As Introduced

126th General Assembly Regular Session 2005-2006

H. B. No. 375

Representatives Flowers, McGregor, J., Evans, D., Brown, Willamowski, Allen, Setzer

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A BILL

То	amend sections 4765.05, 4765.11, and 4765.16 and	1
	to enact sections 4765.101, 4765.102, 4765.111,	2
	4765.112, 4765.113, 4765.114, 4765.115, and	3
	4765.116 of the Revised Code concerning the	4
	authority of the State Board of Emergency Medical	5
	Services to suspend certificates to practice	6
	emergency medical services.	7

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

 Section 1. That sections 4765.05, 4765.11, and 4765.16 be
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 amended and sections 4765.101, 4765.102, 4765.111, 4765.112,
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 4765.113, 4765.114, 4765.115, and 4765.116 of the Revised Code be
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 enacted to read as follows:
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Sec. 4765.05. As used in this section, "prehospital emergency 12 medical services" means an emergency medical services system that 13 provides medical services to patients who require immediate 14 assistance, because of illness or injury, prior to their arrival 15 at an emergency medical facility. 16

The state board of emergency medical services shall divide17the state geographically into prehospital emergency medical18services regions for purposes of overseeing the delivery of adult19

service areas designated by the director of health under section 22 3702.58 of the Revised Code. For each prehospital emergency 23 <u>medical services</u> region, the board shall appoint either a 24 physician to serve as the regional director or a physician 25 advisory board to serve as the regional advisory board. The board 26 shall specify the duties of each regional director and regional 27 advisory board. Regional directors and members of regional 28 advisory boards shall serve without compensation, but shall be 29 reimbursed for actual and necessary expenses incurred in carrying 30 out duties as regional directors and members of regional advisory 31 boards. 32 Sec. 4765.101. (A) The state board of emergency medical 33 services shall investigate any allegation that a person has 34 violated this chapter or a rule adopted under it. 35 Any person may submit to the board a written complaint 36 regarding an alleged violation of this chapter or a rule adopted 37 under it. In the absence of fraud or bad faith, no person 38 submitting a complaint to the board or testifying in an 39 adjudication hearing conducted in accordance with Chapter 119. of 40 the Revised Code with regard to such an alleged violation shall be 41 liable to any person for damages in a civil action as a result of 42 submitting the complaint or providing testimony. 43 (B) In investigating an allegation, the board may do any of 44 the following: 45 (1) Administer oaths; 46 (2) Order the taking of depositions; 47 (3) Issue subpoenas; 48 (4) Compel the attendance of witnesses and production of 49

and pediatric prehospital emergency medical services. These

regions shall consist of the same geographic regions as the health

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books, accounts, papers, records, documents, and testimony.	50			
(C) A subpoena for patient record information shall not be	51			
issued without consultation with the attorney general's office and	52			
approval of the executive director of the board. Before issuance	53			
of a subpoena for patient record information, the executive	54			
director shall determine whether there is probable cause to	55			
believe that the complaint filed alleges a violation of this	56			
chapter or any rule adopted under it and that the records sought	57			
are relevant to the alleged violation and material to the	58			
investigation. The subpoena may apply only to records that cover a	59			
reasonable period of time surrounding the alleged violation.	60			
(D) On failure to comply with any subpoena issued by the	61			
board and after reasonable notice to the person being subpoenaed,				
the board may, pursuant to the Rules of Civil Procedure, move for				
an order compelling the production of persons or records.	64			
(E) A subpoena issued by the board may be served by a	65			
sheriff, the sheriff's deputy, or by an investigator for the	66			
division of emergency medical services of the department of public	67			
safety. Service of a subpoena issued by the board may be made by	68			
delivering a copy of the subpoena to the person named therein,	69			
reading it to the person, or leaving it at the person's usual	70			
place of residence. When the person being served is an individual	71			
authorized by this chapter to practice emergency medical services,	72			
service of the subpoena may be made by certified mail, restricted	73			
delivery, return receipt requested, and the subpoena shall be	74			
deemed served on the date delivery is made or on the date that the	75			
person refuses to accept delivery.	76			

Sec. 4765.102. (A) As used in this section, "licensing77agency" means any entity that has the authority pursuant to Title78XLVII of the Revised Code to issue a license, and any other agency79of this or another state, other than the Ohio supreme court, that80

or profession.

action.

<u>services.</u>

81 has the authority to issue a license that authorizes an individual 82 to engage in an occupation or profession. "Licensing agency" 83 includes an administrative officer that has authority to issue a 84 license that authorizes an individual to engage in an occupation 85 (B) Except as provided in divisions (C) and (D) of this 86 section and section 4765.111 of the Revised Code, all information 87 the state board of emergency medical services receives pursuant to 88 an investigation, including information regarding an alleged 89 violation of this chapter or rules adopted under it or a complaint 90 submitted under division (A) of section 4765.101 of the Revised 91 Code is confidential and not subject to discovery in any civil 92 93 (C) The board may release information otherwise made 94 confidential by division (B) of this section to law enforcement 95 officers or licensing agencies of this or another state that are 96 prosecuting, adjudicating, or investigating the holder of a 97 certificate issued under this chapter or a person who allegedly 98 engaged in the unauthorized provision of emergency medical 99 100 A law enforcement officer or licensing agency with 101

information disclosed by the board under this division shall not 102 divulge the information other than for the purpose of an 103 adjudication by a court or licensing agency to which the subject 104 of the adjudication is a party. 105

(D) If an investigation conducted under section 4765.101 of 106 the Revised Code requires a review of patient records, the 107 investigation and proceedings related to it shall be conducted in 108 such a manner as to protect patient confidentiality. The board 109 shall not make public the name or any other identifying 110 information about a patient unless proper consent is given in 111

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accordance with rules adopted by the board. If the patient is less	112				
than eighteen years of age, the board shall obtain consent from					
<u>the patient's parent, guardian, or custodian.</u>	114				
Sec. 4765.11. (A) The state board of emergency medical	115				
services shall adopt, and may amend and rescind, rules in	116				
accordance with Chapter 119. of the Revised Code and division (C)	117				
of this section that establish all of the following:	118				
(1) Procedures for its governance and the control of its	119				
actions and business affairs;	120				
(2) Standards for the performance of emergency medical	121				
services by first responders, emergency medical technicians-basic,	122				
emergency medical technicians-intermediate, and emergency medical	123				
technicians-paramedic;	124				
(3) Application fees for certificates of accreditation,	125				
certificates of approval, certificates to teach, and certificates	126				
to practice, which shall be deposited into the trauma and	127				
emergency medical services fund created in section 4513.263 of the	128				
Revised Code;	129				
(4) Criteria for determining when the application or renewal	130				
fee for a certificate to practice may be waived because an	131				
applicant cannot afford to pay the fee;	132				
(5) Procedures for issuance and renewal of certificates of	133				
accreditation, certificates of approval, certificates to teach,	134				
and certificates to practice, including any procedures necessary	135				
to ensure that adequate notice of renewal is provided in	136				
accordance with division (D) of section 4765.30 of the Revised	137				
Code;	138				
(6) Procedures for suspending or revoking certificates of	139				
accreditation, certificates of approval, certificates to teach,	140				
and certificates to practice;	141				

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(7) Grounds for suspension or revocation of a certificate to 142 practice issued under section 4765.30 of the Revised Code and for 143 taking any other disciplinary action against a first responder, 144 EMT-basic, EMT-I, or paramedic; 145 (8) Procedures for taking disciplinary action against a first 146 responder, EMT-basic, EMT-I, or paramedic; 147 (9) Standards for certificates of accreditation and 148 certificates of approval; 149 (10) Qualifications for certificates to teach; 150 (11) Requirements for a certificate to practice; 151 (12) The curricula, number of hours of instruction and 152 training, and instructional materials to be used in adult and 153 pediatric emergency medical services training programs and adult 154 and pediatric emergency medical services continuing education 155 156 programs; (13) Procedures for conducting courses in recognizing 157 symptoms of life-threatening allergic reactions and in calculating 158 proper dosage levels and administering injections of epinephrine 159 to adult and pediatric patients who suffer life-threatening 160 allergic reactions; 161 (14) Examinations for certificates to practice; 162 (15) Procedures for administering examinations for 163 certificates to practice; 164 (16) Procedures for approving examinations that demonstrate 165 competence to have a certificate to practice renewed without 166 completing an emergency medical services continuing education 167 program; 168

(17) Procedures for granting extensions and exemptions of169emergency medical services continuing education requirements;170

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(18) Procedures for approving the additional emergency 171 medical services first responders are authorized by division (C) 172 of section 4765.35 of the Revised Code to perform, EMTs-basic are 173 authorized by division (C) of section 4765.37 of the Revised Code 174 to perform, EMTs-I are authorized by division (B)(5) of section 175 4765.38 of the Revised Code to perform, and paramedics are 176 authorized by division (B)(6) of section 4765.39 of the Revised 177 Code to perform; 178

(19) Standards and procedures for implementing the
requirements of section 4765.06 of the Revised Code, including
designations of the persons who are required to report information
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to the board and the types of information to be reported;
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(20) Procedures for administering the emergency medical
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 services grant program established under section 4765.07 of the
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 Revised Code;

(21) Procedures consistent with Chapter 119. of the RevisedCode for appealing decisions of the board;187

(22) Minimum qualifications and peer review and quality
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 improvement requirements for persons who provide medical direction
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 to emergency medical service personnel;
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(23) The manner in which a patient, or a patient's parent,
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guardian, or custodian may consent to the board releasing
identifying information about the patient under division (D) of
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section 4765.102 of the Revised Code;

(24) Circumstances under which a training program or195continuing education program, or portion thereof, may be taught by196a person who does not hold a certificate to teach issued under197section 4765.23 of the Revised Code.198

(B) The board may adopt, and may amend and rescind, rules in 199accordance with Chapter 119. of the Revised Code and division (C) 200

of this section that establish the following:

(1) Specifications of information that may be collected under
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 the trauma system registry and incidence reporting system created
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 under section 4765.06 of the Revised Code;
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(2) Standards and procedures for implementing any of the
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recommendations made by any committees of the board or under
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section 4765.57 of the Revised Code;
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(3) Requirements that a person must meet to receive a 208
certificate to practice as a first responder pursuant to division 209
(A)(2) of section 4765.30 of the Revised Code; 210

(4) Any other rules necessary to implement this chapter. 211

(C) In developing and administering rules adopted under this
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chapter, the state board of emergency medical services shall
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consult with regional directors and regional physician advisory
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boards created by section 4765.05 of the Revised Code and
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emphasize the special needs of pediatric and geriatric patients.
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(D) Except as otherwise provided in this division, before 217 adopting, amending, or rescinding any rule under this chapter, the 218 board shall submit the proposed rule to the director of public 219 safety for review. The director may review the proposed rule for 220 not more than sixty days after the date it is submitted. If, 221 within this sixty-day period, the director approves the proposed 222 rule or does not notify the board that the rule is disapproved, 223 the board may adopt, amend, or rescind the rule as proposed. If, 224 within this sixty-day period, the director notifies the board that 225 the proposed rule is disapproved, the board shall not adopt, 226 amend, or rescind the rule as proposed unless at least twelve 227 members of the board vote to adopt, amend, or rescind it. 228

This division does not apply to an emergency rule adopted in229accordance with section 119.03 of the Revised Code.230

Sec. 4765.111. Except as provided in this section or sections	231
4765.112 to 4765.116 of the Revised Code, the state board of	232
emergency medical services shall conduct disciplinary proceedings	233
regarding the holder of a certificate issued under this chapter in	234
accordance with rules adopted by the board under section 4765.11	235
of the Revised Code.	236
The board and a holder of a certificate are the parties to a	237
hearing conducted under this chapter. Either party may submit a	238
written request to the other party for a list of witnesses and	239
copies of documents intended to be introduced at the hearing. The	240
request shall be in writing and shall be served not less than	241
fourteen days prior to the commencement of the hearing, unless the	242
hearing officer or presiding board member grants an extension of	243
time to make the request. Not later than seven days before the	244
hearing, the responding party shall provide the requested list of	245
witnesses and copies of documents to the requesting party, unless	246
the hearing officer or presiding board member grants an extension	247
of time to provide the list and copies.	248
Failure to timely provide a list or copies requested in	249
accordance with this section shall result in exclusion from the	250
hearing of the witnesses, testimony or documents.	251
Sec. 4765.112. (A) The state board of emergency medical	252
services may, by an affirmative vote of the majority of its	253
members, suspend without a prior hearing a certificate to practice	254
issued under this chapter if the board determines that there is	255
clear and convincing evidence that continued practice by the	256
certificate holder presents a danger of immediate and serious harm	257
to the public and that the certificate holder has done any of the	258
<u>following:</u>	259
(1) Furnished false, fraudulent, or misleading information to	260

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the board;	261				
(2) Engaged in activities that exceed those permitted by the	262				
individual's certificate;					
(3) In a court of this or any other state or federal court	264				
been convicted of, pled guilty to, or been the subject of a	265				
judicial finding of guilt of, a judicial finding of guilt	266				
resulting from a plea of no contest to, or a judicial finding of	267				
eligibility for intervention in lieu of conviction for, a felony	268				
or for a misdemeanor committed in the course of practice or	269				
involving gross immorality or moral turpitude.	270				
(B) Immediately following the decision to impose a summary	271				
suspension, the board shall, in accordance with section 119.07 of					
the Revised Code, issue a written order of suspension and cause it					
to be delivered to the certificate holder and notify the					
certificate holder of the opportunity for a hearing. If timely					
requested by the certificate holder, a hearing shall be conducted					
in accordance with section 4765.115 of the Revised Code.	277				
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Sec. 4765.113. If the board imposes a suspension on the basis	278				
of a conviction, judicial finding, or plea as described in	279				
division (A)(3) of section 4765.112 of the Revised Code that is	280				
overturned on appeal, the certificate holder may, on exhaustion of	281				
the criminal appeal process, file with the board a petition for					
reconsideration of the suspension along with appropriate court					
documents. On receipt of the petition and documents, the board	284				
shall reinstate the certificate holder's certificate to practice.					

Sec. 4765.114. (A) A certificate to practice emergency	286
medical services issued under this chapter is automatically	287
suspended on the certificate holder's conviction of, plea of	288
guilty to, or judicial finding of guilt of any of the following:	289
aggravated murder, murder, voluntary manslaughter, felonious	290

291 assault, kidnapping, rape, sexual battery, gross sexual 292 imposition, aggravated arson, aggravated burglary, aggravated 293 robbery, or a substantially equivalent offense committed in this 294 or another jurisdiction. Continued practice after the suspension 295 is practicing without a certificate. (B) If the board has knowledge that an automatic suspension 296 has occurred, it shall, in accordance with section 119.07 of the 297 Revised Code, notify the certificate holder of the suspension and 298 of the opportunity for a hearing. If timely requested by the 299 certificate holder, a hearing shall be conducted in accordance 300 with section 4765.115 of the Revised Code. 301 **sec. 4765.115.** (A) A suspension order issued under section 302 4765.112 or automatic suspension under section 4765.114 of the 303 Revised Code is not subject to suspension by a court prior to a 304 hearing under this section or during the pendency of any appeal 305 filed under section 119.12 of the Revised Code. 306 (B) A suspension order issued under section 4765.112 or 307 automatic suspension under section 4765.114 of the Revised Code 308 remains in effect, unless reversed by the board, until a final 309 adjudication order issued by the board pursuant to this section 310 becomes effective. 311 (C) Hearings requested pursuant to section 4765.112 or 312 4765.114 of the Revised Code shall be conducted under this section 313 in accordance with Chapter 119. of the Revised Code. 314 (D) A hearing under this section shall be held not later than 315 fifteen days but not earlier than seven days after the certificate 316 holder requests it, unless another date is agreed to by the 317 certificate holder and the board. 318 (E) After completion of an adjudication hearing, the board 319 may adopt, by an affirmative vote of the majority of its members, 320

a final adjudication order that imposes any of the following	321
sanctions:	322
(1) Suspension of the holder's certificate to practice;	323
(2) Revocation of the holder's certificate to practice;	324
(3) Issuance of a written reprimand;	325
(4) A refusal to renew or a limitation on the holder's	326
<u>certificate to practice.</u>	327
The board shall issue its final adjudication order not later	328
than forty-five days after completion of an adjudication hearing.	329
If the board does not issue a final order within that time period,	330
the suspension order is void, but any final adjudication order	331
subsequently issued is not affected.	332
(F) Any action taken by the board under this section	333
resulting in a suspension from practice shall be accompanied by a	334
written statement of the conditions under which the certificate to	335
practice may be reinstated. Reinstatement of a certificate	336
suspended under this section requires an affirmative vote by the	337
majority of the members of the board.	338
(G) When the board revokes or refuses to reinstate a	339
certificate to practice, the board may specify that its action is	340
permanent. An individual subject to permanent action taken by the	341
board is forever ineligible to hold a certificate of the type	342
revoked or refused and the board shall not accept from the	343
individual an application for reinstatement of the certificate or	344
<u>for a new certificate.</u>	345
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Sec. 4765.116. If a certificate holder subject to a	346
suspension order issued by the board under section 4765.112 or an	347
automatic suspension order under section 4765.114 of the Revised	348
Code fails to make a timely request for a hearing, the following	349
<u>apply:</u>	350

(A) In the case of a certificate holder subject to a summary					
suspension order, the board is not required to hold a hearing, but	352				
may adopt, by an affirmative vote of a majority of its members, a	353				
final order that contains the board's findings. In the final					
order, the board may order any of the sanctions listed in division	355				
(E) of section 4765.115 of the Revised Code.					
(B) In the case of a certificate holder subject to an	357				

automatic suspension order, the board may adopt, by an affirmative357vote of a majority of its members, a final order that permanently359revokes the holder's certificate to practice.360

sec. 4765.16. (A) All courses offered through an emergency 361 medical services training program or an emergency medical services 362 continuing education program, other than ambulance driving, shall 363 be developed under the direction of a physician who specializes in 364 emergency medicine. Each course that deals with trauma care shall 365 be developed in consultation with a physician who specializes in 366 trauma surgery. Each Except as specified by the board pursuant to 367 rules adopted under section 4765.11 of the Revised Code, each 368 course offered through a training program or continuing education 369 program shall be taught by a person who holds the appropriate 370 certificate to teach issued under section 4765.23 of the Revised 371 Code. 372

(B) A training program for first responders shall meet the
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standards established in rules adopted by the state board of
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emergency medical services under section 4765.11 of the Revised
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Code. The program shall include courses in both of the following
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areas for at least the number of hours established by the board's
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rules:

(1) Emergency victim care;

(2) Reading and interpreting a trauma victim's vital signs. 380

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(C) A training program for emergency medical	381					
technicians-basic shall meet the standards established in rules	382					
adopted by the board under section 4765.11 of the Revised Code.						
The program shall include courses in each of the following areas						
for at least the number of hours established by the board's rules:						
(1) Emergency victim care;	386					
(2) Reading and interpreting a trauma victim's vital signs;	387					
(3) Triage protocols for adult and pediatric trauma victims;	388					
(4) In-hospital training;	389					
(5) Clinical training;						
(6) Training as an ambulance driver.	391					
Each operator of a training program for emergency medical	392					
technicians-basic shall allow any pupil in the twelfth grade in a						
secondary school who is at least seventeen years old and who	394					
otherwise meets the requirements for admission into such a	395					
training program to be admitted to and complete the program and,						
as part of the training, to ride in an ambulance with emergency						
medical technicians-basic, emergency medical						
technicians-intermediate, and emergency medical	399					
technicians-paramedic. Each emergency medical service organization	400					

shall allow pupils participating in training programs to ride in 401 an ambulance with emergency medical technicians-basic, advanced 402 emergency medical technicians-intermediate, and emergency medical 403 technicians-paramedic. 404

(D) A training program for emergency medical
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technicians-intermediate shall meet the standards established in
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rules adopted by the board under section 4765.11 of the Revised
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Code. The program shall include, or require as a prerequisite, the
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training specified in division (C) of this section and courses in
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each of the following areas for at least the number of hours
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411 established by the board's rules: (1) Recognizing symptoms of life-threatening allergic 412 reactions and in calculating proper dosage levels and 413 administering injections of epinephrine to persons who suffer 414 life-threatening allergic reactions, conducted in accordance with 415 rules adopted by the board under section 4765.11 of the Revised 416 Code; 417 (2) Venous access procedures; 418 (3) Cardiac monitoring and electrical interventions to 419 support or correct the cardiac function. 420 (E) A training program for emergency medical 421 technicians-paramedic shall meet the standards established in 422 rules adopted by the board under section 4765.11 of the Revised 423 Code. The program shall include, or require as a prerequisite, the 424 training specified in divisions (C) and (D) of this section and 425 courses in each of the following areas for at least the number of 426 hours established by the board's rules: 427 428 (1) Medical terminology; (2) Venous access procedures; 429 (3) Airway procedures; 430 431 (4) Patient assessment and triage; (5) Acute cardiac care, including administration of 432 parenteral injections, electrical interventions, and other 433 emergency medical services; 434 (6) Emergency and trauma victim care beyond that required 435 under division (C) of this section; 436 (7) Clinical training beyond that required under division (C) 437 of this section. 438

(F) A continuing education program for first responders, 439

EMTs-basic, EMTs-I, or paramedics shall meet the standards	440
established in rules adopted by the board under section 4765.11 of	441
the Revised Code. A continuing education program shall include	442
instruction and training in subjects established by the board's	443
rules for at least the number of hours established by the board's	444
rules.	445
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	Sec	ctic	on 2.	That	existin	ig se	ections	4765.05,	4765.11,	and	446
4765	.16	of	the	Revise	d Code	are	hereby	repealed			447