As Reported by the House State Government Committee

124th General Assembly Regular Session 2001-2002

Sub. H. B. No. 605

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REPRESENTATIVES White, Carmichael, Flowers, Clancy, Schaffer, Latell

A BILL

To enact section 5502.41 of the Revised Code to establish an intrastate mutual aid program for emergency preparedness and disaster response and recovery to be known as the Intrastate Mutual Aid Compact and to declare an emergency.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 5502.41 of the Revised Code be	6
enacted to read as follows:	7
Sec. 5502.41. (A) As used in this section:	8
(1) "Countywide emergency management agency" means a	9
countywide emergency management agency established under section	10
5502.26 of the Revised Code.	11
(2) "Participating political subdivision" means each	12
political subdivision in this state except a political subdivision	13
that enacts, by appropriate legislation signed by its chief	14
executive, a declaration not to participate in the intrastate	15
mutual aid program created by this section and that provides a	16
copy of the legislation to the emergency management agency and to	17
the countywide emergency management agency, regional authority for	18
emergency management, or program for emergency management within	19
the political subdivision, which is responsible for emergency	20

management in the political subdivision.

(3) "Program for emergency management within a political	22
subdivision" means a program for emergency management created by a	23
political subdivision under section 5502.271 of the Revised Code.	24

(4) "Regional authority for emergency management" means a25regional authority for emergency management established under26section 5502.27 of the Revised Code.27

(B) There is hereby created the intrastate mutual aid program 28 to be known as "the intrastate mutual aid compact" to complement 29 existing mutual aid agreements in the event of a disaster that 30 results in a formal declaration of emergency by a participating 31 political subdivision. The program shall provide for mutual 32 assistance among the participating political subdivisions in 33 response to and recovery from any disaster that results in a 34 formal declaration of emergency by a participating political 35 subdivision; shall provide for mutual cooperation among the 36 participating political subdivisions in conducting 37 disaster-related exercises, testing, or other training activities 38 using the services, equipment, supplies, materials, personnel, and 39 other resources of the participating political subdivisions to 40 simulate the provision of mutual aid; and shall embody a method by 41 which a participating political subdivision may seek assistance in 42 the event of a formally declared emergency, which resolves many of 43 the common issues facing political subdivisions at the time of a 44 formally declared emergency and will ensure, to the extent 45 possible, eligibility for available state and federal disaster 46 funding. 47

(C) Each countywide emergency management agency, regional48authority for emergency management, and program for emergency49management within a political subdivision, which is responsible50for emergency management in a participating political subdivision51shall, as part of its program for emergency management under52

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sections 5502.22, 5502.26, 5502.27, and 5502.271 of the Revised	53
Code, as applicable, and in coordination with all departments,	54
divisions, boards, commissions, agencies, and other	55
instrumentalities of, and having emergency response functions	56
within, each participating political subdivision served by that	57
agency, authority, or program, establish procedures or plans that,	58
to the extent possible, accomplish both of the following:	59
(1) Identify hazards that potentially could affect the	60
participating political subdivisions served by that agency,	61
authority, or program;	62
(2) Identify and inventory the current services, equipment,	63
supplies, personnel, and other resources related to response and	64
recovery activities of the participating political subdivisions	65
served by that agency, authority, or program.	66
(D)(1) Within one year after the effective date of this	67
section, the executive director of the emergency management agency	68
shall coordinate with the countywide emergency management	69
agencies, regional authorities for emergency management, and	70
programs for emergency management within a political subdivision,	71
which are responsible for emergency management in participating	72
political subdivisions, in identifying and formulating appropriate	73
procedures or plans to resolve resource shortfalls, as part of	74
their respective programs for emergency management under sections	75
5502.22, 5502.26, 5502.27, and 5502.271 of the Revised Code, as	76
applicable.	77
(2) During and after the formulation of the procedures or	78
plans to resolve resource shortfalls, there shall be ongoing	79
consultation and coordination among the executive director of the	80
emergency management agency; the countywide emergency management	81
agencies, regional authorities for emergency management, and	82
programs for emergency management within a political subdivision,	83

which are responsible for emergency management in participating

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political subdivisions; and all departments, divisions, boards,	
commissions, agencies, and other instrumentalities of, and having	86
emergency response functions within, each participating political	87
subdivision, regarding this section, local procedures and plans,	88
and the resolution of the resource shortfalls.	89
(E) Participating political subdivisions may request	90
assistance of other participating political subdivisions in	91
response to and recovery from a disaster during formally declared	92
emergencies or in disaster-related exercises, testing, or other	93
training activities. Requests for assistance shall be made through	94
the emergency management agency or an official designated by the	95
chief executive of the participating political subdivision from	96
which the assistance is requested. Requests may be verbal or in	97
writing. If verbal, the request shall be confirmed in writing	98
within seventy-two hours after the verbal request is made.	99
Requests shall provide the following information:	100
(1) A description of the disaster;	101
(1) A description of the disaster; (2) A description of the assistance needed;	101 102
(2) A description of the assistance needed;	102
(2) A description of the assistance needed; (3) An estimate of the length of time the assistance will be	102 103
<pre>(2) A description of the assistance needed; (3) An estimate of the length of time the assistance will be needed;</pre>	102 103 104
<pre>(2) A description of the assistance needed; (3) An estimate of the length of time the assistance will be needed; (4) The specific place and time for staging of the assistance</pre>	102 103 104 105
<pre>(2) A description of the assistance needed; (3) An estimate of the length of time the assistance will be needed; (4) The specific place and time for staging of the assistance and a point of contact at that location.</pre>	102 103 104 105 106
<pre>(2) A description of the assistance needed; (3) An estimate of the length of time the assistance will be needed; (4) The specific place and time for staging of the assistance and a point of contact at that location. (F) A participating political subdivision's obligation to</pre>	102 103 104 105 106 107
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(2) A responding participating political subdivision may	116
withhold resources necessary to provide for its own protection.	117
(3) Personnel of a responding participating political	118
subdivision shall continue under their local command and control	119
structure, but shall be under the operational control of the	120
appropriate officials within the incident management system of the	121
participating political subdivision receiving assistance.	122
(G)(1) Nothing in this section alters the duties and	123
responsibilities of emergency response personnel.	124
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with another political subdivision, and does not affect any other	127
agreement to which a participating political subdivision may be a	128
party, or any request for assistance that may be made, under any	129
other section of the Revised Code, including, but not limited to,	130
any mutual aid arrangement under this chapter, any fire protection	131
or emergency medical services contract under section 9.60 of the	132
Revised Code, sheriffs' requests for assistance to preserve the	133
public peace and protect persons and property under section 311.07	134
of the Revised Code, agreements for mutual aid in police	135
protection under section 737.04 of the Revised Code, and mutual	136
aid agreements among emergency planning districts for hazardous	137
substances or chemicals response under sections 3750.02 and	138
3750.03 of the Revised Code.	139
(H)(1) Personnel of a responding participating political	140
subdivision who suffer injury or death in the course of, and	141
arising out of, their employment while rendering assistance to	142
another participating political subdivision under this section are	143
entitled to all applicable benefits under Chapters 4121. and 4123.	144
of the Revised Code.	145
(2) Personnel of a responding participating political	146

subdivision shall be considered, while rendering assistance in	147
another participating political subdivision under this section, to	148
be agents of the participating political subdivision receiving the	149
assistance for purposes of tort liability and immunity from tort	150
liability under the law of this state.	151
(3)(a) A responding participating political subdivision and	152
the personnel of that political subdivision, while rendering	153
assistance, or while in route to or from rendering assistance, in	154
another participating political subdivision under this section,	155
shall be deemed to be exercising governmental functions as defined	156
in section 2744.01 of the Revised Code, shall have the defenses to	157
and immunities from civil liability provided in sections 2744.02	158
and 2744.03 of the Revised Code, and shall be entitled to all	159
applicable limitations on recoverable damages under section	160
2744.05 of the Revised Code.	161
(b) A participating political subdivision requesting	162
assistance and the personnel of that political subdivision, while	163
requesting or receiving assistance from any other participating	164
political subdivisions under this section, shall be deemed to be	165
exercising governmental functions as defined in section 2744.01 of	166
the Revised Code, shall have the defenses to and immunities from	167
civil liability provided in sections 2744.02 and 2744.03 of the	168
Revised Code, and shall be entitled to all applicable limitations	169
on recoverable damages under section 2744.05 of the Revised Code.	170
(I) If a person holds a license, certificate, or other permit	171
issued by a participating political subdivision evidencing	172
qualification in a professional, mechanical, or other skill, and	173
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if the assistance of that person is asked for by a participating174political subdivision receiving assistance under this section, the175person shall be deemed to be licensed or certified in or permitted176by the participating political subdivision receiving the177assistance to render the assistance, subject to any limitations178

179 and conditions the chief executive of the participating political 180 subdivision receiving the assistance may prescribe by executive 181 order or otherwise. (J) Except as otherwise provided in this division, any 182 participating political subdivision rendering assistance in 183 another participating political subdivision under this section 184 shall be reimbursed by the participating political subdivision 185 receiving the assistance for any loss or damage to, or expense 186 incurred in the operation of, any equipment used in rendering the 187 assistance, for any expense incurred in the provision of any 188 service used in rendering the assistance, and for all other costs 189 incurred in responding to the request for assistance. However, a 190 participating political subdivision rendering assistance may 191 assume in whole or in part the loss, damage, expense, or costs, or 192 may loan the equipment or donate the service to the participating 193 political subdivision receiving the assistance without charge or 194 cost; any two or more participating political subdivisions may 195 enter into agreements establishing a different allocation of loss, 196 damage, expense, or costs among themselves; and expenses incurred 197 under division (H)(1) of this section are not reimbursable under 198 this division. To avoid duplication of payments, insurance 199 proceeds available to cover any loss or damage to equipment of a 200 participating political subdivision rendering assistance shall be 201 considered in the reimbursement by the participating political 202 subdivision receiving the assistance. 203

Section 2. This act is hereby declared to be an emergency 204 measure necessary for the immediate preservation of the public 205 peace, health, and safety. The reason for this necessity lies in 206 the fact that the September 11, 2001, terrorist attacks in New 207 York City and on the Pentagon in Arlington, Virginia, the 208 September 11, 2001, terrorist activity resulting in the crash of 209 United Airlines flight 93 in Pennsylvania, and the anthrax 210

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incidents following in the wake of those terrorist events indicate 211 that emergency fire, medical, law enforcement, and other personnel 212 are often needed to respond quickly and in a coordinated manner to 213 disasters outside of political subdivision boundaries, and, thus, 214 it is fitting that Ohio, as soon as possible, have in place an 215 intrastate mutual aid compact for disaster response and recovery 216 that contains procedures for the use of response and recovery 217 resources outside of individual political subdivision boundaries. 218 Therefore, this act shall go into immediate effect. 219

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