As Passed by the Senate

124th General Assembly
Regular Session
2001-2002

Sub. S. B. No. 191

SENATORS Spada, White, Randy Gardner, Jacobson, Fingerhut, Prentiss, Armbruster, Austria, Blessing, Carnes, DiDonato, Finan, Hagan, Harris, Hottinger, Jordan, Mead, Mumper, Oelslager, Roberts, Shoemaker, Wachtmann, Herington, Robert Gardner, Ryan

ABILL

То	amend sections 4723.61, 5123.19, 5123.50, 5123.611,	1
	5126.354, 5126.355, and 5126.357; to amend, for the	2
	purpose of adopting new section numbers as	3
	indicated in parentheses, 4723.61 (4723.071),	4
	sections 5126.354 (5123.205), 5126.355 (5123.206),	5
	and 5126.357 (5123.208); to enact sections	6
	5123.201, 5123.202, 5123.203, 5123.204, 5123.207,	7
	and 5126.36; and to repeal sections 4723.62,	8
	5123.193, 5126.35, 5126.351, 5126.352, 5126.353,	9
	and 5126.356 of the Revised Code to revise the law	10
	governing the licensure of residential facilities	11
	for individuals with mental retardation and	12
	developmental disabilities and to revise the law	13
	pertaining to the authority of certain personnel to	14
	administer medications and perform health-related	15
	activities for individuals with mental retardation	16
	and developmental disabilities.	17

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

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(B) The board of nursing shall adopt rules as necessary to govern the nursing delegation specified in as it applies to MR/DD personnel who administer prescribed medication and perform health-related activities pursuant to the authority granted under section 5123.193 5123.202 of the Revised Code. The board shall adopt initial rules not later than ninety days after the effective date of this not establish any requirement in the rules that is inconsistent with the authority of MR/DD personnel to perform services pursuant to that section. The rules shall be adopted in accordance with Chapter 119. of the Revised Code and establish the following:

(1) Standards that an instructional program must meet to be approved as a program that trains registered nurses to instruct ICF/MR workers to give oral and apply topical medications, including the minimum types of information that must be covered in the program and the minimum qualifications the instructional personnel must possess. To qualify for approval, a program must be at least a one-day program and have been approved as a faculty-directed continuing nursing education activity pursuant to rules adopted under section 4723.07 of the Revised Code.

(2) Standards that a unit of instruction must meet to be

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the department under section 5123.193 5123.202 of the Revised	112
Code.	113
Sec. 5123.19. (A) As used in this section and in sections	114
5123.191, 5123.194, and 5123.20 of the Revised Code:	115
(1) "Residential facility" means a home or facility in which	116
a mentally retarded or developmentally disabled person resides,	117
except the home of a relative or legal guardian in which a	118
mentally retarded or developmentally disabled person resides, a	119
respite care home certified under section 5126.05 of the Revised	120
Code, a county home or district home operated pursuant to Chapter	121
5155. of the Revised Code, or a dwelling in which the only	122
mentally retarded or developmentally disabled residents are in an	123
independent living arrangement or are being provided supported	124
living.	125
(2) "Political subdivision" means a municipal corporation,	126
county, or township.	127
(3) "Independent living arrangement" means an arrangement in	128
which a mentally retarded or developmentally disabled person	129
resides in an individualized setting chosen by the person or the	130
person's guardian, which is not dedicated principally to the	131
provision of residential services for mentally retarded or	132
developmentally disabled persons, and for which no financial	133
support is received for rendering such service from any	134
governmental agency by a provider of residential services.	135
(4) "Supported living" has the same meaning as in section	136
5126.01 of the Revised Code.	137
(5) "Licensee" means the person or government agency that has	138
applied for a license to operate a residential facility and to	139
which the license was issued under this section.	140
(B) Every person or government agency desiring to operate a	141

director considers necessary. In the director's selection and

administration of the sanction to be imposed, all of the following

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apply:	174
(1) The director may deny, refuse to renew, or revoke a	175
license, if the director determines that the applicant or licensee	176
has demonstrated a pattern of serious noncompliance or that a	177
violation creates a substantial risk to the health and safety of	178
residents of a residential facility.	179
(2) The director may terminate a license if more than twelve	180
consecutive months have elapsed since the residential facility was	181
last occupied by a resident or the notice required by division (J)	182
of this section is not given.	183
(3) The director may issue an order for the suspension of	184
admissions to a facility for any violation that may result in	185
sanctions under division (D)(1) of this section and for any other	186
violation specified in rules adopted under division (G)(2) of this	187
section. If the suspension of admissions is imposed for a	188
violation that may result in sanctions under division (D)(1) of	189
this section, the director may impose the suspension before	190
providing an opportunity for an adjudication under Chapter 119. of	191
the Revised Code. The director shall rescind an order for the	192
suspension of admissions when the violation that formed the basis	193
for the order has been corrected.	194
(4) The director may order the placement of a monitor at a	195
residential facility for any violation specified in rules adopted	196
under division (G)(2) of this section. The director shall rescind	197
the order when the violation that formed the basis for the order	198
has been corrected.	199
(5) If the director determines that two or more residential	200
facilities owned or operated by the same person or government	201
entity are not being operated in compliance with this chapter or	202
the rules adopted under it, and the director's findings are based	203
on the same or a substantially similar action, practice,	204

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Revised Code.	269
(b) If a timely request for a hearing is made, the hearing	270
shall commence not later than thirty days after the department	271
receives the request.	272
(c) After commencing, the hearing shall continue	273
uninterrupted, except for Saturdays, Sundays, and legal holidays,	274
unless other interruptions are agreed to by the licensee and the	275
director.	276
(d) If the hearing is conducted by a hearing examiner, the	277
hearing examiner shall file a report and recommendations not later	278
than ten days after the close of the hearing.	279
(e) Not later than five days after the hearing examiner files	280
the report and recommendations, the licensee may file objections	281
to the report and recommendations.	282
(f) Not later than fifteen days after the hearing examiner	283
files the report and recommendations, the director shall issue an	284
order approving, modifying, or disapproving the report and	285
recommendations.	286
(g) Notwithstanding the pendency of the hearing, the director	287
shall rescind the order for the suspension of admissions when the	288
violation that formed the basis for the order is corrected.	289
	290
(G) In accordance with Chapter 119. of the Revised Code, the	291
director shall adopt and may amend and rescind rules for licensing	292
and regulating the operation of residential facilities. The rules	293
shall establish and specify the following:	294
(1) Procedures and criteria for issuing, and renewing	295
licenses, including procedures and criteria for determining the	296
length of the licensing period that the director must specify for	297
each license when it is issued or renewed;	298

(2) Procedures and criteria for denying, refusing to renew,	29
terminating, and revoking licenses and for ordering the suspension	30
of admissions to a facility, placement of a monitor at a facility,	30
and the immediate removal of residents from a facility;	30
(2)(3) Fees for issuing and renewing licenses;	30
$\frac{(3)}{(4)}$ Procedures for the inspection of surveying residential	30
facilities;	30
$\frac{(4)}{(5)}$ Requirements for the training of residential facility	30
personnel;	30
$\frac{(5)}{(6)}$ Classifications for the various types of residential	30
facilities;	30
$\frac{(6)}{(7)}$ Certification procedures for licensees and management	31
contractors that the director determines are necessary to ensure	31
that they have the skills and qualifications to properly operate	31
or manage residential facilities;	31
$\frac{(7)(8)}{(8)}$ The maximum number of persons who may be served in a	31
particular type of residential facility;	31
$\frac{(8)(9)}{(9)}$ Uniform procedures for admission of persons to and	31
transfers and discharges of persons from residential facilities;	31
$\frac{(9)}{(10)}$ Other standards for the operation of residential	31
facilities and the services provided at residential facilities;	31
$\frac{(10)}{(11)}$ Procedures for waiving any provision of any rule	32
adopted under this section.	32
$\frac{(D)}{(H)}$ Before issuing a license, the director of the	32
department or the director's designee shall conduct an inspection	32
a survey of the residential facility for which application is	32
made. The director or the director's designee shall conduct an	32
inspection a survey of each licensed residential facility at least	32
once each year during the period the license is valid and may	32
conduct additional inspections as needed An inspection A survey	32

The director shall notify the licensee by letter of the initiation

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(E) In proceedings initiated to deny or revoke licenses under this section, the director may deny or revoke a license regardless of whether some or all of the deficiencies that prompted the proceedings have been corrected at the time of the hearing.

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(F)(I) In addition to any other information which may be required of applicants for a license pursuant to this section, the director shall require each applicant to provide a copy of an approved plan for a proposed residential facility pursuant to section 5123.042 of the Revised Code. This division does not apply to renewal of a license.

(G)(J) Pursuant to rules which shall be adopted in accordance 400 with Chapter 119. of the Revised Code, the director may require 401 notification to the department of any significant change in the 402 ownership of a residential facility or in the identity of the 403 licensee or management contractor. When such notification is not 404 given, the director may cancel the residential facility's license. 405 If the director determines that a significant change of ownership 406 is proposed, the director shall consider the proposed change to be 407 an application for development by a new operator pursuant to 408 section 5123.042 of the Revised Code and shall advise the 409 applicant within sixty days of such notification that the current 410 license shall continue in effect or a new license will be required 411 pursuant to this section. If the director requires a new license, 412 the director shall permit the facility to continue to operate 413 under the current license until the new license is issued, unless 414 the current license is revoked, refused to be renewed, or 415 terminated in accordance with Chapter 119. of the Revised Code. 416

(H)(K) A county board of mental retardation and developmental disabilities, the legal rights service, and any interested person may file complaints alleging violations of statute or department rule relating to residential facilities with the department. All complaints shall be in writing and shall state the facts constituting the basis of the allegation. The department shall not reveal the source of any complaint unless the complainant agrees in writing to waive the right to confidentiality or until so

of county commissioners, or board of township trustees that receives notice under this division of the proposed issuance of a license for a residential facility may comment on it in writing to the director within ten days after the director mailed the notice, excluding Saturdays, Sundays, and legal holidays. If the director receives written comments from any notified officials within the specified time, the director shall make written findings concerning the comments and the director's decision on the issuance of the license. If the director does not receive written comments from any notified local officials within the specified time, the director shall continue the process for issuance of the license.

(K)(N) Any person may operate a licensed residential facility that provides room and board, personal care, habilitation services, and supervision in a family setting for at least six but not more than eight persons with mental retardation or a developmental disability as a permitted use in any residential district or zone, including any single-family residential district or zone, of any political subdivision. These residential facilities may be required to comply with area, height, yard, and architectural compatibility requirements that are uniformly imposed upon all single-family residences within the district or zone.

(L)(O) Any person may operate a licensed residential facility that provides room and board, personal care, habilitation services, and supervision in a family setting for at least nine but not more than sixteen persons with mental retardation or a developmental disability as a permitted use in any multiple-family residential district or zone of any political subdivision, except that a political subdivision that has enacted a zoning ordinance or resolution establishing planned unit development districts may exclude these residential facilities from such districts, and a

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(5) Routine mouth care;

(7) Use of glucometers;

(6) Routine care of hair, nails, and skin;

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professional authorized to prescribe drugs.	608
(F) "Residential facility" has the same meaning as in section	609
5123.19 of the Revised Code.	610
(G) "Specialized services" has the same meaning as in section	611
5123.50 of the Revised Code.	612
(H) "Supported living" has the same meaning as in section	613
5126.01 of the Revised Code.	614
Sec. 5123.202. (A) MR/DD personnel who are not specifically	615
authorized by other provisions of the Revised Code to administer	616
prescribed medication or perform health-related activities may,	617
under this section, administer prescribed medication, perform	618
health-related activities, or do both, as part of the services	619
that the personnel provide to the following:	620
(1) Recipients of supported living;	621
(2) Recipients of sheltered workshop services;	622
(3) Residents of a residential facility with sixteen or fewer	623
resident beds that is licensed as a residential facility under	624
section 5123.19 of the Revised Code or subject to section 5123.192	625
of the Revised Code.	626
(B) The authority established by division (A) of this section	627
is subject to all of the following:	628
(1) To administer prescribed medication, perform	629
health-related activities, or do both, MR/DD personnel must be	630
appropriately certified in accordance with the certification	631
program established under section 5123.205 of the Revised Code. An	632
individual shall provide only those services for which the	633
individual's certification was issued.	634
(2) Before a particular individual may receive services from	635
MR/DD personnel pursuant to this section, the MR/DD personnel's	636

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employer or other entity with primary responsibility for the	637
services being provided shall ensure that each individual	638
providing the services has been trained specifically with respect	639
to the individual receiving the services.	640
(3) In the case of services provided to recipients of	641
supported living, all of the following apply:	642
(a) Without nursing delegation, MR/DD personnel may perform	643
health-related activities and administer topical and oral	644
prescribed medications.	645
(b) With nursing delegation, MR/DD personnel may administer	646
prescribed medication and perform routine feedings through stable,	647
labeled gastrostomy and jejunostomy tubes.	648
(c) With nursing delegation, MR/DD personnel may administer	649
routine doses of insulin through subcutaneous injections and	650
insulin pumps.	651
(4) In the case of services provided to residents of a	652
residential facility with five or fewer resident beds, all of the	653
following apply:	654
(a) Without nursing delegation, MR/DD personnel, may perform	655
health-related activities and administer topical and oral	656
prescribed medications.	657
(b) With nursing delegation, MR/DD personnel may administer	658
prescribed medication and perform routine feedings through stable,	659
labeled gastrostomy and jejunostomy tubes.	660
(c) With nursing delegation, MR/DD personnel may administer	661
routine doses of insulin through subcutaneous injections and	662
insulin pumps.	663
(5) In the case of services provided to residents of a	664
residential facility with six but not more than sixteen resident	665
beds, both of the following apply:	666

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Sec. 5123.204. (A)(1) The department of mental retardation	725
and developmental disabilities shall establish a program under	726
which the department issues certificates to MR/DD personnel to	727
perform service pursuant to section 5123.202 of the Revised Code	728
and certificates to registered nurses to conduct training courses	729
for MR/DD personnel. Except as provided in division (A)(2) of this	730
section, to be eligible for a certificate, an individual must	731
successfully complete the applicable training course developed	732
under section 5123.203 of the Revised Code and meet all other	733
applicable requirements established in rules adopted pursuant to	734
this section.	735
(2) The program shall include provisions for issuing	736
certificates to the following:	737
(a) MR/DD personnel who, prior to the effective date of this	738
section, administered medication or performed tasks, or both,	739
pursuant to former section 5123.193 or former sections 5126.351 to	740
5126.354 of the Revised Code;	741
(b) Registered nurses who, prior to the effective date of	742
this section, trained individuals pursuant to former sections	743
4723.61, 4723.62, 5123.193, and 5126.351 to 5126.354 of the	744
Revised Code. A registered nurse who receives a certificate under	745
division (A)(2) of this section shall not train MR/DD personnel to	746
administer insulin unless the registered nurse completes a	747
refresher course developed under section 5123.203 of the Revised	748
Code that enables the registered nurse to receive a certificate to	749
train MR/DD personnel to administer insulin.	750
(B) Certificates issued to MR/DD personnel and registered	751
nurses are valid for one year and may be renewed. To be eligible	752
for renewal, MR/DD personnel and registered nurses must meet the	753
applicable continued competency requirements and continuing	754
education requirements specified in rules adopted under division	755

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(C) of this section.	756
(C) In accordance with section 5123.207 of the Revised Code,	757
the department shall adopt rules that establish all of the	758
following:	759
(1) Requirements that MR/DD personnel and registered nurses	760
must meet to be eligible to take a training course;	761
(2) Standards that must be met to receive a certificate,	762
including requirements pertaining to an applicant's criminal	763
background;	764
(3) Procedures to be followed in applying for a certificate	765
and issuing a certificate;	766
(4) Standards and procedures for renewing a certificate,	767
including requirements for continuing education and, in the case	768
of MR/DD personnel who administer medication, requirements for	769
successful demonstration of medication administration;	770
(5) Standards and procedures for suspending or revoking a	771
<pre>certificate;</pre>	772
(6) Standards and procedures for suspending a certificate	773
without a hearing pending the outcome of an investigation;	774
(7) Any other standards or procedures the department	775
considers necessary to administer the certification program.	776
(D) The department shall establish and maintain a registry	777
that lists each individual who holds a valid certificate issued	778
pursuant to this section. The registry shall specify the type of	779
certificate held and any limitations that apply to the individual	780
holding the certificate.	781
Sec. 5126.354 5123.205. A county board worker An individual	782
authorized pursuant to section 5123.202 of the Revised Code to	783
give or apply administer prescribed medication or perform a	784

client's an individual's home in places incidental to the home, and while traveling to places incidental to the home, except that "in-home care" does not include care provided in the facilities of a county board of mental retardation and developmental disabilities or care provided in schools.

- (2) "Parent" means either parent of a child, including an 851 adoptive parent but not a foster parent. 852
- (3) "Unlicensed in-home care worker" means an individual who provides in-home care but is not a health care professional. A county board worker MR/DD personnel may be an unlicensed in-home care worker workers.
- (4) "Family member" means a parent, sibling, spouse, son, daughter, grandparent, aunt, uncle, cousin, or guardian of the individual with mental retardation or a developmental disability if the individual with mental retardation or developmental disabilities lives with the person and is dependent on the person to the extent that, if the supports were withdrawn, another living arrangement would have to be found.
- (B) Except as provided in division (D) of this section, a family member of an individual with mental retardation or a developmental disability may authorize an unlicensed in-home care worker to give or apply prescribed medication or perform other health care tasks as part of the in-home care provided to the individual, if the family member is the primary supervisor of the care and the unlicensed in-home care worker has been selected by the family member and is under the direct supervision of the family member. Sections 4723.62 and 5126.351 to 5126.356 of the Revised Code do not apply to the in-home care authorized by a family member under this section. Instead, a A family member shall obtain a prescription, if applicable, and written instructions from a health care professional for the care to be provided to the individual. The family member shall authorize the unlicensed

in-home care worker to provide the care by preparing a written document granting the authority. The family member shall provide the unlicensed in-home care worker with appropriate training and written instructions in accordance with the instructions obtained from the health care professional.

(C) A family member who authorizes an unlicensed in-home care worker to give or apply prescribed medication or perform other health care tasks retains full responsibility for the health and safety of the individual receiving the care and for ensuring that the worker provides the care appropriately and safely. No entity that funds or monitors the provision of in-home care may be held liable for the results of the care provided under this section by an unlicensed in-home care worker, including such entities as the county board of mental retardation and developmental disabilities, any other entity that employs an unlicensed in-home care worker, and the department of mental retardation and developmental disabilities.

An unlicensed in-home care worker who is authorized under this section by a family member to provide care to an individual may not be held liable for any injury caused in providing the care, unless the worker provides the care in a manner that is not in accordance with the training and instructions received or the worker acts in a manner that constitutes wanton or reckless misconduct.

(D) A county board of mental retardation and developmental disabilities may evaluate the authority granted by a family member under this section to an unlicensed in-home care worker at any time it considers necessary and shall evaluate the authority on receipt of a complaint. If the board determines that a family member has acted in a manner that is inappropriate for the health and safety of the individual receiving the services, the authorization granted by the family member to an unlicensed

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in-home care worker is void, and the family member may not	910
authorize other unlicensed in-home care workers to provide the	911
care. In making such a determination, the board shall use	912
appropriately licensed health care professionals and shall provide	913
the family member an opportunity to file a complaint under section	914
5126.06 of the Revised Code.	915
Sec. 5123.50. As used in this section and sections 5123.51	916
and 5123.52 of the Revised Code:	917
(A) "Abuse" means all of the following:	918
(1) The use of physical force that can reasonably be expected	919
to result in physical harm or serious physical harm;	920
(2) Sexual abuse;	921
(3) Verbal abuse.	922
(B) "Misappropriation" means depriving, defrauding, or	923
otherwise obtaining the real or personal property of an individual	924
by any means prohibited by the Revised Code, including violations	925
of Chapter 2911. or 2913. of the Revised Code.	926
(C) "MR/DD employee" means all of the following:	927
(1) An employee of the department of mental retardation and	928
developmental disabilities;	929
(2) An employee of a county board of mental retardation and	930
developmental disabilities;	931
(3) An "ICF/MR worker," as defined in section 5123.193 of the	932
Revised Code;	933
(4) An individual who is employed in a position that includes	934
providing specialized services to an individual with mental	935
retardation or a developmental disability.	936
(D) "Neglect" means, when there is a duty to do so, failing	937

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to provide an individual with any treatment, care, goods, or	938
services that are necessary to maintain the health and safety of	939
the individual.	940
(E) "Physical harm" and "serious physical harm" have the same	941
meanings as in section 2901.01 of the Revised Code.	942
(F) "Sexual abuse" means unlawful sexual conduct or sexual	943
contact, as those terms are defined in section 2907.01 of the	944
Revised Code.	945
(G) "Specialized services" means any program or service	946
designed and operated to serve primarily individuals with mental	947
retardation or a developmental disability, including a program or	948
service provided by an entity licensed or certified by the	949
department of mental retardation and developmental disabilities	950
and facilities subject to section 5123.192 of the Revised Code. A	951
program or service available to the general public is not a	952
specialized service.	953
(H) "Verbal abuse" means purposely using words to threaten,	954
coerce, intimidate, harass, or humiliate an individual.	955
Sec. 5123.611. (A) As used in this section, MR/DD employee	956
means all of the following:	957
(1) An employee of the department of mental retardation and	958
developmental disabilities;	959
(2) An employee of a county board of mental retardation and	960
developmental disabilities;	961
(3) An "ICF/MR worker," as defined in section 5123.193 of the	962
Revised Code;	963
(4) An individual who is employed in a position that includes	964
providing specialized services, as defined in section 5123.50 of	965
the Revised Code, to an individual with mental retardation or a	966

administer insulin.

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Section 2. That existing sections 4723.61, 5123.19, 5123.50,	998
5123.611, 5126.354, 5126.355, and 5126.357 and sections 4723.62,	999
5123.193, 5126.35, 5126.351, 5126.352, 5126.353, and 5126.356 of	1000
the Revised Code are hereby repealed.	1001
Section 3. The Director of Mental Retardation and	1002
Developmental Disabilities shall adopt rules in accordance with	1003
Chapter 119. of the Revised Code establishing a schedule for	1004
residential facilities licensed under section 5123.19 of the	1005
Revised Code on the effective date of this section to seek renewal	1006
of the license in accordance with the amendments made by this act	1007
to that section. Notwithstanding division (C) of section 5123.19	1008
of the Revised Code, as amended by this act, a residential	1009
facility license in effect on this section's effective date shall	1010
remain in effect until the Director renews or refuses to renew the	1011
license, unless the license is terminated, revoked, or voluntarily	1012
surrendered.	1013
Section 4. Notwithstanding the provisions of section 5123.202	1014
of the Revised Code that permit MR/DD personnel to administer	1015
insulin with nursing delegation, MR/DD personnel shall not	1016
administer insulin until being trained by a registered nurse who	1017

has received a certificate under section 5123.204 of the Revised

Code that allows the registered nurse to train MR/DD personnel to