# As Reported by the House County and Township Government Committee

125th General Assembly Regular Session 2003-2004

Sub. H. B. No. 97

Representatives Willamowski, Hagan, McGregor, Seitz, Calvert, Schmidt, Schaffer, Faber, Allen, White, Seaver, Ujvagi, Webster, Fessler, Callender, Buehrer, Wolpert, Olman, Widowfield, Daniels, Collier, Walcher, Domenick, Wagner, C. Evans, Schlichter, Chandler, Cirelli, Sferra, Price, Skindell

# A BILL

То	amend sections 133.09, 505.37, 505.50, and	1
	5549.021, and to enact sections 505.267 and	2
	4931.03 of the Revised Code to permit a board of	3
	township trustees and boards of trustees of a	4
	joint township police district, a township fire	5
	district, a joint fire district, or a fire and	6
	ambulance district to enter into lease or lease	7
	with an option to purchase agreements for real and	8
	personal property and to permit a telephone	9
	company to construct telegraph or telephone lines	10
	upon, along, and beneath the public roads,	11
	highways, and waters that are in the	12
	unincorporated area of a township.	13

# BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 133.09, 505.37, 505.50, and 5549.021 14 be amended and sections 505.267 and 4931.03 of the Revised Code be 15 enacted to read as follows: 16

Sec. 133.09. (A) Unless it is a township that has adopted a 17 limited home rule government under Chapter 504. of the Revised 18 Code, a township shall not incur net indebtedness that exceeds an 19 amount equal to five per cent of its tax valuation and, except as 20 specifically authorized by section 505.262 of the Revised Code or 21 other laws, shall not incur any net indebtedness unless authorized 22 by vote of the electors. 23

(B) A township that has adopted a limited home rule 24 government under Chapter 504. of the Revised Code shall not incur 25 net indebtedness that exceeds an amount equal to ten and one-half 26 per cent of its tax valuation, or incur without a vote of the 27 electors net indebtedness that exceeds an amount equal to five and 28 one-half per cent of that tax valuation. In calculating the net 29 indebtedness of a township that has adopted a limited home rule 30 government, none of the following securities shall be considered: 31

(1) Self-supporting securities issued for any purpose;

(2) Securities issued for the purpose of purchasing,
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constructing, improving, or extending water or sanitary or surface
and storm water sewerage systems or facilities, or a combination
of those systems or facilities, to the extent that an agreement
of those into with another subdivision requires the other
subdivision to pay to the township amounts equivalent to debt
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charges on the securities;

(3) Securities that are not general obligations of the40township;41

(4) Voted securities issued for the purposes of redevelopment
to the extent that their principal amount does not exceed an
amount equal to two per cent of the tax valuation of the township;
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(5) Securities issued for the purpose of acquiring or45constructing roads, highways, bridges, or viaducts, or for the46

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purpose of acquiring or making other highway permanent	47
improvements, to the extent that the resolution of the board of	48
township trustees authorizing the issuance of the securities	49
includes a covenant to appropriate from money distributed to the	50
township under Chapter 4501., 4503., 4504., or 5735. of the	51
Revised Code a sufficient amount to cover debt charges on and	52
financing costs relating to the securities as they become due;	53
(6) Securities issued for energy conservation measures under	54
section 505.264 of the Revised Code.	55
(C) In calculating the net indebtedness of any township, no	56
obligation incurred under division (B) of section 513.17 or under	57
section 505.261, 505.264, 505.265, <u>505.267,</u> or 505.37 of the	58
Revised Code shall be considered.	59
Sec. 505.267. (A) As used in this section:	60
(1) "Lease-purchase agreement" has the same meaning as "lease	61
with an option to purchase";	62
(2) "Public obligation" has the same meaning as in section	63
133.01 of the Revised Code.	64
(B) For any purpose for which a board of township trustees,	65
<u>or a board of trustees of a joint township police district, a</u>	66
township fire district, a joint fire district, or a fire and	67
ambulance district is authorized to acquire real or personal	68
property, that board may enter into a lease-purchase agreement in	69
accordance with this section to acquire the property. The board's	70
resolution authorizing the lease-purchase agreement may provide	71
for the issuance of certificates of participation or other	72
evidences of fractionalized interests in the lease-purchase	73
agreement, for the purpose of financing, or refinancing or	74
refunding, any public obligation that financed or refinanced the	75
acquisition of the property. Sections 9.94 and 133.03 of the	76

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Revised Code shall apply to any such fractionalized interests.	77	
<u>The lease-purchase agreement shall provide for a series of</u>	78	
terms in which no term extends beyond the end of the fiscal year	79	
of the township or district in which that term commences. In	80	
total, the terms provided for in the agreement shall be for not	81	
more than the useful life of the real or personal property that is	82	
the subject of the agreement. A property's useful life shall be	83	
determined either by the maximum number of installment payments	84	
permitted under the statute that authorizes the board to acquire	85	
the property or, if there is no such provision, by the maximum	86	
number of years to maturity provided for the issuance of bonds in	87	
division (B) of section 133.20 of the Revised Code for that	88	
property. If the useful life cannot be determined under either of	89	
those statutes, then the useful life shall be estimated as	90	
provided in division (C) of section 133.20 of the Revised Code.	91	
The lease-purchase agreement shall provide that at the end of	92	
the final term in the agreement, if all obligations of the	93	
township or district have been satisfied, the title to the leased	94	
property shall vest in the township or district executing the	95	
lease-purchase agreement, if that title has not vested in the	96	
township or district before or during the lease terms; except that	97	
the lease-purchase agreement may require the township or district	98	
to pay an additional lump sum payment as a condition of obtaining	99	
that title.	100	
(C) A board of trustees that enters into a lease-purchase	101	
agreement under this section may do any of the following with the	102	
property that is the subject of the agreement:	103	
(1) If the property is personal property, assign the board's	104	
rights to that property;		
(2) Grant the lessor a security interest in the property;	106	
(3) If the property is real property, grant leases,	107	

easements, or licenses for underlying land or facilities under the	108
board's control for terms not exceeding five years beyond the	109
final term of the lease-purchase agreement.	110
(D) The authority granted in this section is in addition to,	111
and not in derogation of, any other financing authority provided	112
by law.	113

Sec. 505.37. (A) The board of township trustees may establish 114 all necessary rules to quard against the occurrence of fires and 115 to protect the property and lives of the citizens against damage 116 and accidents, and may, with the approval of the specifications by 117 the prosecuting attorney or, if the township has adopted limited 118 home rule government under chapter Chapter 504 $\tau$ . of the Revised 119 Code, with the approval of the specifications by the township's 120 law director, purchase, lease, lease with an option to purchase, 121 or otherwise provide any fire apparatus, mechanical resuscitators, 122 or other equipment, appliances, materials, fire hydrants, and 123 water supply for fire-fighting purposes that seems advisable to 124 the board. The board shall provide for the care and maintenance of 125 fire equipment, and, for these purposes, may purchase, lease, 126 lease with an option to purchase, or construct and maintain 127 necessary buildings, and it may establish and maintain lines of 128 fire-alarm communications within the limits of the township. The 129 board may employ one or more persons to maintain and operate 130 fire-fighting equipment, or it may enter into an agreement with a 131 volunteer fire company for the use and operation of fire-fighting 132 equipment. The board may compensate the members of a volunteer 133 fire company on any basis and in any amount that it considers 134 equitable. 135

(B) The boards of township trustees of any two or more
townships, or the legislative authorities of any two or more
political subdivisions, or any combination thereof, may, through
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joint action, unite in the joint purchase, <u>lease, lease with an</u> 139 <u>option to purchase, maintenance, use, and operation of</u> 140 fire-fighting equipment, or for any other purpose designated in 141 sections 505.37 to 505.42 of the Revised Code, and may prorate the 142 expense of the joint action on any terms that are mutually agreed 143 upon. 144

(C) The board of township trustees of any township may, by 145 resolution, whenever it is expedient and necessary to guard 146 against the occurrence of fires or to protect the property and 147 lives of the citizens against damages resulting from their 148 occurrence, create a fire district of any portions of the township 149 that it considers necessary. The board may purchase, lease, lease 150 with an option to purchase, or otherwise provide any fire 151 apparatus, appliances, materials, fire hydrants, and water supply 152 for fire-fighting purposes, or may contract for the fire 153 protection for the fire district as provided in section 9.60 of 154 the Revised Code. The fire district so created shall be given a 155 separate name by which it shall be known. 156

Additional unincorporated territory of the township may be 157 added to a fire district upon the board's adoption of a resolution 158 authorizing the addition. A municipal corporation that is within 159 or adjoining the township may be added to a fire district upon the 160 board's adoption of a resolution authorizing the addition and the 161 municipal legislative authority's adoption of a resolution or 162 ordinance requesting the addition of the municipal corporation to 163 the fire district. 164

If the township fire district imposes a tax, additional 165 unincorporated territory of the township or a municipal 166 corporation that is within or adjoining the township shall become 167 part of the fire district only after all of the following have 168 occurred: 169

(1) Adoption by the board of township trustees of a 170

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resolution approving the expansion of the territorial limits of 171 the district and, if the resolution proposes to add a municipal 172 corporation, adoption by the municipal legislative authority of a 173 resolution or ordinance requesting the addition of the municipal 174 175 corporation to the district; (2) Adoption by the board of township trustees of a 176 resolution recommending the extension of the tax to the additional 177 territory; 178 (3) Approval of the tax by the electors of the territory 179 proposed for addition to the district. 180 Each resolution of the board adopted under division (C)(2) of 181 this section shall state the name of the fire district, a 182 description of the territory to be added, and the rate and 183 termination date of the tax, which shall be the rate and 184 termination date of the tax currently in effect in the fire 185 district. 186 187 The board of trustees shall certify each resolution adopted

under division (C)(2) of this section to the board of elections in 188
accordance with section 5705.19 of the Revised Code. The election 189
required under division (C)(3) of this section shall be held, 190
canvassed, and certified in the manner provided for the submission 191
of tax levies under section 5705.25 of the Revised Code, except 192
that the question appearing on the ballot shall read: 193

If the question is approved by at least a majority of the 201

electors voting on it, the joinder shall be effective as of the 202 first day of July of the year following approval, and on that 203 date, the township fire district tax shall be extended to the 204 taxable property within the territory that has been added. If the 205 territory that has been added is a municipal corporation and if it 206 had adopted a tax levy for fire purposes, the levy is terminated 207 on the effective date of the joinder. 208

Any municipal corporation may withdraw from a township fire 209 district created under division (C) of this section by the 210 adoption by the municipal legislative authority of a resolution or 211 ordinance ordering withdrawal. On the first day of July of the 212 year following the adoption of the resolution or ordinance of 213 withdrawal, the municipal corporation withdrawing ceases to be a 214 part of the district, and the power of the fire district to levy a 215 tax upon taxable property in the withdrawing municipal corporation 216 terminates, except that the fire district shall continue to levy 217 and collect taxes for the payment of indebtedness within the 218 territory of the fire district as it was composed at the time the 219 indebtedness was incurred. 220

Upon the withdrawal of any municipal corporation from a 221 township fire district created under division (C) of this section, 222 the county auditor shall ascertain, apportion, and order a 223 division of the funds on hand, moneys and taxes in the process of 224 collection except for taxes levied for the payment of 225 indebtedness, credits, and real and personal property, either in 226 money or in kind, on the basis of the valuation of the respective 227 tax duplicates of the withdrawing municipal corporation and the 228 remaining territory of the fire district. 229

A board of township trustees may remove unincorporated 230 territory of the township from the fire district upon the adoption 231 of a resolution authorizing the removal. On the first day of July 232 of the year following the adoption of the resolution, the 233

unincorporated township territory described in the resolution 234 ceases to be a part of the district, and the power of the fire 235 district to levy a tax upon taxable property in that territory 236 terminates, except that the fire district shall continue to levy 237 and collect taxes for the payment of indebtedness within the 238 territory of the fire district as it was composed at the time the 239 indebtedness was incurred. 240

(D) The board of township trustees of any township, the board 241 of fire district trustees of a fire district created under section 242 505.371 of the Revised Code, or the legislative authority of any 243 municipal corporation may purchase, lease, or lease with an option 244 to purchase the necessary fire-fighting equipment, buildings, and 245 sites for the township, fire district, or municipal corporation 246 and issue securities for that purpose with maximum maturities as 247 provided in section 133.20 of the Revised Code. The board of 248 township trustees, board of fire district trustees, or legislative 249 authority may also construct any buildings necessary to house 250 fire-fighting equipment and issue securities for that purpose with 251 maximum maturities as provided in section 133.20 of the Revised 252 Code. The 253

The board of township trustees, board of fire district 254 trustees, or legislative authority may issue the securities of the 255 township, fire district, or municipal corporation, signed by the 256 board or designated officer of the municipal corporation and 257 attested by the signature of the township, fire district, or 258 municipal clerk, covering any deferred payments and payable at the 259 times provided, which securities shall bear interest not to exceed 260 the rate determined as provided in section 9.95 of the Revised 261 Code, and shall not be subject to Chapter 133. of the Revised 262 Code. The legislation authorizing the issuance of the securities 263 shall provide for levying and collecting annually by taxation, 264 amounts sufficient to pay the interest on and principal of the 265

securities. The securities shall be offered for sale on the open 266 market or given to the vendor or contractor if no sale is made. 267

Section 505.40 of the Revised Code does not apply to any268securities issued, or any lease with an option to purchase entered269into, in accordance with this division.270

(E) A board of township trustees of any township or a board 271 of fire district trustees of a fire district created under section 272 505.371 of the Revised Code may purchase a policy or policies of 273 liability insurance for the officers, employees, and appointees of 274 the fire department, fire district, or joint fire district 275 governed by the board that includes personal injury liability 276 coverage as to the civil liability of those officers, employees, 277 and appointees for false arrest, detention, or imprisonment, 278 malicious prosecution, libel, slander, defamation or other 279 violation of the right of privacy, wrongful entry or eviction, or 280 other invasion of the right of private occupancy, arising out of 281 the performance of their duties. 282

When a board of township trustees cannot, by deed of gift or 283 by purchase and upon terms it considers reasonable, procure land 284 for a township fire station that is needed in order to respond in 285 reasonable time to a fire or medical emergency, the board may 286 appropriate land for that purpose under sections 163.01 to 163.22 287 of the Revised Code. If it is necessary to acquire additional 288 adjacent land for enlarging or improving the fire station, the 289 board may purchase, appropriate, or accept a deed of gift for the 290 land for these purposes. 291

(F) As used in this division, "emergency medical service 292organization" has the same meaning as in section 4766.01 of the 293Revised Code. 294

A board of township trustees, by adoption of an appropriate 295 resolution, may choose to have the Ohio ambulance licensing board 296

license any emergency medical service organization it operates. If 297 the board adopts such a resolution, Chapter 4766. of the Revised 298 Code, except for sections 4766.06 and 4766.99 of the Revised Code, 299 applies to the organization. All rules adopted under the 300 applicable sections of that chapter also apply to the 301 organization. A board of township trustees, by adoption of an 302 appropriate resolution, may remove its emergency medical service 303 organization from the jurisdiction of the Ohio ambulance licensing 304 board. 305

Sec. 505.50. The board of township trustees may purchase, 306

 lease, lease with an option to purchase, or otherwise acquire any 307

 police apparatus, equipment, including a public communications 308

 system, or materials that the township police district requires 309

 and may build, purchase, lease, or lease with an option to 310

 purchase any building or buildings and site of the building or 311

 buildings that are necessary for the operations of the district. 312

The boards of trustees of any two or more contiguous 313 townships, may, by joint agreement, unite in the joint purchase, 314 lease, lease with an option to purchase, maintenance, use, and 315 operation of police equipment<sub>7</sub> for any other police purpose 316 designated in sections 505.48 to 505.55 of the Revised Code, and 317 to prorate the expense of such that joint action on such terms as 318 are mutually agreed upon by the trustees in each affected 319 township. 320

The board of trustees of any township may enter into a 321 contract with one or more townships, a municipal corporation, a 322 park district created pursuant to section 511.18 or 1545.01 of the 323 Revised Code, or the county sheriff upon any terms that are 324 mutually agreed upon for the provision of police protection 325 services or additional police protection services either on a 326 regular basis or for additional protection in times of emergency. 327

The contract shall be agreed to in each instance by the respective 328 board or boards of township trustees, the <u>board of</u> county 329 commissioners, the board of park commissioners, or the legislative 330 authority of the municipal corporation involved. Such The contract 331 may provide for a fixed annual charge to be paid at the time 332 agreed upon in the contract. 333 Chapter 2744. of the Revised Code, insofar as it is 334 applicable to the operation of police departments, applies to the 335 contracting political subdivisions and police department members 336 when such the members are serving outside their own political 337 subdivision pursuant to such <u>a</u> contract. Police department members 338 acting outside the <u>political</u> subdivision in which they are 339 employed may participate in any pension or indemnity fund 340 established by their employer and are entitled to all the rights 341 and benefits of Chapter 4123. of the Revised Code, to the same 342 extent <u>as</u> while performing services within the <u>political</u> 343 subdivision. 344

Sec. 4931.03. (A) A telegraph or telephone company may do345either of the following in the unincorporated area of the346township:347

(1) Construct telegraph or telephone lines upon and along any348of the public roads and highways and across any waters within that349area by the erection of the necessary fixtures, including posts,350piers, or abutments for sustaining the cords or wires of those351lines. Those lines shall be constructed so as not to incommode the352public in the use of the roads or highways, or endanger or353injuriously interrupt the navigation of the waters.354

(2) Construct telegraph or telephone lines and the fixtures355necessary for containing and protecting those lines beneath the356surface of any of the public roads and highways and beneath any357waters within that area. Those lines shall be constructed so as358

not to incommode the public in the use of the roads or highways,	359	
or endanger or injuriously interrupt the navigation of the waters.		
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(B)(1) This section does not authorize the construction of a	361 362	
bridge across any waters within the state.		
(2) Construction under this section is subject to section	363	
5571.16 of the Revised Code as applicable.	364	
<b>Sec. 5549.021.</b> (A) A board of township trustees may purchase	365	
machinery, tools, trucks, and other equipment for use in	366	
constructing, maintaining, and repairing roads and, subject to	367	
Chapter 133. of the Revised Code, may issue for that purpose	368	
general obligation bonds of the township for which the full faith	369	
and credit of the township shall be pledged.	370	
(B) A board of township trustees may enter into a lease for	371	
machinery, tools, trucks, and other equipment for use in	372	
constructing, maintaining, and repairing roads, including a lease	373	
with an option to purchase. Any lease with an option to purchase	374	
shall require the board to pay a cash down payment of at least	375	
three-twentieths of the total cost. If the board sells used	376	
equipment as part of a lease with option to purchase, the cash	377	
down payment may be reduced by the amount of the selling price of	378	
the used equipment. A lease with an option to purchase may be	379	
entered into only with the lowest responsive and responsible	380	
bidder of the equipment after advertising for bids in the manner	381	

provided in section 5575.01 of the Revised Code. 382

Section 2. That existing sections 133.09, 505.37, 505.50, and 383 5549.021 of the Revised Code are hereby repealed. 384