As Reported by the House Insurance Committee

125th General Assembly Regular Session 2003-2004

Sub. H. B. No. 282

Representatives Flowers, Martin, Seitz, Setzer, Allen, G. Smith, Daniels, Driehaus, Faber, Fessler, Gibbs, Hughes, Koziura, T. Patton, Seaver, Sferra, White, Wolpert, Woodard

ABILL

Го	amend sections 3903.28 and 3903.32 and to enact	1
	sections 3929.62, 3929.63, 3929.631, 3929.632,	2
	3929.64, 3929.65, 3929.66, 3929.661, 3929.67,	3
	3929.68, 3929.681, 3929.682, 3929.69, and 3929.70	4
	of the Revised Code to lengthen the time period	5
	during which the liquidator of an insolvent	6
	insurance company may void certain preferential	7
	transfers, to provide for the establishment of a	8
	Medical Liability Underwriting Association for	9
	medical liability insurance, and to make an	10
	appropriation.	11

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3903.28 and 3903.32 be amended and	12
sections 3929.62, 3929.63, 3829.631, 3929.632, 3929.64, 3929.65,	13
3929.66, 3929.661, 3929.67, 3929.68, 3929.681, 3929.682, 3929.69,	14
and 3929.70 of the Revised Code be enacted to read as follows:	15
Sec. 3903.28. (A)(1) A preference is a transfer of any of the	16
property of an insurer or of an interest in the property of an	17
ingurer to or for the benefit of a greditor for or on aggount of	1 Ω

an antecedent debt, made or suffered by the insurer within one	19
year <u>two years</u> before the filing of a successful complaint for	20
liquidation under sections 3903.01 to 3903.59 of the Revised Code,	21
the effect of which transfer may be to enable the creditor to	22
obtain a greater percentage of his debt than another creditor of	23
the same class would receive. If a liquidation order is entered	24
while the insurer is already subject to a rehabilitation order,	25
then such transfer shall be deemed preferences if made or suffered	26
within one year before the filing of the successful complaint for	27
rehabilitation, or within two years before the filing of the	28
successful complaint for liquidation, whichever time is shorter	29
date that enables the creditor to receive more than the creditor	30
would receive if the insurer was liquidated under this chapter,	31
the transfer had not been made, and the creditor received payment	32
of the debt to the extent provided by the provisions of this	33
<u>chapter</u> .	34
(2) Any preference may be avoided by the liquidator if any of	35
the following apply:	36
(a) The insurer was insolvent at the time of the transfer;	37
(b) The transfer was made within four months one hundred	38
twenty days before the filing of the complaint date;	39
(c) The creditor receiving it or to be benefited thereby or	40
his the creditor's agent acting with reference thereto had, at the	41
time when the transfer was made, reasonable cause to believe that	42
the insurer was insolvent or was about to become insolvent;	43
(d) The creditor receiving it was an officer, or any of the	44
following:	45
(i) An officer or director of the insurer;	46
(ii) A person, including but not limited to an employee or	47

attorney $\frac{1}{2}$ or $\frac{1}{2}$ other $\frac{1}{2}$ who was in fact in a position $\frac{1}{2}$

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liens or persons who might have become bona fide purchasers.

(C)(1) A lien obtainable by legal or equitable proceedings 111 upon a simple contract is one arising in the ordinary course of 112 such proceedings upon the entry or docketing of a judgment or 113 decree, or upon attachment, garnishment, execution, or like 114 process, whether before, upon, or after judgment or decree and 115 whether before or upon levy. It does not include liens which under 116 applicable law are given a special priority over other liens which 117 are prior in time. 118

- (2) A lien obtainable by legal or equitable proceedings is 119 superior to the rights of a transferee, or a purchaser may obtain 120 rights superior to the rights of a transferee within the meaning 121 of division (B) of this section, if such consequences follow only 122 from the lien or purchase itself, or from the lien or purchase 123 followed by any step wholly within the control of the respective 124 lienholder or purchaser, with or without the aid of ministerial 125 action by public officials. Such a lien is not, however, superior 126 and such a purchase does not create superior rights for the 127 purpose of division (B) of this section through any acts 128 subsequent to the obtaining of such a lien or subsequent to such a 129 purchase which require the agreement or concurrence of any third 130 party or which require any further judicial action or ruling. 131
- (D) A transfer of property for or on account of a new and 132 contemporaneous consideration that is deemed under division (B) of 133 this section to be made or suffered after the transfer because of 134 delay in perfecting it does not thereby become a transfer for or 135 on account of an antecedent debt if any acts required by the 136 applicable law to be performed in order to perfect the transfer as 137 against liens or bona fide purchasers' rights are performed within 138 twenty-one days or any period expressly allowed by the law, 139 whichever is less. A transfer to secure a future loan, if such a 140 loan is actually made, or a transfer which becomes security for a 141

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future loan, has the same effect as a transfer for or on account of a new and contemporaneous consideration.

- (E) If any lien deemed voidable under division (A)(2) of this 144 section has been dissolved by the furnishing of a bond or other 145 obligation, the surety on which has been indemnified directly or 146 indirectly by the transfer of or the creation of a lien upon any 147 property of an insurer before the filing of a complaint under 148 sections 3903.01 to 3903.59 of the Revised Code which results in a 149 liquidation order date, the indemnifying transfer or lien is also 150 deemed voidable. 151
- (F) The property affected by any lien deemed voidable under 152 divisions (A) and (E) of this section is discharged from such 153 lien, and that property and any of the indemnifying property 154 transferred to or for the benefit of a surety passes to the 155 liquidator, except that the court may on due notice order any such 156 lien to be preserved for the benefit of the estate and the court 157 may direct that such conveyance be executed as may be proper or 158 adequate to evidence the title of the liquidator. 159
- (G) The Franklin county court of common pleas has exclusive 160 jurisdiction of any proceeding by the liquidator to hear and 161 determine the rights of any parties under this section. Reasonable 162 notice of any hearing in the proceeding shall be given to all 163 parties in interest, including the obligee of a releasing bond or 164 other like obligation. Where an order is entered for the recovery 165 of indemnifying property in kind or for the avoidance of an 166 indemnifying lien, the court, upon motion of any party in 167 interest, shall may in the same proceeding ascertain the value of 168 the property or lien, and if the value is less than the amount for 169 which the property is indemnity or than the amount of the lien, 170 the transferee or lienholder may elect to retain the property or 171 lien upon payment of its value, as ascertained by the court, to 172 the liquidator, within such reasonable times as the court shall 173

insurer who knowingly participates in giving any preference when

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liability underwriting association's board of governors subject to

be made available as primary or excess protection, provided limits

the superintendent's approval. Coverages under such policies may

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of primary protection under one policy shall not exceed one	296
million dollars for each claim and three million dollars in any	297
year unless otherwise provided for in the plan of operation.	298
(2) Underwrite the insurance and adjust and pay losses with	299
respect thereto, or appoint service companies or associations to	300
<pre>perform those functions;</pre>	301
(3) Assume reinsurance;	302
(4) Cede reinsurance.	303
Sec. 3929.631. (A) In the event the superintendent of	304
insurance creates the medical liability underwriting association	305
under section 3929.63 of the Revised Code or reactivates the	306
medical liability underwriting association under section 3929.632	307
of the Revised Code, the superintendent also shall create a	308
stabilization reserve fund for the medical liability underwriting	309
association under Chapter 119. of the Revised Code. The	310
stabilization reserve fund shall be administered by thirteen	311
directors, one of whom shall be the superintendent of insurance or	312
the superintendent's deputy. The remaining twelve directors shall	313
be appointed by the superintendent. Of these twelve directors,	314
five shall be doctors of medicine and surgery, two shall be	315
doctors of osteopathic medicine and surgery, one shall be a doctor	316
of podiatric medicine, and four shall be representatives of	317
hospitals.	318
(B) The directors shall act by majority vote with seven	319
directors constituting a quorum for the transaction of any	320
business or the exercise of any power of the stabilization reserve	321
fund. The directors shall serve without salary, but each director	322
shall be reimbursed for actual and necessary expenses incurred in	323
the performance of official duties as a director of the	324
stabilization reserve fund. The directors are not subject to any	325

(E) All money received by the stabilization reserve fund 348 shall be held in trust by a corporate trustee selected by the 349 directors. The corporate trustee may invest the money held in 350 trust, subject to the approval of the directors. All investment 351 income shall be credited to the stabilization reserve fund. All 352 expenses of administration of the stabilization reserve fund shall 353 be charged against the stabilization reserve fund. The money held 354 in trust shall be used for the purpose of reimbursing the medical 355 liability underwriting association for any deficit that arises out 356 of the operations of the medical liability underwriting 357

association and for any other purpose that is approved by the	358
board of directors, if the purpose is reasonably consistent with	359
the purposes of the association. Such payment to the medical	360
liability underwriting association shall be made by the directors	361
upon the medical liability underwriting association's	362
certification to the directors of the amount due.	363
(F) If the board of governors determines that the moneys	364
contained in the stabilization reserve fund at the end of a fiscal	365
year, exclusive of dollars allocated for pending claims and after	366
payment of all claims and expenses, are in excess of amounts that	367
are necessary to ensure that the medical liability underwriting	368
association is actuarially sound, adequately reserved, financially	369
stable, and efficiently managed as to satisfy the purposes of	370
sections 3929.62 to 3929.70 of the Revised Code, and the	371
superintendent concurs, the superintendent shall cause the return	372
of the excess fund moneys to applicants that have contributed to	373
the fund and that are not medical liability underwriting	374
association policyholders at the end of the fiscal year. In	375
effectuating the return of fund moneys, the superintendent shall	376
ascertain the total amount contributed to the fund by each	377
applicant during the entire period of the fund's existence. Within	378
a reasonable time period not to exceed one year, the	379
superintendent shall remit to each eligible applicant an amount	380
that bears the same ratio to the total amount of excess fund	381
moneys as the total amount contributed to the fund by each	382
applicant bears to the total amount contributed to the fund by all	383
applicants. Notwithstanding the return of moneys under this	384
division, policyholders shall continue to be subject to the	385
charges of the stabilization reserve fund under this section. The	386
total amount to be returned under this division shall reflect any	387
interest actually earned by the fund less fund operating expenses.	388

Sec. 3929.632. (A) The medical liability underwriting	389
association created under section 3929.63 of the Revised Code may	390
be dissolved, or its operations may be suspended, by rule of the	391
superintendent of insurance adopted pursuant to Chapter 119. of	392
the Revised Code, upon a finding by the superintendent that the	393
circumstances described in division (A) of section 3929.63 of the	394
Revised Code no longer exist.	395
(B) In the case of any dissolution or suspension under	396
division (A) of this section, the superintendent shall adopt rules	397
pursuant to Chapter 119. of the Revised Code that establish	398
standards and procedures for the fair and equitable cessation or	399
suspension of operations, including rules that ensure the payment	400
of all claims on policies issued and expenses incurred by the	401
medical liability underwriting association. Rules adopted under	402
this section may include rules relating to reinsurance. The	403
remaining funds of the medical liability underwriting association	404
shall be used for funding the medical liability underwriting	405
association or for funding another medical malpractice initiative	406
with the approval of the general assembly.	407
(C) If operations of the medical liability underwriting	408
association are suspended, the superintendent may subsequently	409
reactivate its operations by rule adopted in accordance with	410
Chapter 119. of the Revised Code.	411
(D) The following persons shall not incur or suffer any	412
liability to any person, by reason of actions taken in order to	413
comply with this section:	414
(1) The medical liability underwriting association;	415
(2) The board of governors of the medical liability	416
underwriting association or any member of the board;	417
(3) The agents or employees of the medical liability	418

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underwriting association;	419
(4) The superintendent;	420
(5) Any other state officer responsible for the care and	421
custody of the funds of the medical liability underwriting	422
association.	423
Sec. 3929.64. (A)(1) A board of governors consisting of nine	424
members shall govern the medical liability underwriting	425
association, seven of whom shall be appointed by the	426
superintendent of insurance. Of the seven members appointed by the	427
superintendent, five shall be selected from insurers licensed to	428
write and writing liability insurance in this state, at least two	429
of which insurers must write medical liability insurance in this	430
state. In addition to representatives from the five insurers, the	431
superintendent also shall appoint one member who is a licensed	432
physician and one member from a hospital operating in this state.	433
The governor shall appoint two members. Of the two members	434
appointed by the governor, one shall be an insurance agent	435
licensed and writing medical liability insurance in this state.	436
The other member appointed by the governor shall represent the	437
interests of consumers and shall neither be a member of, or	438
associated with, a health care provider or profession nor	439
associated with a health insuring corporation holding a	440
certificate of authority under Chapter 1751. of the Revised Code	441
or an insurance company. The members of the board of governors	442
shall serve without compensation but shall be reimbursed for their	443
actual and necessary expenses incurred in the discharge of their	444
official duties. The directors of the stabilization reserve fund	445
shall serve as ex officio members of the medical liability	446
underwriting association's board of governors.	447
(2) Of the initial member appointments made under division	448
(A)(1) of this section, three shall be for terms of one year,	449

three shall be for terms of two years, and three shall be for terms of three years, with the members' terms determined from the date the medical liability underwriting association is created under section 3929.63 of the Revised Code. Thereafter, terms of office for appointed members shall be for three years, each term ending on the same day of the same month of the year as did the term it succeeds. A vacancy shall be filled in the same manner as the original appointment. Members may be reappointed to the board of governors. (B) The board of governors may employ, compensate, and prescribe the duties and powers of as many employees and consultants as are necessary to carry out the purposes of sections 3929.62 to 3929.70 of the Revised Code. Sec. 3929.65. (A)(1) Within forty-five days after the creation or a reactivation of the medical liability underwriting association, the board of governors of the medical liability underwriting association, the superintendent's review, a proposed plan of operation consistent with sections 3929.62 to 3929.70 of the Revised Code. The superintendent may adopt this plan by rule promulgated in accordance with Chapter 119. of the Revised Code. If the superintendent does not adopt the plan within thirty days of its submission, the superintendent shall formulate a plan of operation consistent with sections 3929.62 to 3929.70 of the Revised Code. Subsequent to the termination of the thirty-day period, the superintendent shall establish the plan by rule in the minimum time permitted by Chapter 119. of the Revised Code. (2) At any time after the adoption of a plan of operation under division (A)(1) of this section, the plan of operation to the		
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underwriting association shall submit to the superintendent of insurance, for the superintendent's review, a proposed plan of operation consistent with sections 3929.62 to 3929.70 of the Revised Code. The superintendent may adopt this plan by rule promulgated in accordance with Chapter 119. of the Revised Code. If the superintendent does not adopt the plan within thirty days of its submission, the superintendent shall formulate a plan of operation consistent with sections 3929.62 to 3929.70 of the Revised Code. Subsequent to the termination of the thirty-day period, the superintendent shall establish the plan by rule in the minimum time permitted by Chapter 119. of the Revised Code. (2) At any time after the adoption of a plan of operation under division (A)(1) of this section, the board of governors may	creation or a reactivation of the medical liability underwriting	464
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period, the superintendent shall establish the plan by rule in the minimum time permitted by Chapter 119. of the Revised Code. (2) At any time after the adoption of a plan of operation under division (A)(1) of this section, the board of governors may	operation consistent with sections 3929.62 to 3929.70 of the	473
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(2) At any time after the adoption of a plan of operation under division (A)(1) of this section, the board of governors may	period, the superintendent shall establish the plan by rule in the	475
under division (A)(1) of this section, the board of governors may	minimum time permitted by Chapter 119. of the Revised Code.	476
	(2) At any time after the adoption of a plan of operation	477
submit proposals for amendments to the plan of operation to the	under division (A)(1) of this section, the board of governors may	478
	submit proposals for amendments to the plan of operation to the	479

superintendent for the superintendent's approval. The

association's plan of operation, may apply to the medical	51(
liability underwriting association for medical liability	511
insurance. The application may be made on behalf of an applicant	512
by a broker or agent authorized by the applicant, or may be made	513
on behalf of a number of eligible applicants who are members of a	514
medical society.	515
(B) The board of governors of the medical liability	516
underwriting association, in formulating the plan of operation	517
under section 3929.641 of the Revised Code, shall include minimum	518
eligibility and underwriting standards for applicants. If the	519
medical liability underwriting association determines that an	520
applicant meets the eligibility and underwriting standards of the	521
medical liability underwriting association as prescribed in the	522
plan of operation and there is no unpaid, uncontested premium due	523
to the medical liability underwriting association from the	524
applicant for prior medical liability insurance, the medical	525
liability underwriting association, upon receipt of the premium,	526
or such portion thereof as is prescribed in the plan of operation,	527
shall issue a policy of medical liability insurance for a term of	528
one year.	529
(C) The medical liability underwriting association is under	530
no obligation to issue any policy of insurance to any applicant	531
who fails to meet the medical liability underwriting association's	532
eligibility and underwriting standards.	533
(D) The rates, rating plans, rating rules, rating	534
classifications, territories, and policy forms applicable to the	535
insurance written by the medical liability underwriting	536
association and related statistics are subject to Chapter 3937. of	537
the Revised Code and shall be established by the board of	538
governors subject to the approval of the superintendent of	539
insurance, giving due consideration to the past and prospective	540

loss and expense experience for medical liability insurance sold	
by insurers in this state, trends in the frequency and severity of	
losses, and such other information as the superintendent may	
require. All rates shall be on an actuarially sound basis, and	
shall be calculated to be self-supporting exclusive of any amounts	
held by the stabilization reserve fund. There shall be a	
presumption that the rates filed and premiums for the business of	
the medical liability underwriting association are not	
unreasonable or excessive. The superintendent shall take all	
appropriate steps to make available to the medical liability	
underwriting association the profit, loss, and expense experience	
of insurers currently or previously writing medical liability	
insurance in this state.	
(E) All policies issued by or on behalf of the medical	
liability underwriting association shall be written so as to apply	
only to death, disease, or injury which results from acts or	
omissions covered by the policy and reported during the policy	
period and for which written claim is made against the insured,	
unless otherwise provided for in the plan of operation.	
(F) All policies issued by or on behalf of the medical	
liability underwriting association shall contain a provision that	
upon termination of the policy through cancellation on grounds	
other than nonpayment of premiums, or through retirement or death	
of the insured, the insured or the insured's estate has the right	
on payment of appropriate additional premiums to extend coverage	
to include claims covered by the policy and discovered and	
reported after the policy period and for which written claim is	
made against the insured.	
Sec. 3929.661. The medical liability underwriting association	
may offer policyholders the option of being liable as a co-insurer	
on sums paid out by way of settlement or judgment against the	

policyholder on any claim made under the policy. The medical	572
liability underwriting association has sole authority to settle	573
any claim subject to the co-insurance option without the consent	574
of the insured. The plan of operation shall set forth the terms	575
and conditions of the optional co-insurance coverage.	576
Sec. 3929.67. (A) A medical liability insurance policy that	577
insures a physician, written by or on behalf of the medical	578
liability underwriting association pursuant to sections 3929.62 to	579
3929.70 of the Revised Code, may only be cancelled during the term	580
of the policy for one of the following reasons:	581
(1) Nonpayment of premiums;	582
(2) The license of the insured to practice medicine and	583
surgery or osteopathic medicine and surgery has been suspended or	584
revoked;	585
(3) The insured's failure to meet minimum underwriting	586
standards;	587
(4) The occurrence of a change in the individual risk that	588
substantially increases any hazard insured against after the	589
coverage has been issued or renewed, except to the extent that the	590
insurer reasonably should have foreseen the change or contemplated	591
the risk in writing the policy.	592
(B) A medical liability insurance policy that insures a	593
hospital, written by or on behalf of the medical liability	594
underwriting association pursuant to sections 3929.62 to 3929.70	595
of the Revised Code, may only be cancelled during the term of the	596
policy for one of the following reasons:	597
(1) Nonpayment of premiums;	598
(2) The hospital is not certified or accredited in accordance	599

with Chapter 3727. of the Revised Code;

(3) An injunction against the hospital has been granted under	601
section 3727.05 of the Revised Code;	602
(4) The occurrence of a change in the individual risk that	603
substantially increases any hazard insured against after the	604
coverage has been issued or renewed, except to the extent that the	605
insurer reasonably should have foreseen the change or contemplated	606
the risk in writing the policy.	607
Sec. 3929.68. There shall be no liability imposed on the part	608
of, and no cause of action of any nature arises against, the	609
medical liability underwriting association or the stabilization	610
reserve fund, its board of governors, directors, agents, or	611
employees, an insurer or its employees, any licensed agent or	612
broker, or the superintendent of insurance or the superintendent's	613
authorized representatives and employees, for any action taken by	614
them in the performance of their powers and duties under sections	615
3929.62 to 3929.70 of the Revised Code. Any reports and	616
communications made in connection with those actions are not	617
public records.	618
Sec. 3929.681. Any insurer or other person aggrieved by any	619
action or decision of the medical liability underwriting	620
association may appeal to the board of governors. The decision of	621
the board of governors may be appealed to the superintendent of	622
insurance within thirty days from the date of the action or the	623
decision. The superintendent shall, after a hearing held upon	624
proper notice, issue an order approving or disapproving the action	625
or decision, with respect to the matter that is the subject of	626
appeal. All final orders and decisions of the superintendent are	627
subject to judicial review as provided in Chapter 119. of the	628
Revised Code.	629

Sec. 3929.682. (A) A medical liability fund is hereby created

in the state treasury. The medical liability fund shall consist of	631
the remaining funds of the joint underwriting association, the	632
association created under section 3929.72 of the Revised Code and	633
dissolved under section 3929.721 of the Revised Code, and shall be	634
used for the purposes of funding the medical liability	635
underwriting association that is created in accordance with	636
sections 3929.62 to 3929.70 of the Revised Code or for funding	637
another medical malpractice initiative with the approval of the	638
general assembly.	639
(B) As used in this section, "remaining funds of the joint	640
underwriting association" means funds paid to the treasurer of	641
state in accordance with section 3929.721 of the Revised Code and	642
any plan of dissolution or trust agreement adopted under section	643
3929.721 of the Revised Code.	644
Sec. 3929.69. (A) Annually on or before the first day of	645
March, the medical liability underwriting association shall file	646
in the office of the superintendent of insurance a statement	647
containing information with respect to its transactions,	648
condition, operations, and affairs during the preceding year. The	649
statement shall contain such matters and information as are	650
prescribed and shall be in a form approved by the superintendent.	651

(B) The superintendent or any person designated by the	652
superintendent, at any time, may visit and examine the operation	653
and experience of the medical liability underwriting association.	654
The association shall give the superintendent or the	655
superintendent's designee free access to all the books, records,	656
files, papers, and documents that relate to the operation of the	657
medical liability underwriting association, and may summon,	658
qualify, and allow the examination as witnesses of all persons	659
having knowledge of the medical liability underwriting	660
association's operations, including officers, agents, and	661
employees of the medical liability underwriting association.	662
(C) The medical liability underwriting association also is	663
subject to examination by the superintendent in accordance with	664
section 3901.07 of the Revised Code.	665
Sec. 3929.70. The medical liability underwriting association	666
is exempt from all license fees, and income, franchise, premium,	667
and privilege taxes levied or assessed by this state or any of its	668
political subdivisions.	669
Section 2. That existing sections 3903.28 and 3903.32 of the	670
Revised Code are hereby repealed.	671
Section 3. Section 3903.28 of the Revised Code, as amended by	672
this act, shall apply only to liquidations for which an order of	673
liquidation has been entered by the court on or after the	674
effective date of this act.	675
Section 4. (A) As used in this section:	676
(1) "Joint Underwriting Association" means the Joint	677
Underwriting Association created under section 3929.72 of the	678
Revised Code and dissolved under section 3929.721 of the Revised	679
Code.	680

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(2) "Remaining funds of the Joint Underwriting Association"	681
means funds paid to the Treasurer of State in accordance with	682
section 3929.721 of the Revised Code and any plan of dissolution	683
or trust agreement adopted under section 3929.721 of the Revised	684
Code.	685
(B) The Superintendent of Insurance shall certify to the	686
Director of Budget and Management the amount of cash deposited	687
from the remaining funds of the Joint Underwriting Association to	688
the General Revenue Fund. Notwithstanding section 3929.721 of the	689
Revised Code, the Director of Budget and Management shall transfer	690
an amount equal to the certified amount from the General Revenue	691
Fund to the Medical Liability Fund created in section 3929.682 of	692
the Revised Code. The amount transferred is hereby appropriated in	693
fiscal year 2004. Any unencumbered and unallocated balances are	694
hereby reappropriated in fiscal year 2005.	695
This section is not subject to the referendum. Therefore,	696
under Ohio Constitution, Article II, Section 1d and section 1.471	697
of the Revised Code, this section goes into immediate effect when	698

this act becomes law.