As Passed by the House

125th General Assembly Regular Session 2003-2004

Am. Sub. H. B. No. 428

Representatives Reidelbach, Seitz, Schaffer, McGregor, Flowers, Fessler, Brinkman, Wagner, C. Evans, Schmidt, Collier, Aslanides, Young, Price, Allen, Strahorn, Calvert, Carano, Cates, Cirelli, Clancy, DeBose, DeGeeter, Distel, D. Evans, Gilb, Key, Latta, Niehaus, Otterman, T. Patton, Raga, Raussen, Schneider, Slaby, Taylor, Webster, Wolpert

A BILL

| То | amend sections 303.02, 503.29, 519.02, 2505.08, | 1 |
|----|--|----|
| | 2506.01, 2506.02, 2506.03, 2506.04, and 2907.01, | 2 |
| | to amend, for the purpose of adopting a new | 3 |
| | section number as indicated in parentheses, | 4 |
| | section 503.29 (503.53), to enact new sections | 5 |
| | 503.51 and 503.52 and sections 2506.05, 2506.06, | 6 |
| | 2506.07, 2506.08, 2907.38, 3768.01, 3768.02, | 7 |
| | 3768.03, 3768.04, 3768.05, 3768.06, and 3768.99, | 8 |
| | and to repeal sections 503.51, 503.52, 503.53, | 9 |
| | 503.54, 503.55, 503.56, 503.57, 503.58, 503.59, | 10 |
| | 503.65, and 503.99 of the Revised Code to | 11 |
| | generally regulate adult entertainment | 12 |
| | establishments; to permit townships to regulate | 13 |
| | the location and operation of those | 14 |
| | establishments; to create an expedited appeal from | 15 |
| | orders, adjudications, or decisions denying an | 16 |
| | application for, or suspending or revoking, a | 17 |
| | license or permit to locate or operate such an | 18 |
| | establishment; to create an expedited appeal in | 19 |
| | any case in which a court determines there is a | 20 |

| Am. Sub. H. B. No. 428 As Passed by the House | Page 2 |
|--|--------|
| threat of restraint of protected expression; and | 21 |
| to create the offense of permitting unlawful | 22 |
| operation of viewing booths depicting sexual | 23 |
| conduct. | 24 |
| BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO: | |
| Section 1. That sections 303.02, 503.29, 519.02, 2505.08, | 25 |
| 2506.01, 2506.02, 2506.03, 2506.04, and 2907.01 be amended, | 26 |
| section 503.29 (503.53) be amended for the purpose of adopting a | 27 |
| new section number as indicated in parentheses, and new sections | 28 |
| 503.51 and 503.52 and sections 2506.05, 2506.06, 2506.07, 2506.08, | 29 |
| 2907.38, 3768.01, 3768.02, 3768.03, 3768.04, 3768.05, 3768.06, and | 30 |
| 3768.99 of the Revised Code be enacted to read as follows: | 31 |
| Sec. 303.02. (A) For the purpose of promoting the public | 32 |
| health, safety, and morals, the board of county commissioners may | 33 |
| in accordance with a comprehensive plan regulate by resolution the | 34 |
| location, height, bulk, number of stories, and size of buildings | 35 |
| and other structures, including tents, cabins, and trailer | 36 |
| coaches, percentages of lot areas which may be occupied, set back | 37 |
| building lines, sizes of yards, courts, and other open spaces, the | 38 |
| density of population, the uses of buildings and other structures | 39 |
| including tents, cabins, and trailer coaches and the uses of land | 40 |
| for trade, industry, residence, recreation, or other purposes in | 41 |
| the unincorporated territory of such county, and for such purposes | 42 |
| may divide all or any part of the unincorporated territory of the | 43 |
| county into districts or zones of such number, shape, and area as | 44 |
| the board determines. All such regulations shall be uniform, for | 45 |

each class or kind of building or other structure or use,

zones.

throughout any district or zone, but the regulations in one

district or zone may differ from those in other districts or

46

47

Page 3

Am. Sub. H. B. No. 428

| (B) A board of township trustees that has adopted a | 80 |
|--|-----|
| resolution under division (A) of this section may provide for | 81 |
| criminal and civil sanctions for adult entertainment | 82 |
| establishments that violate regulations established by the | 83 |
| township under the resolution. All proceeds from criminal and | 84 |
| civil sanctions shall be applied initially to the payment of costs | 85 |
| incurred in the prosecution and enforcement of the resolution | 86 |
| adopted under division (A) of this section, including, but not | 87 |
| limited to, court costs, reasonable attorney's fees, and other | 88 |
| litigation expenses incurred by the county or township. | 89 |
| (C)(1) When it appears that a resolution adopted under | 90 |
| division (A) of this section or section 503.53 of the Revised Code | 91 |
| is being or is about to be violated, the legal counsel of the | 92 |
| township in which the violation is taking place may commence a | 93 |
| civil action to enjoin the violation. | 94 |
| (2) The legal counsel of a township may commence a civil | 95 |
| action under Chapter 3767. of the Revised Code to abate as a | 96 |
| nuisance any place in the unincorporated area of the township at | 97 |
| which a resolution adopted under division (A) of this section or | 98 |
| section 503.53 of the Revised Code is being or has been violated. | 99 |
| All proceeds from the sale of personal property or contents seized | 100 |
| pursuant to the action shall be applied initially to the payment | 101 |
| of costs incurred in the prosecution of the action and the costs | 102 |
| associated with the abatement and sale ordered under division (A) | 103 |
| of section 3767.06 of the Revised Code, including, but not limited | 104 |
| to, court costs, reasonable attorney's fees, and other litigation | 105 |
| expenses incurred by the county or township. Any proceeds | 106 |
| remaining after that initial application shall be deposited into | 107 |
| the township treasury and credited to the general fund. | 108 |
| | |
| Sec. 503.29 503.53 . (A) Resolutions of the type described in | 109 |

division $\frac{(B)(A)}{(A)}$ of section $\frac{503.65}{503.52}$ of the Revised Code may

(2) Criminal and civil sanctions for adult entertainment

establishments that violate regulations established by the

resolution.

137

138

| Sec. 519.02. (A) For the purpose of promoting the public | 140 |
|--|-----|
| health, safety, and morals, the board of township trustees may in | 141 |
| accordance with a comprehensive plan regulate by resolution the | 142 |
| location, height, bulk, number of stories, and size of buildings | 143 |
| and other structures, including tents, cabins, and trailer | 144 |
| coaches, percentages of lot areas which may be occupied, set back | 145 |
| building lines, sizes of yards, courts, and other open spaces, the | 146 |
| density of population, the uses of buildings and other structures | 147 |
| including tents, cabins, and trailer coaches, and the uses of land | 148 |
| for trade, industry, residence, recreation, or other purposes in | 149 |
| the unincorporated territory of such township, and for such | 150 |
| purposes may divide all or any part of the unincorporated | 151 |
| territory of the township into districts or zones of such number, | 152 |
| shape, and area as the board determines. All such regulations | 153 |
| shall be uniform for each class or kind of building or other | 154 |
| structure or use throughout any district or zone, but the | 155 |
| regulations in one district or zone may differ from those in other | 156 |
| districts or zones. | 157 |
| (B) A board of township trustees that pursuant to this | 158 |
| chapter regulates adult entertainment establishments, as defined | 159 |
| in section 3768.01 of the Revised Code, may modify its | 160 |
| administrative zoning procedures with regard to adult | 161 |
| entertainment establishments as the board determines necessary to | 162 |
| ensure that the procedures comply with all applicable | 163 |
| constitutional requirements. | 164 |
| Sec. 2505.08. In the case of an administrative-related appeal | 165 |
| other than an expedited appeal brought under sections 2506.05 to | 166 |
| 2506.08 of the Revised Code, within forty days after the filing of | 167 |
| a notice of appeal or the obtaining of a leave to appeal, as | 168 |
| described in section 2505.04 of the Revised Code, the | 169 |

administrative officer, agency, board, department, tribunal,

| commission, or other instrumentality whose final order is being | 171 |
|--|-----|
| appealed shall prepare and file in the court to which the appeal | 172 |
| is taken $_{7}$ a complete transcript of all the original papers, | 173 |
| testimony, and evidence offered, heard, and taken into | 174 |
| consideration in issuing the final order. The costs of the | 175 |
| transcript shall be taxed as part of the costs of the appeal. | 176 |
| Sec. 2506.01. Every (A) Except as otherwise provided in | 177 |
| sections 2506.05 to 2506.08 of the Revised Code, and except as | 178 |
| modified by this section and sections 2506.02 to 2506.04 of the | 179 |
| Revised Code, every final order, adjudication, or decision of any | 180 |
| officer, tribunal, authority, board, bureau, commission, | 181 |
| department, or other division of any political subdivision of the | 182 |
| state may be reviewed by the court of common pleas of the county | 183 |
| in which the principal office of the political subdivision is | 184 |
| located as provided in Chapter 2505. of the Revised Code , except | 185 |
| as modified by this chapter. | 186 |
| (B) The appeal provided in this chapter section is in | 187 |
| addition to any other remedy of appeal provided by law. | 188 |
| $\frac{1}{2}$ (C) As used in this chapter, "final order, adjudication, or | 189 |
| decision" means an order, adjudication, or decision that | 190 |
| determines rights, duties, privileges, benefits, or legal | 191 |
| relationships of a person, but does not include any order, | 192 |
| adjudication, or decision from which an appeal is granted by rule, | 193 |
| ordinance, or statute to a higher administrative authority if a | 194 |
| right to a hearing on such appeal is provided, or any order, | 195 |
| adjudication, or decision that is issued preliminary to or as a | 196 |
| result of a criminal proceeding. | 197 |
| Sec. 2506.02. Within forty days after filing the a notice of | 198 |
| appeal in relation to a final order, adjudication, or decision | 199 |

covered by division (A) of section 2506.01 of the Revised Code,

| the officer or body from which the appeal is taken, upon the | 201 |
|--|-----|
| filing of a praecipe by the appellant, shall prepare and file in | 202 |
| the court to which the appeal is taken, a complete transcript of | 203 |
| all the original papers, testimony, and evidence offered, heard, | 204 |
| and taken into consideration in issuing the final order, | 205 |
| adjudication, or decision appealed from . The costs of such <u>the</u> | 206 |
| transcript shall be taxed as a part of the costs of the appeal. | 207 |
| Sec. 2506.03. (A) The hearing of such an appeal taken in | 208 |
| relation to a final order, adjudication, or decision covered by | 209 |
| division (A) of section 2506.01 of the Revised Code shall proceed | 210 |
| as in the trial of a civil action, but the court shall be confined | 211 |
| to the transcript as filed pursuant to <u>under</u> section 2506.02 of | 212 |
| the Revised Code unless it appears, on the face of that transcript | 213 |
| or by affidavit filed by the appellant, that one of the following | 214 |
| applies: | 215 |
| (1) The transcript does not contain a report of all evidence | 216 |
| admitted or profferred <u>proffered</u> by the appellant÷. | 217 |
| (2) The appellant was not permitted to appear and be heard in | 218 |
| person, or by $rac{	ext{his}}{	ext{the appellant's}}$ attorney, in opposition to the | 219 |
| final order, adjudication, or decision appealed from, and to do | 220 |
| any of the following: | 221 |
| (a) Present $\frac{1}{1}$ the appellant's position, arguments, and | 222 |
| contentions; | 223 |
| (b) Offer and examine witnesses and present evidence in | 224 |
| support; | 225 |
| (c) Cross-examine witnesses purporting to refute his the | 226 |
| appellant's position, arguments, and contentions; | 227 |
| (d) Offer evidence to refute evidence and testimony offered | 228 |
| in opposition to $\frac{1}{1}$ the appellant's position, arguments, and | 229 |
| contentions; | 230 |

| (e) Proffer any such evidence into the record, if the | 231 |
|--|-----|
| admission of it is denied by the officer or body appealed from. | 232 |
| (3) The testimony adduced was not given under oath \div . | 233 |
| (4) The appellant was unable to present evidence by reason of | 234 |
| a lack of the power of subpoena by the officer or body appealed | 235 |
| from, or the refusal, after request, of such that officer or body | 236 |
| to afford the appellant opportunity to use the power of subpoena | 237 |
| when possessed by the officer or body \div . | 238 |
| (5) The officer or body failed to file with the transcript $_{	au}$ | 239 |
| conclusions of fact supporting the final order, adjudication, or | 240 |
| decision appealed from. | 241 |
| (B) If any circumstance described in divisions (A)(1) to (5) | 242 |
| of this section applies, the court shall hear the appeal upon the | 243 |
| transcript and such additional evidence as may be introduced by | 244 |
| any party. At the hearing, any party may call, as if on | 245 |
| cross-examination, any witness who previously gave testimony in | 246 |
| opposition to such <u>that</u> party. | 247 |
| Sec. 2506.04. The If an appeal is taken in relation to a | 248 |
| final order, adjudication, or decision covered by division (A) of | 249 |
| section 2506.01 of the Revised Code, the court may find that the | 250 |
| order, adjudication, or decision is unconstitutional, illegal, | 251 |
| arbitary arbitrary, capricious, unreasonable, or unsupported by | 252 |
| the preponderance of substantial, reliable, and probative evidence | 253 |
| on the whole record. Consistent with its findings, the court may | 254 |
| affirm, reverse, vacate, or modify the order, adjudication, or | 255 |
| decision, or remand the cause to the officer or body appealed from | 256 |
| with instructions to enter an order, adjudication, or decision | 257 |
| consistent with the findings or opinion of the court. The judgment | 258 |
| of the court may be appealed by any party on questions of law as | 259 |

provided in the Rules of Appellate Procedure and, to the extent

| not in conflict with those rules, Chapter 2505. of the Revised | 261 |
|--|-----|
| Code. | 262 |
| | |
| Sec. 2506.05. (A)(1) Except as modified by this section and | 263 |
| sections 2506.06 to 2506.08 of the Revised Code, every final | 264 |
| order, adjudication, or decision of any officer, tribunal, | 265 |
| authority, board, bureau, commission, department, or other | 266 |
| division of any political subdivision of the state denying an | 267 |
| application for, or suspending or revoking, a license or permit to | 268 |
| locate or operate an adult entertainment establishment, as defined | 269 |
| in section 3768.01 of the Revised Code or as similarly defined by | 270 |
| a political subdivision, may be reviewed by the court of common | 271 |
| pleas of the county in which the principal office of the political | 272 |
| subdivision is located as provided in Chapter 2505. of the Revised | 273 |
| Code. | 274 |
| (2) In addition to appeals brought pursuant to division | 275 |
| (A)(1) of this section, a court of common pleas may hear appeals | 276 |
| under this section and sections 2506.06 to 2506.08 of the Revised | 277 |
| Code in cases in which the court determines that there is a threat | 278 |
| of restraint of expression protected or presumptively protected | 279 |
| under the First Amendment to the United States Constitution or | 280 |
| under Section 11 of Article I, Ohio Constitution. | 281 |
| (B) An appellant seeking to have an appeal heard under this | 282 |
| section shall designate it as an expedited appeal by inserting the | 283 |
| words "Expedited Appeal Requested" in conspicuous typeface in the | 284 |
| caption of the notice of appeal. | 285 |
| (C) In an appeal under this section, if the political | 286 |
| subdivision does not object to the expedited appeal within three | 287 |
| days of the filing of the notice of appeal or if, over the | 288 |
| objection of the political subdivision, the court determines that | 289 |
| there is a threat of restraint of expression protected or | 290 |

order, adjudication, or decision appealed from, and to do any of

| Am. Sub. H. B. No. 428 As Passed by the House | Page 12 |
|--|---------|
| the following: | 321 |
| (a) Present the appellant's position, arguments, and | 322 |
| contentions; | 323 |
| (b) Offer and examine witnesses and present evidence in | 324 |
| support; | 325 |
| (c) Cross-examine witnesses purporting to refute the | 326 |
| appellant's position, arguments, and contentions; | 327 |
| (d) Offer evidence to refute evidence and testimony offered | 328 |
| in opposition to the appellant's position, arguments, and | 329 |
| contentions; | 330 |
| (e) Proffer any such evidence into the record, if the | 331 |
| admission of it is denied by the officer or body appealed from. | 332 |
| (3) The testimony adduced was not given under oath. | 333 |
| (4) The appellant was unable to present evidence by reason of | 334 |
| a lack of the power of subpoena by the officer or body appealed | 335 |
| from, or the refusal, after request, of that officer or body to | 336 |
| afford the appellant opportunity to use the power of subpoena when | 337 |
| possessed by the officer or body. | 338 |
| (5) The officer or body failed to file with the transcript | 339 |
| conclusions of fact supporting the final order, adjudication, or | 340 |
| decision appealed from. | 341 |
| (B) If any circumstance described in divisions (A)(1) to (5) | 342 |
| of this section applies, the court shall hear the appeal upon the | 343 |
| transcript and additional evidence as may be introduced by any | 344 |
| party. At the hearing, any party may call, as if on | 345 |
| cross-examination, any witness who previously gave testimony in | 346 |
| opposition to that party. | 347 |
| Sec. 2506.08. If an appeal is taken under section 2506.05 of | 348 |
| the Revised Code, the court may find that the order, adjudication, | 349 |

| or decision is unconstitutional, illegal, arbitrary, capricious, | 350 |
|--|-----|
| unreasonable, or unsupported by the preponderance of substantial, | 351 |
| reliable, and probative evidence on the whole record. Consistent | 352 |
| with its findings, the court may affirm, reverse, vacate, or | 353 |
| modify the order, adjudication, or decision, or remand the cause | 354 |
| to the officer or body appealed from with instructions to enter an | 355 |
| order, adjudication, or decision consistent with the findings or | 356 |
| opinion of the court. If the order, adjudication, or decision is | 357 |
| remanded to the officer or body appealed from with those | 358 |
| instructions, the officer or body shall enter the consistent | 359 |
| order, adjudication, or decision within five days after that | 360 |
| remand. The judgment of the court may be appealed by any party on | 361 |
| guestions of law as provided in the Rules of Appellate Procedure | 362 |
| and, to the extent not in conflict with those rules, Chapter 2505. | 363 |
| of the Revised Code. | 364 |
| or the nevided code. | |
| Sec. 2907.01. As used in sections 2907.01 to 2907.37 2907.38 | 365 |
| of the Revised Code: | 366 |

- (A) "Sexual conduct" means vaginal intercourse between a male 367 and female; anal intercourse, fellatio, and cunnilingus between 368 persons regardless of sex; and, without privilege to do so, the 369 insertion, however slight, of any part of the body or any 370 instrument, apparatus, or other object into the vaginal or anal 371 cavity of another. Penetration, however slight, is sufficient to 372
- (B) "Sexual contact" means any touching of an erogenous zone 374 of another, including without limitation the thigh, genitals, 375 buttock, pubic region, or, if the person is a female, a breast, 376 for the purpose of sexually arousing or gratifying either person. 377

complete vaginal or anal intercourse.

(C) "Sexual activity" means sexual conduct or sexual contact, 378 or both.

| (D) "Prostitute" means a male or female who promiscuously | 380 |
|--|-----|
| engages in sexual activity for hire, regardless of whether the | 381 |
| hire is paid to the prostitute or to another. | 382 |
| (E) "Harmful to juveniles" means that quality of any material | 383 |
| or performance describing or representing nudity, sexual conduct, | 384 |
| sexual excitement, or sado-masochistic abuse in any form to which | 385 |
| all of the following apply: | 386 |
| (1) The material or performance, when considered as a whole, | 387 |
| appeals to the prurient interest in sex of juveniles. | 388 |
| (2) The material or performance is patently offensive to | 389 |
| prevailing standards in the adult community as a whole with | 390 |
| respect to what is suitable for juveniles. | 391 |
| (3) The material or performance, when considered as a whole, | 392 |
| lacks serious literary, artistic, political, and scientific value | 393 |
| for juveniles. | 394 |
| (F) When considered as a whole, and judged with reference to | 395 |
| ordinary adults or, if it is designed for sexual deviates or other | 396 |
| specially susceptible group, judged with reference to that group, | 397 |
| any material or performance is "obscene" if any of the following | 398 |
| apply: | 399 |
| (1) Its dominant appeal is to prurient interest; | 400 |
| (2) Its dominant tendency is to arouse lust by displaying or | 401 |
| depicting sexual activity, masturbation, sexual excitement, or | 402 |
| nudity in a way that tends to represent human beings as mere | 403 |
| objects of sexual appetite; | 404 |
| (3) Its dominant tendency is to arouse lust by displaying or | 405 |
| depicting bestiality or extreme or bizarre violence, cruelty, or | 406 |
| brutality; | 407 |
| (4) Its dominant tendency is to appeal to scatological | 408 |

interest by displaying or depicting human bodily functions of

storage device.

| elimination in a way that inspires disgust or revulsion in persons | 410 |
|--|-----|
| with ordinary sensibilities, without serving any genuine | 411 |
| scientific, educational, sociological, moral, or artistic purpose; | 412 |
| (5) It contains a series of displays or descriptions of | 413 |
| sexual activity, masturbation, sexual excitement, nudity, | 414 |
| bestiality, extreme or bizarre violence, cruelty, or brutality, or | 415 |
| human bodily functions of elimination, the cumulative effect of | 416 |
| which is a dominant tendency to appeal to prurient or scatological | 417 |
| interest, when the appeal to such an interest is primarily for its | 418 |
| own sake or for commercial exploitation, rather than primarily for | 419 |
| a genuine scientific, educational, sociological, moral, or | 420 |
| artistic purpose. | 421 |
| (G) "Sexual excitement" means the condition of human male or | 422 |
| female genitals when in a state of sexual stimulation or arousal. | 423 |
| (H) "Nudity" means the showing, representation, or depiction | 424 |
| of human male or female genitals, pubic area, or buttocks with | 425 |
| less than a full, opaque covering, or of a female breast with less | 426 |
| than a full, opaque covering of any portion thereof below the top | 427 |
| of the nipple, or of covered male genitals in a discernibly turgid | 428 |
| state. | 429 |
| (I) "Juvenile" means an unmarried person under the age of | 430 |
| eighteen. | 431 |
| (J) "Material" means any book, magazine, newspaper, pamphlet, | 432 |
| poster, print, picture, figure, image, description, motion picture | 433 |
| film, phonographic record, or tape, or other tangible thing | 434 |
| capable of arousing interest through sight, sound, or touch and | 435 |
| includes an image or text appearing on a computer monitor, | 436 |
| television screen, liquid crystal display, or similar display | 437 |
| device or an image or text recorded on a computer hard disk, | 438 |
| computer floppy disk, compact disk, magnetic tape, or similar data | 439 |

| (K) "Performance" means any motion picture, preview, trailer, | 441 |
|---|-----|
| play, show, skit, dance, or other exhibition performed before an | 442 |
| audience. | 443 |
| (L) "Spouse" means a person married to an offender at the | 444 |
| time of an alleged offense, except that such person shall not be | 445 |
| considered the spouse when any of the following apply: | 446 |
| (1) When the parties have entered into a written separation | 447 |
| agreement authorized by section 3103.06 of the Revised Code; | 448 |
| (2) During the pendency of an action between the parties for | 449 |
| annulment, divorce, dissolution of marriage, or legal separation; | 450 |
| (3) In the case of an action for legal separation, after the | 451 |
| effective date of the judgment for legal separation. | 452 |
| (M) "Minor" means a person under the age of eighteen. | 453 |
| (N) "Mental health client or patient" has the same meaning as | 454 |
| in section 2305.51 of the Revised Code. | 455 |
| (O) "Mental health professional" has the same meaning as in | 456 |
| section 2305.115 of the Revised Code. | 457 |
| (P) "Sado-masochistic abuse" means flagellation or torture by | 458 |
| or upon a person or the condition of being fettered, bound, or | 459 |
| otherwise physically restrained. | 460 |
| | |
| Sec. 2907.38. (A) As used in this section: | 461 |
| (1) "Commercial establishment" means an entity that is open | 462 |
| to the public and to which either of the following applies: | 463 |
| (a) It has a substantial or significant portion of its stock | 464 |
| in trade of the sale, rental, or viewing of visual materials or | 465 |
| performances depicting sexual conduct. | 466 |
| (b) It has as a principal business purpose the sale, rental, | 467 |
| or viewing of visual materials or performances depicting sexual | 468 |

other proper purpose and by or to a physician, psychologist,

portion of its interior business or advertising to, or maintains a

substantial section of its sales or display space for the sale or

528

| rental of any of the following: | 530 |
|--|-----|
| (a) Books, magazines, periodicals, or other printed matter, | 531 |
| or photographs, films, motion pictures, video cassettes, compact | 532 |
| discs, slides, or other visual representations, that are | 533 |
| characterized by their emphasis upon the exhibition or description | 534 |
| of specified sexual activities or specified anatomical areas; | 535 |
| (b) Instruments, devices, or paraphernalia that are designed | 536 |
| for use or marketed primarily for stimulation of human genital | 537 |
| organs or for sadomasochistic use or abuse of self or others. | 538 |
| (2) An establishment may have other principal business | 539 |
| purposes that do not involve the offering for sale, rental, or | 540 |
| viewing of materials exhibiting or describing specified sexual | 541 |
| activities or specified anatomical areas and still be categorized | 542 |
| as an adult bookstore, adult novelty store, or adult video store. | 543 |
| The existence of other principal business purposes does not exempt | 544 |
| an establishment from being categorized as an adult bookstore, | 545 |
| adult novelty store, or adult video store so long as one of its | 546 |
| principal business purposes is offering for sale or rental, for | 547 |
| some form of consideration, such materials that exhibit or | 548 |
| describe specified sexual activities or specified anatomical | 549 |
| areas. | 550 |
| (C) "Adult cabaret" means a nightclub, bar, juice bar, | 551 |
| restaurant, bottle club, or similar commercial establishment, | 552 |
| whether or not alcoholic beverages are served, that regularly | 553 |
| features any of the following: | 554 |
| (1) Persons who appear in a state of nudity or seminudity; | 555 |
| (2) Live performances that are characterized by the exposure | 556 |
| of specified anatomical areas or specified sexual activities; | 557 |
| (3) Films, motion pictures, video cassettes, slides, or other | 558 |
| photographic reproductions that are distinguished or characterized | 559 |

(H) "Distinguished or characterized by their emphasis upon"

(iii) Not more than one nude or seminude model is on the

premises at any one time.

619

| (J) "Nudity," "nude," or "state of nudity" means the showing | 621 |
|--|-----|
| of the human male or female genitals, pubic area, vulva, anus, | 622 |
| anal cleft, or cleavage with less than a fully opaque covering; or | 623 |
| the showing of the female breasts with less than a fully opaque | 624 |
| covering of any part of the nipple. | 625 |
| (K) "Regularly features" or "regularly shown" means a | 626 |
| consistent or substantial course of conduct, such that the films | 627 |
| or performances exhibited constitute a substantial portion of the | 628 |
| films or performances offered as a part of the ongoing business of | 629 |
| the adult entertainment establishment. | 630 |
| (L) "Seminude" or "state of seminudity" means a state of | 631 |
| dress in which opaque clothing covers not more than the genitals, | 632 |
| pubic region, and nipple of the female breast, as well as portions | 633 |
| of the body covered by supporting straps or devices. | 634 |
| (M)(1) "Sexual encounter establishment" means a business or | 635 |
| commercial establishment that, as one of its principal business | 636 |
| purposes, offers for any form of consideration a place where | 637 |
| either of the following occur: | 638 |
| (a) Two or more persons may congregate, associate, or consort | 639 |
| for the purpose of engaging in specified sexual activities. | 640 |
| (b) Two or more persons appear nude or seminude for the | 641 |
| purpose of displaying their nude or seminude bodies for their | 642 |
| receipt of consideration or compensation in any type or form. | 643 |
| (2) An establishment where a medical practitioner, | 644 |
| psychologist, psychiatrist, or similar professional person | 645 |
| licensed by the state engages in medically approved and recognized | 646 |
| therapy, including, but not limited to, massage therapy, as | 647 |
| regulated pursuant to section 4731.15 of the Revised Code, is not | 648 |
| <u>a "sexual encounter establishment."</u> | 649 |
| (N) "Specified anatomical areas" means the cleft of the | 650 |

Am. Sub. H. B. No. 428

| individual gaining entrance to the adult entertainment | 681 |
|--|-----|
| establishment by checking the identification presented, at the | 682 |
| time of entrance, to ascertain that the description on the | 683 |
| identification compared with the appearance of the individual and | 684 |
| that the identification had not been altered in any way. | 685 |
| (3) The operator, employee, agent, or independent contractor | 686 |
| had reason to believe that the individual gaining entrance to the | 687 |
| adult entertainment establishment was at least eighteen years of | 688 |
| age. | 689 |
| (D) In any criminal action in which the affirmative defense | 690 |
| described in division (C) of this section is raised, the registrar | 691 |
| of motor vehicles or the deputy registrar who issued a driver's or | 692 |
| commercial driver's license or an identification card under | 693 |
| sections 4507.50 and 4507.52 of the Revised Code shall be | 694 |
| permitted to submit certified copies of the records, in the | 695 |
| registrar's or deputy registrar's possession, of the issuance of | 696 |
| the license or identification card in question, in lieu of the | 697 |
| testimony of the personnel of the bureau of motor vehicles in the | 698 |
| action. | 699 |
| Sec. 3768.03. No adult entertainment establishment shall be | 701 |
| open for business at any time before ten a.m. or after eleven | 702 |
| p.m., except that an adult entertainment establishment that holds | 703 |
| a liquor permit pursuant to Chapter 4303. of the Revised Code may | 704 |
| remain open pursuant to the terms of the permit but may not | 705 |
| conduct adult entertainment during the hours granted by the permit | 706 |
| that are before ten a.m. or after eleven p.m. except for | 707 |
| performances by persons who appear in a state of seminudity and | 708 |
| not in a state of nudity. | 709 |
| Sec. 3768.04. The following requirements shall apply to an | 710 |
| | 0 |

adult entertainment establishment that regularly features persons

| who appear in a state of nudity or seminudity or that regularly | 712 |
|--|-----|
| features live performances characterized by their emphasis upon | 713 |
| the display or simulation of specified sexual activities: | 714 |
| (A) No person, while nude, knowingly shall do any of the | 715 |
| following: | 716 |
| (1) Appear in the view of any patron, customer, or client | 717 |
| unless the person remains at least six feet from the patron, | 718 |
| customer, or client and on a stage at least two feet above the | 719 |
| floor; | 720 |
| (2) Receive any pay or gratuity directly from any patron, | 721 |
| customer, or client; | 722 |
| (3) Touch any patron, customer, or client, or the clothing of | 723 |
| any patron, customer, or client. | 724 |
| (B) No person, while on the premises of this type of adult | 725 |
| entertainment establishment, knowingly shall do any of the | 726 |
| following: | 727 |
| (1) Give any pay or gratuity directly to another person who | 728 |
| is nude; | 729 |
| (2) Touch any person while that person is nude, or touch the | 730 |
| clothing or costume of any person while that person is nude or | 731 |
| seminude. | 732 |
| (C) No owner, manager, agent or designee of an owner or | 733 |
| manager, or employee of an adult entertainment establishment shall | 734 |
| knowingly permit any person, regardless of whether the person was | 735 |
| hired or engaged as an employee or independent contractor, to | 736 |
| violate division (A) or (B) of this section. | 737 |
| (D) Nothing in this section prohibits a patron, customer, or | 738 |
| client from indirectly giving any pay or gratuity to another | 739 |
| person who is nude or seminude, such as placing the pay or | 740 |

gratuity in a tip jar.

741

770

| gracuity in a cip jar. | |
|--|-----|
| Sec. 3768.05. (A) If an alleged violation of this chapter has | 742 |
| occurred or is occurring, the attorney general, the prosecuting | 743 |
| attorney of the county, the city director of law, village | 744 |
| solicitor, or other similar chief legal officer of the municipal | 745 |
| corporation, or the township law director may commence a civil | 746 |
| action in the court of common pleas of the county in which the | 747 |
| violation has occurred or is occurring for injunctive relief | 748 |
| against the person who has violated or is violating this chapter. | 749 |
| The court of common pleas has jurisdiction to grant, and shall | 750 |
| grant, temporary and permanent injunctive relief upon a showing | 751 |
| that the person against whom the action is brought has violated or | 752 |
| is violating this chapter. | 753 |
| (B) Premises used or occupied for repeated violations of this | 754 |
| chapter constitute a nuisance subject to abatement pursuant to | 755 |
| sections 3767.01 to 3767.99 of the Revised Code. | 756 |
| (C) This chapter does not affect legal or equitable causes of | 757 |
| action or remedies, under common law or statute to abate nuisances | 758 |
| or prevent the state or any municipal corporation, township, or | 759 |
| person from exercising equitable rights under common law or | 760 |
| statute to abate nuisances. | 761 |
| | |
| Sec. 3768.06. Nothing in this chapter preempts or prevents | 762 |
| political subdivisions in this state from adopting or enforcing | 763 |
| additional lawful and reasonable restrictions, licensing | 764 |
| requirements, zoning or other regulations, or other civil or | 765 |
| administrative provisions pertaining to the location, | 766 |
| configuration, code compliance, or other aspects of the business | 767 |
| operations of adult entertainment establishments except that those | 768 |
| regulations shall not be in conflict with any provision in Chapter | 760 |

4303. of the Revised Code, or with any rule adopted by the

| division of liquor control pursuant to that chapter, that | 771 |
|--|-----|
| regulates establishments that hold a liquor permit. | 772 |
| | |
| Sec. 3768.99. (A) Whoever violates division (A) of section | 773 |
| 3768.02, section 3768.03, or section 3768.04 of the Revised Code | 774 |
| is guilty of a misdemeanor of the first degree. Each day a person | 775 |
| violates any of these divisions constitutes a separate offense. | 776 |
| (B) Whoever violates division (B) of section 3768.02 of the | 777 |
| Revised Code is guilty of a misdemeanor of the fourth degree. | 778 |
| | |
| Section 2. That existing sections 303.02, 503.29, 519.02, | 779 |
| 2505.08, 2506.01, 2506.02, 2506.03, 2506.04, and 2907.01 and | 780 |
| sections 503.51, 503.52, 503.53, 503.54, 503.55, 503.56, 503.57, | 781 |
| 503.58, 503.59, 503.65, and 503.99 of the Revised Code are hereby | 782 |
| repealed. | 783 |
| Section 3. In enacting sections 3768.01, 3768.02, 3768.03, | 784 |
| 3768.04, 3768.05, 3768.06, and 3768.99 of the Revised Code, the | 785 |
| General Assembly makes the following statement of intent and | 786 |
| findings: | 787 |
| (A)(1) Adult entertainment establishments require special | 788 |
| supervision from the public safety agencies of this state in order | 789 |
| to protect and preserve the health, safety, morals, and welfare of | 790 |
| the patrons and employees of the businesses as well as the | 791 |
| citizens of this state. | 792 |
| (2) The General Assembly finds that adult entertainment | 793 |
| establishments are frequently used for unlawful sexual activities, | 794 |
| including prostitution and sexual liaisons of a casual nature. | 795 |
| (3) The concern over sexually transmitted diseases is a | 796 |
| legitimate health concern of this state that demands reasonable | 797 |
| regulation of adult entertainment establishments in order to | 798 |
| protect the health and well-being of the citizens. | 799 |

| (4) Minimal regulations are a legitimate and reasonable means | 800 |
|--|-----|
| of accountability to ensure that operators of adult entertainment | 801 |
| establishments comply with reasonable regulations and to ensure | 802 |
| that operators do not knowingly allow their establishments to be | 803 |
| used as places of illegal sexual activity or solicitation. | 804 |
| (5) There is convincing documented evidence that adult | 805 |
| entertainment establishments, because of their very nature, have a | 806 |
| deleterious effect on both the existing businesses around them and | 807 |
| the surrounding residential areas adjacent to them and cause | 808 |
| increased crime, particularly in the overnight hours, and the | 809 |
| downgrading of property values. | 810 |
| (6) The General Assembly desires to minimize and control | 811 |
| these adverse effects and by minimizing and controlling these | 812 |
| adverse effects to protect the health, safety, and welfare of the | 813 |
| citizenry; protect the citizens from increased crime; preserve the | 814 |
| quality of life; preserve the property values and character of | 815 |
| surrounding neighborhoods; and deter the spread of urban blight. | 816 |
| (7) The General Assembly has determined that local zoning and | 817 |
| other locational criteria alone do not adequately protect the | 818 |
| health, safety, and general welfare of the people of this state. | 819 |
| (8) It is not the intent of the General Assembly in enacting | 820 |
| this chapter to suppress any speech activities protected by the | 821 |
| First Amendment but to enact a content-neutral statute that | 822 |
| addresses the secondary effects of adult entertainment | 823 |
| establishments. | 824 |
| (9) It is not the intent of the General Assembly to condone | 825 |
| or legitimize the distribution of obscene material, and the | 826 |
| General Assembly recognizes that state and federal law prohibits | 827 |
| the distribution of obscene materials and expects and encourages | 828 |
| state law enforcement officials to enforce state obscenity | 829 |

statutes against any such illegal activities in this state.

| (B) It is the intent of the General Assembly in enacting | 831 |
|--|-----|
| Chapter 3768. of the Revised Code to regulate adult entertainment | 832 |
| establishments in order to promote the health, safety, morals, and | 833 |
| general welfare of the citizens of this state and to establish | 834 |
| reasonable and uniform regulations to prevent the deleterious | 835 |
| secondary effects of adult entertainment establishments within | 836 |
| this state. The provisions of Chapter 3768. of the Revised Code | 837 |
| have neither the purpose nor effect of imposing a limitation or | 838 |
| restriction on the content of any communicative materials, | 839 |
| including sexually oriented materials. Similarly, it is not the | 840 |
| intent nor effect of the General Assembly in enacting Chapter | 841 |
| 3768. of the Revised Code to restrict or deny access by adults to | 842 |
| sexually oriented materials protected by the First Amendment, or | 843 |
| to deny access by the distributors and exhibitors of adult | 844 |
| entertainment and adult materials to their intended market. | 845 |
| Neither is it the intent nor effect of the General Assembly in | 846 |
| enacting Chapter 3768. of the Revised Code to condone or | 847 |
| legitimize the distribution or exhibition of obscene material. | 848 |
| | |

(C) Based on evidence concerning the adverse secondary 849 effects of adult uses on communities presented in hearings and in 850 reports made available to the legislature and on findings 851 incorporated in the cases of City of Erie v. Pap's A.M. (2000), 852 529 U.S. 277; Barnes v. Glen Theatre, Inc. (1991), 501 U.S. 560; 853 City of Renton v. Playtime Theatres, Inc. (1986), 475 U.S. 41; 854 Young v. American Mini Theatres (1976), 426 U.S. 50; California v. 855 LaRue (1972), 409 U.S. 109; DLS, Inc. v. City of Chattanooga (6th 856 Cir. 1997) 107 F.3d 403; East Brooks Books, Inc. v. City of 857 Memphis, (6th Cir. 1995), 48 F.3d 220; Harris v. Fitchville 858 Township Trustees (N.D. Ohio 2000), 99 F. Supp.2d 837; Bamon Corp. 859 v. City of Dayton (S.D. Ohio 1990), 730 F. Supp. 90, aff'd (6th 860 Cir. 1991), 923 F.2d 470; Broadway Books v. Roberts (E.D. Tenn. 861 1986), 642 F. Supp. 486; Bright Lights, Inc. v. City of Newport 862

| (E.D. Ky. 1993), 830 F. Supp. 378; Richland Bookmart v. Nichols | 863 |
|--|-----|
| (6th Cir. 1998), 137 F.3d 435; Deja Vu v. Metro Government (6th | 864 |
| Cir. 1999), 1999 U.S. App. LEXIS 535; Threesome Entertainment v. | 865 |
| Strittmather (N.D. Ohio 1998), 4 F.Supp.2d 710; J.L. Spoons, Inc. | 866 |
| v. City of Brunswick (N.D. Ohio 1999), 49 F. Supp.2d 1032; | 867 |
| Triplett Grille, Inc. v. City of Akron (6th Cir. 1994) 40 F.3d | 868 |
| 129; Nightclubs, Inc. v. City of Paducah (6th Cir. 2000), 202 F.3d | 869 |
| 884; O'Connor v. City and County of Denver (10th Cir. 1990), 894 | 870 |
| F.2d 1210; Deja Vu of Nashville, Inc., et al. v. Metropolitan | 871 |
| Government of Nashville and Davidson County (6th Cir. 2001), 2001 | 872 |
| U.S. App. LEXIS 26007; State of Ohio ex rel. Rothal v. Smith (Ohio | 873 |
| C.P. 2002), Summit C.P. No. CV 01094594; Z.J. Gifts D-2, L.L.C. v. | 874 |
| City of Aurora (10th Cir. 1998), 136 F.3d 683; Connection Distrib. | 875 |
| Co. v. Reno (6th Cir. 1998), 154 F.3d 281; Sundance Assocs. v. | 876 |
| Reno (10th Cir. 1998), 139 F.3d 804; American Library Association | 877 |
| v. Reno (D.C. Cir. 1994), 33 F.3d 78; American Target Advertising, | 878 |
| Inc. v. Giani (10th Cir. 2000), 199 F.3d 1241; and other cases and | 879 |
| on reports of secondary effects occurring in and around adult | 880 |
| entertainment establishments in Phoenix, Arizona (1984); | 881 |
| Minneapolis, Minnesota (1980); Houston, Texas (1983); | 882 |
| Indianapolis, Indiana (1984); Amarillo, Texas (1977); Garden | 883 |
| Grove, California (1991); Los Angeles, California (1977); | 884 |
| Whittier, California (1978); Austin, Texas (1986); Seattle, | 885 |
| Washington (1989); Oklahoma City, Oklahoma (1986); Cleveland, Ohio | 886 |
| (1977); Dallas, Texas (1997); St. Croix County, Wisconsin (1993); | 887 |
| Bellevue, Washington (1998); Newport News, Virginia (1996); | 888 |
| Tucson, Arizona (1990); St. Paul, Minnesota (1988); Oklahoma City, | 889 |
| Oklahoma (1986 and 1992); Beaumont, Texas (1982); New York, New | 890 |
| York (1994); Ellicottville, New York (1998); Des Moines, Iowa | 891 |
| (1984); Islip, New York (1980); Adams County, Colorado (1987); | 892 |
| Manatee County, Florida (1987); New Hanover County, North Carolina | 893 |
| (1989); Las Vegas, Nevada (1978); Cattaraugas County, New York | 894 |
| (1998); Cleburne, Texas (1997); Dallas, Texas (1997); El Paso, | 895 |

| Texas (1986); New York Times Square study (1994); Report to ACLJ | 896 |
|--|-----|
| on the Secondary Impacts of Sex Oriented Businesses (1996); the | 897 |
| findings from the Report of the Attorney General's Working Group | 898 |
| On The Regulation Of Sexually Oriented Businesses (June 6, 1989, | 899 |
| State of Minnesota); and on testimony to Congress in 136 Cong. | 900 |
| Rec. S. 8987; 135 Cong. Rec. S. 14519; 135 Cong. Rec. S. 5636, 134 | 901 |
| Cong. Rec. E. 3750; and also on findings from the paper entitled | 902 |
| "Stripclubs According to Strippers: Exposing Workplace Sexual | 903 |
| Violence," by Kelly Holsopple, Program Director, Freedom and | 904 |
| Justice Center for Prostitution Resources, Minneapolis, Minnesota; | 905 |
| and from "Sexually Oriented Businesses: An Insider's View," by | 906 |
| David Sherman, presented to the Michigan House Committee on Ethics | 907 |
| and Constitutional Law, Jan. 12, 2000; and from various other | 908 |
| police reports, testimony, newspaper reports, and other | 909 |
| documentary evidence, the General Assembly finds: | 910 |
| | |

- (1) Adult entertainment establishments lend themselves to 911 ancillary unlawful and unhealthy activities that are presently 912 uncontrolled by the operators of the establishments. Further, 913 there is presently no statewide mechanism to make the owners of 914 these establishments responsible for the activities that occur on 915 their premises.
- (2) Certain employees of adult entertainment establishments, 917 as defined in section 3768.01 of the Revised Code as adult 918 theaters and cabarets, engage in a higher incidence of certain 919 types of illicit sexual behavior than employees of other 920 establishments.
- (3) Sexual acts, including masturbation and oral and anal 922 sex, occur at adult entertainment establishments, especially those 923 that provide private or semiprivate booths or cubicles for viewing 924 films, videos, or live sex shows. The "couch dances" or "lap 925 dances" that frequently occur in adult entertainment 926 establishments featuring live nude or seminude dancers constitute 927

citizens of this state.

| (11) The number of cases of gonorrhea in the United States | 958 |
|--|-----|
| reported annually remains at a high level, with over one-half | 959 |
| million cases being reported in 1990. | 960 |
| (12) The Surgeon General of the United States in his report | 961 |
| of October 22, 1986, has advised the American public that AIDS and | 962 |
| HIV infection may be transmitted through sexual contact, | 963 |
| intravenous drug abuse, and exposure to infected blood and blood | 964 |
| components, and from an infected mother to her newborn. | 965 |
| (13) According to the best scientific evidence, AIDS and HIV | 966 |
| infection, as well as syphilis and gonorrhea, are principally | 967 |
| transmitted by sexual acts. | 968 |
| (14) Sanitary conditions in some adult entertainment | 969 |
| establishments are unhealthy, in part, because the activities | 970 |
| conducted there are unhealthy, and, in part, because of the | 971 |
| unregulated nature of the activities and the failure of the owners | 972 |
| and the operators of the facilities to self-regulate those | 973 |
| activities and maintain those facilities. | 974 |
| (15) The findings noted in divisions (C)(1) to (14) of this | 975 |
| section raise substantial governmental concerns. | 976 |
| (16) Adult entertainment establishments have operational | 977 |
| characteristics that should be reasonably regulated in order to | 978 |
| protect those substantial governmental concerns. | 979 |
| (17) The enactment of Chapter 3768. of the Revised Code will | 980 |
| promote the general welfare, health, morals, and safety of the | 981 |