As Introduced

126th General Assembly Regular Session 2005-2006

S. B. No. 223

Senators Niehaus, Schuring, Spada, Mumper, Jacobson

A BILL

To amend sections 121.04, 121.08, 169.01, 169.13, and	1
169.99 and to enact sections 169.14, 169.16, and	2
169.17 of the Revised Code to statutorily	3
recognize the Division of Unclaimed Funds and the	4
Office of Superintendent of Unclaimed Funds in the	5
Department of Commerce and to require the	6
registration of persons who, for compensation,	7
agree to locate or recover the unclaimed funds of	8
another.	9

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 121.04, 121.08, 169.01, 169.13, and	10
169.99 be amended and sections 169.14, 169.16, and 169.17 of the	11
Revised Code be enacted to read as follows:	12
Sec. 121.04. Offices are created within the several	13
departments as follows:	14
In the department of commerce:	15
Commissioner of securities;	16
Superintendent of real estate and professional	17
licensing;	
Superintendent of financial institutions;	18
Fire <u>State fire</u> marshal;	19

Superintendent of labor and worker safety;	20
Beginning on July 1, 1997,	21
Superintendent of liquor control;	22
Superintendent of industrial compliance <u>;</u>	23
Superintendent of unclaimed funds.	24
In the department of administrative services:	25
State architect and engineer;	26
Equal employment opportunity coordinator.	27
In the department of agriculture:	28
Chiefs of divisions as follows:	29
Administration;	30
Animal industry;	31
Dairy;	32
Food safety;	33
Plant industry;	34
Markets;	35
Meat inspection;	36
Consumer analytical laboratory;	37
Amusement ride safety;	38
Enforcement;	39
Weights and measures.	40
In the department of natural resources:	41
Chiefs of divisions as follows:	42
Water;	43
Mineral resources management;	44
Forestry;	45
Natural areas and preserves;	46
Wildlife;	47
Geological survey;	48
Parks and recreation;	49
Watercraft;	50

	Recycling and litter prevention;	51
	Soil and water conservation;	52
	Real estate and land management;	53
	Engineering.	54
[n t	he department of insurance:	55
	Deputy superintendent of insurance;	56
	Assistant superintendent of insurance, technical;	57
	Assistant superintendent of insurance, administrative;	58
	Assistant superintendent of insurance, research.	59

Sec. 121.08. (A) There is hereby created in the department of 60 commerce the position of deputy director of administration. This 61 officer shall be appointed by the director of commerce, serve 62 under the director's direction, supervision, and control, perform 63 the duties the director prescribes, and hold office during the 64 director's pleasure. The director of commerce may designate an 65 assistant director of commerce to serve as the deputy director of 66 administration. The deputy director of administration shall 67 perform the duties prescribed by the director of commerce in 68 supervising the activities of the division of administration of 69 the department of commerce. 70

(B) Except as provided in section 121.07 of the Revised Code, 71 the department of commerce shall have all powers and perform all 72 duties vested in the deputy director of administration, the state 73 fire marshal, the superintendent of financial institutions, the 74 superintendent of real estate and professional licensing, the 75 superintendent of liquor control, the superintendent of the 76 division of industrial compliance, the superintendent of labor and 77 worker safety, the superintendent of unclaimed funds, and the 78 commissioner of securities, and shall have all powers and perform 79 all duties vested by law in all officers, deputies, and employees 80 of those offices. Except as provided in section 121.07 of the 81

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Revised Code, wherever powers are conferred or duties imposed upon 82 any of those officers, the powers and duties shall be construed as 83 vested in the department of commerce. 84

(C)(1) There is hereby created in the department of commerce 85 a division of financial institutions, which shall have all powers 86 and perform all duties vested by law in the superintendent of 87 financial institutions. Wherever powers are conferred or duties 88 imposed upon the superintendent of financial institutions, those 89 powers and duties shall be construed as vested in the division of 90 financial institutions. The division of financial institutions 91 shall be administered by a the superintendent of financial 92 institutions. 93

(2) All provisions of law governing the superintendent of 94 financial institutions shall apply to and govern the 95 superintendent of financial institutions provided for in this 96 section; all authority vested by law in the superintendent of 97 financial institutions with respect to the management of the 98 division of financial institutions shall be construed as vested in 99 the superintendent of financial institutions created by this 100 section with respect to the division of financial institutions 101 provided for in this section; and all rights, privileges, and 102 emoluments conferred by law upon the superintendent of financial 103 institutions shall be construed as conferred upon the 104 superintendent of financial institutions as head of the division 105 of financial institutions. The director of commerce shall not 106 transfer from the division of financial institutions any of the 107 functions specified in division (C)(2) of this section. 108

(D) There is hereby created in the department of commerce a 109
division of liquor control, which shall have all powers and 110
perform all duties vested by law in the superintendent of liquor 111
control. Wherever powers are conferred or duties are imposed upon 112
the superintendent of liquor control, those powers and duties 113

shall be construed as vested in the division of liquor control.114The division of liquor control shall be administered by a the115superintendent of liquor control.116

(E) The director of commerce shall not be interested,
directly or indirectly, in any firm or corporation which is a
dealer in securities as defined in sections 1707.01 and 1707.14 of
the Revised Code, or in any firm or corporation licensed under
sections 1321.01 to 1321.19 of the Revised Code.

(F) The director of commerce shall not have any official 122 connection with a savings and loan association, a savings bank, a 123 bank, a bank holding company, a savings and loan association 124 holding company, a consumer finance company, or a credit union 125 that is under the supervision of the division of financial 126 institutions, or a subsidiary of any of the preceding entities, or 127 be interested in the business thereof. 128

(G) There is hereby created in the state treasury the
division of administration fund. The fund shall receive
assessments on the operating funds of the department of commerce
in accordance with procedures prescribed by the director of
commerce and approved by the director of budget and management.
All operating expenses of the division of administration shall be
and from the division of administration fund.

(H) There is hereby created in the department of commerce a 136 division of real estate and professional licensing, which shall be 137 under the control and supervision of the director of commerce. The 138 division of real estate and professional licensing shall be 139 administered by a the superintendent of real estate and 140 professional licensing. The superintendent of real estate and 141 professional licensing shall exercise the powers and perform the 142 functions and duties delegated to the superintendent under 143 Chapters 4735., 4763., and 4767. of the Revised Code. 144

(I) There is hereby created in the department of commerce a 145 division of labor and worker safety, which shall have all powers 146 and perform all duties vested by law in the superintendent of 147 labor and worker safety. Wherever powers are conferred or duties 148 imposed upon the superintendent of labor and worker safety, those 149 powers and duties shall be construed as vested in the division of 150 labor and worker safety. The division of labor and worker safety 151 shall be under the control and supervision of the director of 152 commerce and be administered by a the superintendent of labor and 153 worker safety. The superintendent of labor and worker safety shall 154 exercise the powers and perform the duties delegated to the 155 superintendent by the director under Chapters 4109., 4111., and 156 4115. of the Revised Code. 157

(J) There is hereby created in the department of commerce a 158 division of unclaimed funds, which shall have all powers and 159 perform all duties delegated to or vested by law in the 160 superintendent of unclaimed funds. Wherever powers are conferred 161 or duties imposed upon the superintendent of unclaimed funds, 162 those powers and duties shall be construed as vested in the 163 division of unclaimed funds. The division of unclaimed funds shall 164 be under the control and supervision of the director of commerce 165 and shall be administered by the superintendent of unclaimed 166 funds. The superintendent of unclaimed funds shall exercise the 167 powers and perform the functions and duties delegated to the 168 superintendent by the director of commerce under section 121.07 169 and Chapter 169. of the Revised Code, and as may otherwise be 170 provided by law. 171

(K) The department of commerce or a division of the
department created by the Revised Code that is acting with
authorization on the department's behalf may request from the
bureau of criminal identification and investigation pursuant to
section 109.572 of the Revised Code, or coordinate with

appropriate federal, state, and local government agencies to 177 accomplish, criminal records checks for the persons whose 178 identities are required to be disclosed by an applicant for the 179 issuance or transfer of a permit, license, certificate of 180 registration, or certification issued or transferred by the 181 department or division. At or before the time of making a request 182 for a criminal records check, the department or division may 183 require any person whose identity is required to be disclosed by 184 an applicant for the issuance or transfer of such a license, 185 permit, <u>certificate of registration</u>, or certification to submit to 186 the department or division valid fingerprint impressions in a 187 format and by any media or means acceptable to the bureau of 188 criminal identification and investigation and, when applicable, 189 the federal bureau of investigation. The department or division 190 may cause the bureau of criminal identification and investigation 191 to conduct a criminal records check through the federal bureau of 192 investigation only if the person for whom the criminal records 193 check would be conducted resides or works outside of this state or 194 has resided or worked outside of this state during the preceding 195 five years, or if a criminal records check conducted by the bureau 196 of criminal identification and investigation within this state 197 indicates that the person may have a criminal record outside of 198 this state. 199

In the case of a criminal records check under section 109.572 200 of the Revised Code, the department or division shall forward to 201 the bureau of criminal identification and investigation the 202 requisite form, fingerprint impressions, and fee described in 203 division (C) of that section. When requested by the department or 204 division in accordance with this section, the bureau of criminal 205 identification and investigation shall request from the federal 206 bureau of investigation any information it has with respect to the 207 person who is the subject of the requested criminal records check 208 and shall forward the requisite fingerprint impressions and 209

information to the federal bureau of investigation for that210criminal records check. After conducting a criminal records check211or receiving the results of a criminal records check from the212federal bureau of investigation, the bureau of criminal213identification and investigation shall provide the results to the214department or division.215

The department or division may require any person about whom 216 a criminal records check is requested to pay to the department or 217 division the amount necessary to cover the fee charged to the 218 department or division by the bureau of criminal identification 219 and investigation under division (C)(3) of section 109.572 of the 220 Revised Code, including, when applicable, any fee for a criminal 221 records check conducted by the federal bureau of investigation. 222

sec. 169.01. As used in this chapter, unless the context 223
otherwise requires: 224

(A) "Financial organization" means any bank, trust company, 225
savings bank, safe deposit company, mutual savings bank without 226
mutual stock, savings and loan association, credit union, or 227
investment company. 228

(B)(1) "Unclaimed funds" means any moneys, rights to moneys, 229
or intangible property, described in section 169.02 of the Revised 230
Code, when, as shown by the records of the holder, the owner has 231
not, within the times provided in section 169.02 of the Revised 232
Code, done any of the following: 233

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(a) Increased, decreased, or adjusted the amount of such 234funds; 235
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(b) Assigned, paid premiums, or encumbered such funds; 236

(c) Presented an appropriate record for the crediting of such 237
funds or received payment of such funds by check, draft, or 238
otherwise; 239

(d) Corresponded with the holder concerning such funds; 240 (e) Otherwise indicated an interest in or knowledge of such 241 funds; 242 (f) Transacted business with the holder. 243 (2) "Unclaimed funds" does not include any of the following: 244 (a) Money received or collected under section 9.39 of the 245 Revised Code; 246 (b) Any payment or credit due to a business association from 247 a business association representing sums payable to suppliers, or 248 payment for services rendered, in the course of business, 249 including, but not limited to, checks or memoranda, overpayments, 250 unidentified remittances, nonrefunded overcharges, discounts, 251 refunds, and rebates; 252

(c) Any payment or credit received by a business association
from a business association for tangible goods sold, or services
performed, in the course of business, including, but not limited
to, checks or memoranda, overpayments, unidentified remittances,
nonrefunded overcharges, discounts, refunds, and rebates;

(d) Any credit due a retail customer that is represented by a 258
gift certificate, gift card, merchandise credit, or merchandise 259
credit card, redeemable only for merchandise. 260

For purposes of divisions (B)(2)(b) and (c) of this section, 261 "business association" means any corporation, joint venture, 262 business trust, limited liability company, partnership, 263 association, or other business entity composed of one or more 264 individuals, whether or not the entity is for profit. 265

(C) "Owner" means any person, or the person's legal 266 representative, entitled to receive or having a legal or equitable 267 interest in or claim against moneys, rights to moneys, or other 268 intangible property, subject to this chapter. 269

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(D)(1) "Holder" means any person that has possession, 270
custody, or control of moneys, rights to moneys, or other 271
intangible property, or that is indebted to another, if any of the 272
following applies: 273

- (a) Such person resides in this state;
- (b) Such person is formed under the laws of this state;

(c) Such person is formed under the laws of the United States 276and has an office or principal place of business in this state; 277

(d) The records of such person indicate that the last known 278
address of the owner of such moneys, rights to moneys, or other 279
intangible property is in this state; 280

(e) The records of such person do not indicate the last known 281 address of the owner of the moneys, rights to moneys, or other 282 intangible property and the entity originating or issuing the 283 moneys, rights to moneys, or other intangible property is this 284 state or any political subdivision of this state, or is 285 incorporated, organized, created, or otherwise located in this 286 state. Division (D)(1)(e) of this section applies to all moneys, 287 rights to moneys, or other intangible property that is in the 288 possession, custody, or control of such person on or after July 289 22, 1994, whether the moneys, rights to moneys, or other 290 intangible property becomes unclaimed funds prior to or on or 291 after that date. 292

(2) "Holder" does not mean any hospital granted tax-exempt 293 status under section 501(c)(3) of the Internal Revenue Code or any 294 hospital owned or operated by the state or by any political 295 subdivision. Any entity in order to be exempt from the definition 296 of "holder" pursuant to this division shall make a reasonable, 297 good-faith effort to contact the owner of the unclaimed funds. 298

(E) "Person" includes a natural person; corporation, whether 299

300 for profit or not for profit; copartnership; unincorporated 301 association or organization; public authority; estate; trust; two 302 or more persons having a joint or common interest; eleemosynary 303 organization; fraternal or cooperative association; other legal or 304 community entity; the United States government, including any 305 district, territory, possession, officer, agency, department, 306 authority, instrumentality, board, bureau, or court; or any state 307 or political subdivision thereof, including any officer, agency, 308 board, bureau, commission, division, department, authority, court, 309 or instrumentality.

(F) "Mortgage funds" means the mortgage insurance fund 310 created by section 122.561 of the Revised Code, and the housing 311 guarantee fund created by division (D) of section 128.11 of the 312 Revised Code. 313

(G) "Lawful claims" means any vested right a holder of 314 unclaimed funds has against the owner of such unclaimed funds. 315

(H) "Public utility" means any entity defined as such by 316 division (A) of section 745.01 or by section 4905.02 of the 317 Revised Code. 318

(I) "Deposit" means to place money in the custody of a 319 financial organization for the purpose of establishing an 320 income-bearing account by purchase or otherwise. 321

(J) "Income-bearing account" means a time or savings account, 322 whether or not evidenced by a certificate of deposit, or an 323 investment account through which investments are made solely in 324 obligations of the United States or its agencies or 325 instrumentalities or guaranteed as to principal and interest by 326 the United States or its agencies or instrumentalities, debt 327 securities rated as investment grade by at least two nationally 328 recognized rating services, debt securities which the director of 329 commerce has determined to have been issued for the safety and 330

331 welfare of the residents of this state, and equity interests in 332 mutual funds that invest solely in some or all of the above-listed 333 securities and involve no general liability, without regard to 334 whether income earned on such accounts, securities, or interests 335 is paid periodically or at the end of a term.

(K) "Director of commerce" may be read as the "division of 336 unclaimed funds" or the "superintendent of unclaimed funds." 337

Sec. 169.13. (A)(1) All agreements to pay a fee, 338 compensation, commission, or other remuneration to locate, 339 deliver, recover, or assist in the recovery of unclaimed funds 340 reported under section 169.03 of the Revised Code, entered into 341 within two years immediately after the date a report is filed 342 under division (C) of section 169.03 of the Revised Code, are 343 invalid. 344

(2) A person interested in entering into an agreement to 345 locate, deliver, recover, or assist in the recovery of unclaimed 346 funds for remuneration shall not initiate any contact with an 347 owner during the two-year period immediately after the date a 348 report is filed under division (C) of section 169.03 of the 349 <u>Revised Code. Failure to comply with this requirement is grounds</u> 350 for the invalidation of any such agreement between the person and 351 <u>the owner.</u> 352

(B) An agreement entered into any time after such two-year 353 period is valid only if both of the following conditions are met: 354

(1) The aggregate fee, compensation, commission, or other 355 remuneration agreed upon, paid directly or indirectly, is not in 356 excess of ten per cent of the amount recovered and paid to the 357 owner by the auditor of state; 358

(2) The agreement is in writing, signed by the owner, and 359 notarized and discloses all of the following items: 360

(a) The name and address of the owner, as shown by the	361
records of the person or entity in possession of the property;	362
(b) The nature and value of the property;	363
$\frac{b}{c}$ The amount the owner will receive after the fee or	364
compensation has been subtracted;	365
(c)(d) The name and address of the person or entity in	366
possession of the property <u>;</u>	367
(e) That the person agreeing to locate, deliver, recover, or	368
assist in the recovery of the property is not an employee or agent	369
of the director of commerce;	370
(f) That the director is not a party to the agreement;	371
(g) That the person agreeing to locate, deliver, recover, or	372
assist in the recovery of the property holds a valid certificate	373
of registration issued by the director under section 169.16 of the	374
Revised Code;	375
(h) The number designated on that certificate of registration	376
and the date the certificate of registration expires.	377
(C) No person shall receive a fee, compensation, commission,	378
or other remuneration, or engage in any activity for the purpose	379
of locating, delivering, recovering, or assisting in the recovery	380
of unclaimed funds, under an agreement that is invalid under this	381
section.	382
(D) Whoever violates division (C) of this section is guilty	383
of a misdemeanor of the first degree for a first offense and of a	384
felony of the fifth degree for each subsequent offense.	385
Sec. 169.14. (A) Each person that files a claim with the	386
director of commerce, pursuant to an agreement entered into under	387
section 169.13 of the Revised Code, shall include with that claim	388
the number designated on the certificate of registration that is	389

issued to the person under section 169.16 of the Revised Code. 3	390
(B) The division of unclaimed funds shall not process any 3	391
claim described in division (A) of this section that does not 3	392
include the required certificate of registration number. 3	393
Sec. 169.16. (A) No person, on behalf of any other person, 3	394
shall engage in any activity for the purpose of locating, 3	395
delivering, recovering, or assisting in the recovery of unclaimed 3	396
funds, and receive a fee, compensation, commission, or other 3	397
remuneration for such activity, without first having obtained a 3	398
certificate of registration from the director of commerce in 3	399
accordance with this section. 4	100
(B) An application for a certificate of registration shall be 4	101
in writing and in the form prescribed by the director. The 4	102
application shall be accompanied by a recent full-face color 4	103
photograph of the applicant and notarized character reference 4	404
letters from two reputable character witnesses. The application 4	405
shall, at a minimum, provide all of the following: 4	406
(1) The applicant's full name, home address, and work 4	107
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<u>letters;</u> 4	111
(3) A statement that the applicant has not, during the 4	412
twenty-year period immediately preceding the submission of the 4	413

application, violated division (A) of this section or division (C)414of section 169.13 of the Revised Code or been convicted of, or415pleaded quilty to, any felony or any offense involving moral416turpitude, including theft, attempted theft, falsification,417tampering with records, securing writings by deception, fraud,418forgery, and perjury;419

(4) The notarized signature of the applicant immediately	420
following an acknowledgment that any false or perjured statement	421
subjects the applicant to criminal liability under section 2921.13	422
of the Revised Code.	423
(C) Upon the filing of the application with the division of	424
<u>unclaimed funds, the division may investigate the applicant to</u>	425
verify the information provided in the application and to	426
determine the applicant's eligibility for a certificate of	427
registration under this section. False information on an	428
application is grounds for the denial or revocation of the	429
applicant's certificate of registration.	430
(D) The director shall issue a certificate of registration to	431
an applicant if the director finds that the following conditions	432
<u>are met:</u>	433
(1) The applicant has not, during the twenty-year period	434
immediately preceding the submission of the application, violated	435
division (A) of this section or division (C) of section 169.13 of	436
the Revised Code or been convicted of, or pleaded guilty to, any	437
felony or any offense involving moral turpitude, including theft,	438
attempted theft, falsification, tampering with records, securing	439
writings by deception, fraud, forgery, and perjury.	440
(2) The applicant's character and general fitness command the	441
confidence of the public and warrant the belief that the	442
applicant's business will be conducted honestly and fairly.	443
(E) The certificate of registration issued pursuant to	444
division (D) of this section may be renewed annually if the	445
director finds that the following conditions are met:	446
(1) The applicant submits a renewal application form	447
prescribed by the director.	448
(2) The applicant meets the conditions set forth in division	449

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(D) of this section.	450
(3) The applicant's certificate of registration is not	451
subject to an order of revocation by the director.	452
Sec. 169.17. (A) After notice and an opportunity for a	453
hearing conducted in accordance with Chapter 119. of the Revised	454
Code, the director of commerce shall revoke or refuse to issue or	455
renew a certificate of registration if the director finds either	456
of the following:	457
(1) During the immediately preceding twenty-year period, the	458
person violated division (C) of section 169.13 or division (A) of	459
section 169.16 of the Revised Code or has been convicted of, or	460
pleaded guilty to, any felony or any offense involving moral	461
turpitude, including theft, attempted theft, falsification,	462
tampering with records, securing writings by deception, fraud,	463
forgery, and perjury.	464
(2) The person's character and general fitness do not command	465
the confidence of the public or warrant the belief that the	466
person's business will be conducted honestly and fairly.	467
(B) The director may investigate alleged violations of	468
division (C) of section 169.13 or division (A) of section 169.16	469
of the Revised Code or complaints concerning any such violation.	470
The director may make application to the court of common pleas for	471
an order enjoining any such violation and, upon a showing by the	472
director that a person has committed or is about to commit such a	473
violation, the court shall grant an injunction, restraining order,	474
or other appropriate relief.	475
(C) In conducting any investigation pursuant to this section,	476
the director may compel, by subpoena, witnesses to testify in	477
relation to any matter over which the director has jurisdiction	478

and may require the production of any book, record, or other

480 document pertaining to that matter. If a person fails to file any 481 statement or report, obey any subpoena, give testimony, produce 482 any book, record, or other document as required by a subpoena, or 483 permit photocopying of any book, record, or other document 484 subpoenaed, the court of common pleas of any county in this state, 485 upon application made to it by the director, shall compel 486 obedience by attachment proceedings for contempt, as in the case 487 of disobedience of the requirements of a subpoena issued from the 488 court or a refusal to testify therein. (D) If the director determines that a person is engaged in or 489 is believed to be engaged in activities that may constitute a 490 violation of division (C) of section 169.13 or division (A) of 491 section 169.16 of the Revised Code, the director, after notice and 492 a hearing conducted in accordance with Chapter 119. of the Revised 493

Code, may issue a cease and desist order. Such an order shall be494enforceable in the court of common pleas.495

Sec. 169.99. (A)Whoever violates section 169.10 of the496Revised Code shall be fined not more than five hundred dollars.497Each day of continuance of such violation is a separate offense.498

(B) Whoever violates division (C) of section 169.13 or499division (A) of section 169.16 of the Revised Code is guilty of a500misdemeanor of the first degree for a first offense and of a501felony of the fifth degree for any subsequent offense.502

 Section 2. That existing sections 121.04, 121.08, 169.01,
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 169.13, and 169.99 of the Revised Code are hereby repealed.
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Section 3. Sections 169.13 and 169.14 of the Revised Code, as 505 amended or enacted by this act, shall apply only to agreements 506 that are entered into on or after the effective date of this act. 507 Section 4. Section 169.16 of the Revised Code, as enacted by 508

this act, applies to all persons who, on or after the effective 509 date of this act, perform the activities prescribed for 510 registrants under the act. It is the intent of the General 511 Assembly that the Director of Commerce take any action necessary 512 to provide for an orderly transition for those persons who, prior 513 to the effective date of this act, perform the activities 514 prescribed for registrants under the act. Consequently, the 515 Director shall accept registration applications submitted by such 516 persons prior to the effective date of the act and shall make 517 518

every effort possible to act upon those applications on the act's effective date.

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