As Passed by the House

125th General Assembly
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Sub. S. B. No. 66

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Armbruster, Carey, Mumper, Prentiss, Roberts, Spada, Zurz
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Key, Martin, Miller, Niehaus, Oelslager, Otterman, Perry, Price, G. Smith,
D. Stewart, Strahorn, Widener

A BILL

To amend sections 2151.421, 3109.17, and 3109.18 and 1 to enact sections 2151.425, 2151.426, 2151.427, 2151.428, 3109.171, and 3109.172 of the Revised 3 Code to permit counties to establish Children's 4 Advocacy Centers to perform and provide certain 5 functions, activities, and services relative to 6 reports of child sexual abuse or other types of abuse of a child over which the document creating 8 the center gives it jurisdiction; to require the Children's Trust Fund Board to develop and provide 10 to certain entities and persons a list of funding 11 sources for establishing or operating a Children's 12 Advocacy Center; to permit child abuse and child 13 neglect prevention advisory boards to request up 14 to \$5,000 per county out of Children's Trust Fund 15 Board funds as one-time, start-up costs for a 16 Children's Advocacy Center; to permit children's 17 advocacy centers to annually request funds from 18

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the Children's Trust Fund Board to conduct primary	7 19
prevention strategies; and to provide the	20
Children's Trust Fund Board with more authority	21
and flexibility to approve, revise, or deny a	22
child abuse and child neglect prevention advisory	23
board's local plan.	24
BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:	
Section 1. That sections 2151.421, 3109.17, and 3109.18 be	25
amended and sections 2151.425, 2151.426, 2151.427, 2151.428,	26
3109.171, and 3109.172 of the Revised Code be enacted to read as	27
follows:	28
Sec. 2151.421. (A)(1)(a) No person described in division	29
(A)(1)(b) of this section who is acting in an official or	30
professional capacity and knows or suspects that a child under	31
eighteen years of age or a mentally retarded, developmentally	32
disabled, or physically impaired child under twenty-one years of	33
age has suffered or faces a threat of suffering any physical or	34
mental wound, injury, disability, or condition of a nature that	35
reasonably indicates abuse or neglect of the child, shall fail to	36
immediately report that knowledge or suspicion to the entity or	37
persons specified in this division. Except as provided in section	38
5120.173 of the Revised Code, the person making the report shall	39
make it to the public children services agency or a municipal or	40
county peace officer in the county in which the child resides or	41
in which the abuse or neglect is occurring or has occurred. In the	e 42
circumstances described in section 5120.173 of the Revised Code,	43
the person making the report shall make it to the entity specified	d 44
in that section.	45
(b) Division (A)(1)(a) of this section applies to any person	46

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who is an attorney; physician, including a hospital intern or resident; dentist; podiatrist; practitioner of a limited branch of medicine as specified in section 4731.15 of the Revised Code; registered nurse; licensed practical nurse; visiting nurse; other health care professional; licensed psychologist; licensed school psychologist; independent marriage and family therapist or marriage and family therapist; speech pathologist or audiologist; coroner; administrator or employee of a child day-care center; administrator or employee of a residential camp or child day camp; administrator or employee of a certified child care agency or other public or private children services agency; school teacher; school employee; school authority; person engaged in social work or the practice of professional counseling; agent of a county humane society; person rendering spiritual treatment through prayer in accordance with the tenets of a well-recognized religion; superintendent, board member, or employee of a county board of mental retardation; investigative agent contracted with by a county board of mental retardation; or employee of the department of mental retardation and developmental disabilities.

(2) An attorney or a physician is not required to make a report pursuant to division (A)(1) of this section concerning any communication the attorney or physician receives from a client or patient in an attorney-client or physician-patient relationship, if, in accordance with division (A) or (B) of section 2317.02 of the Revised Code, the attorney or physician could not testify with respect to that communication in a civil or criminal proceeding, except that the client or patient is deemed to have waived any testimonial privilege under division (A) or (B) of section 2317.02 of the Revised Code with respect to that communication and the attorney or physician shall make a report pursuant to division (A)(1) of this section with respect to that communication, if all of the following apply:

- (a) The client or patient, at the time of the communication, 79 is either a child under eighteen years of age or a mentally 80 retarded, developmentally disabled, or physically impaired person 81 under twenty-one years of age.
- (b) The attorney or physician knows or suspects, as a result
 of the communication or any observations made during that
 communication, that the client or patient has suffered or faces a
 threat of suffering any physical or mental wound, injury,
 disability, or condition of a nature that reasonably indicates
 abuse or neglect of the client or patient.

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- (c) The attorney-client or physician-patient relationship 89 does not arise out of the client's or patient's attempt to have an 90 abortion without the notification of her parents, guardian, or 91 custodian in accordance with section 2151.85 of the Revised Code. 92
- (B) Anyone, who knows or suspects that a child under eighteen 93 years of age or a mentally retarded, developmentally disabled, or 94 95 physically impaired person under twenty-one years of age has suffered or faces a threat of suffering any physical or mental 96 wound, injury, disability, or other condition of a nature that 97 reasonably indicates abuse or neglect of the child may report or 98 cause reports to be made of that knowledge or suspicion to the 99 entity or persons specified in this division. Except as provided 100 in section 5120.173 of the Revised Code, a person making a report 101 or causing a report to be made under this division shall make it 102 or cause it to be made to the public children services agency or 103 to a municipal or county peace officer. In the circumstances 104 described in section 5120.173 of the Revised Code, a person making 105 a report or causing a report to be made under this division shall 106 make it or cause it to be made to the entity specified in that 107 section. 108
 - (C) Any report made pursuant to division (A) or (B) of this

abuse or child neglect and of a known or suspected threat of child

abuse or child neglect that is referred to it under this section	171
to determine the circumstances surrounding the injuries, abuse, or	172
neglect or the threat of injury, abuse, or neglect, the cause of	173
the injuries, abuse, neglect, or threat, and the person or persons	174
responsible. The investigation shall be made in cooperation with	175
the law enforcement agency and in accordance with the memorandum	176
of understanding prepared under division (J) of this section. A	177
failure to make the investigation in accordance with the	178
memorandum is not grounds for, and shall not result in, the	179
dismissal of any charges or complaint arising from the report or	180
the suppression of any evidence obtained as a result of the report	181
and does not give, and shall not be construed as giving, any	182
rights or any grounds for appeal or post-conviction relief to any	183
person. The public children services agency shall report each case	184
to a central registry which the department of job and family	185
services shall maintain in order to determine whether prior	186
reports have been made in other counties concerning the child or	187
other principals in the case. The public children services agency	188
shall submit a report of its investigation, in writing, to the law	189
enforcement agency.	190

- (2) The public children services agency shall make any 191 recommendations to the county prosecuting attorney or city 192 director of law that it considers necessary to protect any 193 children that are brought to its attention. 194
- (G)(1)(a) Except as provided in division (H)(3) of this 195 section, anyone or any hospital, institution, school, health 196 department, or agency participating in the making of reports under 197 division (A) of this section, anyone or any hospital, institution, 198 school, health department, or agency participating in good faith 199 in the making of reports under division (B) of this section, and 200 anyone participating in good faith in a judicial proceeding 201 resulting from the reports, shall be immune from any civil or 202

(3) A person who knowingly makes or causes another person to	234
make a false report under division (B) of this section that	235
alleges that any person has committed an act or omission that	236
resulted in a child being an abused child or a neglected child is	237
guilty of a violation of section 2921.14 of the Revised Code.	238

- (4) If a report is made pursuant to division (A) or (B) of 239 this section and the child who is the subject of the report dies 240 for any reason at any time after the report is made, but before 241 the child attains eighteen years of age, the public children 242 services agency or municipal or county peace officer to which the 243 report was made or referred, on the request of the child fatality 244 review board, shall submit a summary sheet of information 245 providing a summary of the report to the review board of the 246 county in which the deceased child resided at the time of death. 247 On the request of the review board, the agency or peace officer 248 may, at its discretion, make the report available to the review 249 board. If the county served by the public children services agency 250 is also served by a children's advocacy center and the report of 251 alleged sexual abuse of a child or another type of abuse of a 252 child is specified in the memorandum of understanding that creates 253 the center as being within the center's jurisdiction, the agency 254 or center shall perform the duties and functions specified in this 255 division in accordance with the interagency agreement entered into 256 under section 2151.428 of the Revised Code relative to that 257 advocacy center. 258
- (5) A public children services agency shall advise a person 259 alleged to have inflicted abuse or neglect on a child who is the 260 subject of a report made pursuant to this section, including a 261 report alleging sexual abuse of a child or another type of abuse 262 of a child referred to a children's advocacy center pursuant to an 263 interagency agreement entered into under section 2151.428 of the 264 Revised Code, in writing of the disposition of the investigation. 265

(g) If the public children services agency is not the county	296
department of job and family services, the county department of	297
job and family services;	298
(h) The county humane society:	299
(i) If the public children services agency participated in	300
the execution of a memorandum of understanding under section	301
2151.426 of the Revised Code establishing a children's advocacy	302
center, each participating member of the children's advocacy	303
center established by the memorandum.	304
(2) A memorandum of understanding shall set forth the normal	305
operating procedure to be employed by all concerned officials in	306
the execution of their respective responsibilities under this	307
section and division (C) of section 2919.21, division (B)(1) of	308
section 2919.22, division (B) of section 2919.23, and section	309
2919.24 of the Revised Code and shall have as two of its primary	310
goals the elimination of all unnecessary interviews of children	311
who are the subject of reports made pursuant to division (A) or	312
(B) of this section and, when feasible, providing for only one	313
interview of a child who is the subject of any report made	314
pursuant to division (A) or (B) of this section. A failure to	315
follow the procedure set forth in the memorandum by the concerned	316
officials is not grounds for, and shall not result in, the	317
dismissal of any charges or complaint arising from any reported	318
case of abuse or neglect or the suppression of any evidence	319
obtained as a result of any reported child abuse or child neglect	320
and does not give, and shall not be construed as giving, any	321
rights or any grounds for appeal or post-conviction relief to any	322
person.	323
(3) A memorandum of understanding shall include all of the	324
following:	325

(a) The roles and responsibilities for handling emergency and

(d) The general status of the health and safety of the child

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conducting the investigation shall comply with the requirements of division (K) of this section.

- (L) The director of job and family services shall adopt rules 390 in accordance with Chapter 119. of the Revised Code to implement 391 this section. The department of job and family services may enter 392 into a plan of cooperation with any other governmental entity to 393 aid in ensuring that children are protected from abuse and 394 neglect. The department shall make recommendations to the attorney 395 general that the department determines are necessary to protect 396 children from child abuse and child neglect. 397
 - (M)(1) As used in this division:
- (a) "Out-of-home care" includes a nonchartered nonpublic 399 school if the alleged child abuse or child neglect, or alleged 400 threat of child abuse or child neglect, described in a report 401 received by a public children services agency allegedly occurred 402 in or involved the nonchartered nonpublic school and the alleged 403 perpetrator named in the report holds a certificate, permit, or 404 license issued by the state board of education under section 405 3301.071 or Chapter 3319. of the Revised Code. 406
- (b) "Administrator, director, or other chief administrative officer" means the superintendent of the school district if the out-of-home care entity subject to a report made pursuant to this section is a school operated by the district.
- (2) No later than the end of the day following the day on 411 which a public children services agency receives a report of 412 alleged child abuse or child neglect, or a report of an alleged 413 threat of child abuse or child neglect, that allegedly occurred in 414 or involved an out-of-home care entity, the agency shall provide 415 written notice of the allegations contained in and the person 416 named as the alleged perpetrator in the report to the 417 administrator, director, or other chief administrative officer of 418

the out-of-home care entity that is the subject of the report unless the administrator, director, or other chief administrative officer is named as an alleged perpetrator in the report. If the administrator, director, or other chief administrative officer of an out-of-home care entity is named as an alleged perpetrator in a report of alleged child abuse or child neglect, or a report of an alleged threat of child abuse or child neglect, that allegedly occurred in or involved the out-of-home care entity, the agency shall provide the written notice to the owner or governing board of the out-of-home care entity that is the subject of the report. The agency shall not provide witness statements or police or other investigative reports.

(3) No later than three days after the day on which a public children services agency that conducted the investigation as determined pursuant to section 2151.422 of the Revised Code makes a disposition of an investigation involving a report of alleged child abuse or child neglect, or a report of an alleged threat of child abuse or child neglect, that allegedly occurred in or involved an out-of-home care entity, the agency shall send written notice of the disposition of the investigation to the administrator, director, or other chief administrative officer and the owner or governing board of the out-of-home care entity. The agency shall not provide witness statements or police or other investigative reports.

Sec. 2151.425. As used in sections 2151.426 to 2151.428 of the Revised Code: 444

(A) "Children's advocacy center" means a center operated by

participating entities within a county or two or more contiguous

counties to perform functions and activities and provide services,

in accordance with the interagency agreement entered into under

section 2151.428 of the Revised Code, regarding reports received

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(2) A children's advocacy center may be established to serve

two or more contiquous counties if a memorandum of understanding

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other entities executing the memorandum.

(C) A center shall do both of the following:

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(2) If the center serves two or more contiguous counties, the

multidisciplinary team shall consist of the members described in

division (B)(1) of this section from the counties to be served by

represented on the multidisciplinary team by at least one member

the center, with each county to be served by the center being

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reports.	568
(B) The parties that enter into an interagency agreement	569
under division (A) of this section shall comply with the agreement	570
in referring the reports, investigating the reports, coordinating	571
the activities between the parties, and performing and providing	572
the functions, activities, and services relative to the reports	573
and the children who are the subjects of the reports.	574
(C) Nothing in this section, section 2151.421, or sections	575
2151.425 to 2151.427 of the Revised Code pertaining to the	576
operation of a children's advocacy center shall relieve any public	577
official or agency from any legal obligation or responsibility.	578
Sec. 3109.17. (A) For each fiscal biennium, the children's	579
trust fund board shall establish a biennial state plan for	580
comprehensive child abuse and child neglect prevention. The plan	581
shall be transmitted to the governor, the president and minority	582
leader of the senate, and the speaker and minority leader of the	583
house of representatives and shall be made available to the	584
general public. The board <u>may define in the state plan the term</u>	585
"effective public notice." If the board does not define that term	586
in the state plan, the board shall include in the state plan the	587
definition of "effective public notice" specified in rules adopted	588
by the department of job and family services.	589
(B) In developing and carrying out the state plan, the	590
children's trust fund board shall, in accordance with Chapter 119.	591
of the Revised Code, do all of the following:	592
(1) Ensure that an opportunity exists for assistance through	593
child abuse and child neglect prevention programs to persons	594
throughout the state of various social and economic backgrounds;	595
(2) Before the thirtieth day of October of each year, notify	596
each child abuse and child neglect prevention advisory board of	597

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(B) If an advisory board fails to submit to the children's	690
trust fund board a local allocation plan pursuant to division	691
(F)(1) of section 3109.18 of the Revised Code that is postmarked	692
on or before the first day of April preceding the fiscal year for	693
which the plan is developed, if an advisory board fails to submit	694
an amended plan pursuant to division (A)(2) of this section, or if	695
a plan or an amended plan submitted by an advisory board is not	696
approved by the children's trust fund board, the children's trust	697
fund board may do either of the following for the fiscal year for	698
which the plan was to have been developed:	699
(1) Deny funding to the advisory board;	700
(2) Allocate a reduced amount of funds to the advisory board,	701
on a pro-rata daily basis.	702
(C) If an advisory board fails to submit to the children's	703
trust fund board an annual report pursuant to division (K)(2) of	704
section 3109.18 of the Revised Code not later than the fifteenth	705
day of August following the year for which the report is written,	706
the board, for the following fiscal year, may allocate a reduced	707
amount of funds to the advisory board on a pro-rata daily basis.	708
Sec. 3109.172. (A)(1) Each child abuse and child neglect	709
prevention advisory board may request from the children's trust	710
fund board funds in addition to the funds allocated to the	711
advisory board under section 3109.17 of the Revised Code to be	712
used as one-time, start-up costs for the establishment and	713
operation of a children's advocacy center as follows:	714
(a) If the advisory board serves a single county, the board	715
may request an amount not to exceed five thousand dollars as	716
one-time, start-up costs for the establishment and operation of a	717
children's advocacy center that serves the county.	718
(b) If the advisory board serves a multicounty district, for	719

each county within the district, the advisory board may request an	720
amount not to exceed five thousand dollars as one-time, start-up	721
costs for the establishment and operation of a children's advocacy	722
center that serves the county in relation to which the use is	723
being made.	724
(2) Expenditures may be made under division (A)(1) of this	725
section for a children's advocacy center that is established to	726
serve a single county or that is established to serve two or more	727
contiguous counties, provided that the county in relation to which	728
the expenditure is made is served by the center for which the	729
advisory board uses the amount as one-time, start-up costs.	730
(B) Each children's advocacy center may annually request from	731
the children's trust fund board funds in addition to the funds	732
allocated to the advisory board under section 3109.17 of the	733
Revised Code to conduct primary prevention strategies.	734
(C) On receipt of a request made pursuant to this section,	735
the children's trust fund board shall review and approve or	736
disapprove the request. If the board disapproves the request, the	737
board shall send to the requestor written notice of the	738
disapproval that states the reasons for the disapproval.	739
(D) No funds allocated to a child abuse and child neglect	740
prevention advisory board under this section may be used as	741
start-up costs for any children's advocacy center unless the	742
center has as a component a primary prevention strategy.	743
No child abuse and child neglect advisory board that serves a	744
single county and that, in any fiscal year, uses funds allocated	745
under this section as start-up costs for a children's advocacy	746
center may use any amount out of any funds so allocated to the	747
advisory board for the same center in a different fiscal year or	748
for a different center in any fiscal year. No child abuse and	749
child neglect advisory board that serves a multicounty district	750

sec. 3109.18. (A)(1) A board of county commissioners may establish a child abuse and child neglect prevention advisory board or may designate the county family and children first council to serve as the child abuse and child neglect prevention advisory board. The boards of county commissioners of two or more contiguous counties may instead form a multicounty district to be served by a child abuse and child neglect prevention advisory board or may designate a regional family and children first council to serve as the district child abuse and child neglect prevention advisory board. Each advisory board shall meet at least twice a year.

- (2) The county auditor is hereby designated as the auditor and fiscal officer of the advisory board. In the case of a multicounty district, the boards of county commissioners that formed the district shall designate the auditor of one of the counties as the auditor and fiscal officer of the advisory board.
- (B) Each county that establishes an advisory board or, in a multicounty district, the county the auditor of which who has been designated as the auditor and fiscal officer of the advisory board, shall establish a fund in the county treasury known as the county or district children's trust fund. The advisory board auditor shall deposit all funds received from the children's trust fund board into that fund, and the auditor shall distribute money from the fund at the request of the advisory board.
 - (C) Each January, the board of county commissioners of a

county that has established an advisory board or, in a multicounty	782
district, the board of county commissioners of the county <u>served</u>	783
by the auditor of which who has been designated as the auditor and	784
fiscal officer for the advisory board, shall appropriate the	785
amount described in division (B)(2) of section 3109.17 of the	786
Revised Code for distribution by the advisory board to child abuse	787
and child neglect prevention programs.	788
(D)(1) Except in the case of a county or regional family and	789
children first council that is designated to serve as a child	790
abuse and child neglect prevention advisory board, each advisory	791
board shall consist of an odd number of members from both the	792
public and private sectors, including all of the following:	793
(a) A representative of an agency responsible for the	794
administration of children's services in the county or district;	795
(b) A provider of alcohol or drug addiction services or a	796
representative of a board of alcohol, drug addiction, and mental	797
health services that serves the county or district;	798
(c) A provider of mental health services or a representative	799
of a board of alcohol, drug addiction, and mental health services	800
that serves the county or district;	801
(d) A representative of a board of mental retardation and	802
developmental disabilities that serves the county or district;	803
(e) A representative of the educational community appointed	804
by the superintendent of the school district with largest	805
enrollment in the county or multicounty district.	806
(2) The following groups and entities may be represented on	807
the advisory board:	808
(a) Parent groups;	809
(b) Juvenile justice officials;	810
(c) Pediatricians, health department nurses, and other	811

applicants about the availability of funds from the children's	842
trust fund, including an estimate of the amount of money available	843
for grants within each county or district, the date of at least	844
one public hearing, information on obtaining a copy of the grant	845
application form, and the deadline for submitting grant	846
applications;	847

- (3) Review all applications received using criteria specified 848 in the state plan adopted by the board under section 3109.17 of 849 the Revised Code;
- (4) Consistent with the <u>local allocation</u> plan developed 851 pursuant to division (F)(1) of this section, make grants to child 852 abuse and child neglect prevention programs. In making grants to 853 child abuse and child neglect prevention programs, the advisory 854 board may consider factors such as need, geographic location, 855 diversity, coordination with or improvement of existing services, 856 maintenance of local funding efforts, and extensive use of 857 volunteers. 858
- (5) Establish any reporting requirements for grant 859 recipients, in addition to those specified by the children's trust 860 fund board, and for children's advocacy centers for which funds 861 are used in accordance with section 3109.172 of the Revised Code. 862
- (G) A member of a child abuse and child neglect prevention 863 advisory board shall not participate in the development of a 864 comprehensive <u>local</u> allocation plan under division (F)(1) of this 865 section if it is reasonable to expect that the member's judgment 866 could be affected by the member's own financial, business, 867 property, or personal interest or other conflict of interest. For 868 purposes of this division, "conflict of interest" means the taking 869 of any action that violates any applicable provision of Chapter 870 102. or 2921. of the Revised Code. Questions relating to the 871 existence of a conflict of interest pertaining to Chapter 2921. of 872 the Revised Code shall be submitted by the advisory board to the 873

local prosecuting attorney for resolution. Questions relating to	874
the existence of a conflict of interest pertaining to Chapter 102.	875
of the Revised Code shall be submitted by the advisory board to	876
the Ohio ethics commission for resolution.	877

- (H) Each advisory board shall assist the children's trust 878 fund board in monitoring programs that receive money from the 879 children's trust fund and shall perform such other duties for the local administration of the children's trust fund as the 881 children's trust fund board requires. 882
- (I) A children's advocacy center for which a child abuse and 883 child neglect prevention advisory board uses any amount out of the 884 funds allocated to the advisory board under section 3109.172 of 885 the Revised Code, as start-up costs for the establishment and 886 operation of the center, shall use the moneys so received only for 887 establishment and operation of the center in accordance with 888 sections 2151.425 to 2151.428 of the Revised Code. Any other 889 person or entity that is a recipient of a grant from the 890 children's trust fund shall use the grant funds only to fund 891 primary and secondary child abuse and child neglect prevention 892 programs. Any grant funds that are not spent by the recipient of 893 the funds within the time specified by the terms of the grant 894 shall be returned to the county treasurer. Any grant funds 895 returned that are not redistributed by the advisory board within 896 the state fiscal year in which they are received shall be returned 897 to the treasurer of state. The treasurer of state shall deposit 898 such unspent moneys into the children's trust fund to be spent for 899 purposes consistent with the state plan adopted under section 900 3109.17 of the Revised Code. 901
- (J) Applications for grants from the children's trust fund 902 shall be made to the advisory board on forms prescribed by the 903 children's trust fund board. 904
 - (K)(1) Each child each <a href="mailto:chil