As Reported by the House County and Township Government Committee

125th General Assembly Regular Session 2003-2004

Sub. S. B. No. 115

Senator Robert Gardner

ABILL

То	amend sections 505.75, 711.001, 711.10, 711.131,	1
	711.132, 713.21, and 713.22 and to enact section	2
	711.133 of the Revised Code to permit the	3
	exemption from the definition of "subdivision" in	4
	the Platting Law of certain parcels of land, to	5
	permit the regulation of certain parcels between	6
	four and twenty acres for approval without plat,	7
	to change the procedure for the approval of plats	8
	by county or regional planning commissions, to	9
	provide different methods for implementing the	10
	statute authorizing the approval of certain	11
	subdivisions without the submission of a plat, to	12
	permit the payment of compensation to the	13
	appointive members of county or regional planning	14
	commissions, to permit townships to contract with	15
	other townships to administer and enforce building	16
	regulations, and to authorize the conveyance of	17
	certain state-owned real estate located in Summit	18
	County.	19

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

711.132, 713.21, and 713.22 be amended and section 711.133 of the
Revised Code be enacted to read as follows:

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Sec. 505.75. (A) A board of township trustees may, by 23 resolution, adopt by incorporation by reference, administer, and 24 enforce a standard code pertaining to the erection, construction, 25 repair, alteration, and maintenance of single-family, two-family, 26 and three-family dwellings promulgated by the state, or any 27 department, board, or other agency thereof of the state, or by any 28 municipal corporation or county in this state, within the 29 unincorporated territory of the township, or establish districts 30 in any part of the unincorporated territory and adopt, administer, 31 and enforce such a standard code in the affected districts. When 32 adopted, all regulations contained in such a standard code, 33 including those establishing service charges, shall be uniform 34 within all districts in which building codes are established, 35 except that more stringent regulations may be imposed in flood 36 hazard areas in order to prevent or reduce the hazard resulting 37 from flooding. In no case shall regulations exceed the scope of 38 regulating the safety, health, and sanitary conditions of such 39 buildings. Any person adversely affected by a resolution of the 40 board adopting, amending, or rescinding a regulation may seek a 41 declaratory judgment pursuant to Chapter 2721. of the Revised Code 42 on the ground that the board failed to comply with the law in 43 adopting, amending, rescinding, publishing, or distributing the 44 regulation, or that the regulation, as adopted or amended by the 45 board, is unreasonable or unlawful, or that the revision 46 rescinding of the regulation was unreasonable or unlawful. 47

A township building code may include regulations that are

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necessary for participation in the national flood insurance

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program and are not in conflict with the Ohio building code,

governing the prohibition, location, erection, construction, or

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floodproofing of new buildings or structures, or substantial 52 improvements to existing buildings or structures, in 53 unincorporated territory within flood hazard areas identified 54 under the "Flood Disaster Protection Act of 1973," 87 Stat. 975, 55 42 U.S.C.A. 4002, as amended, including, but not limited to, 56 residential, commercial, or industrial buildings or structures. 57

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(B) Regulations or amendments to regulations may be adopted 58 under this section only after public hearing hearings at not fewer 59 than two regular sessions of the board of township trustees. The 60 board shall cause to be published in a newspaper of general 61 circulation in the township notice of the public hearings, 62 including time, date, and place, once a week for two weeks 63 immediately preceding the hearings. The proposed regulations or 64 amendments shall be made available by the board to the public at 65 the board office. 66

The township building code shall be adopted if it is approved 67 by an affirmative vote of all members of the board of township 68 trustees. 69

The building code and any amendments to the building code adopted by the board become effective thirty days after the date of adoption unless, within thirty days after the adoption of the building code or amendments, there is presented to the board a petition, signed by a number of qualified voters residing in the unincorporated area of the township equal to not less than eight per cent of the total vote cast for all candidates for governor in the area at the most recent general election at which a governor was elected, requesting the board to submit the building code or amendments to the electors of such the area for approval or rejection at the next primary or general election.

No building code or amendments for which the referendum vote 81 has been requested shall be put into effect unless a majority of 82 the vote cast on the issue is in favor of the building code or 83

land within the county or region, other than land within a	144
municipal corporation or land within three miles of a city or one	145
and one-half miles of a village as provided in section 711.09 of	146
the Revised Code, shall be recorded until it is approved by the	147
county or regional planning commission <u>under division (C) of this</u>	148
section and the approval is endorsed in writing on the plat.	149
Within	150

(B) A county or regional planning commission may require the 151 submission of a preliminary plan for each plat sought to be 152 recorded. If the commission requires this submission, it shall 153 provide for a review process for the preliminary plan. Under this 154 review process, the planning commission shall give its approval, 155 its approval with conditions, or its disapproval of each 156 preliminary plan. The commission's decision shall be in writing, 157 shall be under the signature of the secretary of the commission, 158 and shall be issued within thirty-five business days after the 159 submission of the preliminary plan to the commission. The 160 disapproval of a preliminary plan shall state the reasons for the 161 disapproval. A decision of the commission under this division is 162 preliminary to and separate from the commission's decision to 163 approve, conditionally approve, or refuse to approve a plat under 164 division (C) of this section. 165

(C) Within five calendar days after the submission of a plat 166 for approval under this division, the county or regional planning 167 commission shall schedule a meeting to consider the plat and send 168 a notice by regular mail or by electronic mail to the clerk of the 169 board of township trustees of the township in which the plat is 170 located. The notice shall inform the trustees of the submission of 171 the plat and of the date, time, and location of any meeting at 172 which the county or regional planning commission will consider or 173 act upon the plat. The meeting shall take place within thirty 174 calendar days after submission of the plat, and no meeting shall 175

violated by the plat, shall be stated upon the record of the

county or regional planning commission. Within sixty calendar days

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after the refusal <u>under this division</u>, the person submitting any 208 plat that the county or regional planning commission refuses to 209 approve under this division may file a petition in the court of 210 common pleas of the proper county, and the proceedings on the 211 petition shall be governed by section 711.09 of the Revised Code 212 as in the case of the refusal of a planning authority to approve a 213 plat. A board of township trustees is not entitled to appeal a 214 decision of the county or regional planning commission under this 215 section division. 216

A county or regional planning commission shall adopt general 217 rules, of uniform application, governing plats and subdivisions of 218 land falling within its jurisdiction, to secure and provide for 219 the proper arrangement of streets or other highways in relation to 220 existing or planned streets or highways or to the county or 221 regional plan, for adequate and convenient open spaces for 222 traffic, utilities, access of firefighting apparatus, recreation, 223 light, and air, and for the avoidance of congestion of population. 224 The rules may provide for their modification by the county or 225 regional planning commission in specific cases where unusual 226 topographical and other exceptional conditions require the 227 modification. The rules may require the county department of 228 health to review and comment on a plat before the county or 229 regional planning commission acts upon it and also may also 230 require proof of compliance with any applicable zoning resolutions 231 as a basis for approval of a plat. 232

Before adoption of its rules or amendment of its rules, the

commission shall hold a public hearing shall be held on the

adoption or amendment by the commission. Notice of the public

hearing shall be sent to all townships in the county or region by

regular mail or electronic mail at least thirty business days

before the hearing. No county or regional planning commission

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shall adopt any rules requiring actual construction of streets or

(D) As used in this section, "business day" means a day of

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the week excluding Saturday, Sunday, or a legal holiday as defined
in section 1.14 of the Revised Code.

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Sec. 711.131. (A) Notwithstanding sections 711.001 to 711.13 274 of the Revised Code and except as provided in division (C) of this 275 section, unless the rules adopted under section 711.05, 711.09, or 276 711.10 of the Revised Code are amended pursuant to division (B) of 277 this section, a proposed division of a parcel of land along an 278 existing public street, not involving the opening, widening, or 279 extension of any street or road, and involving no more than five 280 lots after the original tract has been completely subdivided, may 281 be submitted to the <u>planning</u> authority having approving 282 jurisdiction of plats under section 711.05, 711.09, or 711.10 of 283 the Revised Code for approval without plat. If the authority 284 acting through a properly designated representative is satisfied 285 finds that the a proposed division is not contrary to applicable 286 platting, subdividing, zoning, <u>health</u>, <u>sanitary</u>, or access 287 management regulations or regulations adopted under division 288 (B)(3) of section 307.37 of the Revised Code regarding existing 289 surface or subsurface drainage, including, but not limited to, 290 rules governing household sewage disposal systems, it shall within 291 seven working days after submission approve the proposed division 292 within seven business days after its submission and, on 293 presentation of a conveyance of the parcel, shall stamp the 294 conveyance "approved by (planning authority); no plat required" 295 and have it signed by its clerk, secretary, or other official as 296 may be designated by it. The planning authority may require the 297 submission of a sketch and other information that is pertinent to 298 its determination under this section division. 299

(B) For a period of up to two years after the effective date

of this amendment, the rules adopted under section 711.05, 711.09,

or 711.10 of the Revised Code may be amended within that period to

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authorize the planning authority involved to approve proposed	303
divisions of parcels of land without plat under this division. If	304
an authority so amends its rules, it may approve no more than five	305
lots without a plat from an original tract as that original tract	306
exists on the effective date of the amendment to the rules. The	307
authority shall make the findings and approve a proposed division	308
in the time and manner specified in division (A) of this section.	309
(C) This section does not apply to parcels subject to section	310
711.133 of the Revised Code.	311
(D) As used in this section:	312
(1) "Business day" means a day of the week excluding	313
Saturday, Sunday, or a legal holiday as defined in section 1.14 of	314
the Revised Code.	315
(2) "Household sewage disposal system" has the same meaning	316
as in section 3709.091 of the Revised Code.	317
Sec. 711.132. No rule or regulation of a planning commission	318
adopted pursuant to the provisions of this chapter, including any	319
rule adopted under section 711.133 of the Revised Code, shall	320
become effective until the same shall have it has been approved,	321
after public hearing, by the legislative authority of the	322
municipal corporation in the case of a municipal planning	323
commission or by the board of county commissioners in the case of	324
a regional or county planning commission.	325
Sec. 711.133. (A) Notwithstanding anything to the contrary in	326
sections 711.001 to 711.13 of the Revised Code, rules may be	327
adopted and amended that require a proposed division of a parcel	328
of land along an existing public street, not involving the	329
opening, widening, or extension of any street or road, and	330
involving the establishment of any lot that meets acreage	331
requirements under division (B) of this section, to be submitted	332

to the planning authority having approving jurisdiction of plats	333
under section 711.05, 711.09, or 711.10 of the Revised Code for	334
approval without plat in accordance with this section. The rules	335
shall provide that, if the authority acting through a properly	336
designated representative finds that a proposed division is not	337
contrary to any applicable zoning, health, sanitary, or access	338
management regulations, regulations adopted under division (B)(3)	339
of section 307.37 of the Revised Code regarding existing surface	340
or subsurface drainage, including, but not limited to, rules	341
governing household sewage disposal systems, or regulations	342
adopted under division (D) of this section, it shall approve the	343
proposed division within the applicable timeframe listed in	344
division (F) of this section and, on presentation of a conveyance	345
of the parcel, shall stamp the conveyance "approved by (planning	346
authority); no plat required and have it signed by its clerk,	347
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secretary, or other official as may be designated by it. For purposes of this division, "household sewage disposal system" has	349
the same meaning as in section 3709.091 of the Revised Code.	350
(B) Rules adopted under this section shall designate the size	351
range of parcels to be approved in compliance with this section;	352
parcels may be in a range of not less than four acres and not more	353
than twenty acres. If the designated size range includes any	354
parcels of four to five acres in size, the rules shall state that	355
the proposed division shall not be considered a subdivision for	356
purposes of division (B)(1) of section 711.001 of the Revised Code	357
and need only be approved as specified in division (A) of this	358
section and the rules adopted under this section.	359
(C) Dulog edented under this section shall exampt from the	260
(C) Rules adopted under this section shall exempt from the	360
approval requirements of this section parcels of land to be used	361
only for agricultural or personal recreational purposes. On the	362
presentation of a conveyance of such a parcel, the authority's	363

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approval shall be within twenty-one calendar days after its

submission.

Sec. 713.21. (A) The planning commission of any municipal 398 corporation or group of municipal corporations, any board of 399 township trustees, and the board of county commissioners of any 400 county in which such the municipal corporation or group of 401 municipal corporations is located or of any adjoining county may 402 co-operate cooperate in the creation of a regional planning 403 commission, for any region defined as agreed upon by the planning 404 commissions and boards, exclusive of any territory within the 405 limits of a municipal corporation not having a planning 406 commission. After creation of a regional planning commission, 407 school districts, special districts, authorities, and any other 408 units of local government may participate in the regional planning 409 commission, upon such terms as may be agreed upon by the planning 410 commissions and boards. The 411

The number of members of such a regional planning commission, 412 their method of appointment, and the proportion of the costs of 413 such regional planning to be borne respectively by the various 414 municipal corporations, townships, and counties in the region and 415 by other participating units of local government shall be such as 416 is determined by a majority of the planning commissions and 417 boards. Costs may include, but are not limited to, compensation 418 and actual and necessary expenses for appointive members of a 419 regional planning commission who are not also holding another 420 public office to which they were elected. Any member of a regional 421 planning commission may hold any other public office and may serve 422 as a member of a city, village, and a or county planning 423 commission, except as otherwise provided in the charter of any 424 425 city or village. Such

Boards of township trustees, boards of county commissioners, 426 and legislative authorities of such municipal corporations, and 427 the governing bodies of other participating units of local 428 government, may appropriate their respective shares of such the 429 costs of regional planning. The Those sums so appropriated shall 430 be paid into the treasury of the county in which the greater 431 portion of the population of the region is located, and shall be 432 paid out on the certificate of the regional planning commission 433 and the warrant of the county auditor of such that county for the 434 purposes authorized by sections 713.21 to 713.27, inclusive, of 435 the Revised Code. The 436

(B) The regional planning commission may accept, receive, and 437 expend funds, grants, and services from the federal government or 438 its agencies; from departments, agencies, and instrumentalities 439 of this state or any adjoining state or; from one or more counties 440 of this state or any adjoining state or; from any municipal 441 corporation or political subdivision of this or any adjoining 442 state, including county, regional, and municipal planning 443 commission commissions of this or any adjoining state -: or from 444 civic sources, and. The regional planning commission may contract 445 with respect thereto to those funds, grants, and services, either 446 separately, jointly, or cooperatively, and may provide such the 447 information and reports as may be necessary to secure such 448 financial aid those funds, grants, and services. Within the 449 amounts thus agreed upon and appropriated or otherwise received, 450 the regional planning commission may employ necessary engineers, 451 accountants, consultants, and employees as are necessary and may 452 rent or lease such space, purchase, lease, and lease with option 453 to purchase such equipment, and make such other purchases as it 454 deems considers necessary to its use. The regional planning 455 commission may purchase, lease with option to purchase, or receive 456 as a gift property and buildings within which it is housed and 457

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division. Any alternate designated under this division shall be a 489 resident of the county.

To designate an alternate for a member of the board of county 491 commissioners, the board member shall send a letter of appointment 492 to the alternate and deliver a copy of that letter to the clerk of 493 the board of county commissioners. At the next regular meeting of 494 the board, the clerk shall inform the board of the designation of 495 the alternate, and the board shall have the designation entered on 496 the journal.

To designate an alternate for any other member of the 498 planning commission, the member shall send a letter of appointment 499 to the clerk of the board of county commissioners designating an 500 individual to serve as that member's alternate. At the next 501 regular meeting of the board, the clerk shall inform the board of 502 the designation of the alternate, which designation the board may 503 either approve or disapprove. The board shall enter its decision 504 on the board's journal and, if the alternate is approved, 505 designate the name of the alternate on the journal. The clerk of 506 the board shall notify the commission member of the board's 507 action, and the commission member shall inform the alternate. 508

A designated alternate shall serve at the pleasure of the member who makes the designation. Removal of an alternate shall be made by a letter of removal, delivered and journalized by the same method that the alternate was designated.

Once an alternate is designated for a member of the planning 513 commission, if that commission member is absent from a planning 514 commission meeting, the alternate has the right to vote and 515 participate in all proceedings and actions of the commission at 516 that meeting as if that alternate were the commission member. 517

(B)(1) Except as provided for counties with two or less 518 townships in division (B)(4) of this section, if the population of 519

the portion of any city located in the county exceeds fifty per 520 cent of the total population of the county, the board of county 521 commissioners shall select three of the appointive members from 522 persons nominated by the planning commission of that city. The 523 board shall appoint three members from the unincorporated 524 territory of the county from persons recommended by the townships 525 to the county, except that, if one or more of those townships in 526 the county is a limited home rule government township, then the 527 board shall appoint at least one of these three township 528 appointees from the persons recommended by a limited home rule 529 government township. The remaining two appointees shall be 530 selected at the discretion of the board and shall be residents of 531 the county, one residing in the unincorporated territory of the 532 county and representing townships and the other residing in the 533 incorporated territory of the county and representing municipal 534 corporations in the county. 535

(2) Except as provided for counties with two or less 536 townships in division (B)(4) of this section, if a county does not 537 contain the portion of any city with at least fifty per cent of 538 the total population of the county but contains one or more 539 limited home rule government townships, one of the appointees 540 shall be a resident of a limited home rule government township in 541 the county, selected at the discretion of the board of county 542 commissioners from persons recommended by a limited home rule 543 government township in the county. One appointee shall be a 544 resident of the municipal corporation with the largest population 545 contained within the portion of the municipal corporation located 546 in the county, selected at the discretion of the board of county 547 commissioners from persons recommended by that municipal 548 corporation. The remaining six appointees shall be residents of 549 the county, selected at the discretion of the board of county 550 commissioners. 551

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- (3) Except as provided for counties with two or less

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 townships in division (B)(4) of this section, if a county does not

 contain the portion of any city with at least fifty per cent of

 the total population of the county and does not contain a limited

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 home rule government township, the board of county commissioners

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 shall appoint eight residents of the county selected at the

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 discretion of the board.
- (4) If a county contains two or less townships with 559 unincorporated territory, the board of county commissioners shall 560 appoint eight residents of the county selected at the discretion 561 of the board, except that, if the population of the portion of any 562 city located in the county exceeds fifty per cent of the total 563 population of the county, then at least three of the appointive 564 members shall be selected from persons nominated by the planning 565 commission of that city. 566
- (C) Subject to division (F) of this section, the appointive 567 members of a county planning commission shall be appointed for 568 terms of three years, except that, of the eight members first 569 appointed, three shall be appointed for terms of two years, and 570 two shall be appointed for a term of one year. The appointive 571 members shall serve without pay may be allowed their actual and 572 necessary expenses and the compensation that the board of county 573 commissioners determines to be appropriate. Any member of a county 574 planning commission may hold any other public office and may serve 575 as a member of a city, village, and regional planning commission, 576 except as otherwise provided in the charter of any city or 577 village. 578
- (D) The <u>compensation and</u> expenses of the appointive members of a county planning commission and the compensation of planning commission employees shall be paid from appropriations made by the board.

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The county planning commission may employ engineers, accountants, consultants, and employees as are necessary, and make purchases as may be needed to the furtherance of its operation.

The county planning commission may accept, receive, and 586 expend funds, grants, and services from the federal government or 587 its agencies, from departments, agencies, and instrumentalities of 588 this state or any adjoining state, from one or more counties of 589 this state or any adjoining state, from any municipal corporation 590 or political subdivision of this or any adjoining state, including 591 a county, regional, and municipal planning commission of this or 592 any adjoining state, or from civic sources, may contract with 593 respect thereto, either separately, jointly, or cooperatively, and 594 595 may provide information and reports as may be necessary to secure such financial aid. 596

- (E) A county planning commission may adopt a policy under 597 which members of the board of county commissioners, as members of 598 that commission, or their designated alternates must abstain from 599 participating and voting on the commission's recommendation, 600 whenever a county planning commission is required by section 601 303.12 of the Revised Code to recommend the approval or denial of 602 a proposed amendment or approval of some modification of an 603 amendment to the county zoning resolution, or is required by 604 section 303.07 of the Revised Code to approve or disapprove, or 605 make suggestions about, a proposed county zoning resolution. The 606 policy may require that a quorum of the commission under those 607 circumstances be determined on the basis of an eight-member 608 commission instead of an eleven-member commission. 609
- (F) If at any time a change occurs within a county so that
 the population of a portion of a city within the county exceeds or
 no longer exceeds fifty per cent of the total population of the
 county or a township becomes a limited home rule government
 township, thus creating a situation where the membership of a
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Thence continuing North 00° 19' 54" East along the centerline	646
of the original right-of-way of Brecksville Road a distance of	647
145.00 feet to a point;	648
Thence North 89° 09' 54" East a distance of 1273.34 feet to	649
an iron pin found in the North right-of-way line of interstate	650
Route 271 and said line passing thru an iron pin set at 33.00 feet	651
from the centerline of Brecksville Road;	652
Thence South 50° 41' 46" West along the North right-of-way	653
line a distance of 233.04 feet to a set iron pin;	654
Thence South 89° 09' 54" West a distance of 1093.84 feet to a	655
point in the centerline of the original right-of-way of	656
Brecksville Road and said point being the True Place of Beginning	657
and said line passing thru an iron pin set at 33.00 feet from said	658
centerline and containing with said bounds 1.3082 acres in the	659
Village; 2.6309 acres in the Township, more or less, but subject	660
to all legal highways, as surveyed by Santee Associates in	661
December 1972.	662
(B) The Attorney General shall have the real estate described	663
in division (A) of this section appraised by a state certified or	664
licensed appraiser.	665
(C) Consideration for the conveyance of the real estate	666
described in division (A) of this section shall be a purchase	667
price of at least two-thirds of the appraised value and acceptable	668
to the Attorney General.	669
(D) Upon payment of the purchase price by the purchaser, the	670
Auditor of State, with the assistance of the Attorney General,	671
shall prepare a deed to the real estate described in division (A)	672
of this section. The deed shall state the consideration. The deed	673
shall be executed by the Governor in the name of the state,	674
countersigned by the Secretary of State, sealed with the Great	675

Seal of the State, presented in the office of the Auditor of State

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for recording, and delivered to the purchaser. The purchaser shall present the deed for recording in the office of the Summit County Recorder.	677 678 679
(E) Advertising costs, appraisal fees, and all other costs of	680
the sale of the real estate described in division (A) of this	681
section shall be paid by the purchaser.	682
(F) The net proceeds of the sale of the real estate described	683
in division (A) of this section shall be deposited in the state	684
treasury as follows: sixty-two per cent to the credit of Fund 4Z2,	685
appropriation item 055-609, BCI Asset Forfeiture & Cost	686
Reimbursement, and thirty-eight per cent to the credit of the	687
general revenue fund.	688
(G) This section shall expire three years after its effective	689
date.	690