As Reported by the House Finance and Appropriations Committee

125th General Assembly Regular Session 2003-2004

Sub. S. B. No. 165

Senators Schuring, Schuler, Fedor, Dann, Harris Representatives D. Evans, Miller, S. Patton

A BILL

To amend sections 166.06, 166.07, 166.21, 725.04,

1728.11, 1728.111, 3735.671, 5709.631, and

5709.831 and to enact section 9.661 of the Revised

Code to authorize liens that may be used to secure

the performance of obligations by recipients of

development loans and local property tax

incentives.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 166.06, 166.07, 166.21, 725.04,	8
1728.11, 1728.111, 3735.671, 5709.631, and 5709.831 be amended and	9
section 9.661 of the Revised Code be enacted to read as follows:	10
Sec. 9.661. (A) As used in this section:	11
(1) "Borrower" means any person obligated to repay a	12
development loan pursuant to a development loan agreement or	13
obligated to repay a loan guaranteed pursuant to a loan guarantee	14
agreement.	15
(2) "Development inducement agreement" means an agreement	16
making a grant or inducement under the authority of Section 13 of	17
Article VIII, Ohio Constitution, including an inducement made	18

Sub. S. B. No. 165 As Reported by the House Finance and Appropriations Committee	Page 2
under section 166.02 of the Revised Code or a grant made under	19
section 184.02 of the Revised Code.	20
(3) "Development loan" means any loan made under the	21
authority of Section 13 of Article VIII, Ohio Constitution,	22
including any loan made under the authority of Chapter 122., 165.,	23
166., 184., or 1724. of the Revised Code.	24
(4) "Development loan agreement" means an agreement making a	25
development loan.	26
(5) "Grantee" means any grantee or other recipient of	27
anything of value under a development inducement agreement.	28
(6) "Guaranteed loan" means a loan guaranteed by this state,	29
a state agency, or a political subdivision under the authority of	30
Section 13 of Article VIII, Ohio Constitution, including any loan	31
guarantee authorized under Chapter 166. of the Revised Code.	32
(7) "Loan guarantee agreement" means an agreement providing	33
for the guarantee of a guaranteed loan.	34
(8) "Secured party" means the state, a state agency, or a	35
political subdivision that enters into a development loan	36
agreement, loan guarantee agreement, or development inducement	37
agreement.	38
(B) The obligations of a borrower under each development loan	39
agreement or loan guarantee agreement may be secured by a lien of	40
the secured party on the borrower's real property and personal	41
property the acquisition of which was funded in whole or in part	42
by the proceeds of the loan. Any such lien shall be in an amount	43
not exceeding the amount financed under the development loan	44
agreement, or the amount guaranteed under the loan guarantee	45
agreement, and used to fund acquisition of the property. The lien	46
may be in addition to any other security required by the	47
development loan agreement or loan guarantee agreement, but the	48

Page 3

80

sum of the lien amount and the value of any such other security	
shall not exceed the amount financed, or the amount guaranteed,	
and used to fund acquisition of the property. Such a lien on real	
property shall attach, and may be perfected, collected, and	
enforced, in the same manner as a mortgage lien on real property,	
and otherwise shall have the same force and effect as a mortgage	
lien on real property. Such a lien on personal property shall	
attach, and may be perfected, collected, and enforced, in the same	
manner as a security interest in goods under Chapter 1309. of the	
Revised Code, and shall otherwise have the same force and effect	
as such a security interest.	
(C) The obligations of a grantee under each development	
inducement agreement may be secured by a lien of the secured party	
on the grantee's real property and personal property the	
acquisition of which was funded in whole or in part by the grant	
or other thing of value. Any such lien shall be in an amount not	
exceeding the amount of the grant or other thing of value granted	
to the grantee under the agreement and used to fund acquisition of	
the property. The lien may be in addition to any other security	
required by the development inducement agreement, but the sum of	
the lien amount and the value of any such other security shall not	
exceed the amount of the grant, or the value of any other thing of	
value granted, and used to fund acquisition of the property. Such	
a lien on real property shall attach, and may be perfected,	
collected, and enforced, in the same manner as a mortgage lien on	
real property, and otherwise shall have the same force and effect	
as a mortgage lien on real property. Such a lien on personal	
property shall attach, and may be perfected, collected, and	
enforced, in the same manner as a security interest in goods under	
Chapter 1309. of the Revised Code, and shall otherwise have the	
same force and effect as such a security interest.	

(D) A secured party may enforce such liens against real

or pledged for the payment of such guarantees.

(B) Before guaranteeing any such repayments or payments the director shall determine that:

(1) The project is an eligible project and is economically sound;

(2) The principal amount to be guaranteed does not exceed ninety per cent of the allowable costs of the eligible project as determined by the director. To assist the director in making this determination, the director may, in the director's discretion, engage an independent engineer, architect, appraiser, or other 111

158

159

160

161

162

163

164

165

166

167

168

173

174

143 may contain provisions for securing the guarantee in the manner 144 consistent with this section, including, at the discretion of the 145 director, a lien provided for under section 9.661 of the Revised 146 Code, and may contain covenants on behalf of the state for the 147 maintenance of the loan guarantee fund created by this section and 148 of receipts to it permitted by this chapter, including covenants 149 on behalf of the state to issue obligations under section 166.08 150 of the Revised Code to provide moneys to the loan guarantee fund 151 to fulfill such guarantees and covenants authorized by division 152 (R)(1) of section 166.08 of the Revised Code, and covenants 153 restricting the aggregate amount of guarantees that may be 154 contracted under this section and obligations that may be issued 155 under section 166.08 of the Revised Code, and terms pertinent to 156 either, to better secure the parties guaranteed.

- (D) The "loan guarantee fund" of the economic development program is hereby created as a special revenue fund and a trust fund which shall be in the custody of the treasurer of state but shall be separate and apart from and not a part of the state treasury to consist of all grants, gifts, and contributions of moneys or rights to moneys lawfully designated for or deposited in such fund, all moneys and rights to moneys lawfully appropriated and transferred to such fund, including moneys received from the issuance of obligations under section 166.08 of the Revised Code, and moneys deposited to such fund pursuant to division (F) of this section; provided that the loan guarantee fund shall not be comprised, in any part, of moneys raised by taxation.
- (E) The director may fix service charges for making a 169 guarantee. Such charges shall be payable at such times and place 170 and in such amounts and manner as may be prescribed by the 171 director.
- (F) The treasurer of state shall serve as agent for the director in the making of deposits and withdrawals and maintenance

206

175 of records pertaining to the loan guarantee fund. Prior to the 176 director's entry into a contract providing for the making of a 177 quarantee payable from the loan quarantee fund, the treasurer of 178 state shall cause to be transferred from the facilities 179 establishment fund to the loan quarantee fund an amount sufficient 180 to make the aggregate balance therein, taking into account the 181 proposed loan guarantee, equal to the loan guarantee reserve 182 requirement. Thereafter, the treasurer of state shall cause the 183 balance in the loan guarantee fund to be at least equal to the 184 loan quarantee reserve requirement. Funds from the loan quarantee 185 fund shall be disbursed under a guarantee made pursuant to this 186 section to satisfy a guaranteed repayment or payment which is in 187 default. The treasurer of state shall first withdraw and transfer 188 moneys then on deposit in the loan guarantee fund. Whenever these 189 moneys are inadequate to meet the requirements of a guarantee, the 190 treasurer of state shall, without need of appropriation or further 191 action by the director, provide for a withdrawal and transfer to 192 the loan guarantee fund and then to the guaranteed party of moneys 193 in such amount as is necessary to meet the quarantee from 194 unencumbered and available moneys in the facilities establishment 195 fund. Such disbursements shall be made in the manner and at the 196 times provided in such guarantees. Within ninety days following a 197 disbursement of moneys from the loan guarantee fund, the treasurer 198 of state, without need of appropriation or further action by the 199 director, shall provide for a withdrawal and transfer to the loan 200 quarantee fund from unencumbered and available moneys in the 201 facilities establishment fund, including moneys from the repayment 202 of loans made from that fund, of an amount sufficient to cause the 203 balance in the loan guarantee fund to be at least equal to the 204 loan guarantee reserve requirement.

(G) Any guaranteed parties under this section, except to the extent that their rights are restricted by the guarantee

207 documents, may by any suitable form of legal proceedings, protect 208 and enforce any rights under the laws of this state or granted by 209 such quarantee or quarantee documents. Such rights include the 210 right to compel the performance of all duties of the director and 211 the treasurer of state required by this section or the guarantee 212 or guarantee documents; and in the event of default with respect 213 to the payment of any guarantees, to apply to a court having 214 jurisdiction of the cause to appoint a receiver to receive and 215 administer the moneys pledged to such guarantee with full power to 216 pay, and to provide for payment of, such guarantee, and with such 217 powers, subject to the direction of the court, as are accorded 218 receivers in general equity cases, excluding any power to pledge 219 or apply additional revenues or receipts or other income or moneys 220 of the state or governmental agencies of the state to the payment 221 of such guarantee. Each duty of the director and the treasurer of 222 state and their officers and employees, and of each governmental 223 agency and its officers, members, or employees, required or 224 undertaken pursuant to this section or a guarantee made under 225 authority of this section, is hereby established as a duty of the 226 director and the treasurer of state, and of each such officer, 227 member, or employee having authority to perform such duty, 228 specifically enjoined by the law resulting from an office, trust, 229 or station within the meaning of section 2731.01 of the Revised 230 Code. The persons who are at the time the director and treasurer 231 of state, or their officers or employees, are not liable in their 232 personal capacities on any guarantees or contracts to make 233 guarantees by the director.

(H) The determinations of the director under divisions (B) 234 and (C) of this section shall be conclusive for purposes of the 235 validity of a guarantee evidenced by a contract signed by the 236 director, and such guarantee shall be incontestable as to moneys 237 advanced under loans to which such guarantees are by their terms 238

Sub. S. B. No. 165 As Reported by the House Finance and Appropriations Committee	Page 9
applicable.	239
Sec. 166.07. (A) The director of development, with the	240
approval of the controlling board and subject to the other	241
applicable provisions of this chapter, may lend moneys in the	242
facilities establishment fund to persons for the purpose of paying	243
allowable costs of an eligible project if the director determines	244
that:	245
(1) The project is an eligible project and is economically	246
sound;	247
(2) The borrower is unable to finance the necessary allowable	248
costs through ordinary financial channels upon comparable terms;	249
(3) The amount to be lent from the facilities establishment	250
fund will not exceed seventy-five per cent of the total allowable	251
costs of the eligible project, except that if any part of the	252
amount to be lent from the facilities establishment fund is	253
derived from the issuance and sale of project financing	254
obligations the amount to be lent will not exceed ninety per cent	255
of the total allowable costs of the eligible project;	256
(4) The eligible project could not be achieved in the local	257
area in which it is to be located if the portion of the project to	258
be financed by the loan instead were to be financed by a loan	259
guaranteed under section 166.06 of the Revised Code;	260
(5) The repayment of the loan from the facilities	261
establishment fund will be adequately secured by a mortgage, lien,	262
assignment, or pledge, <u>or lien provided for under section 9.661 of</u>	263
the Revised Code, at such level of priority as the director may	264
require;	265
(6) The borrower will hold at least a ten per cent equity	266
interest in the eligible project at the time the loan is made.	267
(B) The determinations of the director under division (A) of	268

Sub. S. B. No. 165 As Reported by the House Finance and Appropriations Committee	Page 10
this section shall be conclusive for purposes of the validity of a	269
loan commitment evidenced by a loan agreement signed by the	270
director.	271
(C) Fees, charges, rates of interest, times of payment of	272
interest and principal, and other terms, conditions, and	273
provisions of and security for loans made from the facilities	274
establishment fund pursuant to this section shall be such as the	275
director determines to be appropriate and in furtherance of the	276
purpose for which the loans are made. The moneys used in making	277
such loans shall be disbursed from the facilities establishment	278
fund upon order of the director. The director shall give special	279
consideration in setting the required job creation ratios and	280
interest rates for loans that are for voluntary actions.	281
(D) The director may take actions necessary or appropriate to	282
collect or otherwise deal with any loan made under this section,	283
including any action authorized by section 9.661 of the Revised	284
<u>Code</u> .	285
(E) The director may fix service charges for the making of a	286
loan. Such charges shall be payable at such times and place and in	287
such amounts and manner as may be prescribed by the director.	288
Sec. 166.21. (A) The director of development, with the	289
approval of the controlling board and subject to other applicable	290
provisions of this chapter, may lend moneys in the research and	291
development loan fund to persons for the purpose of paying	292
allowable costs of eligible research and development projects, if	293
the director determines that all of the following conditions are	294
met:	295
(1) The project is an eligible research and development	296
project and is economically sound;	297

(2) The amount to be lent from the research and development

298

329

. ,	
loan fund will not exceed seventy-five per cent of the total costs	299
of the eligible research and development project;	300
(3) The repayment of the loan from the research and	301
development loan fund will be secured by a mortgage, lien,	302
assignment, pledge, lien provided for under section 9.661 of the	303
Revised Code, or other interest in property or other assets of the	304
borrower_ at such level of priority and value as the director	305
considers necessary, provided that, in making such a	306
determination, the director shall take into account the value of	307
any rights granted by the borrower to the director to control the	308
use of any assets of the borrower under the circumstances	309
described in the loan documents.	310
(B) The determinations of the director under division (A) of	311
this section shall be conclusive for purposes of the validity of a	312
loan commitment evidenced by a loan agreement signed by the	313
director.	314
(C) Fees, charges, rates of interest, times of payment of	315
interest and principal, and other terms and conditions of, and	316
security for, loans made from the research and development loan	317
fund shall be such as the director determines to be appropriate	318
and in furtherance of the purpose for which the loans are made.	319
The moneys used in making loans shall be disbursed from the fund	320
upon order of the director. Unless otherwise specified in any	321
indenture or other instrument securing obligations under division	322
(D) of section 166.08 of the Revised Code, any payments of	323
principal and interest from loans made from the fund shall be paid	324
to the fund and used for the purpose of making loans under this	325
section.	326
(D)(1) As used in this division, "qualified research and	327

development loan payments" means payments of principal and

interest on a loan made from the research and development loan

fund.

330

- (2) Each year, the director may, upon request, issue a 331 certificate to a borrower of moneys from the research and 332 development loan fund indicating the amount of the qualified 333 research and development loan payments made by or on behalf of the 334 borrower during the calendar year immediately preceding the tax 335 year, as defined in section 5733.04 of the Revised Code, or 336 taxable year, as defined in section 5747.01 of the Revised Code, 337 for which the certificate is issued. In addition to indicating the 338 amount of qualified research and development loan payments, the 339 certificate shall include a determination of the director that as 340 of the thirty-first day of December of the calendar year for which 341 the certificate is issued, the borrower is not in default under 342 the loan agreement, lease, or other instrument governing repayment 343 of the loan, including compliance with the job creation and 344 retention commitments that are part of the qualified research and 345 development project. The director shall not issue a certificate in 346 an amount that exceeds one hundred fifty thousand dollars. 347
- (E) The director may take actions necessary or appropriate to 348 collect or otherwise deal with any loan made under this section. 349
- (F) The director may fix service charges for the making of a 350 loan. The charges shall be payable at such times and place and in 351 such amounts and manner as may be prescribed by the director. 352
- (G)(1) There shall be credited to the research and 353 development loan fund moneys received by this state from the 354 repayment of loans, including interest thereon, made from the 355 fund, and moneys received from the sale, lease, or other 356 disposition of property acquired or constructed with moneys in the 357 fund derived from the proceeds of the sale of obligations under 358 section 166.08 of the Revised Code. Moneys in the fund shall be 359 applied as provided in this chapter pursuant to appropriations 360

made by the general assembly.

361

(2) In addition to the requirements in division (G)(1) of 362 this section, moneys referred to in that division may be deposited 363 to the credit of separate accounts established by the director of 364 development within the research and development loan fund or in 365 the bond service fund and pledged to the security of obligations, 366 applied to the payment of bond service charges without need for 367 appropriation, released from any such pledge and transferred to 368 the research and development loan fund, all as and to the extent 369 provided in the bond proceedings pursuant to written directions of 370 the director of development. Accounts may be established by the 371 director in the research and development loan fund for particular 372 projects or otherwise. The director may withdraw from the fund or, 373 subject to provisions of the applicable bond proceedings, from any 374 special funds established pursuant to the bond proceedings, or 375 from any accounts in such funds, any amounts of investment income 376 required to be rebated and paid to the federal government in order 377 to maintain the exemption from federal income taxation of interest 378 on obligations issued under this chapter, which withdrawal and 379 payment may be made without the necessity for appropriation. 380

Sec. 725.04. A development agreement shall contain an 381 agreement binding on the owner or owners of the improvements, and 382 all subsequent owners of the improvements, to make semiannual 383 urban renewal service payments, in lieu of taxes upon the 384 improvements during the exemption period, equal annually in the 385 aggregate to the amount of real property taxes that would have 386 been paid on the portion of the assessed valuation of the 387 improvements declared to be a public purpose had an exemption 388 period not been specified by the municipal corporation. All 389 semiannual urban renewal service payments shall be collected at 390 the same time that real property taxes are collected. The entire 391

taxes in the county for each half year of a semi-annual service 408 charge in lieu of taxes on the real property of the corporation in 409 the project, whether acquired by purchase or lease, in a 410 semi-annual amount of not less than seven and one-half per cent of 411 the annual gross revenues from each unit of the project, if the 412 project is undertaken in units, or from the total project if the 413 project is not to be undertaken in units, for each of the years of 414 operation commencing with the date of the completion of such unit 415 or of the project, as the case may be. Where, because of the 416 nature of the development, ownership, use, or occupancy of the 417 project or any unit thereof if the project is to be undertaken in 418 units, the total annual gross rental cannot be reasonably 419 ascertained, the governing body shall provide in the financial 420 agreement that the annual service charge shall be a sum of not 421 less than two per cent of the total project cost or total project 422 unit cost, calculated from the first day of the month following 423 the substantial completion of the project or any unit thereof if 424 the project is undertaken in units. In no event shall such payment 425 together with the taxes on the land, in any year after first 426 occupancy of the project, be less than the total taxes assessed on 427 all real property in the area covered by the project in the 428 calendar year immediately preceding the acquisition of the said 429 area by the municipality or its agency. 430

Against such annual charge the corporation is entitled to 431 credit for the amount, without interest, of the real estate taxes 432 on land paid by it in the last two preceding semi-annual 433 installments. On or before the fifteenth of January in each year 434 each taxing district shall report to the county auditor, in such 435 form as is approved by the tax commissioner, the amount of the 436 service charge in excess of the taxes on the land chargeable for 437 the preceding calendar year for each project or unit thereof 438 subject to Chapter 1728. of the Revised Code. Such payments shall 439 be distributed by the county auditor to the taxing subdivision 440 levying taxes in the subdivisions in which the property is 441 located, in the same proportions in which the current general 442 property tax is distributed. The county treasurer may secure the 443 service charge payments, minus the credit, by a lien on the real 444 property of the corporation in the project. Such a lien shall 445 attach, and may be perfected, collected, and enforced, in the same 446 manner as a mortgage lien on real property, and shall otherwise 447 have the same force and effect as a mortgage lien on real 448 property. 449

At the end of thirty years for one, two, or three family

residential dwelling units and twenty years for all other uses of

the improvements from the date of the execution of a financial

452

agreement or earlier by agreement of the parties thereto, the tax

453

exemption upon any unit, if the project is undertaken in units, or

454

upon the entire project, if the project is not undertaken in

units, ceases and the improvements and any other property of the

corporation as well as the land shall be assessed and taxed,

according to general law, like other property within the municipal

corporation.

455

456

457

At the same date all restrictions and limitations upon the

corporation shall terminate and be at an end upon the

corporation's rendering its final account with the municipal

corporation.

463

Sec. 1728.111. The community urban redevelopment corporation 464 entering into a financial agreement with an impacted city shall 465 pay to the county treasurer of an annual service charge in lieu of 466 taxes on the improvements made by the corporation in the project 467 that are exempted from taxation pursuant to section 1728.10 of the 468 Revised Code. The annual service charge shall be charged and paid 469 in two equal installments at the same time and in the same manner 470 as real property taxes. The amount of the annual service charge 471 shall be set forth in the financial agreement and shall be not 472 more than the annual amount of real property taxes that would have 473 been charged against the percentage of the assessed valuation of 474 such improvements exempted from taxation had that percentage not 475 been exempted from taxation, and not less than an amount which, 476 together with the taxes on the land in any year, equals the total 477 taxes assessed on all real property in the area covered by the 478 project in the calendar year immediately preceding the initial 479 acquisition of the area or any part thereof by the municipality or 480 the corporation, whichever occurred first. The county treasurer 481 may secure the service charge payments by a lien on the exempted 482 improvements. Such a lien shall attach, and may be perfected, 483 collected, and enforced, in the same manner as a mortgage lien on 484 real property, and shall otherwise have the same force and effect 485

as a mortgage lien on real property.

The service charge in lieu of taxes shall be distributed by 487 the county auditor to the taxing subdivision levying taxes in the 488 subdivisions in which the property is located, in the same 489 proportions in which the current general property tax is 490 distributed, or upon the adoption of a resolution by the municipal 491 legislative authority, which shall be certified to the county 492 auditor, the full amount of the service charge shall be 493 distributed at the same time and in the same manner as real 494 property tax payments to the municipal corporation, and shall be 495 deposited in an urban redevelopment tax increment equivalent fund 496 established pursuant to section 1728.112 of the Revised Code. 497

At the end of thirty years for one, two, or three family 498 residential dwelling units and twenty years for all other uses of 499 the improvements from the date of the execution of a financial 500 agreement, or earlier by agreement of the parties thereto, the 501 exemption from taxation of any unit if the project is undertaken 502 in units, or of the entire project if the project is not 503 undertaken in units, ceases and the improvements and any other 504 property of the corporation as well as the land shall be assessed 505 and taxed like other property within the municipal corporation. 506

At the same date all restrictions and limitation upon the 507 corporation shall terminate upon the corporation's rendering its 508 final account with the municipal corporation. 509

Sec. 3735.671. (A) If construction or remodeling of 510 commercial or industrial property is to be exempted from taxation 511 pursuant to section 3735.67 of the Revised Code, the legislative 512 authority and the owner of the property, prior to the commencement 513 of construction or remodeling, shall enter into a written 514 agreement, binding on both parties for a period of time that does 515 not end prior to the end of the period of the exemption, that 516

includes all of the information and statements prescribed by this 517 section. Agreements may include terms not prescribed by this 518 section, but such terms shall in no way derogate from the 519 information and statements prescribed by this section. 520

- (1) Except as otherwise provided in division (A)(2) or (3) of 521 this section, an agreement entered into under this section shall 522 not be approved by the legislative authority unless the board of 523 education of the city, local, or exempted village school district 524 within the territory of which the property is or will be located 525 approves the agreement. For the purpose of obtaining such 526 approval, the legislative authority shall certify a copy of the 527 agreement to the board of education not later than forty-five days 528 prior to approving the agreement, excluding Saturday, Sunday, and 529 a legal holiday as defined in section 1.14 of the Revised Code. 530 The board of education, by resolution adopted by a majority of the 531 board, shall approve or disapprove the agreement and certify a 532 copy of the resolution to the legislative authority not later than 533 fourteen days prior to the date stipulated by the legislative 534 authority as the date upon which approval of the agreement is to 535 be formally considered by the legislative authority. The board of 536 education may include in the resolution conditions under which the 537 board would approve the agreement. The legislative authority may 538 approve an agreement at any time after the board of education 539 certifies its resolution approving the agreement to the 540 legislative authority, or, if the board approves the agreement 541 conditionally, at any time after the conditions are agreed to by 542 the board and the legislative authority. 543
- (2) Approval of an agreement by the board of education is not 544 required under division (A)(1) of this section if, for each tax 545 year the real property is exempted from taxation, the sum of the 546 following quantities, as estimated at or prior to the time the 547 agreement is formally approved by the legislative authority, 548

554

555

equals or exceeds fifty per cent of the amount of taxes, as	549
estimated at or prior to that time, that would have been charged	550
and payable that year upon the real property had that property not	551
been exempted from taxation:	552

- (a) The amount of taxes charged and payable on any portion of the assessed valuation of the new structure or remodeling that will not be exempted from taxation under the agreement;
- (b) The amount of taxes charged and payable on tangible 556 personal property located on the premises of the new structure or 557 of the structure to be remodeled under the agreement, whether 558 payable by the owner of the structure or by a related member, as 559 defined in section 5733.042 of the Revised Code without regard to 560 division (B) of that section.
- (c) The amount of any cash payment by the owner of the new 562 structure or structure to be remodeled to the school district, the 563 dollar value, as mutually agreed to be by the owner and the board 564 of education, of any property or services provided by the owner of 565 the property to the school district, whether by gift, loan, or 566 otherwise, and any payment by the legislative authority to the 567 school district pursuant to section 5709.82 of the Revised Code. 568

The estimates of quantities used for purposes of division 569

(A)(2) of this section shall be estimated by the legislative 570

authority. The legislative authority shall certify to the board of 571

education that the estimates have been made in good faith. 572

Departures of the actual quantities from the estimates subsequent 573

to approval of the agreement by the board of education do not 574

invalidate the agreement. 575

(3) If a board of education has adopted a resolution waiving 576 its right to approve agreements and the resolution remains in 577 effect, approval of an agreement by the board is not required 578 under this division. If a board of education has adopted a 579

592

610

580 resolution allowing a legislative authority to deliver the notice 581 required under this division fewer than forty-five business days 582 prior to the legislative authority's execution of the agreement, 583 the legislative authority shall deliver the notice to the board 584 not later than the number of days prior to such execution as 585 prescribed by the board in its resolution. If a board of education 586 adopts a resolution waiving its right to approve agreements or 587 shortening the notification period, the board shall certify a copy 588 of the resolution to the legislative authority. If the board of 589 education rescinds such a resolution, it shall certify notice of 590 the rescission to the legislative authority.

- (B) Each agreement shall include the following information:
- (1) The names of all parties to the agreement;
- (2) A description of the remodeling or construction, whether 593 or not to be exempted from taxation, including existing or new 594 structure size and cost thereof; the value of machinery, 595 equipment, furniture, and fixtures, including an itemization of 596 the value of machinery, equipment, furniture, and fixtures used at 597 another location in this state prior to the agreement and 598 relocated or to be relocated from that location to the property, 599 and the value of machinery, equipment, furniture, and fixtures at 600 the facility prior to the execution of the agreement; the value of 601 inventory at the property, including an itemization of the value 602 of inventory held at another location in this state prior to the 603 agreement and relocated or to be relocated from that location to 604 the property, and the value of inventory held at the property 605 prior to the execution of the agreement; 606
- (3) The scheduled starting and completion dates of remodeling
 or construction of real property or of investments made in
 machinery, equipment, furniture, fixtures, and inventory;
 609
 - (4) Estimates of the number of employee positions to be

(3) " (insert name of owner) hereby certifies that	642
at the time this agreement is executed, (insert name of	643
owner) does not owe any delinquent real or tangible personal	644
property taxes to any taxing authority of the State of Ohio, and	645
does not owe delinquent taxes for which (insert name of	646
owner) is liable under Chapter 5733., 5735., 5739., 5741., 5743.,	647
5747., or 5753. of the Ohio Revised Code, or, if such delinquent	648
taxes are owed, (insert name of owner) currently is	649
paying the delinquent taxes pursuant to an undertaking enforceable	650
by the State of Ohio or an agent or instrumentality thereof, has	651
filed a petition in bankruptcy under 11 U.S.C.A. 101, et seq., or	652
such a petition has been filed against (insert name of	653
owner). For the purposes of this certification, delinquent taxes	654
are taxes that remain unpaid on the latest day prescribed for	655
payment without penalty under the chapter of the Revised Code	656
governing payment of those taxes."	657
(4) " (insert name of municipal corporation or	658
county) shall perform such acts as are reasonably necessary or	659
appropriate to effect, claim, reserve, and maintain exemptions	660
from taxation granted under this agreement including, without	661
limitation, joining in the execution of all documentation and	662
providing any necessary certificates required in connection with	663
such exemptions."	664
(5) "If for any reason (insert name of municipal	665
corporation or county) revokes the designation of the area,	666
entitlements granted under this agreement shall continue for the	667
number of years specified under this agreement, unless	668
(insert name of owner) materially fails to fulfill its obligations	669
under this agreement and (insert name of	670
municipal corporation or county) terminates or modifies the	671
exemptions from taxation pursuant to this agreement."	672

(6) "If (insert name of owner) materially fails to

The respondent of the responde	
fulfill its obligations under this agreement, or if	674
(insert name of municipal corporation or county) determines that	675
the certification as to delinquent taxes required by this	676
agreement is fraudulent, (insert name of municipal	677
corporation or county) may terminate or modify the exemptions from	678
taxation granted under this agreement."	679
(7) " (insert name of owner) shall provide to the	680
proper tax incentive review council any information reasonably	681
required by the council to evaluate the applicant's compliance	682
with the agreement, including returns filed pursuant to section	683
5711.02 of the Ohio Revised Code if requested by the council."	684
(8) "This agreement is not transferable or assignable without	685
the express, written approval of (insert name of	686
municipal corporation or county)."	687
(9) "Exemptions from taxation granted under this agreement	688
shall be revoked if it is determined that (insert name	689
of owner), any successor to that person, or any related member (as	690
those terms are defined in division (E) of section 3735.671 of the	691
Ohio Revised Code) has violated the prohibition against entering	692
into this agreement under division (E) of section 3735.671 or	693
section 5709.62 or 5709.63 of the Ohio Revised Code prior to the	694
time prescribed by that division or either of those sections."	695
(10) " (insert name of owner) and	696
(insert name of municipal corporation or county) acknowledge that	697
this agreement must be approved by formal action of the	698
legislative authority of (insert name of municipal	699
corporation or county) as a condition for the agreement to take	700
effect. This agreement takes effect upon such approval."	701
The statement described in division (C)(6) of this section	702
may include the following statement, appended at the end of the	703
statement: ", and may require the repayment of the amount of taxes	704

715

716

717

718

719

720

721

722

723

724

725

726

727

728

729

730

731

732

733

that would have been payable had the property not been exempted	705
from taxation under this agreement." <u>If the agreement includes a</u>	706
statement requiring repayment of exempted taxes, it also may	707
authorize the legislative authority to secure repayment of such	708
taxes by a lien on the exempted property in the amount required to	709
be repaid. Such a lien shall attach, and may be perfected,	710
collected, and enforced, in the same manner as a mortgage lien on	711
real property, and shall otherwise have the same force and effect	712
as a mortgage lien on real property.	713

- (D) Except as otherwise provided in this division, an agreement entered into under this section shall require that the owner pay an annual fee equal to the greater of one per cent of the amount of taxes exempted under the agreement or five hundred dollars; provided, however, that if the value of the incentives exceeds two hundred fifty thousand dollars, the fee shall not exceed two thousand five hundred dollars. The fee shall be payable to the legislative authority once per year for each year the agreement is effective on the days and in the form specified in the agreement. Fees paid shall be deposited in a special fund created for such purpose by the legislative authority and shall be used by the legislative authority exclusively for the purpose of complying with section 3735.672 of the Revised Code and by the tax incentive review council created under section 5709.85 of the Revised Code exclusively for the purposes of performing the duties prescribed under that section. The legislative authority may waive or reduce the amount of the fee, but such waiver or reduction does not affect the obligations of the legislative authority or the tax incentive review council to comply with section 3735.672 or 5709.85 of the Revised Code.
- (E) If any person that is party to an agreement granting an 734 exemption from taxation discontinues operations at the structure 735 to which that exemption applies prior to the expiration of the 736

term of the agreement, that person, any successor to that person,	737
and any related member shall not enter into an agreement under	738
this section or section 5709.62, 5709.63, or 5709.632 of the	739
Revised Code, and no legislative authority shall enter into such	740
an agreement with such a person, successor, or related member,	741
prior to the expiration of five years after the discontinuation of	742
operations. As used in this division, "successor" means a person	743
to which the assets or equity of another person has been	744
transferred, which transfer resulted in the full or partial	745
nonrecognition of gain or loss, or resulted in a carryover basis,	746
both as determined by rule adopted by the tax commissioner.	747
"Related member" has the same meaning as defined in section	748
5733.042 of the Revised Code without regard to division (B) of	749
that section.	750

The director of development shall review all agreements 751 submitted to the director under division (F) of this section for 752 the purpose of enforcing this division. If the director determines 753 there has been a violation of this division, the director shall 754 notify the legislative authority of such violation, and the 755 legislative authority immediately shall revoke the exemption 756 granted under the agreement.

(F) When an agreement is entered into under this section, the 758 legislative authority authorizing the agreement shall forward a 759 copy of the agreement to the director of development within 760 fifteen days after the agreement is entered into. 761

Sec. 5709.631. Each agreement entered into under sections 762 5709.62, 5709.63, and 5709.632 of the Revised Code on or after 763 April 1, 1994, shall be in writing and shall include all of the information and statements prescribed by this section. Agreements 765 may include terms not prescribed by this section, but such terms 766 shall in no way derogate from the information and statements 767

As Reported by the House Finance and Appropriations Committee	
prescribed by this section.	768
(A) Each agreement shall include the following information:	769
(1) The names of all parties to the agreement;	770
(2) A description of the investments to be made by the	771
applicant enterprise or by another party at the facility whether	772
or not the investments are exempted from taxation, including	773
existing or new building size and cost thereof; the value of	774
machinery, equipment, furniture, and fixtures, including an	775
itemization of the value of machinery, equipment, furniture, and	776
fixtures used at another location in this state prior to the	777
agreement and relocated or to be relocated from that location to	778
the facility and the value of machinery, equipment, furniture, and	779
fixtures at the facility prior to the execution of the agreement	780
that will not be exempted from taxation; the value of inventory at	781
the facility, including an itemization of the value of inventory	782
held at another location in this state prior to the agreement and	783
relocated or to be relocated from that location to the facility,	784
and the value of inventory held at the facility prior to the	785
execution of the agreement that will not be exempted from	786
taxation;	787
(3) The scheduled starting and completion dates of	788
investments made in building, machinery, equipment, furniture,	789
fixtures, and inventory;	790
(4) Estimates of the number of employee positions to be	791
created each year of the agreement and of the number of employee	792
positions retained by the applicant enterprise due to the project,	793
itemized as to the number of full-time, part-time, permanent, and	794

(5) Estimates of the dollar amount of payroll attributable to 796 the positions set forth in division (A)(4) of this section, 797 similarly itemized; 798

795

temporary positions;

(6) The number of employee positions, if any, at the project	799
site and at any other location in the state at the time the	800
agreement is executed, itemized as to the number of full-time,	801
part-time, permanent, and temporary positions.	802
(B) Each agreement shall set forth the following information	803
and incorporate the following statements:	804
(1) A description of real property to be exempted from	805
taxation under the agreement, the percentage of the assessed	806
valuation of the real property exempted from taxation, and the	807
period for which the exemption is granted, accompanied by the	808
statement: "The exemption commences the first year for which the	809
real property would first be taxable were that property not	810
exempted from taxation. No exemption shall commence after	811
(insert date) nor extend beyond (insert	812
date)." The tax commissioner shall adopt rules prescribing the	813
form the description of such property shall assume to ensure that	814
the property to be exempted from taxation under the agreement is	815
distinguishable from property that is not to be exempted under	816
that agreement.	817
(2) A description of tangible personal property to be	818
exempted from taxation under the agreement, the percentage of the	819
assessed value of the tangible personal property exempted from	820
taxation, and the period for which the exemption is granted,	821
accompanied by the statement: "The minimum investment for tangible	822
personal property to qualify for the exemption is \$	823
(insert dollar amount) to purchase machinery and equipment first	824
used in business at the facility as a result of the project,	825
\$ (insert dollar amount) for furniture and fixtures and	826
other noninventory personal property first used in business at the	827
facility as a result of the project, and \$ (insert	828
dollar amount) for new inventory. The maximum investment for	829

tangible personal property to qualify for the exemption is

Page 28

862

\$ (insert dollar amount) to purchase machinery and	831
equipment first used in business at the facility as a result of	832
the project, \$ (insert dollar amount) for furniture and	833
fixtures and other noninventory personal property first used in	834
business at the facility as a result of the project, and	835
\$ (insert dollar amount) for new inventory. The	836
exemption commences the first year for which the tangible personal	837
property would first be taxable were that property not exempted	838
from taxation. No exemption shall commence after tax return year	839
(insert year) nor extend beyond tax return year	840
(insert year). In no instance shall any tangible	841
personal property be exempted from taxation for more than ten	842
return years unless, under division (D)(2) of section 5709.62 or	843
under division (C)(1)(b) of section 5709.63 of the Revised Code,	844
the board of education approves exemption for a number of years in	845
excess of ten, in which case the tangible personal property may be	846
exempted from taxation for that number of years, not to exceed	847
fifteen return years." No exemption shall be allowed for any type	848
of tangible personal property if the total investment is less than	849
the minimum dollar amount specified for that type of property. If,	850
for a type of tangible personal property, there are no minimum or	851
maximum investment dollar amounts specified in the statement or	852
the dollar amounts are designated in the statement as not	853
applicable, the exemption shall apply to the total cost of that	854
type of tangible personal property first used in business at the	855
facility as a result of the project. The tax commissioner shall	856
adopt rules prescribing the form the description of such property	857
shall assume to ensure that the property to be exempted from	858
taxation under the agreement is distinguishable from property that	859
is not to be exempted under that agreement.	860

(3) "..... (insert name of enterprise) shall pay such 861 real and tangible personal property taxes as are not exempted

under this agreement and are charged against such property and	863
shall file all tax reports and returns as required by law. If	864
(insert name of enterprise) fails to pay such taxes or	865
file such returns and reports, all incentives granted under this	866
agreement are rescinded beginning with the year for which such	867
taxes are charged or such reports or returns are required to be	868
filed and thereafter."	869
(4) " (insert name of enterprise) hereby certifies	870
that at the time this agreement is executed, (insert	871
name of enterprise) does not owe any delinquent real or tangible	872
personal property taxes to any taxing authority of the State of	873
Ohio, and does not owe delinquent taxes for which	874
(insert name of enterprise) is liable under Chapter 5727., 5733.,	875
5735., 5739., 5741., 5743., 5747., or 5753. of the Revised Code,	876
or, if such delinquent taxes are owed, (insert name of	877
enterprise) currently is paying the delinquent taxes pursuant to a	878
delinquent tax contract enforceable by the State of Ohio or an	879
agent or instrumentality thereof, has filed a petition in	880
bankruptcy under 11 U.S.C.A. 101, et seq., or such a petition has	881
been filed against (insert name of enterprise). For the	882
purposes of the certification, delinquent taxes are taxes that	883
remain unpaid on the latest day prescribed for payment without	884
penalty under the chapter of the Revised Code governing payment of	885
those taxes."	886
(5) " (insert name of municipal corporation or	887
county) shall perform such acts as are reasonably necessary or	888
appropriate to effect, claim, reserve, and maintain exemptions	889
from taxation granted under this agreement including, without	890
limitation, joining in the execution of all documentation and	891
providing any necessary certificates required in connection with	892
such exemptions."	893

(6) "If for any reason the enterprise zone designation

894

expires, the Director of the Ohio Department of Development	895
revokes certification of the zone, or (insert name of	896
municipal corporation or county) revokes the designation of the	897
zone, entitlements granted under this agreement shall continue for	898
the number of years specified under this agreement, unless	899
(insert name of enterprise) materially fails to fulfill	900
its obligations under this agreement and (insert name	901
of municipal corporation or county) terminates or modifies the	902
exemptions from taxation granted under this agreement."	903
(7) "If (insert name of enterprise) materially	904
fails to fulfill its obligations under this agreement, other than	905
with respect to the number of employee positions estimated to be	906
created or retained under this agreement, or if (insert	907
name of municipal corporation or county) determines that the	908
certification as to delinquent taxes required by this agreement is	909
fraudulent, (insert name of municipal corporation or	910
county) may terminate or modify the exemptions from taxation	911
granted under this agreement."	912
(8) " (insert name of enterprise) shall provide to	913
the proper tax incentive review council any information reasonably	914
required by the council to evaluate the enterprise's compliance	915
with the agreement, including returns or annual reports filed	916
pursuant to section 5711.02 or 5727.08 of the Ohio Revised Code if	917
requested by the council."	918
(9) " (insert name of enterprise) and	919
(insert name of municipal corporation or county) acknowledge that	920
this agreement must be approved by formal action of the	921
legislative authority of (insert name of municipal	922
corporation or county) as a condition for the agreement to take	923
effect. This agreement takes effect upon such approval."	924
(10) "This agreement is not transferable or assignable	925

without the express, written approval of (insert name	926
of municipal corporation or county)."	927
er manifelpar corporation of country.	
(11) "Exemptions from taxation granted under this agreement	928
shall be revoked if it is determined that (insert	929
name of enterprise), any successor enterprise, or any related	930
member (as those terms are defined in section 5709.61 of the Ohio	931
Revised Code) has violated the prohibition against entering into	932
this agreement under division (E) of section 3735.671 or section	933
5709.62, 5709.63, or 5709.632 of the Ohio Revised Code prior to	934
the time prescribed by that division or either of those sections."	935
(12) "In any three-year period during which this agreement is	936
in effect, if the actual number of employee positions created or	937
retained by (insert name of enterprise) is not	938
equal to or greater than seventy-five per cent of the number of	939
employee positions estimated to be created or retained under this	940
agreement during that three-year period, (insert	941
name of enterprise) shall repay the amount of taxes on property	942
that would have been payable had the property not been exempted	943
from taxation under this agreement during that three-year period.	944
In addition, the (insert name of municipal corporation	945
or county) may terminate or modify the exemptions from taxation	946
granted under this agreement."	947
The statement described in division (B)(7) of this section	948
may include the following statement, appended at the end of the	949
statement: "and may require the repayment of the amount of taxes	950

may include the following statement, appended at the end of the statement: "and may require the repayment of the amount of taxes that would have been payable had the property not been exempted from taxation under this agreement." If the agreement includes a statement requiring repayment of exempted taxes, it also may authorize the legislative authority to secure repayment of such taxes by a lien on the exempted property in the amount required to be repaid. Such a lien on exempted real property shall attach, and may be perfected, collected, and enforced, in the same manner as a

Sub. S. B. No. 165 As Reported by the House Finance and Appropriations Committee	Page 32
mortgage lien on real property, and shall otherwise have the same	958
force and effect as a mortgage lien on real property.	959
Notwithstanding section 5719.01 of the Revised Code, such a lien	960
on exempted tangible personal property shall attach, and may be	961
perfected, collected, and enforced, in the same manner as a	962
security interest in goods under Chapter 1309. of the Revised	963
Code, and shall otherwise have the same force and effect as such a	964
security interest.	965
(C) If the director of development had to issue a waiver	966
under section 5709.633 of the Revised Code as a condition for the	967
agreement to be executed, the agreement shall include the	968
following statement:	969
"Continuation of this agreement is subject to the validity of	970
the circumstance upon which \dots (insert name of enterprise)	971
applied for, and the Director of the Ohio Department of	972
Development issued, the waiver pursuant to section 5709.633 of the	973
Ohio Revised Code. If, after formal approval of this agreement by	974
(insert name of municipal corporation or county), the	975
Director or \ldots (insert name of municipal corporation or	976
county) discovers that such a circumstance did not exist,	977
(insert name of enterprise) shall be deemed to have	978
materially failed to comply with this agreement."	979
If the director issued a waiver on the basis of the	980
circumstance described in division (B)(3) of section 5709.633 of	981
the Ohio Revised Code, the conditions enumerated in divisions	982
(B)(3)(a)(i) and (ii) or divisions $(B)(3)(b)(i)$ and (ii) of that	983
section shall be incorporated in the information described in	984
divisions $(A)(2)$, (3) , and (4) of this section.	985
Sec. 5709.831. (A) As used in this section:	986
(1) "Exempted improvements" means improvements exempted from	987
taxation under section 5709.40, 5709.41, 5709.73, or 5709.78 of	988

725.04, 1728.11, 1728.111, 3735.671, 5709.631, and 5709.831 of the

Revised Code are hereby repealed.

Page 33

1012

1013

Sub. S. B. No. 165