## As Passed by the House

# **124th General Assembly Regular Session** 2001-2002

Sub. H. B. No. 416

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**REPRESENTATIVES** Trakas, Evans, Seitz, Sullivan, Seaver, Patton, Schmidt, Jerse, Oakar, Carano, Faber, Collier, Allen, Schneider, Schaffer, Britton, Williams, Latta, Kilbane, Gilb, Niehaus, Callender, Hartnett, Brown, Olman, Calvert, Blasdel, Grendell, Carey, Aslanides, Cates, Sulzer, Willamowski, Perry, Distel, Flannery, DePiero, Jolivette, Ogg, Hughes, Carmichael, Womer Benjamin, Webster, Reidelbach, Otterman, G. Smith, Roman, Hoops, Coates, Latell

## A BILL

То	amend sections 5701.13 and 5709.12 of the Revised	1
	Code to provide property tax exemption for	2
	retirement or nursing homes belonging to tax-exempt	3
	organizations and occupied by persons who have	4
	retired from uncompensated service to a charitable,	5
	religious, fraternal, or educational institution.	б

### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5701.13 and 5709.12 of the Revised	7
Code be amended to read as follows:	8
Sec. 5701.13. (A) As used in this section:	9
(1) "Nursing home" means a nursing home or a home for the	10
aging, as those terms are defined in section 3721.01 of the	
Revised Code, that is issued a license pursuant to section 3721.02	
of the Revised Code.	

(2) "Residential care facility" means a residential care facility, as defined in section 3721.01 of the Revised Code, that is issued a license pursuant to section 3721.02 of the Revised Code.

(3) "Adult care facility" means an adult care facility as defined in section 3722.01 of the Revised Code that is issued a license pursuant to section 3722.04 of the Revised Code.

(B) As used in Title LVII of the Revised Code, and for the purpose of other sections of the Revised Code that refer specifically to Chapter 5701. or section 5701.13 of the Revised Code, a "home for the aged" means a <u>either of the following:</u>

(1) A place of residence for aged and infirm persons that satisfies divisions (B)(1)(a) to (e) of this section:

(a) It is either a nursing home, residential care facility, or adult care facility and that meets all of the following standards:

(1)(b) It is owned by a corporation, unincorporated association, or trust of a charitable, religious, or fraternal nature, which is organized and operated not for profit, which is not formed for the pecuniary gain or profit of, and whose net earnings or any part of whose net earnings is not distributable to, its members, trustees, officers, or other private persons, and which is exempt from federal income taxation under section 501 of the "Internal Revenue Code of 1986," 100 Stat. 2085, 26 U.S.C. 1.

 $\frac{(2)}{(2)}$  (c) It is open to the public without regard to race, color, or national origin+.

(3)(d) It does not pay, directly or indirectly, compensation 40 for services rendered, interest on debts incurred, or purchase 41 price for land, building, equipment, supplies, or other goods or 42 chattels, which compensation, interest, or purchase price is 43 unreasonably high+.

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(4)(e) It provides services for the life of each resident without regard to his the resident's ability to continue payment for the full cost of the services.

(2) A place of residence that satisfies divisions (B)(1)(b), 48 (d), and (e) of this section; that satisfies the definition of 49 "nursing home," "residential care facility," or "adult care 50 facility" under section 3721.01 or 3722.01 of the Revised Code regardless of whether it is licensed as such a home or facility; 52 and that is provided at no charge to individuals on account of 53 their service without compensation to a charitable, religious, 54 fraternal, or educational institution, which individuals are aged 55 or infirm and are members of the corporation, association, or 56 trust that owns the place of residence. For the purposes of 57 division (B)(2) of this section, "compensation" does not include 58 furnishing room and board, clothing, health care, or other 59 necessities, or stipends or other de minimis payments to defray 60 the cost thereof. 61

Exemption from taxation shall be accorded, on proper application, only to those homes or parts of homes which meet the standards and provide the services specified in this section.

Nothing in this section shall be construed as preventing a 65 home from requiring a resident with financial need to apply for 66 any applicable financial assistance or requiring a home to retain 67 a resident who willfully refuses to pay for services for which he 68 the resident has contracted even though he the resident has 69 sufficient resources to do so. 70

(C)(1) If a corporation, unincorporated association, or trust 71 described in division (B)(1)(b) of this section is granted a 72 certificate of need pursuant to section 3702.52 of the Revised 73 Code to construct, add to, or otherwise modify a nursing home, or 74 is given approval pursuant to section 3791.04 of the Revised Code 75 76 to construct, add to, or otherwise modify a residential care

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facility or adult care facility and if the corporation, 77 association, or trust submits an affidavit to the tax commissioner 78 stating that, commencing on the date of licensure and continuing 79 thereafter, the home or facility will be operated in accordance 80 with the requirements of divisions (B)(1), (2), (3), and (4)(a) to 81 (e) of this section, the corporation, association, or trust shall 82 be considered to be operating a "home for the aged" within the 83 meaning of division (B)(1) of this section, beginning on the first 84 day of January of the year in which such certificate is granted or 85 approval is given. 86

(2) If a corporation, association, or trust is considered to 87 be operating a "home for the aged" pursuant to division (C)(1) of 88 this section, the corporation, association, or trust shall notify 89 the tax commissioner in writing upon the occurrence of any of the 90 following events:

(a) The corporation, association, or trust no longer intends 92 to complete the construction of, addition to, or modification of 93 the home or facility, to obtain the appropriate license for the 94 home or facility, or to commence operation of the home or facility 95 in accordance with the requirements of divisions (B)(1), (2), (3),96 and (4)(a) to (e) of this section; 97

(b) The certificate of approval referred to in division 98 (C)(1) of this section expires, is revoked, or is otherwise 99 terminated prior to the completion of the construction of, 100 addition to, or modification of the home or facility; 101

(c) The license to operate the home or facility is not 102 granted by the director of health within one year following 103 completion of the construction of, addition to, or modification of 104 the home or facility; 105

(d) The license to operate the home or facility is not 106 granted by the director of health within four years following the 107 date upon which the certificate or approval referred to in 108

division (C)(1) of this section was granted or given;

(e) The home or facility is granted a license to operate as a 110 nursing home, residential care facility, or adult care facility. 111

(3) Upon the occurrence of any of the events referred to in 112 divisions (C)(2)(a), (b), (c), (d), or and (e) of this section, 113 the corporation, association, or trust shall no longer be 114 considered to be operating a "home for the aged" pursuant to 115 division (C)(1) of this section, except that the tax commissioner, 116 for good cause shown and to the extent he the commissioner 117 considers appropriate, may extend the time period specified in 118 division (C)(2)(c) or (d) of this section, or both. Nothing in 119 division (C)(3) of this section shall be construed to prevent a 120 nursing home, residential care facility, or adult care facility 121 from qualifying as a "home for the aged" if, upon proper 122 application made pursuant to division (B) of this section, it is 123 found to meet the requirements of divisions (A) and (B) of this 124 section. 125

Sec. 5709.12. (A) As used in this section, "independent 126 living facilities" means any residential housing facilities and 127 related property that are not a nursing home, residential care 128 facility, or adult care facility as defined in division (A) of 129 section 5701.13 of the Revised Code. 130

(B) Lands, houses, and other buildings belonging to a county, 131 township, or municipal corporation and used exclusively for the 132 accommodation or support of the poor, or leased to the state or 133 any political subdivision for public purposes shall be exempt from 134 taxation. Real and tangible personal property belonging to 135 institutions that is used exclusively for charitable purposes 136 shall be exempt from taxation, including real property belonging 137 to an institution that is a nonprofit corporation that receives a 138 grant under the Thomas Alva Edison grant program authorized by 139

division (C) of section 122.33 of the Revised Code at any time 140 during the tax year and being held for leasing or resale to 141 others. If, at any time during a tax year for which such property 142 is exempted from taxation, the corporation ceases to quality 143 gualify for such a grant, the director of development shall notify 144 the tax commissioner, and the tax commissioner shall cause the 145 property to be restored to the tax list beginning with the 146 following tax year. All property owned and used by a nonprofit 147 organization exclusively for a home for the aged, as defined in 148 section 5701.13 of the Revised Code, also shall be exempt from 149 taxation. 150

(C)(1) If a home for the aged <u>described in division (B)(1) of</u> 151 section 5701.13 of the Revised Code is operated in conjunction 152 with or at the same site as independent living facilities, the 153 exemption granted in division (B) of this section shall include 154 kitchen, dining room, clinic, entry ways, maintenance and storage 155 areas, and land necessary for access commonly used by both 156 residents of the home for the aged and residents of the 157 independent living facilities. Other facilities commonly used by 158 both residents of the home for the aged and residents of 159 independent living units shall be exempt from taxation only if the 160 other facilities are used primarily by the residents of the home 161 for the aged. Vacant land currently unused by the home, and 162 independent living facilities and the lands connected with them 163 are not exempt from taxation. Except as provided in division (A) 164 of section 5709.121 of the Revised Code, property of a home leased 165 for nonresidential purposes is not exempt from taxation. 166

(2) Independent living facilities are exempt from taxation if167they are operated in conjunction with or at the same site as a168home for the aged described in division (B)(2) of section 5701.13169of the Revised Code; operated by a corporation, association, or170trust described in division (B)(1)(b) of that section; operated171

exclusively for the benefit of members of the corporation,	172
association, or trust who are retired, aged, or infirm; and	173
provided to those members without charge in consideration of their	174
service, without compensation, to a charitable, religious,	
fraternal, or educational institution. For the purposes of	
division (C)(2) of this section, "compensation" does not include	177
furnishing room and board, clothing, health care, or other	178
necessities, or stipends or other de minimis payments to defray	
the cost thereof.	

(D)(1) A private corporation established under federal law, 181 defined in 36 U.S.C. 1101, Pub. L. No. 102-199, 105 Stat. 1629, as 182 amended, the objects of which include encouraging the advancement 183 of science generally, or of a particular branch of science, the 184 promotion of scientific research, the improvement of the 185 qualifications and usefulness of scientists, or the increase and 186 diffusion of scientific knowledge is conclusively presumed to be a 187 charitable or educational institution. A private corporation 188 established as a nonprofit corporation under the laws of a state, 189 that is exempt from federal income taxation under section 190 501(c)(3) of the Internal Revenue Code of 1986, 100 Stat. 2085, 26 191 U.S.C.A. 1, as amended, and has as its principal purpose one or 192 more of the foregoing objects, also is conclusively presumed to be 193 a charitable or educational institution. 194

The fact that an organization described in this division 195 operates in a manner that results in an excess of revenues over 196 expenses shall not be used to deny the exemption granted by this 197 section, provided such excess is used, or is held for use, for 198 exempt purposes or to establish a reserve against future 199 contingencies; and, provided further, that such excess may not be 200 distributed to individual persons or to entities that would not be 201 entitled to the tax exemptions provided by this chapter. Nor shall 202 the fact that any scientific information diffused by the 203

organization is of particular interest or benefit to any of its204individual members be used to deny the exemption granted by this205section, provided that such scientific information is available to206the public for purchase or otherwise.207

(2) Division (D)(2) of this section does not apply to real 208 property exempted from taxation under this section and division 209 (C) of section 5709.121 of the Revised Code and belonging to a 210 nonprofit corporation described in division (D)(1) of this section 211 that has received a grant under the Thomas Alva Edison grant 212 program authorized by division (C) of section 122.33 of the 213 Revised Code during any of the tax years the property was exempted 214 from taxation. 215

216 When a private corporation described in division (D)(1) of this section sells all or any portion of a tract, lot, or parcel 217 of real estate that has been exempt from taxation under this 218 section and section 5709.121 of the Revised Code, the portion sold 219 shall be restored to the tax list for the year following the year 220 221 of the sale and a charge shall be levied against the sold property in an amount equal to the tax savings on such property during the 2.2.2 four tax years preceding the year the property is placed on the 223 tax list. The tax savings equals the amount of the additional 224 taxes that would have been levied if such property had not been 225 exempt from taxation. 226

The charge constitutes a lien of the state upon such property 227 as of the first day of January of the tax year in which the charge 228 is levied and continues until discharged as provided by law. The 229 charge may also be remitted for all or any portion of such 230 property that the tax commissioner determines is entitled to 231 exemption from real property taxation for the year such property 232 is restored to the tax list under any provision of the Revised 233 Code, other than sections 725.02, 1728.10, 3735.67, 5709.40, 234 5709.41, 5709.62, 5709.63, 5709.71, 5709.73, 5709.78, and 5709.84, 235

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upon an application for exemption covering the year such property is restored to the tax list filed under section 5715.27 of the Revised Code.

(E) Real property held by an organization organized and 239 operated exclusively for charitable purposes as described under 240 section 501(c)(3) of the Internal Revenue Code and exempt from 241 federal taxation under section 501(a) of the Internal Revenue 242 Code, 26 U.S.C.A. 501(a) and (c)(3), as amended, for the purpose 243 of constructing or rehabilitating residences for eventual transfer 244 to qualified low-income families through sale, lease, or land 245 installment contract, shall be exempt from taxation. 246

The exemption shall commence on the day title to the property 247 is transferred to the organization and shall continue to the end 248 of the tax year in which the organization transfers title to the 249 property to a qualified low-income family. In no case shall the 250 exemption extend beyond the second succeeding tax year following 251 the year in which the title was transferred to the organization. 252 If the title is transferred to the organization and from the 253 organization to a qualified low-income family in the same tax 254 year, the exemption shall continue to the end of that tax year. 255 The proportionate amount of taxes that are a lien but not yet 256 determined, assessed, and levied for the tax year in which title 257 is transferred to the organization shall be remitted by the county 258 259 auditor for each day of the year that title is held by the organization. 260

Upon transferring the title to another person, the 261 organization shall file with the county auditor an affidavit 262 affirming that the title was transferred to a qualified low-income 263 family or that the title was not transferred to a qualified 264 low-income family, as the case may be; if the title was 265 transferred to a qualified low-income family, the affidavit shall 266 identify the transferee by name. If the organization transfers 267

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268 title to the property to anyone other than a qualified low-income 269 family, the exemption, if it has not previously expired, shall 270 terminate, and the property shall be restored to the tax list for 271 the year following the year of the transfer and a charge shall be 272 levied against the property in an amount equal to the amount of 273 additional taxes that would have been levied if such property had 274 not been exempt from taxation. The charge constitutes a lien of 275 the state upon such property as of the first day of January of the 276 tax year in which the charge is levied and continues until 277 discharged as provided by law.

The application for exemption shall be filed as otherwise 278 required under section 5715.27 of the Revised Code, except that 279 the organization holding the property shall file with its 280 application documentation substantiating its status as an 281 organization organized and operated exclusively for charitable 282 purposes under section 501(c)(3) of the Internal Revenue Code and 283 its qualification for exemption from federal taxation under 284 section 501(a) of the Internal Revenue Code, and affirming its 285 intention to construct or rehabilitate the property for the 286 eventual transfer to qualified low-income families. 287

As used in this division, "qualified low-income family" means 288 a family whose income does not exceed two hundred per cent of the 289 official federal poverty guidelines as revised annually in 290 accordance with section 673(2) of the "Omnibus Budget 291 Reconciliation Act of 1981," 95 Stat. 511, 42 U.S.C.A. 9902, as 292 amended, for a family size equal to the size of the family whose 293 income is being determined. 294

Section 2. That existing sections 5701.13 and 5709.12 of the 295 Revised Code are hereby repealed. 296

**Section 3.** The amendment by this act of sections 5701.13 and 297