As Passed by the House

125th General Assembly Regular Session 2003-2004

Sub. H. B. No. 411

Representatives Seitz, Collier, Niehaus, McGregor, Aslanides, Schneider, Webster, Gilb, Wolpert, Schlichter, Sferra, Daniels, Flowers, Barrett, Boccieri, Driehaus, C. Evans, Grendell, Otterman, Peterson, Raussen, Setzer, Ujvagi, Yates

A BILL

То	amend sections 163.02, 163.09, 163.12, 307.08,	1
	307.79, 3709.41, 6117.012, 6117.39, 6117.51, and	2
	6119.11 and to enact sections 6101.181 and	3
	6115.221 of the Revised Code to allow a county,	4
	conservancy district, sanitary district, county	5
	sewer district, or regional water and sewer	6
	district to appropriate, without a prior jury	7
	assessment of compensation for the taking, land	8
	for the construction of sewers when the Director	9
	of Environmental Protection or a local board of	10
	health finds that unsanitary conditions compel the	11
	immediate construction of the sewers for the	12
	protection of the public health and welfare; to	13
	revise the rulemaking authority of a board of	14
	county commissioners that adopts rules governing	15
	erosion control, sediment control, and water	16
	management; to establish a potential civil fine	17
	for violation of those rules; to authorize a board	18
	of county commissioners that has established a	19
	county sewer district to adopt rules governing the	20
	prevention of sewer back-ups; to exempt certain	21

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farm dwellings from certain sewer connections; and	22
to require health district licensing councils to	23
meet at least annually rather than quarterly.	24
BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:	
Section 1. That sections 163.02, 163.09, 163.12, 307.08,	25
307.79, 3709.41, 6117.012, 6117.39, 6117.51, and 6119.11 be	26
amended and sections 6101.181 and 6115.221 of the Revised Code be	27
enacted to read as follows:	28
Sec. 163.02. (A) Except as provided in divisions (B), (C),	29
and $(D)_{,}$ and $(F)_{,}$ of this section, all appropriations of real	30
property shall be made pursuant to sections 163.01 to 163.22 of	31
the Revised Code.	32
(B) Subject to division (E) of this section, the director of	33
transportation may appropriate real property pursuant to sections	34
163.01 to 163.22 of the Revised Code or as otherwise provided by	35
law.	36
(C) Subject to division (E) of this section, a conservancy	37
district may appropriate real property by procedures prescribed in	38
Chapter 6101. of the Revised Code.	39
(D) Subject to division (E) of this section, a sanitary	40
district may appropriate real property by procedures prescribed in	41
Chapter 6115. of the Revised Code.	42
(E) When the director of transportation, a conservancy	43
district, or a sanitary district proceeds to appropriate real	44
property other than under sections 163.01 to 163.22 of the Revised	45
Code, the proceedings are subject to division (B) of section	46
163.21 of the Revised Code.	47
(F) A county, conservancy district, sanitary district, county	48

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<u>sewer</u>	<u>district,</u>	or a red	gional wat	<u>er and sewe</u>	<u>er district</u>	<u>also may</u>	
appro	<u>priate real</u>	l proper	ty in the	manner pres	scribed in d	livision (B)	
of ea	ch section	307.08,	6101.181,	6115.221,	6117.39, or	6119.11 of	
the R	evised Code	e respe	ctively				

(G) Any instrument by which the state or an agency of the 53 state acquires real property pursuant to this section shall 54 identify the agency of the state that has the use and benefit of 55 the real property as specified in section 5301.012 of the Revised 56 Code. 57

Sec. 163.09. (A) If no answer is filed pursuant to section 58 163.08 of the Revised Code, nor and no approval ordered by the 59 court to a settlement of the rights of all necessary parties, the 60 court, on motion of a public agency, shall declare the value of 61 the property taken and the damages, if any, to the residue to be 62 as set forth in any document properly filed with the clerk of 63 courts the court of common pleas by the public agency. In all 64 other cases, the court shall fix a time, within twenty days from 65 the last date that such the answer could have been filed, for the 66 assessment of compensation by a jury. 67

(B) When an answer is filed pursuant to section 163.08 of the 68 Revised Code and any of the matters relating to the right to make 69 the appropriation, the inability of the parties to agree, or the 70 necessity for the appropriation are specifically denied in the 71 manner provided in such that section, the court shall set a day, 72 not less than five or more than fifteen days from the date the 73 answer was filed, to hear such questions those matters. Upon such 74 questions those matters, the burden of proof is upon the owner. A 75 resolution or ordinance of the governing or controlling body, 76 council, or board of the agency declaring the necessity for the 77 appropriation shall be prima-facie evidence of such that necessity 78 in the absence of proof showing an abuse of discretion by the 79

80 agency in determining such that necessity. If, as to any or all of the property or other interests sought to be appropriated, the 81 court determines the questions matters in favor of the agency, the 82 court shall set a time for the assessment of compensation by the 83 jury within twenty days from the date of the journalization of 84 such that determination. An order of the court in favor of the 85 agency on any of such questions the matters or on qualification 86 under section 163.06 of the Revised Code, shall not be a final 87 order for purposes of appeal. An order of the court against the 88 agency on any of such questions, the matters or on the question of 89 qualification under section 163.06 of the Revised Code, shall be a 90 final order for purposes of appeal. If a public agency has taken 91 possession prior to such an order and such an order, after any 92 appeal, is against the agency on any of such questions the 93 matters, the agency shall restore the property to the owner in its 94 original condition or respond in damages, which may include the 95 items set forth in division (A)(2) of section 163.21 of the 96 Revised Code, recoverable by civil action, to which the state 97 consents. 98

- (C) When an answer is filed pursuant to section 163.08 of the 99
 Revised Code, and none of the matters set forth in division (B) of 100
 this section is specifically denied, the court shall fix a time 101
 within twenty days from the date the answer was filed for the 102
 assessment of compensation by a jury. 103
- (D) If answers are filed pursuant to divisions (B) and (C) of this section, or an answer is filed on behalf of fewer than all 105 the named owners, the court shall set the hearing or hearings at 106 such times as are reasonable under all the circumstances, but in 107 no event later than twenty days after the issues are joined as to 108 all necessary parties or twenty days after rule therefor, 109 whichever is earlier.
 - (E) The court, with the consent of the parties, may order two 111

house, proceedings shall be had in accordance with sections 163.01	142
to 163.22 , inclusive, of the Revised Code.	143
(B)(1) For the purposes of division (B) of this section,	144
either of the following constitutes a public exigency:	145
(a) A finding by the director of environmental protection	146
that a public health nuisance caused by an occasion of unavoidable	147
urgency and suddenness due to unsanitary conditions compels the	148
immediate construction of sewers for the protection of the public	149
health and welfare;	150
(b) The issuance of an order by the board of health of a	151
health district to mitigate or abate a public health nuisance that	152
is caused by an occasion of unavoidable urgency and suddenness due	153
to unsanitary conditions and compels the immediate construction of	154
sewers for the protection of the public health and welfare.	155
(2) If the board of county commissioners is unable to	156
purchase property for the purpose of the construction of sewers to	157
mitigate or abate the public health nuisance that is the subject	158
of a finding of the director or an order of the board of health,	159
the board of county commissioners may adopt a resolution finding	160
that it is necessary for the protection of the public health and	161
welfare to appropriate property that the board of county	162
commissioners considers needed for that purpose. The resolution	163
shall contain a definite, accurate, and detailed description of	164
the property and the name and place of residence, if known or with	165
reasonable diligence ascertainable, of the owners of the property	166
to be appropriated.	167
The board of county commissioners shall fix in its resolution	168
what it considers to be the value of the property to be	169
appropriated, which shall be the board's determination of the	170
compensation for the property and shall be supported by an	171
independent appraisal, together with any damages to the residue.	172

The board shall deposit the compensation so determined, together	173
with an amount for the damages to the residue, with the probate	174
court or the court of common pleas of the county in which the	175
property, or a part of it, is situated. Except as otherwise	176
provided in this division, the power to appropriate property for	177
the purposes of this division shall be exercised in the manner	178
provided in sections 163.01 to 163.22 of the Revised Code for an	179
appropriation in time of public exigency. The board's resolution	180
and a written copy of the independent appraisal shall accompany	181
the petition filed under section 163.05 of the Revised Code.	182

Sec. 307.79. (A) The board of county commissioners may adopt, 183 amend, and rescind rules establishing technically feasible and 184 economically reasonable standards to achieve a level of management 185 and conservation practices which that will abate wind or water 186 erosion of the soil or abate the degradation of the waters of the 187 state by soil sediment in conjunction with land grading, 188 excavating, filling, or other soil disturbing activities on land 189 used or being developed for nonfarm commercial, industrial, 190 residential, or other nonfarm purposes, and establish criteria for 191 determination of the acceptability of such those management and 192 conservation practices. The rules shall be designed to implement 193 the applicable areawide waste treatment management plan prepared 194 under section 208 of the "Federal Water Pollution Control Act," 86 195 Stat. 816 (1972), 33 U.S.C.A. 1228, as amended, and to implement 196 phase II of the storm water program of the national pollutant 197 discharge elimination system established in 40 C.F.R. Part 122. 198 The rules to implement phase II of the storm water program of the 199 national pollutant discharge elimination system shall not be 200 inconsistent with, more stringent than, or broader in scope than 201 the rules or regulations adopted by the environmental protection 202 agency under 40 C.F.R. Part 122. Such The rules adopted under this 203 section shall not apply inside the limits of municipal 204

under this section may impose reasonable filing fees for plan

No permit or plan shall be required for a public highway,

review, permit processing, and field inspections.

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the owner, tenant, or manager thereof of the land in order to	267
determine whether there is compliance with the rules adopted under	268
this section. If the board or its duly authorized representative	269
is unable to obtain such an agreement, the board or representative	270
may apply for, and a judge of the court of common pleas for the	271
county where the land is located may issue, an appropriate	272
inspection warrant as necessary to achieve the purposes of this	273
chapter.	274
(E)(1) If the board of county commissioners or its duly	275
authorized representative determines that a violation of the rules	276
adopted under this section exists and requests, the board or	277
representative shall authorize the issuance of a notice of	278
violation. If, after a period of not less than thirty days has	279
elapsed following the issuance of the notice of violation, the	280
violation continues, the board or its duly authorized	281
representative shall issue a second notice of violation. Except as	282
provided in division (E)(3) of this section, if, after a period of	283
not less than fifteen days has elapsed following the issuance of	284
the second notice of violation, the violation continues, the board	285
or its duly authorized representative may issue a stop work order	286
if the violator failed to get any federal, state, or local permit	287
necessary for sediment and erosion control, earth movement,	288
clearing, or cut and fill activities, or may issue a stop work	289
order after first obtaining the written approval of the	290
prosecuting attorney of the county if, in the opinion of the	291
prosecuting attorney, the violation is egregious.	292
Once a stop work order is issued, the board or its duly	293
authorize representative shall request, in writing, the	294
prosecuting attorney of the county in writing, the prosecuting	295
attorney shall to seek an injunction or other appropriate relief	296
in the court of common pleas to abate excessive erosion or	297
sedimentation and secure compliance with the rules adopted under	298

this section. In If the prosecuting attorney seeks an injunction	299
or other appropriate relief, then, in granting relief, the court	300
of common pleas may order the construction of sediment control	301
improvements or implementation of other control measures <u>and may</u>	302
assess a civil fine of not less than one hundred or more than five	303
hundred dollars. Each day of violation of a rule or stop work	304
order issued under this section shall be considered a separate	305
violation subject to a civil fine.	306
(2) The person to whom a stop work order is issued under this	307
section may appeal the order to the court of common pleas of the	308
county in which it was issued, seeking any equitable or other	309
appropriate relief from that order.	310
(3) No stop work order shall be issued under this section	311
against any public highway, transportation, or drainage	312
improvement or maintenance project undertaken by a government	313
agency or political subdivision in accordance with a statement of	314
its standard sediment control policies that is approved by the	315
board or the chief of the division of soil and water conservation	316
in the department of natural resources.	317
(F) No person shall violate any rule adopted or order issued	318
under this section. Notwithstanding division (E) of this section,	319
if the board of county commissioners determines that a violation	320
of any rule adopted or administrative order issued under this	321
section exists, the board may request, in writing, the prosecuting	322
attorney of the county to seek an injunction or other appropriate	323
relief in the court of common pleas to abate excessive erosion or	324
sedimentation and secure compliance with the rules or order. In	325
granting relief, the court of common pleas may order the	326
construction of sediment control improvements or implementation of	327
other control measures and may assess a civil fine of not less	328
than one hundred or more than five hundred dollars. Each day of	329
violation of a rule adopted or administrative order issued under	330

public exigency. The board's resolution and a written copy of the

(B) Any inflow required to be disconnected or any sewer

payment made pursuant to division (C) of this section for

immediate payment or payment in installments with interest as

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determined by the board not to exceed ten per cent, which payments 515 may be billed as a separate item with the rents charged to that 516 owner for use of the sewers. The board may approve installment 517 payments for a period of not more than fifteen years. If charges 518 are to be paid in installments, the board shall certify to the 519 county auditor information sufficient to identify each subject 520 parcel of property, the total of the charges to be paid in 521 installments, and the total number of installments to be paid. The 522 auditor shall record the information in the sewer improvement 523 record until these charges are paid in full. Charges not paid when 524 due shall be certified to the county auditor, who shall place the 525 charges upon the real property tax list and duplicate against that 526 property. Such Those charges shall be a lien on the property from 527 the date they are placed on the tax list and duplicate and shall 528 be collected in the same manner as other taxes. 529

- (2) A special assessment levied against the property, payable 530 in such the number of years as the board determines, not to exceed 531 fifteen years, with interest as determined by the board not to 532 exceed ten per cent. The board of county commissioners shall 533 certify the assessments to the county auditor, stating the amount 534 and time of payment. The auditor shall record the information in 535 the county sewer improvement record, showing separately the 536 assessments to be collected, and shall place the assessments upon 537 the real property tax list and duplicate for collection. Such 538 assessment The assessments shall be a lien on the property from 539 the date it is they are placed on the tax list and duplicate and 540 shall be collected in the same manner as other taxes. 541
- (E) The county may adopt a resolution specifying a maximum 542 amount of the cost of any disconnection, reconnection, or sewer back-up prevention required pursuant to 544 division (A) of this section that may be paid by the county for 545 each affected parcel of property without requiring reimbursement. 546

Such That amount may be allowed only if there is a building code,	547
health code, or other relevant code, or a federally imposed or	548
state-imposed consent decree that is filed or otherwise recorded	549
in a court of competent jurisdiction, applicable to the affected	550
parcel that prohibits in the future any inflows or sewer back-ups	551
not allowed under rules adopted pursuant to division (A)(1) or (4)	552
of this section. The board, by rule, shall establish criteria for	553
determining how much of the maximum amount for each qualifying	554
parcel need not be reimbursed.	555

(F) Disconnections, reconnections, or sewer 556

back-up prevention required under this section that are and 557

performed by a contractor under contract with the property owner 558

shall not be considered a "public improvement", and those 559

performed by the county shall be considered a "public improvement" 560

as defined in section 4115.03 of the Revised Code. 561

Disconnections, reconnections, or relocations, or sewer

back-up prevention required under this section performed by a

contractor under contract with the property owner shall not be

subject to competitive bidding or public bond laws.

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(G) Property owners shall be responsible for maintaining any 566 improvements made on private property to reconnect or relocate 567 disconnected inflows or for sewer back-up prevention pursuant to 568 this section unless a public easement exists for the county to 569 maintain that improvement. 570

Sec. 6117.39. Whenever (A) Except as provided in division (B)

of this section, whenever, in the opinion of the board of county

commissioners, it is necessary to acquire real estate or any

interest in real estate for the acquisition, construction,

maintenance, or operation of any sewer, drainage, or other

improvement authorized by this chapter, or to acquire the right to

construct, maintain, and operate the sewer, drainage, or other

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improvement in and upon any property within or outside of a county	578
sewer district, it may purchase the real estate, interest in real	579
estate, or right by negotiation. If the board and the owner of the	580
real estate, interest in real estate, or right are unable to agree	581
upon its purchase and sale, or the amount of damages to be awarded	582
for it, the board may appropriate the real estate, interest, or	583
right in accordance with sections 163.01 to 163.22 of the Revised	584
Code, except that the board, in the exercise of the powers granted	585
by this section or any other section of this chapter, may not	586
appropriate real estate or personal property owned by a municipal	587
corporation.	588
(B)(1) For the purposes of division (B) of this section,	589
either of the following constitutes a public exigency:	590
(a) A finding by the director of environmental protection	591
that a public health nuisance caused by an occasion of unavoidable	592
urgency and suddenness due to unsanitary conditions compels the	593
immediate construction of sewers for the protection of the public	594
health and welfare;	595
(b) The issuance of an order by the board of health of a	596
health district to mitigate or abate a public health nuisance that	597
is caused by an occasion of unavoidable urgency and suddenness due	598
to unsanitary conditions and compels the immediate construction of	599
sewers for the protection of the public health and welfare.	600
(2) If the board of county commissioners is unable to	601
purchase property for the purpose of the construction of sewers to	602
mitigate or abate the public health nuisance that is the subject	603
of a finding of the director or an order of the board of health,	604
the board of county commissioners may adopt a resolution finding	605
that it is necessary for the protection of the public health and	606
welfare to appropriate property that the board of county	607
commissioners considers needed for that purpose. The resolution	608

shall contain a definite, accurate, and detailed description of	609
the property and the name and place of residence, if known or with	610
reasonable diligence ascertainable, of the owners of the property	611
to be appropriated.	612

The board of county commissioners shall fix in its resolution 613 what it considers to be the value of the property to be 614 appropriated, which shall be the board's determination of the 615 compensation for the property and shall be supported by an 616 independent appraisal, together with any damages to the residue. 617 The board shall deposit the compensation so determined, together 618 with an amount for the damages to the residue, with the probate 619 court or the court of common pleas of the county in which the 620 property, or a part of it, is situated. Except as otherwise 621 provided in this division, the power to appropriate property for 622 the purposes of this division shall be exercised in the manner 623 provided in sections 163.01 to 163.22 of the Revised Code for an 624 appropriation in the time of public exigency. The board's 625 resolution and a written copy of the independent appraisal shall 626 accompany the petition filed under section 163.05 of the Revised 627 Code. 628

Sec. 6117.51. If the board of health of the health district 629 within which a new public sewer construction project is proposed 630 or located passes a resolution stating that the reason for the 631 project is to reduce or eliminate an existing health problem or a 632 hazard of water pollution, the board of county commissioners of 633 the county, by resolution, may order the owner of any premises 634 located in a sewer district in the county, the owner's agent, 635 lessee, or tenant, or any other occupant of the premises to 636 connect the premises to the sewer for the purpose of discharging 637 sewage or other waste that the board determines is originating on 638 the premises, to make use of the connection, and to cease the 639

discharge of the sewage or other waste into a cesspool, ditch,	640
private sewer, privy, septic tank, semipublic disposal system as	641
defined in division (B)(1)(a) of section 3709.085 of the Revised	642
Code, or other outlet if the board finds that the sewer is	643
available for use and is accessible to the premises following a	644
determination and certification to the board by a registered	645
professional engineer designated by it as to the availability and	646
accessibility of the sewer. This section does not apply to any of	647
the following:	648
(A) Any discharge authorized by a permit issued under	649
division (J) of section 6111.03 of the Revised Code other than a	650
discharge to or from a semipublic disposal system as defined in	651
division (B)(1)(a) of section 3709.085 of the Revised Code;	652
(B) Wastes resulting from the keeping of animals;	653
(C) Any premises that are not served by a common sewage	654
collection system when the foundation wall of the structure from	655
which sewage or other waste originates is more than two hundred	656
feet from the nearest boundary of the right_of_way within which	657
the sewer is located;	658
(D) Any premises that are served by a common sewage	659
collection system when both the foundation wall of the structure	660
from which the sewage or other waste originates and the common	661
sewage collection system are more than two hundred feet from the	662
nearest boundary of the right-of-way within which the public sewer	663
is located <u>:</u>	664
(E) Any dwelling house located on property that is listed on	665
the county's agricultural land tax list as being valued for tax	666
purposes as land devoted exclusively to agricultural use under	667
section 5713.31 of the Revised Code, when the foundation wall of	668
the dwelling house is two hundred feet or less from the nearest	669
boundary of the right-of-way within which the sewer is located, if	670

served by ordinary mail addressed to that person's last known	702
address or to the address to which tax bills are sent. The return	703
of the person serving the order or a certified copy of the return,	704
or a returned receipt for the order forwarded by certified mail	705
accepted by the addressee or anyone purporting to act for the	706
addressee, is prima-facie evidence of the service of the order	707
under this section. The return of the person attempting to serve	708
the order, or the return to the sender of the order forwarded by	709
certified mail with an indication on the return of the refusal of	710
the addressee to accept delivery, is prima-facie evidence of the	711
refusal of service.	712

No owner, agent, lessee, tenant, or occupant shall violate an 713 order issued under this section. Upon request of the board, the 714 prosecuting attorney shall prosecute in a court of competent 715 jurisdiction any owner, agent, lessee, tenant, or occupant who 716 violates an order issued under this section. Each day that a 717 violation continues after conviction for the violation of an order 718 issued under this section and the final determination thereof is a 719 separate offense. The court, for good cause shown, may grant a 720 reasonable additional period of time for compliance after 721 conviction. 722

Any owner, agent, lessee, tenant, or occupant violating an 723 order issued under this section also may be enjoined from 724 continuing in violation. Upon request of the board, the 725 prosecuting attorney shall bring an action in a court of competent 726 jurisdiction for an injunction against the owner, agent, lessee, 727 tenant, or occupant violating an order. 728

The Ohio water development authority created under section 729
6121.02 of the Revised Code, in addition to its other powers, has 730
the same power and shall be governed by the same procedures in a 731
waste water facilities service area, or in any area adjacent to a 732
public sewer operated by the authority, as a board of county 733

Sub. H. B. No. 411

307.08, 307.79, 3709.41, 6117.012, 6117.39, 6117.51, and 6119.11

of the Revised Code are hereby repealed.

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