As Reported by the Senate Insurance, Commerce and Labor Committee

125th General Assembly
Regular Session
2003-2004

Sub. H. B. No. 282

Representatives Flowers, Martin, Seitz, Setzer, Allen, G. Smith, Daniels, Driehaus, Faber, Fessler, Gibbs, Hughes, Koziura, T. Patton, Seaver, Sferra, White, Wolpert, Woodard, Barrett, Book, Brown, Calvert, Carano, Cirelli, Clancy, Collier, DeBose, Distel, Domenick, C. Evans, D. Evans, Gilb, Hagan, Hartnett, Harwood, Hollister, Hoops, Jerse, Key, Mason, Miller, Niehaus, Oelslager, Olman, Reidelbach, Schaffer, Schlichter, Schmidt, S. Smith, D. Stewart, J. Stewart, Strahorn, Taylor, Widener, Willamowski, Wilson, Yates

ABILL

То	amend sections 3903.28 and 3903.32 and to enact	1
	sections 3929.62, 3929.63, 3929.631, 3929.632,	2
	3929.64, 3929.65, 3929.66, 3929.661, 3929.67,	3
	3929.68, 3929.681, 3929.682, 3929.69, and 3929.70	4
	of the Revised Code to lengthen the time period	Ę
	during which the liquidator of an insolvent	6
	insurance company may void certain preferential	7
	transfers, to provide for the establishment of a	8
	Medical Liability Underwriting Association for	9
	medical liability insurance, to make an	10
	appropriation, and to declare an emergency.	11

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1.	That	sections	3903.28	and	3903.3	32 be	amended	and	12
sections 3929.6	2. 39	29.63. 39	29.631.	3929.	632. 3	3929.6	3929.	. 65 ,	13

3929	.66,	392	29.6	561,	3929.67,	392	9.68	3, 3929.6	81,	3929.6	82,	3929.	69,	1	14
and	3929.	70	of	the	Revised	Code	be	enacted	to	read as	fol	lows:		1	15

- Sec. 3903.28. (A)(1) A preference is a transfer of any of the 16 property of an insurer or of an interest in the property of an 17 insurer to or for the benefit of a creditor, for or on account of 18 an antecedent debt, made or suffered by the insurer within one 19 year two years before the filing of a successful complaint for 20 liquidation under sections 3903.01 to 3903.59 of the Revised Code, 21 the effect of which transfer may be to enable the creditor to 22 obtain a greater percentage of his debt than another creditor of 23 the same class would receive. If a liquidation order is entered 24 while the insurer is already subject to a rehabilitation order, 25 then such transfer shall be deemed preferences if made or suffered 26 within one year before the filing of the successful complaint for 27 rehabilitation, or within two years before the filing of the 28 successful complaint for liquidation, whichever time is shorter 29 date that enables the creditor to receive more than the creditor 30 would receive if the insurer was liquidated under this chapter, 31 the transfer had not been made, and the creditor received payment 32 of the debt to the extent provided by the provisions of this 33 chapter. 34
- (2) Any preference may be avoided by the liquidator if any of the following apply:
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 - (a) The insurer was insolvent at the time of the transfer; 37
- (b) The transfer was made within four months one hundred 38
 twenty days before the filing of the complaint date; 39
- (c) The creditor receiving it or to be benefited thereby or

 this the creditor's agent acting with reference thereto had, at the

 time when the transfer was made, reasonable cause to believe that

 the insurer was insolvent or was about to become insolvent;

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liquidator.

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- (4) A transfer not perfected prior to the filing of a
 complaint for liquidation date is deemed to be made immediately
 before the filing of the successful complaint date.
- (5) The provisions of division (B) of this section apply 108 whether or not there are or were creditors who might have obtained 109 liens or persons who might have become bona fide purchasers. 110
- (C)(1) A lien obtainable by legal or equitable proceedings 111 upon a simple contract is one arising in the ordinary course of 112 such proceedings upon the entry or docketing of a judgment or 113 decree, or upon attachment, garnishment, execution, or like 114 process, whether before, upon, or after judgment or decree and 115 whether before or upon levy. It does not include liens which under 116 applicable law are given a special priority over other liens which 117 are prior in time. 118
- (2) A lien obtainable by legal or equitable proceedings is 119 superior to the rights of a transferee, or a purchaser may obtain 120 rights superior to the rights of a transferee within the meaning 121 of division (B) of this section, if such consequences follow only 122 from the lien or purchase itself, or from the lien or purchase 123 followed by any step wholly within the control of the respective 124 lienholder or purchaser, with or without the aid of ministerial 125 action by public officials. Such a lien is not, however, superior 126 and such a purchase does not create superior rights for the 127 purpose of division (B) of this section through any acts 128 subsequent to the obtaining of such a lien or subsequent to such a 129 purchase which require the agreement or concurrence of any third 130 party or which require any further judicial action or ruling. 131
- (D) A transfer of property for or on account of a new and 132 contemporaneous consideration that is deemed under division (B) of 133 this section to be made or suffered after the transfer because of 134 delay in perfecting it does not thereby become a transfer for or 135

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on account of an antecedent debt if any acts required by the 136 applicable law to be performed in order to perfect the transfer as 137 against liens or bona fide purchasers' rights are performed within 138 twenty-one days or any period expressly allowed by the law, 139 whichever is less. A transfer to secure a future loan, if such a 140 loan is actually made, or a transfer which becomes security for a 141 future loan, has the same effect as a transfer for or on account 142 of a new and contemporaneous consideration. 143

- (E) If any lien deemed voidable under division (A)(2) of this section has been dissolved by the furnishing of a bond or other obligation, the surety on which has been indemnified directly or indirectly by the transfer of or the creation of a lien upon any property of an insurer before the filing of a complaint under sections 3903.01 to 3903.59 of the Revised Code which results in a liquidation order date, the indemnifying transfer or lien is also deemed voidable.
- (F) The property affected by any lien deemed voidable under 152 divisions (A) and (E) of this section is discharged from such 153 lien, and that property and any of the indemnifying property 154 transferred to or for the benefit of a surety passes to the 155 liquidator, except that the court may on due notice order any such 156 lien to be preserved for the benefit of the estate and the court 157 may direct that such conveyance be executed as may be proper or 158 adequate to evidence the title of the liquidator. 159
- (G) The Franklin county court of common pleas has exclusive 160 jurisdiction of any proceeding initiated by the liquidator filed 161 in the state to hear and determine the rights of any parties under 162 this section. Reasonable notice of any hearing in the proceeding 163 shall be given to all parties in interest, including the obligee 164 of a releasing bond or other like obligation. Where an order is 165 entered for the recovery of indemnifying property in kind or for 166 the avoidance of an indemnifying lien, the court, upon motion of 167

any party in interest, shall may in the same proceeding ascertain	168
the value of the property or lien, and if the value is less than	169
the amount for which the property is indemnity or than the amount	170
of the lien, the transferee or lienholder may elect to retain the	171
property or lien upon payment of its value, as ascertained by the	172
court, to the liquidator, within such reasonable times as the	173
court shall fix.	174

- (H) The liability of a surety under a releasing bond or other 175 like obligation shall be discharged to the extent of the value of 176 the indemnifying property recovered or the indemnifying lien 177 nullified and avoided by the liquidator, or where the property is 178 retained under division (G) of this section to the extent of the 179 amount paid to the liquidator. 180
- (I) If a creditor has been preferred, and afterward in good 181 faith gives the insurer further credit without security of any 182 kind, for property which becomes a part of the insurer's estate, 183 the amount of the new credit remaining unpaid at the time of the 184 complaint may be set off against the preference which would 185 otherwise be recoverable from him. 186

(J) If an insurer shall, directly or indirectly, within four 187 months one hundred twenty days before the filing of a successful 188 complaint for liquidation under sections 3903.01 to 3903.59 of the 189 Revised Code date, or at any time in contemplation of a proceeding 190 to liquidate it, pay money or transfer property to an 191 attorney-at-law for services rendered or to be rendered, the 192 transaction may be examined by the court on its own motion or 193 shall be examined by the court on motion of the liquidator and 194 shall be held valid only to the extent of a reasonable amount to 195 be determined by the court, and the excess may be recovered by the 196 liquidator for the benefit of the estate provided that where the 197 attorney is in a position of influence in the insurer or an 198 affiliate thereof, payment of any money or the transfer of any 199

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property to the attorney-at-law for services rendered or to be	200
rendered shall be governed by the provisions of division (A)(2) of	201
this section.	202
(K)(1) Every officer, manager, employee, shareholder, member,	203
subscriber, attorney, or any other person acting on behalf of the	204
insurer who knowingly participates in giving any preference when	205
he has reasonable cause to believe the insurer is or is about to	206
become insolvent at the time of the preference shall be personally	207
liable to the liquidator for the amount of the preference. It	208
shall be presumed that there is reasonable cause to so believe if	209
the transfer was made within four months before the date of filing	210
of the successful complaint for liquidation.	211
(2)(J) As to every transfer subject to avoidance under this	212
section:	213
(1) Every person receiving any property from the insurer or	214
the benefit thereof as a preference voidable under division (A) of	215
this section shall be personally liable for the property and shall	216
be bound to account to the liquidator.	217
$\frac{(3)}{(2)}$ The liquidator has the burden of proving that a	218
transfer is voidable under division (A)(2) of this section, and	219
the person against which recovery or voidability is sought has the	220
burden of proving that a transfer is not voidable under division	221
(A)(4) of this section.	222
(3) The fact that the insurer was under examination,	223
supervision, or other regulatory oversight by the department of	224
insurance, or that the department may have acquiesced in or	225
approved any payments made by the insurer, does not effect or	226
otherwise create a defense to avoidance of a transfer voidable	227
under this section.	228
(K) Nothing in this division shall be construed to prejudice	229
any other claim by the liquidator against any person.	230

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(1) Issue or cause to be issued policies of insurance to	291
applicants, including incidental coverages, subject to terms,	292
conditions, exclusions, and limits, established by the medical	293
liability underwriting association's board of governors subject to	294
the superintendent's approval. Coverages under such policies may	295
be made available as primary or excess protection, provided limits	296
of primary protection under one policy shall not exceed one	297
million dollars for each claim and three million dollars in any	298
year unless otherwise provided for in the plan of operation.	299
(2) Underwrite the insurance and adjust and pay losses with	300
respect thereto, or appoint service companies or associations to	301
perform those functions;	302
(3) Assume reinsurance;	303
(4) Cede reinsurance.	304
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Sec. 3929.631. (A) In the event the superintendent of	305
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Sec. 3929.631. (A) In the event the superintendent of insurance creates the medical liability underwriting association	305 306
Sec. 3929.631. (A) In the event the superintendent of insurance creates the medical liability underwriting association under section 3929.63 of the Revised Code or reactivates the	305 306 307
Sec. 3929.631. (A) In the event the superintendent of insurance creates the medical liability underwriting association under section 3929.63 of the Revised Code or reactivates the medical liability underwriting association under section 3929.632	305 306 307 308
Sec. 3929.631. (A) In the event the superintendent of insurance creates the medical liability underwriting association under section 3929.63 of the Revised Code or reactivates the medical liability underwriting association under section 3929.632 of the Revised Code, the superintendent also shall create a	305 306 307 308 309
Sec. 3929.631. (A) In the event the superintendent of insurance creates the medical liability underwriting association under section 3929.63 of the Revised Code or reactivates the medical liability underwriting association under section 3929.632 of the Revised Code, the superintendent also shall create a stabilization reserve fund for the medical liability underwriting	305 306 307 308 309 310
Sec. 3929.631. (A) In the event the superintendent of insurance creates the medical liability underwriting association under section 3929.63 of the Revised Code or reactivates the medical liability underwriting association under section 3929.632 of the Revised Code, the superintendent also shall create a stabilization reserve fund for the medical liability underwriting association under Chapter 119. of the Revised Code. The	305 306 307 308 309 310 311
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(B) The directors shall act by majority vote with seven

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353 income shall be credited to the stabilization reserve fund. All 354 expenses of administration of the stabilization reserve fund shall 355 be charged against the stabilization reserve fund. The money held 356 in trust shall be used for the purpose of reimbursing the medical 357 liability underwriting association for any deficit that arises out 358 of the operations of the medical liability underwriting 359 association and for any other purpose that is approved by the 360 board of directors, if the purpose is reasonably consistent with 361 the purposes of the association. Such payment to the medical 362 liability underwriting association shall be made by the directors 363 upon the medical liability underwriting association's 364 certification to the directors of the amount due.

(F) If the board of governors determines that the moneys 365 contained in the stabilization reserve fund at the end of a fiscal 366 year, exclusive of dollars allocated for pending claims and after 367 payment of all claims and expenses, are in excess of amounts that 368 are necessary to ensure that the medical liability underwriting 369 association is actuarially sound, adequately reserved, financially 370 stable, and efficiently managed as to satisfy the purposes of 371 sections 3929.62 to 3929.70 of the Revised Code, and the 372 superintendent concurs, the superintendent shall cause the return 373 of the excess fund moneys to applicants that have contributed to 374 the fund and that are not medical liability underwriting 375 association policyholders at the end of the fiscal year. In 376 effectuating the return of fund moneys, the superintendent shall 377 ascertain the total amount contributed to the fund by each 378 applicant during the entire period of the fund's existence. Within 379 a reasonable time period not to exceed one year, the 380 superintendent shall remit to each eligible applicant an amount 381 that bears the same ratio to the total amount of excess fund 382 moneys as the total amount contributed to the fund by each 383 applicant bears to the total amount contributed to the fund by all 384

underwriting association's board of governors.	446
(2) Of the initial member appointments made under division	447
(A)(1) of this section, three shall be for terms of one year,	448
three shall be for terms of two years, and three shall be for	449
terms of three years, with the members' terms determined from the	450
date the medical liability underwriting association is created	451
under section 3929.63 of the Revised Code. Thereafter, terms of	452
office for appointed members shall be for three years, each term	453
ending on the same day of the same month of the year as did the	454
term it succeeds. A vacancy shall be filled in the same manner as	455
the original appointment. Members may be reappointed to the board	456
of governors.	457
(B) The board of governors may employ, compensate, and	458
prescribe the duties and powers of as many employees and	459
consultants as are necessary to carry out the purposes of sections	460
3929.62 to 3929.70 of the Revised Code.	461
Sec. 3929.65. (A)(1) Within forty-five days after the	462
creation or a reactivation of the medical liability underwriting	463
association, the board of governors of the medical liability	464
underwriting association shall submit to the superintendent of	465
insurance, for the superintendent's review, a proposed plan of	466
operation consistent with sections 3929.62 to 3929.70 of the	467
Revised Code. The superintendent may adopt this plan by rule	468
promulgated in accordance with Chapter 119. of the Revised Code.	469
If the superintendent does not adopt the plan within thirty days	470
of its submission, the superintendent shall formulate a plan of	471
operation consistent with sections 3929.62 to 3929.70 of the	472
Revised Code. Subsequent to the termination of the thirty-day	473
period, the superintendent shall establish the plan by rule in the	474
minimum time permitted by Chapter 119. of the Revised Code.	475

shall set forth the manner in which policies are coded.

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Sec. 3929.66. (A) Any applicant practicing or operating in	506
this state seeking to purchase medical liability insurance being	507
offered by the medical liability underwriting association, on or	508
after the effective date of the medical liability underwriting	509
association's plan of operation, may apply to the medical	510
liability underwriting association for medical liability	511
insurance. The application may be made on behalf of an applicant	512
by a broker or agent authorized by the applicant, or may be made	513
on behalf of a number of eligible applicants who are members of a	514
medical society.	515
(B) The board of governors of the medical liability	516
underwriting association, in formulating the plan of operation	517
under section 3929.65 of the Revised Code, shall include minimum	518
eligibility and underwriting standards for applicants. If the	519
medical liability underwriting association determines that an	520
applicant meets the eligibility and underwriting standards of the	521
medical liability underwriting association as prescribed in the	522
plan of operation and there is no unpaid, uncontested premium due	523
to the medical liability underwriting association from the	524
applicant for prior medical liability insurance, the medical	525
liability underwriting association, upon receipt of the premium,	526
or such portion thereof as is prescribed in the plan of operation,	527
shall issue a policy of medical liability insurance for a term of	528
one year.	529
(C)(1) The medical liability underwriting association is	530
under no obligation to issue any policy of insurance to any	531
applicant who fails to meet the medical liability underwriting	532
association's eligibility and underwriting standards.	533
(2) As an eligibility standard, the medical liability	534
underwriting association, as a condition for issuing or renewing	535
insurance, shall require that the applicant has been declined for	536

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of the insured, the insured or the insured's estate has the right	569
on payment of appropriate additional premiums to extend coverage	570
to include claims covered by the policy and discovered and	571
reported after the policy period and for which written claim is	572
made against the insured.	573
Sec. 3929.661. The medical liability underwriting association	574
may offer policyholders the option of being liable as a co-insurer	575
on sums paid out by way of settlement or judgment against the	576
policyholder on any claim made under the policy. The medical	577
liability underwriting association has sole authority to settle	578
any claim subject to the co-insurance option without the consent	579
of the insured. The plan of operation shall set forth the terms	580
and conditions of the optional co-insurance coverage.	581
Sec. 3929.67. (A) A medical liability insurance policy that	582
insures a physician or podiatrist, written by or on behalf of the	583
medical liability underwriting association pursuant to sections	584
3929.62 to 3929.70 of the Revised Code, may only be cancelled	585
during the term of the policy for one of the following reasons:	586
(1) Nonpayment of premiums;	587
(2) The license of the insured to practice medicine and	588
surgery, osteopathic medicine and surgery, or podiatric medicine	589
and surgery has been suspended or revoked;	590
(3) The insured's failure to meet minimum eligibility and	591
underwriting standards;	592
(4) The occurrence of a change in the individual risk that	593
substantially increases any hazard insured against after the	594
coverage has been issued or renewed, except to the extent that the	595
medical liability underwriting association reasonably should have	596
foreseen the change or contemplated the risk in writing the	597
policy;	598

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underwriting association that is created in accordance with	659
sections 3929.62 to 3929.70 of the Revised Code or for funding	660
another medical malpractice initiative with the approval of the	661
general assembly.	662
(B) As used in this section, "remaining funds of the joint	663
underwriting association" means funds paid to the treasurer of	664
state in accordance with section 3929.721 of the Revised Code and	665
any plan of dissolution or trust agreement adopted under section	666
3929.721 of the Revised Code.	667
Sec. 3929.69. (A) Annually on or before the first day of	668
March, the medical liability underwriting association and the	669
stabilization reserve fund shall file in the office of the	670
superintendent of insurance a statement or statements containing	671
information with respect to their transactions, condition,	672
operations, and affairs during the preceding year. The statement	673
or statements shall contain such matters and information as are	674
prescribed and shall be in a form approved by the superintendent.	675
(B) The superintendent or any person designated by the	676
superintendent, at any time, may visit and examine the operation	677
and experience of the medical liability underwriting association	678
and stabilization reserve fund. The association and stabilization	679
reserve fund shall give the superintendent or the superintendent's	680
designee free access to all the books, records, files, papers, and	681
documents that relate to the operation of the medical liability	682
underwriting association and stabilization reserve fund, and may	683
summon, qualify, and allow the examination as witnesses of all	684
persons having knowledge of the operations of the medical	685
liability underwriting association and the stabilization reserve	686
fund, including officers, agents, and employees of the medical	687
liability underwriting association and the stabilization reserve	688

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<u>fund</u> .	689
(C) The medical liability underwriting association and	690
stabilization reserve fund also are subject to examination by the	691
superintendent in accordance with section 3901.07 of the Revised	692
Code.	693
Sec. 3929.70. The medical liability underwriting association	694
and the stabilization reserve fund are exempt from all license	695
fees, and income, franchise, premium, and privilege taxes levied	696
or assessed by this state or any of its political subdivisions.	697
Section 2. That existing sections 3903.28 and 3903.32 of the	698
Revised Code are hereby repealed.	699
Section 3. The amendment by this act of section 3903.28 of	700
the Revised Code shall apply only to liquidations for which an	701
order of liquidation has been entered by the court on or after	702
ninety days after the effective date of this section.	703
Section 4. The amendment by this act of section 3903.32 of	704
the Revised Code first applies ninety days after the effective	705
date of this section.	706
Section 5. (A) As used in this section:	707
(1) "Joint Underwriting Association" means the Joint	708
Underwriting Association created under section 3929.72 of the	709
Revised Code and dissolved under section 3929.721 of the Revised	710
Code.	711
(2) "Remaining funds of the Joint Underwriting Association"	712
means funds paid to the Treasurer of State in accordance with	713
section 3929.721 of the Revised Code and any plan of dissolution	714
or trust agreement adopted under section 3929.721 of the Revised	715

Code.

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(B) The Superintendent of Insurance shall certify to the 717 Director of Budget and Management the amount of cash deposited 718 from the remaining funds of the Joint Underwriting Association to 719 the General Revenue Fund. Notwithstanding section 3929.721 of the 720 Revised Code, the Director of Budget and Management shall transfer 721 an amount equal to the certified amount from the General Revenue 722 Fund to the Medical Liability Fund created in section 3929.682 of 723 the Revised Code. The amount transferred is hereby appropriated in 724 fiscal year 2004. Any unencumbered and unallocated balances are 725 hereby reappropriated in fiscal year 2005. 726

This section is not subject to the referendum. Therefore, 727 under Ohio Constitution, Article II, Section 1d and section 1.471 728 of the Revised Code, this section goes into immediate effect when 729 this act becomes law. 730

Section 6. This act is hereby declared to be an emergency 731 measure necessary for the immediate preservation of the public 732 peace, health, and safety. The reason for this necessity is the 733 need to maintain ready access to medical liability insurance for 734 Ohio's physicians, podiatrists, and hospitals as the availability 735 of this insurance in the market declines; access to medical 736 liability insurance needed if Ohio's physicians, podiatrists, and 737 hospitals are to maintain their practices and operations in this 738 state, providing Ohio's residents with ready, quality medical 739 care. Therefore, this act shall go into immediate effect. 740