As Passed by the House

124th General Assembly
Regular Session
2001-2002

Am. Sub. S. B. No. 5

SENATORS Wachtmann, Harris, Robert Gardner, Carnes, Blessing
REPRESENTATIVES Roman, Driehaus, Coates, Distel, Carano, Sferra,
Schmidt, Flowers, Hagan, Willamowski, Niehaus, Metzger, Seaver, Faber,
Peterson, Aslanides, Krupinski, Rhine, Latell, Cates, Grendell, Seitz, Buehrer,
Brinkman, Latta, Clancy, Hollister, Kearns, Collier, Webster,
Womer Benjamin, Widowfield

ABILL

То	amend sections 505.62, 709.02, 709.03, 709.032,	1
	709.033, 709.04, 709.13, 709.14, 709.15, 709.19,	2
	709.21, 929.02, and 5705.31; to enact new sections	3
	709.031, 709.07, 709.11, and 709.16 and sections	4
	709.013, 709.014, 709.015, 709.021, 709.022,	5
	709.023, 709.024, 709.192, and 5705.315; and to	6
	repeal sections 709.031, 709.07, 709.08, 709.09,	7
	709.11, 709.16, 709.17, and 709.18 of the Revised	8
	Code to revise the laws governing municipal	9
	annexations.	10

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 505.62, 709.02, 709.03, 709.032,	13
709.033, 709.04, 709.13, 709.14, 709.15, 709.19, 709.21, 929.02,	12
and 5705.31 be amended and new sections 709.031, 709.07, 709.11,	13
and 709.16 and sections 709.013, 709.014, 709.015, 709.021,	14
709.022, 709.023, 709.024, 709.192, and 5705.315 of the Revised	15
Code be enacted to read as follows:	16

Sec. 505.62. A board of township trustees may enter into a	17
contract with, and <u>may</u> appropriate township general revenue fund	18
moneys for the services of, an attorney to represent the township	19
at annexation hearings before the board of county commissioners	20
and upon any appeal of the board's decision pursuant to section	21
709.07 or Chapter 2506. of the Revised Code.	22
The board of township trustees of a township that includes	23
territory that is proposed to be annexed has standing in any	24
appeal of the board of county commissioners' decision on the	25
annexation of township territory that is taken pursuant to section	26
709.07 or Chapter 2506. of the Revised Code, if the board of	27
township trustees was represented at the annexation hearing before	28
the board of county commissioners, expert witnesses, and other	29
consultants as the board determines are necessary for any	30
potential or pending annexation action, including proceedings	31
before a board of county commissioners or any court. The board	32
also may appropriate general revenue fund moneys for any other	33
expenses it considers necessary that are related to any potential	34
or pending annexation actions.	35
Sec. 709.013. (A) If, after a petition for annexation is	36
filed with the board of county commissioners, one or more other	37
petitions are filed containing all or a part of the territory	38
contained in the first petition, the board shall hear and decide	39
the petitions in the order in which they were filed.	40
(B) The effect of granting any petition under division (A) of	41
this section shall be to delete from any subsequently filed	42
petition any territory contained in the petition that was granted.	43
(C) If two or more petitions for annexation are filed seeking	44
to annex part or all of the same territory and appeals are	45

subsequently filed under section 709.07 of the Revised Code, each

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court shall decide the appeal on the first-filed petition before	47
considering the appeal in any subsequently filed petition.	48
Sec. 709.014. (A) The board of county commissioners may	49
establish a reasonable fee or schedule of fees to cover its costs	50
incurred in any annexation proceedings that take place under this	51
chapter. The board also may require an initial deposit to be paid	52
at the time a petition for annexation is filed under sections	53
709.02 to 709.21 of the Revised Code or promptly after that time.	54
The clerk of the board shall maintain an accurate and detailed	55
accounting of all funds received and expended in the processing of	56
a petition for annexation filed under sections 709.02 to 709.21 of	57
the Revised Code.	58
(B) Notwithstanding anything to the contrary in division (E)	59
of section 709.024 and division (A) of section 709.03 of the	60
Revised Code, the board of county commissioners, by resolution,	61
may appoint the clerk of the board or the county administrator to	62
set the date, time, and place for hearings, and to provide	63
associated notices to the agent for the petitioners, required	64
under those divisions instead of the board.	65
Sec. 709.015. The procedural requirements set forth in	66
sections 709.02 to 709.21 of the Revised Code are directory in	67
nature. Substantial compliance with the procedural requirements of	68
those sections is sufficient to grant the board of county	69
commissioners jurisdiction to hear and render its decision on a	70
petition for annexation filed under those sections. The board	71
shall cure a procedural defect and shall not deny a petition for	72
annexation solely upon the basis of procedural defects.	73
Sec. 709.02. (A) The owners of real estate adjacent	74
contiguous to a municipal corporation may, at their option, cause	75
such territory to be annexed thereto, petition for annexation to a	76

 $\frac{(C)}{(3)}$ The name of a person or persons to act as agent for

the petitioners. The agent for the petitioners may be an official,

employee, or agent of the municipal corporation to which

annexation is proposed.

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(D) At the time of filing the petition for annexation, the	108
agent for the petitioners also shall file with the clerk of the	109
board a list of all tracts, lots, or parcels in the territory	110
proposed for annexation, and all tracts, lots, or parcels located	111
adjacent to that territory or directly across the road from it	112
when the road is adjacent to it, including the name and mailing	113
address of the owner of each tract, lot, or parcel, and the	114
permanent parcel number from the county auditor's permanent parcel	115
numbering system established under section 319.28 of the Revised	116
Code for each tract, lot, or parcel. This list shall not be	117
considered to be a part of the petition for annexation, and any	118
error on the list shall not affect the validity of the petition.	119
(E) As used in sections 709.02 to 709.21 and, 709.38, and	120
709.39 of the Revised Code, "owner" or "owners" means any adult	121
individual seized of a freehold estate in land who is legally	122
competent, the state or any political subdivision as defined in	123
section 5713.081 of the Revised Code, and any firm, trustee, or	124
private corporation that, any of which is seized of a freehold	125
estate in land; except that individuals, firms, and corporations	126
holding easements and any railroad, utility, street, and highway	127
rights-of-way held in fee, by easement, or by dedication and	128
acceptance are not included within such those meanings; and no	129
person, firm, trustee, or private corporation, the state, or any	130
political subdivision, that has become an owner of real estate by	131
a conveyance, the primary purpose of which is to affect the number	132
of owners required to sign an annexation <u>a</u> petition <u>for</u>	133
annexation, is included within such those meanings. For purposes	134
of sections 709.02 to 709.21, 709.38, and 709.39 of the Revised	135
Code, the state or any political subdivision shall not be	136
considered an owner and shall not be included in determining the	137
number of owners needed to sign a petition unless an authorized	138
agent of the state or the political subdivision signs the	139

resolution stating what services the municipal corporation will	265
provide, and an approximate date by which it will provide them, to	266
the territory proposed for annexation, upon annexation. The	267
municipal corporation is entitled in its sole discretion to	268
provide to the territory proposed for annexation, upon annexation,	269
services in addition to the services described in that ordinance	270
or resolution.	271

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If the territory proposed for annexation is subject to zoning 272 regulations adopted under either Chapter 303. or 519. of the 273 Revised Code at the time the petition is filed, the legislative 274 authority of the municipal corporation also shall adopt an 275 ordinance or resolution stating that, if the territory is annexed 276 and becomes subject to zoning by the municipal corporation and 2.77 that municipal zoning permits uses in the annexed territory that 278 the municipal corporation determines are clearly incompatible with 279 the uses permitted under current county or township zoning 280 regulations in the adjacent land remaining within the township 281 from which the territory was annexed, the legislative authority of 282 the municipal corporation will require, in the zoning ordinance 283 permitting the incompatible uses, the owner of the annexed 284 territory to provide a buffer separating the use of the annexed 285 territory and the adjacent land remaining within the township. For 286 the purposes of this section, "buffer" includes open space, 287 landscaping, fences, walls, and other structured elements; streets 288 and street rights-of-way; and bicycle and pedestrian paths and 289 sidewalks. 290

The clerk of the legislative authority of the municipal 291 corporation to which annexation is proposed shall file the 292 ordinances or resolutions adopted under this division with the 293 board of county commissioners within twenty days following the 294 date that the petition is filed. The board shall make these 295 ordinances or resolutions available for public inspection. 296

(D) Within twenty-five days after the date that the petition	297
is filed, the legislative authority of the municipal corporation	298
to which annexation is proposed and each township any portion of	299
which is included within the territory proposed for annexation may	300
adopt and file with the board of county commissioners an ordinance	301
or resolution consenting or objecting to the proposed annexation.	302
An objection to the proposed annexation shall be based solely upon	303
the petition's failure to meet the conditions specified in	304
division (E) of this section.	305
If the municipal corporation and each of those townships	306
timely files an ordinance or resolution consenting to the proposed	307
annexation, the board at its next regular session shall enter upon	308
its journal a resolution granting the proposed annexation. If,	309
instead, the municipal corporation or any of those townships files	310
an ordinance or resolution that objects to the proposed	311
annexation, the board of county commissioners shall proceed as	312
provided in division (E) of this section. Failure of the municipal	313
corporation or any of those townships to timely file an ordinance	314
or resolution consenting or objecting to the proposed annexation	315
shall be deemed to constitute consent by that municipal	316
corporation or township to the proposed annexation.	317
(E) Unless the petition is granted under division (D) of this	318
section, not less than thirty or more than forty-five days after	319
the date that the petition is filed, the board of county	320
commissioners shall review it to determine if each of the	321
following conditions has been met:	322
(1) The petition meets all the requirements set forth in, and	323
was filed in the manner provided in, section 709.021 of the	324
Revised Code.	325
(2) The persons who signed the petition are owners of the	326
real estate located in the territory proposed for annexation and	327
constitute all of the owners of real estate in that territory.	328

those conditions the board finds have not been met and that denies

for the purpose of undertaking a significant economic development	391
project. As used in this section, "significant economic	392
development project" means one or more economic development	393
projects that can be classified as industrial, distribution, high	394
technology, research and development, or commercial, which	395
projects may include ancillary residential and retail uses and	396
which projects shall satisfy all of the following:	397
(1) Total private real and personal property investment in a	398
project shall be in excess of ten million dollars through land and	399
infrastructure, new construction, reconstruction, installation of	400
fixtures and equipment, or the addition of inventory, excluding	401
investment solely related to the ancillary residential and retail	402
elements, if any, of the project. As used in this division,	403
"private real and personal property investment" does not include	404
payments in lieu of taxes, however characterized, under Chapter	405
725. or 1728. or sections 5709.40 to 5709.43, 5709.73 to 5709.75,	406
or 5709.78 to 5709.81 of the Revised Code.	407
(2) There shall be created by the project an additional	408
annual payroll in excess of one million dollars, excluding payroll	409
arising solely out of the retail elements, if any, of the project.	410
(3) The project has been certified by the state director of	411
development as meeting the requirements of divisions (A)(1) and	412
(2) of this section.	413
(B) Upon the filing of the petition under section 709.021 of	414
the Revised Code in the office of the clerk of the board of county	415
commissioners, the clerk shall cause the petition to be entered	416
upon the journal of the board at its next regular session. This	417
entry shall be the first official act of the board on the	418
petition. Within five days after the filing of the petition, the	419
agent for the petitioners shall notify in the manner and form	420
specified in this division the clerk of the legislative authority	421

of the municipal corporation to which annexation is proposed, the
clerk of each township any portion of which is included within the
territory proposed for annexation, the clerk of the board of
county commissioners of each county in which the territory
proposed for annexation is located other than the county in which
the petition is filed, and the owners of property adjacent to the
territory proposed for annexation or adjacent to a road that is
adjacent to that territory and located directly across that road
from that territory. The notice shall be given by certified mail,
return receipt requested, or by causing the notice to be
personally served on the appropriate governmental officer or
property owner, with proof of service being by affidavit of the
person who delivered the notice. The notice shall refer to the
time and date when the petition was filed and the county in which
it was filed and shall have attached or shall be accompanied by a
copy of the petition and any attachments or documents accompanying
the petition as filed. The proof of service of the notice shall be
filed with the board of county commissioners with which the
petition was filed.

(C)(1) Within thirty days after the petition is filed, the legislative authority of the municipal corporation to which annexation is proposed and each township any portion of which is included within the territory proposed for annexation may adopt and file with the board of county commissioners an ordinance or resolution consenting or objecting to the proposed annexation. An objection to the proposed annexation shall be based solely upon the petition's failure to meet the conditions specified in division (F) of this section. Failure of the municipal corporation or any of those townships to timely file an ordinance or resolution consenting or objecting to the proposed annexation shall be deemed to constitute consent by that municipal corporation or township to the proposed annexation.

(2) Within twenty days after receiving the notice required by	454
division (B) of this section, the legislative authority of the	455
municipal corporation shall adopt, by ordinance or resolution, a	456
statement indicating what services the municipal corporation will	457
provide or cause to be provided, and an approximate date by which	458
it will provide or cause them to be provided, to the territory	459
proposed for annexation, upon annexation. If a hearing is to be	460
conducted under division (E) of this section, the legislative	461
authority shall file the statement with the clerk of the board of	462
county commissioners at least twenty days before the date of the	463
hearing.	464
(D) If all parties to the annexation proceedings consent to	465
the proposed annexation, a hearing shall not be held, and the	466
board, at its next regular session, shall enter upon its journal a	467
resolution granting the annexation. There is no appeal in law or	468
in equity from the board's entry of a resolution under this	469
division. The clerk of the board shall proceed as provided in	470
division (C)(1) of section 709.033 of the Revised Code.	471
(E) Unless the petition is granted under division (D) of this	472
section, a hearing shall be held on the petition. The board of	473
county commissioners shall hear the petition at its next regular	474
session and shall notify the agent for the petitioners of the	475
hearing's date, time, and place. The agent for the petitioners	476
shall give notice to the parties entitled to notice under division	477
(B) of this section of the date, time, and place of the hearing.	478
At the hearing, those parties and any owner of real estate within	479
the territory proposed to be annexed are entitled to appear for	480
the purposes described in division (C) of section 709.032 of the	481
Revised Code.	482
(F) Within thirty days after a hearing under division (E) of	483
this section, the board of county commissioners shall enter upon	484

its journal a resolution granting or denying the proposed

section and thereby qualifies as a significant economic

development project. The director's certification is binding on

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subject to the inspection of any interested person. The agent for

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the petitioners shall cause written notice of the filing of the
petition with the board of county commissioners and the date of
such filing to be delivered to the clerk of the legislative
authority of the municipal corporation to which annexation is
proposed and to the clerk of each township any portion of which is
included within the territory sought to be annexed. Any person.
Within five days after the filing of the petition, the board shall
set the date, time, and place for the hearing on the petition and
shall notify the agent for the petitioners. The date for the
hearing shall be not less than sixty or more than ninety days
after the petition is filed with the clerk of the board.

(B) Upon being notified of the date of the hearing, the agent for the petitioners shall do all of the following:

(1) Within five days cause written notice of the filing of the petition with the board of county commissioners, the date and time of the filing, and the date, time, and place of the hearing, to be delivered to the clerk of the legislative authority of the municipal corporation to which annexation is proposed, to the clerk of each township any portion of which is included within the territory proposed for annexation, and to the clerk of the board of county commissioners of each county in which the territory proposed for annexation is located other than the county in which the petition is filed. The notice shall state the date and time when the petition was filed and the county in which it was filed and shall have attached or shall be accompanied by a copy of the petition and any attachments or documents accompanying the petition as filed. The notice shall be given by certified mail, return receipt requested, or by causing the notice to be personally served on the appropriate governmental officer, with proof of service being by affidavit of the person who delivered the notice. Within ten days after the date of completion of service, the agent for the petitioners shall file proof of service

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of the notice with the board of county commissioners with which the petition was filed.

(2) Within ten days send by regular mail a copy of the notice 582 of the board of county commissioners of the hearing to all owners 583 of property within the territory proposed to be annexed, and to 584 all owners of property adjacent to the territory proposed to be 585 annexed or adjacent to a road that is adjacent to that territory 586 and located directly across that road from that territory, whose 587 names were provided by the agent for the petitioners under 588 division (D) of section 709.02 of the Revised Code, along with a 589 map of the territory proposed to be annexed and a statement 590 indicating where the full petition for annexation can be reviewed. 591 The notice also shall include a statement that any owner who 592 signed the petition may remove the owner's signature by filing 593 with the clerk of the board of county commissioners a written 594 notice of withdrawal of the owner's signature within twenty-one 595 days after the date the agent mails the notice; the agent shall 596 include with each mailed notice a certification of the date of its 597 mailing for this purpose. Within ten days after the mailing of the 598 notices, the agent shall file with the board of county 599 commissioners with which the petition was filed, a notarized 600 affidavit that a notice was sent by regular mail to these property 601 owners. 602

(3) Cause a notice containing the substance of the petition, and the date, time, and place of the hearing, to be published at least once and at least seven days prior to the date fixed for the hearing, in a newspaper of general circulation in each county in which territory proposed for annexation is situated. Within ten days after the date of completion of the publication or at the hearing, whichever comes first, the agent for the petitioners shall file proof of publication of the notice with the board of county commissioners with which the petition was filed.

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(C) Any owner who signed the petition for annexation may	612
remove his that signature by filing with the clerk of the board of	613
county commissioners a written notice of withdrawal of his the	614
owner's signature within twenty <u>twenty-one</u> days after such a	615
notice of filing is delivered to the clerk of the township in	616
which he resides the date the agent for the petitioners mailed the	617
notice of the hearing to the owner as provided in division (B)(2)	618
of this section. Thereafter, signatures may be withdrawn or	619
removed only in the manner authorized by section 709.032 of the	620
Revised Code.	621
(D) Upon receiving the notice described in division (B)(1) of	622
this section, the legislative authority of the municipal	623
corporation shall adopt, by ordinance or resolution, a statement	624
indicating what services the municipal corporation will provide,	625
and an approximate date by which it will provide them, to the	626
territory proposed for annexation, upon annexation. The statement	627
shall be filed with the board of county commissioners at least	628
twenty days before the date of the hearing. The municipal	629
corporation is entitled in its sole discretion to provide to the	630
territory proposed for annexation, upon annexation, services in	631
addition to the services described in the ordinance or resolution	632
it adopts under this division.	633
Sec. 709.031. (A) Within five days after the petition for	634
annexation is filed with the board of county commissioners, the	635
clerk of the board shall refer the legal description of the	636
perimeter and the map or plat of the territory proposed to be	637
annexed to the county engineer for a report upon the accuracy of	638
the legal description of the perimeter, map, or plat. Upon	639
receiving these items, the county engineer shall file, at least	640
twenty-five days before the hearing, a written report with the	641

board based on the engineer's findings, which shall not be

conclusive upon the board. Failure of the engineer to make the

report shall not affect the jurisdiction or duty of the board to	644
proceed.	645
(B) The petition may be amended without further notice by	646
leave of the board of county commissioners and with the consent of	647
the agent for the petitioners if the amendment does not add to the	648
territory embraced in the original petition and is made at least	649
fifteen days before the date of the hearing. The board may rerefer	650
the legal description of the perimeter, map, or plat to the county	651
engineer if revisions are made in them, for a report on their	652
accuracy. Upon receiving these items, the county engineer shall	653
file, on or before the date of the hearing, a written report with	654
the board based on the engineer's findings, which shall not be	655
conclusive upon the board. Failure of the engineer to make the	656
report shall not affect the jurisdiction or duty of the board to	657
proceed.	658
(C) The board of township trustees of any township containing	659
any territory proposed for annexation and any owners of real	660
estate in the territory proposed for annexation may request that	661
reasonable proof be presented of the authority of a person signing	662
the petition on behalf of any person other than a natural being,	663
the state, or a political subdivision of the state. The request	664
shall be in writing and be filed with the board of county	665
commissioners and with the agent for the petitioners at least	666
fifteen days prior to the hearing on the petition. When such a	667
request is filed, the agent for the petitioners shall present to	668
the board of county commissioners at the hearing held under	669
section 709.032 of the Revised Code sufficient evidence by	670
affidavit or testimony to establish that the owner is a person	671
other than a natural being, the state, or a political subdivision	672
of the state and that the owner authorized the person whose	673
signature is on the petition to sign the petition on its behalf.	674

If the board does not find the evidence sufficient to establish

of the board, or a necessary party, may compel obedience by

of the requirements of a subpoena issued from the court or a

refusal to testify in the court. An owner of a company, firm,

partnership, association, or corporation that is subpeoned may

have an agent or attorney appear before the board on that owner's

attachment proceedings for contempt as in the case of disobedience

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	behalf	in	response	to	the	subpoena.
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The board of county commissioners shall make, by electronic means or some other suitable method, a record of the hearing. If a request, accompanied by a deposit to pay the costs, is filed with the board not later than seven days before the hearing, the board shall provide an official court reporter to record the hearing.

The record of the hearing need not be transcribed unless a request, accompanied by an amount to cover the cost of transcribing the record, is filed with the board.

(C) Any person may appear, in person or by attorney, and, after being sworn, may support or contest the granting of the prayer of the petition provided for by section 709.02 of the Revised Code. Affidavits presented in support of or against the prayer of such petition shall be considered by the board, but only if the affidavits are filed with the board and served as provided in the Rules of Civil Procedure upon the necessary parties to the annexation proceedings at least fifteen days before the date of the hearing; provided that the board shall accept an affidavit after the fifteen-day period if the purpose of the affidavit is only to establish the affiant's authority to sign the petition on behalf of the entity for which the affiant signed. Necessary parties or their representatives are entitled to present evidence, examine and cross-examine witnesses, and comment on all evidence, including any affidavits presented to the board under this division.

(D) At the hearing, any owner who signed the petition for

annexation may appear, and, after being sworn as provided by

section 305.21 of the Revised Code, testify orally that his the

owner's signature was obtained by fraud, duress,

misrepresentation, including any misrepresentation relating to the

provision of municipal services to the territory proposed to be

annexed, or undue influence. Any person may testify orally after

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Code. The resolution shall include specific findings of fact as to	803
whether each of the conditions listed in divisions (A)(1) to (6)	804
of this section has been met. Upon journalization of the	805
resolution, the clerk of the board shall send a certified copy of	806
it to the agent for the petitioners, the clerk of the legislative	807
authority of the municipal corporation to which annexation is	808
proposed, the clerk of each township in which the territory	809
proposed for annexation is located, and the clerk of the board of	810
county commissioners of each county in which the territory	811
proposed for annexation is located other than the county in which	812
the petition is filed. The clerk of the board shall take no	813
further action until the expiration of thirty days after the date	814
of journalization.	815

- (C) After the expiration of that thirty-day period, if no appeal has been timely filed under section 709.07 of the Revised Code, the clerk of the board of county commissioners shall take one of the following actions:
- (1) If the board of county commissioners grants granted the petition for annexation it, the clerk shall enter on its journal all the orders of the board relating to the annexation and deliver a certified transcript of copy of the entire record of the annexation proceedings, including all orders resolutions of the board, signed by a majority of the members of the board, the petition, map, and all other papers on file, the recording of the proceedings, if a copy is available, and exhibits presented at the hearing relating to the annexation proceedings, to the auditor or clerk of the municipal corporation to which annexation is proposed.
- (2) If the board of county commissioners denies denied the petition for annexation, it the clerk shall send a certified copy of its order resolution denying the annexation to the agent for the petitioners and to the clerk of the municipal corporation to

in which territory proposed for annexation is located, and the
municipal corporation to which the territory is proposed to be
annexed may file an appeal under Chapter 2506. of the Revised Code
from a resolution of the board of county commissioners granting or
denying the petition. The agent for the petitioners, any township
in which the territory proposed for annexation is located, and any
municipal corporation to which the territory is proposed to be
annexed are necessary parties in an appeal. The filing of a notice
of appeal with the clerk of the board of county commissioners
shall operate as a stay of execution upon that clerk and all
parties to the appeal, which stay shall not be lifted until the
court having jurisdiction over the proceedings enters a final
order affirming or reversing the decision of the board of county
commissioners and the time limits for an appeal of that final
order have passed without a notice of appeal being filed.

(B) Any party filing an appeal from the court of common pleas or court of appeals decision in an annexation matter shall serve on the clerk of the board of county commissioners a time-stamped copy of the notice of appeal. Upon issuance of a final order of any court regarding an annexation appeal, the clerk of the court shall forward a certified copy of the court's order to the clerk of the board of county commissioners that rendered the annexation decision that was appealed.

(C) If, after all appeals have been exhausted, the final determination of the court is that the petition for annexation should be granted, the board of county commissioners shall enter on its journal a resolution granting the annexation, if such a resolution has not already been journalized, and the clerk of the board shall deliver a certified copy of that journal entry and of the entire record of the annexation proceedings, including all resolutions of the board, signed by a majority of the members of the board, the petition, map, and all other papers on file, the

some one someone to be named in the ordinance, to prosecute the

proceedings necessary to effect it.	928
Sec. 709.15. The application of a municipal corporation to	929
the board of county commissioners requesting the annexation of	930
contiguous territory <u>under section 709.16 of the Revised Code</u>	931
shall be by <u>a</u> petition— setting forth that, under an ordinance of	932
the legislative authority of the municipal corporation, the	933
territory described in the petition was authorized to be annexed	934
to the municipal corporation. The petition shall contain an	935
accurate <u>legal</u> description of the <u>territory</u> <u>perimeter</u> and shall be	936
accompanied by an accurate map or plat thereof of the territory	937
proposed for annexation.	938
proposed for annexaction.	930
Sec. 709.16. (A) A municipal corporation may petition the	939
board of county commissioners to annex contiguous territory owned	940
only by the municipal corporation, a county, or the state. The	941
clerk of the board shall cause the petition to be entered upon the	942
board's journal at its next regular session. This entry shall be	943
the first official act of the board upon the petition. Proceedings	944
on the petition shall be conducted under this section to the	945
exclusion of any other provisions of this chapter except for	946
sections 709.014, 709.14, 709.15, 709.20, and 709.21 of the	947
Revised Code.	948
	0.40
(B) If the only territory to be annexed is contiguous	949
territory owned by a municipal corporation, the board of county	950
commissioners, by resolution, shall grant the annexation. The	951
annexation shall be complete upon the entry upon the journal of	952
the board of the resolution granting the annexation.	953
(C) If the only territory to be annexed is contiguous	954
territory owned by a county, the board of county commissioners, by	955
resolution, may grant or deny the annexation. The annexation shall	956

be complete upon the entry upon the journal of the board of a

(2) "Commercial," "industrial," "residential," and "retail,"	1019
in relation to property, mean property classified as such by the	1020
tax commissioner for the purposes of valuing property for	1021
taxation, except that "commercial," in relation to property, does	1022
not include any property classified as "retail."	1023
(B) If the annexation of territory of any township by one or	1024
more municipal corporations under this chapter constitutes an	1025
annexation period of twelve consecutive months, except as provided	1026
in division (G) of this section, each municipal corporation that	1027
annexed territory of that township during that annexation period	1028
shall pay the township during each of the seven years following	1029
the annexation period:	1030
(1) In each of the first three years, one hundred per cent of	1031
the township taxes in the annexed territory;	1032
(2) In the fourth year, eighty per cent of the township taxes	1033
in the annexed territory;	1034
(3) In the fifth year, sixty per cent of the township taxes	1035
in the annexed territory;	1036
(4) In the sixth year, forty per cent of the township taxes	1037
in the annexed territory;	1038
(5) In the seventh year, twenty per cent of the township	1039
taxes in the annexed territory.	1040
(C) If the annexation of territory of any township by one or	1041
more municipal corporations under this chapter constitutes an	1042
annexation period of thirteen to twenty-four consecutive months,	1043
except as provided in division (G) of this section, each municipal	1044
corporation that annexed territory of that township during that	1045
annexation period shall pay the township during each of the six	1046
years following the annexation period:	1047
(1) In each of the first two years, one hundred per cent of	1048

county auditor shall determine by which of the following methods

the municipal corporations that annexed township territory shall

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corporation, by ordinance or resolution, and the board of township	1237
trustees of one or more townships, by resolution, may enter into	1238
annexation agreements under this section.	1239
(B) An annexation agreement may be entered into for any	1240
period of time and may be amended at any time in the same manner	1241
as it was initially authorized.	1242
(C) Annexation agreements may provide for any of the	1243
<pre>following:</pre>	1244
(1) The territory to be annexed;	1245
(2) Any periods of time during which no annexations will be	1246
<pre>made and any areas that will not be annexed;</pre>	1247
(3) Land use planning matters;	1248
(4) The provision of joint services and permanent	1249
improvements within incorporated or unincorporated areas;	1250
(5) The provision of services and improvements by a municipal	1251
corporation in the unincorporated areas;	1252
(6) The provision of services and improvements by a township	1253
within the territory of a municipal corporation;	1254
(7) The payment of service fees to a municipal corporation by	1255
a township;	1256
(8) The payment of service fees to a township by a municipal	1257
<pre>corporation;</pre>	1258
(9) The reallocation of the minimum mandated levies	1259
established pursuant to section 5705.31 of the Revised Code	1260
between a municipal corporation and a township in areas annexed	1261
after the effective date of this section;	1262
(10) The issuance of notes and bonds and other debt	1263
obligations by a municipal corporation or township for public	1264

become final and the annexed territory has been recognized as a	1327
part of the annexing municipal corporation, and taxes levied upon	1328
it as such have been paid, and it has been subjected to the	1329
authority of the legislative authority of such the annexing	1330
municipal corporation, without objection from the inhabitants of	1331
such territory.	1332

- Sec. 929.02. (A) Any person who owns agricultural land may 1333 file an application with the county auditor to place the land in 1334 an agricultural district for five years if, during the three 1335 calendar years prior to the year in which that person files the 1336 application, the land has been devoted exclusively to agricultural 1337 production or devoted to and qualified for payments or other 1338 compensation under a land retirement or conservation program under 1339 an agreement with an agency of the federal government and if: 1340
- (1) The land is composed of tracts, lots, or parcels that

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 total not less than ten acres; or

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- (2) The activities conducted on the land produced an average 1343 yearly gross income of at least twenty-five hundred dollars during 1344 that three-year period or the owner has evidence of an anticipated 1345 gross income of that amount from those activities. The owner shall 1346 submit with the application proof that the owner's land meets the 1347 requirements established under this division. If the county 1348 auditor determines that the application does not meet the 1349 requirements of this section, the county auditor shall deny the 1350 application and notify the applicant by certified mail, return 1351 receipt requested, within thirty days of the filing of the 1352 application. The applicant may appeal the denial of the 1353 application to the court of common pleas of the county in which 1354 the application was filed within thirty days of the receipt of the 1355 notice. If the county auditor determines that the application 1356 meets the requirements of this section, the county auditor shall 1357

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approve the application and notify the applicant within thirty

days of the filing of the application. An application that is not

denied shall be deemed to be approved. The county auditor shall

provide an applicant with a copy of an approved application within

thirty days of the filing of the application. An application that

is approved is effective upon the date of the filing of the

application.

The county auditor shall keep a record of all land in the county that is within an agricultural district, including a copy of the final action taken by a legislative body regarding applications modified by a legislative body pursuant to division (B) of this section.

(B) If the land of a person who files an application under division (A) of this section is within a municipal corporation or if an annexation petition that includes the land has been filed with the board of county commissioners under section 709.03 709.02 of the Revised Code at the time of the filing, the owner also shall file a copy of the application for inclusion in an agricultural district with the clerk of the legislative body of the municipal corporation. No later than thirty days after the filing of an application, or, in the case of an annexation petition filed pursuant to section 709.03 709.02 of the Revised Code, no later than thirty days after the petition has been granted, the legislative body shall conduct a public hearing on the application. The clerk of the legislative body shall cause a notice containing the substance of the application and the time and place where it will be heard to be published in a newspaper of general circulation in the county in which the application or annexation petition is filed no later than seven days prior to the time fixed for the hearing. The clerk of the legislative body also shall notify the applicant of the time and place of the hearing by certified mail sent no later than ten days prior to the hearing.

Any interested person or representative of an interested person 1390 may appear in support of or to contest the granting of the 1391 application. Affidavits presented in support of or against the 1392 application shall be considered by the legislative body. Within 1393 thirty days of the hearing, the legislative body may approve the 1394 application, modify the application and approve the application as 1395 modified, or reject the application. An application that is not 1396 modified or rejected by a majority vote of the members of the 1397 legislative body shall be deemed to be approved. Prior to 1398 rejecting an application, the legislative body shall make every 1399 effort to modify the application. Modifications may include the 1400 length of time during which land is considered to be within an 1401 agricultural district, size of the agricultural district as well 1402 as, and any provisions of sections 929.03 to 929.05 of the Revised 1403 Code. If the applicant disapproves of the modifications made by 1404 the legislative body, the applicant may withdraw the application 1405 to place the land in an agricultural district. In rejecting or 1406 modifying an application to place land in an agricultural 1407 district, the legislative body shall demonstrate that the 1408 rejection or modification is necessary to prevent a substantial, 1409 adverse effect on the provision of municipal services within the 1410 municipal corporation, efficient use of land within the municipal 1411 corporation, the orderly growth and development of the municipal 1412 corporation, or the public health, safety, or welfare. 1413

If an annexation petition is denied under section 709.03 1414 709.033 of the Revised Code, or if a legislative body fails to 1415 conduct a hearing in the time prescribed by this section, or if an 1416 application is approved, the application shall be deemed to have 1417 been approved and shall become effective as of the date the 1418 application was filed. An application approved with modifications 1419 shall become effective as of the date the application was filed 1420 unless the modification provides otherwise. 1421

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The clerk of the legislative body shall notify the applicant by certified mail, return receipt requested, sent within five days of the decision to approve, modify, or reject an application for inclusion of land in an agricultural district. The clerk of the legislative body shall also transmit a copy of the decision to approve, modify, or reject an application to the county auditor. An applicant may appeal a decision to modify or reject an application to the court of common pleas of the county in which the application was filed within thirty days of the receipt of the notice of modification or rejection.

(C) At any time after the first Monday in January and prior 1432 to the first Monday in March of the year during which an 1433 agricultural district terminates, the owner of land in the 1434 agricultural district may file a renewal application to continue 1435 the inclusion of all or part of the owner's land in an 1436 agricultural district for a period of time ending on the first 1437 Monday in April of the fifth year following the renewal 1438 application. The requirements for continued inclusion in the 1439 agricultural district and the renewal application procedure shall 1440 be the same as those required for the original application for 1441 placing land in an agricultural district. The county auditor shall 1442 notify owners of land in agricultural districts eligible to file a 1443 renewal application for continued inclusion in an agricultural 1444 district on or prior to the first Monday in February or the date 1445 upon which the county auditor notifies owners of land valued at 1446 agricultural use value for real property tax purposes of the 1447 necessity of filing a renewal application to continue valuing the 1448 land at agricultural use value. On or before the second Tuesday 1449 after the first Monday in March, the county auditor shall 1450 determine whether the owner of any land in an agricultural 1451 district eligible to file a renewal application failed to file a 1452 renewal application with respect to such that land and shall 1453

forthwith notify each such owner of the land by certified mail that unless a renewal application is filed prior to the first Monday in April, the land will be removed from the agricultural district upon its termination date. An approved renewal application is effective on the termination date of the preceding agricultural district. Failure of an owner to file a renewal application prior to the first Monday in April of the year during which the owner's agricultural district terminates shall not prevent the owner from filing an application to include the owner's land in an agricultural district.

Land that is transferred to a new owner during the period in which the land is an agricultural district shall continue in the agricultural district under the terms of the existing district unless the new owner elects to discontinue inclusion in the agricultural district and files the election with the county auditor within sixty days after the transfer. Failure of the new owner to continue inclusion in the agricultural district for the duration of the period in which the land is in the agricultural district is withdrawal from an agricultural district subject to penalty.

- (D) If, at any time during which land is in an agricultural 1474 district, the owner withdraws the land from the district, the 1475 owner shall notify the county auditor of the withdrawal and shall 1476 pay to the county auditor a withdrawal penalty calculated as 1477 follows:
- (1) If the owner's action also disqualifies the owner's land for any tax savings that it had been receiving under sections 5713.30 to 5713.38 of the Revised Code, the owner shall pay a percentage of the amount charged under section 5713.34 of the Revised Code that is equal to the average bank prime rate at the time the amount charged under that section is required to be paid. The withdrawal penalty shall be in addition to the amount charged

application or renewal application for inclusion in the district
if, at the time of annexation, its owner did not sign a petition
favoring annexation under section 709.02 of the Revised Code $\frac{1}{2}$
vote for annexation in an election held in accordance with section
709.17 of the Revised Code. If its owner did sign a petition
favoring annexation or vote for annexation, as provided in those
sections that section, or if the owner who opposed annexation has
sold or transferred the land to another person who is keeping the
land in the agricultural district, the land shall be subject to
division (B) of this section at the time of any subsequent
application or renewal application for inclusion in the district.

(F) The director of agriculture shall prescribe the application and renewal forms required under this section and shall furnish them to county auditors. In prescribing the forms, the director shall consult with the tax commissioner to determine if a single form can be developed for the purposes of this section and section 5713.31 of the Revised Code.

Sec. 5705.31. The county auditor shall present to the county budget commission the annual tax budgets submitted to him under sections 5705.01 to 5705.47 of the Revised Code, together with an estimate prepared by such the auditor of the amount of any state levy, the rate of any school tax levy as previously determined, the tax commissioner's estimate of the amount to be received in the county library and local government support fund, and such other information as the commission requests or the tax commissioner prescribes. The budget commission shall examine such budget and ascertain the total amount proposed to be raised in the county for the purposes of each subdivision and other taxing units therein in the county.

The commission shall ascertain that the following levies have been properly authorized and, if so authorized, shall approve them

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