As Reported by the House Civil and Commercial Law Committee

125th General Assembly Regular Session 2003-2004

Sub. H. B. No. 350

Representatives Gibbs, Wagner, Setzer, Seitz, Husted, Williams, Hollister, Young, C. Evans, Webster, Hagan, Martin, Aslanides, McGregor, Collier, Allen, Raussen, Faber, Schaffer, Seaver, Widener, Latta, Core, Willamowski,

Book

A BILL

То	amend sections 1533.18 and 2323.51 and to enact	1
	sections 901.52, 1519.07, and 2305.36 of the	2
	Revised Code to provide qualified immunity from	3
	civil damages for food manufacturers, sellers, and	4
	trade associations for claims resulting from a	5
	person's cumulative consumption, obesity, or	6
	weight gain or any health condition related to	7
	cumulative consumption, obesity, or weight gain;	8
	to prohibit imputing any assurances or assumption	9
	of liability regarding public access to premises	10
	used for growing agricultural produce; to preclude	11
	assumption of liability regarding the use of	12
	recreational trails; and to modify the provisions	13
	on frivolous conduct in filing civil actions.	14

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 1533.18 and 2323.51 be amended and	15
sections 901.52, 1519.07, and 2305.36 of the Revised Code be	16
enacted to read as follows:	17

Sec. 901.52. (A) As used in this section, "tort action" has	18
the same meaning as in section 2305.35 of the Revised Code.	19
(B) In a tort action, in the absence of willful or wanton	20
misconduct or intentionally tortious conduct, no owner, lessee,	21
renter, or operator of premises that are open to the public for	22
direct access to growing agricultural produce shall be imputed to	23
do either of the following:	24
(1) Extend any assurance to a person that the premises are	25
safe from naturally occurring hazards merely by the act of giving	26
permission to the person to enter the premises or by receiving	27
consideration for the produce picked by the person;	28
(2) Assume responsibility or liability for injury, death, or	29
loss to person or property allegedly resulting from the natural	30
condition of the terrain of the premises or from the condition of	31
the terrain resulting from cultivation of soil.	32
Sec. 1519.07. (A) As used in this section:	33
(1) "Intentional tort" means an injury to person or property	34
that the tortfeasor intentionally caused, to which the tortfeasor	35
intentionally contributed, or that the tortfeasor knew or believed	36
was substantially certain to result from the tortfeasor's conduct.	37
(2) "Premises" means a parcel of land together with any	38
waters, buildings, or structures on it that is privately owned and	39
that is directly adjacent to a recreational trail.	40
(3) "Recreational trail" means a public trail that is used	41
for hiking, bicycling, horseback riding, ski touring, canoeing, or	42
other nonmotorized forms of recreational travel and that	43
interconnects state parks, forests, wildlife areas, nature	44
preserves, scenic rivers, or other places of scenic or historic	45
interest.	46

4519.01 of the Revised Code.

(4) "User of a recreational trail" means a person who, in the	47
course of using a recreational trail, enters on premises without	48
first obtaining express permission to be there from the owner,	
lessee, or occupant of the premises.	50
(B)(1) An owner, lessee, or occupant of premises does not owe	51
any duty to a user of a recreational trail to keep the premises	52
safe for entry or use by a user of a recreational trail.	53
(2) An owner, lessee, or occupant of premises does not	54
assume, has no responsibility for, does not incur liability for,	55
and is not liable for any injury to person or property caused by	56
any act of a user of a recreational trail.	57
(C) This section does not apply to intentional torts.	58
Sec. 1533.18. As used in sections 1533.18 and 1533.181 of the	59
Revised Code:	60
(A) "Premises" means all privately-owned lands, ways, and	61
waters, and any buildings and structures thereon, and all	62
privately owned and state-owned lands, ways, and waters leased to	63
a private person, firm, or organization, including any buildings	64
and structures thereon.	65
(B) "Recreational user" means a person to whom permission has	66
been granted, without the payment of a fee or consideration to the	67
owner, lessee, or occupant of premises, other than a fee or	68
consideration paid to the state or any agency of the state, <u>or a</u>	69
lease payment paid to the owner of privately owned lands, to enter	70
upon premises to hunt, fish, trap, camp, hike, swim, operate a	71
snowmobile or all-purpose vehicle, or engage in other recreational	72
pursuits.	73
(C) "All-purpose vehicle" has the same meaning as in section	74

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Sec. 2305.36. (A) As used in this section:	76
(1) "Cumulative consumption" means, with respect to a health	77
condition, any health condition, including, but not limited to,	78
increased cholesterol, heart disease, or high blood pressure, that	79
is caused by successive consumption of a qualified product.	80
(2) "Person engaged in the business" means a person who	81
<u>manufactures, markets, distributes, advertises, or sells a</u>	82
qualified product in the regular course of the person's trade or	83
business.	84
(3) "Manufacturer" has the same meaning as in section 2307.71	85
of the Revised Code.	86
(4) "Qualified product" means all of the following:	87
(a) Articles used for food or drink for a human being or	88
other animal;	
(b) Chewing gum;	90
(c) Articles used for components of any article listed in	91
division (A)(4)(a) or (b) of this section.	92
(5) "Seller" means, with respect to a qualified product, a	93
person lawfully engaged in the business of marketing,	94
distributing, advertising, or selling the product.	95
(6) "Trade association" means any association or business	96
organization that is not operated for profit and in which two or	97
more members of the trade association are manufacturers,	98
marketers, distributors, advertisers, or sellers of a qualified	99
product.	100
(B) Except as provided in division (D) of this section, no	101
manufacturer or seller of a qualified product and no trade	102
association is liable for injury, death, or loss to person or	103
property for damages, is subject to an action for declaratory	104

judgment, injunctive relief, or declaratory relief, or is	105
responsible for restitution, damages, or other relief arising out	
of, resulting from, or related to cumulative consumption, weight	
gain, obesity, or any health condition that is related to	
cumulative consumption, weight gain, or obesity.	
(C) A party that prevails on a motion to dismiss an action	110
under division (B) of this section may recover reasonable	111
attorney's fees and costs that the party incurred in connection	112
with the motion to dismiss.	113
(D) The immunity from liability provided in division (B) of	114
this section does not apply to any of the following:	115
(1) The misbranding of the qualified product involved;	116
(2) Any willful violation of state or federal law that	117
applies to the qualified product involved;	118
(3) Any breach of express contract or breach of express	119
warranty in connection with the purchase of the qualified product	
involved.	121
Sec. 2323.51. (A) As used in this section:	122
(1) "Conduct" means any of the following:	123
(a) The filing of a civil action, the assertion of a claim,	124
defense, or other position in connection with a civil action, <u>the</u>	125
filing of a pleading, motion, or other paper in a civil action,	126
including, but not limited to, a motion or paper filed for	127
discovery purposes, or the taking of any other action in	128
connection with a civil action;	129
(b) The filing by an inmate of a civil action or appeal	130
against a government entity or employee, the assertion of a claim,	131
defense or other position in connection with a civil action of	132
that nature or the assertion of issues of law in an appeal of that	133

nature, or the taking of any other action in connection with a	134
civil action or appeal of that nature.	135
(2) "Frivolous conduct" means either of the following:	136
(a) Conduct of an inmate or other party to a civil action, of	137
an inmate who has filed an appeal of the type described in	138
division (A)(1)(b) of this section, or of the inmate's or other	139
party's counsel of record that satisfies either any of the	140
following:	141
(i) It obviously serves merely to harass or maliciously	142
injure another party to the civil action or appeal <u>or is for</u>	143
another improper purpose, including, but not limited to, causing	144
unnecessary delay or a needless increase in the cost of	145
litigation.	146
(ii) It is not warranted under existing law and, cannot be	147
supported by a good faith argument for an extension, modification,	148
or reversal of existing law, or cannot be supported by a good	149
faith argument for the establishment of new law.	150
(iii) The conduct consists of allegations or other factual	151
contentions that have no evidentiary support or, if specifically	152
so identified, are not likely to have evidentiary support after a	153
reasonable opportunity for further investigation or discovery.	154
(iv) The conduct consists of denials or factual contentions	155
that are not warranted by the evidence or, if specifically so	156
identified, are not reasonably based on a lack of information or	157
<u>belief</u> .	158
(b) An inmate's commencement of a civil action or appeal	159
against a government entity or employee when any of the following	160
applies:	161
(i) The claim that is the basis of the civil action fails to	162
state a claim or the issues of law that are the basis of the	163

appeal fail to state any issues of law.

(ii) It is clear that the inmate cannot prove material facts
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in support of the claim that is the basis of the civil action or
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in support of the issues of law that are the basis of the appeal.
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(iii) The claim that is the basis of the civil action is 168 substantially similar to a claim in a previous civil action 169 commenced by the inmate or the issues of law that are the basis of 170 the appeal are substantially similar to issues of law raised in a 171 previous appeal commenced by the inmate, in that the claim that is 172 the basis of the current civil action or the issues of law that 173 are the basis of the current appeal involve the same parties or 174 arise from the same operative facts as the claim or issues of law 175 in the previous civil action or appeal. 176

(3) "Civil action or appeal against a government entity or 177
employee," "inmate," "political subdivision," and "employee" have 178
the same meanings as in section 2969.21 of the Revised Code. 179

(4) "Reasonable attorney's fees" or "attorney's fees," when
used in relation to a civil action or appeal against a government
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entity or employee, includes both of the following, as applicable:
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(a) The approximate amount of the compensation, and the 183 fringe benefits, if any, of the attorney general, an assistant 184 attorney general, or special counsel appointed by the attorney 185 general that has been or will be paid by the state in connection 186 with the legal services that were rendered by the attorney 187 general, assistant attorney general, or special counsel in the 188 civil action or appeal against the government entity or employee, 189 including, but not limited to, a civil action or appeal commenced 190 pro se by an inmate, and that were necessitated by frivolous 191 conduct of an inmate represented by counsel of record, the counsel 192 of record of an inmate, or a pro se inmate. 193

(b) The approximate amount of the compensation, and the 194

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fringe benefits, if any, of a prosecuting attorney or other chief 195 legal officer of a political subdivision, or an assistant to a 196 chief legal officer of those natures, who has been or will be paid 197 by a political subdivision in connection with the legal services 198 that were rendered by the chief legal officer or assistant in the 199 civil action or appeal against the government entity or employee, 200 including, but not limited to, a civil action or appeal commenced 201 pro se by an inmate, and that were necessitated by frivolous 202 conduct of an inmate represented by counsel of record, the counsel 203 of record of an inmate, or a pro se inmate. 204 (5) "State" has the same meaning as in section 2743.01 of the 205 Revised Code. 206 (6) "State correctional institution" has the same meaning as 207 in section 2967.01 of the Revised Code. 208 (B)(1) Subject to divisions (B)(2) and (3), (C), and (D) of 209 this section and except as otherwise provided in division 210 (E)(2)(b) of section 101.15 or division (I)(2)(b) of section 211 121.22 of the Revised Code, at any time prior to the commencement 212 of the trial in a civil action or within twenty-one days after the 213 entry of judgment in a civil action or at any time prior to the 214 hearing in an appeal of the type described in division (A)(1)(b) 215 of this section that is filed by an inmate or within twenty-one 216 days after the entry of judgment in an appeal of that nature, the 217 court not more than thirty days after the entry of final judgment 218 in a civil action or appeal, any party adversely affected by 219 frivolous conduct may file a motion for an award of court costs, 220 reasonable attorney's fees, and other reasonable expenses incurred 221 in connection with the civil action or appeal to any party to the 2.2.2 civil action or appeal who was adversely affected by frivolous 223 conduct. The court may assess and make an award may be assessed to 224 any party to the civil action or appeal who was adversely affected 225

by frivolous conduct, as provided in division (B)(4) of this

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section.

(2) An award may be made pursuant to division (B)(1) of this
section upon the motion of a party to a civil action or an appeal
of the type described in that division or on the court's own
<u>initiative</u>, but only after the court does all of the following:

(a) Sets a date for a hearing to be conducted in accordance
with division (B)(2)(c) of this section, to determine whether
particular conduct was frivolous, to determine, if the conduct was
frivolous, whether any party was adversely affected by it, and to
determine, if an award is to be made, the amount of that award;
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(b) Gives notice of the date of the hearing described in
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division (B)(2)(a) of this section to each party or counsel of
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record who allegedly engaged in frivolous conduct and to each
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party who allegedly was adversely affected by frivolous conduct;
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(c) Conducts the hearing described in division (B)(2)(a) of 241 this section in accordance with this division, allows the parties 242 and counsel of record involved to present any relevant evidence at 243 the hearing, including evidence of the type described in division 244 (B)(5) of this section, determines that the conduct involved was 245 frivolous and that a party was adversely affected by it, and then 246 determines the amount of the award to be made. If any party or 247 counsel of record who allegedly engaged in or allegedly was 248 adversely affected by frivolous conduct is confined in a state 249 correctional institution or in a county, multicounty, municipal, 250 municipal-county, or multicounty-municipal jail or workhouse, the 251 court, if practicable, may hold the hearing by telephone or, in 252 the alternative, at the institution, jail, or workhouse in which 253 the party or counsel is confined. 254

(3) The amount of an award made pursuant to division (B)(1)
of this section that represents reasonable attorney's fees shall
not exceed, and may be equal to or less than, whichever of the
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following is applicable:

(a) If the party is being represented on a contingent fee
basis, an amount that corresponds to reasonable fees that would
bave been charged for legal services had the party been
represented on an hourly fee basis or another basis other than a
contingent fee basis;

(b) In all situations other than that described in division 264
(B)(3)(a) of this section, the attorney's fees that were 265
reasonably incurred by a party. 266

(4) An award made pursuant to division (B)(1) of this section 267may be made against a party, the party's counsel of record, or 268both. 269

(5)(a) In connection with the hearing described in division 270 (B)(2)(a) of this section, each party who may be awarded 271 reasonable attorney's fees and the party's counsel of record may 272 submit to the court or be ordered by the court to submit to it, 273 for consideration in determining the amount of the reasonable 274 attorney's fees, an itemized list or other evidence of the legal 275 services rendered, the time expended in rendering the services, 276 and whichever of the following is applicable: 277

(i) If the party is being represented by that counsel on a 278
contingent fee basis, the reasonable attorney's fees that would 279
have been associated with those services had the party been 280
represented by that counsel on an hourly fee basis or another 281
basis other than a contingent fee basis; 282

(ii) In all situations other than those described in division 283
(B)(5)(a)(i) of this section, the attorney's fees associated with 284
those services. 285

(b) In connection with the hearing described in division 286
(B)(2)(a) of this section, each party who may be awarded court 287
costs and other reasonable expenses incurred in connection with 288

the civil action or appeal may submit to the court or be ordered289by the court to submit to it, for consideration in determining the290amount of the costs and expenses, an itemized list or other291evidence of the costs and expenses that were incurred in292connection with that action or appeal and that were necessitated293by the frivolous conduct, including, but not limited to, expert294witness fees and expenses associated with discovery.295

(C) An award of reasonable attorney's fees under this section
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 does not affect or determine the amount of or the manner of
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 computation of attorney's fees as between an attorney and the
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 attorney's client.

(D) This section does not affect or limit the application of 300 any provision of the Rules of Civil Procedure, the Rules of 301 Appellate Procedure, or another court rule or section of the 302 Revised Code to the extent that the provision prohibits an award 303 of court costs, attorney's fees, or other expenses incurred in 304 connection with a particular civil action or appeal or authorizes 305 an award of court costs, attorney's fees, or other expenses 306 incurred in connection with a particular civil action or appeal in 307 a specified manner, generally, or subject to limitations. 308

Section 2. That existing sections 1533.18 and 2323.51 of the309Revised Code are hereby repealed.310