# As Reported by the Senate State and Local Government and Veterans Affairs Committee

124th General Assembly Regular Session 2001-2002

H. B. No. 454

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REPRESENTATIVES Coates, Otterman, Allen, Carano, Driehaus, McGregor,
Strahorn, Setzer, Wolpert, Flowers, Schmidt, Salerno, Seaver, Sykes, Perry,
Cirelli, Distel, Krupinski, Rhine, Beatty, Hartnett, Sferra, DePiero, Fedor,
R. Miller, DeBose, Brown, Latell, Niehaus, Seitz, Hollister, D. Miller,
Reidelbach, Hughes, Raga, Hagan, Willamowski, Redfern, Ogg, Britton,
Manning, Damschroder, Hoops

# A BILL

To amend section 5705.41 of the Revised Code to raise the threshold amount below which the fiscal officer of a political subdivision can approve expenditures made without a certificate of available funds.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

**Section 1.** That section 5705.41 of the Revised Code be 5 amended to read as follows: 6 Sec. 5705.41. No subdivision or taxing unit shall: 7 (A) Make any appropriation of money except as provided in 8 Chapter 5705. of the Revised Code; provided, that the 9 authorization of a bond issue shall be deemed to be an 10 appropriation of the proceeds of the bond issue for the purpose 11 for which such bonds were issued, but no expenditure shall be made 12 from any bond fund until first authorized by the taxing authority; 13

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(B) Make any expenditure of money unless it has been appropriated as provided in such chapter;

(C) Make any expenditure of money except by a proper warrant drawn against an appropriate fund;

(D)(1) Except as otherwise provided in division (D)(2) of 18 this section and section 5705.44 of the Revised Code, make any 19 contract or give any order involving the expenditure of money 20 unless there is attached thereto a certificate of the fiscal 21 officer of the subdivision that the amount required to meet the 22 obligation or, in the case of a continuing contract to be 23 performed in whole or in part in an ensuing fiscal year, the 24 amount required to meet the obligation in the fiscal year in which 25 the contract is made, has been lawfully appropriated for such 26 purpose and is in the treasury or in process of collection to the 27 credit of an appropriate fund free from any previous encumbrances. 28 This certificate need be signed only by the subdivision's fiscal 29 officer. Every such contract made without such a certificate shall 30 be void, and no warrant shall be issued in payment of any amount 31 due thereon. If no certificate is furnished as required, upon 32 receipt by the taxing authority of the subdivision or taxing unit 33 of a certificate of the fiscal officer stating that there was at 34 the time of the making of such contract or order and at the time 35 of the execution of such certificate a sufficient sum appropriated 36 for the purpose of such contract and in the treasury or in process 37 of collection to the credit of an appropriate fund free from any 38 previous encumbrances, such taxing authority may authorize the 39 drawing of a warrant in payment of amounts due upon such contract, 40 but such resolution or ordinance shall be passed within thirty 41 days after the taxing authority receives such certificate; 42 provided that, if the amount involved is less than one hundred 43 dollars in the case of counties or one three thousand dollars in 44 the case of all other subdivisions or taxing units, the fiscal 45

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officer may authorize it to be paid without such affirmation of the taxing authority of the subdivision or taxing unit, if such expenditure is otherwise valid.

(2) Annually, the board of county commissioners may adopt a 49 resolution exempting for the current fiscal year county purchases 50 of seven hundred fifty dollars or less from the requirement of 51 division (D)(1) of this section that a certificate be attached to 52 any contract or order involving the expenditure of money. The 53 resolution shall state the dollar amount that is exempted from the 54 certificate requirement and whether the exemption applies to all 55 purchases, to one or more specific classes of purchases, or to the 56 57 purchase of one or more specific items. Prior to the adoption of the resolution, the board shall give written notice to the county 58 auditor that it intends to adopt the resolution. The notice shall 59 state the dollar amount that is proposed to be exempted and 60 whether the exemption would apply to all purchases, to one or more 61 specific classes of purchases, or to the purchase of one or more 62 specific items. The county auditor may review and comment on the 63 proposal, and shall send any comments to the board within fifteen 64 days after receiving the notice. The board shall wait at least 65 fifteen days after giving the notice to the auditor before 66 adopting the resolution. A person authorized to make a county 67 purchase in a county that has adopted such a resolution shall 68 prepare and file with the county auditor, within three business 69 days after incurring an obligation not requiring a certificate, a 70 written document specifying the purpose and amount of the 71 expenditure, the date of the purchase, the name of the vendor, and 72 such additional information as the auditor of state may prescribe. 73

(3) Upon certification by the auditor or other chief fiscal
officer that a certain sum of money, not in excess of five
thousand dollars, has been lawfully appropriated, authorized, or
directed for a certain purpose and is in the treasury or in the

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process of collection to the credit of a specific line-item appropriation account in a certain fund free from previous and then outstanding obligations or certifications, then for such purpose and from such line-item appropriation account in such fund, over a period not exceeding three months and not extending beyond the end of the fiscal year, expenditures may be made, orders for payment issued, and contracts or obligations calling for or requiring the payment of money made and assumed; provided, that the aggregate sum of money included in and called for by such expenditures, orders, contracts, and obligations shall not exceed the sum so certified. Such a certification need be signed only by the fiscal officer of the subdivision or the taxing district and may, but need not, be limited to a specific vendor. An itemized statement of obligations incurred and expenditures made under such certificate shall be rendered to the auditor or other chief fiscal officer before another such certificate may be issued, and not more than one such certificate shall be outstanding at a time.

In addition to providing the certification for expenditures 95 of five thousand dollars or less as provided in this division, a 96 97 subdivision also may make expenditures, issue orders for payment, and make contracts or obligations calling for or requiring the 98 payment of money made and assumed for specified permitted purposes 99 from a specific line-item appropriation account in a specified 100 fund for a sum of money upon the certification by the fiscal 101 officer of the subdivision that this sum of money has been 102 lawfully appropriated, authorized, or directed for a permitted 103 purpose and is in the treasury or in the process of collection to 104 the credit of the specific line-item appropriation account in the 105 106 specified fund free from previous and then-outstanding obligations or certifications; provided that the aggregate sum of money 107 included in and called for by the expenditures, orders, and 108 obligations shall not exceed the certified sum. The purposes for 109

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110 which a subdivision may lawfully appropriate, authorize, or issue 111 such a certificate are the services of an accountant, architect, 112 attorney at law, physician, professional engineer, construction 113 project manager, consultant, surveyor, or appraiser by or on 114 behalf of the subdivision or contracting authority; fuel oil, 115 gasoline, food items, roadway materials, and utilities; and any 116 purchases exempt from competitive bidding under section 125.04 of 117 the Revised Code and any other specific expenditure that is a 118 recurring and reasonably predictable operating expense. Such a 119 certification shall not extend beyond the end of the fiscal year 120 or, in the case of a board of county commissioners that has 121 established a quarterly spending plan under section 5705.392 of 122 the Revised Code, beyond the quarter to which the plan applies. 123 Such a certificate shall be signed by the fiscal officer and may, 124 but need not, be limited to a specific vendor. An itemized 125 statement of obligations incurred and expenditures made under such 126 a certificate shall be rendered to the fiscal officer for each 127 certificate issued. More than one such certificate may be 128 outstanding at any time.

In any case in which a contract is entered into upon a per 129 unit basis, the head of the department, board, or commission for 130 the benefit of which the contract is made shall make an estimate 131 of the total amount to become due upon such contract, which 132 estimate shall be certified in writing to the fiscal officer of 133 the subdivision. Such a contract may be entered into if the 134 appropriation covers such estimate, or so much thereof as may be 135 due during the current year. In such a case the certificate of the 136 fiscal officer based upon the estimate shall be a sufficient 137 compliance with the law requiring a certificate. 138

Any certificate of the fiscal officer attached to a contract 139 shall be binding upon the political subdivision as to the facts 140 set forth therein. Upon request of any person receiving an order 141

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or entering into a contract with any political subdivision, the certificate of the fiscal officer shall be attached to such order or contract. "Contract" as used in this section excludes current payrolls of regular employees and officers.

Taxes and other revenue in process of collection, or the 146 proceeds to be derived from authorized bonds, notes, or 147 certificates of indebtedness sold and in process of delivery, 148 shall for the purpose of this section be deemed in the treasury or 149 in process of collection and in the appropriate fund. This section 150 applies neither to the investment of sinking funds by the trustees 151 of such funds, nor to investments made under sections 731.56 to 152 731.59 of the Revised Code. 153

No district authority shall, in transacting its own affairs, 154 do any of the things prohibited to a subdivision by this section, 155 but the appropriation referred to shall become the appropriation 156 by the district authority, and the fiscal officer referred to 157 shall mean the fiscal officer of the district authority. 158

Section 2. That existing section 5705.41 of the Revised Code 159 is hereby repealed.

Section 3. Section 5705.41 of the Revised Code is presented 161 in this act as a composite of the section as amended by both Am. 162 H.B. 21 and Am. Sub. H.B. 94 of the 124th General Assembly. The 163 General Assembly, applying the principle stated in division (B) of 164 section 1.52 of the Revised Code that amendments are to be 165 harmonized if reasonably capable of simultaneous operation, finds 166 that the composite is the resulting version of the section in 167 effect prior to the effective date of the section as presented in 168 this act. 169

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