As Introduced

125th General Assembly Regular Session 2003-2004

H. B. No. 183

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Representatives Daniels, Allen, C. Evans, Seitz, Setzer, Raga, Ujvagi

A BILL

То	amend section 4123.01 and to enact sections	1
	4125.01 to 4125.08 and 4125.99 of the Revised Code	2
	to register professional employer organizations	3
	for purposes of enforcing compliance with workers'	4
	compensation laws.	5

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

 Section 1. That section 4123.01 be amended and sections
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 4125.01, 4125.02, 4125.03, 4125.04, 4125.05, 4125.06, 4125.07,
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 4125.08, and 4125.99 of the Revised Code be enacted to read as
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 follows:
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Sec. 4123.01. As used in this chapter: 10

(A)(1) "Employee" means:

(a) Every person in the service of the state, or of any 12 county, municipal corporation, township, or school district 13 therein, including regular members of lawfully constituted police 14 and fire departments of municipal corporations and townships, 15 whether paid or volunteer, and wherever serving within the state 16 or on temporary assignment outside thereof, and executive officers 17 of boards of education, under any appointment or contract of hire, 18 express or implied, oral or written, including any elected 19 official of the state, or of any county, municipal corporation, or 20 township, or members of boards of education.

As used in division (A)(1)(a) of this section, the term 2.2 "employee" includes the following persons when responding to an 23 inherently dangerous situation that calls for an immediate 24 response on the part of the person, regardless of whether the 25 person is within the limits of the jurisdiction of the person's 26 regular employment or voluntary service when responding, on the 27 condition that the person responds to the situation as the person 28 otherwise would if the person were on duty in the person's 29 jurisdiction: 30

(i) Off-duty peace officers. As used in division (A)(1)(a)(i)
of this section, "peace officer" has the same meaning as in
section 2935.01 of the Revised Code.
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(ii) Off-duty firefighters, whether paid or volunteer, of a lawfully constituted fire department.

(iii) Off-duty first responders, emergency medical
technicians-basic, emergency medical technicians-intermediate, or
emergency medical technicians-paramedic, whether paid or
volunteer, of an ambulance service organization or emergency
medical service organization pursuant to Chapter 4765. of the
Revised Code.

(b) Every person in the service of any person, firm, or 42 private corporation, including any public service corporation, 43 that (i) employs one or more persons regularly in the same 44 business or in or about the same establishment under any contract 45 of hire, express or implied, oral or written, including aliens and 46 minors, household workers who earn one hundred sixty dollars or 47 more in cash in any calendar quarter from a single household and 48 casual workers who earn one hundred sixty dollars or more in cash 49 in any calendar quarter from a single employer, or (ii) is bound 50 by any such contract of hire or by any other written contract, to 51

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pay into the state insurance fund the premiums provided by this chapter.	52 53
chapter.	55
(c) Every person who performs labor or provides services	54
pursuant to a construction contract, as defined in section 4123.79	55
of the Revised Code, if at least ten of the following criteria	56
apply:	57
(i) The person is required to comply with instructions from	58
the other contracting party regarding the manner or method of	59
performing services;	60
(ii) The person is required by the other contracting party to	61
have particular training;	62
(iii) The person's services are integrated into the regular	63
functioning of the other contracting party;	64
(iv) The person is required to perform the work personally;	65
(v) The person is hired, supervised, or paid by the other	66
contracting party;	67
(vi) A continuing relationship exists between the person and	68
the other contracting party that contemplates continuing or	69
recurring work even if the work is not full time;	70
(vii) The person's hours of work are established by the other	71
contracting party;	72
(viii) The person is required to devote full time to the	73
business of the other contracting party;	74
(ix) The person is required to perform the work on the	75
premises of the other contracting party;	76
(x) The person is required to follow the order of work set by	77
the other contracting party;	78
(xi) The person is required to make oral or written reports	79
of progress to the other contracting party;	80

as hourly, weekly, or monthly;	82
(xiii) The person's expenses are paid for by the other	83
contracting party;	84
(xiv) The person's tools and materials are furnished by the	85
other contracting party;	86
(xv) The person is provided with the facilities used to	87
perform services;	88
(xvi) The person does not realize a profit or suffer a loss	89
as a result of the services provided;	90
(xvii) The person is not performing services for a number of	91
employers at the same time;	92
(xviii) The person does not make the same services available	93
to the general public;	94
(xix) The other contracting party has a right to discharge	95
the person;	96
(xx) The person has the right to end the relationship with	97
the other contracting party without incurring liability pursuant	98
to an employment contract or agreement.	99
Every person in the service of any independent contractor or	100
subcontractor who has failed to pay into the state insurance fund	101
the amount of premium determined and fixed by the administrator of	102
workers' compensation for the person's employment or occupation or	103
if a self-insuring employer has failed to pay compensation and	104
benefits directly to the employer's injured and to the dependents	105
of the employer's killed employees as required by section 4123.35	106
of the Revised Code, shall be considered as the employee of the	107
person who has entered into a contract, whether written or verbal,	108
with such independent contractor unless such employees or their	109
legal representatives or beneficiaries elect, after injury or	110

(xii) The person is paid for services on a regular basis such

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death, to regard such independent contractor as the employer.

(2) "Employee" does not mean:

(a) A duly ordained, commissioned, or licensed minister or
 assistant or associate minister of a church in the exercise of
 ministry; or

(b) Any officer of a family farm corporation. 116

Any employer may elect to include as an "employee" within 117 this chapter, any person excluded from the definition of 118 "employee" pursuant to division (A)(2) of this section. If an 119 employer is a partnership, sole proprietorship, or family farm 120 corporation, such employer may elect to include as an "employee" 121 within this chapter, any member of such partnership, the owner of 122 the sole proprietorship, or the officers of the family farm 123 corporation. In the event of an election, the employer shall serve 124 upon the bureau of workers' compensation written notice naming the 125 persons to be covered, include such employee's remuneration for 126 premium purposes in all future payroll reports, and no person 127 excluded from the definition of "employee" pursuant to division 128 (A)(2) of this section, proprietor, or partner shall be deemed an 129 employee within this division until the employer has served such 130 notice. 131

For informational purposes only, the bureau shall prescribe 132 such language as it considers appropriate, on such of its forms as 133 it considers appropriate, to advise employers of their right to 134 elect to include as an "employee" within this chapter a sole 135 proprietor, any member of a partnership, the officers of a family 136 farm corporation, or a person excluded from the definition of 137 "employee" under division (A)(2)(a) of this section, that they 138 should check any health and disability insurance policy, or other 139 form of health and disability plan or contract, presently covering 140 them, or the purchase of which they may be considering, to 141

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determine whether such policy, plan, or contract excludes benefits 142 for illness or injury that they might have elected to have covered 143 by workers' compensation. 144 (B) "Employer" means: 145 (1) The state, including state hospitals, each county, 146 municipal corporation, township, school district, and hospital 147 owned by a political subdivision or subdivisions other than the 148 state; 149 (2) Every person, firm, professional employer organization as 150 defined in section 4125.01 of the Revised Code, and private 151 corporation, including any public service corporation, that (a) 152 has in service one or more employees or shared employees regularly 153 in the same business or in or about the same establishment under 154 any contract of hire, express or implied, oral or written, or (b) 155 is bound by any such contract of hire or by any other written 156 contract, to pay into the insurance fund the premiums provided by 157 this chapter. 158 All such employers are subject to this chapter. Any member of 159 a firm or association, who regularly performs manual labor in or 160

about a mine, factory, or other establishment, including a 161 household establishment, shall be considered an employee in 162 determining whether such person, firm, or private corporation, or 163 public service corporation, has in its service, one or more 164 employees and the employer shall report the income derived from 165 such labor to the bureau as part of the payroll of such employer, 166 and such member shall thereupon be entitled to all the benefits of 167 an employee. 168

(C) "Injury" includes any injury, whether caused by external 169
accidental means or accidental in character and result, received 170
in the course of, and arising out of, the injured employee's 171
employment. "Injury" does not include: 172

H. B. No. 183 As Introduced

(1) Psychiatric conditions except where the conditions havearisen from an injury or occupational disease;174

(2) Injury or disability caused primarily by the naturaldeterioration of tissue, an organ, or part of the body;176

(3) Injury or disability incurred in voluntary participation
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 in an employer-sponsored recreation or fitness activity if the
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 employee signs a waiver of the employee's right to compensation or
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 benefits under this chapter prior to engaging in the recreation or
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 fitness activity.

(D) "Child" includes a posthumous child and a child legally 182 adopted prior to the injury. 183

(E) "Family farm corporation" means a corporation founded for 184 the purpose of farming agricultural land in which the majority of 185 the voting stock is held by and the majority of the stockholders 186 are persons or the spouse of persons related to each other within 187 the fourth degree of kinship, according to the rules of the civil 188 law, and at least one of the related persons is residing on or 189 actively operating the farm, and none of whose stockholders are a 190 corporation. A family farm corporation does not cease to qualify 191 under this division where, by reason of any devise, bequest, or 192 the operation of the laws of descent or distribution, the 193 ownership of shares of voting stock is transferred to another 194 person, as long as that person is within the degree of kinship 195 stipulated in this division. 196

(F) "Occupational disease" means a disease contracted in the 197 course of employment, which by its causes and the characteristics 198 of its manifestation or the condition of the employment results in 199 a hazard which distinguishes the employment in character from 200 employment generally, and the employment creates a risk of 201 contracting the disease in greater degree and in a different 202 manner from the public in general.

(G) "Self-insuring employer" means an employer who is granted 204 the privilege of paying compensation and benefits directly under 205 section 4123.35 of the Revised Code, including a board of county 206 commissioners for the sole purpose of constructing a sports 207 facility as defined in section 307.696 of the Revised Code, 208 provided that the electors of the county in which the sports 209 facility is to be built have approved construction of a sports 210 facility by ballot election no later than November 6, 1997. 211

(H) "Public employer" means an employer as defined in 212division (B)(1) of this section. 213

Sec.	4125.01.	As	used	in	this	chapter:	214	ł

(A) "Client employer" means a sole proprietor, partnership,215association, limited liability company, or corporation that enters216into a professional employer organization agreement and is217assigned shared employees by the professional employer218organization.219

(B) "Coemploy" means the sharing of the responsibilities and 220 liabilities of being an employer. 221

(C) "Professional employer organization" means a sole222proprietor, partnership, association, limited liability company,223or corporation that enters into an agreement with one or more224client employers for the purpose of coemploying all or part of the225client employer's workforce at the client employer's work site.226

(D) "Professional employer organization agreement" means a 227 written contract between a professional employer organization and 228 a client employer to coemploy employees for a duration of not less 229 than twelve months in accordance with the requirements of this 230 chapter. 231

(E) "Shared employee" means an individual intended to be232assigned to a client employer on a permanent basis, not as a233

temporary supplement to the client employer's workforce, who is	234
coemployed by a professional employer organization and a client	235
employer pursuant to a professional employer organization	236
agreement.	237
Sec. 4125.02. The administrator of the bureau of workers'	238
compensation shall adopt rules in accordance with Chapter 119. of	239
the Revised Code to administer and enforce this chapter.	240
Sec. 4125.03. (A) The professional employer organization with	241
whom a shared employee is coemployed shall do all of the	242
following:	243
(1) Pay wages associated with a shared employee pursuant to	244
the terms and conditions of compensation in the professional	245
employer organization agreement between the professional employer	246
organization and the client employer;	247
(2) Pay all related payroll taxes associated with a shared	248
employee independent of the terms and conditions contained in the	249
professional employer organization agreement between the	250
professional employer organization and the client employer;	251
(3) Maintain workers' compensation coverage, pay all workers'	252
compensation premiums and manage all workers' compensation claims,	253
filings, and related procedures associated with a shared employee	254
in compliance with Chapters 4121. and 4123. of the Revised Code,	255
except that when shared employees include family farm officers,	256
ordained ministers, or corporate officers of the client employer,	257
payroll reports shall include the entire amount of payroll	258
associated with those persons;	259
(4) Provide written notice to each shared employee it assigns	260
to perform services to a client employer of the relationship	261
between and the responsibilities of the professional employer	262
organization and the client employer;	263

(5) Maintain complete records separately listing the payroll,264manual classifications, and workers' compensation claims, if any,265of each shared employee grouped in a manner that indicates the266client employer that coemploys each shared employee.267

(B) The professional employer organization with whom a shared268employee is coemployed has a right of direction and control over269each shared employee assigned to a client employer's location.270

(C) Notwithstanding division (B) of this section, a client271employer may retain sufficient direction and control over a shared272employee as is necessary to conduct the client employer's business273and to discharge any fiduciary responsibility that it may have, or274to comply with any applicable licensure, regulatory, or statutory275requirement of the client employer.276

Sec. 4125.04. (A) When a client employer enters into a277professional employer organization agreement with a professional278employer organization, the professional employer organization is279the employer of record and the succeeding employer for the280purposes of determining a workers' compensation experience rating281pursuant to Chapter 4123. of the Revised Code.282

(B) Pursuant to Section 35 of Article II, Ohio Constitution283and section 4123.74 of the Revised Code, the exclusive remedy for284a shared employee to recover for injuries, diseases, or death285incurred in the course of and arising out of the employment286relationship against either the professional employer organization287or the client employer are those benefits provided under Chapters2884121. and 4123. of the Revised Code.289

Sec. 4125.05. (A) Not later than thirty days after the290effective date of this section or not later than thirty days after291the formation of a professional employer organization, whichever292date occurs later, a professional employer organization operating293

in this state shall register with the administrator of the bureau	294
of workers' compensation on forms provided by the administrator.	295
Following initial registration, each professional employer	296
organization shall register with the administrator annually on or	297
before the thirty-first day of December.	298
(B) Initial registration and each annual registration renewal	299
shall include all of the following:	300
(1) A list of each of the professional employer	301
organization's client employers current as of the date of	302
registration for purposes of initial registration or current as of	303
the date of annual registration renewal, or within thirty days of	304
adding or releasing a client, whichever is appropriate, that	305
includes the client employer's name, address, federal tax	306
identification number, and bureau of workers' compensation risk	307
number;	308
(2) A financial statement prepared by an independent	309
certified public accountant in accordance with generally accepted	310
accounting principles, within six months prior to the date of	311
initial registration or renewal;	312
(3) A fee as determined by the administrator;	313
(4) Any other information required by the administrator.	314
(C) The administrator, with the advice and consent of the	315
workers' compensation oversight commission, may adopt rules in	316
accordance with Chapter 119. of the Revised Code to require	317
professional employer organizations to provide security in the	318
form of a bond or letter of credit not to exceed an amount equal	319
to the premiums incurred for the two most recent payroll periods,	320
prior to any discounts or dividends, to meet the financial	321
obligations of the professional employer organizations pursuant to	322
this chapter and Chapters 4121. and 4123. of the Revised Code.	323

(D) Notwithstanding divisions (B)(2) and (3) of this section,	324
a professional employer organization that qualifies for	325
self-insurance or retrospective rating under section 4123.29 or	326
4123.35 of the Revised Code shall abide by the financial	327
disclosure and bonding requirements pursuant to those sections and	328
the rules adopted under those sections in place of the	329
requirements set forth in divisions (B)(2) and (3) of this	330
section.	331
(E) Except to the extent necessary for the administrator to	332
administer the statutory duties of the administrator and for	333
employees of the state to perform their official duties, all	334
records, reports, client lists, and other information obtained	335
from a professional employer organization under divisions (A) and	336
(B) of this section are confidential and shall not be published or	337
open to public inspection.	338
Sec. 4125.06. (A) In accordance with Chapter 119. of the	339
<u>Revised Code, the administrator of the bureau of workers'</u>	340
<u>Revised Code, the administrator of the bureau of workers'</u> compensation may deny registration or revoke the registration of a	340 341
compensation may deny registration or revoke the registration of a	341
compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a	341 342
compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a coemployer upon reasonable belief that the professional employer	341 342 343
compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a coemployer upon reasonable belief that the professional employer organization has done any of the following:	341 342 343 344
compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a coemployer upon reasonable belief that the professional employer organization has done any of the following: (1) Willfully violated this chapter or any rule adopted	341 342 343 344 345
<pre>compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a coemployer upon reasonable belief that the professional employer organization has done any of the following: (1) Willfully violated this chapter or any rule adopted pursuant to this chapter;</pre>	341 342 343 344 345 346
<pre>compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a coemployer upon reasonable belief that the professional employer organization has done any of the following: (1) Willfully violated this chapter or any rule adopted pursuant to this chapter; (2) Intentionally made a material misrepresentation or </pre>	341 342 343 344 345 346 347
<pre>compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a coemployer upon reasonable belief that the professional employer organization has done any of the following: (1) Willfully violated this chapter or any rule adopted pursuant to this chapter; (2) Intentionally made a material misrepresentation or misstatement in its application for registration;</pre>	341 342 343 344 345 346 347 348
<pre>compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a coemployer upon reasonable belief that the professional employer organization has done any of the following: (1) Willfully violated this chapter or any rule adopted pursuant to this chapter: (2) Intentionally made a material misrepresentation or misstatement in its application for registration; (3) Obtained or attempted to obtain registration through</pre>	341 342 343 344 345 346 347 348 349
<pre>compensation may deny registration or revoke the registration of a professional employer organization and rescind its status as a coemployer upon reasonable belief that the professional employer organization has done any of the following: (1) Willfully violated this chapter or any rule adopted pursuant to this chapter; (2) Intentionally made a material misrepresentation or misstatement in its application for registration; (3) Obtained or attempted to obtain registration through misrepresentation or fraud;</pre>	 341 342 343 344 345 346 347 348 349 350

(5) Used fraudulent, coercive, or dishonest practices or	354
demonstrated incompetence, untrustworthiness, or financial	355
<u>irresponsibility;</u>	356
(6) Failed to appear, without reasonable cause or excuse, in	357
response to a subpoena lawfully issued by the administrator of the	358
bureau of workers' compensation;	359
(7) Failed to comply with the requirements of this chapter.	360
(B) Upon revocation of the registration of a professional	361
employer organization, all client employers associated with that	362
professional employer organization shall file payroll reports and	363
pay workers' compensation premiums directly to the administrator	364
on its own behalf at a rate determined by the administrator based	365
solely on the claims experience of the client employer.	366
(C) Upon revocation of a professional employer organization's	367
registration, each client employer associated with that	368
professional employer organization shall file on its own behalf	369
the appropriate documents or data with all state and federal	370
agencies as required by law with respect to any shared employee	371
the client employer and the professional employer organization	372
shared.	373
Sec. 4125.07. Not later than fourteen calendar days after the	374
date on which a professional employer organization agreement is	375
terminated, the professional employer organization is adjudged	376
bankrupt, the professional employer organization ceases operations	377

<u>bankrupt, the professional employer organization ceases operations</u>	311
within the state of Ohio, or the registration of the professional	378
employer organization is revoked, the professional employer	379
organization shall submit to the administrator of the bureau of	380
workers' compensation and each client employer associated with	381
that professional employer organization a completed workers'	382
compensation lease termination notice form provided by the	383

administrator. The completed form shall include all client payroll	384
information listed in a format specified by the administrator and	385
notice of all workers' compensation claims that have been reported	386
to the professional employer organization in accordance with its	387
internal reporting policies.	388

Sec. 4125.08. Nothing in this chapter exempts a professional 389 employer organization, client employer, or shared employee from 390 any applicable federal, state, or local licensing, registration, 391 or certification statutes or regulations. An individual reguired 392 to obtain and maintain a license, registration, or certification 393 under law and who is a shared employee of a professional employer 394 organization and a client employer is an employee of the client 395 employer for purposes of obtaining and maintaining the appropriate 396 license, registration, or certification as required by law. A 397 professional employer organization does not engage in any 398 occupation, trade, or profession that requires a license, 399 certification, or registration solely by entering into a 400 professional employer agreement with a client employer or 401 coemploying a shared employee. 402

Sec. 4125.99. Whoever violates section 4125.05 of the Revised403Code is guilty of a minor misdemeanor. Whoever knowingly violates404section 4125.05 of the Revised Code is guilty of a misdemeanor of405the second degree.406

Section 2. That existing section 4123.01 of the Revised Code 407 is hereby repealed. 408

Section 3. Section 4123.01 of the Revised Code is presented409in this act as a composite of the section as amended by both H.B.410675 and Am. Sub. S.B. 223 of the 124th General Assembly. The411General Assembly, applying the principle stated in division (B) of412

section 1.52 of the Revised Code that amendments are to be	413
harmonized if reasonably capable of simultaneous operation, finds	414
that the composite is the resulting version of the section in	415
effect prior to the effective date of the section as presented in	416
this act.	417