompt appointment of counsel for indigent persons. A child alleged to be an abused, neglected, or dependent child shall not be summoned unless the court so directs. A summons issued for a child who is under fourteen years of age and who is alleged to be a delinquent child, unruly child, or a juvenile traffic offender shall be served on the parent, guardian, or custodian of the child in the child's behalf.

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If the person who has physical custody of the child, or with whom the child resides, is other than the parent or guardian, then the parents and guardian also shall be summoned. A copy of the complaint shall accompany the summons.

- (2) In lieu of appearing before the court at the time fixed in the summons and prior to the date fixed for appearance in the summons, a child who is alleged to have violated section 2151.87 of the Revised Code and that child's parent, guardian, or custodian may sign a waiver of appearance before the clerk of the juvenile court and pay a fine of one hundred dollars. If the child and that child's parent, guardian, or custodian do not waive the court appearance, the court shall proceed with the adjudicatory hearing as provided in this section.
- (D) If the complaint contains a prayer for permanent custody, temporary custody, whether as the preferred or an alternative disposition, or a planned permanent living arrangement in a case involving an alleged abused, neglected, or dependent child, the summons served on the parents shall contain as is appropriate an explanation that the granting of permanent custody permanently divests the parents of their parental rights and privileges, an explanation that an adjudication that the child is an abused, neglected, or dependent child may result in an order of temporary custody that will cause the removal of the child from their legal custody until the court terminates the order of temporary custody or permanently divests the parents of their parental rights, or an explanation that the issuance of an order for a planned permanent living arrangement will cause the removal of the child from the legal custody of the parents if any of the conditions listed in divisions (A)(5)(a) to (c) of section 2151.353 of the Revised Code are found to exist.
- (E)(1) Except as otherwise provided in division (E)(2) of this section, the court may endorse upon the summons an order

directing the parents, guardian, or other person with whom the
child may be to appear personally at the hearing and directing the
person having the physical custody or control of the child to
bring the child to the hearing.

- (2) In cases in which the complaint alleges that a child is an unruly or delinquent child for being an habitual or chronic truant and that the parent, guardian, or other person having care of the child has failed to cause the child's attendance at school, the court shall endorse upon the summons an order directing the parent, guardian, or other person having care of the child to appear personally at the hearing and directing the person having the physical custody or control of the child to bring the child to the hearing.
- (F)(1) The summons shall contain a statement advising that any party is entitled to counsel in the proceedings and that the court will appoint counsel or designate a county public defender or joint county public defender to provide legal representation if the party is indigent.
- (2) In cases in which the complaint alleges a child to be an abused, neglected, or dependent child and no hearing has been conducted pursuant to division (A) of section 2151.314 of the Revised Code with respect to the child or a parent, guardian, or custodian of the child does not attend the hearing, the summons also shall contain a statement advising that a case plan may be prepared for the child, the general requirements usually contained in case plans, and the possible consequences of failure to comply with a journalized case plan.
- (G) If it appears from an affidavit filed or from sworn testimony before the court that the conduct, condition, or surroundings of the child are endangering the child's health or welfare or those of others, that the child may abscond or be removed from the jurisdiction of the court, or that the child will

order under this chapter and does not provide any basis for attacking the jurisdiction of the court or the validity of any 171 order of the court. 172 (L) If the court, at an adjudicatory hearing held pursuant to 173

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division (A) of this section upon a complaint alleging that a child is an abused, neglected, dependent, delinquent, or unruly child or a juvenile traffic offender, determines that the child is a dependent child, the court shall incorporate that determination

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into written findings of fact and conclusions of law and enter	178
those findings of fact and conclusions of law in the record of the	179
case. The court shall include in those findings of fact and	180
conclusions of law specific findings as to the existence of any	181
danger to the child and any underlying family problems that are	182
the basis for the court's determination that the child is a	183
dependent child.	184
Sec. 2151.31. (A) A child may be taken into custody in any of the following ways:	185 186
(1) Pursuant to an order of the court under this chapter or	187
pursuant to an order of the court upon a motion filed pursuant to	188
division (B) of section 2930.05 of the Revised Code;	189
(2) Pursuant to the laws of arrest;	190
(3) By a law enforcement officer or duly authorized officer	191
of the court when any of the following conditions are present:	192
(a) There are reasonable grounds to believe that the child is	193
suffering from illness or injury and is not receiving proper care,	194
as described in section 2151.03 of the Revised Code, and the	195
child's removal is necessary to prevent immediate or threatened	196
physical or emotional harm;	197
(b) There are reasonable grounds to believe that the child is	198
in immediate danger from the child's surroundings and that the	199
child's removal is necessary to prevent immediate or threatened	200
physical or emotional harm;	201
(c) There are reasonable grounds to believe that a parent,	202
guardian, custodian, or other household member of the child's	203
household has abused or neglected another child in the household	204
and to believe that the child is in danger of immediate or	205
threatened physical or emotional harm from that person.	206
(4) By an enforcement official, as defined in section 4109.01	207

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of the Revised Code, under the circumstances set forth in section	208
4109.08 of the Revised Code;	209
(5) By a law enforcement officer or duly authorized officer	210
of the court when there are reasonable grounds to believe that the	211
child has run away from the child's parents, guardian, or other	212
custodian;	213
(6) By a law enforcement officer or duly authorized officer	214
of the court when any of the following apply:	215
(a) There are reasonable grounds to believe that the conduct,	216
conditions, or surroundings of the child are endangering the	217
health, welfare, or safety of the child.	218
(b) A complaint has been filed with respect to the child	219
under section 2151.27 of the Revised Code and there are reasonable	220
grounds to believe that the child may abscond or be removed from	221
the jurisdiction of the court.	222
(c) The child is required to appear in court and there are	223
reasonable grounds to believe that the child will not be brought	224
before the court when required.	225
(B)(1) The taking of a child into custody is not and shall	226
not be deemed an arrest except for the purpose of determining its	227
validity under the constitution of this state or of the United	228
States.	229
(2) Except as provided in division (C) of section 2151.311 of	230
the Revised Code, a child taken into custody shall not be held in	231
any state correctional institution, county, multicounty, or	232
municipal jail or workhouse, or any other place where any adult	233
convicted of crime, under arrest, or charged with crime is held.	234
(C) A child taken into custody shall not be confined in a	235
place of juvenile detention or placed in shelter care prior to the	236
implementation of the court's final order of disposition, unless	237

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detention or shelter care is required to protect the child from immediate or threatened physical or emotional harm, because the child is a danger or threat to one or more other persons, because the child may abscond or be removed from the jurisdiction of the court, because the child has no parents, guardian, or custodian or other person able to provide supervision and care for the child and return the child to the court when required, or because an order for placement of the child in detention or shelter care has been made by the court pursuant to this chapter.

(D) Upon receipt of notice from a person that the person intends to take an alleged abused, neglected, or dependent child into custody pursuant to division (A)(3) of this section, a juvenile judge or a designated referee may grant by telephone an ex parte emergency order authorizing the taking of the child into custody if there is probable cause to believe that any of the conditions set forth in divisions (A)(3)(a) to (c) of this section are present. The judge or referee shall journalize any ex parte emergency order issued pursuant to this division. If an order is issued pursuant to this division and the child is taken into custody pursuant to the order, a sworn complaint shall be filed with respect to the child before the end of the next business day after the day on which the child is taken into custody and a hearing shall be held pursuant to division (E) of this section and the Juvenile Rules. A juvenile judge or referee shall not grant an emergency order by telephone pursuant to this division until after the judge or referee determines that reasonable efforts have been made to notify the parents, guardian, or custodian of the child that the child may be placed into shelter care and of the reasons for placing the child into shelter care, except that, if the requirement for notification would jeopardize the physical or emotional safety of the child or result in the child being removed from the court's jurisdiction, the judge or referee may issue the

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order for taking the child into custody and placing the child into	270
shelter care prior to giving notice to the parents, guardian, or	271
custodian of the child.	272
(E) If a judge or referee pursuant to division (D) of this	273
section issues an ex parte emergency order for taking a child into	274
custody, the court shall hold a hearing to determine whether there	275
is probable cause for the emergency order. The hearing shall be	276
held before the end of the next business day after the day on	277
which the emergency order is issued, except that it shall not be	278
held later than seventy-two hours after the emergency order is	279
issued.	280
If the court determines at the hearing that there is not	281
probable cause for the issuance of the emergency order issued	282
pursuant to division (D) of this section, it shall order the child	283
released to the custody of the child's parents, guardian, or	284
custodian. If the court determines at the hearing that there is	285
probable cause for the issuance of the emergency order issued	286
pursuant to division (D) of this section, the court shall do all	287
of the following:	288
(1) Ensure that a complaint is filed or has been filed;	289
(2) Comply with section 2151.419 of the Revised Code;	290
(3) Hold a hearing pursuant to section 2151.314 of the	291
Revised Code to determine if the child should remain in shelter	292
care.	293
(F) If the court determines at the hearing held pursuant to	294
division (E) of this section that there is probable cause to	295
believe that the child is an abused child, as defined in division	296

- believe that the child is an abused child, as defined in division (A) of section 2151.031 of the Revised Code, the court may do any of the following:
- (1) Upon the motion of any party, the guardian ad litem, the prosecuting attorney, or an employee of the public children

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services agency, or its own motion, issue reasonable protective orders with respect to the interviewing or deposition of the child;	301 302 303
(2) Order that the child's testimony be videotaped for preservation of the testimony for possible use in any other proceedings in the case;	304 305 306
(3) Set any additional conditions with respect to the child or the case involving the child that are in the best interest of the child.	307 308 309
(G) This section is not intended, and shall not be construed, to prevent any person from taking a child into custody, if taking the child into custody is necessary in an emergency to prevent the physical injury, emotional harm, or neglect of the child.	310 311 312 313 314
Section 2. That existing sections 2151.28 and 2151.31 of the Revised Code are hereby repealed.	315 316
Section 3. That the versions of sections 2151.28 and 2151.31 of the Revised Code that are scheduled to take effect on January 1, 2002, be amended to read as follows:	317 318 319
Sec. 2151.28. (A) No later than seventy-two hours after the complaint is filed, the court shall fix a time for an adjudicatory hearing. The court shall conduct the adjudicatory hearing within one of the following periods of time:	320 321 322 323
(1) Subject to division (D) of section 2152.13 of the Revised Code, if the complaint alleged that the child violated section 2151.87 of the Revised Code or is a delinquent or unruly child or a juvenile traffic offender and the child is not in detention or	324 325 326 327
<pre>shelter care, the adjudicatory hearing shall be held and may be continued in accordance with the Juvenile Rules.</pre>	328 329

(2) If the complaint alleged that the child is an abused,	330
neglected, or dependent child, the adjudicatory hearing shall be	331
held no later than thirty days after the complaint is filed,	332
except that, for good cause shown, the court may continue the	333
adjudicatory hearing for either of the following periods of time:	334
(a) For ten days beyond the thirty-day deadline to allow any	335
party to obtain counsel;	336
(b) For a reasonable period of time beyond the thirty-day	337
deadline to obtain service on all parties or any necessary	338
evaluation, except that the adjudicatory hearing shall not be held	339
later than sixty days after the date on which the complaint was	340
filed.	341
(3) If the child who is the subject of the complaint is in	342
detention or shelter care, the hearing shall be held not later	343
than fifteen days after the filing of the complaint. Upon a	344
showing of good cause, the adjudicatory hearing may be continued	345
and detention or shelter care extended.	346
(B) At an adjudicatory hearing held pursuant to division	347
(A)(2) of this section, the court, in addition to determining	348
whether the child is an abused, neglected, or dependent child,	349
shall determine whether the child should remain or be placed in	350
shelter care until the dispositional hearing. When the court makes	351
the shelter care determination, all of the following apply:	352
(1) The court shall determine whether there are any relatives	353
of the child who are willing to be temporary custodians of the	354
child. If any relative is willing to be a temporary custodian, the	355
child otherwise would remain or be placed in shelter care, and the	356
appointment is appropriate, the court shall appoint the relative	357
as temporary custodian of the child, unless the court appoints	358
another relative as custodian. If it determines that the	359
appointment of a relative as custodian would not be appropriate,	360

If the person who has physical custody of the child, or with

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be summoned unless the court so directs. A summons issued for a

child who is under fourteen years of age and who is alleged to be

a delinquent child, unruly child, or a juvenile traffic offender

in the child's behalf.

shall be served on the parent, guardian, or custodian of the child

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whom	the	child	resides,	is oth	ner th	an t	the	parent	or	guardian,	then
the p	paren	its and	guardian	also	shall	be	sun	moned.	A c	copy of th	е
comp	laint	shall	accompany	y the	summo	ns.					

- (2) In lieu of appearing before the court at the time fixed in the summons and prior to the date fixed for appearance in the summons, a child who is alleged to have violated section 2151.87 of the Revised Code and that child's parent, guardian, or custodian may sign a waiver of appearance before the clerk of the juvenile court and pay a fine of one hundred dollars. If the child and that child's parent, guardian, or custodian do not waive the court appearance, the court shall proceed with the adjudicatory hearing as provided in this section.
- (D) If the complaint contains a prayer for permanent custody, temporary custody, whether as the preferred or an alternative disposition, or a planned permanent living arrangement in a case involving an alleged abused, neglected, or dependent child, the summons served on the parents shall contain as is appropriate an explanation that the granting of permanent custody permanently divests the parents of their parental rights and privileges, an explanation that an adjudication that the child is an abused, neglected, or dependent child may result in an order of temporary custody that will cause the removal of the child from their legal custody until the court terminates the order of temporary custody or permanently divests the parents of their parental rights, or an explanation that the issuance of an order for a planned permanent living arrangement will cause the removal of the child from the legal custody of the parents if any of the conditions listed in divisions (A)(5)(a) to (c) of section 2151.353 of the Revised Code are found to exist.
- (E)(1) Except as otherwise provided in division (E)(2) of this section, the court may endorse upon the summons an order directing the parents, guardian, or other person with whom the

child	may	be	to	appear	pers	sonally	at	the	heari	ing	and	direct	ing	the	
perso	n hav	/ing	th	e physi	cal	custody	or or	cor	ntrol	of	the	child	to		
bring	the	chi	ld	to the	hear	ring.									

- (2) In cases in which the complaint alleges that a child is an unruly or delinquent child for being an habitual or chronic truant and that the parent, guardian, or other person having care of the child has failed to cause the child's attendance at school, the court shall endorse upon the summons an order directing the parent, guardian, or other person having care of the child to appear personally at the hearing and directing the person having the physical custody or control of the child to bring the child to the hearing.
- (F)(1) The summons shall contain a statement advising that any party is entitled to counsel in the proceedings and that the court will appoint counsel or designate a county public defender or joint county public defender to provide legal representation if the party is indigent.
- (2) In cases in which the complaint alleges a child to be an abused, neglected, or dependent child and no hearing has been conducted pursuant to division (A) of section 2151.314 of the Revised Code with respect to the child or a parent, guardian, or custodian of the child does not attend the hearing, the summons also shall contain a statement advising that a case plan may be prepared for the child, the general requirements usually contained in case plans, and the possible consequences of failure to comply with a journalized case plan.
- (G) If it appears from an affidavit filed or from sworn testimony before the court that the conduct, condition, or surroundings of the child are endangering the child's health or welfare or those of others, that the child may abscond or be removed from the jurisdiction of the court, or that the child will not be brought to the court, notwithstanding the service of the

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summons, the court may endorse upon the summons an order that a	456
law enforcement officer serve the summons and take the child into	457
immediate custody and bring the child forthwith to the court.	458
(H) A party, other than the child, may waive service of	459
summons by written stipulation.	460
(I) Before any temporary commitment is made permanent, the	461
court shall fix a time for hearing in accordance with section	462
2151.414 of the Revised Code and shall cause notice by summons to	463
be served upon the parent or guardian of the child and the	464
guardian ad litem of the child, or published, as provided in	465
section 2151.29 of the Revised Code. The summons shall contain an	466
explanation that the granting of permanent custody permanently	467
divests the parents of their parental rights and privileges.	468
(J) Any person whose presence is considered necessary and who	469
is not summoned may be subpoenaed to appear and testify at the	470
hearing. Anyone summoned or subpoenaed to appear who fails to do	471
so may be punished, as in other cases in the court of common	472
pleas, for contempt of court. Persons subpoenaed shall be paid the	473
same witness fees as are allowed in the court of common pleas.	474
(K) The failure of the court to hold an adjudicatory hearing	475
within any time period set forth in division (A)(2) of this	476
section does not affect the ability of the court to issue any	477
order under this chapter and does not provide any basis for	478
attacking the jurisdiction of the court or the validity of any	479
order of the court.	480
(L) If the court, at an adjudicatory hearing held pursuant to	481
division (A) of this section upon a complaint alleging that a	482
child is an abused, neglected, dependent, delinquent, or unruly	483

child or a juvenile traffic offender, determines that the child is

a dependent child, the court shall incorporate that determination

into written findings of fact and conclusions of law and enter

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(4) By an enforcement official, as defined in section 4109.01

of the Revised Code, under the circumstances set forth in section

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4109.08 of the Revised Code;	517
(5) By a law enforcement officer or duly authorized officer of the court when there are reasonable grounds to believe that the child has run away from the child's parents, guardian, or other custodian;	518 519 520 521
(6) By a law enforcement officer or duly authorized officer of the court when any of the following apply:	522 523
(a) There are reasonable grounds to believe that the conduct, conditions, or surroundings of the child are endangering the health, welfare, or safety of the child.	524 525 526
(b) A complaint has been filed with respect to the child under section 2151.27 or 2152.021 of the Revised Code or the child has been indicted under division (A) of section 2152.13 of the Revised Code or charged by information as described in that	527 528 529 530
section and there are reasonable grounds to believe that the child may abscond or be removed from the jurisdiction of the court.	531 532
(c) The child is required to appear in court and there are reasonable grounds to believe that the child will not be brought before the court when required.	533534535
(d) There are reasonable grounds to believe that the child committed a delinquent act and that taking the child into custody is necessary to protect the public interest and safety.	536 537 538
(B)(1) The taking of a child into custody is not and shall not be deemed an arrest except for the purpose of determining its validity under the constitution of this state or of the United States.	539 540 541 542
(2) Except as provided in division (C) of section 2151.311 of the Revised Code, a child taken into custody shall not be held in any state correctional institution, county, multicounty, or municipal jail or workhouse, or any other place where any adult	543 544 545 546

convicted of crime, under arrest, or charged with crime is held.

(C)(1) Except as provided in division (C)(2) of this section, a child taken into custody shall not be confined in a place of juvenile detention or placed in shelter care prior to the implementation of the court's final order of disposition, unless detention or shelter care is required to protect the child from immediate or threatened physical or emotional harm, because the child is a danger or threat to one or more other persons, because the child may abscond or be removed from the jurisdiction of the court, because the child has no parents, guardian, or custodian or other person able to provide supervision and care for the child and return the child to the court when required, or because an order for placement of the child in detention or shelter care has been made by the court pursuant to this chapter.

- (2) A child alleged to be a delinquent child who is taken into custody may be confined in a place of juvenile detention prior to the implementation of the court's final order of disposition if the confinement is authorized under section 2152.04 of the Revised Code or if the child is alleged to be a serious youthful offender under section 2152.13 of the Revised Code and is not released on bond.
- (D) Upon receipt of notice from a person that the person intends to take an alleged abused, neglected, or dependent child into custody pursuant to division (A)(3) of this section, a juvenile judge or a designated referee may grant by telephone an ex parte emergency order authorizing the taking of the child into custody if there is probable cause to believe that any of the conditions set forth in divisions (A)(3)(a) to (c) of this section are present. The judge or referee shall journalize any ex parte emergency order issued pursuant to this division. If an order is issued pursuant to this division and the child is taken into custody pursuant to the order, a sworn complaint shall be filed

with respect to the child before the end of the next business day after the day on which the child is taken into custody and a hearing shall be held pursuant to division (E) of this section and the Juvenile Rules. A juvenile judge or referee shall not grant an emergency order by telephone pursuant to this division until after the judge or referee determines that reasonable efforts have been made to notify the parents, guardian, or custodian of the child that the child may be placed into shelter care and of the reasons for placing the child into shelter care, except that, if the requirement for notification would jeopardize the physical or emotional safety of the child or result in the child being removed from the court's jurisdiction, the judge or referee may issue the order for taking the child into custody and placing the child into shelter care prior to giving notice to the parents, guardian, or custodian of the child.

(E) If a judge or referee pursuant to division (D) of this section issues an ex parte emergency order for taking a child into custody, the court shall hold a hearing to determine whether there is probable cause for the emergency order. The hearing shall be held before the end of the next business day after the day on which the emergency order is issued, except that it shall not be held later than seventy-two hours after the emergency order is issued.

If the court determines at the hearing that there is not probable cause for the issuance of the emergency order issued pursuant to division (D) of this section, it shall order the child released to the custody of the child's parents, guardian, or custodian. If the court determines at the hearing that there is probable cause for the issuance of the emergency order issued pursuant to division (D) of this section, the court shall do all of the following:

(1) Ensure that a complaint is filed or has been filed;

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(2) Comply with section 2151.419 of the Revised Code;	611
(3) Hold a hearing pursuant to section 2151.314 of the	612
Revised Code to determine if the child should remain in shelter	613
care.	614
(F) If the court determines at the hearing held pursuant to	615
division (E) of this section that there is probable cause to	616
believe that the child is an abused child, as defined in division	617
(A) of section 2151.031 of the Revised Code, the court may do any	618
of the following:	619
(1) Upon the motion of any party, the guardian ad litem, the	620
prosecuting attorney, or an employee of the public children	621
services agency, or its own motion, issue reasonable protective	622
orders with respect to the interviewing or deposition of the	623
child;	624
(2) Order that the child's testimony be videotaped for	625
preservation of the testimony for possible use in any other	626
proceedings in the case;	627
(3) Set any additional conditions with respect to the child	628
or the case involving the child that are in the best interest of	629
the child.	630
(G) This section is not intended, and shall not be construed,	631
to prevent any person from taking a child into custody, if taking	632
the child into custody is necessary in an emergency to prevent the	633
physical injury, emotional harm, or neglect of the child.	634
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Section 4. That the existing versions of sections 2151.28 and	636
2151.31 that are scheduled to take effect on January 1, 2002, are	637
hereby repealed.	638
Section 5. Sections 4 and 5 of this act shall take effect on	639