## As Reported by the House Commerce and Labor Committee

## 126th General Assembly Regular Session 2005-2006

Sub. S. B. No. 223

Senators Niehaus, Schuring, Spada, Mumper, Jacobson, Clancy, Armbruster, Coughlin, Hagan, Harris, Kearney, Miller, D., Roberts, Fedor, Zurz, Miller, R. Representatives Combs, Collier, Widener, McGregor, J., Cassell

## ABILL

To amend sections 121.04, 121.08, 169.01, 169.13, and 1 169.99 and to enact sections 169.14, 169.16, and 169.17 of the Revised Code to statutorily 3 recognize the Division of Unclaimed Funds and the 4 Office of Superintendent of Unclaimed Funds in the 5 Department of Commerce and to require the 6 registration of persons who, for compensation, 7 agree to locate or recover the unclaimed funds of 8 another. 9

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 121.04, 121.08, 169.01, 169.13, and	10
169.99 be amended and sections 169.14, 169.16, and 169.17 of the	11
Revised Code be enacted to read as follows:	12
Sec. 121.04. Offices are created within the several	13
departments as follows:	14
In the department of commerce:	15
Commissioner of securities;	16
Superintendent of real estate and professional	17
licensing;	

Sub. S. B. No. 223 As Reported by the House Commerce and Labor Committee	Page 2
	10
Superintendent of financial institutions;	18
Fire marshal;	19
Superintendent of labor and worker safety;	20
Beginning on July 1, 1997,	21
Superintendent of liquor control;	22
Superintendent of industrial compliance:	23 24
Superintendent of unclaimed funds.	24
In the department of administrative services:	25
State architect and engineer;	26
Equal employment opportunity coordinator.	27
In the department of agriculture:	28
Chiefs of divisions as follows:	29
Administration;	30
Animal industry;	31
Dairy;	32
Food safety;	33
Plant industry;	34
Markets;	35
Meat inspection;	36
Consumer analytical laboratory;	37
Amusement ride safety;	38
Enforcement;	39
Weights and measures.	40
In the department of natural resources:	41
Chiefs of divisions as follows:	42
Water;	43
Mineral resources management;	44
Forestry;	45
Natural areas and preserves;	46
Wildlife;	47
Geological survey;	48

commissioner of securities, and shall have all powers and perform

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all duties vested by law in all officers, deputies, and employees of those offices. Except as provided in section 121.07 of the Revised Code, wherever powers are conferred or duties imposed upon any of those officers, the powers and duties shall be construed as vested in the department of commerce.

- (C)(1) There is hereby created in the department of commerce 85 a division of financial institutions, which shall have all powers 86 and perform all duties vested by law in the superintendent of 87 financial institutions. Wherever powers are conferred or duties 88 imposed upon the superintendent of financial institutions, those 89 powers and duties shall be construed as vested in the division of 90 financial institutions. The division of financial institutions 91 shall be administered by a the superintendent of financial 92 institutions. 93
- (2) All provisions of law governing the superintendent of 94 financial institutions shall apply to and govern the 95 superintendent of financial institutions provided for in this 96 section; all authority vested by law in the superintendent of 97 financial institutions with respect to the management of the 98 division of financial institutions shall be construed as vested in 99 the superintendent of financial institutions created by this 100 section with respect to the division of financial institutions 101 provided for in this section; and all rights, privileges, and 102 emoluments conferred by law upon the superintendent of financial 103 institutions shall be construed as conferred upon the 104 superintendent of financial institutions as head of the division 105 of financial institutions. The director of commerce shall not 106 transfer from the division of financial institutions any of the 107 functions specified in division (C)(2) of this section. 108
- (D) There is hereby created in the department of commerce a 109 division of liquor control, which shall have all powers and 110 perform all duties vested by law in the superintendent of liquor 111

- control. Wherever powers are conferred or duties are imposed upon
  the superintendent of liquor control, those powers and duties
  shall be construed as vested in the division of liquor control.

  The division of liquor control shall be administered by a the
  superintendent of liquor control.
- (E) The director of commerce shall not be interested, 117 directly or indirectly, in any firm or corporation which is a 118 dealer in securities as defined in sections 1707.01 and 1707.14 of 119 the Revised Code, or in any firm or corporation licensed under 120 sections 1321.01 to 1321.19 of the Revised Code. 121
- (F) The director of commerce shall not have any official

  connection with a savings and loan association, a savings bank, a

  bank, a bank holding company, a savings and loan association

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  holding company, a consumer finance company, or a credit union

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  that is under the supervision of the division of financial

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  institutions, or a subsidiary of any of the preceding entities, or

  be interested in the business thereof.
- (G) There is hereby created in the state treasury the

  division of administration fund. The fund shall receive

  assessments on the operating funds of the department of commerce

  in accordance with procedures prescribed by the director of

  commerce and approved by the director of budget and management.

  All operating expenses of the division of administration shall be

  paid from the division of administration fund.

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- (H) There is hereby created in the department of commerce a like division of real estate and professional licensing, which shall be under the control and supervision of the director of commerce. The division of real estate and professional licensing shall be like administered by a the superintendent of real estate and licensing. The superintendent of real estate and licensing shall exercise the powers and perform the like

section 109.572 of the Revised Code, or coordinate with 176 appropriate federal, state, and local government agencies to 177 accomplish, criminal records checks for the persons whose 178 identities are required to be disclosed by an applicant for the 179 issuance or transfer of a permit, license, certificate of 180 registration, or certification issued or transferred by the 181 department or division. At or before the time of making a request 182 for a criminal records check, the department or division may 183 require any person whose identity is required to be disclosed by 184
accomplish, criminal records checks for the persons whose  identities are required to be disclosed by an applicant for the  issuance or transfer of a permit, license, certificate of  registration, or certification issued or transferred by the  department or division. At or before the time of making a request  for a criminal records check, the department or division may  183
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for a criminal records check, the department or division may 183
require any person whose identity is required to be disclosed by 184
an applicant for the issuance or transfer of such a license, 185
permit, <u>certificate of registration</u> , or certification to submit to 186
the department or division valid fingerprint impressions in a 187
format and by any media or means acceptable to the bureau of 188
criminal identification and investigation and, when applicable, 189
the federal bureau of investigation. The department or division 190
may cause the bureau of criminal identification and investigation 191
to conduct a criminal records check through the federal bureau of 192
investigation only if the person for whom the criminal records 193
check would be conducted resides or works outside of this state or 194
has resided or worked outside of this state during the preceding 195
five years, or if a criminal records check conducted by the bureau 196
of criminal identification and investigation within this state 197
indicates that the person may have a criminal record outside of 198
this state.

In the case of a criminal records check under section 109.572 200 of the Revised Code, the department or division shall forward to 201 the bureau of criminal identification and investigation the 202 requisite form, fingerprint impressions, and fee described in 203 division (C) of that section. When requested by the department or 204 division in accordance with this section, the bureau of criminal 205 identification and investigation shall request from the federal 206 bureau of investigation any information it has with respect to the 207

Sub. S. B. No. 223 As Reported by the House Commerce and Labor Committee	Page 9
funds or received payment of such funds by check, draft, or	238
otherwise;	239
(d) Corresponded with the holder concerning such funds;	240
(e) Otherwise indicated an interest in or knowledge of such	241
funds;	242
(f) Transacted business with the holder.	243
(2) "Unclaimed funds" does not include any of the following:	244
(a) Money received or collected under section 9.39 of the	245
Revised Code;	246
(b) Any payment or credit due to a business association from	247
a business association representing sums payable to suppliers, or	248
payment for services rendered, in the course of business,	249
including, but not limited to, checks or memoranda, overpayments,	250
unidentified remittances, nonrefunded overcharges, discounts,	251
refunds, and rebates;	252
(c) Any payment or credit received by a business association	253
from a business association for tangible goods sold, or services	254
performed, in the course of business, including, but not limited	255
to, checks or memoranda, overpayments, unidentified remittances,	256
nonrefunded overcharges, discounts, refunds, and rebates;	257
(d) Any credit due a retail customer that is represented by a	258
gift certificate, gift card, merchandise credit, or merchandise	259
credit card, redeemable only for merchandise.	260
For purposes of divisions (B)(2)(b) and (c) of this section,	261
"business association" means any corporation, joint venture,	262
business trust, limited liability company, partnership,	263
association, or other business entity composed of one or more	264
individuals, whether or not the entity is for profit.	265
(C) "Owner" means any person, or the person's legal	266
representative, entitled to receive or having a legal or equitable	267

Page 10

As reported by the riouse commerce and Labor committee	
interest in or claim against moneys, rights to moneys, or other	268
intangible property, subject to this chapter.	269
(D)(1) "Holder" means any person that has possession,	270
custody, or control of moneys, rights to moneys, or other	271
intangible property, or that is indebted to another, if any of the	272
following applies:	273
(a) Such person resides in this state;	274
(b) Such person is formed under the laws of this state;	275
(c) Such person is formed under the laws of the United States	276
and has an office or principal place of business in this state;	277
(d) The records of such person indicate that the last known	278
address of the owner of such moneys, rights to moneys, or other	279
intangible property is in this state;	280
(e) The records of such person do not indicate the last known	281
address of the owner of the moneys, rights to moneys, or other	282
intangible property and the entity originating or issuing the	283
moneys, rights to moneys, or other intangible property is this	284
state or any political subdivision of this state, or is	285
incorporated, organized, created, or otherwise located in this	286
state. Division (D)(1)(e) of this section applies to all moneys,	287
rights to moneys, or other intangible property that is in the	288
possession, custody, or control of such person on or after July	289
22, 1994, whether the moneys, rights to moneys, or other	290
intangible property becomes unclaimed funds prior to or on or	291
after that date.	292
(2) "Holder" does not mean any hospital granted tax-exempt	293
status under section 501(c)(3) of the Internal Revenue Code or any	294
hospital owned or operated by the state or by any political	295
subdivision. Any entity in order to be exempt from the definition	296
of "holder" pursuant to this division shall make a reasonable,	297

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298 good-faith effort to contact the owner of the unclaimed funds. (E) "Person" includes a natural person; corporation, whether 299 for profit or not for profit; copartnership; unincorporated 300 association or organization; public authority; estate; trust; two 301 or more persons having a joint or common interest; eleemosynary 302 organization; fraternal or cooperative association; other legal or 303 community entity; the United States government, including any 304 district, territory, possession, officer, agency, department, 305 authority, instrumentality, board, bureau, or court; or any state 306 or political subdivision thereof, including any officer, agency, 307 board, bureau, commission, division, department, authority, court, 308 or instrumentality. 309 310 (F) "Mortgage funds" means the mortgage insurance fund created by section 122.561 of the Revised Code, and the housing 311 guarantee fund created by division (D) of section 128.11 of the 312 Revised Code. 313 (G) "Lawful claims" means any vested right a holder of 314 unclaimed funds has against the owner of such unclaimed funds. 315 (H) "Public utility" means any entity defined as such by 316 division (A) of section 745.01 or by section 4905.02 of the 317 Revised Code. 318 (I) "Deposit" means to place money in the custody of a 319 financial organization for the purpose of establishing an 320 income-bearing account by purchase or otherwise. 321 (J) "Income-bearing account" means a time or savings account, 322 whether or not evidenced by a certificate of deposit, or an 323 investment account through which investments are made solely in 324 obligations of the United States or its agencies or 325 instrumentalities or guaranteed as to principal and interest by 326 the United States or its agencies or instrumentalities, debt 327

securities rated as investment grade by at least two nationally

Page 12

recognized rating services, debt securities which the director of	329
commerce has determined to have been issued for the safety and	330
welfare of the residents of this state, and equity interests in	331
mutual funds that invest solely in some or all of the above-listed	332
securities and involve no general liability, without regard to	333
whether income earned on such accounts, securities, or interests	334
is paid periodically or at the end of a term.	335
(K) "Director of commerce" may be read as the "division of	336
unclaimed funds or the "superintendent of unclaimed funds."	337
<b>Sec. 169.13.</b> (A) $\underline{(1)}$ All agreements to pay a fee,	338
compensation, commission, or other remuneration to locate,	339
deliver, recover, or assist in the recovery of unclaimed funds	340
reported under section 169.03 of the Revised Code, entered into	341
within two years immediately after the date a report is filed	342
under division (C) of section 169.03 of the Revised Code, are	343
invalid.	344
(2) A person interested in entering into an agreement to	345
locate, deliver, recover, or assist in the recovery of unclaimed	346
funds for remuneration shall not initiate any contact with an	347
owner during the two-year period immediately after the date a	348
report is filed under division (C) of section 169.03 of the	349
Revised Code. Failure to comply with this requirement is grounds	350
for the invalidation of any such agreement between the person and	351
the owner.	352
(B) An agreement entered into any time after such two-year	353
period is valid only if both all of the following conditions are	354
met:	355
(1) The aggregate fee, compensation, commission, or other	356
remuneration agreed upon, paid directly or indirectly, is not in	357
excess of ten per cent of the amount recovered and paid to the	358

Sub. S. B. No. 223 As Reported by the House Commerce and Labor Committee	Page 13
owner by the auditor of state;	359
(2) The agreement is in writing, signed by the owner, and	360
notarized and discloses all of the following items:	361
(a) The name, address, and telephone number of the owner, as	362
shown by the records of the person or entity in possession of the	363
unclaimed funds or contents of a safe deposit box;	364
(b) The name, address, and telephone number of the owner if	365
the owner's name, address, or telephone number are different from	366
the name, address, or telephone number of the owner as shown by	367
the records of the person or entity in possession of the unclaimed	368
funds or contents of a safe deposit box;	369
(c) The nature and value of the property unclaimed funds or	370
contents of a safe deposit box;	371
$\frac{(b)(d)}{(d)}$ The amount the owner will receive after the fee or	372
compensation has been subtracted;	373
$\frac{(c)(e)}{(e)}$ The name and address of the person or entity in	374
possession of the <del>property</del> <u>unclaimed funds or contents of a safe</u>	375
deposit box;	376
(f) That the auditor of state will pay the unclaimed funds	377
directly to the owner or the director shall deliver the contents	378
of a safe deposit box directly to the owner;	379
(g) That the person agreeing to locate, deliver, recover, or	380
assist in the recovery of the unclaimed funds or contents of a	381
safe deposit box is not an employee or agent of the director of	382
commerce;	383
(h) That the director is not a party to the agreement;	384
(i) That the person agreeing to locate, deliver, recover, or	385
assist in the recovery of the unclaimed funds or contents of a	386
safe deposit box holds a valid certificate of registration issued	387
by the director under section 169.16 of the Revised Code;	388

(j) The number designated on that certificate of registration	389
and the date the certificate of registration expires.	390
(3) No agreement described in division (B)(2) of this section	391
shall include a power of attorney for the payment of the unclaimed	392
funds or delivery of the contents of a safe deposit box to any	393
person other than the owner of the unclaimed funds or contents of	394
a safe deposit box.	395
(4) If the agreement involves recovery of the contents of a	396
safe deposit box, the agreement stipulates that the person	397
receiving any fee, compensation, commission, or other remuneration	398
for engaging in any activity for the purpose of locating,	399
delivering, recovering, or assisting in the recovery of unclaimed	400
funds or other items stored in a safe deposit box on behalf of any	401
other person shall do all of the following:	402
(a) Make arrangements to have an appraiser and the director	403
of commerce view the contents of the safe deposit box together, at	404
a time mutually agreeable to the appraiser and director;	405
(b) State that the value of the property in the safe deposit	406
box is the amount established by the appraiser who viewed the safe	407
deposit box contents;	408
(c) Base the fee, compensation, commission, or other	409
remuneration for locating, delivering, recovering, or assisting in	410
the recovery of unclaimed funds or other items stored in a safe	411
deposit box on the appraised value established by the appraiser	412
who viewed the safe deposit box contents.	413
(C) No person shall receive a fee, compensation, commission,	414
or other remuneration, or engage in any activity for the purpose	415
of locating, delivering, recovering, or assisting in the recovery	416
of unclaimed funds or contents of a safe deposit box, under an	417
agreement that is invalid under this section.	418

(D) Whoever violates division (C) of this section is guilty	419
of a misdemeanor of the first degree for a first offense and of a	420
felony of the fifth degree for each subsequent offense A person	421
who receives any fee, compensation, commission, or other	422
remuneration for engaging in any activity for the purpose of	423
locating, delivering, recovering, or assisting in the recovery of	424
unclaimed funds or other items stored in a safe deposit box on	425
behalf of any other person cannot function as an appraiser of the	426
contents of the safe deposit box for purposes of division (B)(4)	427
of this section.	428
(E) The director shall not recognize or make any delivery and	429
the auditor of state shall not make any payment pursuant to any	430
power of attorney between an owner of the unclaimed funds or	431
contents of a safe deposit box and the person with whom the owner	432
entered into an agreement pursuant to division (B)(2) of this	433
section to locate, deliver, recover, or assist in the recovery of	434
the unclaimed funds or contents of a safe deposit box if that	435
power of attorney is entered into on or after the effective date	436
of this amendment and that power of attorney specifically provides	437
for the payment of unclaimed funds or delivery of the contents of	438
a safe deposit box to any person other than the owner of the	439
unclaimed funds or contents of a safe deposit box. Nothing in this	440
section shall be construed as prohibiting the payment of unclaimed	441
funds or delivery of the contents of a safe deposit box to the	442
legal representative of the owner of the unclaimed funds or	443
contents of the safe deposit box. Notwithstanding the definition	444
of "owner" specified in division (C) of section 169.01 of the	445
Revised Code, for purposes of the payment of unclaimed funds or	446
delivery of the contents of the safe deposit box, a person with	447
whom an owner entered into an agreement under division (B)(2) of	448
this section is not a legal representative.	449

Sec. 169.14. (A) Each person that files a claim with the	450
director of commerce, pursuant to an agreement entered into under	451
section 169.13 of the Revised Code, shall include with that claim	452
the number designated on the certificate of registration that is	453
issued to the person under section 169.16 of the Revised Code.	454
(B) The division of unclaimed funds shall not process any	455
claim described in division (A) of this section that does not	456
include the required certificate of registration number.	457
Sec. 169.16. (A) No person, on behalf of any other person,	458
shall engage in any activity for the purpose of locating,	459
delivering, recovering, or assisting in the recovery of unclaimed	460
funds or contents of a safe deposit box, and receive a fee,	461
compensation, commission, or other remuneration for such activity,	462
without first having obtained a certificate of registration from	463
the director of commerce in accordance with this section.	464
(B) An application for a certificate of registration shall be	465
in writing and in the form prescribed by the director. The	466
application shall be accompanied by a recent full-face color	467
photograph of the applicant and notarized character reference	468
letters from two reputable character witnesses. The application	469
shall, at a minimum, provide all of the following:	470
(1) The applicant's full name, home address, and work	471
address;	472
(2) The name, address, and telephone number of the two	473
character witnesses who have provided the character reference	474
<u>letters;</u>	475
(3) A statement that the applicant has not, during the	476
ten-year period immediately preceding the submission of the	477
application, violated division (A) of this section on or after the	478
effective date of this section or division (C) of section 169 13	479

Page 17

of the Revised Code, or been convicted of, or pleaded guilty to,	480
any felony or any offense involving moral turpitude, including	481
theft, attempted theft, falsification, tampering with records,	482
securing writings by deception, fraud, forgery, and perjury;	483
(4) The notarized signature of the applicant immediately	484
following an acknowledgment that any false or perjured statement	485
subjects the applicant to criminal liability under section 2921.13	486
of the Revised Code.	487
(C) Upon the filing of the application with the division of	488
unclaimed funds, the division may investigate the applicant to	489
verify the information provided in the application and to	490
determine the applicant's eligibility for a certificate of	491
registration under this section. False information on an	492
application is grounds for the denial or revocation of the	493
applicant's certificate of registration.	494
(D) The director shall issue a certificate of registration to	495
an applicant if the director finds that the following conditions	496
<pre>are met:</pre>	497
(1) The applicant has not, during the ten-year period	498
immediately preceding the submission of the application, violated	499
division (A) of this section on or after the effective date of	500
this section, or division (C) of section 169.13 of the Revised	501
Code, or been convicted of, or pleaded guilty to, any felony or	502
any offense involving moral turpitude, including theft, attempted	503
theft, falsification, tampering with records, securing writings by	504
deception, fraud, forgery, and perjury.	505
(2) The applicant's character and general fitness command the	506
confidence of the public and warrant the belief that the	507
applicant's business will be conducted honestly and fairly.	508
(E) The certificate of registration issued pursuant to	509
division (D) of this section may be renewed annually if the	510

Sub. S. B. No. 223 As Reported by the House Commerce and Labor Committee	Page 18
director finds that the following conditions are met:	511
(1) The applicant submits a renewal application form	512
prescribed by the director.	513
(2) The applicant meets the conditions set forth in division	514
(D) of this section.	515
(3) The applicant's certificate of registration is not	516
subject to an order of revocation by the director.	517
Sec. 169.17. (A) After notice and an opportunity for a	518
hearing conducted in accordance with Chapter 119. of the Revised	519
Code, the director of commerce shall revoke or refuse to issue or	520
renew a certificate of registration if the director finds either	521
of the following:	522
(1) During the immediately preceding ten-year period, the	523
person violated division (A) of section 169.16 on or after the	524
effective date of this section, or division (C) of section 169.13	525
of the Revised Code, or has been convicted of, or pleaded guilty	526
to, any felony or any offense involving moral turpitude, including	527
theft, attempted theft, falsification, tampering with records,	528
securing writings by deception, fraud, forgery, and perjury.	529
(2) The person's character and general fitness do not command	530
the confidence of the public or warrant the belief that the	531
person's business will be conducted honestly and fairly.	532
(B) The director may investigate alleged violations of	533
division (C) of section 169.13 or division (A) of section 169.16	534
of the Revised Code or complaints concerning any such violation.	535
The director may make application to the court of common pleas for	536
an order enjoining any such violation and, upon a showing by the	537
director that a person has committed or is about to commit such a	538
violation, the court shall grant an injunction, restraining order,	539
or other appropriate relief.	540

(C) In conducting any investigation pursuant to this section,	541
the director may compel, by subpoena, witnesses to testify in	542
relation to any matter over which the director has jurisdiction	543
and may require the production of any book, record, or other	544
document pertaining to that matter. If a person fails to file any	545
statement or report, obey any subpoena, give testimony, produce	546
any book, record, or other document as required by a subpoena, or	547
permit photocopying of any book, record, or other document	548
subpoenaed, the court of common pleas of any county in this state,	549
upon application made to it by the director, shall compel	550
obedience by attachment proceedings for contempt, as in the case	551
of disobedience of the requirements of a subpoena issued from the	552
court or a refusal to testify therein.	553
(D) If the director determines that a person is engaged in or	554
is believed to be engaged in activities that may constitute a	555
violation of division (C) of section 169.13 or division (A) of	556
section 169.16 of the Revised Code, the director, after notice and	557
a hearing conducted in accordance with Chapter 119. of the Revised	558
Code, may issue a cease and desist order. Such an order shall be	559
enforceable in the court of common pleas.	560
Sec. 169.99. (A) Whoever violates section 169.10 of the	561
Revised Code shall be fined not more than five hundred dollars.	562
Each day of continuance of such violation is a separate offense.	563
(B) Whoever violates division (C) of section 169.13 or	564
division (A) of section 169.16 of the Revised Code is quilty of a	565
misdemeanor of the first degree for a first offense and of a	566
felony of the fifth degree for any subsequent offense.	567
Section 2. That existing sections 121.04, 121.08, 169.01,	568
169.13, and 169.99 of the Revised Code are hereby repealed.	569

As Reported by the House Commerce and Labor Committee	Page 20
Section 3. Sections 169.13 and 169.14 of the Revised	Code, as 570
amended or enacted by this act, shall apply only to agreem	nents 571
that are entered into on or after the effective date of th	is act. 572
Section 4. All of the following provisions of this ac	et shall 573
take effect sixty days after the effective date of this ac	t: 574
(A) Division (B)(2)(i) and (j) of section 169.13 of t	he 575
Revised Code;	576
(B) Section 169.14 of the Revised Code;	577
(C) Division (A) of section 169.16 of the Revised Cod	le; 578
(D) Division (B) of section 169.99 of the Revised Cod	le. 579