

As Introduced

**125th General Assembly
Regular Session
2003-2004**

H. B. No. 548

**Representatives Skindell, S. Smith, Price, Sferra, Cirelli, S. Patton, Sykes,
Barrett, Miller, Key, Beatty, Koziura, Woodard**

A B I L L

To enact sections 3922.01 to 3922.15, 3922.21 to 1
3922.28, 3922.31, 3922.32, and 3922.33 of the 2
Revised Code to establish and operate the Ohio 3
Health Care Plan to provide universal health care 4
coverage to all Ohio residents. 5

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3922.01, 3922.02, 3922.03, 3922.04, 6
3922.05, 3922.06, 3922.07, 3922.08, 3922.09, 3922.10, 3922.11, 7
3922.12, 3922.13, 3922.14, 3922.15, 3922.21, 3922.22, 3922.23, 8
3922.24, 3922.25, 3922.26, 3922.27, 3922.28, 3922.31, 3922.32, and 9
3922.33 of the Revised Code be enacted to read as follows: 10

Sec. 3922.01. As used in this chapter: 11

(A) "Blind trust" means an independently managed trust in 12
which the beneficiary has no management rights and in which the 13
beneficiary is not given notice of alterations in or other 14
dispositions of the stock, mutual funds, or other property subject 15
to the trust. 16

(B) "Health care facility" means any facility, except a 17
health care practitioner's office, that provides preventive, 18
diagnostic, therapeutic, acute convalescent, rehabilitation, 19

mental health, mental retardation, intermediate care, or skilled nursing services.

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(C) "Provider" means a hospital or other health care facility, and physicians, podiatrists, dentists, pharmacists, chiropractors, and other health care personnel, licensed, certified, accredited, or otherwise authorized in this state to furnish health care services.

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Sec. 3922.02. (A)(1) There is hereby created the Ohio health care plan, which shall be administered by the Ohio health care agency under the direction of the Ohio health care board.

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(2) The Ohio health care plan shall provide universal and affordable health care coverage for all Ohio residents, consisting of a comprehensive benefit package that includes benefits for prescription drugs. The Ohio health care plan shall work simultaneously to control health care costs, control health care spending, achieve measurable improvement in health care outcomes, increase all parties' satisfaction with the health care system, implement policies that strengthen and improve culturally and linguistically sensitive care, and develop an integrated health care database to support health care planning.

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(B) There is hereby created the Ohio health care agency. The Ohio health care agency shall administer the Ohio health care plan and is the sole agency authorized to accept applicable grants-in-aid from the federal and state government, using the funds in order to secure full compliance with provisions of state and federal law and to carry out the purposes of sections 3922.01 to 3922.33 of the Revised Code. All grants-in-aid accepted by the Ohio health care agency shall be deposited into the Ohio health care fund established under section 3922.09 of the Revised Code.

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Sections 101.82 to 101.87 of the Revised Code do not apply to

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the Ohio health care agency.

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Sec. 3922.03. (A) There is hereby created the Ohio health care board. The Ohio health care board shall consist of fifteen voting members, consisting of the director of health and fourteen members elected in accordance with this section.

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(B) For purposes of representation on the Ohio health care board, the state shall be divided into seven regions each composed of designated counties as follows:

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(1) Region 1: Ashtabula, Cuyahoga, Geauga, Lake, Lorain;

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(2) Region 2: Allen, Auglaize, Defiance, Erie, Fulton, Hancock, Henry, Huron, Lucas, Mercer, Ottawa, Paulding, Putnam, Sandusky, Seneca, Van Wert, Williams, Wood;

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(3) Region 3: Athens, Belmont, Coshocton, Gallia, Guernsey, Harrison, Hocking, Jackson, Jefferson, Lawrence, Meigs, Monroe, Morgan, Muskingum, Noble, Perry, Pike, Ross, Scioto, Vinton, Washington;

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(4) Region 4: Adams, Brown, Butler, Clermont, Clinton, Hamilton, Highland, Warren;

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(5) Region 5: Crawford, Delaware, Fairfield, Fayette, Franklin, Hardin, Knox, Licking, Logan, Madison, Marion, Morrow, Pickaway, Union, Wyandot;

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(6) Region 6: Ashland, Carroll, Columbiana, Holmes, Mahoning, Medina, Portage, Richland, Stark, Summit, Trumbull, Tuscarawas, Wayne;

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(7) Region 7: Champaign, Clark, Darke, Greene, Miami, Montgomery, Preble, Shelby.

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(C)(1) The health commissioner of the most populous county in each region shall convene a meeting of all county and city health commissioners in the region within ninety days following the

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effective date of this section. If there are two or more health districts located wholly or partially in the most populous county of the region, the health commissioner of the health district with the largest territorial jurisdiction in that county shall convene the meeting of all county and city health commissioners within ninety days following the effective date of this section.

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(2) At the meeting called pursuant to division (C)(1) of this section, the county and city health commissioners in each region shall elect one resident from each county in the region to represent the county on a regional health advisory committee established for that region. The county and city health commissioners also shall set a date, not sooner than one hundred days and not later than one hundred ten days after the effective date of this section, for the initial meeting of the regional health advisory committee.

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(3) Following the initial meetings of county and city health commissioners called pursuant to division (C)(1) of this section, the county and city health commissioners in each region shall convene a meeting every two years to elect representatives to the regional health advisory committee in accordance with this division. Each biennial meeting shall be held within five days of the same day of the same month as the initial meeting.

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(4) Each representative elected under this division shall hold office for two years, starting on the date of the representative's election. Any individual appointed to fill a vacancy occurring prior to the expiration of the term for which a representative is elected shall hold office for the remainder of the predecessor's term.

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(D)(1) Each of the seven regional health advisory committees shall elect a chairperson from among the representatives to their committees. Each chairperson shall convene and preside over the

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initial meeting of that regional health advisory committee on the
date set pursuant to division (C) of this section. At the initial
meeting of the regional health advisory committees, the
committees' representatives shall elect two residents from the
region to represent that region as members of the Ohio health care
board. One of the two residents elected from each region to serve
on the Ohio health care board shall be a resident of the region's
most populous county and the other shall be a resident of any
county in the region other than the region's most populous county.

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Except for the elections to the Ohio health care board at the
initial meeting of each regional health advisory committee, each
resident elected to the board shall be elected to a two-year term
of office. At the initial meeting, the resident from the most
populous county in the region shall be elected to a term of three
years.

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(2) Annually, beginning in the second year following the
initial elections to the Ohio health care board, the chairperson
of each regional health advisory committee shall convene a meeting
within five calendar days of the same date of the same month as
the initial meeting of that regional health advisory committee to
elect a resident from the region to serve as a member of the Ohio
health care board. The regional health advisory committee shall
elect a resident of a county as is necessary to meet the
representation requirements set by division (D)(1) of this
section. No individual may serve as a member of the Ohio health
care board for more than four consecutive terms.

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(3) In addition to meeting for the election of Ohio health
care board members, the regional health advisory committees shall
meet as necessary to fulfill any functions and responsibilities
assigned to them under sections 3922.01 to 3922.15 of the Revised
Code. Meetings shall be held at the call of the chairperson and as
may be provided by procedures adopted by the regional health

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advisory committee.

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(4) In addition to the fourteen members of the Ohio health care board elected by the seven regional health advisory committees, the director of health shall be a voting ex officio member of the Ohio health care board.

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(E)(1) The director of health shall set the time, place, and date for the initial meeting of the Ohio health care board and shall preside over the Ohio health care board's initial meeting. The initial meeting shall be set not sooner than one hundred fifteen days and not later than one hundred twenty-five days after the effective date of this section.

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(2) The members of the Ohio health care board annually shall elect a member of the board to serve as chairperson at meetings of the board. Meetings shall be held upon the call of the chairperson and as provided by procedures prescribed by the Ohio health care board. Two-thirds of the members of the Ohio health care board shall constitute a quorum for the conduct of business at meetings of the board. Decisions at meetings of the Ohio health care board shall be reached by majority vote.

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(3) All meetings of the Ohio health care board are open to the public unless questions of patient confidentiality arise. The Ohio health care board may go into closed executive session with regard to issues related to confidential patient information. The fourteen members of the Ohio health care board elected by the regional health advisory committees shall receive an annual salary and benefits established in accordance with division (J) of section 124.15 of the Revised Code.

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(F) The seven regional health advisory committees shall act as advisory bodies to the Ohio health care board, representing their individual regions. The regional health advisory committees shall oversee the management of consumer and provider complaints

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originating in their respective regions and shall hold a hearing 173
on all such complaints. The regional health advisory committees 174
shall offer assistance to resolve consumer and provider disputes 175
and shall seek the agreement of all parties to the dispute to 176
submit the dispute to negotiation or binding arbitration. A 177
regional health advisory committee shall transfer any dispute that 178
is not resolved at the regional level to the director of the Ohio 179
health care agency's department of consumer affairs within six 180
months; however, the committee may vote to transfer individual 181
disputes at an earlier date. 182

(G)(1) If a vacancy occurs on the Ohio health care board for 183
any reason, resulting in a region being without full 184
representation on the board, that region's health advisory 185
committee shall elect a resident of that region to fill the 186
vacancy. Any resident elected to fill a vacancy shall serve the 187
remainder of the departing member's term. The health advisory 188
committee shall elect a resident of a county as necessary to meet 189
the representation requirements set by division (D)(1) of this 190
section. 191

(2) A serving member of the Ohio health care board shall 192
continue to serve following the expiration of their term until a 193
successor takes office or a period of ninety days has elapsed, 194
whichever occurs first. 195

(H)(1) Members of the Ohio health care board and employees of 196
the Ohio health care agency, and their immediate families, are 197
prohibited from having any pecuniary interest in any business with 198
a contract, or in negotiation for a contract, with either the Ohio 199
health care board or Ohio health care agency, or that is subject 200
to the Ohio health care board's oversight. No member of the Ohio 201
health care board or employee of the Ohio health care agency shall 202
receive remuneration for health care service of any kind during 203
their term of service or employment. No member of the Ohio health 204

care board or employee of the Ohio health care agency, nor members 205
of their immediate families, shall receive consulting fees of any 206
kind from any source that is directly or indirectly related to the 207
delivery of health care services pursuant to the Ohio health care 208
plan. Members of the Ohio health care board and employees of the 209
Ohio health care agency, and their immediate families, are 210
prohibited from owning stock in, and from investing in mutual 211
funds holding stock in, pharmaceutical companies, health 212
maintenance organizations, or other businesses that relate 213
directly or indirectly to the delivery of health care services, 214
unless the stock or mutual funds are in a blind trust. 215

(2) No member of the Ohio health care board other than the 216
director of health shall hold any other salaried public position 217
with the state, either elected or appointed, during the member's 218
tenure on the board. The director of health shall receive no 219
salary or benefits by virtue of the director's service on the Ohio 220
health care board. 221

(3) The chairperson of the Ohio health care board may conduct 222
hearings to determine if a violation of this division has 223
occurred. Notice of any hearing, the conduct of the hearing, and 224
all other matters relating to the holding of the hearing shall be 225
governed by Chapter 119. of the Revised Code. If a member of the 226
Ohio health care board, or of the member's immediate family, is 227
found to have violated this division, the chairperson of the Ohio 228
health care board of health shall remove the member from the Ohio 229
health care board. If an employee of the Ohio health care agency, 230
or of the employee's immediate family, is found to have violated 231
this division, the Ohio health care agency shall take appropriate 232
disciplinary action against the employee, which action may include 233
termination of employment. 234

Sections 101.82 to 101.87 of the Revised Code do not apply to 235
the Ohio health care board and the regional health advisory 236

<u>committees.</u>	237
<u>Sec. 3922.04. (A) The Ohio health care board is responsible</u>	238
<u>for directing the Ohio health care agency in the performance of</u>	239
<u>all duties, the exercise of all powers, and the assumption and</u>	240
<u>discharge of all functions vested in the Ohio health care agency.</u>	241
<u>The Ohio health care board shall adopt rules in accordance with</u>	242
<u>Chapter 119. of the Revised Code as needed to carry out the</u>	243
<u>purposes of, and to enforce, Chapter 3922. of the Revised Code.</u>	244
<u>(B) The duties and functions of the Ohio health care board</u>	245
<u>include, but are not limited to, the following:</u>	246
<u>(1) Implementing statutory eligibility standards for</u>	247
<u>benefits;</u>	248
<u>(2) Annually adopting a benefits package for participants of</u>	249
<u>the Ohio health care plan;</u>	250
<u>(3) Acting directly or through one or more contractors as the</u>	251
<u>single payer for all claims for health care services made under</u>	252
<u>the Ohio health care plan;</u>	253
<u>(4) Developing and implementing separate formula for</u>	254
<u>determining budgets under sections 3922.21 to 3922.28 of the</u>	255
<u>Revised Code;</u>	256
<u>(5) Annually reviewing the formulae for determining the</u>	257
<u>appropriateness and sufficiency of rates, fees, and prices;</u>	258
<u>(6) Providing for timely payments to providers through a</u>	259
<u>structure that is well organized and that eliminates unnecessary</u>	260
<u>administrative costs;</u>	261
<u>(7) Implementing, to the extent permitted by federal law,</u>	262
<u>standardized claims and reporting methods for use by the Ohio</u>	263
<u>health care plan;</u>	264
<u>(8) Developing a system of centralized electronic claims and</u>	265

<u>payments;</u>	266
<u>(9) Establishing an enrollment system that will ensure that</u>	267
<u>all eligible Ohio residents, including those who travel</u>	268
<u>frequently, those who cannot read, and those who do not speak</u>	269
<u>English, are aware of their right to health care and are formally</u>	270
<u>enrolled in the Ohio health care plan;</u>	271
<u>(10) Reporting annually to the general assembly and the</u>	272
<u>governor, on or before the first day of October, on the</u>	273
<u>performance of the Ohio health care plan, the fiscal condition of</u>	274
<u>the Ohio health care plan, any need for rate adjustments,</u>	275
<u>recommendations for statutory changes, the receipt of payments</u>	276
<u>from the federal government, whether current year goals and</u>	277
<u>priorities were met, future goals and priorities, and major new</u>	278
<u>technology or prescription drugs that may affect the cost of the</u>	279
<u>health care services provided by the Ohio health care plan;</u>	280
<u>(11) Administering the revenues of the Ohio health care fund</u>	281
<u>pursuant to section 3922.09 of the Revised Code;</u>	282
<u>(12) Obtaining appropriate liability and other forms of</u>	283
<u>insurance to provide coverage for the Ohio health care plan, the</u>	284
<u>Ohio health care board, the Ohio health care agency, and their</u>	285
<u>employees and agents;</u>	286
<u>(13) Establishing, appointing, and funding appropriate staff</u>	287
<u>for the Ohio health care agency throughout Ohio;</u>	288
<u>(14) Procuring requisite office space and administrative</u>	289
<u>support;</u>	290
<u>(15) Administering aspects of the Ohio health care agency by</u>	291
<u>taking actions that include, but are not limited to, the</u>	292
<u>following:</u>	293
<u>(a) Establishing standards and criteria for the allocation of</u>	294
<u>operating funds;</u>	295

<u>(b) Meeting regularly with the executive director and</u>	296
<u>administrators of the Ohio health care agency to review the impact</u>	297
<u>of the agency and its policies on the regional districts</u>	298
<u>established under section 3922.03 of the Revised Code;</u>	299
<u>(c) Establishing goals for the health care system established</u>	300
<u>pursuant to the Ohio health care plan in measurable terms;</u>	301
<u>(d) Establishing statewide health care databases to support</u>	302
<u>health care services planning;</u>	303
<u>(e) Implementing policies, and developing mechanisms and</u>	304
<u>incentives, to assure culturally and linguistically sensitive</u>	305
<u>care;</u>	306
<u>(f) Establishing standards and criteria for the determination</u>	307
<u>of appropriate compensation and training for residents of Ohio who</u>	308
<u>are displaced from work due to the implementation of the Ohio</u>	309
<u>health care plan;</u>	310
<u>(g) Establishing methods for the recovery of costs for health</u>	311
<u>care services provided pursuant to the Ohio health care plan to a</u>	312
<u>participant that are covered under the terms of a policy of</u>	313
<u>insurance, a health benefit plan, or other collateral source</u>	314
<u>available to the participant under which the participant has a</u>	315
<u>right of action for compensation. Receipt of health care services</u>	316
<u>pursuant to the Ohio health care plan shall be deemed an</u>	317
<u>assignment by the participant of any right to payment for services</u>	318
<u>from any policy, plan, or other source. The other source of health</u>	319
<u>care benefits shall pay to the Ohio health care fund all amounts</u>	320
<u>it is obligated to pay to the participant for covered health care</u>	321
<u>services. The Ohio health care board may commence any action</u>	322
<u>necessary to recover the amounts due.</u>	323
<u>(16) Appointing a technical and medical advisory board. The</u>	324
<u>members of the technical and medical advisory board shall</u>	325
<u>represent a cross section of the medical and provider community</u>	326

and consumers, and shall include two persons, one being a provider 327
and the other representing consumers, from each region designated 328
in section 3922.03 of the Revised Code. The members of the 329
technical and medical advisory board shall be reimbursed for 330
actual and necessary expenses incurred in the performance of their 331
duties. The technical and medical advisory board's duties include: 332

(a) Advising the Ohio health care board on the establishment 333
of policy on medical issues, population-based public health 334
issues, research priorities, scope of services, expanding access 335
to health care services, and evaluating the performance of the 336
Ohio health care plan; 337

(b) Investigating proposals for innovative approaches to the 338
promotion of health, the prevention of disease and injury, patient 339
education, research, and health care delivery; 340

(c) Advising the Ohio health care board on the establishment 341
of standards and criteria to evaluate requests from health care 342
facilities for capital improvements. 343

(C) The Ohio health care board shall employ and fix the 344
compensation of Ohio health care agency personnel, with the 345
approval of the department of administrative services, as needed 346
by the agency to properly discharge the agency's duties. The 347
employment of personnel by the Ohio health care board is subject 348
to the civil service laws of this state. The Ohio health care 349
board shall employ personnel including, but not limited to, the 350
following: 351

(1) Executive director; 352

(2) Administrator of planning, research, and development; 353

(3) Administrator of finance; 354

(4) Administrator of quality assurance; 355

(5) Administrator of consumer affairs; 356

(6) Legal counsel to represent the board in any legal action 357
brought by or against the board under or pursuant to any provision 358
of the Revised Code under the board's jurisdiction. 359

(D) No member of the Ohio health care board or individual on 360
the staff of the Ohio health care board or Ohio health care agency 361
shall use for personal benefit any information filed with or 362
obtained by the Ohio health care board that is not then readily 363
available to the public. No member of the Ohio health care board 364
shall use or in any way attempt to use their position as a member 365
to influence a decision of any other governmental body. 366

Sections 101.82 to 101.87 of the Revised Code do not apply to 367
the technical and medical advisory board established pursuant to 368
this section. 369

Sec. 3922.05. The executive director of the Ohio health care 370
agency appointed under section 3922.04 of the Revised Code is the 371
chief administrator of the Ohio health care plan and shall 372
administer and enforce Chapter 3922. of the Revised Code. The 373
executive director shall oversee the operation of the Ohio health 374
care agency and the agency's performance of any duties assigned by 375
the Ohio health care board. 376

Sec. 3922.06. (A) The executive director of the Ohio health 377
care agency shall determine the duties of the administrator of 378
planning, research, and development. Those duties shall include, 379
but not be limited to, the following: 380

(1) Establishing policy on medical issues, population-based 381
public health issues, research priorities, scope of services, the 382
expansion of participants' access to health care services, and 383
evaluating the performance of the Ohio health care plan; 384

(2) Investigating proposals for innovative approaches for the 385
promotion of health, the prevention of disease and injury, patient 386

education, research, and the delivery of health care services; 387

(3) Establishing standards and criteria for evaluating 388
applications from health care facilities for capital improvements. 389

(B)(1) The executive director shall determine the duties of 390
the administrator of consumer affairs. Those duties shall include, 391
but not be limited to, the following: 392

(a) Developing educational and informational guides for 393
consumers that describe consumer rights and responsibilities and 394
that inform consumers of effective ways to exercise consumer 395
rights to obtain health care services. The guides shall be easy to 396
read and understand and available in English and in other 397
languages. The Ohio health care agency shall make the guide 398
available to the public through public outreach and educational 399
programs and through the internet web site of the Ohio health care 400
agency. 401

(b) Establishing a toll-free telephone number to receive 402
questions and complaints regarding the Ohio health care agency and 403
the agency's services. The Ohio health care agency's internet web 404
site shall provide complaint forms and instructions online. 405

(c) Examining suggestions from the public; 406

(d) Making recommendations for improvements to the Ohio 407
health care board; 408

(e) Examining the extent to which individual health care 409
facilities in a region meet the needs of the community in which 410
they are located; 411

(f) Receiving, investigating, and responding to all 412
complaints about any aspect of the Ohio health care plan and 413
referring the results of all investigations into the provision of 414
health care services by health care providers or facilities to the 415
appropriate provider or health care facility licensing board, or 416

when appropriate, to a law enforcement agency;

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(g) Publishing an annual report for the public and the general assembly that contains a statewide evaluation of the Ohio health care agency and of the delivery of health care services in each region established under section 3922.03 of the Revised Code;

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(h) Holding public hearings, at least annually, within each region established under section 3922.03 of the Revised Code for public suggestions and complaints.

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(2) The administrator of consumer affairs shall work closely with the seven regional health advisory committees on the resolution of complaints. In the discharge of the administrator's duties, the administrator shall have unlimited access to all nonconfidential and nonprivileged documents in the custody and control of the agency. Nothing in Chapter 3922. of the Revised Code prohibits a consumer or class of consumers, or the administrator of consumer affairs, from seeking relief through the courts.

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(C) The executive director, in consultation with the technical and medical advisory board, shall determine the duties of the administrator of quality assurance. Those duties shall include, but not be limited to, the following:

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(1) Studying and reporting on the efficacy of health care treatments and medications for particular conditions;

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(2) Identifying causes of medical errors and devising procedures to decrease medical errors;

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(3) Establishing an evidence-based formulary;

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(4) Identifying treatments and medications that are unsafe or have no proven value;

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(5) Establishing a process for soliciting information on medical standards from providers and consumers for purposes of

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this division.

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(D) The executive director shall determine the duties of the administrator of finance. Those duties shall include, but not be limited to, the following:

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(1) Administering the Ohio health care fund;

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(2) Making prompt payments to providers;

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(3) Developing a system of centralized claims and payments;

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(4) Communicating to the treasurer of state when funds are needed for the operation of the Ohio health care plan;

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(5) Developing information systems for utilization review;

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(6) Investigating possible provider or consumer fraud.

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Sec. 3922.07. (A) All Ohio residents and individuals employed in Ohio, including the homeless and migrant workers, are eligible for coverage under the Ohio health care plan. The Ohio health care board shall establish standards and a simplified procedure to demonstrate proof of residency. The Ohio health care board shall establish a procedure to enroll eligible residents and employees and to provide each individual covered under the Ohio health care plan with identification that providers may use to determine eligibility for health care services under the Ohio health care plan.

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(B) If waivers are not obtained under sections 3922.31 to 3922.33 of the Revised Code from the medical assistance and medicare programs operated under Title XVIII or XIX of the "Social Security Act," 49 Stat. 20 (1935), 42 U.S.C. 301, as amended, or whenever a necessary waiver is not in effect, the medical assistance and medicare programs shall act as the primary insurers for Ohio residents and individuals employed in Ohio for health coverage and the Ohio health care plan shall serve as the

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secondary or supplemental plan of health coverage. When the Ohio health care plan serves as a secondary or supplemental plan of health coverage the Ohio health care plan shall not provide coverage to an Ohio resident or individual employed in Ohio for any covered health care service that the resident or worker is then eligible to receive under the medical assistance or medicare program. 476
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(C) A plan of employee health coverage provided by an out-of-state employer to an Ohio resident working outside of Ohio shall serve as the employee's primary plan of health coverage and the Ohio health care plan shall serve as the employee's secondary plan of health coverage. 483
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(D) The Ohio health care agency shall bill out-of-state employers or the employers' insurers for the cost of covered health care services provided in accordance with the Ohio health care plan to residents of this state employed by the out-of-state employer when the health care services provided are covered under the terms of the employer's plan of employee health coverage. 488
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(E) The Ohio health care plan shall reimburse Ohio health care board approved providers practicing outside of Ohio at Ohio health care plan rates for health care services rendered to a plan participant while the participant is out of state. 494
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(F) Any employer operating in Ohio may purchase coverage under the Ohio health care plan for an employee who lives out of state but who works in Ohio. 498
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(G) Any institution of higher education, as defined in section 2741.01 of the Revised Code, located in Ohio may purchase coverage under the Ohio health care plan for a student who does not otherwise have status as a resident of this state. 501
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(H) Any individual who arrives at a health care facility unconscious or otherwise unable due to their mental or physical 505
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condition to document eligibility for coverage shall be presumed 507
to be eligible. 508

Sec. 3922.08. (A) The Ohio health care board shall establish 509
a single health benefits package that shall include, but not be 510
limited to, all of the following: 511

(1) Inpatient and outpatient provider care, both primary and 512
secondary; 513

(2) Emergency services, as defined in division (A) of section 514
3923.65 of the Revised Code, twenty-four hours each day on a 515
prudent layperson standard. Residents who are temporarily out of 516
state may receive benefits for emergency services rendered in that 517
state. The Ohio health care agency shall make timely emergency 518
services, including hospital care and triage, available to all 519
Ohio residents, including all residents not enrolled in the Ohio 520
health care plan. 521

(3) Emergency and other transportation services to covered 522
health care services, subject to division (B) of this section; 523

(4) Rehabilitation services, including speech, occupational, 524
and physical therapy; 525

(5) Inpatient and outpatient mental health services and 526
substance abuse treatment; 527

(6) Hospice care; 528

(7) Prescription drugs and prescribed medical nutrition; 529

(8) Vision care, aids, and equipment; 530

(9) Hearing care, hearing aids, and equipment; 531

(10) Diagnostic medical tests, including laboratory tests and 532
imaging procedures; 533

(11) Medical supplies and prescribed medical equipment, both 534

durable and nondurable; 535

(12) Immunizations, preventive care, health maintenance care, 536
 and screening; 537

(13) Dental care; 538

(14) Home health care services. 539

(B) The Ohio health care plan shall provide necessary 540
 transportation in each county to covered health care services. 541
 Independent transportation providers shall be reimbursed on a 542
 fee-for-service basis. Fee schedules for covered transportation 543
 may take into account the recognized differences among geographic 544
 areas regarding cost. A covered transportation benefits account is 545
 hereby created within the Ohio health care fund. 546

(C) The Ohio health care plan shall not exclude or limit 547
 coverage of its participants' pre-existing conditions. 548

(D) Residents enrolled in the Ohio health care plan are not 549
 subject to copayments, point-of-service charges, or any other fee 550
 or charge, and shall not be directly billed by providers for 551
 covered health care services provided to the resident. 552

(E) The Ohio health care board, with the consent of the 553
 technical and medical advisory board, shall remove or exclude 554
 procedures and treatments, equipment, and prescription drugs from 555
 the Ohio health care plan's benefit package that the board finds 556
 unsafe, experimental, of no proven value, or which add no 557
 therapeutic value. 558

(F) The Ohio health care board shall exclude coverage for any 559
 surgical, orthodontic, or other medical procedure, or prescription 560
 drug, that the technical and medical advisory board determines was 561
 or will be provided primarily for cosmetic purposes, unless 562
 required to correct a congenital defect, to restore or correct 563
 disfigurements resulting from injury or disease, or that is 564

determined to be medically necessary by a qualified, licensed provider.

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(G) Participants shall have free choice of the providers eligible to participate in the Ohio health care plan.

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(H) No provider shall be compelled by the Ohio health care agency to offer any particular service, provided that the provider does not discriminate among patients in providing health care services.

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(I) The Ohio health care plan and the providers participating in the plan shall not discriminate on the basis of race, color, national origin, gender, age, religion, sexual orientation, health status, mental or physical disability, employment status, veteran status, or occupation.

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Sec. 3922.09. (A) The Ohio health care fund is hereby established in the state treasury. The administrator of finance of the Ohio health care agency shall administer and monitor the Ohio health care fund. All moneys collected and received by the Ohio health care plan shall be transmitted to the treasurer of state for deposit into the Ohio health care fund, to be used to finance the Ohio health care plan and to pay the costs of compensation and training for displaced workers pursuant to section 3922.11 of the Revised Code.

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(B) The treasurer of state may invest the interest earned by the Ohio health care fund in any manner authorized by the Revised Code for the investment of state moneys. Any revenue or interest earned from the investments shall be credited to the Ohio health care fund.

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(C) All provider claims for payment for health care services rendered under the Ohio health care plan shall be transmitted to the Ohio health care fund by the provider or the provider's agent.

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The format of, and the method of transmitting, provider claims shall be determined by the Ohio health care board. 595
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(D) All payments for health care services rendered under the Ohio health care plan shall be disbursed from the Ohio health care fund. The administrator of finance of the Ohio health care agency shall establish a reserve account within the Ohio health care fund. When the revenue available to the Ohio health care plan in any biennium exceeds the total amount expended or obligated during that biennium, the excess revenue shall be transferred to the reserve account. The Ohio health care board may use the money in the reserve account for expenses of the Ohio health care agency or the Ohio health care plan. 597
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(E) The administrator of finance of the Ohio health care agency shall notify the Ohio health care board when the annual expenditures or anticipated future expenditures of the Ohio health care plan appear to be in excess of the revenues or anticipated revenues for the same period. The Ohio health care board shall implement appropriate cost control measures based on the notification. The Ohio health care board shall seek a special appropriation for the Ohio health care fund if the cost control measures implemented do not reduce the Ohio health care plan's expenditures to an amount that may be covered by its revenue. 607
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Sec. 3922.10. (A) The Ohio health care board shall establish written procedures for the receipt and resolution of disputes and grievances. The procedures shall provide for an initial hearing before the appropriate regional health advisory committee in accordance with division (F) of section 3922.03 of the Revised Code. The board shall accord to plaintiffs the right to be heard at the hearing. 617
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(B) Any party aggrieved by an order or decision issued pursuant to the procedures established in division (A) of this 624
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section may appeal the order or decision to the court of common 626
pleas. The appellant shall file a notice of appeal with the Ohio 627
health care board within fifteen days of the filing of the appeal 628
with the court of common pleas. 629

(C) Appeals of denied claims may be submitted by Ohio health 630
care plan beneficiaries or providers, or businesses selling 631
medical equipment and supplies to the Ohio health care board. The 632
board shall conduct appeals in compliance with its written 633
procedures and both Ohio and federal laws. 634

Sec. 3922.11. (A) The department of job and family services 635
shall determine which residents of this state employed by a health 636
care insurer, health insuring corporation, or other health care 637
related business, have lost employment as a result of the 638
implementation and operation of the Ohio health care plan. The 639
department also shall determine the amount of monthly wages that 640
the resident lost due to the plan's implementation. The department 641
shall attempt to position these displaced workers in comparable 642
positions of employment with the Ohio health care agency. 643

(B) The department of job and family services shall forward 644
the information on the amount of monthly wages lost by Ohio 645
residents due to the implementation of the Ohio health care plan 646
to the Ohio health care agency. The Ohio health care agency shall 647
determine the amount of compensation and training that each 648
displaced worker shall receive and shall submit a claim to the 649
Ohio health care fund for payment. A displaced worker, however, 650
shall not receive compensation from the Ohio health care fund in 651
excess of sixty thousand dollars per year for two years. 652
Compensation paid to the displaced worker under this section shall 653
serve as a supplement to any compensation the worker receives from 654
the department of job and family services. 655

Sec. 3922.12. (A) Any employer operating in Ohio and 656
providing employees with benefits under a public or private health 657
care policy, plan, or agreement as of the date that benefits are 658
initially provided pursuant to Chapter 3922. of the Revised Code, 659
which benefits are less valuable than those provided by the Ohio 660
health care plan, may participate in the Ohio health care plan or 661
shall provide additional benefits so that, until the expiration of 662
the policy, plan, or agreement, the benefits provided by the 663
employer at least equal the amount and scope of the benefits 664
provided by the Ohio health care plan. If an employer chooses to 665
provide additional benefits to match or exceed the benefits 666
provided by the Ohio health care plan the additional benefits 667
shall include the employer's payment of any employee premium 668
contributions, copayments, and deductible payments called for by 669
the policy, contract, or agreement. Employers are exempt from all 670
health taxes imposed under Chapter 3922. of the Revised Code until 671
the expiration of the policy, plan, or agreement, at which point 672
the employer and the employer's employees become participants in 673
the Ohio health care plan. 674

(B) A person covered by a health care policy, plan, or 675
agreement that has its premiums paid for in any part with public 676
money, including money from the state, a political subdivision, 677
state educational institution, public school, or other entity, 678
shall be covered by the Ohio health care plan on the day that 679
benefits become available under the Ohio health care plan. 680

(C) Health care insurers, health insuring corporations, and 681
other persons selling or providing health care benefits may 682
deliver, issue for delivery, renew, or provide health benefit 683
packages that do not duplicate the health benefit package provided 684
by the Ohio health care plan, but shall not, except as provided by 685
division (A) of this section, deliver, issue for delivery, renew, 686

or provide health benefit packages that duplicate the health 687
benefit package provided by the Ohio health care plan. 688

Sec. 3922.13. The Ohio health care agency is subrogated to 689
all rights of a participant who has received benefits, or who has 690
a right to benefits, under any other policy or contract of health 691
care. 692

Sec. 3922.14. (A) All providers, as defined in section 693
3922.01 of the Revised Code, may participate in the Ohio health 694
care plan. 695

(B) The Ohio health care board and the technical and medical 696
advisory board shall assess the number of primary and specialty 697
providers needed to supply adequate health care services to all 698
participants in the Ohio health care plan, and shall develop a 699
plan to meet that need. The Ohio health care board shall develop 700
incentives for providers in order to increase residents' access to 701
health care services in unserved or underserved areas of the 702
state. 703

(C) The Ohio health care board annually shall evaluate 704
residents' access to trauma care, and shall establish measures to 705
ensure participants have equitable access to trauma care and to 706
specialized medical procedures and technology. 707

(D) The Ohio health care board, with the advice of the 708
technical and medical advisory board and the administrator of 709
quality assurance, shall define performance criteria and goals for 710
the Ohio health care plan and shall report to the general assembly 711
at least annually on the plan's performance. The Ohio health care 712
board shall establish a system to monitor the quality of health 713
care and patient and provider satisfaction with that care and a 714
system to devise improvements to the provision of health care 715
services. 716

(E) All providers subject to the Ohio health care plan shall 717
provide data upon request to the Ohio health care board, which 718
data the board requires to devise methods to maintain and improve 719
the provision of health care services. 720

(F) The Ohio health care board, with the advice of the 721
technical and medical advisory board, shall coordinate the Ohio 722
health care plan's provision of health care services with any 723
other state and local agencies that provide health care services 724
directly to their residents. 725

Sec. 3922.15. In the absence of fraud or bad faith, county 726
and city health commissioners, regional health advisory 727
committees, and the Ohio health care board and Ohio health care 728
agency and their members and employees, shall incur no liability 729
in relation to the performance of their duties and 730
responsibilities under sections 3922.01 to 3922.15 of the Revised 731
Code. The state shall incur no liability in relation to the 732
implementation and operation of the Ohio health care plan. 733

Sec. 3922.21. (A) The Ohio health care board shall prepare 734
and recommend to the general assembly an annual budget for health 735
care, which budget specifies and establishes a limit on total 736
annual state expenditures for health care provided pursuant to 737
sections 3922.01 to 3922.15 of the Revised Code. The budget shall 738
include all of the following components: 739

(1) A system budget covering all expenditures for the system, 740
in accordance with section 3922.22 of the Revised Code; 741

(2) Facility and provider budgets for the fee-for-service and 742
integrated health delivery system and for individual health care 743
facilities and their associated clinics, in accordance with 744
section 3922.23 of the Revised Code; 745

(3) A capital investment budget in accordance with section 746

3922.24 of the Revised Code; 747

(4) A purchasing budget in accordance with section 3922.25 of 748
the Revised Code; 749

(5) A research and innovation budget in accordance with 750
section 3922.26 of the Revised Code. 751

(B) In preparing the budget, the board shall consider 752
anticipated increased expenditures and savings, including, but not 753
limited to, projected increases in expenditures due to improved 754
access for underserved populations and improved reimbursement for 755
primary care, projected administrative savings under the 756
single-payer mechanism, projected savings in prescription drug 757
expenditures under competitive bidding and a single buyer, and 758
projected savings due to provision of primary care rather than 759
emergency room treatment. 760

Sec. 3922.22. (A) The system budget referred to in division 761
(A)(1) of section 3922.21 of the Revised Code shall comprise the 762
cost of the system, services and benefits provided, 763
administration, data gathering, planning and other activities, and 764
revenues deposited with the system account of the Ohio health care 765
fund. 766

The Ohio health care board shall limit administrative costs 767
to five per cent of the system budget and shall annually evaluate 768
methods to reduce administrative costs and report the results of 769
that evaluation to the general assembly. The board shall also 770
limit growth of health care costs in the system budget by 771
reference to changes in state gross domestic product, population, 772
employment rates, and other demographic indicators, as 773
appropriate. Moneys in the reserve account of the Ohio health care 774
fund shall not be considered as available revenues for purposes of 775
preparing the system budget. 776

(B) The board shall implement cost control measures pursuant to division (A) of this section. However, no cost control measure shall limit access to care that is needed on an emergency basis or that is determined by a patient's provider to be medically appropriate for a patient's condition. 777
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Mandatory cost control measures include, but are not limited to, some or all of the following: 782
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(1) Postponement of the introduction of new benefits or benefit improvements; 784
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(2) Postponement of new capital investment; 786

(3) Adjustment of provider budgets to correct for inappropriate provider utilization; 787
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(4) Establishment of a limit on provider reimbursement above a specified amount of aggregate billing; 789
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(5) Deferred funding of the reserve account; 791

(6) Establishment of a limit on aggregate reimbursements to pharmaceutical manufacturers; 792
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(7) Imposition of an eligibility waiting period in the event of substantial influx of individuals into the state for purposes of obtaining health care through the Ohio health care plan. 794
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Sec. 3922.23. (A) The facility and provider budgets referred to in division (A)(2) of section 3922.21 of the Revised Code shall include allocations for fee-for-service providers, health facilities and associated clinics that are not part of a capitated provider network, and capitated providers. These allocations shall consider the relative usage of fee-for-service providers, capitated providers, and health care facilities and associated clinics that are not part of a capitated provider network. Each annual facility and provider budget shall include adjustments to 797
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reflect changes in the utilization of services and the addition or 806
exclusion of covered services made by the Ohio health care board 807
upon the recommendation of the technical and medical advisory 808
board and its staff. 809

(B)(1) Providers and facilities shall choose whether they 810
will be compensated as fee-for-service providers or as part of a 811
capitated provider network. The budget for fee-for-service 812
providers shall be divided among categories of licensed health 813
care providers in order to establish a total annual budget for 814
each category. Each of these category budgets shall be sufficient 815
to cover all included services anticipated to be required by 816
eligible individuals choosing fee-for-service at the rates 817
negotiated or set by the Ohio health care board, except as 818
necessary for cost containment purposes pursuant to section 819
3922.22 of the Revised Code. 820

The board shall negotiate fee-for-service reimbursement rates 821
or salaries for licensed health care providers. In the event 822
negotiations are not concluded in a timely manner, the board shall 823
establish the reimbursement rates. Reimbursement rates shall 824
reflect the goals of the system. 825

(2) The budget shall encompass all operating expenses for 826
health care facilities or clinics that are not part of a capitated 827
provider network. In establishing a facility budget, the board 828
shall develop and utilize separate formulae that reflect the 829
differences in cost of primary, secondary, and tertiary care 830
services and health care services provided by academic medical 831
centers. The board shall negotiate reimbursement rates with 832
facilities and clinics. Reimbursement rates shall reflect the 833
goals of the system. 834

(3) The budget for capitated providers shall be sufficient to 835
cover all eligible individuals choosing an integrated health care 836

delivery system at the rates negotiated or set by the board.

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(C)(1) The board shall prepare an annual operating budget for all care provided by facilities, group practices, and integrated health care systems, including the labor costs of providing care. All facilities, group practices, and integrated health care systems shall submit annual operating budget requests to the board and may choose to be reimbursed through a global facility budget or on a capitated basis. The board shall adjust budgets on the basis of the health risk of enrollees; the scope of services provided; proposed innovative programs that improve quality, workplace safety, or consumer, provider, or employee satisfaction; costs of providing care for nonmembers; and an appropriate operating margin.

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(2) Providers and facilities that choose to operate a facility on a capitated basis shall not be paid additionally on a fee-for-service basis unless they are providing services in a separate private medical practice or facility. Providers and facilities that operate on a capitated basis shall report immediately any projected operating deficits to the board. The board shall determine whether the projected deficits reflect appropriate increases in health care needs, in which case the board shall adjust the provider or facility budget appropriately. If the board determines that the deficit is not justifiable, no adjustment shall be made.

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(3) The board may terminate the funding for facilities, group practices, and integrated health care systems or particular services provided by them if they fail to meet standards of care and practice established by the board. The board shall make future funding contingent on measurable improvements in quality of care and health care outcomes.

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(D) The board shall prohibit charges to the Ohio health care

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plan or to patients for covered health care services other than 868
those established by regulation, negotiation, or the appeals 869
process. Licensed health care providers who provide services not 870
covered by sections 3922.01 to 3922.15 of the Revised Code may 871
charge patients for those services. 872

Sec. 3922.24. (A) The capital investment budget referred to 873
in division (A)(3) of section 3922.21 of the Revised Code shall be 874
established by the Ohio health care board, with the advice of the 875
technical and medical advisory board and its staff, and shall 876
provide for capital maintenance and development. In preparing the 877
budget, the Ohio health care board shall determine capital 878
investment priorities and evaluate whether the capital investment 879
program has improved access to services and has eliminated 880
redundant capital investments. 881

(B) All capital investments valued at five hundred thousand 882
dollars or greater, including the costs of studies, surveys, 883
design plans and working drawing specifications, and other 884
activities essential to planning and execution of capital 885
investment, and all capital investments that change the bed 886
capacity of a health care facility or add a new service or license 887
category incurred by any health system entity, shall require the 888
approval of the board. When a facility, or individual acting on 889
behalf of a facility, or any other purchaser, obtains by lease or 890
comparable arrangement any facility or part of a facility, or any 891
equipment for a facility, the market value of which would have 892
been a capital expenditure, the lease or arrangement shall be 893
considered a capital expenditure for purposes of sections 3922.01 894
to 3922.15 of the Revised Code. 895

(C) Health care facilities shall provide the board with at 896
least three-months advance notice of any planned capital 897
investment of more than fifty thousand dollars but less than five 898

hundred thousand dollars. These capital investments shall minimize 899
unnneeded expansion of facilities and services based on the 900
priorities and goals for capital investment established by the 901
board. 902

(D) No capital investment shall be undertaken using funds 903
from a facility operating budget. 904

Sec. 3922.25. The purchasing budget referred to in division 905
(A)(4) of section 3922.21 of the Revised Code shall provide for 906
the purchase of prescription drugs and durable and nondurable 907
medical equipment for the system. The Ohio health care board shall 908
purchase all prescription drugs and durable and nondurable medical 909
equipment for the system from this budget. 910

Sec. 3922.26. The research and innovation budget referred to 911
in division (A)(5) of section 3922.21 of the Revised Code shall 912
support research and innovation that has been recommended by the 913
Ohio health care board, the technical and medical advisory board, 914
and the administrator of consumer affairs. This research and 915
innovation includes, but is not limited to, methods for improving 916
the administration of the system, improving the quality of health 917
care, educating patients, and improving communication among health 918
care providers. 919

Sec. 3922.27. The Ohio health care board shall establish a 920
capital account in the Ohio health care fund as part of the Ohio 921
health care plan. Moneys in the account shall be used solely to 922
pay for the establishment and maintenance of a loan program for 923
facilities and equipment for use by health care professionals who 924
desire to establish practices in areas of the state in which, 925
according to criteria established by the board, the level of 926
health care services is inadequate. 927

Sec. 3922.28. Funding of the Ohio health care plan shall be 928
obtained from the following sources: 929

(A) Funds made available to the Ohio health care plan 930
pursuant to sections 3922.31 to 3922.33 of the Revised Code; 931

(B) Funds obtained from other federal, state, and local 932
governmental sources and programs; 933

(C) Receipts from taxes levied on employers' payrolls to be 934
paid by employers. The tax rate in the first year shall not exceed 935
three and eighty-five hundredths per cent of the payroll. 936

(D) Receipts from taxes levied on businesses' gross receipts. 937
The tax rate in the first year shall not exceed three per cent of 938
the gross receipts. 939

(E) Receipts from additional income taxes, equal to six and 940
two-tenths per cent of an individual's compensation in excess of 941
the amount subject to the social security payroll tax. 942

(F) Receipts from additional income taxes, equal to five per 943
cent of all of an individual's Ohio adjusted gross income, less 944
the exemptions allowed under section 5747.025 of the Revised Code, 945
in excess of two hundred thousand dollars. 946

Sec. 3922.31. (A) As used in sections 3922.31 to 3922.33 of 947
the Revised Code: 948

(1) "CHIP" means the children's health insurance program 949
parts I and II provided for by sections 5101.50 to 5101.5110 of 950
the Revised Code. 951

(2) "Federal employees health benefits program" means the 952
program of health insurance benefits available to employees of the 953
federal government that the United States office of personnel 954
management is authorized to contract for under 5 U.S.C. 8902. 955

(3) "Federal poverty guidelines" has the same meaning as in section 5101.46 of the Revised Code. 956
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(4) "Medicaid" means the program provided for under Title XIX of the "Social Security Act," 79 Stat. 286 (1965), 42 U.S.C. 1396, as amended. 958
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(5) "Medicare" means the program provided for under Title XVII of the "Social Security Act," 79 Stat. 286 (1965), 42 U.S.C. 1395, as amended. 961
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(B) At the request of the Ohio health care board, the Ohio health care agency's executive director shall seek federal financial participation in the Ohio health care plan, including funding otherwise available under medicare, medicaid, CHIP, and the federal employees health benefits program. The executive director shall request that the amount of the federal financial participation be at least equal to the medicaid federal financial participation rate in effect for this state on the effective date of this section. The executive director shall periodically seek adjustments to the federal financial participation rate for the Ohio health care plan to reflect changes in the state domestic gross product, the state's population, including changes in age groups, and the number of residents with income below the federal poverty guidelines. 964
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Sec. 3922.32. At the request of the Ohio health care board, the Ohio health care agency's executive director shall negotiate with the United States office of personnel management to have included in the Ohio health care plan residents of this state who would otherwise be covered by the federal employees health benefits program. As part of the negotiations, the executive director shall seek to have the federal government provide the Ohio health care plan with amounts equal to the amount federal employees participating in the Ohio health care plan would 978
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otherwise pay as premiums under the federal employees health 987
benefits program. 988

Sec. 3922.33. At the request of the Ohio health care board, 989
the director of job and family services shall seek any federal 990
waivers necessary for the Ohio health care plan to receive federal 991
financial participation under section 3922.31 of the Revised Code 992
otherwise available under the medicaid and CHIP programs. 993
Notwithstanding sections 5101.50 to 5101.5110 of the Revised Code 994
and Chapter 5111. of the Revised Code, the director of job and 995
family services shall cease to implement the medicaid and CHIP 996
programs on implementation of federal waivers authorizing the use 997
of federal medicaid and CHIP funds for the Ohio health care plan, 998
if necessary due to the implementation of the waivers. 999

Section 2. In the first two years following the enactment of 1000
sections 3922.01 to 3922.33 of the Revised Code, the Ohio Health 1001
Care Board shall prepare for the delivery of universal, affordable 1002
health care coverage to all eligible Ohio residents and 1003
individuals employed in Ohio. The Ohio Health Care Board shall 1004
appoint a Transition Advisory Group to assist with the transition 1005
to the provision of care under the Ohio Health Care Plan. The 1006
transition group shall include, but is not limited to, a broad 1007
selection of experts in health care finance and administration, 1008
providers from a variety of medical fields, representatives of 1009
Ohio's counties, employers and employees, representatives of 1010
hospitals and clinics, and representatives from state regulatory 1011
bodies. Members of the Transition Advisory Group shall be 1012
reimbursed by the Ohio Health Care Agency for necessary and actual 1013
expenses incurred in the performance of their duties as members. 1014