# As Passed by the Senate

# 124th General Assembly Regular Session 2001-2002

S. B. No. 5

## SENATORS Wachtmann, Harris, R. A. Gardner, Carnes, Blessing

### A BILL

То	amend sections 505.62, 709.02, 709.03, 709.032,	-
	709.033, 709.04, 709.13, 709.14, 709.15, 709.19,	2
	709.21, 929.02, and 5705.31; to enact new sections	3
	709.031, 709.07, 709.11, and 709.16 and sections	4
	709.013, 709.014, 709.015, 709.021, 709.022,	į
	709.023, 709.024, 709.192, and 5705.315; and to	6
	repeal sections 709.031, 709.07, 709.08, 709.09,	7
	709.11, 709.16, 709.17, and 709.18 of the Revised	8
	Code to revise the laws governing municipal	9
	annevations	1 (

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 505.62, 709.02, 709.03, 709.032,	11
709.033, 709.04, 709.13, 709.14, 709.15, 709.19, 709.21, 929.02,	12
and 5705.31 be amended and new sections 709.031, 709.07, 709.11,	13
and 709.16 and sections 709.013, 709.014, 709.015, 709.021,	14
709.022, 709.023, 709.024, 709.192, and 5705.315 of the Revised	15
Code be enacted to read as follows:	16

Sec. 505.62. A board of township trustees may enter into a	17
contract with, and <u>may</u> appropriate township general revenue fund	18
moneys for the services of, an attorney to represent the township	19
at annexation hearings before the board of county commissioners	20

incurred in any annexation proceedings that take place under this	51
chapter. The board also may require an initial deposit to be paid	52
at the time a petition for annexation is filed under sections	53
709.02 to 709.21 of the Revised Code or promptly after that time.	54
The clerk of the board shall maintain an accurate and detailed	55
accounting of all funds received and expended in the processing of	56
a petition for annexation filed under sections 709.02 to 709.21 of	57
the Revised Code.	58
(B) Notwithstanding anything to the contrary in division (E)	59
of section 709.024 and division (A) of section 709.03 of the	60
Revised Code, the board of county commissioners, by resolution,	61
may appoint the clerk of the board or the county administrator to	62
set the date, time, and place for hearings, and to provide	63
associated notices to the agent for the petitioners, required	64
under those divisions instead of the board.	65
Sec. 709.015. The procedural requirements set forth in	66
sections 709.02 to 709.21 of the Revised Code are directory in	67
nature. Substantial compliance with the procedural requirements of	68
those sections is sufficient to grant the board of county	69
commissioners jurisdiction to hear and render its decision on a	70
petition for annexation filed under those sections. The board	71
shall cure a procedural defect and shall not deny a petition for	72
annexation solely upon the basis of procedural defects.	73
Sec. 709.02. (A) The owners of real estate adjacent	74
contiguous to a municipal corporation may, at their option, cause	75
such territory to be annexed thereto, petition for annexation to a	76
municipal corporation in the manner provided by sections 709.03	77
709.02 to 709.11 of the Revised Code. Application	78
(B) Application for such annexation shall be made by a	79
petition, addressed to filed with the clerk of the board of county	80

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commissioners of the county in which the territory is located, and	81
signed by a majority of the owners of real estate in such	82
territory. Such	83
(C) The petition required by this section shall contain the	84
following:	85
(A) A full (1) The signatures of a majority of the owners of	86
real estate in the territory proposed for annexation. The person	87
who signs or the circulator of the petition also shall write the	88
date the signature was made next to the owner's name. No signature	89
obtained more than one hundred eighty days before the date on	90
which the petition is filed shall be counted in determining the	91
number of signers of the petition. Any owner who signed the	92
petition may have the signature removed before the document is	93
filed by delivering a signed statement to the agent for the	94
petitioners expressing the owner's wish to have the signature	95
removed. Upon receiving a signed statement, the agent for the	96
petitioners shall strike through the signature, causing the	97
signature to be deleted from the petition.	98
(2) An accurate legal description of the perimeter and an	99
accurate map or plat of the territory sought to be annexed	100
<pre>proposed for annexation;</pre>	101
(B) A statement of the number of owners of real estate in the	102
territory sought to be annexed;	103
$\frac{(C)(3)}{(3)}$ The name of a person or persons to act as agent for	104
the petitioners. The agent for the petitioners may be an official,	105
employee, or agent of the municipal corporation to which	106
annexation is proposed.	107
(D) At the time of filing the petition for annexation, the	108
agent for the petitioners also shall file with the clerk of the	109
board a list of all tracts, lots, or parcels in the territory	110
proposed for annexation, including the name and mailing address of	111

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the owner of each tract, lot, or parcel, and the permanent parcel
number from the county auditor's permanent parcel numbering system
established under section 319.28 of the Revised Code for each
tract, lot, or parcel. This list shall not be considered to be a
part of the petition for annexation, and any error on the list
shall not affect the validity of the petition.

(E) As used in sections 709.02 to 709.21 and, 709.38, and 709.39 of the Revised Code, "owner" or "owners" means any adult individual seized of a freehold estate in land who is legally competent, the state or any political subdivision as defined in section 5713.081 of the Revised Code, and any firm, trustee, or private corporation that, any of which is seized of a freehold estate in land; except that individuals, firms, and corporations holding easements and any railroad, utility, street, and highway rights-of-way held in fee, by easement, or by dedication and acceptance are not included within such those meanings; and no person, firm, trustee, or private corporation, the state, or any political subdivision, that has become an owner of real estate by a conveyance, the primary purpose of which is to affect the number of owners required to sign an annexation a petition for annexation, is included within such those meanings. For purposes of sections 709.02 to 709.21, 709.38, and 709.39 of the Revised Code, the state or any political subdivision shall not be considered an owner and shall not be included in determining the number of owners needed to sign a petition unless an authorized agent of the state or the political subdivision signs the petition. The authorized agent for the state shall be the director of administrative services.

An owner is determined as of the date the petition is filed

with the board of county commissioners. If the owner is a

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corporation, partnership, business trust, estate, trust,

organization, association, group, institution, society, state, or

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political subdivision, the petition shall be signed by a person	144
who is authorized to sign for that entity. A person who owns more	145
than one parcel of real estate, either individually or as a tenant	146
in common or by survivorship tenancy, shall be counted as one	147
owner for purposes of this chapter.	148
Sec. 709.021. (A) When a petition signed by all of the owners	149
of real estate in the unincorporated territory of a township	150
proposed for annexation requests the annexation of that territory	151
to a municipal corporation contiguous to that territory under one	152
of the special procedures provided for annexation in sections	153
709.022, 709.023, and 709.024 of the Revised Code, the annexation	154
proceedings shall be conducted under those sections to the	155
exclusion of any other provisions of this chapter unless otherwise	156
provided in this section or the special procedure section chosen.	157
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(B) Application for annexation shall be made by a petition	159
filed with the clerk of the board of county commissioners of the	160
county in which the territory is located, and the procedures	161
contained in divisions (C), (D), and (E) of section 709.02 of the	162
Revised Code shall be followed, except that all owners, not just a	163
majority of owners, shall sign the petition.	164
(C) Except as otherwise provided in this section, only this	165
section and sections 709.014, 709.015, 709.04, 709.11, 709.12,	166
709.192, 709.20, and 709.21 of the Revised Code apply to the	167
granting of an annexation described in this section.	168
(D) As used in sections 709.022 and 709.024 of the Revised	169
Code, "party" or "parties" means the municipal corporation to	170
which annexation is proposed, each township any portion of which	171
is included within the territory proposed for annexation, and the	172
agent for the petitioners.	173

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Sec. 709.022. (A) A petition filed under section 709.021 of	174
the Revised Code that requests to follow this section is for the	175
special procedure of annexing land with the consent of all	176
parties. The petition shall be accompanied by a certified copy of	177
an annexation agreement provided for in section 709.192 of the	178
Revised Code or of a cooperative economic development agreement	179
provided for in section 701.07 of the Revised Code, that is	180
entered into by the municipal corporation and each township any	181
portion of which is included within the territory proposed for	182
annexation. Upon the receipt of the petition and the applicable	183
agreement, the board of county commissioners, at the board's next	184
regular session, shall enter upon its journal a resolution	185
granting the annexation, without holding a hearing.	186
(B) Owners who sign a petition requesting that the special	187
procedure in this section be followed expressly waive their right	188
to appeal any action taken by the board of county commissioners	189
under this section. There is no appeal from the board's decision	190
under this section in law or in equity.	191
(C) After the board of county commissioners grants the	192
petition for annexation, the clerk of the board shall deliver a	193
certified copy of the entire record of the annexation proceedings,	194
including all resolutions of the board, signed by a majority of	195
the members of the board, the petition, map, and all other papers	196
on file, and the recording of the proceedings, if a copy is	197
available, to the auditor or clerk of the municipal corporation to	198
which annexation is proposed.	199
Sec. 709.023. (A) A petition filed under section 709.021 of	200
the Revised Code that requests to follow this section is for the	201

special procedure of annexing land into a municipal corporation

when, subject to division (H) of this section, the land also is

not to be excluded from the township under section 503.07 of the

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Revised Code. The owners who sign this petition by their signature
waive any rights they may have to sue on any issue relating to a
municipal corporation requiring a buffer as provided in this
section and waive any rights to seek a variance that would relieve
or exempt them from that buffer requirement.

(B) Upon the filing of the petition in the office of the clerk of the board of county commissioners, the clerk shall cause the petition to be entered upon the board's journal at its next regular session. This entry shall be the first official act of the board on the petition. Within five days after the filing of the petition, the agent for the petitioners shall notify in the manner and form specified in this division the clerk of the legislative authority of the municipal corporation to which annexation is proposed, the clerk of each township any portion of which is included within the territory proposed for annexation, and the clerk of the board of county commissioners of each county in which the territory proposed for annexation is located other than the county in which the petition is filed. The notice shall be given by certified mail, return receipt requested, or by causing the notice to be personally served on the appropriate governmental officer, with proof of service being by affidavit of the person who delivered the notice. The notice shall refer to the time and date when the petition was filed and the county in which it was filed and shall have attached or shall be accompanied by a copy of the petition and any attachments or documents accompanying the petition as filed. The proof of service of the notice shall be filed with the board of county commissioners with which the petition was filed.

(C) Within twenty days after the date that the petition is filed, the legislative authority of the municipal corporation to which annexation is proposed shall adopt an ordinance or resolution stating what services the municipal corporation will

(2) The persons who signed the petition are owners of the

real estate located in the territory proposed for annexation and

constitute all of the owners of real estate in that territory.

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(3) The territory proposed for annexation does not exceed	300
three hundred and fifty acres.	301
(4) The territory proposed for annexation shares a contiguous	302
boundary with the municipal corporation to which annexation is	303
proposed for a continuous length of at least ten per cent of the	304
perimeter of the territory proposed for annexation.	305
(5) The annexation will not create an unincorporated area of	306
the township that is completely surrounded by the territory	307
proposed for annexation.	308
(6) The municipal corporation to which annexation is proposed	309
has agreed to provide to the territory proposed for annexation the	310
services specified in the relevant ordinance or resolution adopted	311
under division (C) of this section.	312
(7) If a street or highway will be divided or segmented by	313
the boundary line between the township and the municipal	314
corporation as to create a road maintenance problem, the municipal	315
corporation to which annexation is proposed has agreed as a	316
condition of the annexation to assume the maintenance of that	317
street or highway or to otherwise correct the problem. As used in	318
this section, "street" or "highway" has the same meaning as in	319
section 4511.01 of the Revised Code.	320
(F) Not less than thirty or more than forty-five days after	321
the date that the petition is filed, if the petition is not	322
granted under division (D) of this section, the board of county	323
commissioners, if it finds that each of the conditions specified	324
in division (E) of this section has been met, shall enter upon its	325
journal a resolution granting the annexation. If the board of	326
county commissioners finds that one or more of the conditions	327
specified in division (E) of this section has not been met, it	328
shall enter upon its journal a resolution that converts the	329
petition into a petition filed in accordance with section 709.02	330

filed. The proof of service of the notice shall be filed with the

board of county commissioners with which the petition was filed.	426
(C)(1) Within thirty days after the petition is filed, the	427
legislative authority of the municipal corporation to which	428
annexation is proposed and each township any portion of which is	429
included within the territory proposed for annexation may adopt	430
and file with the board of county commissioners an ordinance or	431
resolution consenting or objecting to the proposed annexation. An	432
objection to the proposed annexation shall be based solely upon	433
the petition's failure to meet the conditions specified in	434
division (F) of this section. Failure of the municipal corporation	435
or any of those townships to timely file an ordinance or	436
resolution consenting or objecting to the proposed annexation	437
shall be deemed to constitute consent by that municipal	438
corporation or township to the proposed annexation.	439
(2) Within twenty days after receiving the notice required by	440
division (B) of this section, the legislative authority of the	441
municipal corporation shall adopt, by ordinance or resolution, a	442
statement indicating what services the municipal corporation will	443
provide or cause to be provided, and an approximate date by which	444
it will provide or cause them to be provided, to the territory	445
proposed for annexation, upon annexation. If a hearing is to be	446
conducted under division (E) of this section, the legislative	447
authority shall file the statement with the clerk of the board of	448
county commissioners at least twenty days before the date of the	449
hearing.	450
(D) If all parties to the annexation proceedings entitled to	451
notice under division (B) of this section consent to the proposed	452
annexation, a hearing shall not be held, and the board, at its	453
next regular session, shall enter upon its journal a resolution	454
granting the annexation. There is no appeal in law or in equity	455
from the board's entry of a resolution under this division. The	456
clerk of the board shall proceed as provided in division (C)(1) of	457

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section 709.033 of the Revised Code.	458
(E) Unless the petition is granted under division (D) of this	459
section, a hearing shall be held on the petition. The board of	460
county commissioners shall hear the petition at its next regular	461
session and shall notify the agent for the petitioners of the	462
hearing's date, time, and place. The agent for the petitioners	463
shall give notice to the parties entitled to notice under division	464
(B) of this section of the date, time, and place of the hearing.	465
At the hearing, those parties and any owner of real estate within	466
the territory proposed to be annexed are entitled to appear for	467
the purposes described in division (C) of section 709.032 of the	468
Revised Code.	469
(F) Within thirty days after a hearing under division (E) of	470
this section, the board of county commissioners shall enter upon	471
its journal a resolution granting or denying the proposed	472
annexation. The resolution shall include specific findings of fact	473
as to whether or not each of the conditions listed in this	474
division has been met. If the board grants the annexation, the	475
clerk of the board shall proceed as provided in division (C)(1) of	476
section 709.033 of the Revised Code.	477
The board shall enter a resolution granting the annexation if	478
it finds, based upon a preponderance of the substantial, reliable,	479
and probative evidence on the whole record, that each of the	480
following conditions has been met:	481
(1) The petition meets all the requirements set forth in, and	482
was filed in the manner provided in, section 709.021 of the	483
Revised Code.	484
(2) The persons who signed the petition are owners of real	485
estate located in the territory proposed to be annexed in the	486
petition and constitute all of the owners of real estate in that	487
territory.	488

(3) No street or highway will be divided or segmented by the	48
boundary line between a township and the municipal corporation as	49
to create a road maintenance problem, or if the street or highway	49
will be so divided or segmented, the municipal corporation has	49
agreed, as a condition of the annexation, that it will assume the	49
maintenance of that street or highway. For the purposes of this	49
division, "street" or "highway" has the same meaning as in section	49
4511.01 of the Revised Code.	49
(4) The municipal corporation to which the territory is	49
proposed to be annexed has adopted an ordinance or resolution as	49
required by division (C)(2) of this section.	49
(5) The state director of development has certified that the	50
project meets the requirements of divisions (A)(1) and (2) of this	50
section and thereby qualifies as a significant economic	50
development project. The director's certification is binding on	50
the board of county commissioners.	50
(G) An owner who signed the petition may appeal a decision of	50
the board of county commissioners denying the proposed annexation	50
under section 709.07 of the Revised Code. No other person has	50
standing to appeal the board's decision in law or in equity. If	50
the board grants the annexation, there shall be no appeal in law	50
or in equity.	51
(H) Notwithstanding anything to the contrary in section	51
503.07 of the Revised Code, unless otherwise provided in an	51
annexation agreement entered into pursuant to section 709.192 of	51
the Revised Code or in a cooperative economic development	51
agreement entered into pursuant to section 701.07 of the Revised	51
Code, territory annexed into a municipal corporation pursuant to	51
this section shall not at any time be excluded from the township	51
under section 503.07 of the Revised Code and, thus, remains	51
subject to the township's real property taxes.	51

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(I) A municipal corporation to which annexation is proposed	520
is entitled in its sole discretion to provide to the territory	521
proposed for annexation, upon annexation, services in addition to	522
the services described in the ordinance or resolution adopted by	523
the legislative authority of the municipal corporation under	524
division (C)(2) of this section.	525
Sec. 709.03. The (A) Once a petition required by described in	526
section 709.02 of the Revised Code $\frac{1}{100}$ shall be $\frac{1}{100}$ filed $\frac{1}{100}$ , the	527
office <u>clerk</u> of the board of county commissioners <del>and the clerk</del>	528
shall cause the petition to be entered upon the record of	529
proceedings journal of the board, which at its next regular	530
session. This entry shall be the first official act of the board	531
on the annexation petition, and shall cause the petition to be	532
filed in the office of the county auditor, where it shall be	533
subject to the inspection of any interested person. The agent for	534
the petitioners shall cause written notice of the filing of the	535
petition with the board of county commissioners and the date of	536
such filing to be delivered to the clerk of the legislative	537
authority of the municipal corporation to which annexation is	538
proposed and to the clerk of each township any portion of which is	539
included within the territory sought to be annexed. Any person.	540
Within five days after the filing of the petition, the board shall	541
set the date, time, and place for the hearing on the petition and	542
shall notify the agent for the petitioners. The date for the	543
hearing shall be not less than sixty or more than ninety days	544
after the petition is filed with the clerk of the board.	545
(B) Upon being notified of the date of the hearing, the agent	546
for the petitioners shall do all of the following:	547
(1) Within five days cause written notice of the filing of	548
the petition with the board of county commissioners, the date and	549

time of the filing, and the date, time, and place of the hearing,

to be delivered to the clerk of the legislative authority of the
municipal corporation to which annexation is proposed, to the
clerk of each township any portion of which is included within the
territory proposed for annexation, and to the clerk of the board
of county commissioners of each county in which the territory
proposed for annexation is located other than the county in which
the petition is filed. The notice shall state the date and time
when the petition was filed and the county in which it was filed
and shall have attached or shall be accompanied by a copy of the
petition and any attachments or documents accompanying the
petition as filed. The notice shall be given by certified mail,
return receipt requested, or by causing the notice to be
personally served on the appropriate governmental officer, with
proof of service being by affidavit of the person who delivered
the notice. Within ten days after the date of completion of
service, the agent for the petitioners shall file proof of service
of the notice with the board of county commissioners with which
the petition was filed.

(2) Within ten days send by regular mail a copy of the notice of the board of county commissioners of the hearing to all owners of property within the territory proposed to be annexed whose names were provided by the agent for the petitioners under division (D) of section 709.02 of the Revised Code, along with a map of the territory proposed to be annexed and a statement indicating where the full petition for annexation can be reviewed. The notice also shall include a statement that any owner who signed the petition may remove the owner's signature by filing with the clerk of the board of county commissioners a written notice of withdrawal of the owner's signature within twenty-one days after the date the agent mails the notice; the agent shall include with each mailed notice a certification of the date of its mailing for this purpose. Within ten days after the mailing of the

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reasonable proof be presented of the authority of a person signing	646
the petition on behalf of any person other than a natural being,	647
the state, or a political subdivision of the state. The request	648
shall be in writing and be filed with the board of county	649
commissioners and with the agent for the petitioners at least	650
fifteen days prior to the hearing on the petition. When such a	651
request is filed, the agent for the petitioners shall present to	652
the board of county commissioners at the hearing held under	653
section 709.032 of the Revised Code sufficient evidence by	654
affidavit or testimony to establish that the owner is a person	655
other than a natural being, the state, or a political subdivision	656
of the state and that the owner authorized the person whose	657
signature is on the petition to sign the petition on its behalf.	658
If the board does not find the evidence sufficient to establish	659
this authority, it shall remove the signature from the petition.	660
Sec. 709.032. (A) As used in this section, "necessary party"	661
means the municipal corporation to which annexation is proposed,	662
each township any portion of which is included within the	663
territory proposed for annexation, and the agent for the	664
petitioners.	665
(B) The hearing provided for in section 709.031 709.03 of the	666
Revised Code shall be public. Any The board of county	667
commissioners shall make, by electronic means or some other	668
suitable method, a record of the hearing. If a request,	669
accompanied by a deposit to pay the costs, is filed with the board	670
not later than seven days before the hearing, the board shall	671
provide an official court reporter to record the hearing. The	672
record of the hearing need not be transcribed unless a request,	673
accompanied by an amount to cover the cost of transcribing the	674
record, is filed with the board.	675

(C) Any person may appear, in person or by attorney, and,

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after being sworn, may support or contest the granting of the prayer of the petition provided for by section 709.02 of the Revised Code. Affidavits presented in support of or against the prayer of such petition shall be considered by the board, but only if the affidavits are filed with the board and served as provided in the Rules of Civil Procedure upon the necessary parties to the annexation proceedings at least fifteen days before the date of the hearing; provided that the board shall accept an affidavit after the fifteen-day period if the purpose of the affidavit is only to establish the affiant's authority to sign the petition on behalf of the entity for which the affiant signed. Necessary parties or their representatives are entitled to present evidence, examine and cross-examine witnesses, and comment on all evidence, including any affidavits presented to the board under this division.

(D) At the hearing, any owner who signed the petition for annexation may appear, and, after being sworn as provided by section 305.21 of the Revised Code, testify orally that his the owner's signature was obtained by fraud, duress, misrepresentation, including any misrepresentation relating to the provision of municipal services to the territory proposed to be annexed, or undue influence. Any person may testify orally after being so sworn in support of or rebuttal to such the prior testimony by the owner. The commissioners, the agent for the petitioners or his attorney, and such owner or his attorney may examine such witnesses, including the owner Any witnesses and owners who testify shall be subject to cross-examination by the necessary parties to the annexation proceedings. If a majority of the county commissioners find that such the owner's signature was obtained under circumstances that did constitute fraud, duress, misrepresentation, or undue influence, they shall find the signature to be void, and shall order it removed from the petition as of the time the petition was filed.

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The petition may be amended without further notice by leave	710
of the county commissioners with the consent of the agent for the	711
petitioners where such amendment does not add to the territory	712
embraced in the original petition. If any amendment is permitted,	713
whereby territory not before embraced is added, the board shall	714
appoint another time for the hearing, of which notice shall be	715
given as specified in section 709.031 of the Revised Code.	716
Sec. 709.033. (A) After the hearing on a petition to annex	717
for annexation, the board of county commissioners shall enter an	718
order upon its journal allowing a resolution granting the	719
annexation if it finds, based upon a preponderance of the	720
substantial, reliable, and probative evidence on the whole record,	721
that <u>each of the following conditions has been met:</u>	722
$\frac{A}{A}$ The petition contains all matter required in meets all	723
the requirements set forth in, and was filed in the manner	724
provided in, section 709.02 of the Revised Code.	725
(B) Notice has been published as required by section 709.031	726
of the Revised Code.	727
(C)(2) The persons whose names are subscribed to who signed	728
the petition are owners of real estate located in the territory	729
proposed to be annexed in the petition, and, as of the time the	730
petition was filed with the board of county commissioners, the	731
number of valid signatures on the petition constituted a majority	732
of the owners of real estate in the that territory proposed to be	733
annexed.	734
$\frac{(D)}{(3)}$ The municipal corporation to which the territory is	735
proposed to be annexed has complied with division $\frac{(B)}{(D)}$ of	736
section 709.031 709.03 of the Revised Code.	737

(E) (4) The territory included in the annexation petition

proposed to be annexed is not unreasonably large; the map or plat

#### S. B. No. 5 As Passed by the Senate

Sec. 709.04. At the next regular session of the legislative
authority of the municipal corporation to which annexation is
proposed, after the expiration of sixty days from the date of
filing with him as the delivery required by division (C) of
section 709.022 or division (C)(1) of section 709.033 of the
Revised Code, the auditor or clerk of such that municipal
corporation shall lay the transcript resolution of the board
granting the petition and the accompanying map or plat and
petition <del>required by such section</del> before the legislative
authority. Thereupon the The legislative authority, by resolution
or ordinance, then shall accept or reject the application petition
for annexation. If the legislative authority fails to pass an
ordinance or resolution accepting the application petition for
annexation within a period of one hundred twenty days after the
transcript is those documents are laid before it by the auditor or
clerk, the application petition for annexation shall be deemed
considered rejected by the legislative authority, unless it has
been prevented from acting by a temporary restraining order, a
temporary injunction, or some other order of a court.

Sec. 709.07. (A) The agent for the petitioners, any owner of real estate in the territory proposed for annexation, any township in which territory proposed for annexation is located, and the municipal corporation to which the territory is proposed to be annexed may file an appeal under Chapter 2506. of the Revised Code from a resolution of the board of county commissioners granting or denying the petition. The agent for the petitioners, any township in which the territory proposed for annexation is located, and any municipal corporation to which the territory is proposed to be annexed are necessary parties in an appeal. The filing of a notice of appeal with the clerk of the board of county commissioners shall operate as a stay of execution upon that clerk and all

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parties to the appeal, which stay shall not be lifted until the
court having jurisdiction over the proceedings enters a final
order affirming or reversing the decision of the board of county
commissioners and the time limits for an appeal of that final
order have passed without a notice of appeal being filed.

(B) Any party filing an appeal from the court of common pleas 840 or court of appeals decision in an annexation matter shall serve 841 on the clerk of the board of county commissioners a time-stamped 842 copy of the notice of appeal. Upon issuance of a final order of 843 any court regarding an annexation appeal, the clerk of the court 844 shall forward a certified copy of the court's order to the clerk 845 of the board of county commissioners that rendered the annexation 846 decision that was appealed. 847

(C) If, after all appeals have been exhausted, the final determination of the court is that the petition for annexation should be granted, the board of county commissioners shall enter on its journal a resolution granting the annexation, if such a resolution has not already been journalized, and the clerk of the board shall deliver a certified copy of that journal entry and of the entire record of the annexation proceedings, including all resolutions of the board, signed by a majority of the members of the board, the petition, map, and all other papers on file, the transcript of the proceedings, and exhibits presented at the hearing relating to the annexation proceedings, to the auditor or clerk of the municipal corporation to which annexation is proposed. The municipal auditor or clerk shall lay these certified papers, along with the copy of the court's order, before the legislative authority at its next regular meeting. The legislative authority then shall proceed to accept or reject the petition for annexation as provided under section 709.04 of the Revised Code.

territory described in the petition was authorized to be annexed

to the municipal corporation. The petition shall contain an

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accurate <u>legal</u> description of the <del>territory</del> <u>perimeter</u> and shall be	895
accompanied by an accurate map or plat thereof of the territory	896
proposed for annexation.	897
Sec. 709.16. (A) A municipal corporation may petition the	898
board of county commissioners to annex contiguous territory owned	899
only by the municipal corporation, a county, or the state. The	900
clerk of the board shall cause the petition to be entered upon the	901
board's journal at its next regular session. This entry shall be	902
the first official act of the board upon the petition. Proceedings	903
on the petition shall be conducted under this section to the	904
exclusion of any other provisions of this chapter except for	905
sections 709.014, 709.14, 709.15, 709.20, and 709.21 of the	906
Revised Code.	907
(B) If the only territory to be annexed is contiguous	908
territory owned by a municipal corporation, the board of county	909
commissioners, by resolution, shall grant the annexation. The	910
annexation shall be complete upon the entry upon the journal of	911
the board of the resolution granting the annexation.	912
(C) If the only territory to be annexed is contiguous	913
territory owned by a county, the board of county commissioners, by	914
resolution, may grant or deny the annexation. The annexation shall	915
be complete upon the entry upon the journal of the board of a	916
resolution granting the annexation.	917
(D) If the only territory to be annexed is contiguous	918
territory owned by the state and the director of administrative	919
services has filed a written consent to the granting of the	920
annexation with the board of county commissioners, the board, by	921
resolution, shall grant the annexation. The annexation shall be	922
complete upon the entry upon the journal of the board of a	923
resolution granting the annexation.	924

(b) Owned and operated by a municipal corporation;

corporation that owns it.

(c) An unincorporated area not contiguous to the municipal

(2) "Commercial," "industrial," "residential," and "retail,"

(B) If the annexation of territory of any township by one or

in relation to property, mean property classified as such by the

taxation, except that "commercial," in relation to property, does

more municipal corporations under this chapter constitutes an

annexation period of twelve consecutive months, except as provided

tax commissioner for the purposes of valuing property for

not include any property classified as "retail."

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in division (G) of this section, each municipal corporation that	986
annexed territory of that township during that annexation period	987
shall pay the township during each of the seven years following	988
the annexation period:	989
(1) In each of the first three years, one hundred per cent of	990
the township taxes in the annexed territory;	991
(2) In the fourth year, eighty per cent of the township taxes	992
in the annexed territory;	993
(3) In the fifth year, sixty per cent of the township taxes	994
in the annexed territory;	995
(4) In the sixth year, forty per cent of the township taxes	996
in the annexed territory;	997
(5) In the seventh year, twenty per cent of the township	998
taxes in the annexed territory.	999
(C) If the annexation of territory of any township by one or	1000
more municipal corporations under this chapter constitutes an	1001
annexation period of thirteen to twenty-four consecutive months,	1002
except as provided in division (G) of this section, each municipal	1003
corporation that annexed territory of that township during that	1004
annexation period shall pay the township during each of the six	1005
years following the annexation period:	1006
(1) In each of the first two years, one hundred per cent of	1007
the township taxes in the annexed territory;	1008
(2) In the third year, eighty per cent of the township taxes	1009
in the annexed territory;	1010
(3) In the fourth year, sixty per cent of the township taxes	1011
in the annexed territory;	1012
(4) In the fifty year, forty per cent of the township taxes	1013
in the annexed territory;	1014
(5) In the sixth year, twenty per cent of the township taxes	1015

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annexed territory that would have been due the township for	1078
commercial and industrial real, personal, and public utility	1079
property taxes if no annexation had occurred;	1080
(f) In the twelfth through fifteenth years following the	1081
annexation and exclusion of the territory from the township,	1082
forty-two and one-half per cent of the township taxes in the	1083
annexed territory that would have been due the township for	1084
commercial and industrial real, personal, and public utility	1085
property taxes if no annexation had occurred.	1086
(2) If there has been an exemption by the municipal	1087
corporation of commercial and industrial real, personal, or public	1088
utility property taxes pursuant to section 725.02, 1728.10,	1089
3735.67, 5709.40, 5709.41, 5709.62, or 5709.88 of the Revised	1090
Code, there shall be no reduction in the payments owed to the	1091
township due to that exemption. The municipal corporation shall	1092
make payments to the township under division (C)(1) of this	1093
section, calculated as if the exemption had not occurred.	1094
(D) The municipal corporation that annexed the territory	1095
shall make the following payments to the township from which the	1096
territory was annexed with respect to residential and retail real	1097
property taxes using the property valuation for the year that the	1098
<pre>payment is due:</pre>	1099
(1) In the first through third years following the annexation	1100
and exclusion of the territory from the township, eighty-five per	1101
cent of the township taxes in the annexed territory that would	1102
have been due the township for residential and retail real	1103
property taxes if no annexation had occurred;	1104
(2) In the fourth through seventh years following the	1105
annexation and exclusion of the territory from the township,	1106
fifty-two and one-half per cent of the township taxes in the	1107
annexed territory that would have been due the township for	1108

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annexes territory pursuant to this division may enter into a contract with the board of township trustees of the township that loses the territory whereby the township agrees to provide the annexed territory with police, fire, or other services it is authorized to provide in exchange for specified consideration as agreed upon by the board of township trustees and the chief executive. In no instance shall the consideration received by the township be less than the payments that would be required under division (F)(1) of this section if no contract were entered into.

1152 (G) If after an annexation period for which payments are 1153 being made or are to be made to a township by one or more municipal corporations under division (B), (C), or (D) of this 1154 section, the remainder of the unincorporated territory of the 1155 township is annexed to another municipal corporation or 1156 incorporates as a municipal corporation, the balance of the 1157 1158 payments due the township under division (B), (C), or (D) of this section shall be made to the municipal corporation to which the 1159 1160 remainder of the township territory was annexed or to the municipal corporation incorporated from the remainder of the 1161 1162 township territory.

No payment shall be made to a municipal corporation pursuant to this division unless the remainder of the unincorporated territory of the township referred to in this division constitutes at least fifty per cent of the area of the unincorporated area of the township prior to the annexation period.

(H) After consultation with the chief executive officer of the municipal corporation and the board of township trustees, the county auditor shall determine by which of the following methods the municipal corporations that annexed township territory shall pay the township the amounts prescribed in divisions (B) to (F) of 1172

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provision for the allocation of the payment of the principal of,	1232
interest on, and other charges and costs of issuing and servicing	1233
the repayment of the debt;	1234
(11) Agreements by a municipal corporation and township, with	1235
owners or developers of land to be annexed, or with both those	1236
landowners and land developers, concerning the provision of public	1237
services, facilities, and permanent improvements;	1238
(12) The application of tax abatement statutes within the	1239
territory covered by the annexation agreement subsequent to its	1240
execution;	1241
(13) Changing township boundaries under Chapter 503. of the	1242
Revised Code to exclude newly annexed territory from the original	1243
township and providing services to that territory;	1244
(14) Payments in lieu of taxes, if any, to be paid to a	1245
township by a municipal corporation, which payments may be in	1246
addition to or in lieu of other payments required by law to be	1247
made to the township by that municipal corporation;	1248
(15) Any other matter pertaining to the annexation or	1249
development of publicly or privately owned territory.	1250
(D) Annexation agreements shall not be in derogation of the	1251
powers granted to municipal corporations by Article XVIII, Ohio	1252
Constitution, by any other provisions of the Ohio Constitution, or	1253
by the provisions of a municipal charter, nor shall municipal	1254
corporations and townships agree to share proceeds of any tax	1255
levy, although those proceeds may be used to make payments	1256
authorized in an annexation agreement.	1257
(E) If any party to an annexation agreement believes another	1258
party has failed to perform its part of any provision of that	1259
agreement, including the failure to make any payment of moneys due	1260
under the agreement, that party shall give notice to the other	1261
party clearly stating what breach has occurred. The party	1262

part of the annexing municipal corporation, and taxes levied upon	1294
it as such have been paid, and it has been subjected to the	1295
authority of the legislative authority of such the annexing	1296
municipal corporation, without objection from the inhabitants of	1297
such territory.	1298

- Sec. 929.02. (A) Any person who owns agricultural land may 1299 file an application with the county auditor to place the land in 1300 an agricultural district for five years if, during the three 1301 calendar years prior to the year in which that person files the 1302 application, the land has been devoted exclusively to agricultural 1303 production or devoted to and qualified for payments or other 1304 compensation under a land retirement or conservation program under 1305 an agreement with an agency of the federal government and if: 1306
- (1) The land is composed of tracts, lots, or parcels that 1307
  total not less than ten acres; or 1308
- (2) The activities conducted on the land produced an average 1309 yearly gross income of at least twenty-five hundred dollars during 1310 that three-year period or the owner has evidence of an anticipated 1311 gross income of that amount from those activities. The owner shall 1312 submit with the application proof that the owner's land meets the 1313 requirements established under this division. If the county 1314 auditor determines that the application does not meet the 1315 requirements of this section, the county auditor shall deny the 1316 application and notify the applicant by certified mail, return 1317 receipt requested, within thirty days of the filing of the 1318 application. The applicant may appeal the denial of the 1319 application to the court of common pleas of the county in which 1320 the application was filed within thirty days of the receipt of the 1321 notice. If the county auditor determines that the application 1322 meets the requirements of this section, the county auditor shall 1323 approve the application and notify the applicant within thirty 1324

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days of the filing of the application. An application that is not
denied shall be deemed to be approved. The county auditor shall
provide an applicant with a copy of an approved application within
thirty days of the filing of the application. An application that
is approved is effective upon the date of the filing of the
application.

The county auditor shall keep a record of all land in the county that is within an agricultural district, including a copy of the final action taken by a legislative body regarding applications modified by a legislative body pursuant to division (B) of this section.

(B) If the land of a person who files an application under division (A) of this section is within a municipal corporation or if an annexation petition that includes the land has been filed with the board of county commissioners under section 709.03 709.02 of the Revised Code at the time of the filing, the owner also shall file a copy of the application for inclusion in an agricultural district with the clerk of the legislative body of the municipal corporation. No later than thirty days after the filing of an application, or, in the case of an annexation petition filed pursuant to section 709.03 709.02 of the Revised Code, no later than thirty days after the petition has been granted, the legislative body shall conduct a public hearing on the application. The clerk of the legislative body shall cause a notice containing the substance of the application and the time and place where it will be heard to be published in a newspaper of general circulation in the county in which the application or annexation petition is filed no later than seven days prior to the time fixed for the hearing. The clerk of the legislative body also shall notify the applicant of the time and place of the hearing by certified mail sent no later than ten days prior to the hearing. Any interested person or representative of an interested person

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1357 may appear in support of or to contest the granting of the application. Affidavits presented in support of or against the 1358 application shall be considered by the legislative body. Within 1359 thirty days of the hearing, the legislative body may approve the 1360 application, modify the application and approve the application as 1361 modified, or reject the application. An application that is not 1362 modified or rejected by a majority vote of the members of the 1363 legislative body shall be deemed to be approved. Prior to 1364 rejecting an application, the legislative body shall make every 1365 effort to modify the application. Modifications may include the 1366 length of time during which land is considered to be within an 1367 agricultural district, size of the agricultural district as well 1368 as, and any provisions of sections 929.03 to 929.05 of the Revised 1369 Code. If the applicant disapproves of the modifications made by 1370 the legislative body, the applicant may withdraw the application 1371 to place the land in an agricultural district. In rejecting or 1372 modifying an application to place land in an agricultural 1373 1374 district, the legislative body shall demonstrate that the rejection or modification is necessary to prevent a substantial, 1375 adverse effect on the provision of municipal services within the 1376 municipal corporation, efficient use of land within the municipal 1377 corporation, the orderly growth and development of the municipal 1378 corporation, or the public health, safety, or welfare. 1379

If an annexation petition is denied under section 709.03 1380 709.033 of the Revised Code, or if a legislative body fails to 1381 conduct a hearing in the time prescribed by this section, or if an 1382 application is approved, the application shall be deemed to have 1383 been approved and shall become effective as of the date the 1384 application was filed. An application approved with modifications 1385 shall become effective as of the date the application was filed 1386 unless the modification provides otherwise. 1387

The clerk of the legislative body shall notify the applicant

1389 by certified mail, return receipt requested, sent within five days 1390 of the decision to approve, modify, or reject an application for 1391 inclusion of land in an agricultural district. The clerk of the 1392 legislative body shall also transmit a copy of the decision to 1393 approve, modify, or reject an application to the county auditor. 1394 An applicant may appeal a decision to modify or reject an 1395 application to the court of common pleas of the county in which 1396 the application was filed within thirty days of the receipt of the 1397 notice of modification or rejection.

(C) At any time after the first Monday in January and prior 1398 to the first Monday in March of the year during which an 1399 agricultural district terminates, the owner of land in the 1400 agricultural district may file a renewal application to continue 1401 the inclusion of all or part of the owner's land in an 1402 agricultural district for a period of time ending on the first 1403 Monday in April of the fifth year following the renewal 1404 application. The requirements for continued inclusion in the 1405 agricultural district and the renewal application procedure shall 1406 be the same as those required for the original application for 1407 placing land in an agricultural district. The county auditor shall 1408 notify owners of land in agricultural districts eligible to file a 1409 renewal application for continued inclusion in an agricultural 1410 district on or prior to the first Monday in February or the date 1411 upon which the county auditor notifies owners of land valued at 1412 agricultural use value for real property tax purposes of the 1413 necessity of filing a renewal application to continue valuing the 1414 land at agricultural use value. On or before the second Tuesday 1415 after the first Monday in March, the county auditor shall 1416 determine whether the owner of any land in an agricultural 1417 district eligible to file a renewal application failed to file a 1418 renewal application with respect to such that land and shall 1419 forthwith notify each such owner of the land by certified mail 1420

that unless a renewal application is filed prior to the first	1421
Monday in April, the land will be removed from the agricultural	1422
district upon its termination date. An approved renewal	1423
application is effective on the termination date of the preceding	1424
agricultural district. Failure of an owner to file a renewal	1425
application prior to the first Monday in April of the year during	1426
which the owner's agricultural district terminates shall not	1427
prevent the owner from filing an application to include the	1428
owner's land in an agricultural district.	1429

Land that is transferred to a new owner during the period in which the land is an agricultural district shall continue in the agricultural district under the terms of the existing district unless the new owner elects to discontinue inclusion in the agricultural district and files the election with the county auditor within sixty days after the transfer. Failure of the new owner to continue inclusion in the agricultural district for the duration of the period in which the land is in the agricultural district is withdrawal from an agricultural district subject to penalty.

- (D) If, at any time during which land is in an agricultural 1440 district, the owner withdraws the land from the district, the 1441 owner shall notify the county auditor of the withdrawal and shall 1442 pay to the county auditor a withdrawal penalty calculated as 1443 follows:
- (1) If the owner's action also disqualifies the owner's land for any tax savings that it had been receiving under sections 5713.30 to 5713.38 of the Revised Code, the owner shall pay a percentage of the amount charged under section 5713.34 of the Revised Code that is equal to the average bank prime rate at the time the amount charged under that section is required to be paid. The withdrawal penalty shall be in addition to the amount charged under that section.

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(2) If the land had not been receiving any tax savings under 1453 those sections, or if the owner's action does not disqualify the 1454 land for tax savings under them, the owner shall pay a percentage 1455 of the amount that would have been charged under section 5713.34 1456 of the Revised Code if the owner's land had been receiving tax 1457 savings and became disqualified for them in an amount that is 1458 equal to the average bank prime rate at the time the amount that 1459 would have been charged under that section would have been 1460 required to be paid. 1461

For the purposes of divisions (D)(1) and (2) of this section, the county auditor shall determine the average bank prime rate using statistical release H.15, "selected interest rates," a weekly publication of the federal reserve board, or any successor publication. If the statistical release H.15, or its successor, ceases to contain the bank prime rate information or ceases to be published, the county auditor shall request a written statement of the average bank prime rate from the federal reserve bank of Cleveland or the federal reserve board.

The county auditor shall calculate the amount of the 1471 withdrawal penalty that is due and shall notify the owner of it. 1472 The auditor also shall note the withdrawal in the auditor's 1473 records.

The county auditor shall distribute the moneys collected 1475 under division (D) of this section in the manner provided in 1476 section 5713.35 of the Revised Code for moneys that the county 1477 auditor collects under that section. 1478

(E) Land that is included in an agricultural district under this section and that is subsequently annexed by a municipal 1480 corporation shall not be subject to division (B) of this section 1481 either at the time of annexation or at the time of any subsequent 1482 application or renewal application for inclusion in the district 1483 if, at the time of annexation, its owner did not sign a petition 1484

The commission shall ascertain that the following levies have been properly authorized and, if so authorized, shall approve them without modification:

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(A) All levies in excess of the ten-mill limitation;

therein in the county.

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(B) All levies for debt charges not provided for by levies in	1516
excess of the ten-mill limitation, including levies necessary to	1517
pay notes issued for emergency purposes;	1518
(C) The levies prescribed by division (B) of sections 742.33	1519
and 742.34 of the Revised Code;	1520
(D) $A$ Except as otherwise provided in this division, a	1521
minimum levy within the ten-mill limitation for the current	1522
expense and debt service of each subdivision or taxing unit, which	1523
shall equal two-thirds of the average levy for current expenses	1524
and debt service allotted within the fifteen-mill limitation to	1525
such subdivision or taxing unit during the last five years the	1526
fifteen-mill limitation was in effect unless such subdivision or	1527
taxing unit requests an amount requiring a lower rate. Except as	1528
provided in section 5705.312 of the Revised Code, if the levies	1529
required in divisions (B) and (C) of this section for the	1530
subdivision or taxing unit equal or exceed the entire minimum levy	1531
of the subdivision as fixed, the minimum levies of the other	1532
subdivisions or taxing units shall be reduced by the commission to	1533
provide for the levies and an operating levy for the subdivision.	1534
Such additional levy shall be deducted from the minimum levies of	1535
each of the other subdivisions or taxing units, but the operating	1536
levy for a school district shall not be reduced below a figure	1537
equivalent to forty-five per cent of the millage available within	1538
the ten-mill limitation after all the levies in divisions (B) and	1539
(C) of this section have been provided for.	1540
If a municipal corporation and a township have entered into	1541
an annexation agreement under section 709.192 of the Revised Code	1542
in which they agree to reallocate their shares of the minimum	1543
levies established under this division and if that annexation	1544
agreement is submitted along with the annual tax budget of both	1545
the township and the municipal corporation, then, when determining	1546

the minimum levy under this division, the auditor shall allocate,

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to the extent possible, the minimum levy for that municipal	1548
corporation and township in accordance with their annexation	1549
agreement.	1550
(E) The levies prescribed by section 3709.29 of the Revised	1551
Code.	1552
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Divisions (A) to (E) of this section are mandatory and	1553
commissions shall be without discretion to reduce such minimum	1554
levies except as provided in such divisions.	1555
If any debt charge is omitted from the budget, the commission	1556
shall include it therein.	1557
Sec. 5705.315. With respect to annexations granted on or	1558
after the effective date of this section and during any tax year	1559
or years within which any territory annexed to a municipal	1560
corporation is part of a township, the minimum levy for the	1561
municipal corporation and township under section 5705.31 of the	1562
Revised Code shall not be diminished, except that in the annexed	1563
territory and only during those tax year or years, and in order to	1564
preserve the minimum levies of overlapping subdivisions under	1565
section 5705.31 of the Revised Code so that the full amount of	1566
taxes within the ten-mill limitation may be levied to the extent	1567
possible, the minimum levy of the municipal corporation or	1568
township shall be the lowest of the following amounts:	1569
(A) An amount that when added to the minimum leving of the	1 5 7 0
(A) An amount that when added to the minimum levies of the	1570
other overlapping subdivisions equals ten mills;	1571
(B) An amount equal to the minimum levy of the municipal	1572
corporation or township, provided the total minimum levy does not	1573
exceed ten mills.	1574
The municipal corporation and the township may enter into an	1575
agreement to determine the municipal corporation's and the	1576
township's minimum levy under this section. If it cannot be	1577

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determined what minimum levy is available to each and no agreement	1578
has been entered into by the municipal corporation and township,	1579
the municipal corporation and township shall each receive one-half	1580
of the millage available for use within the portion of the	1581
territory annexed to the municipal corporation that remains part	1582
of the township.	1583
<b>Section 2.</b> That existing sections 505.62, 709.02, 709.03,	1584
709.032, 709.033, 709.04, 709.13, 709.14, 709.15, 709.19, 709.21,	1585
929.02, and 5705.31 and sections 709.031, 709.07, 709.08, 709.09,	1586
709.11, 709.16, 709.17, and 709.18 of the Revised Code are hereby	1587
repealed.	1588
Section 3. The provisions of Section 1 of this act shall	1589
apply only to annexation petitions filed on or after the effective	1590
date of this act. All annexation petitions filed before the	1591
effective date of this act shall be processed under the provisions	1592
of Chapter 709. of the Revised Code in effect at the time a	1593
particular petition was filed.	1594