## As Passed by the Senate

## 126th General Assembly Regular Session 2005-2006

Am. Sub. S. B. No. 265

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Senators Spada, Carey, Mumper, Niehaus, Amstutz, Armbruster, Clancy, Stivers, Goodman, Harris, Wachtmann

## A BILL

To amend section 3704.03 of the Revised Code to make

changes in the Air Pollution Control Law regarding

the costs of compliance with rules, permits to

install, air quality monitoring, and best

available technology.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 3704.03 of the Revised Code be

amended to read as follows:	7
Sec. 3704.03. The director of environmental protection may do any of the following:	8
(A) Develop programs for the prevention, control, and abatement of air pollution;	10
(B) Advise, consult, contract, and cooperate with any governmental or private agency in the furtherance of the purposes of this chapter;	12 13 14
(C) Encourage, participate in, or conduct studies, investigations, and research relating to air pollution, collect and disseminate information, and conduct education and training	15 16 17
programs relating to the causes, prevention, control, and	18

abatement of air pollution;

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(D) Adopt, modify, and rescind rules prescribing ambient air 20 quality standards for the state as a whole or for various areas of 21 the state that are consistent with and no more stringent than the 22 national ambient air quality standards in effect under the federal 23 Clean Air Act;

(E) Adopt, modify, suspend, and rescind rules for the 25 prevention, control, and abatement of air pollution, including 26 rules prescribing for the state as a whole or for various areas of 27 the state emission standards for air contaminants, and other 28 necessary rules for the purpose of achieving and maintaining 29 compliance with ambient air quality standards in all areas within 30 the state as expeditiously as practicable, but not later than any 31 deadlines applicable under the federal Clean Air Act; rules for 32 the prevention or control of the emission of hazardous or toxic 33 air contaminants; rules prescribing fugitive dust limitations and 34 standards that are related, on an areawide basis, to attainment 35 and maintenance of ambient air quality standards; rules 36 prescribing shade, density, or opacity limitations and standards 37 for emissions, provided that with regard to air contaminant 38 sources for which there are particulate matter emission standards 39 in addition to a shade, density, or opacity rule, upon 40 demonstration by such a source of compliance with those other 41 standards, the shade, density, or opacity rule shall provide for 42 establishment of a shade, density, or opacity limitation for that 43 source that does not require the source to reduce emissions below 44 the level specified by those other standards; rules for the 45 prevention or control of odors and air pollution nuisances; rules 46 that prevent significant deterioration of air quality to the 47 extent required by the federal Clean Air Act; rules for the 48 protection of visibility as required by the federal Clean Air Act; 49 and rules prescribing open burning limitations and standards. In 50

(2) Applications for installation permits shall be

accompanied by plans, specifications, construction schedules, and

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such other pertinent information and data, including data on	82
ambient air quality impact and a demonstration of best available	83
technology, as the director may require. Installation permits	84
shall be issued for a period specified by the director and are	85
transferable. The director shall specify in each permit the	86
applicable emission standards and that the permit is conditioned	87
upon payment of the applicable fees as required by section 3745.11	88
of the Revised Code and upon the right of <del>his</del> <u>the director's</u>	89
authorized representatives to enter upon the premises of the	90
person to whom the permit has been issued, at any reasonable time	91
and subject to safety requirements of the person in control of the	92
premises, for the purpose of determining compliance with such	93
standards, this chapter, the rules adopted thereunder, and the	94
conditions of any permit, variance, or order issued thereunder.	95
Each proposed new or modified air contaminant source shall provide	96
such notice of its proposed installation or modification to other	97
states as is required under the federal Clean Air Act.	98
Installation permits shall include the authorization to operate	99
sources installed and operated in accordance with terms and	100
conditions of the installation permits for a period not to exceed	101
one year from commencement of operation, which authorization shall	102
constitute an operating permit under division (G) of this section	103
and rules adopted under it.	104

No installation permit shall be required for activities that

are subject to and in compliance with a plant-wide applicability

limit issued by the director in accordance with rules adopted

under this section.

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No installation permit shall be issued except in accordance 109 with all requirements of this chapter and rules adopted 110 thereunder. No application shall be denied or permit revoked or 111 modified without a written order stating the findings upon which 112 denial, revocation, or modification is based. A copy of the order 113

shall be sent to the applicant or permit holder by certified mail.	114
(3) Not later than two years after the effective date of this	115
amendment, the director shall adopt a rule in accordance with	116
Chapter 119. of the Revised Code specifying that a permit to	117
install is required only for new or modified air contaminant	118
sources that emit any of the following air contaminants:	119
(a) An air contaminant or precursor of an air contaminant for	120
which a national ambient air quality standard has been adopted	121
under the federal Clean Air Act;	122
(b) An air contaminant for which the air contaminant source	123
is regulated under the federal Clean Air Act;	124
(c) An air contaminant that presents, or may present, through	125
inhalation or other routes of exposure, a threat of adverse human	126
health effects, including, but not limited to, substances that are	127
known to be, or may reasonably be anticipated to be, carcinogenic,	128
mutagenic, teratogenic, or neurotoxic, that cause reproductive	129
dysfunction, or that are acutely or chronically toxic, or a threat	130
of adverse environmental effects whether through ambient	131
concentrations, bioaccumulation, deposition, or otherwise, and	132
that is identified in the rule by chemical name and chemical	133
abstract service number.	134
The director may modify the rule adopted under division	135
(F)(3)(c) of this section for the purpose of adding or deleting	136
air contaminants. For each air contaminant that is contained in or	137
deleted from the rule adopted under division (F)(3)(c) of this	138
section, the director shall include in a notice accompanying any	139
proposed or final rule an explanation of the director's	140
determination that the air contaminant meets the criteria	141
established in that division and should be added to, or no longer	142
meets the criteria and should be deleted from, the list of air	143
contaminants. The explanation shall include an identification of	144

the scientific evidence on which the director relied in making the	145
determination. Until adoption of the rule under division (F)(3)(c)	146
of this section, nothing shall affect the director's authority to	147
issue, deny, modify, or revoke permits to install under this	148
chapter and rules adopted under it.	149
(4)(a) Applications for permits to install new or modified	150
air contaminant sources shall contain sufficient information	151
regarding air contaminants for which the director may require a	152
permit to install to determine conformity with the environmental	153
protection agency's document entitled "Review of New Sources of	154
Air Toxics Emissions, Option A," dated May 1986, which the	155
director shall use to evaluate toxic emissions from new or	156
modified air contaminant sources. The director shall make copies	157
of the document available to the public upon request at no cost	158
and post the document on the environmental protection agency's web	159
site. Any inconsistency between the document and division $(F)(4)$	160
of this section shall be resolved in favor of division (F)(4) of	161
this section.	162
(b) The maximum acceptable ground level concentration of an	163
air contaminant shall be calculated in accordance with the	164
document entitled "Review of New Sources of Air Toxics Emissions,	165
Option A." Modeling shall be conducted to determine the increase	166
in the ground level concentration of an air contaminant beyond the	167
facility's boundary caused by the emissions from a new or modified	168
source that is the subject of an application for a permit to	169
install. Modeling shall be based on the maximum hourly rate of	170
emissions from the source using information including, but not	171
limited to, any emission control devices or methods, operational	172
restrictions, stack parameters, and emission dispersion devices or	173
methods that may affect ground level concentrations, either	174
individually or in combination. The director shall determine	175
whether the activities for which a permit to install is sought	176

will cause an increase in the ground level concentration of one or	177
more relevant air contaminants beyond the facility's boundary by	178
an amount in excess of the maximum acceptable ground level	179
concentration. In making the determination as to whether the	180
maximum acceptable ground level concentration will be exceeded,	181
the director shall give consideration to the modeling conducted	182
under division (F)(4)(b) of this section and other relevant	183
information submitted by the applicant.	184
(c) If the modeling conducted under division (F)(4)(b) of	185
this section with respect to an application for a permit to	186
install demonstrates that the maximum ground level concentration	187
from a new or modified source will be greater than or equal to	188
eighty per cent, but less than one hundred per cent of the maximum	189
acceptable ground level concentration for an air contaminant, the	190
director may establish terms and conditions in the permit to	191
install for the air contaminant source that will require the owner	192
or operator of the air contaminant source to maintain emissions of	193
that air contaminant commensurate with the modeled level, which	194
shall be expressed as allowable emissions per day. In order to	195
calculate the allowable emissions per day, the director shall	196
multiply the hourly emission rate modeled under division (F)(4)(b)	197
of this section to determine the ground level concentration by the	198
operating schedule that has been identified in the permit to	199
install application. Terms and conditions imposed under division	200
(F)(4)(c) of this section are not federally enforceable	201
requirements and, if included in a Title V permit, shall be placed	202
in the portion of the permit that is only enforceable by the	203
state.	204
(d) If the modeling conducted under division (F)(4)(b) of	205
this section with respect to an application for a permit to	206
install demonstrates that the maximum ground level concentration	207
from a new or modified gourge will be less than eighty per gent of	208

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the maximum acceptable ground level concentration, the owner or	209
operator of the source annually shall report to the director, on a	210
form prescribed by the director, whether operations of the source	211
are consistent with the information regarding the operations that	212
was used to conduct the modeling with regard to the permit to	213
install application. The annual report to the director shall be in	214
lieu of an emission limit or other permit terms and conditions	215
imposed pursuant to division (F)(4) of this section. The director	216
may consider any significant departure from the operations of the	217
source described in the permit to install application that results	218
in greater emissions than the emissions rate modeled to determine	219
the ground level concentration as a modification and require the	220
owner or operator to submit a permit to install application for	221
the increased emissions. The requirements established in division	222
(F)(4)(d) of this section are not federally enforceable	223
requirements and, if included in a Title V permit, shall be placed	224
in the portion of the permit that is only enforceable by the	225
state.	226
(e) Division (F)(4) of this section and the document entitled	227
"Review of New Sources of Air Toxics Emissions, Option A" shall	228
not be included in the state implementation plan under section 110	229
of the federal Clean Air Act and do not apply to an air	230
contaminant source that is subject to a maximum achievable control	231
technology standard or residual risk standard under section 112 of	232
the federal Clean Air Act, to a particular air contaminant	233
identified under 40 C.F.R. 51.166, division (b)(23), for which the	234
director has determined that the owner or operator of the source	235
is required to install best available control technology for that	236
particular air contaminant, or to a particular air contaminant for	237
which the director has determined that the source is required to	238
meet the lowest achievable emission rate, as defined in 40 C.F.R.	239

part 51, Appendix S, for that particular air contaminant.

(f)(i) Division (F)(4) of this section and the document	241
entitled "Review of New Sources of Air Toxics Emissions, Option A"	242
do not apply to parking lots, storage piles, storage tanks,	243
transfer operations, grain silos, grain dryers, emergency	244
generators, gasoline dispensing operations, air contaminant	245
sources that emit air contaminants solely from the combustion of	246
fossil fuels, or the emission of wood dust, sand, glass dust, coal	247
dust, silica, and grain dust.	248
(ii) Notwithstanding division (F)(4)(f)(i) of this section,	249
the director may require an individual air contaminant source that	250
is within one of the source categories identified in division	251
(F)(4)(f)(i) of this section to submit information in an	252
application for a permit to install a new or modified source in	253
order to determine the source's conformity to the document if the	254
director has information to conclude that the particular new or	255
modified source will potentially cause an increase in ground level	256
concentration beyond the facility's boundary that exceeds the	257
maximum acceptable ground level concentration as set forth in the	258
document.	259
(iii) The director may adopt rules in accordance with Chapter	260
119. of the Revised Code that are consistent with the purposes of	261
this chapter and that add to or delete from the source category	262
exemptions established in division (F)(4)(f)(i) of this section.	263
(5) Not later than one year after the effective date of this	264
amendment, the director shall adopt rules in accordance with	265
Chapter 119. of the Revised Code specifying activities that do	266
not, by themselves, constitute beginning actual construction	267
activities related to the installation or modification of an air	268
contaminant source for which a permit to install is required such	269
as the grading and clearing of land, on-site storage of portable	270
parts and equipment, and the construction of foundations or	271
buildings that do not themselves emit air contaminants. The rules	272

also shall allow specified initial activities that are part of the	273
installation or modification of an air contaminant source, such as	274
the installation of electrical and other utilities for the source,	275
prior to issuance of a permit to install, provided that the owner	276
or operator of the source has filed a complete application for a	277
permit to install, the director or the director's designee has	278
determined that the application is complete, and the owner or	279
operator of the source has notified the director that this	280
activity will be undertaken prior to the issuance of a permit to	281
install. Any activity that is undertaken by the source under those	282
rules shall be at the risk of the owner or operator. The rules	283
shall not apply to activities that are precluded prior to permit	284
issuance under section 111, section 112, Part C of Title I, and	285
Part D of Title I of the federal Clean Air Act.	286
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(G) Adopt, modify, suspend, and rescind rules prohibiting the 287 operation or other use of any new, modified, or existing air 288 contaminant source unless an operating permit has been obtained 289 from the director or his the director's authorized representative, 290 or the air contaminant source is being operated in compliance with 291 the conditions of a variance issued pursuant to division (H) of 292 this section. Applications for operating permits shall be 293 accompanied by such plans, specifications, and other pertinent 294 information as the director may require. Operating permits may be 295 issued for a period determined by the director not to exceed five 296 years, are renewable, and are transferable. The director shall 297 specify in each operating permit that the permit is conditioned 298 upon payment of the applicable fees as required by section 3745.11 299 of the Revised Code and upon the right of his the director's 300 authorized representatives to enter upon the premises of the 301 person to whom the permit has been issued, at any reasonable time 302 and subject to safety requirements of the person in control of the 303 premises, for the purpose of determining compliance with this 304

chapter, the rules adopted thereunder, and the conditions of any	305
permit, variance, or order issued thereunder. Operating permits	306
may be denied or revoked for failure to comply with this chapter	307
or the rules adopted thereunder. An operating permit shall be	308
issued only upon a showing satisfactory to the director or $\frac{his}{h}$	309
director's representative that the air contaminant source is being	310
operated in compliance with applicable emission standards and	311
other rules or upon submission of a schedule of compliance	312
satisfactory to the director for a source that is not in	313
compliance with all applicable requirements at the time of permit	314
issuance, provided that the compliance schedule shall be	315
consistent with and at least as stringent as that contained in any	316
judicial consent decree or administrative order to which the air	317
contaminant source is subject. The rules shall provide for the	318
issuance of conditional operating permits for such reasonable	319
periods as the director may determine to allow the holder of an	320
installation permit, who has constructed, installed, located, or	321
modified a new air contaminant source in accordance with the	322
provisions of an installation permit, to make adjustments or	323
modifications necessary to enable the new air contaminant source	324
to comply with applicable emission standards and other rules.	325
Terms and conditions of operating permits issued pursuant to this	326
division shall be federally enforceable for the purpose of	327
establishing the potential to emit of a stationary source and	328
shall be expressly designated as federally enforceable. Any such	329
federally enforceable restrictions on a source's potential to emit	330
shall include both an annual limit and a short-term limit of not	331
more than thirty days for each pollutant to be restricted together	332
with adequate methods for establishing compliance with the	333
restrictions. In other respects, operating permits issued pursuant	334
to this division are enforceable as state law only. No application	335
shall be denied or permit revoked or modified without a written	336
order stating the findings upon which denial, revocation, or	337

368 furnish plans and specifications and such other information and 369 data, including interim reports, as the director may require and 370 to proceed to take such action within such time as the director 371 may determine to be appropriate and reasonable to prevent, 372 control, or abate his the person's existing emissions of air 373 contaminants. The director shall specify in each variance that the 374 variance is conditioned upon payment of the applicable fees as 375 required by section 3745.11 of the Revised Code and upon the right 376 of his the director's authorized representatives to enter upon the 377 premises of the person to whom the variance has been issued, at 378 any reasonable time and subject to safety requirements of the 379 person in control of the premises, for the purpose of determining 380 compliance with this chapter, the rules adopted thereunder, and 381 the conditions of any permit, variance, or order issued 382 thereunder.

The director may hold a public hearing on an application for 383 a variance or renewal thereof at a location in the county where 384 the variance is sought. The director shall give not less than 385 twenty days' notice of the hearing to the applicant by certified 386 mail and cause at least one publication of notice in a newspaper 387 with general circulation in the county where the variance is 388 sought. The director shall keep available for public inspection at 389 the principal office of the environmental protection agency a 390 current schedule of pending applications for variances and a 391 current schedule of pending variance hearings. The director shall 392 make a complete stenographic record of testimony and other 393 evidence submitted at the hearing. The director shall make a 394 written determination to issue, renew, or deny the variance and 395 shall enter his the determination and the basis therefor into the 396 record of the hearing. The director shall issue, renew, or deny an 397 application for a variance or renewal thereof, or issue a proposed 398 action upon the application pursuant to section 3745.07 of the 399

Revised Code, within six months of the date upon which the
director receives a complete application with all pertinent
information and data required by the director.

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Any variance granted pursuant to rules adopted under this 403 division shall be for a period specified by the director, not to 404 exceed three years, and may be renewed from time to time on such 405 terms and for such periods, not to exceed three years each, as the 406 director determines to be appropriate. A variance may be revoked, 407 or renewal denied, for failure to comply with conditions specified 408 in the variance. No variance shall be issued, denied, revoked, or 409 modified without a written order stating the findings upon which 410 the issuance, denial, revocation, or modification is based. A copy 411 of the order shall be sent to the applicant or variance holder by 412 certified mail. 413

(I) Require the person responsible for any owner or operator 414 of an air contaminant source to install, employ, maintain, and 415 operate such emissions, ambient air quality, meteorological, or 416 other monitoring devices or methods as the director shall 417 prescribe; to sample those emissions at such locations, at such 418 intervals, and in such manner as the director prescribes; to 419 maintain records and file periodic reports with the director 420 containing information as to location, size, and height of 421 emission outlets, rate, duration, and composition of emissions, 422 and any other pertinent information the director prescribes; and 423 to provide such written notice to other states as the director 424 shall prescribe. In requiring monitoring devices, records, and 425 reports, the director, to the extent consistent with the federal 426 Clean Air Act, shall give consideration to technical feasibility 427 and economic reasonableness and allow reasonable time for 428 compliance. For sources where a specific monitoring, 429 record-keeping, or reporting requirement is specified for a 430 particular air contaminant from a particular air contaminant 431

source in an applicable regulation adopted by the United States	432
environmental protection agency under the federal Clean Air Act or	433
in an applicable rule adopted by the director, the director shall	434
not impose an additional requirement in a permit that is a	435
different monitoring, record-keeping, or reporting requirement	436
other than the requirement specified in the applicable regulation	437
or rule for that air contaminant except as otherwise agreed to by	438
the owner or operator of the air contaminant source and the	439
director. If two or more regulations or rules impose different	440
monitoring, record-keeping, or reporting requirements for the same	441
air contaminant from the same air contaminant source, the director	442
may impose permit terms and conditions that consolidate or	443
streamline the monitoring, record-keeping, or reporting	444
requirements in a manner that conforms with each applicable	445
requirement. To the extent consistent with the federal Clean Air	446
Act and except as otherwise agreed to by the owner or operator of	447
an air contaminant source and the director, the director shall not	448
require an operating restriction that has the practical effect of	449
increasing the stringency of an existing applicable emission	450
limitation or standard.	451

- (J) Establish, operate, and maintain monitoring stations and 452 other devices designed to measure air pollution and to enter into 453 contracts with any public or private agency for the establishment, 454 operation, or maintenance of such stations and devices; 455
- (K) By rule adopt procedures for giving reasonable public 456 notice and conducting public hearings on any plans for the 457 prevention, control, and abatement of air pollution that the 458 director is required to submit to the federal government; 459
- (L) Through any employee, agent, or authorized representative 460 of the director or the environmental protection agency, enter upon 461 private or public property, including improvements thereon, at any 462 reasonable time, to make inspections, take samples, conduct tests, 463

and examine records or reports pertaining to any emission of air	464
contaminants and any monitoring equipment or methods and to	465
determine if there are any actual or potential emissions from such	466
premises and, if so, to determine the sources, amounts, contents,	467
and extent of those emissions, or to ascertain whether there is	468
compliance with this chapter, any orders issued or rules adopted	469
thereunder, or any other determination of the director. The	470
director, at reasonable times, may have access to and copy any	471
such records. If entry or inspection authorized by this division	472
is refused, hindered, or thwarted, the director or his the	473
director's authorized representative may by affidavit apply for,	474
and any judge of a court of record may issue, an appropriate	475
inspection warrant necessary to achieve the purposes of this	476
chapter within the court's territorial jurisdiction.	477

- (M) Accept and administer gifts or grants from the federal
   government and from any other source, public or private, for
   carrying out any of the functions under this chapter;
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- (N) Obtain necessary scientific, technical, and laboratory 481 services; 482
- (O) Establish advisory boards in accordance with section 483 121.13 of the Revised Code; 484
- (P) Delegate to any city or general health district or 485 political subdivision of the state any of his the director's 486 enforcement and monitoring powers and duties, other than 487 rule-making powers, as the director elects to delegate, and in 488 addition employ, compensate, and prescribe the powers and duties 489 of such officers, employees, and consultants as are necessary to 490 enable the director to exercise his the authority and perform 491 duties imposed upon him the director by law. Technical and other 492 services shall be performed, insofar as practical, by personnel of 493 the environmental protection agency. 494

- (Q) Certify to the government of the United States or any 495 agency thereof that an industrial air pollution facility is in 496 conformity with the state program or requirements for control of 497 air pollution whenever such certificate is required for a taxpayer 498 pursuant to any federal law or requirements; 499
- (R) Issue, modify, or revoke orders requiring abatement of or 500 prohibiting emissions which that violate applicable emission 501 standards or other requirements of this chapter and rules adopted 502 thereunder, or requiring emission control devices or measures in 503 order to comply with applicable emission standards or other 504 requirements of this chapter and rules adopted thereunder. Any 505 such order shall require compliance with applicable emission 506 standards by a specified date and shall not conflict with any 507 requirement of the federal Clean Air Act. In the making of such 508 orders, the director, to the extent consistent with the federal 509 Clean Air Act, shall give consideration to, and base his the 510 determination on, evidence relating to the technical feasibility 511 and economic reasonableness of compliance with such orders and 512 their relation to benefits to the people of the state to be 513 derived from such compliance. If, under the federal Clean Air Act, 514 any such order shall provide for the posting of a bond or surety 515 516 to secure compliance with the order as a condition of issuance of the order, the order shall so provide, but only to the extent 517 required by the federal Clean Air Act. 518
- (S) To the extent provided by the federal Clean Air Act, 519 adopt, modify, and rescind rules providing for the administrative 520 assessment and collection of monetary penalties, not in excess of 521 those required pursuant to the federal Clean Air Act, for failure 522 to comply with any emission limitation or standard, compliance 523 schedule, or other requirement of any rule, order, permit, or 524 variance issued or adopted under this chapter or required under 525 the applicable implementation plan whether or not the source is 526

527 subject to a federal or state consent decree. The director may 528 require the submission of compliance schedules, calculations of 529 penalties for noncompliance, and related information. Any orders, 530 payments, sanctions, or other requirements imposed pursuant to 531 rules adopted under this division shall be in addition to any 532 other permits, orders, payments, sanctions, or other requirements 533 established under this chapter and shall not affect any civil or 534 criminal enforcement proceedings brought under any provision of 535 this chapter or any other provision of state or local law. This 536 division does not apply to any requirement of this chapter 537 regarding the prevention or abatement of odors.

(T) Adopt procedures under which the director shall consider 538 best available technology for the pollutants regulated by the new 539 source performance standards established pursuant to the federal 540 Clean Air Act in order to establish emission limits in 541 installation permits issued pursuant to division (F) of this 542 section. The emission limits shall be equivalent to those new 543 source performance standards unless the standards are more than 544 five years old or have not been reviewed by the United States 545 environmental protection agency for more than five years. In 546 determining what technology is best for a specific source 547 application, the director may consider the extent to which a 548 technology generates pollution or waste other than air emissions 549 and shall approve the most cost effective among essentially 550 similar efficient control technologies as demonstrated by the 551 permit applicant to the satisfaction of the director. Any facility 552 that is subject to the federal prevention of significant 553 deterioration regulations and major new source review shall comply 554 with those regulations Require new or modified air contaminant 555 sources to install best available technology, but only in 556 accordance with this division. With respect to permits issued 557 pursuant to division (F) of this section beginning three years 558

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new, or modified air contaminant source that is subject to a	590
plant-wide applicability limit that has been approved by the	591
director. Further, best available technology requirements	592
established in rules adopted under this division shall not apply	593
to general permits issued prior to January 1, 2006, under rules	594
adopted under this chapter.	595
For permits to install issued three or more years after the	596
effective date of this amendment, any new or modified air	597
contaminant source that has the potential to emit, taking into	598
account air pollution controls installed on the source, ten or	599
more tons per year of volatile organic compounds or nitrogen	600
oxides shall meet, at a minimum, the requirements of any	601
applicable reasonably available control technology rule in effect	602
as of January 1, 2006, regardless of the location of the source.	603
(U) Consistent with section 507 of the federal Clean Air Act,	604
adopt, modify, suspend, and rescind rules for the establishment of	605
a small business stationary source technical and environmental	606
compliance assistance program as provided in section 3704.18 of	607
the Revised Code;	608
(V) Provide for emissions trading, marketable permits,	609
auctions of emission rights, and economic incentives that would	610
reduce the cost or increase the efficiency of achieving a	611
specified level of environmental protection;	612
(W) Provide for the construction of an air contaminant source	613
prior to obtaining a permit to install pursuant to division (F) of	614
this section if the applicant demonstrates that the source will be	615
installed to comply with all applicable emission limits and will	616

not adversely affect public health or safety or the environment

and if the director determines that such an action will avoid an

unreasonable hardship on the owner or operator of the source. Any

such determination shall be consistent with the federal Clean Air

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