As Passed by the Senate

125th General Assembly Regular Session 2003-2004

Sub. S. B. No. 102

Senators Wachtmann, Jacobson, Prentiss

ABILL

То	amend sections 119.12, 3733.02, 3781.06, and	1
	4743.05 and to enact sections 4781.01, 4781.02,	2
	4781.03, 4781.04, 4781.05, 4781.06, 4781.07,	3
	4781.08, 4781.09, 4781.10, 4781.11, 4781.12,	4
	4781.13, and 4781.14 of the Revised Code to	Ę
	establish the Ohio Manufactured Homes Commission	6
	to regulate the installation of manufactured	7
	housing in Ohio.	2

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 119.12, 3733.02, 3781.06, and	9
4743.05 be amended and sections 4781.01, 4781.02, 4781.03,	10
4781.04, 4781.05, 4781.06, 4781.07, 4781.08, 4781.09, 4781.10,	11
4781.11, 4781.12, 4781.13, and 4781.14 of the Revised Code be	12
enacted to read as follows:	13

Sec. 119.12. Any party adversely affected by any order of an	14
agency issued pursuant to an adjudication denying an applicant	15
admission to an examination, or denying the issuance or renewal of	16
a license or registration of a licensee, or revoking or suspending	17
a license, or allowing the payment of a forfeiture under section	18
4301.252 of the Revised Code, may appeal from the order of the	19
agency to the court of common pleas of the county in which the	20

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place of business of the licensee is located or the county in
which the licensee is a resident, except that appeals from
decisions of the liquor control commission, the state medical
board, state chiropractic board, manufactured homes commission,
and board of nursing shall be to the court of common pleas of
Franklin county. If any such party is not a resident of and has no
place of business in this state, the party may appeal to the court
of common pleas of Franklin county.

Any party adversely affected by any order of an agency issued

pursuant to any other adjudication may appeal to the court of

common pleas of Franklin county, except that appeals from orders

of the fire marshal issued under Chapter 3737. of the Revised Code

may be to the court of common pleas of the county in which the

building of the aggrieved person is located.

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This section does not apply to appeals from the department of taxation. 36

Any party desiring to appeal shall file a notice of appeal 37 with the agency setting forth the order appealed from and the 38 grounds of the party's appeal. A copy of such notice of appeal 39 shall also be filed by the appellant with the court. Unless 40 otherwise provided by law relating to a particular agency, such 41 notices of appeal shall be filed within fifteen days after the 42 mailing of the notice of the agency's order as provided in this 43 section. For purposes of this paragraph, an order includes a 44 determination appealed pursuant to division (C) of section 119.092 45 of the Revised Code. 46

The filing of a notice of appeal shall not automatically

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operate as a suspension of the order of an agency. If it appears

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to the court that an unusual hardship to the appellant will result

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from the execution of the agency's order pending determination of

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the appeal, the court may grant a suspension and fix its terms. If

an appeal is taken from the judgment of the court and the court has previously granted a suspension of the agency's order as provided in this section, such suspension of the agency's order shall not be vacated and shall be given full force and effect until the matter is finally adjudicated. No renewal of a license or permit shall be denied by reason of such suspended order during the period of the appeal from the decision of the court of common pleas. In the case of an appeal from the state medical board or state chiropractic board, the court may grant a suspension and fix its terms if it appears to the court that an unusual hardship to the appellant will result from the execution of the agency's order pending determination of the appeal and the health, safety, and welfare of the public will not be threatened by suspension of the order. This provision shall not be construed to limit the factors the court may consider in determining whether to suspend an order of any other agency pending determination of an appeal.

The final order of adjudication may apply to any renewal of a license or permit which has been granted during the period of the appeal.

Notwithstanding any other provision of this section, any order issued by a court of common pleas or a court of appeals suspending the effect of an order of the liquor control commission issued pursuant to Chapter 4301. or 4303. of the Revised Code that suspends, revokes, or cancels a permit issued under Chapter 4303. of the Revised Code, or that allows the payment of a forfeiture under section 4301.252 of the Revised Code, shall terminate not more than six months after the date of the filing of the record of the liquor control commission with the clerk of the court of common pleas and shall not be extended. The court of common pleas, or the court of appeals on appeal, shall render a judgment in that matter within six months after the date of the filing of the record of the liquor control commission with the clerk of the

court of common pleas. A court of appeals shall not issue an order 84 suspending the effect of an order of the liquor control commission 85 that extends beyond six months after the date on which the record 86 of the liquor control commission is filed with a court of common 87 pleas.

Notwithstanding any other provision of this section, any 89 order issued by a court of common pleas suspending the effect of 90 an order of the state medical board or state chiropractic board 91 that limits, revokes, suspends, places on probation, or refuses to 92 register or reinstate a certificate issued by the board or 93 reprimands the holder of such a certificate shall terminate not 94 more than fifteen months after the date of the filing of a notice 95 of appeal in the court of common pleas, or upon the rendering of a 96 final decision or order in the appeal by the court of common 97 pleas, whichever occurs first. 98

Within thirty days after receipt of a notice of appeal from 99 an order in any case in which a hearing is required by sections 100 119.01 to 119.13 of the Revised Code, the agency shall prepare and 101 certify to the court a complete record of the proceedings in the 102 case. Failure of the agency to comply within the time allowed, 103 upon motion, shall cause the court to enter a finding in favor of 104 the party adversely affected. Additional time, however, may be 105 granted by the court, not to exceed thirty days, when it is shown 106 that the agency has made substantial effort to comply. Such record 107 shall be prepared and transcribed and the expense of it shall be 108 taxed as a part of the costs on the appeal. The appellant shall 109 provide security for costs satisfactory to the court of common 110 pleas. Upon demand by any interested party, the agency shall 111 furnish at the cost of the party requesting it a copy of the 112 stenographic report of testimony offered and evidence submitted at 113 any hearing and a copy of the complete record. 114

Notwithstanding any other provision of this section, any

116 party desiring to appeal an order or decision of the state personnel board of review shall, at the time of filing a notice of 117 appeal with the board, provide a security deposit in an amount and 118 manner prescribed in rules that the board shall adopt in 119 accordance with this chapter. In addition, the board is not 120 required to prepare or transcribe the record of any of its 121 proceedings unless the appellant has provided the deposit 122 described above. The failure of the board to prepare or transcribe 123 a record for an appellant who has not provided a security deposit 124 shall not cause a court to enter a finding adverse to the board. 125

Unless otherwise provided by law, in the hearing of the 126 appeal, the court is confined to the record as certified to it by 127 the agency. Unless otherwise provided by law, the court may grant 128 a request for the admission of additional evidence when satisfied 129 that such additional evidence is newly discovered and could not 130 with reasonable diligence have been ascertained prior to the 131 hearing before the agency.

The court shall conduct a hearing on such appeal and shall 133 give preference to all proceedings under sections 119.01 to 119.13 134 of the Revised Code, over all other civil cases, irrespective of 135 the position of the proceedings on the calendar of the court. An 136 appeal from an order of the state medical board issued pursuant to 137 division (G) of either section 4730.25 or 4731.22 of the Revised 138 Code, or the state chiropractic board issued pursuant to section 139 4734.37 of the Revised Code, or the liquor control commission 140 issued pursuant to Chapter 4301. or 4303. of the Revised Code 141 shall be set down for hearing at the earliest possible time and 142 takes precedence over all other actions. The hearing in the court 143 of common pleas shall proceed as in the trial of a civil action, 144 and the court shall determine the rights of the parties in 145 accordance with the laws applicable to such action. At such 146 hearing, counsel may be heard on oral argument, briefs may be 147

Chapter 119. of the Revised Code, shall adopt, and has the

exclusive power to adopt, rules of uniform application throughout

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the state governing the review of plans, issuance of flood plain	179
management permits, and issuance of licenses for manufactured home	180
parks; the location, layout, density, construction, drainage,	181
sanitation, safety, and operation of those parks; blocking and	182
tiedowns of mobile and manufactured homes in those parks \dot{r} and	183
notices of flood events concerning, and flood protection at, those	184
parks. The rules pertaining to flood plain management shall be	185
consistent with and not less stringent than the flood plain	186
management criteria of the national flood insurance program	187
adopted under the "National Flood Insurance Act of 1968," 82 Stat.	188
572, 42 U.S.C.A. 4001, as amended. The rules shall not apply to	189
the construction, erection, or manufacture of any building to	190
which section 3781.06 of the Revised Code is applicable.	191

- (2) The rules pertaining to manufactured home parks

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 constructed after June 30, 1971, shall specify that each home must

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 be placed on its lot to provide not less than fifteen feet between

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 the side of one home and the side of another home, ten feet

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 between the end of one home and the side of another home, and five

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 feet between the ends of two homes placed end to end.

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- (3) The public health council, subject to Chapter 119. of the 198 Revised Code, shall adopt rules of uniform application throughout 199 the state governing installation, blocking, and tiedown of 200 manufactured housing in manufactured home parks. The rules 201 pertaining to the standards governing and inspections of the 202 installation, blocking, and tiedown of manufactured housing in a 203 manufactured home park, and any rules pertaining to the design, 204 construction, installation, approval, and inspection of 205 foundations and base support systems for manufactured housing in a 206 manufactured home park shall be identical to the rules pertaining 207 to those subjects the manufactured homes commission adopts 208 pursuant to section 4781.04 of the Revised Code. The rules shall 209 specify that all inspections of the installation, blocking, and 210

under which a licensor may enter into contracts for the purpose of

fulfilling the licensor's responsibilities under either or both of

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Code shall not apply to either of the following:

(1) Buildings or structures that are incident to the use for
agricultural purposes of the land on which such buildings or
structures are located, provided such buildings or structures are
not used in the business of retail trade. For purposes of this
division, a building or structure is not considered used in the
business of retail trade if fifty per cent or more of the gross
income received from sales of products in the building or
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closed construction that is fabricated in an off-site facility and	304
constructed in conformance with the federal construction and	305
safety standards established by the secretary of housing and urban	306
development pursuant to the "Manufactured Housing Construction and	307
Safety Standards Act of 1974," 88 Stat. 700, 42 U.S.C.A. 5401,	308
5403, and that has a permanent label or tag affixed to it, as	309
specified in 42 U.S.C.A. 5415, certifying compliance with all	310
applicable federal construction and safety standards.	311
(5) "Permanent foundation" means permanent masonry, concrete,	312
or a locally approved footing or foundation <u>approved by the</u>	313
manufactured homes commission pursuant to Chapter 4781. of the	314
Revised Code, to which a manufactured or mobile home may be	315
affixed.	316
(6) "Permanently sited manufactured home" means a	317
manufactured home that meets all of the following criteria:	318
(a) The structure is affixed to a permanent foundation and is	319
connected to appropriate facilities;	320
(b) The structure, excluding any addition, has a width of at	321
least twenty-two feet at one point, a length of at least	322
twenty-two feet at one point, and a total living area, excluding	323
garages, porches, or attachments, of at least nine hundred square	324
feet;	325
(c) The structure has a minimum 3:12 residential roof pitch,	326
conventional residential siding, and a six-inch minimum eave	327
overhang, including appropriate guttering;	328
(d) The structure was manufactured after January 1, 1995;	329
(e) The structure is not located in a manufactured home park	330
as defined by section 3733.01 of the Revised Code.	331
(7) "Safe," with respect to a building, means it is free from	332

danger or hazard to the life, safety, health, or welfare of

Sec. 4781.02. (A) There is hereby created the manufactured	393
homes commission which consists of nine members, with three	394
members appointed by the governor, three members appointed by the	395
president of the senate, and three members appointed by the	396
speaker of the house of representatives.	397
(B)(1) Commission members shall be residents of this state,	398
except for members appointed pursuant to divisions (B)(3)(b) and	399
(B)(4)(a) of this section. Members shall be selected from a list	400
of persons the Ohio manufactured homes association, or any	401
successor entity, recommends, except for appointments made	402
pursuant to division (B)(2) of this section.	403
(2) The governor shall appoint the following members:	404
(a) One member to represent the board of building standards,	405
who may be a member of the board or a board employee not in the	406
classified civil service, with an initial term ending December 31,	407
<u>2007;</u>	408
(b) One member to represent the department of health, who may	409
be a department employee not in the classified civil service, with	410
an initial term ending December 31, 2005;	411
(c) One member whose primary residence is a manufactured	412
home, with an initial term ending December 31, 2006.	413
(3) The president of the senate shall appoint the following	414
members:	415
(a) Two members who are manufactured housing installers who	416
have been actively engaged in the installation of manufactured	417
housing for the five years immediately prior to appointment, with	418
the initial term of one installer ending December 31, 2007 and the	419
initial term of the other installer ending December 31, 2005.	420
(b) One member who manufactures manufactured homes in this	421
state or who manufactures manufactured homes in another state and	422

does not constitute holding a public office or position of

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Sub. S. B. No. 102 As Passed by the Senate	Page 19
without a license;	543
(10) Establish a dispute resolution program for the timely	544
resolution of warranty issues involving new manufactured homes,	545
disputes regarding responsibility for the correction or repair of	546
defects in manufactured housing, and the installation of	547
manufactured housing. The rules shall provide for the timely	548
resolution of disputes between manufacturers, retailers, and	549
installers regarding the correction or repair of defects in	550
manufactured housing that are reported by the purchaser of the	551
home during the one year period beginning on the date of	552
installation of the home. The rules also shall provide that	553
decisions made regarding the dispute under the program are not	554
binding upon the purchaser of the home or the other parties	555
involved in the dispute unless the purchaser so agrees in a	556
written acknowledgement that the purchaser signs and delivers to	557
the program within ten business days after the decision is issued.	558
(11) Establish the requirements and procedures for the	559
certification of building departments and building department	560
personnel pursuant to section 4781.07 of the Revised Code;	561
(12) Establish fees to be charged to building departments and	562
building department personnel applying for certification and	563
renewal of certification pursuant to section 4781.07 of the	564
Revised Code;	565
(13) Carry out any other provision of this chapter.	566
(B) The manufactured homes commission shall do all of the	567
<pre>following:</pre>	568
(1) Prepare and administer a licensure examination to	569
determine an applicant's knowledge of manufactured housing	570
installation and other aspects of installation the commission	571
determines appropriate;	572

(2) Select, provide, or procure appropriate examination	573
questions and answers for the licensure examination and establish	574
the criteria for successful completion of the examination;	575
(3) Prepare and distribute any application form this chapter	576
requires;	577
(4) Receive applications for licenses and renewal of licenses	578
and issue licenses to qualified applicants;	579
(5) Establish procedures for processing, approving, and	580
disapproving applications for licensure;	581
(6) Retain records of applications for licensure, including	582
all application materials submitted and a written record of the	583
action taken on each application;	584
(7) Review the design and plans for manufactured housing	585
installations, foundations, and support systems;	586
(8) Inspect a sample of homes at a percentage the commission	587
determines to evaluate the construction and installation of	588
manufactured housing installations, foundations, and support	589
systems to determine compliance with the standards the commission	590
adopts;	591
(9) Investigate complaints concerning violations of this	592
chapter or the rules adopted pursuant to it, or the conduct of any	593
manufactured housing installer;	594
(10) Determine appropriate disciplinary actions for	595
violations of this chapter;	596
(11) Conduct audits and inquiries of manufactured housing	597
installers as appropriate for the enforcement of this chapter. The	598
commission, or any person the commission employs for the purpose,	599
may review and audit the business records of any manufactured	600
housing installer during normal business hours.	601
(12) Approve an installation training course, which may be	602

Sub. S. B. No. 102 As Passed by the Senate	Page 21
offered by the Ohio manufactured homes association or other	603
entity;	604
(13) Perform any function or duty necessary to administer	605
this chapter and the rules adopted pursuant to it.	606
Sec. 4781.05. The executive director of the manufactured	607
homes commission shall do all of the following:	608
(A) With commission approval, secure and manage office space,	609
supplies, and the professional and clerical staff necessary to	610
effectively perform the executive director's and commission's	611
<u>duties;</u>	612
(B) Pursuant to rules the commission adopts, review	613
applications for manufactured housing installer licenses and on	614
behalf of the commission, issue licenses to qualified persons;	615
(C) Administer the dispute resolution program the commission	616
develops if the commission does not contract with the Ohio	617
manufactured homes association or another entity to administer the	618
program;	619
(D) Administer any continuing education program the	620
commission develops;	621
(E) Collect fees the commission establishes;	622
(F) Except as provided in divisions (A)(2) and (3) of section	623
4781.04 of the Revised Code, employ installation inspectors and	624
investigators to serve at the executive director's pleasure to	625
assist in carrying out the executive director's duties under this	626
chapter or the duties the commission delegates to the executive	627
director;	628
(G) Serve as secretary of the commission and maintain a	629
written record of the commission's meetings and proceedings;	630
(H) Notify manufactured housing installers of changes in this	631

As Passed by the Senate	
January 1, 2006;	691
(5) Has completed an installation training course the	692
commission approves, which may be offered by the Ohio manufactured	693
homes association or other entity;	694
(6) Receives a passing score on the licensure examination the	695
<pre>commission administers;</pre>	696
(7) Provides information the commission requires to	697
demonstrate compliance with this chapter and the rules the	698
<pre>commission adopts;</pre>	699
(8) Provides the commission with three references from	700
persons who are retailers, manufacturers, or manufactured home	701
park operators familiar with the person's installation work	702
experience and competency, with at least two of the three	703
references provided after January 1, 2006, being from persons who	704
are licensed manufactured housing installers;	705
(9) Has liability insurance or a surety bond that is issued	706
by an insurance or surety company authorized to transact business	707
in Ohio, in the amount the commission specifies, and containing	708
the terms and conditions the commission requires;	709
(10) Is in compliance with section 4123.35 of the Revised	710
Code.	711
(B) The commission shall not grant a license to any person	712
who the commission finds has engaged in actions during the	713
previous two years that constitute a ground for denial,	714
suspension, or revocation of a license or who has had a license	715
revoked or disciplinary action imposed by the licensing or	716
certification board of another state or jurisdiction during the	717
previous two years in connection with the installation of	718
manufactured housing.	719
(C) Any person who is licensed, certified, or otherwise	720

Sub. S. B. No. 102

Page 24

approved under the laws of another state to perform functions	721
substantially similar to those of a manufactured housing installer	722
may apply to the commission for licensure on a form the commission	723
prescribes. The commission shall issue a license if the standards	724
for licensure, certification, or approval in the state in which	725
the applicant is licensed, certified, or approved are	726
substantially similar to or exceed the requirements set forth in	727
this chapter and the rules adopted pursuant to it. The commission	728
may require the applicant to pass the commission's licensure	729
examination.	730
(D) Any license issued pursuant to this section shall bear	731
the licensee's name and post-office address, the issue date, a	732
serial number the commission designates, and the signature of the	733
commission chairperson or a person the commission designates	734
pursuant to rules.	735
(E) A manufactured housing installers license expires two	736
years after it is issued. The commission shall renew a license if	737
the applicant does all of the following:	738
(1) Meets the requirements of division (A) of this section;	739
(2) Demonstrates compliance with the requirements of this	740
chapter and the rules adopted pursuant to it;	741
(3) Meets the commission's continuing education requirements.	742
(F) No manufactured housing installer's license may be	743
transferred to another person.	744
Sec. 4781.09. (A) The manufactured homes commission may deny,	745
suspend, revoke, or refuse to renew the license of any	746
manufactured home installer for any of the following reasons:	747
(1) Failure to satisfy the requirements of section 4781.08 or	748
4781 10 of the Revised Code;	749

(2) Violation of this chapter or any rule adopted pursuant to	750
<u>it;</u>	751
(3) Making a material misstatement in an application for a	752
<u>license;</u>	753
(4) Installing manufactured housing without a license or	754
without being under the supervision of a licensed manufactured	755
housing installer;	756
(5) Failure to appear for a hearing before the commission or	757
to comply with any final adjudication order of the commission	758
issued pursuant to this chapter;	759
(6) Conviction of a felony or a crime involving moral	760
<pre>turpitude;</pre>	761
(7) Having had a license revoked, suspended, or denied by the	762
commission during the preceding two years;	763
(8) Having had a license revoked, suspended, or denied by	764
another state or jurisdiction during the preceding two years;	765
(9) Engaging in conduct in another state or jurisdiction that	766
would violate this chapter if committed in this state.	767
(10) Failing to provide written notification of an	768
installation pursuant to division (D) of section 4781.11 of the	769
Revised Code to a county treasurer or county auditor.	770
(B)(1) Any person whose license or license application is	771
revoked, suspended, denied, or not renewed or upon whom a civil	772
penalty is imposed pursuant to division (C) of this section may	773
request an adjudication hearing on the matter within thirty days	774
after receipt of the notice of the action. The hearing shall be	775
held in accordance with Chapter 119. of the Revised Code.	776
(2) Any licensee or applicant may appeal an order made	777
pursuant to an adjudication hearing in the manner provided in	778
section 119.12 of the Revised Code.	779

(2) 7	700
(3) Any action against the commission and any appeal from a	780
determination or decision the commission renders shall be brought	781
in the court of common pleas of Franklin county.	782
(C) As an alternative to suspending, revoking, or refusing to	783
renew a manufactured housing installer's license, the commission	784
may impose a civil penalty of not less than one hundred dollars or	785
more than five hundred dollars per violation of this chapter or	786
any rule adopted pursuant to it. The commission shall deposit	787
penalties in the occupational licensing and regulatory fund	788
pursuant to section 4743.05 of the Revised Code.	789
(D) A person whose license is suspended, revoked, or not	790
renewed may apply for a new license two years after the date on	791
which the license was suspended, revoked, or not renewed.	792
Sec. 4781.10. (A) The manufactured homes commission may	793
establish programs and requirements for continuing education for	794
manufactured housing installers. The commission shall not require	795
licensees to complete more than eight credit hours of continuing	796
education during each license period. If the commission	797
establishes a program of continuing education, it shall require	798
that only courses that the commission preapproves be accepted for	799
licensure credit, and unless an extension is granted pursuant to	800
division (D) of this section, that all credit hours be	801
successfully completed prior to the expiration of the installer's	802
license.	803
(B) To provide the resources to administer continuing	804
education programs, the commission may establish nonrefundable	805
fees, including any of the following:	806
(1) An application fee not to exceed one hundred fifty	807
dollars charged to the sponsor of each proposed course;	808
(2) A renewal fee not to exceed seventy-five dollars, charged	809

appropriate relief, including an injunction, restraining order, or	898
any combination thereof, upon a showing that a person has violated	899
or is about to violate this chapter or a rule adopted pursuant to	900
it.	901
(B) The prosecuting attorney of a county, a city director of	902
law, or the attorney general may, upon the complaint of the	903
commission, prosecute to termination or bring an action for	904
injunction against any person violating this chapter or the rules	905
adopted pursuant to it.	906
Sec. 4781.13. The manufactured homes commission, shall	907
deposit all receipts, from any source, in the state treasury to	908
the credit of the occupational licensing and regulatory fund.	909
Sec. 4781.14. (A) Except as provided in division (A)(3) of	910
section 3733.02 of the Revised Code, the state, through the	911
manufactured homes commission, has exclusive authority to regulate	912
manufactured home installers, the installation of manufactured	913
housing, and manufactured housing foundations and support systems	914
in the state. By enacting this chapter, it is the intent of the	915
general assembly to preempt municipal corporations and other	916
political subdivisions from regulating and licensing manufactured	917
housing installers and regulating and inspecting the installation	918
of manufactured housing and manufactured housing foundations and	919
support systems.	920
(B) Except as provided in division (A)(3) of section 3733.02	921
of the Revised Code, the manufactured homes commission has	922
exclusive power to adopt rules of uniform application throughout	923
the state governing installation of manufactured housing, the	924
inspection of manufactured housing foundations and support	925
systems, the inspection of the installation of manufactured	926
housing, the training and licensing of manufactured housing	927