As Reported by the House Criminal Justice Committee

124th General Assembly Regular Session 2001-2002

Sub. H. B. No. 57

REPRESENTATIVES Willamowski, Flowers, Core, Jolivette, Evans, Niehaus, Hollister, Hoops, DePiero, Womer Benjamin, Seitz, Jones

ABILL

То	amend sections 121.37, 2151.152, 2151.27, and	1
	2151.354 of the Revised Code, effective January 1,	2
	2002, to require counties to develop a service	3
	coordination process to deal with children alleged	4
	to be or at risk of becoming unruly children, to	5
	provide an additional disposition for childred	6
	adjudicated unruly, to require the Ohio Family and	7
	Children First Cabinet Council to collect	8
	information regarding resources serving these	9
	children, and to expand the opportunities juvenile	10
	courts have to obtain federal funds under an	11
	agreement with the Ohio Department of Job and	12
	Family Services.	13

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 121.37, 2151.152, 2151.27, and	14
2151.354 of the Revised Code be amended to read as follows:	15
Sec. 121.37. $(A)(1)$ There is hereby created the Ohio family	16
and children first cabinet council. The council shall be composed	17
of the superintendent of public instruction and the directors of	18
youth services, job and family services, mental health, health,	19

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee	Page 2
alcohol and drug addiction services, mental retardation and	20
developmental disabilities, and budget and management. The	21
chairperson of the council shall be the governor or the governor's	22
designee and shall establish procedures for the council's internal	23
control and management.	24
(2) The purpose of the cabinet council is to help families	25
seeking government services. This section shall not be interpreted	26
or applied to usurp the role of parents, but solely to streamline	27
and coordinate existing government services for families seeking	28
assistance for their children.	29
In seeking to fulfill its purpose, the council may do any of	30
the following:	31
(a) Advise and make recommendations to the governor and	32
general assembly regarding the provision of services to children;	33
(b) Advise and assess local governments on the coordination	34
of service delivery to children;	35
(c) Hold meetings at such times and places as may be	36
prescribed by the council's procedures and maintain records of the	37
meetings, except that records identifying individual children are	38
confidential and shall be disclosed only as provided by law;	39
(d) Develop programs and projects, including pilot projects,	40
to encourage coordinated efforts at the state and local level to	41
improve the state's social service delivery system;	42
(e) Enter into contracts with and administer grants to county	43
family and children first councils, as well as other county or	44
multicounty organizations to plan and coordinate service delivery	45
between state agencies and local service providers for families	46
and children;	47
(f) Enter into contracts with and apply for grants from	48
federal agencies or private organizations;	49

109

110

of the two districts with the largest populations.

services;

(d) The director of the county department of job and family

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee	Page 5
(e) The executive director of the county agency responsible	111
for the administration of children services pursuant to section	112
5153.15 of the Revised Code;	113
(f) The superintendent of the county board of mental	114
retardation and developmental disabilities;	115
(g) The county's juvenile court judge senior in service or	116
another judge of the juvenile court designated by the	117
administrative judge or, where there is no administrative judge,	118
by the judge senior in service;	119
(h) The superintendent of the city, exempted village, or	120
local school district with the largest number of pupils residing	121
in the county, as determined by the department of education, which	122
shall notify each board of county commissioners of its	123
determination at least biennially;	124
(i) A school superintendent representing all other school	125
districts with territory in the county, as designated at a	126
biennial meeting of the superintendents of those districts;	127
(j) A representative of the municipal corporation with the	128
largest population in the county;	129
(k) The president of the board of county commissioners, or an	130
individual designated by the board;	131
(1) A representative of the regional office of the department	132
of youth services;	133
(m) A representative of the county's head start agencies, as	134
defined in section 3301.31 of the Revised Code;	135
(n) A representative of the county's early intervention	136
collaborative established pursuant to the federal early	137
intervention program operated under the "Education of the	138
Handicapped Act Amendments of 1986";	139
(o) A representative of a local nonprofit entity that funds,	140

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee	Page 6
advocates, or provides services to children and families.	141
Notwithstanding any other provision of law, the public	142
members of a county council are not prohibited from serving on the	143
council and making decisions regarding the duties of the council,	144
including those involving the funding of joint projects and those	145
outlined in the county's service coordination mechanism	146
implemented pursuant to division (C) of this section.	147
The cabinet council shall establish a state appeals process	148
to resolve disputes among the members of a county council	149
concerning whether reasonable responsibilities as members are	150
being shared. The appeals process may be accessed only by a	151
majority vote of the council members who are required to serve on	152
the council. Upon appeal, the cabinet council may order that state	153
funds for services to children and families be redirected to a	154
county's board of county commissioners.	155
(2) A county council shall provide for the following:	156
(a) Referrals to the cabinet council of those children for	157
whom the county council cannot provide adequate services;	158
(b) Development and implementation of a process that annually	159
evaluates and prioritizes services, fills service gaps where	160
possible, and invents new approaches to achieve better results for	161
families and children;	162
(c) Participation in the development of a countywide,	163
comprehensive, coordinated, multi-disciplinary, interagency system	164
for infants and toddlers with developmental disabilities or delays	165
and their families, as established pursuant to federal grants	166
received and administered by the department of health for early	167
intervention services under the "Education of the Handicapped Act	168
Amendments of 1986";	169
(d) Maintenance of an accountability system to monitor the	170
county council's progress in achieving results for families and	171

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee

Page 8

the Revised Code; the county board of mental retardation and developmental disabilities; any of the county's boards of education or governing boards of educational service centers; or the county's juvenile court. Any of the foregoing public entities, other than the board of county commissioners, may decline to serve as the council's administrative agent.

A county council's administrative agent shall serve as the council's appointing authority for any employees of the council. The council shall file an annual budget with its administrative agent, with copies filed with the county auditor and with the board of county commissioners, unless the board is serving as the council's administrative agent. The council's administrative agent shall ensure that all expenditures are handled in accordance with policies, procedures, and activities prescribed by state departments in rules or interagency agreements that are applicable to the council's functions.

The administrative agent for a county council may do any of the following on behalf of the council:

- (i) Enter into agreements or administer contracts with public or private entities to fulfill specific council business. Such agreements and contracts are exempt from the competitive bidding requirements of section 307.86 of the Revised Code if they have been approved by the county council and they are for the purchase of family and child welfare or child protection services or other social or job and family services for families and children. The approval of the county council is not required to exempt agreements or contracts entered into under section 5139.34, 5139.41, or 5139.43 of the Revised Code from the competitive bidding requirements of section 307.86 of the Revised Code.
- (ii) As determined by the council, provide financialstipends, reimbursements, or both, to family representatives forexpenses related to council activity;235

- (iii) Receive by gift, grant, devise, or bequest any moneys, lands, or other property for the purposes for which the council is established. The agent shall hold, apply, and dispose of the moneys, lands, or other property according to the terms of the gift, grant, devise, or bequest. Any interest or earnings shall be treated in the same manner and are subject to the same terms as the gift, grant, devise, or bequest from which it accrues.
- (b)(i) If the county council designates the board of county commissioners as its administrative agent, the board may, by resolution, delegate any of its powers and duties as administrative agent to an executive committee the board establishes from the membership of the county council. The board shall name to the executive committee at least the individuals described in divisions (B)(1)(b) through (h) of this section and may appoint the president of the board or another individual as the chair of the executive committee.
- (ii) The executive committee may, with the approval of the board, hire an executive director to assist the county council in administering its powers and duties. The executive director shall serve in the unclassified civil service at the pleasure of the executive committee. The executive director may, with the approval of the executive committee, hire other employees as necessary to properly conduct the county council's business.
- (iii) The board may require the executive committee to submit an annual budget to the board for approval and may amend or repeal the resolution that delegated to the executive committee its authority as the county council's administrative agent.
- (5) Two or more county councils may enter into an agreement to administer their county councils jointly by creating a regional family and children first council. A regional council possesses the same duties and authority possessed by a county council, except that the duties and authority apply regionally rather than

to individual counties. Prior to entering into an agreement to create a regional council, the members of each county council to be part of the regional council shall meet to determine whether all or part of the members of each county council will serve as members of the regional council.

(6) A board of county commissioners may approve a resolution by a majority vote of the board's members that requires the county council to submit a statement to the board each time the council proposes to enter into an agreement, adopt a plan, or make a decision, other than a decision pursuant to section 121.38 of the Revised Code, that requires the expenditure of funds for two or more families. The statement shall describe the proposed agreement, plan, or decision.

. 283

statement, it shall, by resolution approved by a majority of its members, approve or disapprove the agreement, plan, or decision. Failure of the board to pass a resolution during that time period shall be considered approval of the agreement, plan, or decision.

Not later than fifteen days after the board receives the

An agreement, plan, or decision for which a statement is required to be submitted to the board shall be implemented only if it is approved by the board.

(C) Each county shall develop a county service coordination mechanism. The mechanism shall be developed and approved with the participation of the county entities representing child welfare; mental retardation and developmental disabilities; alcohol, drug addiction, and mental health services; health; juvenile judges; education; the county family and children first council; and the county early intervention collaborative established pursuant to the federal early intervention program operated under the "Education of the Handicapped Act Amendments of 1986." The county shall establish an implementation schedule for the mechanism. The cabinet council may monitor the implementation and administration

shall comply with section 121.38 of the Revised Code. The cabinet

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee	Page 12
council shall adopt rules in accordance with Chapter 119. of the	331
Revised Code establishing an administrative review process to	332
address problems that arise concerning the operation of a local	333
dispute resolution process.	334
(D) Each county shall develop a comprehensive joint service	335
plan that does both of the following:	336
(1) Designates service responsibilities among the various	337
state and local agencies that provide services to children and	338
their families, including children who are abused, neglected,	339
dependent, unruly, or delinquent children and under the	340
jurisdiction of the juvenile court and children whose parents or	341
custodians are voluntarily seeking services;	342
(2) Includes a service coordination process for dealing with	343
a child who is either of the following that includes methods to	344
divert the child from the juvenile court system:	345
(a) A child alleged to be an unruly child in a complaint	346
filed pursuant to section 2151.27 of the Revised Code;	347
(b) A child who appears to be an unruly child as that term is	348
defined in section 2151.022 of the Revised Code but is not under	349
the jurisdiction of the juvenile court as an alleged or	350
adjudicated unruly child.	351
(E)(1) The service coordination process provided for under	352
division (D)(2) of this section may include, but is not limited	353
to, the following:	354
(a) An assessment of the needs and strengths of the child and	355
the child's family and the services the child and the child's	356
<pre>family need;</pre>	357
(b) Designation of the person or agency to conduct the	358
assessment of the child and the child's family as described in	359
division (E)(1)(a) of this section and designation of the	360
instrument or instruments to be used to conduct the assessment:	361

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee	Page 13
(c) Designation of the agency to provide case management	362
services to the child and to the child's family;	363
(d) An emphasis on the personal responsibilities of the child	364
and the parental responsibilities of the parents, guardian, or	365
custodian of the child;	366
(e) Involvement of local law enforcement agencies and	367
officials.	368
(2) The method to divert a child from the juvenile court	369
system that must be included in the service coordination process	370
may include, but is not limited to, the following:	371
(a) The preparation of a complaint under section 2151.27 of	372
the Revised Code alleging that the child is an unruly child and	373
notifying the child and the parents, guardian, or custodian that	374
the complaint has been prepared to encourage the child and the	375
parents, guardian, or custodian to comply with other methods to	376
divert the child from the juvenile court system;	377
(b) Conducting a meeting with the child, the parents,	378
guardian, or custodian, and other interested parties to determine	379
the appropriate methods to divert the child from the juvenile	380
<pre>court system;</pre>	381
(c) A method for dealing with short-term crisis situations	382
involving a confrontation between the child and the parents,	383
guardian, or custodian;	384
(d) A method to provide to the child and the child's family a	385
short-term respite from a short-term crisis situation involving a	386
confrontation between the child and the parents, guardian, or	387
<u>custodian;</u>	388
(e) A program to provide a mentor to the child or the	389
parents, guardian, or custodian;	390
(f) A program to provide parenting education to the parents,	391

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee	Page 14
guardian, or custodian;	392
(g) An alternative school program for children who are truant	393
from school, repeatedly disruptive in school, or suspended or	394
<pre>expelled from school;</pre>	395
(h) Other appropriate measures, including, but not limited	396
to, any alternative methods to divert a child from the juvenile	397
court system that are identified by the office of criminal justice	398
services.	399
(F) Each county may review and revise the service	400
coordination process described in division (D)(2) of this section	401
based on the availability of funds under Title IV-A of the "Social	402
Security Act, " 110 Stat. 2113 (1996), 42 U.S.C.A. 601, as amended,	403
or to the extent resources are available from any other federal,	404
state, or local funds.	405
Sec. 2151.152. The juvenile judge may enter into an agreement	406
with the department of job and family services pursuant to section	407
5101.11 of the Revised Code for the purpose of reimbursing the	408
court for foster care maintenance costs and associated	409
administrative and training costs incurred on behalf of a child in	410
the temporary or permanent custody of the court and eligible for	411
payments under Title IV-E of the "Social Security Act," 94 Stat.	412
501, 42 U.S.C.A. 670 (1980) and who is in the temporary or	413
permanent custody of the court or subject to a disposition issued	414
under division (A)(5) of section 2151.354, division (A)(25) of	415
section 2151.355 of the Revised Code prior to January 1, 2002, or	416
division (A)(6)(a)(ii) or (A)(7) of section 2152.19 of the Revised	417
Code on and after January 1, 2002. The agreement shall govern the	418
responsibilities and duties the court shall perform in providing	419
services to the child.	420

Sec. 2151.27. (A)(1) Subject to division $(A)(2)$ of this
section, any person having knowledge of a child who appears to
have violated section 2151.87 of the Revised Code or to be a
juvenile traffic offender or to be an unruly, abused, neglected,
or dependent child may file a sworn complaint with respect to that
child in the juvenile court of the county in which the child has a
residence or legal settlement or in which the violation,
unruliness, abuse, neglect, or dependency allegedly occurred. If
an alleged abused, neglected, or dependent child is taken into
custody pursuant to division (D) of section 2151.31 of the Revised
Code or is taken into custody pursuant to division (A) of section
2151.31 of the Revised Code without the filing of a complaint and
placed into shelter care pursuant to division (C) of that section,
a sworn complaint shall be filed with respect to the child before
the end of the next day after the day on which the child was taken
into custody. The sworn complaint may be upon information and
belief, and, in addition to the allegation that the child
committed the violation or is an unruly, abused, neglected, or
dependent child, the complaint shall allege the particular facts
upon which the allegation that the child committed the violation
or is an unruly, abused, neglected, or dependent child is based.

- (2) Any person having knowledge of a child who appears to be an unruly child for being an habitual truant may file a sworn complaint with respect to that child and the parent, guardian, or other person having care of the child in the juvenile court of the county in which the child has a residence or legal settlement or in which the child is supposed to attend public school. The sworn complaint may be upon information and belief and shall contain the following allegations:
- (a) That the child is an unruly child for being an habitual 450 truant and, in addition, the particular facts upon which that 451 allegation is based; 452

- (b) That the parent, guardian, or other person having care of the child has failed to cause the child's attendance at school in violation of section 3321.38 of the Revised Code and, in addition, the particular facts upon which that allegation is based.
- (B) If a child, before arriving at the age of eighteen years, allegedly commits an act for which the child may be adjudicated an unruly child and if the specific complaint alleging the act is not filed or a hearing on that specific complaint is not held until after the child arrives at the age of eighteen years, the court has jurisdiction to hear and dispose of the complaint as if the complaint were filed and the hearing held before the child arrived at the age of eighteen years.
- (C) If the complainant in a case in which a child is alleged to be an abused, neglected, or dependent child desires permanent custody of the child or children, temporary custody of the child or children, whether as the preferred or an alternative disposition, or the placement of the child in a planned permanent living arrangement, the complaint shall contain a prayer specifically requesting permanent custody, temporary custody, or the placement of the child in a planned permanent living arrangement.
- (D) Any person with standing under applicable law may file a complaint for the determination of any other matter over which the juvenile court is given jurisdiction by section 2151.23 of the Revised Code. The complaint shall be filed in the county in which the child who is the subject of the complaint is found or was last known to be found.
- (E) A public children services agency, acting pursuant to a complaint or an action on a complaint filed under this section, is not subject to the requirements of section 3109.27 of the Revised Code.

Page 17

515

(F) Upon the filing of a complaint alleging that a child is	485
an unruly child, the court may hold the complaint in abeyance	486
pending the child's successful completion of actions that	487
constitute a method to divert the child from the juvenile court	488
system. The method may be adopted by a county pursuant to	489
divisions (D) and (E) of section 121.37 of the Revised Code or it	490
may be another method that the court considers satisfactory. If	491
the child completes the actions to the court's satisfaction, the	492
court may dismiss the complaint. If the child fails to complete	493
the actions to the court's satisfaction, the court may consider	494
the complaint.	495
Sec. 2151.354. (A) If the child is adjudicated an unruly	496
child, the court may:	497
(1) Make any of the dispositions authorized under section	498
2151.353 of the Revised Code;	499
(2) Place the child on community control under any sanctions,	500
services, and conditions that the court prescribes, as described	501
in division (A)(3) of section 2152.19 of the Revised Code;	502
	503
(3) Suspend or revoke the driver's license, probationary	504
driver's license, or temporary instruction permit issued to the	505
child and suspend or revoke the registration of all motor vehicles	506
registered in the name of the child. A child whose license or	507
permit is so suspended or revoked is ineligible for issuance of a	508
license or permit during the period of suspension or revocation.	509
At the end of the period of suspension or revocation, the child	510
shall not be reissued a license or permit until the child has paid	511
any applicable reinstatement fee and complied with all	512
requirements governing license reinstatement.	513
(4) Commit the child to the temporary or permanent custody of	514

the court;

- (5) Make any further disposition the court finds proper that is consistent with sections 2151.312 and 2151.56 to 2151.61 of the Revised Code;
- (6) If, after making a disposition under division (A)(1), (2), or (3) of this section, the court finds upon further hearing that the child is not amenable to treatment or rehabilitation under that disposition, make a disposition otherwise authorized under divisions (A)(1), (3), (4), and (7) of section 2152.19 of the Revised Code, except that the child may not be committed to or placed in a secure correctional facility, and commitment to or placement in a detention facility may not exceed twenty-four hours unless authorized by division (B)(3) of section that is consistent with sections 2151.312 or sections and 2151.56 to 2151.61 of the Revised Code.
- (B) If a child is adjudicated an unruly child for committing any act that, if committed by an adult, would be a drug abuse offense, as defined in section 2925.01 of the Revised Code, or a violation of division (B) of section 2917.11 of the Revised Code, then, in addition to imposing, in its discretion, any other order of disposition authorized by this section, the court shall do both of the following:
- (1) Require the child to participate in a drug abuse or 537 alcohol abuse counseling program; 538
- (2) Suspend or revoke the temporary instruction permit, probationary driver's license, or driver's license issued to the child for a period of time prescribed by the court or, at the discretion of the court, until the child attends and satisfactorily completes a drug abuse or alcohol abuse education, intervention, or treatment program specified by the court. During the time the child is attending the program, the court shall retain any temporary instruction permit, probationary driver's license, or driver's license issued to the child and shall return

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee	Page 19
the permit or license when the child satisfactorily completes the	548 549
program.	349
(C)(1) If a child is adjudicated an unruly child for being an	550
habitual truant, in addition to or in lieu of imposing any other	551
order of disposition authorized by this section, the court may do	552
any of the following:	553
(a) Order the board of education of the child's school	554
district or the governing board of the educational service center	555
in the child's school district to require the child to attend an	556
alternative school if an alternative school has been established	557
pursuant to section 3313.533 of the Revised Code in the school	558
district in which the child is entitled to attend school;	559
(b) Require the child to participate in any academic program	560
or community service program;	561
(c) Require the child to participate in a drug abuse or	562
alcohol abuse counseling program;	563
(d) Require that the child receive appropriate medical or	564
psychological treatment or counseling;	565
(e) Make any other order that the court finds proper to	566
address the child's habitual truancy, including an order requiring	567
the child to not be absent without legitimate excuse from the	568
public school the child is supposed to attend for five or more	569
consecutive days, seven or more school days in one school month,	570
or twelve or more school days in a school year and including an	571
order requiring the child to participate in a truancy prevention	572
mediation program.	573
(2) If a child is adjudicated an unruly child for being an	574
habitual truant and the court determines that the parent,	575
guardian, or other person having care of the child has failed to	576
cause the child's attendance at school in violation of section	577
3321.38 of the Revised Code, in addition to any order of	578

Sub. H. B. No. 57 As Reported by the House Criminal Justice Committee	Page 20
disposition authorized by this section, all of the following	579
apply:	580
(a) The court may require the parent, guardian, or other	581
person having care of the child to participate in any community	582
service program, preferably a community service program that	583
requires the involvement of the parent, guardian, or other person	584
having care of the child in the school attended by the child.	585
(b) The court may require the parent, guardian, or other	586
person having care of the child to participate in a truancy	587
prevention mediation program.	588
(c) The court shall warn the parent, guardian, or other	589
person having care of the child that any subsequent adjudication	590
of the child as an unruly or delinquent child for being an	591
habitual or chronic truant may result in a criminal charge against	592
the parent, guardian, or other person having care of the child for	593
a violation of division (C) of section 2919.21 or section 2919.24	594
of the Revised Code.	595
Section 2. That existing sections 121.37, 2151.152, 2151.27,	596
and 2151.354 of the Revised Code are hereby repealed.	597
Section 3. Sections 1 and 2 of this act shall take effect	598
January 1, 2002.	599
Section 4. Section 2151.27 of the Revised Code is presented	600
in this act as a composite of the section as amended by both Am.	601
Sub. S.B. 179 and Sub. S.B. 218 of the 123rd General Assembly. The	602
General Assembly, applying the principle stated in division (B) of	603
section 1.52 of the Revised Code that amendments are to be	604
harmonized if reasonably capable of simultaneous operation, finds	605
that the composite is the resulting version of the section in	606
effect on January 1, 2002.	607