As Passed by the Senate

125th General Assembly Regular Session 2003-2004

Sub. H. B. No. 414

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Reinhard, Schlichter, Calvert, Carano, Cates, Chandler, Collier, Daniels,
D. Evans, Gilb, Grendell, Hartnett, Hollister, Latta, Otterman, Perry, Redfern,
Schmidt, Seaver, Sferra, Strahorn, Yates
Senator Mumper

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A BILL

To amend section 5709.85 and to enact sections 931.01

to 931.09, 931.99, and 5709.28 of the Revised Code

to provide for the establishment of agricultural

security areas, to limit development within those

areas, and to provide the opportunity for certain

tax exemptions for land within those areas.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 5709.85 be amended and sections	7
931.01, 931.02, 931.03, 931.04, 931.05, 931.06, 931.07, 931.08,	8
931.09, 931.99, and 5709.28 of the Revised Code be enacted to read	9
as follows:	10
Sec. 931.01. As used in this chapter:	11
(A) "Agriculture" has the same meaning as in section 1.61 of	12
the Revised Code.	13
(B) "Best management practices" means the engagement of	14

in a municipal corporation and land that is located in territory	44
that is proposed to be annexed to a municipal corporation by a	45
pending proceeding before the board of county commissioners or in	46
any court of competent jurisdiction shall not be included in an	47
agricultural security area.	48
If all of the land sought to be enrolled in the agricultural	49
security area is owned by the same person, that person shall	50
submit the application to the required boards. If the land sought	51
to be enrolled consists of parcels owned by different persons who	52
have aggregated their parcels, either each owner may submit a	53
separate application to the required boards or all of the owners	54
collectively may submit one application for the entire	55
agricultural security area to the required boards.	56
An application shall be on the form that the director of	57
agriculture prescribes. The director shall provide copies of the	58
application form to county auditors.	59
An application shall be signed by each applicant who is	60
submitting it and shall contain all of the following:	61
(1) The first, middle, and last name of the applicant or	62
applicants;	63
(2) Information concerning any property interest in the land	64
sought to be enrolled in an agricultural security area that is	65
held by a person other than the applicant or applicants,	66
including, without limitation, mineral rights or easements in the	67
land that are held by a person other than the applicant or	68
applicants and any other interest in the land that may not be	69
conducive to agriculture and that is held by another person;	70
(3) A statement by each applicant who is submitting the	71
application that the applicant will not initiate, approve, or	72
finance any new development for nonagricultural nurnoges on the	73

land that is proposed to be enrolled in an agricultural security	74
area during the ten-year period of the enrollment, except as is	75
otherwise authorized under division (A) of section 931.04 of the	76
Revised Code. For purposes of division (A)(3) of this section,	77
"new development" includes, without limitation, an applicant's	78
transfer to another person of the ownership of a property interest	79
in the land that occurs during the period beginning on the date	80
that the application is submitted and ending on the date that the	81
ten-year period of enrollment is scheduled to expire. "New	82
development" does not include taking any actions that are	83
authorized under property rights in the land, such as mineral	84
rights or easements, that were transferred to a person other than	85
an applicant prior to the date that the application is submitted.	86
In addition, "new development" does not include the construction,	87
modification, or operation of transmission lines for electricity,	88
gas, or oil or of any gathering or production lines for oil or	89
gas, provided that the construction, modification, or operation of	90
the lines does not cause the land to become ineligible for	91
valuation and assessment for real property tax purposes in	92
accordance with its current agricultural use value under sections	93
5713.30 to 5713.38 of the Revised Code.	94

(4) A listing of all administrative enforcement orders issued 95 to each applicant who is submitting the application, all civil 96 actions in which an applicant was determined by the trier of fact 97 to be liable in damages or was the subject of injunctive relief or 98 another type of civil relief, and all criminal actions in which an 99 applicant pleaded guilty or was convicted, during the ten years 100 immediately preceding the date of submission of the application, 101 in connection with any violation of environmental laws or similar 102 laws of another state. As used in division (A)(4) of this section, 103 "environmental laws" has the same meaning as in section 3745.70 of 104 the Revised Code. 105

An application submitted under this section is a public

Page 5

135

Sub. H. B. No. 414

Sub. H. B. No. 414 As Passed by the Senate	Page 6		
record.	136		
A board of township trustees and a board of county			
commissioners each may establish a reasonable fee or schedule of			
fees to be paid at the time that an application is submitted for	139		
the purpose of paying the costs of public notice and certified	140		
mail that are incurred in any proceedings conducted under this	141		
chapter. The clerk of the board shall maintain an accurate and	142		
detailed accounting of all money that is received and expended in	143		
the processing of an application and shall return to the applicant	144		
any unused portion of the fee or fees after the conclusion of the	145		
proceedings.	146		
(B) An area shall be established as an agricultural security	147		
area when all of the following criteria are satisfied:	148		
(1) The area consists of not less than five hundred acres of	149		
contiguous farmland that is located in the unincorporated area of	150		
a township or county. In order to satisfy this requirement, two or	151		
more owners of contiguous farmland may aggregate their land.	152		
(2) The land forming the area is in an agricultural district	153		
or districts established under Chapter 929. of the Revised Code.	154		
(3) The land forming the area is valued and assessed for real	155		
property tax purposes in accordance with its current agricultural	156		
use value under sections 5713.30 to 5713.38 of the Revised Code.	157		
Land forming the area that is a portion of a farm on which is	158		
located a dwelling house, a yard, or outbuildings such as a barn	159		
or garage shall be deemed to satisfy the criteria established in	160		
divisions (B)(1) and (3) of this section.	161		
(4) Each application submitted by the owner or owners of the	162		
land forming the area is approved under section 931.03 of the	163		
Revised Code by the boards of township trustees of all of the	164		
townships in which the land is located.	165		

(5) Each application submitted by the owner or owners of the	166
land forming the area is approved under section 931.03 of the	167
Revised Code by the boards of county commissioners of all of the	168
counties in which the land is located.	169
Sec. 931.03. (A)(1) Not later than sixty days after receipt	170
of an application submitted under section 931.02 of the Revised	171
Code, the board of township trustees of each township in which the	172
land that is proposed for enrollment in an agricultural security	173
area is located and the board of county commissioners of each	174
county in which the land is located shall hear the application at	175
the next regularly scheduled meeting of the board. A board, not	176
later than thirty days prior to the time of the meeting, shall	177
cause a notice containing the time and place of the meeting to be	178
published in a newspaper of general circulation in the township or	179
county, as applicable, and to be sent to the superintendent of	180
each school district within the proposed agricultural security	181
area, the county engineer of each county in which the proposed	182
area would be located, the legislative authority of each municipal	183
corporation that is located within one-half mile of the boundaries	184
of the proposed area if the municipal corporation has requested	185
notice of such a meeting, and the director of transportation.	186
As part of the hearing on an application, a board shall	187
review any information that it possesses concerning improvements	188
that are planned to be made during the subsequent ten years to	189
existing or proposed roads that are located or are to be located	190
within the area that is proposed for enrollment in an agricultural	191
security area. As used in division (A)(1) of this section,	192
"proposed road" means any future roadway project that is on a new	193
alignment or relocation of an existing alignment and for which	194
state or federal funding has been allocated for, but not limited	195
to, a planning level roadway improvement study, an interchange	196

incomplete, the board shall return the application to the

applicant, by certified mail, with an enumeration of the items

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Sub. H. B. No. 414 As Passed by the Senate	
that are incorrect or incomplete.	229
Upon receipt of the returned application, the applicant may	230
amend the application. Not later than fifteen days after receipt	231
of the returned application, the applicant may submit an amended	232
application to each board of township trustees and each board of	233
county commissioners to whom the original application was	234
submitted.	235
Not later than thirty days after receipt of an amended	236
application, a board shall adopt a resolution either approving or	237
rejecting the amended application. Not later than five days after	238
adoption of the resolution, the board shall notify the applicant,	239
by certified mail, of the board's decision to approve or reject	240
the application.	241
(4) Any person may submit comments to any board of county	242
commissioners or board of township trustees to which an	243
application or amended application has been submitted under this	244
chapter at any time prior to and at any public meeting at which	245
the application or amended application is heard.	246
(B)(1) An agricultural security area is established, and the	247
land that is proposed for inclusion in the area is enrolled in the	248
area, upon the adoption of a resolution by each of the affected	249
boards of township trustees and boards of county commissioners	250
approving the same version of the application or applications	251
requesting the establishment of the area.	252
(2) Not later than thirty days after a board adopts a	253
resolution approving the establishment of an agricultural security	254
area, the board shall send a copy of the resolution to the	255
director of agriculture, the director of transportation, the	256
superintendent of each school district within the area, the county	257
engineer, and the county auditor.	258
(C) A resolution approving the establishment of an	259

agricultural security area shall include all of the following:	260
(1) A statement that the board of township trustees or board	261
of county commissioners, as applicable, commits not to initiate,	262
approve, or finance any development for residential, commercial,	263
or industrial purposes, including construction of new roads and	264
water and sewer lines, within the area for a period of ten years.	265
For purposes of division (C)(1) of this section, "development"	266
does not include any of the following:	267
(a) The improvement of existing roads, provided that the	268
county engineer of each county in which the portion of the area	269
affected by the improvement is located determines that the	270
improvement is necessary for traffic safety, and provided that the	271
improvement is consistent with the agricultural use of land in the	272
<u>area;</u>	273
(b) The construction, modification, or operation of	274
transmission lines for electricity, gas, or oil or of any	275
gathering or production lines for oil or gas, provided that the	276
construction, modification, or operation of the lines does not	277
cause the land to become ineligible for valuation and assessment	278
for real property tax purposes in accordance with its current	279
agricultural use value under sections 5713.30 to 5713.38 of the	280
Revised Code;	281
(c) The construction, modification, or operation of water	282
lines or sewer lines, provided that an official or employee of the	283
environmental protection agency orders the construction,	284
modification, or operation for the purpose of enabling water and	285
sewer service areas that are outside of the agricultural security	286
area to be connected to each other, and provided that the lines do	287
not provide service connections to land within the agricultural	288
security area.	289
(2) A requirement that the owner or owners of the land in the	290

purpose of developing, transfer ownership of a portion of the

owner's land within the agricultural security area for

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(b) The board of township trustees of each township in which

(c) The board of county commissioners of each county in which

(2) The owner of land that is enrolled in an agricultural

security area shall send written notice, by certified mail, to the

the land is located;

the land is located.

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name of the township or county, as applicable.

(C)(1) If an owner of land that is enrolled in an	410			
agricultural security area withdraws from the area under this	411			
section or if at any time an owner's land fails to satisfy either	412			
of the criteria established under division (B)(2) or (3) of				
section 931.02 of the Revised Code, any other owners of land that	414			
is enrolled in the area who do not withdraw and whose land	415			
satisfies those criteria may continue to have their land enrolled	416			
in the agricultural security area until the enrollment expires	417			
under any of the following circumstances:	418			
(a) Within the first five years of a ten-year enrollment	419			
period, enrollment may continue if the number of acres remaining	420			
in the agricultural security area equals five hundred or more.	421			
(b) Within the first five years of a ten-year enrollment	422			
period, if the number of acres remaining in the area has	423			
diminished to fewer than five hundred, enrollment may continue	424			
only if additional contiguous farmland is enrolled in the area to	425			
the extent that the number of acres in the area increases once	426			
more to equal five hundred or more. Such an increase in acreage	427			
may occur through the addition of contiguous farmland to the area	428			
either by a landowner who already has land enrolled in the area or	429			
by another landowner. In either case, in order to enroll the land	430			
in the area, the landowner shall submit, not later than sixty days	431			
following the date on which the acreage in the area diminished to	432			
fewer than five hundred, an application in accordance with section	433			
931.02 of the Revised Code. The landowner shall obtain approval of	434			
the application from all appropriate boards of township trustees	435			
and boards of county commissioners in accordance with section	436			
931.03 of the Revised Code. Enrollment of the additional land in	437			
the agricultural security area shall continue until the expiration	438			
of the existing, partially elapsed ten-year enrollment period and	439			
may be renewed in accordance with section 931.06 of the Revised	440			
Code	441			

(c) Within the last five years of a ten-year enrollment	442
period, enrollment may continue regardless of the number of acres	443
remaining in the agricultural security area.	444
(2) If the state or a municipal corporation appropriates part	445
of the land that is enrolled in an agricultural security area and,	446
as a result of the appropriation, the area fails to satisfy the	447
criterion established under division (B)(1) of section 931.02 of	448
the Revised Code, the owners of land enrolled in the area whose	449
land satisfies the criteria established under divisions (B)(2) and	450
(3) of that section may continue to have their land enrolled in	451
the agricultural security area until the enrollment expires.	452
(D) If at any time land that is enrolled in an agricultural	453
security area ceases to be enrolled in the agricultural security	454
area, the statement made by the owner of that land under division	455
(A)(3) of section 931.02 of the Revised Code and the statement	456
made by a board of township trustees or board of county	457
commissioners under division (C)(1) of section 931.03 of the	458
Revised Code are no longer applicable.	459
Sec. 931.08. No owner of land that is enrolled in an	460
agricultural security area shall fail to comply with the statement	461
that the owner submitted under division (A)(3) of section 931.02	462
of the Revised Code that the owner will not initiate, approve, or	463
finance any new development on the land for nonagricultural	464
purposes.	465
Sec. 931.09. The director of agriculture shall prepare and	466
submit to the governor, the president of the senate, and the	467
speaker of the house of representatives an annual report	468
concerning agricultural security areas in the state. The report	469
shall include information concerning the number of acres that are	470
enrolled in agricultural security areas and their location and any	471

tax exemptions granted under section 5709.28 of the Revised Code.	472
Sec. 931.99. Whoever violates division (A)(2) of section	473
931.07 of the Revised Code or section 931.08 of the Revised Code	474
shall be fined five hundred dollars. The clerk of the court that	475
receives payment of the fine money shall forward half of the money	476
to the board of township trustees of the township and half of the	477
money to the board of county commissioners of the county in which	478
the applicable agricultural security area is located.	479
In the case of an agricultural security area that is located	480
in more than one township, the clerk shall divide half of the fine	481
money in equal shares among the townships and shall forward the	482
appropriate portion to each board of township trustees. In the	483
case of an agricultural security area that is located in more than	484
one county, the clerk shall divide half of the fine money in equal	485
shares among the counties and shall forward the appropriate	486
portion to each board of county commissioners.	487
A board of township trustees or a board of county	488
commissioners may, but is not required to, use the fine money	489
received under this section for farmland preservation purposes.	490
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Sec. 5709.28. As used in this section, "qualifying	491
agricultural real property" means a building, structure,	492
improvement, or fixture that is used exclusively for agricultural	493
purposes, is located on land enrolled in an agricultural security	494
area established under Chapter 931. of the Revised Code, and has a	495
true value in money of twenty-five thousand dollars or more.	496
At the time of the establishment or renewal of an	497
agricultural security area or at any time during which land is	498
enrolled in an agricultural security area, a percentage of the	499
taxable value of qualifying agricultural real property first	500
appearing on the real and public utility property tax list in a	501

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tax year during the enrollment may be exempted from taxation. The	502
board of township trustees of each township in which the land that	503
is enrolled in the agricultural security area is located and the	504
board of county commissioners of each county in which the land is	505
located shall confer with each other and reach an agreement	506
concerning the tax exemption. At the time the agreement is	507
reached, the boards shall send written notice of the agreement to	508
the superintendent of each school district within the agricultural	509
security area. After the agreement is reached and the tax	510
exemption is granted, the qualifying agricultural real property	511
shall become exempt in the tax year following the year in which	512
the construction of the property is completed.	513
The agreement shall establish the percentage of the taxable	514
value of qualifying agricultural real property that is to be	515
exempted from taxation and the number of years that the tax	516
exemption will apply to that property. The agreement may specify	517
that the tax years during which the exemption will apply to the	518
property may extend past the scheduled expiration date of the	519
period of enrollment in the agricultural security area, provided	520
that the enrollment is renewed and otherwise continues during the	521
tax years that the exemption applies. The agreement shall not	522
exempt from taxation more than seventy-five per cent of the	523
taxable value of the qualifying agricultural real property. In	524
addition, the agreement may establish the maximum amount of the	525
value of the qualifying agricultural real property to which the	526
tax exemption may apply. Subsequent to the agreement establishing	527
that maximum amount, the owner of the property may request the	528
applicable boards to alter the agreement and increase the maximum	529
value of the property to which the tax exemption applies. The	530
agreement shall be reviewed annually by the tax incentive review	531
council in accordance with section 5709.85 of the Revised Code.	532

Each time that a renewal application is filed for an

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agricultural security area that involves qualifying agricultural	534
real property that has been the subject of an exemption that	535
expired on or before the date on which the previous period of	536
enrollment in an agricultural security area expired, the	537
applicable boards shall reach a new agreement concerning the	538
exemption before any of the boards adopts a resolution either	539
approving or rejecting the renewal application.	540
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The county auditor shall enter on the list of property 541 described in section 5713.07 of the Revised Code that is exempt 542 from taxation any qualifying agricultural real property that is 543 the subject of an exemption under this section. An application 544 shall not be required to be filed under section 5715.27 of the 545 Revised Code with respect to the exemption. The county auditor 546 shall remove the qualifying agricultural real property from the 547 list at the time that the county auditor discovers or is notified 548 under section 931.07 of the Revised Code that a withdrawal, 549 removal, or conversion of land from an agricultural security area 550 has occurred in a way that makes the qualifying agricultural real 551 property no longer eligible for the exemption. 552

If the county auditor removes qualifying agricultural real 553 property from the list of property that is exempt from taxation 554 and the owner of the removed property claimed a tax exemption 555 established under this section for a prior tax year, the amount of 556 tax otherwise imposed on the qualifying agricultural real property 557 that was the subject of the exemption shall be increased. The 558 amount of the increase shall equal the aggregate value of the tax 559 exemption received by the taxpayer under this section since the 560 agricultural security area was most recently approved for 561 establishment or renewal, as applicable, plus interest on that 562 amount at the average bank prime rate, as determined under section 563 929.02 of the Revised Code, at the time that the county auditor 564 removes the property from the list of property that is exempt from 565

taxation. The tax year in which the increase shall occur is	566
dependent upon the date on which the county auditor makes a	567
discovery or is notified under section 931.07 of the Revised Code	568
that a withdrawal, removal, or conversion of land from an	569
agricultural security area has occurred. If the discovery or	570
notification occurs prior to the date in a tax year on which the	571
county auditor delivers a copy of the general tax list to the	572
county treasurer under section 319.28 of the Revised Code, the	573
increase shall occur in the same tax year that the discovery or	574
notification occurred. If the discovery or notification occurs on	575
or after the date in a tax year on which the copy of the general	576
	577
tax list is delivered to the county treasurer, the increase shall	578
occur in the tax year that immediately follows the year in which	579
the discovery or notification occurred.	

Sec. 5709.85. (A) The legislative authority of a county, 580 township, or municipal corporation that grants an exemption from 581 taxation under Chapter 725. or 1728. or under section 3735.67, 582 5709.28, 5709.40, 5709.41, 5709.62, 5709.63, 5709.632, 5709.73, or 583 5709.78 of the Revised Code shall create a tax incentive review 584 council. The council shall consist of the following members: 585

(1) In the case of a municipal corporation eligible to 586 designate a zone under section 5709.62 of the Revised Code, the 587 chief executive officer or that officer's designee; a member of 588 the legislative authority of the municipal corporation, appointed 589 by the president of the legislative authority or, if the chief 590 executive officer of the municipal corporation is the president, 591 appointed by the president pro tempore of the legislative 592 authority; the county auditor or the county auditor's designee; 593 the chief financial officer of the municipal corporation or that 594 officer's designee; an individual appointed by the board of 595 education of each city, local, exempted village, and joint 596

597 vocational school district to which the instrument granting the 598 exemption applies; and two members of the public appointed by the 599 chief executive officer of the municipal corporation with the 600 concurrence of the legislative authority. At least four members of 601 the council shall be residents of the municipal corporation, and 602 at least one of the two public members appointed by the chief 603 executive officer shall be a minority. As used in division (A)(1) 604 of this section, a "minority" is an individual who is 605 African-American, Hispanic, or Native American.

- (2) In the case of a county or a municipal corporation that 606 is not eligible to designate a zone under section 5709.62 or 607 5709.632 of the Revised Code, three members appointed by the board 608 of county commissioners; two members from each municipal 609 corporation to which the instrument granting the tax exemption 610 applies, appointed by the chief executive officer with the 611 concurrence of the legislative authority of the respective 612 municipal corporations; two members of each township to which the 613 instrument granting the tax exemption applies, appointed by the 614 board of township trustees of the respective townships; the county 615 auditor or the county auditor's designee; and an individual 616 appointed by the board of education of each city, local, exempted 617 village, and joint vocational school district to which the 618 instrument granting the tax exemption applies. At least two 619 members of the council shall be residents of the municipal 620 corporations or townships to which the instrument granting the tax 621 exemption applies. 622
- (3) In the case of a township in which improvements are
 declared a public purpose under section 5709.73 of the Revised
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 Code, the board of township trustees; the county auditor or the
 county auditor's designee; and an individual appointed by the
 board of education of each city, local, exempted village, and
 joint vocational school district to which the instrument granting
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section 5709.28 of the Revised Code and whether a withdrawal,

removal, or conversion of land from an agricultural security area

established under Chapter 931. of the Revised Code has occurred in

a manner that makes the exempted property no longer eligible for

the exemption.

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On the basis of that determination the determinations, on or 660 before the first day of September of each year, the council shall submit to the legislative authority written recommendations for 662 continuation, modification, or cancellation of each agreement. 663

(2) Annually, the tax incentive review council shall review 664 all exemptions from property taxation resulting from the 665 declaration of public purpose improvements pursuant to section 666 5709.40, 5709.41, 5709.73, or 5709.78 of the Revised Code. The 667 review shall include such exemptions that were granted prior to 668 July 22, 1994, that continue to be in force and applicable to the 669 current year's property taxes. With respect to each improvement 670 for which an exemption is granted, the council shall determine the 671 increase in the true value of parcels of real property on which 672 improvements have been undertaken as a result of the exemption; 673 the value of improvements exempted from taxation as a result of 674 the exemption; and the number of new employees or employees 675 retained on the site of the improvement as a result of the 676 exemption. 677

Upon the request of a tax incentive review council, the county auditor, the housing officer appointed pursuant to section 3735.66 of the Revised Code, the owner of a new or remodeled structure or improvement, and the legislative authority of the county, township, or municipal corporation granting the exemption shall supply the council with any information reasonably necessary for the council to make the determinations required under division (C) of this section, including returns or reports filed pursuant to sections 5711.02, 5711.13, and 5727.08 of the Revised Code.

(D) Annually, the tax incentive review council shall review 687 the compliance of each recipient of a tax exemption under Chapter 688 725. or 1728. or section 3735.67, 5709.40, 5709.41, 5709.62, 689 5709.63, 5709.632, 5709.73, or 5709.78 of the Revised Code with 690 the nondiscriminatory hiring policies developed by the county, 691