As Reported by the Senate State and Local Government and Veterans Affairs Committee

124th General Assembly Regular Session 2001-2002

S. B. No. 5

SENATOR Wachtmann

ABILL

То	amend sections 505.62, 709.02, 709.03, 709.032,	1
	709.033, 709.04, 709.13, 709.14, 709.15, 709.19,	2
	709.21, 929.02, and 5705.31; to enact new sections	3
	709.031, 709.07, 709.11, and 709.16 and sections	4
	709.013, 709.014, 709.015, 709.021, 709.022,	5
	709.023, 709.024, 709.192, and 5705.315; and to	6
	repeal sections 709.031, 709.07, 709.08, 709.09,	7
	709.11, 709.16, 709.17, and 709.18 of the Revised	8
	Code to revise the laws governing municipal	9
	annexations.	10

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 505.62, 709.02, 709.03, 709.032,	11
709.033, 709.04, 709.13, 709.14, 709.15, 709.19, 709.21, 929.02,	12
and 5705.31 be amended and new sections 709.031, 709.07, 709.11,	13
and 709.16 and sections 709.013, 709.014, 709.015, 709.021,	14
709.022, 709.023, 709.024, 709.192, and 5705.315 of the Revised	15
Code be enacted to read as follows:	16

sec. 505.62. A board of township trustees may enter into a 17
contract with, and may appropriate township general revenue fund 18
moneys for the services of, an attorney to represent the township 19

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at annexation hearings before the board of county commissioners	20
and upon any appeal of the board's decision pursuant to section	21
709.07 or Chapter 2506. of the Revised Code.	22
The board of township trustees of a township that includes	23
territory that is proposed to be annexed has standing in any	24
appeal of the board of county commissioners' decision on the	25
annexation of township territory that is taken pursuant to section	26
709.07 or Chapter 2506. of the Revised Code, if the board of	27
township trustees was represented at the annexation hearing before	28
the board of county commissioners, expert witnesses, and other	29
consultants as the board determines are necessary for any	30
potential or pending annexation action, including proceedings	31
before a board of county commissioners or any court. The board	32
also may appropriate general revenue fund moneys for any other	33
expenses it considers necessary that are related to any potential	34
or pending annexation actions.	35
Sec. 709.013. (A) If, after a petition for annexation is	36
filed with the board of county commissioners, one or more other	37
petitions are filed containing all or a part of the territory	38
contained in the first petition, the board shall hear and decide	39
the petitions in the order in which they were filed.	40
(B) The effect of granting any petition under division (A) of	41
this section shall be to delete from any subsequently filed	42
petition any territory contained in the petition that was granted.	43
(C) If two or more petitions for annexation are filed seeking	44
to annex part or all of the same territory and appeals are	45
subsequently filed under section 709.07 of the Revised Code, each	46
court shall decide the appeal on the first-filed petition before	47
considering the appeal in any subsequently filed petition.	48

Sec. 709.014. (A) The board of county commissioners may

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petition, addressed to filed with the clerk of the board of county	80
commissioners of the county in which the territory is located, and	81
signed by a majority of the owners of real estate in such	82
territory. Such	83
(C) The petition required by this section shall contain the	84
<pre>following:</pre>	85
(A) A full (1) The signatures of a majority of the owners of	86
real estate in the territory proposed for annexation. The person	87
who signs or the circulator of the petition also shall write the	88
date the signature was made next to the owner's name. No signature	89
obtained more than one hundred eighty days before the date on	90
which the petition is filed shall be counted in determining the	91
number of signers of the petition. Any owner who signed the	92
petition may have the signature removed before the document is	93
filed by delivering a signed statement to the agent for the	94
petitioners expressing the owner's wish to have the signature	95
removed. Upon receiving a signed statement, the agent for the	96
petitioners shall strike through the signature, causing the	97
signature to be deleted from the petition.	98
(2) An accurate legal description of the perimeter and an	99
accurate map or plat of the territory sought to be annexed	100
<pre>proposed for annexation;</pre>	101
(B) A statement of the number of owners of real estate in the	102
territory sought to be annexed;	103
$\frac{(C)}{(3)}$ The name of a person or persons to act as agent for	104
the petitioners. The agent for the petitioners may be an official,	105
employee, or agent of the municipal corporation to which	106
annexation is proposed.	107
(D) At the time of filing the petition for annexation, the	108
agent for the petitioners also shall file with the clerk of the	109
board a list of all tracts, lots, or parcels in the territory	110

corporation, partnership, business trust, estate, trust,

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organization, association, group, institution, society, state, or	143
political subdivision, the petition shall be signed by a person	144
who is authorized to sign for that entity. A person who owns more	145
than one parcel of real estate, either individually or as a tenant	146
in common or by survivorship tenancy, shall be counted as one	147
owner for purposes of this chapter.	148
Sec. 709.021. (A) When a petition signed by all of the owners	149
of real estate in the unincorporated territory of a township	150
proposed for annexation requests the annexation of that territory	151
to a municipal corporation contiguous to that territory under one	152
of the special procedures provided for annexation in sections	153
709.022, 709.023, and 709.024 of the Revised Code, the annexation	154
proceedings shall be conducted under those sections to the	155
exclusion of any other provisions of this chapter unless otherwise	156
provided in this section or the special procedure section chosen.	157
	158
(B) Application for annexation shall be made by a petition	159
filed with the clerk of the board of county commissioners of the	160
county in which the territory is located, and the procedures	161
contained in divisions (C), (D), and (E) of section 709.02 of the	162
Revised Code shall be followed, except that all owners, not just a	163
majority of owners, shall sign the petition.	164
(C) Except as otherwise provided in this section, only this	165
section and sections 709.014, 709.015, 709.04, 709.11, 709.12,	166
709.192, 709.20, and 709.21 of the Revised Code apply to the	167
granting of an annexation described in this section.	168
(D) As used in sections 709.022 and 709.024 of the Revised	169
Code, "party" or "parties" means the municipal corporation to	170
which annexation is proposed, each township any portion of which	171
is included within the territory proposed for annexation, and the	172
agent for the petitioners.	173

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Sec. 709.022. (A) A petition filed under section 709.021 of	174
the Revised Code that requests to follow this section is for the	175
special procedure of annexing land with the consent of all	176
parties. The petition shall be accompanied by a certified copy of	177
an annexation agreement provided for in section 709.192 of the	178
Revised Code or of a cooperative economic development agreement	179
provided for in section 701.07 of the Revised Code, that is	180
entered into by the municipal corporation and each township any	181
portion of which is included within the territory proposed for	182
annexation. Upon the receipt of the petition and the applicable	183
agreement, the board of county commissioners, at the board's next	184
regular session, shall enter upon its journal a resolution	185
granting the annexation, without holding a hearing.	186
(B) Owners who sign a petition requesting that the special	187
procedure in this section be followed expressly waive their right	188
to appeal any action taken by the board of county commissioners	189
under this section. There is no appeal from the board's decision	190
under this section in law or in equity.	191
(C) After the board of county commissioners grants the	192
petition for annexation, the clerk of the board shall deliver a	193
certified copy of the entire record of the annexation proceedings,	194
including all resolutions of the board, signed by a majority of	195
the members of the board, the petition, map, and all other papers	196
on file, and the recording of the proceedings, if a copy is	197
available, to the auditor or clerk of the municipal corporation to	198
which annexation is proposed.	199

Sec. 709.023. (A) A petition filed under section 709.021 of 200 the Revised Code that requests to follow this section is for the 201 special procedure of annexing land into a municipal corporation 202 when, subject to division (H) of this section, the land also is 203 not to be excluded from the township under section 503.07 of the 204

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Revised Code. The owners who sign this petition by their signature	205
waive any rights they may have to sue on any issue relating to a	206
municipal corporation requiring a buffer as provided in this	207
section and waive any rights to seek a variance that would relieve	208
or exempt them from that buffer requirement.	209
(B) Upon the filing of the petition in the office of the	210
clerk of the board of county commissioners, the clerk shall cause	211
the petition to be entered upon the board's journal at its next	212
regular session. This entry shall be the first official act of the	213
board on the petition. Within five days after the filing of the	214
petition, the agent for the petitioners shall notify in the manner	215
and form specified in this division the clerk of the legislative	216
authority of the municipal corporation to which annexation is	217
proposed, the clerk of each township any portion of which is	218
included within the territory proposed for annexation, and the	219
clerk of the board of county commissioners of each county in which	220
the territory proposed for annexation is located other than the	221
county in which the petition is filed. The notice shall be given	222
by certified mail, return receipt requested, or by causing the	223
notice to be personally served on the appropriate governmental	224
officer, with proof of service being by affidavit of the person	225
who delivered the notice. The notice shall refer to the time and	226
date when the petition was filed and the county in which it was	227
filed and shall have attached or shall be accompanied by a copy of	228
the petition and any attachments or documents accompanying the	229
petition as filed. The proof of service of the notice shall be	230
filed with the board of county commissioners with which the	231
petition was filed.	232
(C) Within twenty days after the date that the petition is	233
filed, the legislative authority of the municipal corporation to	234
which annexation is proposed shall adopt an ordinance or	235

resolution stating what services the municipal corporation will

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provide, and an approximate date by which it will provide them, to	237
the territory proposed for annexation, upon annexation. The	238
municipal corporation is entitled in its sole discretion to	239
provide to the territory proposed for annexation, upon annexation,	240
services in addition to the services described in that ordinance	241
or resolution.	242
If the territory proposed for annexation is subject to zoning	243
regulations adopted under either Chapter 303. or 519. of the	244
Revised Code at the time the petition is filed, the legislative	245
authority of the municipal corporation also shall adopt an	246
ordinance or resolution stating that, if the territory is annexed	247
and becomes subject to zoning by the municipal corporation and	248
that municipal zoning permits uses in the annexed territory that	249
the municipal corporation determines are clearly incompatible with	250
the uses permitted under current county or township zoning	251
regulations in the adjacent land remaining within the township	252
from which the territory was annexed, the legislative authority of	253
the municipal corporation will require, in the zoning ordinance	254
permitting the incompatible uses, the owner of the annexed	255
territory to provide a buffer separating the use of the annexed	256
territory and the adjacent land remaining within the township. For	257
the purposes of this section, "buffer" includes open space,	258
landscaping, fences, walls, and other structured elements; streets	259
and street rights-of-way; and bicycle and pedestrian paths and	260
sidewalks.	261
The clerk of the legislative authority of the municipal	262
corporation to which annexation is proposed shall file the	263
ordinances or resolutions adopted under this division with the	264
board of county commissioners within twenty days following the	265
date that the petition is filed. The board shall make these	266
ordinances or resolutions available for public inspection.	267
(D) Within twenty-five days after the date that the petition	268

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is filed, the legislative authority of the municipal corporation	269
to which annexation is proposed and each township any portion of	270
which is included within the territory proposed for annexation may	271
adopt and file with the board of county commissioners an ordinance	272
or resolution consenting or objecting to the proposed annexation.	273
An objection to the proposed annexation shall be based solely upon	274
the petition's failure to meet the conditions specified in	275
division (E) of this section.	276
If the municipal corporation and each of those townships	277
timely files an ordinance or resolution consenting to the proposed	278
annexation, the board at its next regular session shall enter upon	279
its journal a resolution granting the proposed annexation. If,	280
instead, the municipal corporation or any of those townships files	281
an ordinance or resolution that objects to the proposed	282
annexation, the board of county commissioners shall proceed as	283
provided in division (E) of this section. Failure of the municipal	284
corporation or any of those townships to timely file an ordinance	285
or resolution consenting or objecting to the proposed annexation	286
shall be deemed to constitute consent by that municipal	287
corporation or township to the proposed annexation.	288
(E) Unless the petition is granted under division (D) of this	289
section, not less than thirty or more than forty-five days after	290
the date that the petition is filed, the board of county	291
commissioners shall review it to determine if each of the	292
following conditions has been met:	293
(1) The petition meets all the requirements set forth in, and	294
was filed in the manner provided in, section 709.021 of the	295
Revised Code.	296
(2) The persons who signed the petition are owners of the	297
real estate located in the territory proposed for annexation and	298
constitute all of the owners of real estate in that territory.	299

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(3) The territory proposed for annexation does not exceed	300
three hundred and fifty acres.	301
(4) The territory proposed for annexation shares a contiguous	302
boundary with the municipal corporation to which annexation is	303
proposed for a continuous length of at least ten per cent of the	304
perimeter of the territory proposed for annexation.	305
(5) The annexation will not create an unincorporated area of	306
the township that is completely surrounded by the territory	307
proposed for annexation.	308
(6) The municipal corporation to which annexation is proposed	309
has agreed to provide to the territory proposed for annexation the	310
services specified in the relevant ordinance or resolution adopted	311
under division (C) of this section.	312
(7) If a street or highway will be divided or segmented by	313
the boundary line between the township and the municipal	314
corporation as to create a road maintenance problem, the municipal	315
corporation to which annexation is proposed has agreed as a	316
condition of the annexation to assume the maintenance of that	317
street or highway or to otherwise correct the problem. As used in	318
this section, "street" or "highway" has the same meaning as in	319
section 4511.01 of the Revised Code.	320
(F) Not less than thirty or more than forty-five days after	321
the date that the petition is filed, if the petition is not	322
granted under division (D) of this section, the board of county	323
commissioners, if it finds that each of the conditions specified	324
in division (E) of this section has been met, shall enter upon its	325
journal a resolution granting the annexation. If the board of	326
county commissioners finds that one or more of the conditions	327
specified in division (E) of this section has not been met, it	328
shall enter upon its journal a resolution that converts the	329
petition into a petition filed in accordance with section 709.02	330

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of the Revised Code that does not request the special procedure	331
provided in this section.	332
If the petition is so converted, it shall be processed using	333
the date that it was filed under division (B) of this section as	334
its date of filing for purposes of section 709.03 and related	335
sections of the Revised Code. The entry of the board's conversion	336
resolution upon its journal under this division shall constitute	337
the first official act of the board on the petition for purposes	338
of section 709.03 of the Revised Code, and the board shall set the	339
hearing required by that section within five days after the date	340
of that journalization. Notifications required under division (B)	341
of section 709.03 of the Revised Code shall be deemed to be	342
waived. The legislative authority of the municipal corporation to	343
which annexation is proposed may adopt and file a revised	344
ordinance or resolution under division (D) of section 709.03 of	345
the Revised Code or, if no such ordinance or resolution is adopted	346
and filed, the municipal corporation's services-related ordinance	347
or resolution filed under division (C) of this section shall be	348
deemed to meet the requirements of division (D) of section 709.03	349
of the Revised Code.	350
(G) If a petition is granted under division (D) or (F) of	351
this section, the clerk of the board of county commissioners shall	352
proceed as provided in division (C)(1) of section 709.033 of the	353
Revised Code, except that no recording or hearing exhibits would	354
be involved. There is no appeal in law or equity from the board's	355
entry of any resolution under this section, but any party may seek	356
a writ of mandamus to compel the board of county commissioners to	357
perform its duties under this section.	358
(H) Notwithstanding anything to the contrary in section	359
503.07 of the Revised Code, unless otherwise provided in an	360
annexation agreement entered into pursuant to section 709.192 of	361
the Revised Code or in a cooperative economic development	362

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agreement entered into pursuant to section 701.07 of the Revised	363
Code, territory annexed into a municipal corporation pursuant to	364
this section shall not at any time be excluded from the township	365
under section 503.07 of the Revised Code and, thus, remains	366
subject to the township's real property taxes.	367
(I) Any owner of land that remains within a township and that	368
is adjacent to territory annexed pursuant to this section who is	369
directly affected by the failure of the annexing municipal	370
corporation to enforce compliance with any zoning ordinance it	371
adopts under division (C) of this section requiring the owner of	372
the annexed territory to provide a buffer zone, may commence in	373
the court of common pleas a civil action against that owner to	374
enforce compliance with that buffer requirement within sixty days	375
after the date of the vote by the legislative authority of the	376
annexing municipal corporation adopting that zoning ordinance.	377
Sec. 709.024. (A) A petition filed under section 709.021 of	378
the Revised Code that requests to follow this section is for the	379
special procedure of annexing land into a municipal corporation	380
for the purpose of undertaking a significant economic development	381
project. As used in this section, "significant economic	382
development project" means one or more economic development	383
projects that can be classified as industrial, distribution, high	384
technology, research and development, or commercial, which	385
projects may include ancillary residential and retail uses and	386
which projects shall satisfy all of the following:	387
(1) Total private real and personal property investment in a	388
project shall be in excess of ten million dollars through land and	389
infrastructure, new construction, reconstruction, installation of	390
fixtures and equipment, or the addition of inventory, excluding	391
investment solely related to the ancillary residential and retail	392
elements, if any, of the project. As used in this division,	393

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"private real and personal property investment" does not include	394
payments in lieu of taxes, however characterized, under Chapter	395
725. or 1728. or sections 5709.40 to 5709.43, 5709.73 to 5709.75,	396
or 5709.78 to 5709.81 of the Revised Code.	397
(2) There shall be created by the project an additional	398
annual payroll in excess of one million dollars, excluding payroll	399
arising solely out of the retail elements, if any, of the project.	400
(3) The project has been certified by the state director of	401
development as meeting the requirements of divisions (A)(1) and	402
(2) of this section.	403
(B) Upon the filing of the petition under section 709.021 of	404
the Revised Code in the office of the clerk of the board of county	405
commissioners, the clerk shall cause the petition to be entered	406
upon the journal of the board at its next regular session. This	407
entry shall be the first official act of the board on the	408
petition. Within five days after the filing of the petition, the	409
agent for the petitioners shall notify in the manner and form	410
specified in this division the clerk of the legislative authority	411
of the municipal corporation to which annexation is proposed, the	412
clerk of each township any portion of which is included within the	413
territory proposed for annexation, and the clerk of the board of	414
county commissioners of each county in which the territory	415
proposed for annexation is located other than the county in which	416
the petition is filed. The notice shall be given by certified	417
mail, return receipt requested, or by causing the notice to be	418
personally served on the appropriate governmental officer, with	419
proof of service being by affidavit of the person who delivered	420
the notice. The notice shall refer to the time and date when the	421
petition was filed and the county in which it was filed and shall	422
have attached or shall be accompanied by a copy of the petition	423
and any attachments or documents accompanying the petition as	424
filed. The proof of service of the notice shall be filed with the	425

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board of county commissioners with which the petition was filed.	426
(C)(1) Within thirty days after the petition is filed, the	427
legislative authority of the municipal corporation to which	428
annexation is proposed and each township any portion of which is	429
included within the territory proposed for annexation may adopt	430
and file with the board of county commissioners an ordinance or	431
resolution consenting or objecting to the proposed annexation. An	432
objection to the proposed annexation shall be based solely upon	433
the petition's failure to meet the conditions specified in	434
division (F) of this section. Failure of the municipal corporation	435
or any of those townships to timely file an ordinance or	436
resolution consenting or objecting to the proposed annexation	437
shall be deemed to constitute consent by that municipal	438
corporation or township to the proposed annexation.	439
(2) Within twenty days after receiving the notice required by	440
division (B) of this section, the legislative authority of the	441
municipal corporation shall adopt, by ordinance or resolution, a	442
statement indicating what services the municipal corporation will	443
provide or cause to be provided, and an approximate date by which	444
it will provide or cause them to be provided, to the territory	445
proposed for annexation, upon annexation. If a hearing is to be	446
conducted under division (E) of this section, the legislative	447
authority shall file the statement with the clerk of the board of	448
county commissioners at least twenty days before the date of the	449
hearing.	450
(D) If all parties to the annexation proceedings entitled to	451
notice under division (B) of this section consent to the proposed	452
annexation, a hearing shall not be held, and the board, at its	453
next regular session, shall enter upon its journal a resolution	454
granting the annexation. There is no appeal in law or in equity	455
from the board's entry of a resolution under this division. The	456
clerk of the board shall proceed as provided in division (C)(1) of	457

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section 709.033 of the Revised Code.	458
(E) Unless the petition is granted under division (D) of this	459
section, a hearing shall be held on the petition. The board of	460
county commissioners shall hear the petition at its next regular	461
session and shall notify the agent for the petitioners of the	462
hearing's date, time, and place. The agent for the petitioners	463
shall give notice to the parties entitled to notice under division	464
(B) of this section of the date, time, and place of the hearing.	465
At the hearing, those parties and any owner of real estate within	466
the territory proposed to be annexed are entitled to appear for	467
the purposes described in division (C) of section 709.032 of the	468
Revised Code.	469
(F) Within thirty days after a hearing under division (E) of	470
this section, the board of county commissioners shall enter upon	471
its journal a resolution granting or denying the proposed	472
annexation. The resolution shall include specific findings of fact	473
as to whether or not each of the conditions listed in this	474
division has been met. If the board grants the annexation, the	475
clerk of the board shall proceed as provided in division (C)(1) of	476
section 709.033 of the Revised Code.	477
The board shall enter a resolution granting the annexation if	478
it finds, based upon a preponderance of the substantial, reliable,	479
and probative evidence on the whole record, that each of the	480
following conditions has been met:	481
(1) The petition meets all the requirements set forth in, and	482
was filed in the manner provided in, section 709.021 of the	483
Revised Code.	484
(2) The persons who signed the petition are owners of real	485
estate located in the territory proposed to be annexed in the	486
petition and constitute all of the owners of real estate in that	487
territory.	488

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to be delivered to the clerk of the legislative authority of the municipal corporation to which annexation is proposed, to the clerk of each township any portion of which is included within the territory proposed for annexation, and to the clerk of the board of county commissioners of each county in which the territory proposed for annexation is located other than the county in which the petition is filed. The notice shall state the date and time when the petition was filed and the county in which it was filed and shall have attached or shall be accompanied by a copy of the petition and any attachments or documents accompanying the petition as filed. The notice shall be given by certified mail, return receipt requested, or by causing the notice to be personally served on the appropriate governmental officer, with proof of service being by affidavit of the person who delivered the notice. Within ten days after the date of completion of service, the agent for the petitioners shall file proof of service of the notice with the board of county commissioners with which the petition was filed.

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(2) Within ten days send by regular mail a copy of the notice of the board of county commissioners of the hearing to all owners of property within the territory proposed to be annexed whose names were provided by the agent for the petitioners under division (D) of section 709.02 of the Revised Code, along with a map of the territory proposed to be annexed and a statement indicating where the full petition for annexation can be reviewed. The notice also shall include a statement that any owner who signed the petition may remove the owner's signature by filing with the clerk of the board of county commissioners a written notice of withdrawal of the owner's signature within twenty-one days after the date the agent mails the notice; the agent shall include with each mailed notice a certification of the date of its mailing for this purpose. Within ten days after the mailing of the

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territory proposed for annexation, upon annexation, services in	615
addition to the services described in the ordinance or resolution	616
it adopts under this division.	617
Sec. 709.031. (A) Within five days after the petition for	618
annexation is filed with the board of county commissioners, the	619
clerk of the board shall refer the legal description of the	620
perimeter and the map or plat of the territory proposed to be	621
annexed to the county engineer for a report upon the accuracy of	622
the legal description of the perimeter, map, or plat. Upon	623
receiving these items, the county engineer shall file, at least	624
twenty-five days before the hearing, a written report with the	625
board based on the engineer's findings, which shall not be	626
conclusive upon the board. Failure of the engineer to make the	627
report shall not affect the jurisdiction or duty of the board to	628
proceed.	629
(B) The petition may be amended without further notice by	630
leave of the board of county commissioners and with the consent of	631
the agent for the petitioners if the amendment does not add to the	632
territory embraced in the original petition and is made at least	633
fifteen days before the date of the hearing. The board may rerefer	634
the legal description of the perimeter, map, or plat to the county	635
engineer if revisions are made in them, for a report on their	636
accuracy. Upon receiving these items, the county engineer shall	637
file, on or before the date of the hearing, a written report with	638
the board based on the engineer's findings, which shall not be	639
conclusive upon the board. Failure of the engineer to make the	640
report shall not affect the jurisdiction or duty of the board to	641
proceed.	642
(C) The board of township trustees of any township containing	643
any territory proposed for annexation and any owners of real	644
estate in the territory proposed for annexation may request that	645

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after being sworn, may support or contest the granting of the prayer of the petition provided for by section 709.02 of the Revised Code. Affidavits presented in support of or against the prayer of such petition shall be considered by the board, but only if the affidavits are filed with the board and served as provided in the Rules of Civil Procedure upon the necessary parties to the annexation proceedings at least fifteen days before the date of the hearing; provided that the board shall accept an affidavit after the fifteen-day period if the purpose of the affidavit is only to establish the affiant's authority to sign the petition on behalf of the entity for which the affiant signed. Necessary parties or their representatives are entitled to present evidence, examine and cross-examine witnesses, and comment on all evidence, including any affidavits presented to the board under this division.

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(D) At the hearing, any owner who signed the petition for annexation may appear, and, after being sworn as provided by section 305.21 of the Revised Code, testify orally that his the owner's signature was obtained by fraud, duress, misrepresentation, including any misrepresentation relating to the provision of municipal services to the territory proposed to be annexed, or undue influence. Any person may testify orally after being so sworn in support of or rebuttal to such the prior testimony by the owner. The commissioners, the agent for the petitioners or his attorney, and such owner or his attorney may examine such witnesses, including the owner Any witnesses and owners who testify shall be subject to cross-examination by the necessary parties to the annexation proceedings. If a majority of the county commissioners find that such the owner's signature was obtained under circumstances that did constitute fraud, duress, misrepresentation, or undue influence, they shall find the signature to be void, and shall order it removed from the petition as of the time the petition was filed.

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The petition may be amended without further notice by leave	710
of the county commissioners with the consent of the agent for the	711
petitioners where such amendment does not add to the territory	712
embraced in the original petition. If any amendment is permitted,	713
whereby territory not before embraced is added, the board shall	714
appoint another time for the hearing, of which notice shall be	715
given as specified in section 709.031 of the Revised Code.	716
Sec. 709.033. (A) After the hearing on a petition to annex	717
<pre>for annexation, the board of county commissioners shall enter an</pre>	718
order upon its journal allowing a resolution granting the	719
annexation if it finds, based upon a preponderance of the	720
substantial, reliable, and probative evidence on the whole record,	721
that each of the following conditions has been met:	722
$\frac{(A)}{(1)}$ The petition contains all matter required in meets all	723
the requirements set forth in, and was filed in the manner	724
provided in, section 709.02 of the Revised Code.	725
(B) Notice has been published as required by section 709.031	726
of the Revised Code.	727
(C)(2) The persons whose names are subscribed to who signed	728
the petition are owners of real estate located in the territory	729
proposed to be annexed in the petition, and, as of the time the	730
petition was filed with the board of county commissioners, the	731
number of valid signatures on the petition constituted a majority	732
of the owners of real estate in the that territory proposed to be	733
annexed.	734
$\frac{(D)(3)}{(D)}$ The municipal corporation to which the territory is	735
proposed to be annexed has complied with division $\frac{(B)}{(D)}$ of	736
section $\frac{709.031}{709.03}$ of the Revised Code.	737
$\frac{(E)(4)}{(4)}$ The territory included in the annexation petition	738
proposed to be annexed is not unreasonably large; the map or plat	739

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is accurate; and.	740
(5) On balance, the general good of the territory sought	741
proposed to be annexed will be served, and the benefits to the	742
territory proposed to be annexed and the surrounding area will	743
outweigh the detriments to the territory proposed to be annexed	744
and the surrounding area, if the annexation petition is granted.	745
As used in division (A)(5) of this section, "surrounding area"	746
means the territory within the unincorporated area of any township	747
located one-half mile or less from any of the territory proposed	748
to be annexed.	749
(6) No street or highway will be divided or segmented by the	750
boundary line between a township and the municipal corporation as	751
to create a road maintenance problem, or, if a street or highway	752
will be so divided or segmented, the municipal corporation has	753
agreed, as a condition of the annexation, that it will assume the	754
maintenance of that street or highway. For the purposes of this	755
division, "street" or "highway" has the same meaning as in section	756
4511.01 of the Revised Code.	757
(B) The board of county commissioners shall grant enter upon	758
its journal a resolution granting or deny denying the petition for	759
annexation within ninety thirty days after the hearing set	760
pursuant to provided for in section 709.031 709.032 of the Revised	761
Code. The resolution shall include specific findings of fact as to	762
whether each of the conditions listed in divisions (A)(1) to (6)	763
of this section has been met. Upon journalization of the	764
resolution, the clerk of the board shall send a certified copy of	765
it to the agent for the petitioners, the clerk of the legislative	766
authority of the municipal corporation to which annexation is	767
proposed, the clerk of each township in which the territory	768
proposed for annexation is located, and the clerk of the board of	769
county commissioners of each county in which the territory	770
proposed for annexation is located other than the county in which	771

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the petition is filed. The clerk of the board shall take no	772
further action until the expiration of thirty days after the date	773
of journalization.	774
(C) After the expiration of that thirty-day period, if no	775
appeal has been timely filed under section 709.07 of the Revised	776
Code, the clerk of the board of county commissioners shall take	777
one of the following actions:	778
(1) If the board of county commissioners grants granted the	779
petition for annexation it, the clerk shall enter on its journal	780
all the orders of the board relating to the annexation and deliver	781
a certified transcript of copy of the entire record of the	782
annexation proceedings, including all orders resolutions of the	783
board, signed by a majority of the members of the board, the	784
petition, map, and all other papers on file, the recording of the	785
proceedings, if a copy is available, and exhibits presented at the	786
hearing relating to the annexation proceedings, to the auditor or	787
clerk of the municipal corporation to which annexation is	788
proposed.	789
(2) If the board of county commissioners denies denied the	790
petition for annexation, it the clerk shall send a certified copy	791
of its order resolution denying the annexation to the agent for	792
the petitioners and to the clerk of the municipal corporation to	793
which the annexation was proposed. If, on any appeal of any such	794
annexation denial, a court holds that the board's denial was	795
contrary to law, and if the court orders the clerk of the board of	796
county commissioners to enter on the journal of the board an order	797
approving the annexation, then the clerk shall enter the order.	798
(D) If an appeal is filed in a timely manner under section	799
709.07 of the Revised Code from the determination of the board of	800
county commissioners granting or denying the petition for	801
annexation, the clerk of the board shall take further action only	802
in accordance with that section.	803

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Sec. 709.04. At the next regular session of the legislative 804 authority of the municipal corporation to which annexation is 805 proposed, after the expiration of sixty days from the date of 806 filing with him as the delivery required by division (C) of 807 section 709.022 or division (C)(1) of section 709.033 of the 808 Revised Code, the auditor or clerk of such that municipal 809 corporation shall lay the transcript resolution of the board 810 granting the petition and the accompanying map or plat and 811 petition required by such section before the legislative 812 authority. Thereupon the The legislative authority, by resolution 813 or ordinance, then shall accept or reject the application petition 814 for annexation. If the legislative authority fails to pass an 815 ordinance or resolution accepting the application petition for 816 annexation within a period of one hundred twenty days after the 817 transcript is those documents are laid before it by the auditor or 818 clerk, the application petition for annexation shall be deemed 819 considered rejected by the legislative authority, unless it has 820 been prevented from acting by a temporary restraining order, a 821 temporary injunction, or some other order of a court. 822

Sec. 709.07. (A) The agent for the petitioners, any owner of real estate in the territory proposed for annexation, any township in which territory proposed for annexation is located, and the municipal corporation to which the territory is proposed to be annexed may file an appeal under Chapter 2506. of the Revised Code from a resolution of the board of county commissioners granting or denying the petition. The agent for the petitioners, any township in which the territory proposed for annexation is located, and any municipal corporation to which the territory is proposed to be annexed are necessary parties in an appeal. The filing of a notice of appeal with the clerk of the board of county commissioners shall operate as a stay of execution upon that clerk and all

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parties to the appeal, which stay shall not be lifted until the
court having jurisdiction over the proceedings enters a final
order affirming or reversing the decision of the board of county
commissioners and the time limits for an appeal of that final
order have passed without a notice of appeal being filed

(B) Any party filing an appeal from the court of common pleas or court of appeals decision in an annexation matter shall serve on the clerk of the board of county commissioners a time-stamped copy of the notice of appeal. Upon issuance of a final order of any court regarding an annexation appeal, the clerk of the court shall forward a certified copy of the court's order to the clerk of the board of county commissioners that rendered the annexation decision that was appealed.

(C) If, after all appeals have been exhausted, the final determination of the court is that the petition for annexation should be granted, the board of county commissioners shall enter on its journal a resolution granting the annexation, if such a resolution has not already been journalized, and the clerk of the board shall deliver a certified copy of that journal entry and of the entire record of the annexation proceedings, including all resolutions of the board, signed by a majority of the members of the board, the petition, map, and all other papers on file, the transcript of the proceedings, and exhibits presented at the hearing relating to the annexation proceedings, to the auditor or clerk of the municipal corporation to which annexation is proposed. The municipal auditor or clerk shall lay these certified papers, along with the copy of the court's order, before the legislative authority at its next regular meeting. The legislative authority then shall proceed to accept or reject the petition for annexation as provided under section 709.04 of the Revised Code.

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(D) If, after all appeals have been exhausted, the final	866
determination of the court is that the petition for annexation	867
should be denied, the board of county commissioners shall enter on	868
its journal a resolution denying the annexation, if such a	869
resolution has not already been journalized.	870
Sec. 709.11. If the territory proposed for annexation under	871
this chapter is situated in more than one county, the annexation	872
proceedings shall be in the county in which the majority of	873
acreage of the territory proposed for annexation is situated.	874
Sec. 709.13. The inhabitants, generally, of a municipal	875
corporation may enlarge the limits of such the municipal	876
corporation by the annexation of contiguous territory in the	877
manner provided by sections 709.14 to 709.21, inclusive, 709.16 of	878
the Revised Code.	879
Sec. 709.14. The legislative authority of a municipal	880
corporation which that proposes to annex contiguous territory	881
shall <u>pass</u> , by a vote of not less than a majority of the members	882
elected thereto to the legislative authority, pass an ordinance	883
authorizing the annexation to be made, and directing the village	884
solicitor or city director of law of the municipal corporation, or	885
some one someone to be named in the ordinance, to prosecute the	886
proceedings necessary to effect it.	887
Sec. 709.15. The application of a municipal corporation to	888
the board of county commissioners requesting the annexation of	889
contiguous territory <u>under section 709.16 of the Revised Code</u>	890
shall be by \underline{a} petition, setting forth that, under an ordinance of	891
the legislative authority of the municipal corporation, the	892
territory described in the petition was authorized to be annexed	893
to the municipal corporation. The petition shall contain an	894

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accurate <u>legal</u> description of the territory <u>perimeter</u> and shall be	895
accompanied by an accurate map or plat thereof of the territory	896
proposed for annexation.	897
Sec. 709.16. (A) A municipal corporation may petition the	898
board of county commissioners to annex contiguous territory owned	899
only by the municipal corporation, a county, or the state. The	900
clerk of the board shall cause the petition to be entered upon the	901
board's journal at its next regular session. This entry shall be	902
the first official act of the board upon the petition. Proceedings	903
on the petition shall be conducted under this section to the	904
exclusion of any other provisions of this chapter except for	905
sections 709.014, 709.14, 709.15, 709.20, and 709.21 of the	906
Revised Code.	907
(B) If the only territory to be annexed is contiguous	908
territory owned by a municipal corporation, the board of county	909
commissioners, by resolution, shall grant the annexation. The	910
annexation shall be complete upon the entry upon the journal of	911
the board of the resolution granting the annexation.	912
(C) If the only territory to be annexed is contiguous	913
territory owned by a county, the board of county commissioners, by	914
resolution, may grant or deny the annexation. The annexation shall	915
be complete upon the entry upon the journal of the board of a	916
resolution granting the annexation.	917
(D) If the only territory to be annexed is contiguous	918
territory owned by the state and the director of administrative	919
services has filed a written consent to the granting of the	920
annexation with the board of county commissioners, the board, by	921
resolution, shall grant the annexation. The annexation shall be	922
complete upon the entry upon the journal of the board of a	923
resolution granting the annexation.	924

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(E) The board of county commissioners shall act upon a	925
petition for annexation filed under this section within thirty	926
days after receipt of the petition.	927
(F) No appeal in law or in equity shall be allowed from the	928
granting of an annexation under this section.	929
(G) When a municipal corporation purchases real property	930
below an appraised fair market value and sells or agrees to sell	931
the property back to the person that sold it to the municipal	932
corporation, an annexation of that property completed under this	933
section shall be void, and the annexed property shall become part	934
of the township from which it was annexed, if it still exists. If	935
the township no longer exists, the board of county commissioners	936
shall attach the annexed territory to another township.	937
(H) Territory annexed under this section shall not be	938
excluded from the township under section 503.07 of the Revised	939
Code.	940
Sec. 709.19. (A) As used in this section:	941
(1) "Annexation period" means a period of one, two, or three	942
consecutive twelve-month periods, whichever is less, during which	943
one or more municipal corporations annex territory of a township	944
that includes at least fifteen per cent but less than one hundred	945
per cent of the total taxable value of the real, public utility,	946
and tangible personal property subject to taxation in that	947
township in the base year. No annexation period shall include a	948
month that is part of another annexation period.	949
(2) "Base year" means the calendar year immediately preceding	950
an annexation period.	951
(3) "Taxes" means the real and public utility property taxes	952
charged by a township in the base year or, in an annexation under	953
division (F) of this section, the real, public utility, and	954

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tangible personal property taxes that would have been charged by	955
the township, if no annexation had occurred, in the year	956
immediately preceding the year in which the payment is made, and	957
payable after the reduction required by section 319.301 of the	958
Revised Code but prior to the reduction required by section	959
319.302 of the Revised Code, and the taxes levied for such year by	960
the township against tangible personal property. "Taxes" excludes	961
taxes for the payment of debt charges.	962
(4) "Township taxes in the annexed territory" means the taxes	963
against the real, public utility, and tangible personal property	964
subject to taxation in the base year in territory annexed from the	965
township to a municipal corporation during an annexation period	966
or, in an annexation under division (F) of this section, the taxes	967
against the real, public utility, and tangible personal property	968
that would have been subject to taxation in the annexed territory	969
in the year immediately preceding the year in which the payment is	970
to be made, if no annexation had occurred.	971
(5) "International airport" means any airport that is:	972
(a) Designated as an international airport or a landing	973
rights airport by the United States secretary of the treasury;	974
(b) Owned and operated by a municipal corporation;	975
(c) An unincorporated area not contiguous to the municipal	976
corporation that owns it.	977
(2) "Commercial," "industrial," "residential," and "retail,"	978
in relation to property, mean property classified as such by the	979
tax commissioner for the purposes of valuing property for	980
taxation, except that "commercial," in relation to property, does	981
not include any property classified as "retail."	982
(B) If the annexation of territory of any township by one or	983
more municipal corporations under this chapter constitutes an	984
annexation period of twelve consecutive months, except as provided	985

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in division (G) of this section, each municipal corporation that	986
annexed territory of that township during that annexation period	987
shall pay the township during each of the seven years following	988
the annexation period:	989
(1) In each of the first three years, one hundred per cent of	990
the township taxes in the annexed territory;	991
(2) In the fourth year, eighty per cent of the township taxes	992
in the annexed territory;	993
(3) In the fifth year, sixty per cent of the township taxes	994
in the annexed territory;	995
(4) In the sixth year, forty per cent of the township taxes	996
in the annexed territory;	997
(5) In the seventh year, twenty per cent of the township	998
taxes in the annexed territory.	999
(C) If the annexation of territory of any township by one or	1000
more municipal corporations under this chapter constitutes an	1001
annexation period of thirteen to twenty-four consecutive months,	1002
except as provided in division (G) of this section, each municipal	1003
corporation that annexed territory of that township during that	1004
annexation period shall pay the township during each of the six	1005
years following the annexation period:	1006
(1) In each of the first two years, one hundred per cent of	1007
the township taxes in the annexed territory;	1008
(2) In the third year, eighty per cent of the township taxes	1009
in the annexed territory;	1010
(3) In the fourth year, sixty per cent of the township taxes	1011
in the annexed territory;	1012
(4) In the fifty year, forty per cent of the township taxes	1013
in the annexed territory;	1014
(5) In the sixth year, twenty per cent of the township taxes	1015

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in the annexed territory.	1016
(D) If the annexation of territory of any township by one or	1017
more municipal corporations under this chapter constitutes an	1018
annexation period of twenty-five to thirty-six consecutive months,	1019
except as provided in division (G) of this section, each municipal	1020
corporation that annexed territory of that township during that	1021
annexation period shall pay the township during each of the five	1022
years following the annexation period:	1023
(1) In the first year, one hundred per cent of the township	1024
taxes in the annexed territory;	1025
(2) In the second year, eighty per cent of the township taxes	1026
in the annexed territory;	1027
(3) In the third year, sixty per cent of the township taxes	1028
in the annexed territory;	1029
(4) In the fourth year, forty per cent of the township taxes	1030
in the annexed territory;	1031
(5) In the fifth year, twenty per cent of the township taxes	1032
in the annexed territory unincorporated territory is annexed to a	1033
municipal corporation and excluded from a township under section	1034
503.07 of the Revised Code, upon exclusion of that territory, the	1035
municipal corporation that annexed the territory shall make	1036
payments to the township from which the territory was annexed only	1037
as provided in this section, except that, if the legislative	1038
authority of the municipal corporation enters into an agreement	1039
under section 701.07, 709.191, or 709.192 of the Revised Code with	1040
the township from which the territory was annexed that makes	1041
alternate provisions regarding payments by the municipal	1042
corporation, then the payment provisions in that agreement shall	1043
apply in lieu of the provisions of this section.	1044
(C)(1) Except as provided in division (C)(2) of this section,	1045
the municipal corporation that annexed the territory shall make	1046

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the following payments to the township from which the territory	1047
was annexed with respect to commercial and industrial real,	1048
personal, and public utility property taxes using the property	1049
valuation for the year that the payment is due:	1050
(a) In the first through third years following the annexation	1051
and exclusion of the territory from the township, one hundred per	1052
cent of the township taxes in the annexed territory that would	1053
have been due the township for commercial and industrial real,	1054
personal, and public utility property taxes if no annexation had	1055
occurred;	1056
(b) In the fourth and fifth years following the annexation	1057
and the exclusion of the territory from the township, eighty per	1058
cent of the township taxes in the annexed territory that would	1059
have been due the township for commercial and industrial real,	1060
personal, and public utility property taxes if no annexation had	1061
occurred;	1062
(c) In the sixth and seventh years following the annexation	1063
and exclusion of the territory from the township, sixty-seven and	1064
one-half per cent of the township taxes in the annexed territory	1065
that would have been due the township for commercial and	1066
industrial real, personal, and public utility property taxes if no	1067
annexation had occurred;	1068
(d) In the eighth year following the annexation and exclusion	1069
of the territory from the township, sixty-two and one-half per	1070
cent of the township taxes in the annexed territory that would	1071
have been due the township for commercial and industrial real,	1072
personal, and public utility property taxes if no annexation had	1073
occurred;	1074
(e) In the ninth through eleventh years following the	1075
annexation and exclusion of the territory from the township,	1076
fifty-seven and one-half per cent of the township taxes in the	1077

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annexed territory that would have been due the township for	1078
commercial and industrial real, personal, and public utility	1079
property taxes if no annexation had occurred;	1080
(f) In the twelfth through fifteenth years following the	1081
annexation and exclusion of the territory from the township,	1082
forty-two and one-half per cent of the township taxes in the	1083
annexed territory that would have been due the township for	1084
commercial and industrial real, personal, and public utility	1085
property taxes if no annexation had occurred.	1086
(2) If there has been an exemption by the municipal	1087
corporation of commercial and industrial real, personal, or public	1088
utility property taxes pursuant to section 725.02, 1728.10,	1089
3735.67, 5709.40, 5709.41, 5709.62, or 5709.88 of the Revised	1090
Code, there shall be no reduction in the payments owed to the	1091
township due to that exemption. The municipal corporation shall	1092
make payments to the township under division (C)(1) of this	1093
section, calculated as if the exemption had not occurred.	1094
(D) The municipal corporation that annexed the territory	1095
shall make the following payments to the township from which the	1096
territory was annexed with respect to residential and retail real	1097
property taxes using the property valuation for the year that the	1098
payment is due:	1099
(1) In the first through third years following the annexation	1100
and exclusion of the territory from the township, eighty-five per	1101
cent of the township taxes in the annexed territory that would	1102
have been due the township for residential and retail real	1103
property taxes if no annexation had occurred;	1104
(2) In the fourth through seventh years following the	1105
annexation and exclusion of the territory from the township,	1106
fifty-two and one-half per cent of the township taxes in the	1107
annexed territory that would have been due the township for	1108

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residential and retail real property taxes if no annexation had	1109
occurred;	1110
(3) In the eighth through eleventh years following the	1111
annexation and exclusion of the territory from the township, forty	1112
per cent of the township taxes in the annexed territory that would	1113
have been due the township for residential and retail real	1114
property taxes if no annexation had occurred;	1115
(4) In the twelfth through fifteenth years following the	1116
annexation and exclusion of the territory from the township,	1117
twenty-seven and one-half per cent of the township taxes in the	1118
annexed territory that would have been due the township for	1119
residential and retail real property taxes if no annexation had	1120
occurred.	1121
(E) If, pursuant to division (F) of this section, a municipal	1122
corporation annexes an international airport that it owns, the	1123
municipal corporation shall pay the township one hundred per cent	1124
of the township taxes in the annexed territory that would have	1125
been due the township, if no annexation had occurred, for each of	1126
the twenty-five years following the annexation.	1127
(F)(1) Notwithstanding any other provision of this chapter, a	1128
board of county commissioners may authorize a municipal	1129
corporation to annex an international airport that the municipal	1130
corporation owns. Unless a contract is entered into pursuant to	1131
division $(F)(2)$ of this section, any municipal corporation that	1132
annexes an international airport under this division shall make	1133
payments to the township from which the international airport is	1134
annexed, in the manner provided in division (E) of this section.	1135
No territory annexed pursuant to this division shall be considered	1136
part of the municipal corporation for the purposes of subsequent	1137
annexation, except that the board of county commissioners may	1138
authorize subsequent annexation under this division if the board	1139
determines that such subsequent annexation is necessary to the	1140

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this section, except that if the payments are made pursuant to	1173
division (G) of this section, they shall be made by the first	1174
method listed below:	1175
(1) The county auditor shall issue a warrant semiannually	1176
against the taxes charged and payable against real and public	1177
utility property located in the municipal corporation and the	1178
taxes levied against tangible personal property located in the	1179
municipal corporation, and the county treasurer shall distribute	1180
such amount to the township or, pursuant to division (G) of this	1181
section, to the municipal corporation to which the remainder of	1182
the township territory was annexed or to the municipal corporation	1183
incorporated from the remainder of the township territory; or	1184
(2) The county budget commission shall pay such amounts to	1185
the township from the amount apportioned to the municipal	1186
corporations from the undivided local government fund. The payment	1187
shall be over and above the amount apportioned to the township	1188
pursuant to section 5747.51 or 5747.53 of the Revised Code, and	1189
the apportionment of the municipal corporations shall be reduced	1190
by like amounts.	1191
(I) Upon written notification to the county auditor and the	1192
chief executive officer of each municipal corporation that annexes	1193
township territory during an annexation period, a board of	1194
township trustees may decline to accept the payments required	1195
under divisions (B), (C), (D), and (F) of this section, and a	1196
municipal corporation may decline to accept the payments required	1197
under division (G) of this section.	1198
A municipal corporation need not make any payment required by	1199
this section if its legislative authority enters into an agreement	1200
under section 709.191 of the Revised Code.	1201
Sec. 709.192. (A) The legislative authority of one municipal	1202
corporation, by ordinance or resolution, and the board of township	1203

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trustees of one or more townships, by resolution, may enter into	1204
annexation agreements under this section.	1205
(B) An annexation agreement may be entered into for any	1206
period of time and may be amended at any time in the same manner	1207
as it was initially authorized.	1208
(C) Annexation agreements may provide for any of the	1209
<pre>following:</pre>	1210
(1) The territory to be annexed;	1211
(2) Any periods of time during which no annexations will be	1212
made and any areas that will not be annexed;	1213
(3) Land use planning matters;	1214
(4) The provision of joint services and permanent	1215
improvements within incorporated or unincorporated areas;	1216
(5) The provision of services and improvements by a municipal	1217
corporation in the unincorporated areas;	1218
(6) The provision of services and improvements by a township	1219
within the territory of a municipal corporation;	1220
(7) The payment of service fees to a municipal corporation by	1221
a township;	1222
(8) The payment of service fees to a township by a municipal	1223
corporation;	1224
(9) The reallocation of the minimum mandated levies	1225
established pursuant to section 5705.31 of the Revised Code	1226
between a municipal corporation and a township in areas annexed	1227
after the effective date of this section;	1228
(10) The issuance of notes and bonds and other debt	1229
obligations by a municipal corporation or township for public	1230
purposes authorized by or under an annexation agreement and	1231

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provision for the allocation of the payment of the principal of,	1232
interest on, and other charges and costs of issuing and servicing	1233
the repayment of the debt;	1234
(11) Agreements by a municipal corporation and township, with	1235
owners or developers of land to be annexed, or with both those	1236
landowners and land developers, concerning the provision of public	1237
services, facilities, and permanent improvements;	1238
(12) The application of tax abatement statutes within the	1239
territory covered by the annexation agreement subsequent to its	1240
execution;	1241
(13) Changing township boundaries under Chapter 503. of the	1242
Revised Code to exclude newly annexed territory from the original	1243
township and providing services to that territory;	1244
(14) Payments in lieu of taxes, if any, to be paid to a	1245
township by a municipal corporation, which payments may be in	1246
addition to or in lieu of other payments required by law to be	1247
made to the township by that municipal corporation;	1248
(15) Any other matter pertaining to the annexation or	1249
development of publicly or privately owned territory.	1250
(D) Annexation agreements shall not be in derogation of the	1251
powers granted to municipal corporations by Article XVIII, Ohio	1252
Constitution, by any other provisions of the Ohio Constitution, or	1253
by the provisions of a municipal charter, nor shall municipal	1254
corporations and townships agree to share proceeds of any tax	1255
levy, although those proceeds may be used to make payments	1256
authorized in an annexation agreement.	1257
(E) If any party to an annexation agreement believes another	1258
party has failed to perform its part of any provision of that	1259
agreement, including the failure to make any payment of moneys due	1260
under the agreement, that party shall give notice to the other	1261
party clearly stating what breach has occurred. The party	1262

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receiving the notice has ninety days from the receipt of that	1263
notice to cure the breach. If the breach has not been cured within	1264
that ninety-day period, the party that sent the notice may sue for	1265
recovery of the money due under the agreement, sue for specific	1266
enforcement of the agreement, or terminate the agreement upon	1267
giving notice of termination to all the other parties.	1268
(F) In order to promote economic development or to provide	1269
appropriate state functions and services to any part of the state,	1270
the state may become a party to an annexation agreement upon the	1271
approval of the director of development and with the written	1272
consent of the legislative authority of the municipal corporation	1273
and each of the boards of township trustees that are parties to	1274
the agreement.	1275
(G) The board of county commissioners, by resolution, or any	1276
person, upon request, may become a party to an annexation	1277
agreement, but only upon the approval of the legislative authority	1278
of the municipal corporation and each of the boards of township	1279
trustees that are parties to the agreement, except that, if the	1280
state is a party to the agreement, the director of development is	1281
responsible for giving the approval.	1282
(H) The powers granted by this section and any annexation	1283
agreement entered into under this section shall be liberally	1284
construed to allow parties to these agreements to carry out the	1285
agreements' provisions relevant to government improvements,	1286
facilities, and services, and to promote and support economic	1287
development and the creation and preservation of economic	1288
opportunities.	1289
Sec. 709.21. No error, irregularity, or defect in the	1290
proceedings under sections 709.01 to 709.20, inclusive, of the	1291
Revised Code, shall render them invalid, if once annexation has	1292
become final and the annexed territory has been recognized as a	1293

- Sec. 929.02. (A) Any person who owns agricultural land may 1299 file an application with the county auditor to place the land in 1300 an agricultural district for five years if, during the three 1301 calendar years prior to the year in which that person files the 1302 application, the land has been devoted exclusively to agricultural 1303 production or devoted to and qualified for payments or other 1304 compensation under a land retirement or conservation program under 1305 an agreement with an agency of the federal government and if: 1306
- (1) The land is composed of tracts, lots, or parcels that 1307
 total not less than ten acres; or 1308
- (2) The activities conducted on the land produced an average 1309 yearly gross income of at least twenty-five hundred dollars during 1310 that three-year period or the owner has evidence of an anticipated 1311 gross income of that amount from those activities. The owner shall 1312 submit with the application proof that the owner's land meets the 1313 requirements established under this division. If the county 1314 auditor determines that the application does not meet the 1315 requirements of this section, the county auditor shall deny the 1316 application and notify the applicant by certified mail, return 1317 receipt requested, within thirty days of the filing of the 1318 application. The applicant may appeal the denial of the 1319 application to the court of common pleas of the county in which 1320 the application was filed within thirty days of the receipt of the 1321 notice. If the county auditor determines that the application 1322 meets the requirements of this section, the county auditor shall 1323 approve the application and notify the applicant within thirty 1324

days of the filing of the application. An application that is not	1325
denied shall be deemed to be approved. The county auditor shall	1326
provide an applicant with a copy of an approved application within	1327
thirty days of the filing of the application. An application that	1328
is approved is effective upon the date of the filing of the	1329
application.	1330

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The county auditor shall keep a record of all land in the county that is within an agricultural district, including a copy of the final action taken by a legislative body regarding applications modified by a legislative body pursuant to division (B) of this section.

(B) If the land of a person who files an application under division (A) of this section is within a municipal corporation or if an annexation petition that includes the land has been filed with the board of county commissioners under section 709.03 709.02 of the Revised Code at the time of the filing, the owner also shall file a copy of the application for inclusion in an agricultural district with the clerk of the legislative body of the municipal corporation. No later than thirty days after the filing of an application, or, in the case of an annexation petition filed pursuant to section 709.03 709.02 of the Revised Code, no later than thirty days after the petition has been granted, the legislative body shall conduct a public hearing on the application. The clerk of the legislative body shall cause a notice containing the substance of the application and the time and place where it will be heard to be published in a newspaper of general circulation in the county in which the application or annexation petition is filed no later than seven days prior to the time fixed for the hearing. The clerk of the legislative body also shall notify the applicant of the time and place of the hearing by certified mail sent no later than ten days prior to the hearing. Any interested person or representative of an interested person

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1357 may appear in support of or to contest the granting of the application. Affidavits presented in support of or against the 1358 application shall be considered by the legislative body. Within 1359 thirty days of the hearing, the legislative body may approve the 1360 application, modify the application and approve the application as 1361 modified, or reject the application. An application that is not 1362 modified or rejected by a majority vote of the members of the 1363 legislative body shall be deemed to be approved. Prior to 1364 rejecting an application, the legislative body shall make every 1365 effort to modify the application. Modifications may include the 1366 length of time during which land is considered to be within an 1367 agricultural district, size of the agricultural district as well 1368 as, and any provisions of sections 929.03 to 929.05 of the Revised 1369 Code. If the applicant disapproves of the modifications made by 1370 the legislative body, the applicant may withdraw the application 1371 to place the land in an agricultural district. In rejecting or 1372 modifying an application to place land in an agricultural 1373 1374 district, the legislative body shall demonstrate that the rejection or modification is necessary to prevent a substantial, 1375 adverse effect on the provision of municipal services within the 1376 municipal corporation, efficient use of land within the municipal 1377 corporation, the orderly growth and development of the municipal 1378 corporation, or the public health, safety, or welfare. 1379

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If an annexation petition is denied under section 709.03 1380 709.033 of the Revised Code, or if a legislative body fails to 1381 conduct a hearing in the time prescribed by this section, or if an 1382 application is approved, the application shall be deemed to have 1383 been approved and shall become effective as of the date the 1384 application was filed. An application approved with modifications 1385 shall become effective as of the date the application was filed 1386 unless the modification provides otherwise. 1387

The clerk of the legislative body shall notify the applicant

1389 by certified mail, return receipt requested, sent within five days 1390 of the decision to approve, modify, or reject an application for 1391 inclusion of land in an agricultural district. The clerk of the 1392 legislative body shall also transmit a copy of the decision to 1393 approve, modify, or reject an application to the county auditor. 1394 An applicant may appeal a decision to modify or reject an 1395 application to the court of common pleas of the county in which 1396 the application was filed within thirty days of the receipt of the notice of modification or rejection.

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(C) At any time after the first Monday in January and prior to the first Monday in March of the year during which an agricultural district terminates, the owner of land in the agricultural district may file a renewal application to continue the inclusion of all or part of the owner's land in an agricultural district for a period of time ending on the first Monday in April of the fifth year following the renewal application. The requirements for continued inclusion in the agricultural district and the renewal application procedure shall be the same as those required for the original application for placing land in an agricultural district. The county auditor shall notify owners of land in agricultural districts eligible to file a renewal application for continued inclusion in an agricultural district on or prior to the first Monday in February or the date upon which the county auditor notifies owners of land valued at agricultural use value for real property tax purposes of the necessity of filing a renewal application to continue valuing the land at agricultural use value. On or before the second Tuesday after the first Monday in March, the county auditor shall determine whether the owner of any land in an agricultural district eligible to file a renewal application failed to file a renewal application with respect to such that land and shall forthwith notify each such owner of the land by certified mail

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that unless a renewal application is filed prior to the first	1421
Monday in April, the land will be removed from the agricultural	1422
district upon its termination date. An approved renewal	1423
application is effective on the termination date of the preceding	1424
agricultural district. Failure of an owner to file a renewal	1425
application prior to the first Monday in April of the year during	1426
which the owner's agricultural district terminates shall not	1427
prevent the owner from filing an application to include the	1428
owner's land in an agricultural district.	1429

Land that is transferred to a new owner during the period in which the land is an agricultural district shall continue in the agricultural district under the terms of the existing district unless the new owner elects to discontinue inclusion in the agricultural district and files the election with the county auditor within sixty days after the transfer. Failure of the new owner to continue inclusion in the agricultural district for the duration of the period in which the land is in the agricultural district is withdrawal from an agricultural district subject to penalty.

- (D) If, at any time during which land is in an agricultural 1440 district, the owner withdraws the land from the district, the 1441 owner shall notify the county auditor of the withdrawal and shall 1442 pay to the county auditor a withdrawal penalty calculated as 1443 follows:
- (1) If the owner's action also disqualifies the owner's land for any tax savings that it had been receiving under sections 5713.30 to 5713.38 of the Revised Code, the owner shall pay a percentage of the amount charged under section 5713.34 of the Revised Code that is equal to the average bank prime rate at the time the amount charged under that section is required to be paid. The withdrawal penalty shall be in addition to the amount charged under that section.

(2) If the land had not been receiving any tax savings under 1453 those sections, or if the owner's action does not disqualify the 1454 land for tax savings under them, the owner shall pay a percentage 1455 of the amount that would have been charged under section 5713.34 1456 of the Revised Code if the owner's land had been receiving tax 1457 savings and became disqualified for them in an amount that is 1458 equal to the average bank prime rate at the time the amount that 1459 would have been charged under that section would have been 1460 required to be paid. 1461

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For the purposes of divisions (D)(1) and (2) of this section, the county auditor shall determine the average bank prime rate using statistical release H.15, "selected interest rates," a weekly publication of the federal reserve board, or any successor publication. If the statistical release H.15, or its successor, ceases to contain the bank prime rate information or ceases to be published, the county auditor shall request a written statement of the average bank prime rate from the federal reserve bank of Cleveland or the federal reserve board.

The county auditor shall calculate the amount of the 1471 withdrawal penalty that is due and shall notify the owner of it. 1472 The auditor also shall note the withdrawal in the auditor's 1473 records.

The county auditor shall distribute the moneys collected 1475 under division (D) of this section in the manner provided in 1476 section 5713.35 of the Revised Code for moneys that the county 1477 auditor collects under that section. 1478

(E) Land that is included in an agricultural district under this section and that is subsequently annexed by a municipal 1480 corporation shall not be subject to division (B) of this section 1481 either at the time of annexation or at the time of any subsequent 1482 application or renewal application for inclusion in the district 1483 if, at the time of annexation, its owner did not sign a petition 1484

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(B) All levies for debt charges not provided for by levies in	1516
excess of the ten-mill limitation, including levies necessary to	1517
pay notes issued for emergency purposes;	1518
(C) The levies prescribed by division (B) of sections 742.33	1519
and 742.34 of the Revised Code;	1520
(D) A Except as otherwise provided in this division, a	1521
minimum levy within the ten-mill limitation for the current	1522
expense and debt service of each subdivision or taxing unit, which	1523
shall equal two-thirds of the average levy for current expenses	1524
and debt service allotted within the fifteen-mill limitation to	1525
such subdivision or taxing unit during the last five years the	1526
fifteen-mill limitation was in effect unless such subdivision or	1527
taxing unit requests an amount requiring a lower rate. Except as	1528
provided in section 5705.312 of the Revised Code, if the levies	1529
required in divisions (B) and (C) of this section for the	1530
subdivision or taxing unit equal or exceed the entire minimum levy	1531
of the subdivision as fixed, the minimum levies of the other	1532
subdivisions or taxing units shall be reduced by the commission to	1533
provide for the levies and an operating levy for the subdivision.	1534
Such additional levy shall be deducted from the minimum levies of	1535
each of the other subdivisions or taxing units, but the operating	1536
levy for a school district shall not be reduced below a figure	1537
equivalent to forty-five per cent of the millage available within	1538
the ten-mill limitation after all the levies in divisions (B) and	1539
(C) of this section have been provided for.	1540
If a municipal corporation and a township have entered into	1541
an annexation agreement under section 709.192 of the Revised Code	1542
in which they agree to reallocate their shares of the minimum	1543
levies established under this division and if that annexation	1544
agreement is submitted along with the annual tax budget of both	1545
the township and the municipal corporation, then, when determining	1546

the minimum levy under this division, the auditor shall allocate,

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to the extent possible, the minimum levy for that municipal	1548
corporation and township in accordance with their annexation	1549
agreement.	1550
(E) The levies prescribed by section 3709.29 of the Revised	1551
Code.	1552
Divisions (A) to (E) of this section are mandatory and	1553
commissions shall be without discretion to reduce such minimum	1554
levies except as provided in such divisions.	1555
If any debt charge is omitted from the budget, the commission	1556
shall include it therein.	1557
Cod F705 215 With regreat to approvations granted on or	1558
Sec. 5705.315. With respect to annexations granted on or	
after the effective date of this section and during any tax year	1559 1560
or years within which any territory annexed to a municipal	
corporation is part of a township, the minimum levy for the	1561
municipal corporation and township under section 5705.31 of the	1562
Revised Code shall not be diminished, except that in the annexed	1563
territory and only during those tax year or years, and in order to	1564
preserve the minimum levies of overlapping subdivisions under	1565
section 5705.31 of the Revised Code so that the full amount of	1566
taxes within the ten-mill limitation may be levied to the extent	1567
possible, the minimum levy of the municipal corporation or	1568
township shall be the lowest of the following amounts:	1569
(A) An amount that when added to the minimum levies of the	1570
other overlapping subdivisions equals ten mills;	1571
(B) An amount equal to the minimum levy of the municipal	1572
corporation or township, provided the total minimum levy does not	1573
exceed ten mills.	1574
The municipal corporation and the township may enter into an	1575
agreement to determine the municipal corporation's and the	1576
township's minimum levy under this section. If it cannot be	1577

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determined what minimum levy is available to each and no agreement	1578
has been entered into by the municipal corporation and township,	1579
the municipal corporation and township shall each receive one-half	1580
of the millage available for use within the portion of the	1581
territory annexed to the municipal corporation that remains part	1582
of the township.	1583
Section 2. That existing sections 505.62, 709.02, 709.03,	1584
709.032, 709.033, 709.04, 709.13, 709.14, 709.15, 709.19, 709.21,	1585
929.02, and 5705.31 and sections 709.031, 709.07, 709.08, 709.09,	1586
709.11, 709.16, 709.17, and 709.18 of the Revised Code are hereby	1587
repealed.	1588
Section 3. The provisions of Section 1 of this act shall	1589
apply only to annexation petitions filed on or after the effective	1590
date of this act. All annexation petitions filed before the	1591
effective date of this act shall be processed under the provisions	1592
of Chapter 709. of the Revised Code in effect at the time a	1593
particular petition was filed.	1594