## As Passed by the Senate

## 126th General Assembly Regular Session 2005-2006

Sub. S. B. No. 26

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Senators Amstutz, Austria, Clancy, Carey, Coughlin, Gardner, Goodman, Harris, Hottinger, Jacobson, Mumper, Padgett, Schuring, Spada, Wachtmann, Zurz, Cates, Grendell, Niehaus

## ABILL

To amend sections 5739.031, 5739.033, 5739.034,
5739.035, 5739.123, and 5740.10 of the Revised

Code to phase-in destination-based sourcing of
sales for small businesses.

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## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

**Section 1.** That sections 5739.031, 5739.033, 5739.034, 5739.035, 5739.123, and 5740.10 of the Revised Code be amended to read as follows:

Sec. 5739.031. (A) Upon application, the tax commissioner may 8 issue a direct payment permit that authorizes a consumer to pay 9 the sales tax levied by or pursuant to section 5739.02, 5739.021, 10 5739.023, or 5739.026 of the Revised Code or the use tax levied by 11 or pursuant to section 5741.02, 5741.021, 5741.022, or 5741.023 of 12 the Revised Code directly to the state and waives the collection 13 of the tax by the vendor or seller if payment directly to the 14 state would improve compliance and increase the efficiency of the 15 administration of the tax. The commissioner may adopt rules 16 establishing the criteria for the issuance of such permits. 17

(B) Each permit holder, on or before the twenty-third day of

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each month, shall make and file with the treasurer of state a return for the preceding month in such form as is prescribed by the tax commissioner and shall pay the tax shown on the return to be due. The return shall show the sum of the prices of taxable merchandise used and taxable services received, the amount of tax due from the permit holder, and such other information as the commissioner deems necessary. The commissioner, upon written request by the permit holder, may extend the time for making and filing returns and paying the tax. If the commissioner determines that a permit holder's tax liability is not such as to merit monthly filing, the commissioner may authorize the permit holder to file returns and pay the tax at less frequent intervals. The treasurer of state shall show on the return the date it was filed and the amount of the payment remitted to the treasurer. Thereafter, the treasurer immediately shall transmit all returns filed under this section to the tax commissioner.

Any permit holder required to file a return and pay the tax under this section whose total payment for any calendar year equals or exceeds the amount shown in section 5739.032 of the Revised Code shall make each payment required by this section in the second ensuing and each succeeding year by electronic funds transfer as prescribed by, and on or before the dates specified in, section 5739.032 of the Revised Code, except as otherwise prescribed by that section.

(C) For purposes of reporting and remitting the tax, the 43 price of tangible personal property or services purchased by, or 44 of tangible personal property produced by, the permit holder shall 45 be determined under division (G) of section 5741.01 of the Revised 46 Code. Except as otherwise provided in division  $\frac{(C)}{(E)}$  of section 47 5739.033 of the Revised Code, the situs of any purchase 48 transaction made by the permit holder is the location where the 49 tangible personal property or service is received by the permit 50

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holder.

- (D) It shall be the duty of every permit holder required to 52 make a return and pay its tax under this section to keep and 53 preserve suitable records of purchases together with invoices of 54 purchases, bills of lading, asset ledgers, depreciation schedules, 55 transfer journals, and such other primary and secondary records 56 and documents in such form as the commissioner requires. All such 57 records and other documents shall be open during business hours to 58 the inspection of the tax commissioner, and shall be preserved for 59 a period of four years, unless the commissioner, in writing, has 60 authorized their destruction or disposal at an earlier date, or by 61 order or by reason of a waiver of the four-year time limitation 62 pursuant to section 5739.16 of the Revised Code requires that they 63 be kept longer. 64
- (E) A permit granted pursuant to this section shall continue 65 to be valid until surrendered by the holder or canceled for cause 66 by the tax commissioner. 67
- (F) Persons who hold a direct payment permit that has not 68 been canceled shall not be required to issue exemption 69 certificates and shall not be required to pay the tax as 70 prescribed in sections 5739.03, 5739.033, and 5741.12 of the 71 Revised Code. Such persons shall notify vendors and sellers from 72 whom purchases of tangible personal property or services are made, 73 of their direct payment permit number and that the tax is being 74 paid directly to the state. Upon receipt of such notice, such 75 vendor or seller shall be absolved from all duties and liabilities 76 imposed by section 5739.03 or 5741.04 of the Revised Code with 77 respect to sales of tangible personal property or services to such 78 permit holder. 79

Vendors and sellers who make sales upon which the tax is not collected by reason of the provisions of this section shall maintain records in such manner that the amount involved and

identity of the purchaser may be ascertained. The receipts from

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5739.10 of the Revised Code.

Upon the cancellation or surrender of a direct payment 86 permit, the provisions of sections 5739.03, 5741.04, and 5741.12 87 of the Revised Code shall immediately apply to all purchases made 88 subsequent to such cancellation or surrender by the person who 89 previously held such permit, and such person shall so notify 90 vendors and sellers from whom purchases of tangible personal 91 property or services are made, in writing, prior to or at the time 92 of the first purchase after such cancellation or surrender. Upon 93 receipt of such notice, the vendor shall be subject to the 94 provisions of sections 5739.03 and 5739.10 of the Revised Code and 95 the seller shall be subject to the provisions of section 5741.04 96 of the Revised Code, with respect to all sales subsequently made 97 to such person. Failure of any such person to notify vendors or 98 sellers from whom purchases of tangible personal property or 99 services are made of the cancellation or surrender of a direct 100 payment permit shall be considered as a refusal to pay the tax by 101 the person required to issue such notice. 102

Sec. 5739.033. This (A) Except as provided in division (B) of this section, divisions (C) to (I) of this section applies apply 104 to sales made on and after July 1, 2005. Sales made before July 1, 105 2005, are subject to section 5739.035 of the Revised Code. On and 106 after January 1, 2005, any vendor may irrevocably elect to comply with divisions (C) to (I) of this section for all of the vendor's 108 sales and places of business in this state.

The amount of tax due pursuant to sections 5739.02, 5739.021, 110 5739.023, and 5739.026 of the Revised Code is the sum of the taxes 111 imposed pursuant to those sections at the sourcing location of the 112 sale as determined under this section or, if applicable, under 113

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division (C) of section 5739.031 or section 5739.034 of the	114
Revised Code, or at the situs of the sale as determined under	115
section 5739.035 of the Revised Code. This section applies only to	116
a vendor's or seller's obligation to collect and remit sales taxes	117
under section 5739.02, 5739.021, 5739.023, or 5739.026 of the	118
Revised Code or use taxes under section 5741.02, 5741.021,	119
5741.022, or 5741.023 of the Revised Code. <u>Division (A) of this</u>	120
section does not apply in determining the jurisdiction for which	121
sellers are required to collect the use tax under section 5741.05	122
of the Revised Code. This section does not affect the obligation	123
of a consumer to remit use taxes on the storage, use, or other	124
consumption of tangible personal property or on the benefit	125
realized of any service provided, to the jurisdiction of that	126
storage, use, or consumption, or benefit realized.	127
(A)(B)(1) As used in this division, "delivery sale" means the	128
sale of tangible personal property or a service that is received	129
by a consumer, or a donee designated by the consumer, in a taxing	130
jurisdiction that is not the taxing jurisdiction in which the	131
vendor has a fixed place of business.	132
(2)(a) A vendor with total delivery sales in calendar year	133
2004 that are less than two million dollars may continue to situs	134
its sales under section 5739.035 of the Revised Code in calendar	135
<u>years 2005 and 2006.</u>	136
(b) A vendor with total delivery sales in calendar year 2006	137
that are less than one million dollars may continue to situs its	138
sales under section 5739.035 of the Revised Code in calendar year	139
2007.	140
(c) A vendor with total delivery sales in calendar year 2007	141
that are less than five hundred thousand dollars may continue to	142
situs its sales under section 5739.035 of the Revised Code in	143
calendar year 2008.	144

(d) In calendar year 2009 and thereafter, all vendors shall	145
source their sales under divisions (C) to (I) of this section.	146
(3) If, in calendar year 2004, 2005, 2006, 2007, or 2008, a	147
vendor has total delivery sales that exceed the dollar amount in	148
division (B)(2)(a), (b), or (c) of this section that is applicable	149
to that calendar year, the vendor shall source its sales under	150
divisions (C) to (I) of this section and shall continue to source	151
its sales under those divisions, regardless of the amount of the	152
vendor's total delivery sales in future years.	153
(C) Except for sales, other than leases, of titled motor	154
vehicles, titled watercraft, or titled outboard motors as provided	155
in section 5741.05 of the Revised Code, or as otherwise provided	156
in this section and section 5739.034 or 5740.10 of the Revised	157
Code, all sales shall be sourced as follows:	158
(1) If the consumer or a donee designated by the consumer	159
receives tangible personal property or a service at a vendor's	160
place of business, the sale shall be sourced to that place of	161
business.	162
(2) When the tangible personal property or service is not	163
received at a vendor's place of business, the sale shall be	164
sourced to the location known to the vendor where the consumer or	165
the donee designated by the consumer receives the tangible	166
personal property or service, including the location indicated by	167
instructions for delivery to the consumer or the consumer's donee.	168
(3) If divisions $\frac{(A)(C)}{(1)}$ and (2) of this section do not	169
apply, the sale shall be sourced to the location indicated by an	170
address for the consumer that is available from the vendor's	171
business records that are maintained in the ordinary course of the	172
vendor's business, when use of that address does not constitute	173
bad faith.	174

(4) If divisions  $\frac{A}{C}(C)(1)$ , (2), and (3) of this section do

not apply, the sale shall be sourced to the location indicated by	176
an address for the consumer obtained during the consummation of	177
the sale, including the address associated with the consumer's	178
payment instrument, if no other address is available, when use of	179
that address does not constitute bad faith.	180

- (5) If divisions (A)(C)(1), (2), (3), and (4) of this section
  do not apply, including in the circumstance where the vendor is
  without sufficient information to apply any of those divisions,
  the sale shall be sourced to the address from which tangible
  personal property was shipped, or from which the service was
  provided, disregarding any location that merely provided the
  electronic transfer of the property sold or service provided.

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- (6) As used in division (A)(C) of this section, "receive" 188 means taking possession of tangible personal property or making 189 first use of a service. "Receive" does not include possession by a 190 shipping company on behalf of a consumer. 191
- $\frac{(B)}{(D)}(1)$  Notwithstanding divisions  $\frac{(A)}{(C)}(1)$  to (5) of this 192 section, a consumer that is not a holder of a direct payment 193 permit granted under section 5739.031 of the Revised Code, that 194 purchases computer software delivered electronically or a service 195 for use in business, and that knows at the time of purchase that 196 such software or service will be concurrently available for use in 197 more than one taxing jurisdiction shall deliver to the vendor in 198 conjunction with its purchase a multiple points of use exemption 199 form prescribed by the tax commissioner disclosing this fact. On 200 receipt of the multiple points of use exemption form, the vendor 201 is relieved of its obligation to collect, pay, or remit the tax 202 due, and the consumer must pay the tax directly to the state. 203
- (2) A consumer that delivers such form to a vendor may use 204 any reasonable, consistent, and uniform method of apportioning the 205 tax due on the computer software delivered electronically or 206 service for use in business that is supported by the consumer's 207

delivery information provided by the purchaser. In the absence of

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commerce.	270
(c) Aircraft that are operated by air carriers authorized and	271
certificated by the United States department of transportation or	272
another federal authority to engage in the carriage of persons or	273
property in interstate or foreign commerce.	274
(d) Containers designed for use on and component parts	275
attached to or secured on the items set forth in division	276
$\frac{(F)(H)}{(1)(a)}$ , (b), or (c) of this section.	277
(2) A sale, lease, or rental of transportation equipment	278
shall be sourced pursuant to division $\frac{A}{C}$ of this section.	279
$\frac{(G)}{(I)}(1)$ A lease or rental of tangible personal property	280
that does not require recurring periodic payments shall be sourced	281
pursuant to division $\frac{(A)(C)}{(C)}$ of this section.	282
(2) A lease or rental of tangible personal property that	283
requires recurring periodic payments shall be sourced as follows:	284
(a) In the case of a motor vehicle, other than a motor	285
vehicle that is transportation equipment, such lease or rental	286
shall be sourced to the primary property location as follows:	287
(i) For a lease or rental taxed pursuant to division (A)(2)	288
of section 5739.02 of the Revised Code, the primary property	289
location is the address of the lessee or renter used for titling	290
the motor vehicle pursuant to section 4505.06 of the Revised Code	291
at the time the lease or rental is consummated.	292
(ii) For a lease or rental taxed pursuant to division (A)(3)	293
of section 5739.02 of the Revised Code, the primary property	294
location for each lease or rental installment is the primary	295
property location for the period covered by the installment.	296
(b) In the case of an aircraft, other than an aircraft that	297
is transportation equipment, such lease or rental shall be sourced	298
to the primary property location as follows:	299

(i) For a lease or rental taxed pursuant to division $(A)(2)$	300
of section 5739.02 of the Revised Code, the primary property	301
location is the primary property location at the time the lease or	302
rental is consummated.	303
(ii) For a lease or rental taxed pursuant to division (A)(3)	304
of section 5739.02 of the Revised Code, the primary property	305
location for each lease or rental installment is the primary	306
property location for the period covered by the installment.	307
(c) In the case of a watercraft or an outboard motor required	308
to be titled in this state pursuant to Chapter 1548. of the	309
Revised Code, such lease or rental shall be sourced to the primary	310
property location as follows:	311
(i) For a lease or rental taxed pursuant to division (A)(2)	312
of section 5739.02 of the Revised Code, the primary property	313
location is the address of the lessee or renter shown on the	314
title.	315
(ii) For a lease or rental taxed pursuant to division (A)(3)	316
of section 5739.02 of the Revised Code, the primary property	317
location for the initial lease or rental installment is the	318
address of the lessee or renter shown on the title. For each	319
subsequent installment, the primary property location is the	320
primary property location for the period covered by the	321
installment.	322
(d) In the case of a lease or rental of all other tangible	323
personal property, other than transportation equipment, such lease	324
or rental shall be sourced as follows:	325
(i) For a lease or rental that is taxed pursuant to division	326
(A)(2) of section 5739.02 of the Revised Code, the lease or rental	327
shall be sourced pursuant to division $\frac{(A)(C)}{(C)}$ of this section at	328
the time the lease or rental is consummated.	329

(ii) For a lease or rental that is taxed pursuant to division	330
(A)(3) of section 5739.02 of the Revised Code, the initial lease	331
or rental installment shall be sourced pursuant to division $\frac{(A)(C)}{(C)}$	332
of this section. Each subsequent installment shall be sourced to	333
the primary property location for the period covered by the	334
installment.	335
(3) As used in division $\frac{(G)}{(I)}$ of this section, "primary	336
property location" means an address for tangible personal property	337
provided by the lessee or renter that is available to the lessor	338
or owner from its records maintained in the ordinary course of	339
business, when use of that address does not constitute bad faith.	340
Sec. 5739.034. (A) As used in this section:	341
(1) "Air-to-ground radiotelephone service" means a radio	342
service, as defined in 47 C.F.R. 22.99, in which common carriers	343
are authorized to offer and provide radio telecommunications	344
service for hire to subscribers in aircraft.	345
(2) "Call-by-call basis" means any method of charging for	346
telecommunications services where the price is measured by	347
individual calls.	348
(3) "Customer" means the person or entity that contracts with	349
a seller of telecommunications service. If the end user of	350
telecommunications service is not the contracting party, the end	351
user of the telecommunications service is the customer of the	352
telecommunications service. "Customer" does not include a reseller	353
of telecommunications service or of mobile telecommunications	354
service of a serving carrier under an agreement to serve the	355
customer outside the home service provider's licensed service	356
area.	357
(4) "End user" means the person who utilizes the	358

telecommunications service. In the case of a person other than an

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(b) If the location in division (A)(9)(a) of this section is 391 not known, "service address" means the origination point of the 392 signal of the telecommunications service first identified by 393 either the seller's telecommunications system or in information 394 received by the seller from its service provider, where the system 395 used to transport such signals is not that of the seller. 396 (c) If the locations in divisions (A)(9)(a) and (b) of this 397 section are not known, "service address" means the location of the 398 399 customer's place of primary use. (B) The amount of tax due pursuant to sections 5739.02, 400 5739.021, 5739.023, and 5739.026 of the Revised Code on sales of 401 telecommunications service, information service, or mobile 402 telecommunications service, is the sum of the taxes imposed 403 pursuant to those sections at the sourcing location of the sale as 404 determined under this section. 405 (C) Except for the telecommunications services described in 406 division (E) of this section, the sale of telecommunications 407 service sold on a call-by-call basis shall be sourced to each 408 level of taxing jurisdiction where the call originates and 409 terminates in that jurisdiction, or each level of taxing 410 jurisdiction where the call either originates or terminates and in 411 which the service address also is located. 412 (D) Except for the telecommunications services described in 413 division (E) of this section, a sale of telecommunications 414 services sold on a basis other than a call-by-call basis shall be 415 sourced to the customer's place of primary use. 416 (E) The sale of the following telecommunications services 417 shall be sourced to each level of taxing jurisdiction, as follows: 418 (1) A sale of mobile telecommunications service, other than 419

air-to-ground radiotelephone service and prepaid calling service,

shall be sourced to the customer's place of primary use as

required by the Mobile Telecommunications Sourcing Act.	422
(2) A sale of post-paid calling service shall be sourced to	423
the origination point of the telecommunications signal as first	424
identified by the service provider's telecommunications system, or	425
information received by the seller from its service provider,	426
where the system used to transport such signals is not that of the	427
seller.	428
(3) A sale of mobile telecommunications service that is a	429
prepaid telecommunications service shall be sourced under division	430
(A)(C) of section 5739.033 of the Revised Code, but in or, if	431
permitted by division (B) of that section, shall be sitused under	432
section 5739.035 of the Revised Code. In lieu of sourcing the sale	433
of <del>the</del> <u>that</u> service under division <del>(A)(C)</del> (5) of <del>that</del> section	434
5739.033 of the Revised Code, it may be sourced to the location	435
associated with the mobile telephone number.	436
Sec. 5739.035. This section only applies to sales that are	437
required to be sitused under this section pursuant to <u>division (A)</u>	
	438
or (B) of section 5739.033 of the Revised Code.	439
(A) Except as otherwise provided in this section, the situs	440
of all sales is the vendor's place of business.	441
(1) If the consumer or the consumer's agent takes possession	442
of the tangible personal property at a place of business of the	443
vendor where the purchase contract or agreement was made, the	444
situs of the sale is that place of business.	445
(2) If the consumer or the consumer's agent takes possession	446
of the tangible personal property other than at a place of	447
business of the vendor, or takes possession at a warehouse or	448
similar facility of the vendor, the situs of the sale is the	449
vendor's place of business where the purchase contract or	450

agreement was made or the purchase order was received.

- (3) If the vendor provides a service specified in division 452
  (B)(3)(a), (b), (c), (d), (n), (o), (r), (s), or (t) of section 453
  5739.01 or makes a sale specified in division (B)(8) of section 454
  5739.01 of the Revised Code, the situs of the sale is the vendor's 455
  place of business where the service is performed or the contract 456
  or agreement for the service was made or the purchase order was 457
  received.
- (B) If the vendor is a transient vendor as specified in 459 division (B) of section 5739.17 of the Revised Code, the situs of 460 the sale is the vendor's temporary place of business or, if the 461 transient vendor is the lessor of titled motor vehicles, titled 462 watercraft, or titled outboard motors, at the location where the 463 lessee keeps the leased property.
- (C) If the vendor makes sales of tangible personal property 465 from a stock of goods carried in a motor vehicle, from which the 466 purchaser makes selection and takes possession, or from which the 467 vendor sells tangible personal property the quantity of which has 468 not been determined prior to the time the purchaser takes 469 possession, the situs of the sale is the location of the motor 470 vehicle when the sale is made.
- (D) If the vendor is a delivery vendor as specified in 472 division (D) of section 5739.17 of the Revised Code, the situs of 473 the sale is the place where the tangible personal property is 474 delivered, where the leased property is used, or where the service 475 is performed or received.
- (E) If the vendor provides a service specified in division 477
  (B)(3)(e), (g), (h), (j), (k), (l), (m), (q), or (u) of section 478
  5739.01 of the Revised Code, the situs of the sale is the location 479
  of the consumer where the service is performed or received. 480
- (F) If the vendor provides lodging to transient guests as 481 specified in division (B)(2) of section 5739.01 of the Revised 482

complying with the destination-based sourcing requirements for the

first six months those sourcing requirements become applicable to

the vendor under section 5739.033 of the Revised Code. The vendor

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shall file the application in accordance with division (C) of this section. The compensation shall be calculated for each county each month of the six-month period, and shall equal the amount of the tax reported on the return for sales of tangible personal property delivered to each county in which the vendor does not have a fixed place of business and does not, or is not required to, hold a license issued under division (A) of section 5739.17 of the Revised Code for that business, not to exceed twenty-five dollars per county for each month. Only amounts paid by the vendor for which the vendor is eligible for a discount under division (B) of section 5739.12 of the Revised Code and that are shown on returns filed during that six-month period shall be considered in calculating the compensation. In no event shall a vendor receive compensation that exceeds its total cost of complying with the destination-based sourcing requirements. For purposes of the six-month compensation period, a partial month shall be considered a month.

(C) A vendor that applies for compensation under this section 531 shall file an application with the tax commissioner on a form 532 prescribed by the commissioner. The application shall be filed 533 within sixty days after the last day of the last month of the 534 six-month period for which the vendor is requesting compensation. 535 The commissioner shall determine the amount of compensation to 536 which the vendor is entitled, and if that amount is equal to or 537 greater than the amount claimed on the application, the 538 commissioner shall certify that amount to the director of budget 539 and management and the treasurer of state for payment from the 540 general revenue fund. If the commissioner determines that the 541 amount of compensation to which the vendor is entitled is less 542 than the amount claimed on the vendor's application, the 543 commissioner shall proceed in accordance with section 5703.70 of 544 the Revised Code. 545

(D) The compensation provided under this section shall not	546
reduce the amount required to be returned to counties and transit	547
authorities under section 5739.21 of the Revised Code.	548
Sec. 5740.10. As used in this section, "vendors" means	549
persons licensed under division (A) of section 5739.17 of the	550
Revised Code that have <del>limited Ohio taxable</del> <u>delivery</u> sales, as	551
defined by the tax commissioner under this in division (B) of	552
section <u>5739.033</u> of the Revised Code.	553
To address the impact the change from origin-based sourcing	554
under section 5739.035 of the Revised Code to destination-based	555
sourcing under section 5739.033 of the Revised Code has on	556
vendors, the tax commissioner or the commissioner's designee shall	557
work with the states that are implementing the interstate	558
streamlined sales and use tax agreement to encourage the adoption	559
of an amendment to the agreement that allows states to mitigate	560
the impact by allowing vendors that have delivery sales to source	561
sales at the vendors' places of business. If the amendment is	562
adopted or if this change in sourcing is otherwise allowed without	563
amendment of the agreement, the commissioner shall adopt a rule	564
that excepts vendors from destination based sourcing under section	565
5739.033 of the Revised Code, but that otherwise keeps Ohio in	566
substantial compliance with the agreement.	567
Section 2. That existing sections 5739.031, 5739.033,	568
5739.034, 5739.035, 5739.123, and 5740.10 of the Revised Code are	569
hereby repealed.	570
Section 3. Sections 5739.031, 5739.033, 5739.034, 5739.035,	571
5739.123, and 5740.10 of the Revised Code, as amended by this act,	572
provide for or are essential to the implementation of a tax levy.	573
Therefore, under Ohio Constitution, Article II, Section 1d, those	574

sections as amended by this act are not subject to the referendum

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and go into immediate effect when this act becomes law.	576
This section provides for or is essential to the	577
implementation of a tax levy. Therefore, under Ohio Constitution,	578
Article II, Section 1d, this section is not subject to the	579
referendum and goes into immediate effect when this act becomes	580
law.	581