As Passed by the House

124th General Assembly Regular Session 2001-2002

Am. Sub. H. B. No. 57

REPRESENTATIVES Willamowski, Flowers, Core, Jolivette, Evans, Niehaus, Hollister, Hoops, DePiero, Womer Benjamin, Seitz, Jones, Gilb, Hagan, Sulzer, Metzger, Calvert, Cirelli, D. Miller, Hartnett, Barrett, Distel, Otterman, Allen, Latta, Webster, Salerno, Clancy, Reidelbach, Britton, Carmichael, R. Miller, White, Barnes, Key, Woodard, Beatty, Coates

A BILL

| ГО | amend sections 121.37, 2151.152, 2151.27, and | - |
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| | 2151.354 of the Revised Code, effective January 1, | 4 |
| | 2002, to require counties to develop a service | 3 |
| | coordination process to deal with children alleged | 4 |
| | to be or at risk of becoming unruly children, to | Ę |
| | provide an additional disposition for children | 6 |
| | adjudicated unruly, to require the Ohio Family and | 7 |
| | Children First Cabinet Council to collect | 8 |
| | information regarding resources serving these | Š |
| | children, and to expand the opportunities juvenile | 10 |
| | courts have to obtain federal funds under an | 13 |
| | agreement with the Ohio Department of Job and | 12 |
| | Family Services. | 13 |

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

| Section 1. That sections 121.37, 2151.152, 2151.27, and | 14 |
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| 2151.354 of the Revised Code be amended to read as follows: | 15 |
| Sec. 121.37. (A)(1) There is hereby created the Ohio family | 16 |

coordinated, multi-disciplinary, interagency system for infants and toddlers with developmental disabilities or delays and their families, as established pursuant to federal grants received and administered by the department of health for early intervention services under the "Education of the Handicapped Act Amendments of 1986," 100 Stat. 1145 (1986), 20 U.S.C.A. 1471, as amended.

(B)(1) Each board of county commissioners shall establish a county family and children first council. The board may invite any local public or private agency or group that funds, advocates, or provides services to children and families to have a representative become a permanent or temporary member of its county council. Each county council must include the following individuals:

(a) At least three individuals whose families are or have received services from an agency represented on the council or another county's council. Where possible, the number of members representing families shall be equal to twenty per cent of the council's membership.

(b) The director of the board of alcohol, drug addiction, and mental health services that serves the county, or, in the case of a county that has a board of alcohol and drug addiction services and a community mental health board, the directors of both boards. If a board of alcohol, drug addiction, and mental health services covers more than one county, the director may designate a person to participate on the county's council.

(c) The health commissioner, or the commissioner's designee, of the board of health of each city and general health district in the county. If the county has two or more health districts, the health commissioner membership may be limited to the commissioners of the two districts with the largest populations.

(d) The director of the county department of job and family

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| services; | 110 |
| (e) The executive director of the county agency responsible | 111 |
| for the administration of children services pursuant to section | 112 |
| 5153.15 of the Revised Code; | 113 |
| (f) The superintendent of the county board of mental | 114 |
| retardation and developmental disabilities; | 115 |
| (g) The county's juvenile court judge senior in service or | 116 |
| another judge of the juvenile court designated by the | 117 |
| administrative judge or, where there is no administrative judge, | 118 |
| by the judge senior in service; | 119 |
| (h) The superintendent of the city, exempted village, or | 120 |
| local school district with the largest number of pupils residing | 121 |
| in the county, as determined by the department of education, which | 122 |
| shall notify each board of county commissioners of its | 123 |
| determination at least biennially; | 124 |
| (i) A school superintendent representing all other school | 125 |
| districts with territory in the county, as designated at a | 126 |
| biennial meeting of the superintendents of those districts; | 127 |
| (j) A representative of the municipal corporation with the | 128 |
| largest population in the county; | 129 |
| (k) The president of the board of county commissioners, or an | 130 |
| individual designated by the board; | 131 |
| (1) A representative of the regional office of the department | 132 |
| of youth services; | 133 |
| (m) A representative of the county's head start agencies, as | 134 |
| defined in section 3301.31 of the Revised Code; | 135 |
| (n) A representative of the county's early intervention | 136 |
| collaborative established pursuant to the federal early | 137 |
| intervention program operated under the "Education of the | 138 |
| Handicapped Act Amendments of 1986"; | 139 |

(o) A representative of a local nonprofit entity that funds, 140 advocates, or provides services to children and families. 141

Notwithstanding any other provision of law, the public

members of a county council are not prohibited from serving on the

council and making decisions regarding the duties of the council,

including those involving the funding of joint projects and those

outlined in the county's service coordination mechanism

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implemented pursuant to division (C) of this section.

The cabinet council shall establish a state appeals process to resolve disputes among the members of a county council concerning whether reasonable responsibilities as members are being shared. The appeals process may be accessed only by a majority vote of the council members who are required to serve on the council. Upon appeal, the cabinet council may order that state funds for services to children and families be redirected to a county's board of county commissioners.

- (2) A county council shall provide for the following:
- (a) Referrals to the cabinet council of those children for 157 whom the county council cannot provide adequate services; 158
- (b) Development and implementation of a process that annually
 evaluates and prioritizes services, fills service gaps where
 possible, and invents new approaches to achieve better results for
 families and children;
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- (c) Participation in the development of a countywide, comprehensive, coordinated, multi-disciplinary, interagency system for infants and toddlers with developmental disabilities or delays and their families, as established pursuant to federal grants received and administered by the department of health for early intervention services under the "Education of the Handicapped Act Amendments of 1986";
 - (d) Maintenance of an accountability system to monitor the

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administration of children services pursuant to section 5153.15 of the Revised Code; the county board of mental retardation and developmental disabilities; any of the county's boards of education or governing boards of educational service centers; or the county's juvenile court. Any of the foregoing public entities, other than the board of county commissioners, may decline to serve as the council's administrative agent.

A county council's administrative agent shall serve as the council's appointing authority for any employees of the council. The council shall file an annual budget with its administrative agent, with copies filed with the county auditor and with the board of county commissioners, unless the board is serving as the council's administrative agent. The council's administrative agent shall ensure that all expenditures are handled in accordance with policies, procedures, and activities prescribed by state departments in rules or interagency agreements that are applicable to the council's functions.

The administrative agent for a county council may do any of the following on behalf of the council:

- (i) Enter into agreements or administer contracts with public or private entities to fulfill specific council business. Such agreements and contracts are exempt from the competitive bidding requirements of section 307.86 of the Revised Code if they have been approved by the county council and they are for the purchase of family and child welfare or child protection services or other social or job and family services for families and children. The approval of the county council is not required to exempt agreements or contracts entered into under section 5139.34, 5139.41, or 5139.43 of the Revised Code from the competitive bidding requirements of section 307.86 of the Revised Code.
- (ii) As determined by the council, provide financial stipends, reimbursements, or both, to family representatives for

family and children first council. A regional council possesses

the same duties and authority possessed by a county council, except that the duties and authority apply regionally rather than to individual counties. Prior to entering into an agreement to create a regional council, the members of each county council to be part of the regional council shall meet to determine whether all or part of the members of each county council will serve as members of the regional council.

(6) A board of county commissioners may approve a resolution by a majority vote of the board's members that requires the county council to submit a statement to the board each time the council proposes to enter into an agreement, adopt a plan, or make a decision, other than a decision pursuant to section 121.38 of the Revised Code, that requires the expenditure of funds for two or more families. The statement shall describe the proposed agreement, plan, or decision.

Not later than fifteen days after the board receives the statement, it shall, by resolution approved by a majority of its members, approve or disapprove the agreement, plan, or decision. Failure of the board to pass a resolution during that time period shall be considered approval of the agreement, plan, or decision.

An agreement, plan, or decision for which a statement is required to be submitted to the board shall be implemented only if it is approved by the board.

(C) Each county shall develop a county service coordination mechanism. The mechanism shall be developed and approved with the participation of the county entities representing child welfare; mental retardation and developmental disabilities; alcohol, drug addiction, and mental health services; health; juvenile judges; education; the county family and children first council; and the county early intervention collaborative established pursuant to the federal early intervention program operated under the "Education of the Handicapped Act Amendments of 1986." The county

delinquent children and under the jurisdiction of the juvenile

court, children who appear to be unruly children but are not under

the jurisdiction of the juvenile court as alleged or adjudicated

unruly children, and children whose parents or custodians are

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| voluntarily seeking services. The local dispute resolution process | 329 |
| shall comply with section 121.38 of the Revised Code. The cabinet | 330 |
| council shall adopt rules in accordance with Chapter 119. of the | 331 |
| Revised Code establishing an administrative review process to | 332 |
| address problems that arise concerning the operation of a local | 333 |
| dispute resolution process. | 334 |
| (D) Each county shall develop a comprehensive joint service | 335 |
| plan that does both of the following: | 336 |
| (1) Designates service responsibilities among the various | 337 |
| state and local agencies that provide services to children and | 338 |
| their families, including children who are abused, neglected, | 339 |
| dependent, unruly, or delinquent children and under the | 340 |
| jurisdiction of the juvenile court and children whose parents or | 341 |
| custodians are voluntarily seeking services; | 342 |
| (2) Includes a service coordination process for dealing with | 343 |
| a child who is either of the following that includes methods to | 344 |
| divert the child from the juvenile court system: | 345 |
| (a) A child alleged to be an unruly child in a complaint | 346 |
| filed pursuant to section 2151.27 of the Revised Code; | 347 |
| (b) A child who appears to be an unruly child as that term is | 348 |
| defined in section 2151.022 of the Revised Code but is not under | 349 |
| the jurisdiction of the juvenile court as an alleged or | 350 |
| adjudicated unruly child. | 351 |
| (E)(1) The service coordination process provided for under | 352 |
| division (D)(2) of this section may include, but is not limited | 353 |
| to, the following: | 354 |
| (a) An assessment of the needs and strengths of the child and | 355 |
| the child's family and the services the child and the child's | 356 |
| <pre>family need;</pre> | 357 |
| (b) Designation of the person or agency to conduct the | 358 |
| assessment of the child and the child's family as described in | 359 |

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| division (E)(1)(a) of this section and designation of the | 360 |
| instrument or instruments to be used to conduct the assessment; | 361 |
| (c) Designation of the agency to provide case management | 362 |
| services to the child and to the child's family; | 363 |
| (d) An emphasis on the personal responsibilities of the child | 364 |
| and the parental responsibilities of the parents, guardian, or | 365 |
| custodian of the child; | 366 |
| (e) Involvement of local law enforcement agencies and | 367 |
| officials. | 368 |
| (2) The method to divert a child from the juvenile court | 369 |
| system that must be included in the service coordination process | 370 |
| <pre>may include, but is not limited to, the following:</pre> | 371 |
| (a) The preparation of a complaint under section 2151.27 of | 372 |
| the Revised Code alleging that the child is an unruly child and | 373 |
| notifying the child and the parents, guardian, or custodian that | 374 |
| the complaint has been prepared to encourage the child and the | 375 |
| parents, guardian, or custodian to comply with other methods to | 376 |
| divert the child from the juvenile court system; | 377 |
| (b) Conducting a meeting with the child, the parents, | 378 |
| guardian, or custodian, and other interested parties to determine | 379 |
| the appropriate methods to divert the child from the juvenile | 380 |
| <pre>court system;</pre> | 381 |
| (c) A method for dealing with short-term crisis situations | 382 |
| involving a confrontation between the child and the parents, | 383 |
| guardian, or custodian; | 384 |
| (d) A method to provide to the child and the child's family a | 385 |
| short-term respite from a short-term crisis situation involving a | 386 |
| confrontation between the child and the parents, guardian, or | 387 |
| <pre>custodian;</pre> | 388 |
| (e) A program to provide a mentor to the child or the | 389 |

| Sec. 2151.27. (A)(1) Subject to division $(A)(2)$ of this | 419 |
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| section, any person having knowledge of a child who appears to | 420 |
| have violated section 2151.87 of the Revised Code or to be a | 421 |
| juvenile traffic offender or to be an unruly, abused, neglected, | 422 |
| or dependent child may file a sworn complaint with respect to that | 423 |
| child in the juvenile court of the county in which the child has a | 424 |
| residence or legal settlement or in which the violation, | 425 |
| unruliness, abuse, neglect, or dependency allegedly occurred. If | 426 |
| an alleged abused, neglected, or dependent child is taken into | 427 |
| custody pursuant to division (D) of section 2151.31 of the Revised | 428 |
| Code or is taken into custody pursuant to division (A) of section | 429 |
| 2151.31 of the Revised Code without the filing of a complaint and | 430 |
| placed into shelter care pursuant to division (C) of that section, | 431 |
| a sworn complaint shall be filed with respect to the child before | 432 |
| the end of the next day after the day on which the child was taken | 433 |
| into custody. The sworn complaint may be upon information and | 434 |
| belief, and, in addition to the allegation that the child | 435 |
| committed the violation or is an unruly, abused, neglected, or | 436 |
| dependent child, the complaint shall allege the particular facts | 437 |
| upon which the allegation that the child committed the violation | 438 |
| or is an unruly, abused, neglected, or dependent child is based. | 439 |
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- (2) Any person having knowledge of a child who appears to be an unruly child for being an habitual truant may file a sworn complaint with respect to that child and the parent, guardian, or other person having care of the child in the juvenile court of the county in which the child has a residence or legal settlement or in which the child is supposed to attend public school. The sworn complaint may be upon information and belief and shall contain the following allegations:
- (a) That the child is an unruly child for being an habitual truant and, in addition, the particular facts upon which that allegation is based;

- (b) That the parent, guardian, or other person having care of the child has failed to cause the child's attendance at school in violation of section 3321.38 of the Revised Code and, in addition, the particular facts upon which that allegation is based.
- (B) If a child, before arriving at the age of eighteen years, allegedly commits an act for which the child may be adjudicated an unruly child and if the specific complaint alleging the act is not filed or a hearing on that specific complaint is not held until after the child arrives at the age of eighteen years, the court has jurisdiction to hear and dispose of the complaint as if the complaint were filed and the hearing held before the child arrived at the age of eighteen years.
- (C) If the complainant in a case in which a child is alleged to be an abused, neglected, or dependent child desires permanent custody of the child or children, temporary custody of the child or children, whether as the preferred or an alternative disposition, or the placement of the child in a planned permanent living arrangement, the complaint shall contain a prayer specifically requesting permanent custody, temporary custody, or the placement of the child in a planned permanent living arrangement.
- (D) Any person with standing under applicable law may file a complaint for the determination of any other matter over which the juvenile court is given jurisdiction by section 2151.23 of the Revised Code. The complaint shall be filed in the county in which the child who is the subject of the complaint is found or was last known to be found.
- (E) A public children services agency, acting pursuant to a complaint or an action on a complaint filed under this section, is not subject to the requirements of section 3109.27 of the Revised Code.

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| (F) Upon the filing of a complaint alleging that a child is | 483 |
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| an unruly child, the court may hold the complaint in abeyance | 484 |
| pending the child's successful completion of actions that | 485 |
| constitute a method to divert the child from the juvenile court | 486 |
| system. The method may be adopted by a county pursuant to | 487 |
| divisions (D) and (E) of section 121.37 of the Revised Code or it | 488 |
| may be another method that the court considers satisfactory. If | 489 |
| the child completes the actions to the court's satisfaction, the | 490 |
| court may dismiss the complaint. If the child fails to complete | 491 |
| the actions to the court's satisfaction, the court may consider | 492 |
| the complaint. | 493 |
| | |
| Sec. 2151.354. (A) If the child is adjudicated an unruly | 494 |
| abild the court may: | 495 |

- child, the court may:
- (1) Make any of the dispositions authorized under section 496 2151.353 of the Revised Code; 497
- (2) Place the child on community control under any sanctions, 498 services, and conditions that the court prescribes, as described 499 in division (A)(3) of section 2152.19 of the Revised Code; 500
- (3) Suspend or revoke the driver's license, probationary driver's license, or temporary instruction permit issued to the child and suspend or revoke the registration of all motor vehicles registered in the name of the child. A child whose license or permit is so suspended or revoked is ineligible for issuance of a license or permit during the period of suspension or revocation. At the end of the period of suspension or revocation, the child shall not be reissued a license or permit until the child has paid any applicable reinstatement fee and complied with all requirements governing license reinstatement.
- (4) Commit the child to the temporary or permanent custody of 512 the court; 513

- (5) Make any further disposition the court finds proper that is consistent with sections 2151.312 and 2151.56 to 2151.61 of the Revised Code;
- (6) If, after making a disposition under division (A)(1), (2), or (3) of this section, the court finds upon further hearing that the child is not amenable to treatment or rehabilitation under that disposition, make a disposition otherwise authorized under divisions (A)(1), (3), (4), and (7) of section 2152.19 of the Revised Code, except that the child may not be committed to or placed in a secure correctional facility, and commitment to or placement in a detention facility may not exceed twenty-four hours unless authorized by division (B)(3) of section that is consistent with sections 2151.312 or sections and 2151.56 to 2151.61 of the Revised Code.
- (B) If a child is adjudicated an unruly child for committing any act that, if committed by an adult, would be a drug abuse offense, as defined in section 2925.01 of the Revised Code, or a violation of division (B) of section 2917.11 of the Revised Code, then, in addition to imposing, in its discretion, any other order of disposition authorized by this section, the court shall do both of the following:
- (1) Require the child to participate in a drug abuse or alcohol abuse counseling program;
- (2) Suspend or revoke the temporary instruction permit, probationary driver's license, or driver's license issued to the child for a period of time prescribed by the court or, at the discretion of the court, until the child attends and satisfactorily completes a drug abuse or alcohol abuse education, intervention, or treatment program specified by the court. During the time the child is attending the program, the court shall retain any temporary instruction permit, probationary driver's license, or driver's license issued to the child and shall return