As Reported by the House Local Government and Townships Committee

124th General Assembly
Regular Session
2001-2002

Sub. S. B. No. 5

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SENATORS Wachtmann, Harris, Robert Gardner, Carnes, Blessing REPRESENTATIVES Roman, Driehaus, Coates, Distel, Carano, Sferra, Schmidt, Flowers

ABILL

Го	amend sections 505.62, 709.02, 709.03, 709.032,	1
	709.033, 709.04, 709.13, 709.14, 709.15, 709.19,	2
	709.21, 929.02, and 5705.31; to enact new sections	3
	709.031, 709.07, 709.11, and 709.16 and sections	4
	709.013, 709.014, 709.015, 709.021, 709.022,	5
	709.023, 709.024, 709.192, and 5705.315; and to	6
	repeal sections 709.031, 709.07, 709.08, 709.09,	7
	709.11, 709.16, 709.17, and 709.18 of the Revised	8
	Code to revise the laws governing municipal	9
	annexations	1 (

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 505.62, 709.02, 709.03, 709.032,	11
709.033, 709.04, 709.13, 709.14, 709.15, 709.19, 709.21, 929.02,	12
and 5705.31 be amended and new sections 709.031, 709.07, 709.11,	13
and 709.16 and sections 709.013, 709.014, 709.015, 709.021,	14
709.022, 709.023, 709.024, 709.192, and 5705.315 of the Revised	15
Code be enacted to read as follows:	16

Sec. 505.62. A board of township trustees may enter into a

court shall decide the appeal on the first-filed petition before

considering the appeal in any subsequently filed petition.

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Sec. 709.014. (A) The board of county commissioners may
establish a reasonable fee or schedule of fees to cover its costs
incurred in any annexation proceedings that take place under this
chapter. The board also may require an initial deposit to be paid
at the time a petition for annexation is filed under sections
709.02 to 709.21 of the Revised Code or promptly after that time.
The clerk of the board shall maintain an accurate and detailed
accounting of all funds received and expended in the processing of
a petition for annexation filed under sections 709.02 to 709.21 of
the Revised Code.
(B) Notwithstanding anything to the contrary in division (E)

of section 709.024 and division (A) of section 709.03 of the Revised Code, the board of county commissioners, by resolution, may appoint the clerk of the board or the county administrator to set the date, time, and place for hearings, and to provide associated notices to the agent for the petitioners, required under those divisions instead of the board.

Sec. 709.015. The procedural requirements set forth in sections 709.02 to 709.21 of the Revised Code are directory in nature. Substantial compliance with the procedural requirements of those sections is sufficient to grant the board of county commissioners jurisdiction to hear and render its decision on a petition for annexation filed under those sections. The board shall cure a procedural defect and shall not deny a petition for annexation solely upon the basis of procedural defects.

Sec. 709.02. (A) The owners of real estate adjacent 74 contiquous to a municipal corporation may, at their option, cause 75 such territory to be annexed thereto, petition for annexation to a 76 <u>municipal corporation</u> in the manner provided by sections 709.03 77 709.02 to 709.11 of the Revised Code. Application 78

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(B) Application for such annexation shall be $\underline{\text{made}}$ by \underline{a}	79
petition, addressed to filed with the clerk of the board of county	80
commissioners of the county in which the territory is located, and	81
signed by a majority of the owners of real estate in such	82
territory. Such	83
(C) The petition required by this section shall contain the	84
<pre>following:</pre>	85
(A) A full (1) The signatures of a majority of the owners of	86
real estate in the territory proposed for annexation. The person	87
who signs or the circulator of the petition also shall write the	88
date the signature was made next to the owner's name. No signature	89
obtained more than one hundred eighty days before the date on	90
which the petition is filed shall be counted in determining the	91
number of signers of the petition. Any owner who signed the	92
petition may have the signature removed before the document is	93
filed by delivering a signed statement to the agent for the	94
petitioners expressing the owner's wish to have the signature	95
removed. Upon receiving a signed statement, the agent for the	96
petitioners shall strike through the signature, causing the	97
signature to be deleted from the petition.	98
(2) An accurate legal description of the perimeter and an	99
accurate map or plat of the territory sought to be annexed	100
<pre>proposed for annexation;</pre>	101
(B) A statement of the number of owners of real estate in the	102
territory sought to be annexed;	103
$\frac{(C)}{(3)}$ The name of a person or persons to act as agent for	104
the petitioners. The agent for the petitioners may be an official,	105
employee, or agent of the municipal corporation to which	106
annexation is proposed.	107
(D) At the time of filing the petition for annexation, the	108
agent for the petitioners also shall file with the clerk of the	109

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board a list of all tracts, lots, or parcels in the territory	110
proposed for annexation, and all tracts, lots, or parcels located	111
adjacent to that territory or directly across the road from it	112
when the road is adjacent to it, including the name and mailing	113
address of the owner of each tract, lot, or parcel, and the	114
permanent parcel number from the county auditor's permanent parcel	115
numbering system established under section 319.28 of the Revised	116
Code for each tract, lot, or parcel. This list shall not be	117
considered to be a part of the petition for annexation, and any	118
error on the list shall not affect the validity of the petition.	119
(E) As used in sections 709.02 to 709.21 and, 709.38, and	120
709.39 of the Revised Code, "owner" or "owners" means any adult	121
individual seized of a freehold estate in land who is legally	122
competent, the state or any political subdivision as defined in	123
section 5713.081 of the Revised Code, and any firm, trustee, or	124
private corporation that, any of which is seized of a freehold	125
estate in land; except that individuals, firms, and corporations	126
holding easements and any railroad, utility, street, and highway	127
rights-of-way held in fee, by easement, or by dedication and	128
acceptance are not included within such those meanings; and no	129
person, firm, trustee, or private corporation, the state, or any	130
political subdivision, that has become an owner of real estate by	131
a conveyance, the primary purpose of which is to affect the number	132
of owners required to sign an annexation <u>a</u> petition <u>for</u>	133
annexation, is included within such those meanings. For purposes	134
of sections 709.02 to 709.21, 709.38, and 709.39 of the Revised	135
Code, the state or any political subdivision shall not be	136
considered an owner and shall not be included in determining the	137
number of owners needed to sign a petition unless an authorized	138
agent of the state or the political subdivision signs the	139
petition. The authorized agent for the state shall be the director	140

of administrative services.

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An owner is determined as of the date the petition is filed	142
with the board of county commissioners. If the owner is a	143
corporation, partnership, business trust, estate, trust,	144
organization, association, group, institution, society, state, or	145
political subdivision, the petition shall be signed by a person	146
who is authorized to sign for that entity. A person who owns more	147
than one parcel of real estate, either individually or as a tenant	148
in common or by survivorship tenancy, shall be counted as one	149
owner for purposes of this chapter.	150
Sec. 709.021. (A) When a petition signed by all of the owners	151
of real estate in the unincorporated territory of a township	152
proposed for annexation requests the annexation of that territory	153
to a municipal corporation contiguous to that territory under one	154
of the special procedures provided for annexation in sections	155
709.022, 709.023, and 709.024 of the Revised Code, the annexation	156
proceedings shall be conducted under those sections to the	157
exclusion of any other provisions of this chapter unless otherwise	158
provided in this section or the special procedure section chosen.	159
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(B) Application for annexation shall be made by a petition	161
filed with the clerk of the board of county commissioners of the	162
county in which the territory is located, and the procedures	163
contained in divisions (C), (D), and (E) of section 709.02 of the	164
Revised Code shall be followed, except that all owners, not just a	165
majority of owners, shall sign the petition. To be valid, each	166
petition circulated for the special procedure in section 709.022	167
or 709.023 of the Revised Code shall contain the notice provided	168
for in division (B) of section 709.022 or division (A) of section	169
709.023 of the Revised Code, whichever is applicable.	170
(C) Except as otherwise provided in this section, only this	171
section and sections 709.014, 709.015, 709.04, 709.10, 709.11,	172

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709.12, 709.192, 709.20, and 709.21 of the Revised Code apply to	173
the granting of an annexation described in this section.	174
(D) As used in sections 709.022 and 709.024 of the Revised	175
Code, "party" or "parties" means the municipal corporation to	176
which annexation is proposed, each township any portion of which	177
is included within the territory proposed for annexation, and the	178
agent for the petitioners.	179
Sec. 709.022. (A) A petition filed under section 709.021 of	180
the Revised Code that requests to follow this section is for the	181
special procedure of annexing land with the consent of all	182
parties. The petition shall be accompanied by a certified copy of	183
an annexation agreement provided for in section 709.192 of the	184
Revised Code or of a cooperative economic development agreement	185
provided for in section 701.07 of the Revised Code, that is	186
entered into by the municipal corporation and each township any	187
portion of which is included within the territory proposed for	188
annexation. Upon the receipt of the petition and the applicable	189
agreement, the board of county commissioners, at the board's next	190
regular session, shall enter upon its journal a resolution	191
granting the annexation, without holding a hearing.	192
(B) Owners who sign a petition requesting that the special	193
procedure in this section be followed expressly waive their right	194
to appeal any action taken by the board of county commissioners	195
under this section. There is no appeal from the board's decision	196
under this section in law or in equity.	197
The petition circulated to collect signatures for the special	198
procedure in this section shall contain in boldface capital	199
letters immediately above the heading of the place for signatures	200
on each part of the petition the following: "WHOEVER SIGNS THIS	201
PETITION EXPRESSLY WAIVES THEIR RIGHT TO APPEAL ANY ACTION ON THE	202
PETITION TAKEN BY THE BOARD OF COUNTY COMMISSIONERS. THERE ALSO IS	203

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	204
NO APPEAL FROM THE BOARD'S DECISION IN THIS MATTER IN LAW OR IN	205
EQUITY."	203
(C) After the board of county commissioners grants the	206
petition for annexation, the clerk of the board shall deliver a	207
certified copy of the entire record of the annexation proceedings,	208
including all resolutions of the board, signed by a majority of	209
the members of the board, the petition, map, and all other papers	210
on file, and the recording of the proceedings, if a copy is	211
available, to the auditor or clerk of the municipal corporation to	212
which annexation is proposed.	213
Sec. 709.023. (A) A petition filed under section 709.021 of	214
the Revised Code that requests to follow this section is for the	215
special procedure of annexing land into a municipal corporation	216
when, subject to division (H) of this section, the land also is	217
not to be excluded from the township under section 503.07 of the	218
Revised Code. The owners who sign this petition by their signature	219
expressly waive their right to appeal in law or equity from the	220
board of county commissioners' entry of any resolution under this	221
section, waive any rights they may have to sue on any issue	222
relating to a municipal corporation requiring a buffer as provided	223
in this section, and waive any rights to seek a variance that	224
would relieve or exempt them from that buffer requirement.	225
	226
The petition circulated to collect signatures for the special	227
procedure in this section shall contain in boldface capital	228
letters immediately above the heading of the place for signatures	229
on each part of the petition the following: "WHOEVER SIGNS THIS	230
PETITION EXPRESSLY WAIVES THEIR RIGHT TO APPEAL IN LAW OR EQUITY	231
FROM THE BOARD OF COUNTY COMMISSIONERS' ENTRY OF ANY RESOLUTION	232
PERTAINING TO THIS SPECIAL ANNEXATION PROCEDURE, ALTHOUGH A WRIT	233
OF MANDAMUS MAY BE SOUGHT TO COMPEL THE BOARD TO PERFORM ITS	234

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the territory proposed for annexation, upon annexation. The	267
municipal corporation is entitled in its sole discretion to	268
provide to the territory proposed for annexation, upon annexation,	269
services in addition to the services described in that ordinance	270
or resolution.	271
If the territory proposed for annexation is subject to zoning	272
regulations adopted under either Chapter 303. or 519. of the	273
Revised Code at the time the petition is filed, the legislative	274
authority of the municipal corporation also shall adopt an	275
ordinance or resolution stating that, if the territory is annexed	276
and becomes subject to zoning by the municipal corporation and	277
that municipal zoning permits uses in the annexed territory that	278
the municipal corporation determines are clearly incompatible with	279
the uses permitted under current county or township zoning	280
regulations in the adjacent land remaining within the township	281
from which the territory was annexed, the legislative authority of	282
the municipal corporation will require, in the zoning ordinance	283
permitting the incompatible uses, the owner of the annexed	284
territory to provide a buffer separating the use of the annexed	285
territory and the adjacent land remaining within the township. For	286
the purposes of this section, "buffer" includes open space,	287
landscaping, fences, walls, and other structured elements; streets	288
and street rights-of-way; and bicycle and pedestrian paths and	289
sidewalks.	290
The clerk of the legislative authority of the municipal	291
corporation to which annexation is proposed shall file the	292
ordinances or resolutions adopted under this division with the	293
board of county commissioners within twenty days following the	294
date that the petition is filed. The board shall make these	295
ordinances or resolutions available for public inspection.	296
(D) Within twenty-five days after the date that the petition	297
is filed, the legislative authority of the municipal corporation	298

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to which annexation is proposed and each township any portion of	300
which is included within the territory proposed for annexation may	301
adopt and file with the board of county commissioners an ordinance	301
or resolution consenting or objecting to the proposed annexation.	
An objection to the proposed annexation shall be based solely upon	303
the petition's failure to meet the conditions specified in	304
division (E) of this section.	305
If the municipal corporation and each of those townships	306
timely files an ordinance or resolution consenting to the proposed	307
annexation, the board at its next regular session shall enter upon	308
its journal a resolution granting the proposed annexation. If,	309
instead, the municipal corporation or any of those townships files	310
an ordinance or resolution that objects to the proposed	311
annexation, the board of county commissioners shall proceed as	312
provided in division (E) of this section. Failure of the municipal	313
corporation or any of those townships to timely file an ordinance	314
or resolution consenting or objecting to the proposed annexation	315
shall be deemed to constitute consent by that municipal	316
corporation or township to the proposed annexation.	317
(E) Unless the petition is granted under division (D) of this	318
section, not less than thirty or more than forty-five days after	319
the date that the petition is filed, the board of county	320
commissioners shall review it to determine if each of the	321
following conditions has been met:	322
(1) The petition meets all the requirements set forth in, and	323
was filed in the manner provided in, section 709.021 of the	324
Revised Code.	325
(2) The persons who signed the petition are owners of the	326
real estate located in the territory proposed for annexation and	327
constitute all of the owners of real estate in that territory.	328
(3) The territory proposed for annexation does not exceed	329

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five hundred acres.	330
(4) The territory proposed for annexation shares a contiguous	331
boundary with the municipal corporation to which annexation is	332
proposed for a continuous length of at least five per cent of the	333
perimeter of the territory proposed for annexation.	334
(5) The annexation will not create an unincorporated area of	335
the township that is completely surrounded by the territory	336
proposed for annexation.	337
(6) The municipal corporation to which annexation is proposed	338
has agreed to provide to the territory proposed for annexation the	339
services specified in the relevant ordinance or resolution adopted	340
under division (C) of this section.	341
(7) If a street or highway will be divided or segmented by	342
the boundary line between the township and the municipal	343
corporation as to create a road maintenance problem, the municipal	344
corporation to which annexation is proposed has agreed as a	345
condition of the annexation to assume the maintenance of that	346
street or highway or to otherwise correct the problem. As used in	347
this section, "street" or "highway" has the same meaning as in	348
section 4511.01 of the Revised Code.	349
(F) Not less than thirty or more than forty-five days after	350
the date that the petition is filed, if the petition is not	351
granted under division (D) of this section, the board of county	352
commissioners, if it finds that each of the conditions specified	353
in division (E) of this section has been met, shall enter upon its	354
journal a resolution granting the annexation. If the board of	355
county commissioners finds that one or more of the conditions	356
specified in division (E) of this section have not been met, it	357
shall enter upon its journal a resolution that states which of	358
those conditions the board finds have not been met and that denies	359
the petition.	360

for the purpose of undertaking a significant economic development

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clerk of each township any portion of which is included within the
territory proposed for annexation, the clerk of the board of
county commissioners of each county in which the territory
proposed for annexation is located other than the county in which
the petition is filed, and the owners of property adjacent to the
territory proposed for annexation or adjacent to a road that is
adjacent to that territory and located directly across that road
from that territory. The notice shall be given by certified mail,
return receipt requested, or by causing the notice to be
personally served on the appropriate governmental officer or
property owner, with proof of service being by affidavit of the
person who delivered the notice. The notice shall refer to the
time and date when the petition was filed and the county in which
it was filed and shall have attached or shall be accompanied by a
copy of the petition and any attachments or documents accompanying
the petition as filed. The proof of service of the notice shall be
filed with the board of county commissioners with which the
petition was filed.
(C)(1) Within thirty days after the petition is filed, the
legislative authority of the municipal corporation to which
annexation is proposed and each township any portion of which is
included within the territory proposed for annexation may adopt
and file with the board of county commissioners an ordinance or
resolution consenting or objecting to the proposed annexation. An
objection to the proposed annexation shall be based solely upon
the petition's failure to meet the conditions specified in
division (F) of this section. Failure of the municipal corporation
or any of those townships to timely file an ordinance or
resolution consenting or objecting to the proposed annexation
shall be deemed to constitute consent by that municipal
corporation or township to the proposed annexation.

(2) Within twenty days after receiving the notice required by

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annexation. The resolution shall include specific findings of fact	487
as to whether or not each of the conditions listed in this	488
division has been met. If the board grants the annexation, the	489
clerk of the board shall proceed as provided in division (C)(1) of	490
section 709.033 of the Revised Code.	491
The board shall enter a resolution granting the annexation if	492
it finds, based upon a preponderance of the substantial, reliable,	493
and probative evidence on the whole record, that each of the	494
following conditions has been met:	495
(1) The petition meets all the requirements set forth in, and	496
was filed in the manner provided in, section 709.021 of the	497
Revised Code.	498
(2) The persons who signed the petition are owners of real	499
estate located in the territory proposed to be annexed in the	500
petition and constitute all of the owners of real estate in that	501
territory.	502
(3) No street or highway will be divided or segmented by the	503
boundary line between a township and the municipal corporation as	504
to create a road maintenance problem, or if the street or highway	505
will be so divided or segmented, the municipal corporation has	506
agreed, as a condition of the annexation, that it will assume the	507
maintenance of that street or highway. For the purposes of this	508
division, "street" or "highway" has the same meaning as in section	509
4511.01 of the Revised Code.	510
(4) The municipal corporation to which the territory is	511
proposed to be annexed has adopted an ordinance or resolution as	512
required by division (C)(2) of this section.	513
(5) The state director of development has certified that the	514
project meets the requirements of divisions (A)(1) and (2) of this	515
section and thereby qualifies as a significant economic	516
development project. The director's certification is binding on	517

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the board of county commissioners.	518
(G) An owner who signed the petition may appeal a decision of	519
the board of county commissioners denying the proposed annexation	520
under section 709.07 of the Revised Code. No other person has	521
standing to appeal the board's decision in law or in equity. If	522
the board grants the annexation, there shall be no appeal in law	523
or in equity.	524
(H) Notwithstanding anything to the contrary in section	525
503.07 of the Revised Code, unless otherwise provided in an	526
annexation agreement entered into pursuant to section 709.192 of	527
the Revised Code or in a cooperative economic development	528
agreement entered into pursuant to section 701.07 of the Revised	529
Code, territory annexed into a municipal corporation pursuant to	530
this section shall not at any time be excluded from the township	531
under section 503.07 of the Revised Code and, thus, remains	532
subject to the township's real property taxes.	533
(I) A municipal corporation to which annexation is proposed	534
is entitled in its sole discretion to provide to the territory	535
proposed for annexation, upon annexation, services in addition to	536
the services described in the ordinance or resolution adopted by	537
the legislative authority of the municipal corporation under	538
division (C)(2) of this section.	539
Sec. 709.03. The (A) Once a petition required by described in	540
section 709.02 of the Revised Code shall be is filed in, the	541
office clerk of the board of county commissioners and the clerk	542
shall cause the petition to be entered upon the record of	543
proceedings journal of the board, which at its next regular	544
session. This entry shall be the first official act of the board	545
on the annexation petition, and shall cause the petition to be	546
filed in the office of the county auditor, where it shall be	547
subject to the inspection of any interested person. The agent for	548

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(B) Upon being notified of the date of the hearing, the agent for the petitioners shall do all of the following:

(1) Within five days cause written notice of the filing of the petition with the board of county commissioners, the date and time of the filing, and the date, time, and place of the hearing, to be delivered to the clerk of the legislative authority of the municipal corporation to which annexation is proposed, to the clerk of each township any portion of which is included within the territory proposed for annexation, and to the clerk of the board of county commissioners of each county in which the territory proposed for annexation is located other than the county in which the petition is filed. The notice shall state the date and time when the petition was filed and the county in which it was filed and shall have attached or shall be accompanied by a copy of the petition and any attachments or documents accompanying the petition as filed. The notice shall be given by certified mail, return receipt requested, or by causing the notice to be personally served on the appropriate governmental officer, with proof of service being by affidavit of the person who delivered the notice. Within ten days after the date of completion of service, the agent for the petitioners shall file proof of service

county commissioners with which the petition was filed.

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(C) Any owner who signed the petition for annexation may	613
remove his that signature by filing with the clerk of the board of	614
county commissioners a written notice of withdrawal of his the	615
owner's signature within twenty twenty-one days after such a	616
notice of filing is delivered to the clerk of the township in	617
which he resides the date the agent for the petitioners mailed the	618
notice of the hearing to the owner as provided in division (B)(2)	619
of this section. Thereafter, signatures may be withdrawn or	620
removed only in the manner authorized by section 709.032 of the	621
Revised Code.	622
(D) Upon receiving the notice described in division (B)(1) of	623
this section, the legislative authority of the municipal	624
corporation shall adopt, by ordinance or resolution, a statement	625
indicating what services the municipal corporation will provide,	626
and an approximate date by which it will provide them, to the	627
territory proposed for annexation, upon annexation. The statement	628
shall be filed with the board of county commissioners at least	629
twenty days before the date of the hearing. The municipal	630
corporation is entitled in its sole discretion to provide to the	631
territory proposed for annexation, upon annexation, services in	632
addition to the services described in the ordinance or resolution	633
it adopts under this division.	634
Sec. 709.031. (A) Within five days after the petition for	635
annexation is filed with the board of county commissioners, the	636
clerk of the board shall refer the legal description of the	637
perimeter and the map or plat of the territory proposed to be	638
annexed to the county engineer for a report upon the accuracy of	639
the legal description of the perimeter, map, or plat. Upon	640
receiving these items, the county engineer shall file, at least	641
twenty-five days before the hearing, a written report with the	642
board based on the engineer's findings, which shall not be	643

conclusive upon the board. Failure of the engineer to make the

report shall not affect the jurisdiction or duty of the board to	645
proceed.	646
(B) The petition may be amended without further notice by	647
	648
leave of the board of county commissioners and with the consent of	
the agent for the petitioners if the amendment does not add to the	649
territory embraced in the original petition and is made at least	650
fifteen days before the date of the hearing. The board may rerefer	651
the legal description of the perimeter, map, or plat to the county	652
engineer if revisions are made in them, for a report on their	653
accuracy. Upon receiving these items, the county engineer shall	654
file, on or before the date of the hearing, a written report with	655
the board based on the engineer's findings, which shall not be	656
conclusive upon the board. Failure of the engineer to make the	657
report shall not affect the jurisdiction or duty of the board to	658
proceed.	659
(C) The board of township trustees of any township containing	660
any territory proposed for annexation and any owners of real	661
estate in the territory proposed for annexation may request that	662
reasonable proof be presented of the authority of a person signing	663
the petition on behalf of any person other than a natural being,	664
the state, or a political subdivision of the state. The request	665
shall be in writing and be filed with the board of county	666
commissioners and with the agent for the petitioners at least	667
fifteen days prior to the hearing on the petition. When such a	668
request is filed, the agent for the petitioners shall present to	669
the board of county commissioners at the hearing held under	670
section 709.032 of the Revised Code sufficient evidence by	671
affidavit or testimony to establish that the owner is a person	672
other than a natural being, the state, or a political subdivision	673
of the state and that the owner authorized the person whose	674
signature is on the petition to sign the petition on its behalf.	675
If the board does not find the evidence sufficient to establish	676

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this authority, it shall remove the signature from the petition.	677
Sec. 709.032. (A) As used in this section, "necessary party"	678
means the municipal corporation to which annexation is proposed,	679
each township any portion of which is included within the	680
territory proposed for annexation, and the agent for the	681
petitioners.	682
(B) The hearing provided for in section 709.031 709.03 of the	683
Revised Code shall be public. Any The board of county	684
commissioners may, or at the request of any necessary party shall,	685
issue subpoenas for witnesses or for books, papers,	686
correspondence, memoranda, agreements, or other documents or	687
records relevant or material to the petition, directed to the	688
sheriff of each county where the witnesses or documents or records	689
are found, which subpoenas shall be served and returned in the	690
same manner as those allowed by the court of common pleas in	691
criminal cases. The fees and mileage of sheriffs and witnesses	692
shall be the same as those allowed by the court of common pleas in	693
criminal cases. The fee and mileage expenses incurred at the	694
request of a party shall be paid in advance by the party, and the	695
remainder of the expenses shall be paid out of fees charged by the	696
board for the annexation proceedings. In case of disobedience or	697
neglect of any subpoena served on any person, or the refusal of	698
any witness to testify to any matter regarding which the witness	699
may be lawfully interrogated, the court of common pleas of the	700
county in which the disobedience, neglect, or refusal occurs, or	701
any judge of that court, on application of the board, any member	702
of the board, or a necessary party, may compel obedience by	703
attachment proceedings for contempt as in the case of disobedience	704
of the requirements of a subpoena issued from the court or a	705
refusal to testify in the court. An owner of a company, firm,	706
partnership, association, or corporation that is subpeoned may	707
have an agent or attorney appear before the board on that owner's	708

annexed, or undue influence. Any person may testify orally after

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being so sworn in support of or rebuttal to such the prior	741
testimony by the owner. The commissioners, the agent for the	742
petitioners or his attorney, and such owner or his attorney may	743
examine such witnesses, including the owner Any witnesses and	744
owners who testify shall be subject to cross-examination by the	745
necessary parties to the annexation proceedings. If a majority of	746
the county commissioners find that such the owner's signature was	747
obtained under circumstances that did constitute fraud, duress,	748
misrepresentation, or undue influence, they shall find the	749
signature to be void-, and shall order it removed from the petition	750
as of the time the petition was filed.	751
The petition may be amended without further notice by leave	752
of the county commissioners with the consent of the agent for the	753
petitioners where such amendment does not add to the territory	754
embraced in the original petition. If any amendment is permitted,	755
whereby territory not before embraced is added, the board shall	756
appoint another time for the hearing, of which notice shall be	757
given as specified in section 709.031 of the Revised Code.	758
Sec. 709.033. (A) After the hearing on a petition to annex	759
for annexation, the board of county commissioners shall enter an	760
order upon its journal allowing a resolution granting the	761
annexation if it finds, based upon a preponderance of the	762
substantial, reliable, and probative evidence on the whole record,	763
that <u>each of the following conditions has been met:</u>	764
(A)(1) The petition contains all matter required in meets all	765
the requirements set forth in, and was filed in the manner	766
provided in, section 709.02 of the Revised Code.	767
(B) Notice has been published as required by section 709.031	768
of the Revised Code.	769
(C)(2) The persons whose names are subscribed to who signed	770
the petition are owners of real estate located in the territory	771

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proposed to be annexed in the petition, and, as of the time the	772
petition was filed with the board of county commissioners, the	773
number of valid signatures on the petition constituted a majority	774
of the owners of real estate in the that territory proposed to be	775
annexed.	776
$\frac{(D)(3)}{(D)}$ The municipal corporation to which the territory is	777
proposed to be annexed has complied with division $\frac{(B)}{(D)}$ of	778
section 709.031 709.03 of the Revised Code.	779
$\frac{(E)(4)}{(E)}$ The territory included in the annexation petition	780
proposed to be annexed is not unreasonably large; the map or plat	781
is accurate; and.	782
(5) On balance, the general good of the territory sought	783
proposed to be annexed will be served, and the benefits to the	784
territory proposed to be annexed and the surrounding area will	785
outweigh the detriments to the territory proposed to be annexed	786
and the surrounding area, if the annexation petition is granted.	787
As used in division (A)(5) of this section, "surrounding area"	788
means the territory within the unincorporated area of any township	789
located one-half mile or less from any of the territory proposed	790
to be annexed.	791
(6) No street or highway will be divided or segmented by the	792
boundary line between a township and the municipal corporation as	793
to create a road maintenance problem, or, if a street or highway	794
will be so divided or segmented, the municipal corporation has	795
agreed, as a condition of the annexation, that it will assume the	796
maintenance of that street or highway. For the purposes of this	797
division, "street" or "highway" has the same meaning as in section	798
4511.01 of the Revised Code.	799
(B) The board of county commissioners shall grant enter upon	800
its journal a resolution granting or deny denying the petition for	801
annexation within ninety thirty days after the hearing set	802
pursuant to provided for in section 709.031 709.032 of the Revised	803

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which the annexation was proposed. If, on any appeal of any such	836
annexation denial, a court holds that the board's denial was	837
contrary to law, and if the court orders the clerk of the board of	838
county commissioners to enter on the journal of the board an order	839
approving the annexation, then the clerk shall enter the order.	840
(D) If an appeal is filed in a timely manner under section	841
709.07 of the Revised Code from the determination of the board of	842
county commissioners granting or denying the petition for	843
annexation, the clerk of the board shall take further action only	844
in accordance with that section.	845
Sec. 709.04. At the next regular session of the legislative	846
authority of the municipal corporation to which annexation is	847
proposed, after the expiration of sixty days from the date of	848
filing with him as the delivery required by division (C) of	849
section 709.022 or division (C)(1) of section 709.033 of the	850
Revised Code, the auditor or clerk of such that municipal	851
corporation shall lay the transcript resolution of the board	852
granting the petition and the accompanying map or plat and	853
petition required by such section before the legislative	854
authority. Thereupon the The legislative authority, by resolution	855
or ordinance, then shall accept or reject the application petition	856
for annexation. If the legislative authority fails to pass an	857
ordinance or resolution accepting the application petition for	858
annexation within a period of one hundred twenty days after the	859
transcript is those documents are laid before it by the auditor or	860
clerk, the application petition for annexation shall be deemed	861
<pre>considered rejected by the legislative authority, unless it has</pre>	862
been prevented from acting by a temporary restraining order, a	863
temporary injunction, or some other order of a court.	864
Sec. 709.07. (A) The agent for the petitioners, any owner of	865
real estate in the territory proposed for annexation, any township	866

(B) Any party filing an appeal from the court of common pleas or court of appeals decision in an annexation matter shall serve on the clerk of the board of county commissioners a time-stamped copy of the notice of appeal. Upon issuance of a final order of any court regarding an annexation appeal, the clerk of the court shall forward a certified copy of the court's order to the clerk of the board of county commissioners that rendered the annexation decision that was appealed.

(C) If, after all appeals have been exhausted, the final determination of the court is that the petition for annexation should be granted, the board of county commissioners shall enter on its journal a resolution granting the annexation, if such a resolution has not already been journalized, and the clerk of the board shall deliver a certified copy of that journal entry and of the entire record of the annexation proceedings, including all resolutions of the board, signed by a majority of the members of the board, the petition, map, and all other papers on file, the

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transcript of the proceedings, and exhibits presented at the	899
hearing relating to the annexation proceedings, to the auditor or	900
clerk of the municipal corporation to which annexation is	901
proposed. The municipal auditor or clerk shall lay these certified	902
papers, along with the copy of the court's order, before the	903
legislative authority at its next regular meeting. The legislative	904
authority then shall proceed to accept or reject the petition for	905
annexation as provided under section 709.04 of the Revised Code.	906
	907
(D) If, after all appeals have been exhausted, the final	908
determination of the court is that the petition for annexation	909
should be denied, the board of county commissioners shall enter on	910
its journal a resolution denying the annexation, if such a	911
resolution has not already been journalized.	912
Sec. 709.11. If the territory proposed for annexation under	913
this chapter is situated in more than one county, the annexation	914
proceedings shall be in the county in which the majority of	915
acreage of the territory proposed for annexation is situated.	916
Sec. 709.13. The inhabitants, generally, of a municipal	917
corporation may enlarge the limits of such the municipal	918
corporation by the annexation of contiguous territory in the	919
manner provided by sections 709.14 to 709.21, inclusive, 709.16 of	920
the Revised Code.	921
Sec. 709.14. The legislative authority of a municipal	922
corporation which that proposes to annex contiguous territory	923
shall pass, by a vote of not less than a majority of the members	924
elected thereto to the legislative authority, pass an ordinance	925
authorizing the annexation to be made, and directing the village	926
solicitor or city director of law of the municipal corporation, or	927
some one someone to be named in the ordinance, to prosecute the	928

territory owned by a county, the board of county commissioners, by

resolution, may grant or deny the annexation. The annexation shall

be complete upon the entry upon the journal of the board of a

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resolution granting the annexation.	959
(D) If the only territory to be annexed is contiguous	960
territory owned by the state and the director of administrative	961
services has filed a written consent to the granting of the	962
annexation with the board of county commissioners, the board, by	963
resolution, shall grant the annexation. The annexation shall be	964
complete upon the entry upon the journal of the board of a	965
resolution granting the annexation.	966
(E) The board of county commissioners shall act upon a	967
petition for annexation filed under this section within thirty	968
days after receipt of the petition.	969
(F) No appeal in law or in equity shall be allowed from the	970
granting of an annexation under this section.	971
(G) When a municipal corporation purchases real property	972
below an appraised fair market value and sells or agrees to sell	973
the property back to the person that sold it to the municipal	974
corporation, an annexation of that property completed under this	975
section shall be void, and the annexed property shall become part	976
of the township from which it was annexed, if it still exists. If	977
the township no longer exists, the board of county commissioners	978
shall attach the annexed territory to another township.	979
(H) Territory annexed under this section shall not be	980
excluded from the township under section 503.07 of the Revised	981
Code.	982
Sec. 709.19. (A) As used in this section:	983
(1) "Annexation period" means a period of one, two, or three	984
consecutive twelve-month periods, whichever is less, during which	985
one or more municipal corporations annex territory of a township	986
that includes at least fifteen per cent but less than one hundred	987
per cent of the total taxable value of the real, public utility,	988

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and tangible personal property subject to taxation in that	989
township in the base year. No annexation period shall include a	990
month that is part of another annexation period.	991
(2) "Base year" means the calendar year immediately preceding	992
an annexation period.	993
(3) "Taxes" means the real and public utility property taxes	994
charged by a township in the base year or, in an annexation under	995
division (F) of this section, the real, public utility, and	996
tangible personal property taxes that would have been charged by	997
the township, if no annexation had occurred, in the year	998
immediately preceding the year in which the payment is made, and	999
payable after the reduction required by section 319.301 of the	1000
Revised Code but prior to the reduction required by section	1001
319.302 of the Revised Code, and the taxes levied for such year by	1002
the township against tangible personal property. "Taxes" excludes	1003
taxes for the payment of debt charges.	1004
(4) "Township taxes in the annexed territory" means the taxes	1005
against the real, public utility, and tangible personal property	1006
subject to taxation in the base year in territory annexed from the	1007
township to a municipal corporation during an annexation period	1008
or, in an annexation under division (F) of this section, the taxes	1009
against the real, public utility, and tangible personal property	1010
that would have been subject to taxation in the annexed territory	1011
in the year immediately preceding the year in which the payment is	1012
to be made, if no annexation had occurred.	1013
(5) "International airport" means any airport that is:	1014
(a) Designated as an international airport or a landing	1015
rights airport by the United States secretary of the treasury;	1016
(b) Owned and operated by a municipal corporation;	1017
(c) An unincorporated area not contiguous to the municipal	1018
corporation that owns it.	1019

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the township taxes in the annexed territory;	1050
(2) In the third year, eighty per cent of the township taxes	1051
in the annexed territory;	1052
(3) In the fourth year, sixty per cent of the township taxes	1053
in the annexed territory;	1054
(4) In the fifty year, forty per cent of the township taxes	1055
in the annexed territory;	1056
(5) In the sixth year, twenty per cent of the township taxes	1057
in the annexed territory.	1058
(D) If the annexation of territory of any township by one or	1059
more municipal corporations under this chapter constitutes an	1060
annexation period of twenty-five to thirty-six consecutive months,	1061
except as provided in division (G) of this section, each municipal	1062
corporation that annexed territory of that township during that	1063
annexation period shall pay the township during each of the five	1064
years following the annexation period:	1065
(1) In the first year, one hundred per cent of the township	1066
taxes in the annexed territory;	1067
(2) In the second year, eighty per cent of the township taxes	1068
in the annexed territory;	1069
(3) In the third year, sixty per cent of the township taxes	1070
in the annexed territory;	1071
(4) In the fourth year, forty per cent of the township taxes	1072
in the annexed territory;	1073
(5) In the fifth year, twenty per cent of the township taxes	1074
in the annexed territory unincorporated territory is annexed to a	1075
municipal corporation and excluded from a township under section	1076
503.07 of the Revised Code, upon exclusion of that territory, the	1077
municipal corporation that annexed the territory shall make	1078
payments to the township from which the territory was annexed only	1079

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as provided in this section, except that, if the legislative	1080
authority of the municipal corporation enters into an agreement	1081
under section 701.07, 709.191, or 709.192 of the Revised Code with	1082
the township from which the territory was annexed that makes	1083
alternate provisions regarding payments by the municipal	1084
corporation, then the payment provisions in that agreement shall	1085
apply in lieu of the provisions of this section.	1086
(C)(1) Except as provided in division (C)(2) of this section,	1087
the municipal corporation that annexed the territory shall make	1088
the following payments to the township from which the territory	1089
was annexed with respect to commercial and industrial real,	1090
personal, and public utility property taxes using the property	1091
valuation for the year that the payment is due:	1092
(a) In the first through third years following the annexation	1093
and exclusion of the territory from the township, eighty per cent	1094
of the township taxes in the annexed territory that would have	1095
been due the township for commercial and industrial real,	1096
personal, and public utility property taxes if no annexation had	1097
occurred;	1098
(b) In the fourth and fifth years following the annexation	1099
and the exclusion of the territory from the township, sixty-seven	1100
and one-half per cent of the township taxes in the annexed	1101
territory that would have been due the township for commercial and	1102
industrial real, personal, and public utility property taxes if no	1103
annexation had occurred;	1104
(c) In the sixth and seventh years following the annexation	1105
and exclusion of the territory from the township, sixty-two and	1106
one-half per cent of the township taxes in the annexed territory	1107
that would have been due the township for commercial and	1108
industrial real, personal, and public utility property taxes if no	1109
annexation had occurred;	1110
(d) In the eighth and ninth years following the annexation	1111

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and exclusion of the territory from the township, fifty-seven and	1112
one-half per cent of the township taxes in the annexed territory	1113
that would have been due the township for commercial and	1114
industrial real, personal, and public utility property taxes if no	1115
annexation had occurred;	1116
(e) In the tenth through twelfth years following the	1117
annexation and exclusion of the territory from the township,	1118
forty-two and one-half per cent of the township taxes in the	1119
annexed territory that would have been due the township for	1120
commercial and industrial real, personal, and public utility	1121
property taxes if no annexation had occurred.	1122
(2) If there has been an exemption by the municipal	1123
corporation of commercial and industrial real, personal, or public	1124
utility property taxes pursuant to section 725.02, 1728.10,	1125
3735.67, 5709.40, 5709.41, 5709.62, or 5709.88 of the Revised	1126
Code, there shall be no reduction in the payments owed to the	1127
township due to that exemption. The municipal corporation shall	1128
make payments to the township under division (C)(1) of this	1129
section, calculated as if the exemption had not occurred.	1130
(D) The municipal corporation that annexed the territory	1131
shall make the following payments to the township from which the	1132
territory was annexed with respect to residential and retail real	1133
property taxes using the property valuation for the year that the	1134
payment is due:	1135
(1) In the first through third years following the annexation	1136
and exclusion of the territory from the township, eighty per cent	1137
of the township taxes in the annexed territory that would have	1138
been due the township for residential and retail real property	1139
taxes if no annexation had occurred;	1140
(2) In the fourth and fifth years following the annexation	1141
and exclusion of the territory from the township, fifty-two and	1142

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one-half per cent of the township taxes in the annexed territory	1143
that would have been due the township for residential and retail	1144
real property taxes if no annexation had occurred;	1145
(3) In the sixth through tenth years following the annexation	1146
and exclusion of the territory from the township, forty per cent	1147
of the township taxes in the annexed territory that would have	1148
been due the township for residential and retail real property	1149
taxes if no annexation had occurred;	1150
(4) In the eleventh and twelfth years following the	1151
annexation and exclusion of the territory from the township,	1152
twenty-seven and one-half per cent of the township taxes in the	1153
annexed territory that would have been due the township for	1154
residential and retail real property taxes if no annexation had	1155
occurred.	1156
(E) If, pursuant to division (F) of this section, a municipal	1157
corporation annexes an international airport that it owns, the	1158
municipal corporation shall pay the township one hundred per cent	1159
of the township taxes in the annexed territory that would have	1160
been due the township, if no annexation had occurred, for each of	1161
the twenty-five years following the annexation.	1162
(F)(1) Notwithstanding any other provision of this chapter, a	1163
board of county commissioners may authorize a municipal	1164
corporation to annex an international airport that the municipal	1165
corporation owns. Unless a contract is entered into pursuant to	1166
division $(F)(2)$ of this section, any municipal corporation that	1167
annexes an international airport under this division shall make	1168
payments to the township from which the international airport is	1169
annexed, in the manner provided in division (E) of this section.	1170
No territory annexed pursuant to this division shall be considered	1171
part of the municipal corporation for the purposes of subsequent	1172
annexation, except that the board of county commissioners may	1173
authorize subsequent annexation under this division if the board	1174

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determines that such subsequent annexation is necessary to the	1175
continued operation of the international airport.	1176
(2) The chief executive of a municipal corporation that	1177
annexes territory pursuant to this division may enter into a	1178
contract with the board of township trustees of the township that	1179
loses the territory whereby the township agrees to provide the	1180
annexed territory with police, fire, or other services it is	1181
authorized to provide in exchange for specified consideration as	1182
agreed upon by the board of township trustees and the chief	1183
executive. In no instance shall the consideration received by the	1184
township be less than the payments that would be required under	1185
division $(F)(1)$ of this section if no contract were entered into.	1186
(G) If after an annexation period for which payments are	1187
being made or are to be made to a township by one or more	1188
municipal corporations under division (B), (C), or (D) of this	1189
section, the remainder of the unincorporated territory of the	1190
township is annexed to another municipal corporation or	1191
incorporates as a municipal corporation, the balance of the	1192
payments due the township under division (B), (C), or (D) of this	1193
section shall be made to the municipal corporation to which the	1194
remainder of the township territory was annexed or to the	1195
municipal corporation incorporated from the remainder of the	1196
township territory.	1197
No payment shall be made to a municipal corporation pursuant	1198
to this division unless the remainder of the unincorporated	1199
territory of the township referred to in this division constitutes	1200
at least fifty per cent of the area of the unincorporated area of	1201
the township prior to the annexation period.	1202
(H) After consultation with the chief executive officer of	1203
the municipal corporation and the board of township trustees, the	1204
county auditor shall determine by which of the following methods	1205
the municipal corporations that annexed township territory shall	1206

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pay the township the amounts prescribed in divisions (B) to (F) of	1207
this section, except that if the payments are made pursuant to	1208
division (G) of this section, they shall be made by the first	1209
method listed below:	1210
(1) The county auditor shall issue a warrant semiannually	1211
against the taxes charged and payable against real and public	1212
utility property located in the municipal corporation and the	1213
taxes levied against tangible personal property located in the	1214
municipal corporation, and the county treasurer shall distribute	1215
such amount to the township or, pursuant to division (G) of this	1216
section, to the municipal corporation to which the remainder of	1217
the township territory was annexed or to the municipal corporation	1218
incorporated from the remainder of the township territory; or	1219
(2) The county budget commission shall pay such amounts to	1220
the township from the amount apportioned to the municipal	1221
corporations from the undivided local government fund. The payment	1222
shall be over and above the amount apportioned to the township	1223
pursuant to section 5747.51 or 5747.53 of the Revised Code, and	1224
the apportionment of the municipal corporations shall be reduced	1225
by like amounts.	1226
(I) Upon written notification to the county auditor and the	1227
chief executive officer of each municipal corporation that annexes	1228
township territory during an annexation period, a board of	1229
township trustees may decline to accept the payments required	1230
under divisions (B), (C), (D), and (F) of this section, and a	1231
municipal corporation may decline to accept the payments required	1232
under division (G) of this section.	1233
A municipal corporation need not make any payment required by	1234
this section if its legislative authority enters into an agreement	1235
under section 709.191 of the Revised Code.	1236

Sec. 709.192. (A) The legislative authority of one municipal

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corporation, by ordinance or resolution, and the board of township	1238
trustees of one or more townships, by resolution, may enter into	1239
annexation agreements under this section.	1240
(B) An annexation agreement may be entered into for any	1241
period of time and may be amended at any time in the same manner	1242
as it was initially authorized.	1243
(C) Annexation agreements may provide for any of the	1244
<u>following:</u>	1245
(1) The territory to be annexed;	1246
(2) Any periods of time during which no annexations will be	1247
made and any areas that will not be annexed;	1248
(3) Land use planning matters;	1249
(4) The provision of joint services and permanent	1250
improvements within incorporated or unincorporated areas;	1251
(5) The provision of services and improvements by a municipal	1252
corporation in the unincorporated areas;	1253
(6) The provision of services and improvements by a township	1254
within the territory of a municipal corporation;	1255
(7) The payment of service fees to a municipal corporation by	1256
a township;	1257
(8) The payment of service fees to a township by a municipal	1258
<pre>corporation;</pre>	1259
(9) The reallocation of the minimum mandated levies	1260
established pursuant to section 5705.31 of the Revised Code	1261
between a municipal corporation and a township in areas annexed	1262
after the effective date of this section;	1263
(10) The issuance of notes and bonds and other debt	1264
obligations by a municipal corporation or township for public	1265

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purposes authorized by or under an annexation agreement and	1266
provision for the allocation of the payment of the principal of,	1267
interest on, and other charges and costs of issuing and servicing	1268
the repayment of the debt;	1269
(11) Agreements by a municipal corporation and township, with	1270
owners or developers of land to be annexed, or with both those	1271
landowners and land developers, concerning the provision of public	1272
services, facilities, and permanent improvements;	1273
(12) The application of tax abatement statutes within the	1274
territory covered by the annexation agreement subsequent to its	1275
execution;	1276
(13) Changing township boundaries under Chapter 503. of the	1277
Revised Code to exclude newly annexed territory from the original	1278
township and providing services to that territory;	1279
(14) Payments in lieu of taxes, if any, to be paid to a	1280
township by a municipal corporation, which payments may be in	1281
addition to or in lieu of other payments required by law to be	1282
made to the township by that municipal corporation;	1283
(15) Any other matter pertaining to the annexation or	1284
development of publicly or privately owned territory.	1285
(D) Annexation agreements shall not be in derogation of the	1286
powers granted to municipal corporations by Article XVIII, Ohio	1287
Constitution, by any other provisions of the Ohio Constitution, or	1288
by the provisions of a municipal charter, nor shall municipal	1289
corporations and townships agree to share proceeds of any tax	1290
levy, although those proceeds may be used to make payments	1291
authorized in an annexation agreement.	1292
(E) If any party to an annexation agreement believes another	1293
party has failed to perform its part of any provision of that	1294
agreement, including the failure to make any payment of moneys due	1295
under the agreement, that party shall give notice to the other	1296

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party clearly stating what breach has occurred. The party	1297
receiving the notice has ninety days from the receipt of that	1298
notice to cure the breach. If the breach has not been cured within	1299
that ninety-day period, the party that sent the notice may sue for	1300
recovery of the money due under the agreement, sue for specific	1301
enforcement of the agreement, or terminate the agreement upon	1302
giving notice of termination to all the other parties.	1303
(F) In order to promote economic development or to provide	1304
appropriate state functions and services to any part of the state,	1305
the state may become a party to an annexation agreement upon the	1306
approval of the director of development and with the written	1307
consent of the legislative authority of the municipal corporation	1308
and each of the boards of township trustees that are parties to	1309
the agreement.	1310
(G) The board of county commissioners, by resolution, or any	1311
person, upon request, may become a party to an annexation	1312
agreement, but only upon the approval of the legislative authority	1313
of the municipal corporation and each of the boards of township	1314
trustees that are parties to the agreement, except that, if the	1315
state is a party to the agreement, the director of development is	1316
responsible for giving the approval.	1317
(H) The powers granted by this section and any annexation	1318
agreement entered into under this section shall be liberally	1319
construed to allow parties to these agreements to carry out the	1320
agreements' provisions relevant to government improvements,	1321
facilities, and services, and to promote and support economic	1322
development and the creation and preservation of economic	1323
opportunities.	1324
Sec. 709.21. No error, irregularity, or defect in the	1325
proceedings under sections 709.01 to 709.20, inclusive, of the	1326
Revised Code, shall render them invalid, if once annexation has	1327

become final and the annexed territory has been recognized as a	1328
part of the annexing municipal corporation, and taxes levied upon	1329
it as such have been paid, and it has been subjected to the	1330
authority of the legislative authority of such the annexing	1331
municipal corporation, without objection from the inhabitants of	1332
such territory .	1333

- Sec. 929.02. (A) Any person who owns agricultural land may 1334 file an application with the county auditor to place the land in 1335 an agricultural district for five years if, during the three 1336 calendar years prior to the year in which that person files the 1337 application, the land has been devoted exclusively to agricultural 1338 production or devoted to and qualified for payments or other 1339 compensation under a land retirement or conservation program under 1340 an agreement with an agency of the federal government and if: 1341
- (1) The land is composed of tracts, lots, or parcels that 1342 total not less than ten acres; or 1343
- (2) The activities conducted on the land produced an average 1344 yearly gross income of at least twenty-five hundred dollars during 1345 that three-year period or the owner has evidence of an anticipated 1346 gross income of that amount from those activities. The owner shall 1347 submit with the application proof that the owner's land meets the 1348 requirements established under this division. If the county 1349 auditor determines that the application does not meet the 1350 requirements of this section, the county auditor shall deny the 1351 application and notify the applicant by certified mail, return 1352 receipt requested, within thirty days of the filing of the 1353 application. The applicant may appeal the denial of the 1354 application to the court of common pleas of the county in which 1355 the application was filed within thirty days of the receipt of the 1356 notice. If the county auditor determines that the application 1357 meets the requirements of this section, the county auditor shall 1358

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approve the application and notify the applicant within thirty

days of the filing of the application. An application that is not

denied shall be deemed to be approved. The county auditor shall

provide an applicant with a copy of an approved application within

thirty days of the filing of the application. An application that

is approved is effective upon the date of the filing of the

application.

The county auditor shall keep a record of all land in the county that is within an agricultural district, including a copy of the final action taken by a legislative body regarding applications modified by a legislative body pursuant to division (B) of this section.

(B) If the land of a person who files an application under division (A) of this section is within a municipal corporation or if an annexation petition that includes the land has been filed with the board of county commissioners under section 709.03 709.02 of the Revised Code at the time of the filing, the owner also shall file a copy of the application for inclusion in an agricultural district with the clerk of the legislative body of the municipal corporation. No later than thirty days after the filing of an application, or, in the case of an annexation petition filed pursuant to section 709.03 709.02 of the Revised Code, no later than thirty days after the petition has been granted, the legislative body shall conduct a public hearing on the application. The clerk of the legislative body shall cause a notice containing the substance of the application and the time and place where it will be heard to be published in a newspaper of general circulation in the county in which the application or annexation petition is filed no later than seven days prior to the time fixed for the hearing. The clerk of the legislative body also shall notify the applicant of the time and place of the hearing by certified mail sent no later than ten days prior to the hearing.

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Any interested person or representative of an interested person 1391 may appear in support of or to contest the granting of the 1392 application. Affidavits presented in support of or against the 1393 application shall be considered by the legislative body. Within 1394 thirty days of the hearing, the legislative body may approve the 1395 application, modify the application and approve the application as 1396 modified, or reject the application. An application that is not 1397 modified or rejected by a majority vote of the members of the 1398 legislative body shall be deemed to be approved. Prior to 1399 rejecting an application, the legislative body shall make every 1400 effort to modify the application. Modifications may include the 1401 length of time during which land is considered to be within an 1402 agricultural district, size of the agricultural district as well 1403 as, and any provisions of sections 929.03 to 929.05 of the Revised 1404 Code. If the applicant disapproves of the modifications made by 1405 the legislative body, the applicant may withdraw the application 1406 to place the land in an agricultural district. In rejecting or 1407 1408 modifying an application to place land in an agricultural district, the legislative body shall demonstrate that the 1409 rejection or modification is necessary to prevent a substantial, 1410 adverse effect on the provision of municipal services within the 1411 municipal corporation, efficient use of land within the municipal 1412 corporation, the orderly growth and development of the municipal 1413 corporation, or the public health, safety, or welfare. 1414

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If an annexation petition is denied under section 709.03 1415 709.033 of the Revised Code, or if a legislative body fails to 1416 conduct a hearing in the time prescribed by this section, or if an 1417 application is approved, the application shall be deemed to have 1418 been approved and shall become effective as of the date the 1419 application was filed. An application approved with modifications 1420 shall become effective as of the date the application was filed 1421 unless the modification provides otherwise. 1422

The clerk of the legislative body shall notify the applicant 1423 by certified mail, return receipt requested, sent within five days 1424 of the decision to approve, modify, or reject an application for 1425 inclusion of land in an agricultural district. The clerk of the 1426 legislative body shall also transmit a copy of the decision to 1427 approve, modify, or reject an application to the county auditor. 1428 An applicant may appeal a decision to modify or reject an 1429 application to the court of common pleas of the county in which 1430 the application was filed within thirty days of the receipt of the 1431 notice of modification or rejection. 1432

(C) At any time after the first Monday in January and prior 1433 to the first Monday in March of the year during which an 1434 agricultural district terminates, the owner of land in the 1435 agricultural district may file a renewal application to continue 1436 the inclusion of all or part of the owner's land in an 1437 agricultural district for a period of time ending on the first 1438 Monday in April of the fifth year following the renewal 1439 application. The requirements for continued inclusion in the 1440 agricultural district and the renewal application procedure shall 1441 be the same as those required for the original application for 1442 placing land in an agricultural district. The county auditor shall 1443 notify owners of land in agricultural districts eligible to file a 1444 renewal application for continued inclusion in an agricultural 1445 district on or prior to the first Monday in February or the date 1446 upon which the county auditor notifies owners of land valued at 1447 agricultural use value for real property tax purposes of the 1448 necessity of filing a renewal application to continue valuing the 1449 land at agricultural use value. On or before the second Tuesday 1450 after the first Monday in March, the county auditor shall 1451 determine whether the owner of any land in an agricultural 1452 district eligible to file a renewal application failed to file a 1453 renewal application with respect to such that land and shall 1454

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forthwith notify each such owner of the land by certified mail 1455 that unless a renewal application is filed prior to the first 1456 Monday in April, the land will be removed from the agricultural 1457 district upon its termination date. An approved renewal 1458 application is effective on the termination date of the preceding 1459 agricultural district. Failure of an owner to file a renewal 1460 application prior to the first Monday in April of the year during 1461 which the owner's agricultural district terminates shall not 1462 prevent the owner from filing an application to include the 1463 owner's land in an agricultural district. 1464

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Land that is transferred to a new owner during the period in which the land is an agricultural district shall continue in the agricultural district under the terms of the existing district unless the new owner elects to discontinue inclusion in the agricultural district and files the election with the county auditor within sixty days after the transfer. Failure of the new owner to continue inclusion in the agricultural district for the duration of the period in which the land is in the agricultural district is withdrawal from an agricultural district subject to penalty.

- (D) If, at any time during which land is in an agricultural 1475 district, the owner withdraws the land from the district, the 1476 owner shall notify the county auditor of the withdrawal and shall 1477 pay to the county auditor a withdrawal penalty calculated as 1478 follows:
- (1) If the owner's action also disqualifies the owner's land
 for any tax savings that it had been receiving under sections
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 5713.30 to 5713.38 of the Revised Code, the owner shall pay a
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 percentage of the amount charged under section 5713.34 of the
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 Revised Code that is equal to the average bank prime rate at the
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 time the amount charged under that section is required to be paid.
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 The withdrawal penalty shall be in addition to the amount charged

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under that section.	1487
(2) If the land had not been receiving any tax savings under	1488
those sections, or if the owner's action does not disqualify the	1489
land for tax savings under them, the owner shall pay a percentage	1490
of the amount that would have been charged under section 5713.34	1491
of the Revised Code if the owner's land had been receiving tax	1492
savings and became disqualified for them in an amount that is	1493
equal to the average bank prime rate at the time the amount that	1494
would have been charged under that section would have been	1495
required to be paid.	1496
For the purposes of divisions $(D)(1)$ and (2) of this section,	1497
the county auditor shall determine the average bank prime rate	1498
using statistical release H.15, "selected interest rates," a	1499
weekly publication of the federal reserve board, or any successor	1500
publication. If the statistical release H.15, or its successor,	1501
ceases to contain the bank prime rate information or ceases to be	1502
published, the county auditor shall request a written statement of	1503
the average bank prime rate from the federal reserve bank of	1504
Cleveland or the federal reserve board.	1505
The county auditor shall calculate the amount of the	1506
withdrawal penalty that is due and shall notify the owner of it.	1507
The auditor also shall note the withdrawal in the auditor's	1508
records.	1509
The county auditor shall distribute the moneys collected	1510
under division (D) of this section in the manner provided in	1511
section 5713.35 of the Revised Code for moneys that the county	1512
auditor collects under that section.	1513
(E) Land that is included in an agricultural district under	1514
this section and that is subsequently annexed by a municipal	1515
corporation shall not be subject to division (B) of this section	1516
either at the time of annexation or at the time of any subsequent	1517

application or renewal application for inclusion in the district
if, at the time of annexation, its owner did not sign a petition
favoring annexation under section 709.02 of the Revised Code or
vote for annexation in an election held in accordance with section
709.17 of the Revised Code. If its owner did sign a petition
favoring annexation or vote for annexation, as provided in those
sections that section, or if the owner who opposed annexation has
sold or transferred the land to another person who is keeping the
land in the agricultural district, the land shall be subject to
division (B) of this section at the time of any subsequent
application or renewal application for inclusion in the district.

(F) The director of agriculture shall prescribe the application and renewal forms required under this section and shall furnish them to county auditors. In prescribing the forms, the director shall consult with the tax commissioner to determine if a single form can be developed for the purposes of this section and section 5713.31 of the Revised Code.

Sec. 5705.31. The county auditor shall present to the county budget commission the annual tax budgets submitted to him under sections 5705.01 to 5705.47 of the Revised Code, together with an estimate prepared by such the auditor of the amount of any state levy, the rate of any school tax levy as previously determined, the tax commissioner's estimate of the amount to be received in the county library and local government support fund, and such other information as the commission requests or the tax commissioner prescribes. The budget commission shall examine such budget and ascertain the total amount proposed to be raised in the county for the purposes of each subdivision and other taxing units therein in the county.

The commission shall ascertain that the following levies have been properly authorized and, if so authorized, shall approve them

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without modification:	1549
(A) All levies in excess of the ten-mill limitation;	1550
(B) All levies for debt charges not provided for by levies in	1551
excess of the ten-mill limitation, including levies necessary to	1552
pay notes issued for emergency purposes;	1553
(C) The levies prescribed by division (B) of sections 742.33	1554
and 742.34 of the Revised Code;	1555
(D) A Except as otherwise provided in this division, a	1556
minimum levy within the ten-mill limitation for the current	1557
expense and debt service of each subdivision or taxing unit, which	1558
shall equal two-thirds of the average levy for current expenses	1559
and debt service allotted within the fifteen-mill limitation to	1560
such subdivision or taxing unit during the last five years the	1561
fifteen-mill limitation was in effect unless such subdivision or	1562
taxing unit requests an amount requiring a lower rate. Except as	1563
provided in section 5705.312 of the Revised Code, if the levies	1564
required in divisions (B) and (C) of this section for the	1565
subdivision or taxing unit equal or exceed the entire minimum levy	1566
of the subdivision as fixed, the minimum levies of the other	1567
subdivisions or taxing units shall be reduced by the commission to	1568
provide for the levies and an operating levy for the subdivision.	1569
Such additional levy shall be deducted from the minimum levies of	1570
each of the other subdivisions or taxing units, but the operating	1571
levy for a school district shall not be reduced below a figure	1572
equivalent to forty-five per cent of the millage available within	1573
the ten-mill limitation after all the levies in divisions (B) and	1574
(C) of this section have been provided for.	1575
If a municipal corporation and a township have entered into	1576
an annexation agreement under section 709.192 of the Revised Code	1577
in which they agree to reallocate their shares of the minimum	1578
levies established under this division and if that annexation	1579

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agreement is submitted along with the annual tax budget of both	1580
the township and the municipal corporation, then, when determining	1581
the minimum levy under this division, the auditor shall allocate,	1582
to the extent possible, the minimum levy for that municipal	1583
corporation and township in accordance with their annexation	1584
agreement.	1585
(E) The levies prescribed by section 3709.29 of the Revised	1586
Code.	1587
Divisions (A) to (E) of this section are mandatory and	1588
commissions shall be without discretion to reduce such minimum	1589
levies except as provided in such divisions.	1590
If any debt charge is omitted from the budget, the commission	1591
shall include it therein.	1592
Sec. 5705.315. With respect to annexations granted on or	1593
after the effective date of this section and during any tax year	1594
or years within which any territory annexed to a municipal	1595
corporation is part of a township, the minimum levy for the	1596
municipal corporation and township under section 5705.31 of the	1597
Revised Code shall not be diminished, except that in the annexed	1598
territory and only during those tax year or years, and in order to	1599
preserve the minimum levies of overlapping subdivisions under	1600
section 5705.31 of the Revised Code so that the full amount of	1601
taxes within the ten-mill limitation may be levied to the extent	1602
possible, the minimum levy of the municipal corporation or	1603
township shall be the lowest of the following amounts:	1604
(A) An amount that when added to the minimum levies of the	1605
other overlapping subdivisions equals ten mills;	1606
(B) An amount equal to the minimum levy of the municipal	1607
corporation or township, provided the total minimum levy does not	1608
exceed ten mills.	1609

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The municipal corporation and the township may enter into an	1610
agreement to determine the municipal corporation's and the	1611
township's minimum levy under this section. If it cannot be	1612
determined what minimum levy is available to each and no agreement	1613
has been entered into by the municipal corporation and township,	1614
the municipal corporation and township shall each receive one-half	1615
of the millage available for use within the portion of the	1616
territory annexed to the municipal corporation that remains part	1617
of the township.	1618
Section 2. That existing sections 505.62, 709.02, 709.03,	1619
709.032, 709.033, 709.04, 709.13, 709.14, 709.15, 709.19, 709.21,	1620
929.02, and 5705.31 and sections 709.031, 709.07, 709.08, 709.09,	1621
709.11, 709.16, 709.17, and 709.18 of the Revised Code are hereby	1622
repealed.	1623
Section 3. The provisions of Section 1 of this act shall	1624
apply only to annexation petitions filed on or after the effective	1625
date of this act. All annexation petitions filed before the	1626
effective date of this act shall be processed under the provisions	1627
of Chapter 709. of the Revised Code in effect at the time a	1628
particular petition was filed.	1629