As Introduced

124th General Assembly Regular Session 2001-2002

H. B. No. 513

REPRESENTATIVES Seitz, Schmidt, Raga, Brinkman, Hagan, Faber, Collier, Carano, Seaver, Schaffer, Lendrum, Fessler, Grendell, Blasdel, Schneider

A BILL

То	amend sections 505.10, 507.11, 517.15, 5571.14, and	1
	5705.13 and to repeal sections 517.16, 517.17, and	2
	517.18 of the Revised Code to authorize taxing	3
	authorities to create multiple reserve balance	4
	accounts for rainy day funds; to expand the	5
	authority of townships pertaining to the permanent	6
	endowment fund for their cemeteries; to authorize	7
	townships to sell real property under certain	8
	circumstances without a public auction or	9
	competitive bidding; to authorize townships to	10
	declare a road obstruction to be a nuisance and to	11
	order its removal; and to permit authorized	12
	township officers and employees to incur	13
	obligations of up to \$2500 without prior approval.	14

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

 Section 1. That sections 505.10, 507.11, 517.15, 5571.14, and
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 5705.13 of the Revised Code be amended to read as follows:
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sec. 505.10. The board of township trustees may accept, on 17
behalf of the township, the donation by bequest, devise, deed of 18
gift, or otherwise, of any real or personal property for any 19

20 township use. When the township has property, including motor vehicles, road machinery, equipment, and tools, which the board, 21 by resolution, finds it does not need for public use, are 22 obsolete, or are unfit for the use for which they were acquired, 23 the board may sell and convey that property or otherwise dispose 24 of it in accordance with this section. Except as otherwise 25 provided in sections 505.08 and, 505.101, and 505.102 of the 26 Revised Code, the sale or other disposition of unneeded, obsolete, 27 or unfit property shall be made in accordance with one of the 28 29 following:

(A)(1) If the fair market value of property to be sold is, in 30 the opinion of the board, in excess of two thousand five hundred 31 dollars, the sale shall be by public auction and the board shall 32 publish notice of the time, place, and manner of the sale once a 33 week for three weeks in a newspaper published, or of general 34 circulation, in the township, the last of those publications to be 35 at least five days before the date of sale, and shall post a 36 typewritten or printed notice of the time, place, and manner of 37 the sale in the office of the board for at least ten days prior to 38 the sale. 39

(2) If the fair market value of property to be sold is, in the opinion of the board, two thousand five hundred dollars or less, the board may sell the property by private sale, without advertisement or public notification.

(3) If the board finds, by resolution, that the township has 44 motor vehicles, road machinery, equipment, or tools which are not 45 needed, or are unfit for public use, and the board wishes to sell 46 the motor vehicles, road machinery, equipment, or tools to the 47 person or firm from which it proposes to purchase other motor 48 vehicles, road machinery, equipment, or tools, the board may offer 49 to sell the motor vehicles, road machinery, equipment, or tools to 50 that person or firm, and to have the selling price credited to the 51

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52 person or firm against the purchase price of other motor vehicles, 53 road machinery, equipment, or tools.

(4) If the board advertises for bids for the sale of new 54 motor vehicles, road machinery, equipment, or tools to the 55 township, it may include in the same advertisement a notice of the 56 willingness of the board to accept bids for the purchase of 57 township-owned motor vehicles, road machinery, equipment, or tools 58 which are obsolete or not needed for public use, and to have the 59 amount of those bids subtracted from the selling price of the new 60 motor vehicles, road machinery, equipment, or tools, as a means of 61 determining the lowest responsible bidder. 62

(5) When a township has title to real property, the board of 63 township trustees, by resolution, may authorize the transfer and 64 conveyance of that property to any other political subdivision of the state upon such terms as are agreed to between the board and 66 the legislative authority of that political subdivision. 67

(6) When a township has title to real property and the board of township trustees wishes to sell or otherwise transfer the property, the board, upon a unanimous vote of its members, and by resolution, may authorize the transfer and conveyance of that real property to any person upon whatever terms are agreed to between the board and that person.

(7) If the board of township trustees determines that township personal property is not needed for public use, or is obsolete or unfit for the use for which it was acquired, and that the property has no value, the board may discard or salvage that property.

(B) When the board has offered property at public auction 79 under this section and has not received an acceptable offer, the 80 board, by resolution, may enter into a contract, without 81 advertising or bidding, for the sale of that property. The 82

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resolution shall specify a minimum acceptable price and the minimum acceptable terms for the contract. The minimum acceptable price shall not be lower than the minimum price established for the public auction.

87 (C) Notwithstanding anything to the contrary in division (A) or (B) of this section and regardless of the property's value, the 88 board of township trustees may sell personal property, including 89 motor vehicles, road machinery, equipment, tools, or supplies, 90 which is not needed for public use, or is obsolete or unfit for 91 the use for which it was acquired, by internet auction. The board 92 shall adopt, during each calendar year, a resolution expressing 93 its intent to sell that property by internet auction. The 94 resolution shall include a description of how the auctions will be 95 conducted and shall specify the number of days for bidding on the 96 property, which shall be no less than fifteen days, including 97 Saturdays, Sundays, and legal holidays. The resolution shall 98 indicate whether the township will conduct the auction or the 99 board will contract with a representative to conduct the auction 100 and shall establish the general terms and conditions of sale. If a 101 representative is known when the resolution is adopted, the 102 resolution shall provide contact information such as the 103 representative's name, address, and telephone number. 104

After adoption of the resolution, the board shall publish, in 105 a newspaper of general circulation in the township, notice of its 106 intent to sell unneeded, obsolete, or unfit township personal 107 property by internet auction. The notice shall include a summary 108 of the information provided in the resolution and shall be 109 published at least twice. The second and any subsequent notice 110 shall be published not less than ten nor more than twenty days 111 after the previous notice. A clerk also shall post a similar 112 notice throughout the calendar year in a conspicuous place in the 113 board's office and, if the township maintains a website on the 114

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internet, the notice shall be posted continually throughout the 115 calendar year at that website. 116

When property is to be sold by internet auction, the board or 117 its representative may establish a minimum price that will be 118 accepted for specific items and may establish any other terms and 119 conditions for the particular sale, including requirements for 120 pick-up or delivery, method of payment, and sales tax. This type 121 of information shall be provided on the internet at the time of 122 the auction and may be provided before that time upon request 123 after the terms and conditions have been determined by the board 124 or its representative. 125

As used in this section, "internet" means the international 126 computer network of both federal and nonfederal interoperable 127 packet switched data networks, including the graphical subnetwork 128 called the world wide web. 129

Sec. 507.11. (A) The board of township trustees may 130 authorize, by resolution, authorize township officers and 131 employees to incur obligations of seven two thousand five hundred 132 fifty dollars or less on behalf of the township, or it may 133 authorize, by resolution, the township administrator to so 134 authorize township officers and employees. The obligations 135 incurred on behalf of the township by a township officer or 136 employee acting pursuant to any such resolution shall be 137 subsequently approved by the adoption of a formal resolution of 138 the board of township trustees. 139

(B) No money belonging to the township shall be paid out, 140
except upon an order sign personally signed by at least two of the 141
township trustees, and countersigned by the township clerk. 142

Sec. 517.15. The(A) A board of township trustees may receive143by gift, devise, bequest, or otherwise, any money, securities, or144

<u>this state.</u>

other property, in trust, as a permanent fund to be held and	145
invested by the board and its successors in office, the income	
therefrom to be used and expended under its direction, in create a	
permanent cemetery endowment fund for the purpose of maintaining,	
improving, and beautifying township cemeteries and burial lots in	149
township cemeteries. The fund shall consist of money arising from	
the following sources:	
(1) Gifts, devises, or bequests received for the purpose of	152
maintaining, improving, or beautifying township cemeteries;	153
(2) Charges added to the price regularly charged for burial	154
lots for the purpose of maintaining, improving, or beautifying	
township cemeteries;	
(3) Contributions of money from the township general fund;	157
(4) An individual agreement with the purchaser of a burial	158
lot providing that a part of the purchase price is to be applied	159
to the purpose of maintaining, improving, or beautifying any	
burial lot designated and named by the purchaser;	
(5) Individual gifts, devises, or bequests made for the care	162
maintenance, improvement, and beautifying beautification of any	163
burial lot designated and named by the person making such <u>the</u>	164
gift, devise, or bequest , in any township cemetery over which such	
board has jurisdiction.	
(B) The board shall invest money in the permanent cemetery	167
endowment fund in interest-bearing securities. Income from the	
investment of money in the fund shall be free from taxation within	

Separate accounts shall be established in the fund, one for171money arising from the sources described in divisions (A)(1), (2),172and (3) of this section and at least one for money arising from173each of the sources described in divisions (A)(4) and (5) of this174section. The principal of the account established for money175

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176 arising from the sources described in divisions (A)(1), (2), and 177 (3) of this section shall be held permanently in that account, and 178 only the income from the investment of the principal shall be 179 expended for the purpose for which the account is created and for 180 any expense of managing the account. The principal of money 181 arising from a source described in division (A)(4) or (5) of this 182 section and the income arising from the investment of that 183 principal shall be held in trust, and the income shall be expended 184 only for the maintenance, improvement, or beautification of the 185 designated burial lot and for expenses incurred in managing the 186 applicable account. Money in an account established for a source 187 described in division (A)(4) or (5) of this section may be 188 invested with money in other accounts of the fund, but the income 189 arising from that investment shall be apportioned among the 190 separate accounts on a pro rata basis according to the sum 191 invested from each account.

(C) The township clerk shall keep an accurate and separate 192 account of the permanent cemetery endowment fund and each of the 193 accounts in the fund, the income from the investment of money in 194 those accounts, and all disbursements from those accounts. The 195 clerk's account shall be open to inspection at all reasonable 196 times and shall be approved by the board at each annual meeting. 197 All moneys and securities in the fund shall remain in the custody 198 of the clerk and the clerk's successors in office, and the clerk 199 and the clerk's sureties shall be liable upon the official bond 200 for their safekeeping and proper accounting, as for other moneys, 201 securities, and property in the clerk's possession and belonging 202 to the township. For any purpose connected with money held in 203 trust in the fund, the board and its successors may commence any 204 action in court, or make any defense in an action in court, 205 necessary to the execution of the trust. 206

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trustees or township highway superintendent may determine that an 208 object bounding any public highway, and located wholly or in part 209 on the land belonging to such the highway, in any way interferes 210 with snow or ice removal from, the maintenance of, or the proper 211 grading, draining, or dragging of such the highway, or causes the 212 drifting of snow on the highway, or in any other manner obstructs 213 or endangers the public travel of such the highway, the. The board 214 of township trustees or superintendent then may declare such fence 215 the object to be a public nuisance and order the owner, agent, or 216 occupant of the lands land on or bordering upon which such fence 217 the object is maintained, to remove it from such highway within 218 thirty days. If such that person refuses or neglects to comply 219 with their the order, the board or superintendent shall have the 220 fence object removed, and the. The expense incurred in that 221 <u>removal</u> shall be certified to the county auditor and entered on 222 223 the tax duplicate against such that land, to be collected in the 224 <u>same manner</u> as other taxes.

(B)(1) The authority granted in this section is in addition 225 to the authority granted in section 5543.14 of the Revised Code to 226 remove vegetation and the authority granted in section 5547.03 of 227 the Revised Code to remove objects or structures constituting 228 highway obstructions. 229

(2) The authority granted in this section applies to land 230 belonging to a highway whether owned in fee simple or by easement. 231

(3) Objects that may be declared to be a public nuisance232under this section include a fence, post, pole, athletic or233recreational apparatus, rock, or berm, any vegetation, or any234other object identified by the board or superintendent as235interfering with or obstructing the highway under division (A) of236this section.237

(C) The authority granted in this section does not apply to 238 an object that is lawfully entitled to be maintained on land 239

240 belonging to a highway pursuant to a franchise or other grant of 241 public authority.

Sec. 5705.13. (A) A taxing authority of a subdivision, by 242 resolution or ordinance, may establish a reserve balance account 243 <u>accounts</u> to accumulate currently available resources for any of 244 the following purposes: 245

246 (1) To stabilize subdivision budgets against cyclical changes in revenues and expenditures; 2.47

(2) Except as otherwise provided by this section, to provide 248 for the payment of claims under a self-insurance program for the 249 subdivision, if the subdivision is permitted by law to establish 250 such a program; 251

(3) To provide for the payment of claims under a 252 retrospective ratings plan for workers' compensation. 253

The ordinance or resolution establishing a reserve balance 254 account shall state the purpose for which the reserve balance 255 account is established, the fund in which the account is to be 256 established, and the total amount of money to be reserved in the 257 account. 258

A subdivision that participates in a risk-sharing pool, by 259 which governments pool risks and funds and share in the costs of 260 losses, shall not establish a reserve balance account to provide 261 self-insurance for the subdivision. 262

A taxing authority of a subdivision shall not have more than 263 264 three reserve balance accounts at any time. Not more than one reserve balance account may be established for each of the 265 purposes permitted under divisions (A)(2) and (3) of this section. 266 Money to the credit of a reserve balance account may be expended 267 only for the purpose for which the account was established. 268

A reserve balance account established for the purpose 269

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270 described in division (A)(1) of this section shall may be 271 established in the general fund or in one or more special funds of 272 the subdivision, and the. The amount of money to be reserved in 273 that such an account in any fiscal year shall not exceed five per 274 cent of the general fund revenue for credited in the preceding 275 fiscal year to the fund in which the account is established. 276 Subject to division (G) of section 5705.29 of the Revised Code, 277 any reserve balance in an account established under division 278 (A)(1) of this section shall not be considered part of the 279 unencumbered balance or revenue of the subdivision under division 280 (A) of section 5705.35 or division (A)(1) of section 5705.36 of 281 the Revised Code.

At any time, a taxing authority of a subdivision, by282resolution or ordinance, may reduce or eliminate the reserve283balance in a reserve balance account established for the purpose284described in division (A)(1) of this section.285

A reserve balance account established for the purpose 286 described in division (A)(2) or (3) of this section shall be 287 established in the general fund of the subdivision or by the 288 establishment of a separate internal service fund established to 289 account for the operation of the self-insurance or retrospective 290 ratings plan program, and shall be based on sound actuarial 291 principles. The total amount of money in a reserve balance account 292 for self-insurance may be expressed in dollars or as the amount 293 determined to represent an adequate reserve according to sound 294 295 actuarial principles.

A taxing authority of a subdivision, by resolution or 296 ordinance, may rescind a reserve balance account established under 297 this division. If a reserve balance account is rescinded, money 298 that has accumulated in the account shall be transferred to the 299 fund or funds from which the money originally was transferred. 300

(B) A taxing authority of a subdivision, by resolution or

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302 ordinance, may establish a special revenue fund for the purpose of 303 accumulating resources for the payment of accumulated sick leave 304 and vacation leave, and for payments in lieu of taking 305 compensatory time off, upon the termination of employment or the 306 retirement of officers and employees of the subdivision. The 307 special revenue fund may also accumulate resources for payment of 308 salaries during any fiscal year when the number of pay periods 309 exceeds the usual and customary number of pay periods. 310 Notwithstanding sections 5705.14, 5705.15, and 5705.16 of the 311 Revised Code, the taxing authority, by resolution or ordinance, 312 may transfer money to the special revenue fund from any other fund 313 of the subdivision from which such payments may lawfully be made. 314 The taxing authority, by resolution or ordinance, may rescind a 315 special revenue fund established under this division. If a special 316 revenue fund is rescinded, money that has accumulated in the fund 317 shall be transferred to the fund or funds from which the money 318 originally was transferred.

(C) A taxing authority of a subdivision, by resolution or 319 ordinance, may establish a capital projects fund for the purpose 320 of accumulating resources for the acquisition, construction, or 321 improvement of fixed assets of the subdivision. For the purposes 322 of this section, "fixed assets" includes motor vehicles. More than 323 one capital projects fund may be established and may exist at any 324 time. The ordinance or resolution shall identify the source of the 325 money to be used to acquire, construct, or improve the fixed 326 assets identified in the resolution or ordinance, the amount of 327 money to be accumulated for that purpose, the period of time over 328 which that amount is to be accumulated, and the fixed assets that 329 the taxing authority intends to acquire, construct, or improve 330 with the money to be accumulated in the fund. 331

A taxing authority of a subdivision shall not accumulate 332 money in a capital projects fund for more than five years after 333

334 the resolution or ordinance establishing the fund is adopted. If 335 the subdivision has not entered into a contract for the 336 acquisition, construction, or improvement of fixed assets for 337 which money was accumulated in such a fund before the end of that 338 five-year period, the fiscal officer of the subdivision shall 339 transfer all money in the fund to the fund or funds from which 340 that money originally was transferred or the fund that originally 341 was intended to receive the money.

A taxing authority of a subdivision, by resolution or 342 ordinance, may rescind a capital projects fund. If a capital 343 projects fund is rescinded, money that has accumulated in the fund 344 shall be transferred to the fund or funds from which the money 345 originally was transferred. 346

Notwithstanding sections 5705.14, 5705.15, and 5705.16 of the 347 Revised Code, the taxing authority of a subdivision, by resolution 348 or ordinance, may transfer money to the capital projects fund from 349 any other fund of the subdivision that may lawfully be used for 350 the purpose of acquiring, constructing, or improving the fixed 351 assets identified in the resolution or ordinance. 352

 Section 2. That existing sections 505.10, 507.11, 517.15,
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 5571.14, and 5705.13 and sections 517.16, 517.17, and 517.18 of
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 the Revised Code are hereby repealed.
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