## As Reported by the Senate Judiciary--Criminal Justice Committee

## 124th General Assembly Regular Session 2001-2002

Sub. H. B. No. 57

REPRESENTATIVES Willamowski, Flowers, Core, Jolivette, Evans, Niehaus, Hollister, Hoops, DePiero, Womer Benjamin, Seitz, Jones, Gilb, Hagan, Sulzer, Metzger, Calvert, Cirelli, D. Miller, Hartnett, Barrett, Distel, Otterman, Allen, Latta, Webster, Salerno, Clancy, Reidelbach, Britton, Carmichael, R. Miller, White, Barnes, Key, Woodard, Beatty, Coates

## A BILL

ГО	amend sections 121.37, 2151.152, 2151.27, and	-
	2151.354 of the Revised Code, effective January 1,	4
	2002, to require counties to develop a service	3
	coordination process to deal with children alleged	4
	to be or at risk of becoming unruly children, to	Ę
	provide an additional disposition for children	6
	adjudicated unruly, to require the Ohio Family and	7
	Children First Cabinet Council to collect	8
	information regarding resources serving these	9
	children, and to expand the opportunities juvenile	10
	courts have to obtain federal funds under an	1.
	agreement with the Ohio Department of Job and	12
	Family Services.	13

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 121.37, 2151.152, 2151.27, and	14
2151.354 of the Revised Code be amended to read as follows:	15
Sec. 121.37. (A)(1) There is hereby created the Ohio family	16

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and children first cabinet council. The council shall be composed	17
of the superintendent of public instruction and the directors of	18
youth services, job and family services, mental health, health,	19
alcohol and drug addiction services, mental retardation and	20
developmental disabilities, and budget and management. The	21
chairperson of the council shall be the governor or the governor's	22
designee and shall establish procedures for the council's internal	23
control and management.	24
(2) The purpose of the cabinet council is to help families	25
seeking government services. This section shall not be interpreted	26
or applied to usurp the role of parents, but solely to streamline	27
and coordinate existing government services for families seeking	28
assistance for their children.	29
In seeking to fulfill its purpose, the council may do any of	30
the following:	31
(a) Advise and make recommendations to the governor and	32
general assembly regarding the provision of services to children;	33
(b) Advise and assess local governments on the coordination	34
of service delivery to children;	35
(c) Hold meetings at such times and places as may be	36
prescribed by the council's procedures and maintain records of the	37
meetings, except that records identifying individual children are	38
confidential and shall be disclosed only as provided by law;	39
(d) Develop programs and projects, including pilot projects,	40
to encourage coordinated efforts at the state and local level to	41
<pre>improve the state's social service delivery system;</pre>	42
(e) Enter into contracts with and administer grants to county	43
family and children first councils, as well as other county or	44
multicounty organizations to plan and coordinate service delivery	45
between state agencies and local service providers for families	46
and children;	47

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(f) Enter into contracts with and apply for grants from	48
federal agencies or private organizations;	49
(g) Enter into interagency agreements to encourage	50
coordinated efforts at the state and local level to improve the	51
state's social service delivery system. The agreements may include	52
provisions regarding the receipt, transfer, and expenditure of	53
funds <u>:</u>	54
(h) Identify public and private funding sources for services	55
provided to alleged or adjudicated unruly children and children	56
who are at risk of being alleged or adjudicated unruly children,	57
including regulations governing access to and use of the services;	58
(i) Collect information provided by local communities	59
regarding successful programs for prevention, intervention, and	60
treatment of unruly behavior, including evaluations of the	61
programs;	62
(j) Identify and disseminate publications regarding alleged	63
or adjudicated unruly children and children who are at risk of	64
being alleged or adjudicated unruly children and regarding	65
programs serving those types of children;	66
(k) Maintain an inventory of strategic planning facilitators	67
for use by government or nonprofit entities that serve alleged or	68
adjudicated unruly children or children who are at risk of being	69
alleged or adjudicated unruly children.	70
(3) The cabinet council shall provide for the following:	71
(a) Reviews of service and treatment plans for children for	72
which such reviews are requested;	73
(b) Assistance as the council determines to be necessary to	74
meet the needs of children referred by county family and children	75
first councils;	76
(c) Monitoring and supervision of a statewide, comprehensive,	77

coordinated, multi-disciplinary, interagency system for	r infants
and toddlers with developmental disabilities or delays	and their
families, as established pursuant to federal grants red	ceived and
administered by the department of health for early inte	ervention
services under the "Education of the Handicapped Act Ar	mendments of
1986," 100 Stat. 1145 (1986), 20 U.S.C.A. 1471, as amer	nded.

- (B)(1) Each board of county commissioners shall establish a county family and children first council. The board may invite any local public or private agency or group that funds, advocates, or provides services to children and families to have a representative become a permanent or temporary member of its county council. Each county council must include the following individuals:
- (a) At least three individuals whose families are or have received services from an agency represented on the council or another county's council. Where possible, the number of members representing families shall be equal to twenty per cent of the council's membership.
- (b) The director of the board of alcohol, drug addiction, and mental health services that serves the county, or, in the case of a county that has a board of alcohol and drug addiction services and a community mental health board, the directors of both boards. If a board of alcohol, drug addiction, and mental health services covers more than one county, the director may designate a person to participate on the county's council.
- (c) The health commissioner, or the commissioner's designee, of the board of health of each city and general health district in the county. If the county has two or more health districts, the health commissioner membership may be limited to the commissioners of the two districts with the largest populations.
  - (d) The director of the county department of job and family

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services;	110
(e) The executive director of the county agency responsible	111
for the administration of children services pursuant to section	112
5153.15 of the Revised Code;	113
(f) The superintendent of the county board of mental	114
retardation and developmental disabilities;	115
(g) The county's juvenile court judge senior in service or	116
another judge of the juvenile court designated by the	117
administrative judge or, where there is no administrative judge,	118
by the judge senior in service;	119
(h) The superintendent of the city, exempted village, or	120
local school district with the largest number of pupils residing	121
in the county, as determined by the department of education, which	122
shall notify each board of county commissioners of its	123
determination at least biennially;	124
(i) A school superintendent representing all other school	125
districts with territory in the county, as designated at a	126
biennial meeting of the superintendents of those districts;	127
(j) A representative of the municipal corporation with the	128
largest population in the county;	129
(k) The president of the board of county commissioners, or an	130
individual designated by the board;	131
(1) A representative of the regional office of the department	132
of youth services;	133
(m) A representative of the county's head start agencies, as	134
defined in section 3301.31 of the Revised Code;	135
(n) A representative of the county's early intervention	136
collaborative established pursuant to the federal early	137
intervention program operated under the "Education of the	138
Handicapped Act Amendments of 1986";	139

(d) Maintenance of an accountability system to monitor the 170

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received and administered by the department of health for early

Amendments of 1986";

intervention services under the "Education of the Handicapped Act

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administration of children services pursuant to section 5153.15 of the Revised Code; the county board of mental retardation and developmental disabilities; any of the county's boards of education or governing boards of educational service centers; or the county's juvenile court. Any of the foregoing public entities, other than the board of county commissioners, may decline to serve as the council's administrative agent.

A county council's administrative agent shall serve as the council's appointing authority for any employees of the council. The council shall file an annual budget with its administrative agent, with copies filed with the county auditor and with the board of county commissioners, unless the board is serving as the council's administrative agent. The council's administrative agent shall ensure that all expenditures are handled in accordance with policies, procedures, and activities prescribed by state departments in rules or interagency agreements that are applicable to the council's functions.

The administrative agent for a county council may do any of the following on behalf of the council:

- (i) Enter into agreements or administer contracts with public or private entities to fulfill specific council business. Such agreements and contracts are exempt from the competitive bidding requirements of section 307.86 of the Revised Code if they have been approved by the county council and they are for the purchase of family and child welfare or child protection services or other social or job and family services for families and children. The approval of the county council is not required to exempt agreements or contracts entered into under section 5139.34, 5139.41, or 5139.43 of the Revised Code from the competitive bidding requirements of section 307.86 of the Revised Code.
- (ii) As determined by the council, provide financial stipends, reimbursements, or both, to family representatives for

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	235
expenses related to council activity;	
(iii) Receive by gift, grant, devise, or bequest any moneys,	236
lands, or other property for the purposes for which the council is	237
established. The agent shall hold, apply, and dispose of the	238
moneys, lands, or other property according to the terms of the	239
gift, grant, devise, or bequest. Any interest or earnings shall be	240
treated in the same manner and are subject to the same terms as	241
the gift, grant, devise, or bequest from which it accrues.	242
(b)(i) If the county council designates the board of county	243
commissioners as its administrative agent, the board may, by	244
resolution, delegate any of its powers and duties as	245
administrative agent to an executive committee the board	246
establishes from the membership of the county council. The board	247
shall name to the executive committee at least the individuals	248
described in divisions (B)(1)(b) through (h) of this section and	249
may appoint the president of the board or another individual as	250
the chair of the executive committee.	251
(ii) The executive committee may, with the approval of the	252
board, hire an executive director to assist the county council in	253
administering its powers and duties. The executive director shall	254
serve in the unclassified civil service at the pleasure of the	255
executive committee. The executive director may, with the approval	256
of the executive committee, hire other employees as necessary to	257
properly conduct the county council's business.	258
(iii) The board may require the executive committee to submit	259
an annual budget to the board for approval and may amend or repeal	260
the resolution that delegated to the executive committee its	261
authority as the county council's administrative agent.	262
(5) Two or more county councils may enter into an agreement	263
to administer their county councils jointly by creating a regional	264
family and children first council. A regional council possesses	265

the same duties and authority possessed by a county council, except that the duties and authority apply regionally rather than to individual counties. Prior to entering into an agreement to create a regional council, the members of each county council to be part of the regional council shall meet to determine whether all or part of the members of each county council will serve as members of the regional council.

(6) A board of county commissioners may approve a resolution by a majority vote of the board's members that requires the county council to submit a statement to the board each time the council proposes to enter into an agreement, adopt a plan, or make a decision, other than a decision pursuant to section 121.38 of the Revised Code, that requires the expenditure of funds for two or more families. The statement shall describe the proposed agreement, plan, or decision.

Not later than fifteen days after the board receives the statement, it shall, by resolution approved by a majority of its members, approve or disapprove the agreement, plan, or decision. Failure of the board to pass a resolution during that time period shall be considered approval of the agreement, plan, or decision.

An agreement, plan, or decision for which a statement is required to be submitted to the board shall be implemented only if it is approved by the board.

(C) Each county shall develop a county service coordination mechanism. The mechanism shall be developed and approved with the participation of the county entities representing child welfare; mental retardation and developmental disabilities; alcohol, drug addiction, and mental health services; health; juvenile judges; education; the county family and children first council; and the county early intervention collaborative established pursuant to the federal early intervention program operated under the "Education of the Handicapped Act Amendments of 1986." The county

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council shall adopt rules in accordance with Chapter 119. of the	329
Revised Code establishing an administrative review process to	330
address problems that arise concerning the operation of a local	331
dispute resolution process.	332
(D) Each county shall develop a comprehensive joint service	333
plan that does both of the following:	334
(1) Designates service responsibilities among the various	335
state and local agencies that provide services to children and	336
their families, including children who are abused, neglected,	337
dependent, unruly, or delinquent children and under the	338
jurisdiction of the juvenile court and children whose parents or	339
custodians are voluntarily seeking services;	340
(2) Includes a service coordination process for dealing with	341
a child who is alleged to be an unruly child. The service	342
coordination process shall include methods to divert the child	343
from the juvenile court system.	344
(E)(1) The service coordination process provided for under	345
division (D)(2) of this section may include, but is not limited	346
to, the following:	347
(a) An assessment of the needs and strengths of the child and	348
the child's family and the services the child and the child's	349
<pre>family need;</pre>	350
(b) Designation of the person or agency to conduct the	351
assessment of the child and the child's family as described in	352
division (E)(1)(a) of this section and designation of the	353
instrument or instruments to be used to conduct the assessment;	354
(c) Designation of the agency to provide case management	355
services to the child and to the child's family;	356
(d) An emphasis on the personal responsibilities of the child	357
and the parental responsibilities of the parents, guardian, or	358
custodian of the child;	359

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(e) Involvement of local law enforcement agencies and	360
officials.	361
(2) The method to divert a child from the juvenile court	362
system that must be included in the service coordination process	363
may include, but is not limited to, the following:	364
(a) The preparation of a complaint under section 2151.27 of	365
the Revised Code alleging that the child is an unruly child and	366
notifying the child and the parents, guardian, or custodian that	367
the complaint has been prepared to encourage the child and the	368
parents, guardian, or custodian to comply with other methods to	369
divert the child from the juvenile court system;	370
(b) Conducting a meeting with the child, the parents,	371
guardian, or custodian, and other interested parties to determine	372
the appropriate methods to divert the child from the juvenile	373
<pre>court system;</pre>	374
(c) A method for dealing with short-term crisis situations	375
involving a confrontation between the child and the parents,	376
guardian, or custodian;	377
(d) A method to provide to the child and the child's family a	378
short-term respite from a short-term crisis situation involving a	379
confrontation between the child and the parents, guardian, or	380
<u>custodian;</u>	381
(e) A program to provide a mentor to the child or the	382
parents, guardian, or custodian;	383
(f) A program to provide parenting education to the parents,	384
guardian, or custodian;	385
(g) An alternative school program for children who are truant	386
from school, repeatedly disruptive in school, or suspended or	387
<pre>expelled from school;</pre>	388
(h) Other appropriate measures, including, but not limited	389

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to, any alternative methods to divert a child from the juvenile	390
court system that are identified by the Ohio family and children	391
first cabinet council.	392
(F) Each county may review and revise the service	393
coordination process described in division (D)(2) of this section	394
based on the availability of funds under Title IV-A of the "Social	395
Security Act, " 110 Stat. 2113 (1996), 42 U.S.C.A. 601, as amended,	396
or to the extent resources are available from any other federal,	397
state, or local funds.	398
Sec. 2151.152. The juvenile judge may enter into an agreement	399
with the department of job and family services pursuant to section	400
5101.11 of the Revised Code for the purpose of reimbursing the	401
court for foster care maintenance costs and associated	402
administrative and training costs incurred on behalf of a child in	403
the temporary or permanent custody of the court and eligible for	404
payments under Title IV-E of the "Social Security Act," 94 Stat.	405
501, 42 U.S.C.A. 670 (1980) and who is in the temporary or	406
permanent custody of the court or subject to a disposition issued	407
under division (A)(5) of section 2151.354 or division	408
(A)(6)(a)(ii) or (A)(7) of section 2152.19 of the Revised Code.	409
The agreement shall govern the responsibilities and duties the	410
court shall perform in providing services to the child.	411
<b>Sec. 2151.27.</b> (A)(1) Subject to division (A)(2) of this	412
section, any person having knowledge of a child who appears to	413
have violated section 2151.87 of the Revised Code or to be a	414
juvenile traffic offender or to be an unruly, abused, neglected,	415
or dependent child may file a sworn complaint with respect to that	416
child in the juvenile court of the county in which the child has a	417
residence or legal settlement or in which the violation,	418
unruliness, abuse, neglect, or dependency allegedly occurred. If	419

an alleged abused, neglected, or dependent child is taken into
custody pursuant to division (D) of section 2151.31 of the Revised
Code or is taken into custody pursuant to division (A) of section
2151.31 of the Revised Code without the filing of a complaint and
placed into shelter care pursuant to division (C) of that section,
a sworn complaint shall be filed with respect to the child before
the end of the next day after the day on which the child was taken
into custody. The sworn complaint may be upon information and
belief, and, in addition to the allegation that the child
committed the violation or is an unruly, abused, neglected, or
dependent child, the complaint shall allege the particular facts
upon which the allegation that the child committed the violation
or is an unruly, abused, neglected, or dependent child is based.

- (2) Any person having knowledge of a child who appears to be an unruly child for being an habitual truant may file a sworn complaint with respect to that child and the parent, guardian, or other person having care of the child in the juvenile court of the county in which the child has a residence or legal settlement or in which the child is supposed to attend public school. The sworn complaint may be upon information and belief and shall contain the following allegations:
- (a) That the child is an unruly child for being an habitual truant and, in addition, the particular facts upon which that allegation is based;
- (b) That the parent, guardian, or other person having care of the child has failed to cause the child's attendance at school in violation of section 3321.38 of the Revised Code and, in addition, the particular facts upon which that allegation is based.
- (B) If a child, before arriving at the age of eighteen years, allegedly commits an act for which the child may be adjudicated an

- (C) If the complainant in a case in which a child is alleged to be an abused, neglected, or dependent child desires permanent custody of the child or children, temporary custody of the child or children, whether as the preferred or an alternative disposition, or the placement of the child in a planned permanent living arrangement, the complaint shall contain a prayer specifically requesting permanent custody, temporary custody, or the placement of the child in a planned permanent living arrangement.
- (D) Any person with standing under applicable law may file a complaint for the determination of any other matter over which the juvenile court is given jurisdiction by section 2151.23 of the Revised Code. The complaint shall be filed in the county in which the child who is the subject of the complaint is found or was last known to be found.
- (E) A public children services agency, acting pursuant to a complaint or an action on a complaint filed under this section, is not subject to the requirements of section 3109.27 of the Revised Code.
- (F) Upon the filing of a complaint alleging that a child is an unruly child, the court may hold the complaint in abeyance pending the child's successful completion of actions that constitute a method to divert the child from the juvenile court system. The method may be adopted by a county pursuant to divisions (D) and (E) of section 121.37 of the Revised Code or it may be another method that the court considers satisfactory. If

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the child completes the actions to the court's satisfaction, the	483 484
court may dismiss the complaint. If the child fails to complete	485
the actions to the court's satisfaction, the court may consider	
the complaint.	486
Sec. 2151.354. (A) If the child is adjudicated an unruly child, the court may:	487 488
(1) Make any of the dispositions authorized under section 2151.353 of the Revised Code;	489 490
(2) Place the child on community control under any sanctions,	491
services, and conditions that the court prescribes, as described	492
in division (A)(3) of section 2152.19 of the Revised Code;	493
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(3) Suspend or revoke the driver's license, probationary	495
driver's license, or temporary instruction permit issued to the	496
child and suspend or revoke the registration of all motor vehicles	497
registered in the name of the child. A child whose license or	498
permit is so suspended or revoked is ineligible for issuance of a	499
license or permit during the period of suspension or revocation.	500
At the end of the period of suspension or revocation, the child	501
shall not be reissued a license or permit until the child has paid	502
any applicable reinstatement fee and complied with all	503
requirements governing license reinstatement.	504
(4) Commit the child to the temporary or permanent custody of	505
the court;	506
(5) Make any further disposition the court finds proper that	507
is consistent with sections 2151.312 and 2151.56 to 2151.61 of the	508
Revised Code;	509
(6) If, after making a disposition under division (A)(1),	510
(2), or (3) of this section, the court finds upon further hearing	511
that the child is not amenable to treatment or rehabilitation	512

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under that disposition, make a disposition otherwise authorized	513
under divisions (A)(1), (3), (4), and (7) of section 2152.19 of	514
the Revised Code, except that the child may not be committed to or	515
placed in a secure correctional facility, and commitment to or	516
placement in a detention facility may not exceed twenty-four hours	517
unless authorized by division (B)(3) of section that is consistent	518
with sections 2151.312 or sections and 2151.56 to 2151.61 of the	519
Revised Code.	520
(B) If a child is adjudicated an unruly child for committing	521
any act that, if committed by an adult, would be a drug abuse	522
offense, as defined in section 2925.01 of the Revised Code, or a	523
violation of division (B) of section 2917.11 of the Revised Code,	524
then, in addition to imposing, in its discretion, any other order	525
of disposition authorized by this section, the court shall do both	526
of the following:	527
(1) Require the child to participate in a drug abuse or	528
alcohol abuse counseling program;	529
(2) Suspend or revoke the temporary instruction permit,	530
probationary driver's license, or driver's license issued to the	531
child for a period of time prescribed by the court or, at the	532
discretion of the court, until the child attends and	533
satisfactorily completes a drug abuse or alcohol abuse education,	534
intervention, or treatment program specified by the court. During	535
the time the child is attending the program, the court shall	536
retain any temporary instruction permit, probationary driver's	537
license, or driver's license issued to the child and shall return	538
the permit or license when the child satisfactorily completes the	539
program.	540
(C)(1) If a child is adjudicated an unruly child for being an	541
habitual truant, in addition to or in lieu of imposing any other	542
order of disposition authorized by this section, the court may do	543
any of the following:	544

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(a) Order the board of education of the child's school	545
district or the governing board of the educational service center	546
in the child's school district to require the child to attend an	547
alternative school if an alternative school has been established	548
pursuant to section 3313.533 of the Revised Code in the school	549
district in which the child is entitled to attend school;	550
(b) Require the child to participate in any academic program	551
or community service program;	552
(c) Require the child to participate in a drug abuse or	553
alcohol abuse counseling program;	554
(d) Require that the child receive appropriate medical or	555
psychological treatment or counseling;	556
(e) Make any other order that the court finds proper to	557
address the child's habitual truancy, including an order requiring	558
the child to not be absent without legitimate excuse from the	559
public school the child is supposed to attend for five or more	560
consecutive days, seven or more school days in one school month,	561
or twelve or more school days in a school year and including an	562
order requiring the child to participate in a truancy prevention	563
mediation program.	564
(2) If a child is adjudicated an unruly child for being an	565
habitual truant and the court determines that the parent,	566
guardian, or other person having care of the child has failed to	567
cause the child's attendance at school in violation of section	568
3321.38 of the Revised Code, in addition to any order of	569
disposition authorized by this section, all of the following	570
apply:	571
(a) The court may require the parent, guardian, or other	572

person having care of the child to participate in any community

requires the involvement of the parent, guardian, or other person

service program, preferably a community service program that

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amended by Am. Sub. H.B. 299 of the 124th General Assembly, and	605
suggestions on how to effectively utilize other available federal,	606
state, local, or private funds.	607
This section does not authorize the Cabinet Council to adopt	608
rules setting forth the above-described advisory guidance.	609
Section 5. Not later than November 1, 2002, the Ohio Family	610
and Children First Cabinet Council shall appoint a committee to	611
evaluate the implementation of Section 63.09, TANF Youth Diversion	612
Programs, of Am. Sub. H.B. 94 of the 124th General Assembly, as	613
amended by Am. Sub. H.B. 299 of the 124th General Assembly, and	614
divisions (C), (D), (E), and (F) of section 121.37 of the Revised	615
Code. The members of the committee shall represent key relevant	616
constituencies affected by that section and those divisions, and	617
the members shall serve without compensation. The Ohio Family and	618
Children First Cabinet Council shall provide any clerical support	619
the committee requires. The committee shall provide an interim	620
report of its findings and recommendations to the Ohio Family and	621
Children First Cabinet Council, the President of the Senate, and	622
the Speaker of the House of Representatives not later than March	623
1, 2003. The committee shall submit its final report of its	624
findings and recommendations, including identified best practices,	625
to the Ohio Family and Children First Cabinet Council, the	626
President of the Senate, and the Speaker of the House of	627
Representatives not later than December 31, 2003.	628
Section 6. Section 2151.27 of the Revised Code is presented	629
in this act as a composite of the section as amended by both Am.	630
Sub. S.B. 179 and Sub. S.B. 218 of the 123rd General Assembly. The	631
General Assembly, applying the principle stated in division (B) of	632
section 1.52 of the Revised Code that amendments are to be	633
harmonized if reasonably capable of simultaneous operation, finds	634

that the composite is the resulting version of the section in

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effect on January 1, 2002.