As Reported by the House Civil and Commercial Law Committee

127th General Assembly Regular Session 2007-2008

Sub. H. B. No. 138

Representatives Foley, Blessing

Cosponsors: Representatives Domenick, Skindell, Hagan, R., McGregor, J., Ujvagi, Budish, Lundy, Stebelton, Raussen, Yuko, DeGeeter, Collier, Combs, Letson, Luckie, Harwood, Strahorn, Stewart, D., Driehaus, White, Garrison, Miller, Bolon, Brady, Boyd, Seitz

ABILL

То	amend sections 323.25, 323.28, 2303.11, 2323.07,	1
	2327.01, 2327.02, 2329.17, 2329.18, 2329.19,	2
	2329.26, 2329.27, 2329.31, 2329.36, 5309.64,	3
	5721.18, 5721.19, and 5723.01 and to enact section	4
	2329.271 of the Revised Code to require purchasers	5
	of real property at a judicial sale to provide	6
	certain identifying information, to allow	7
	municipal corporations to conduct inspections of	8
	property subject to a writ of execution, to	9
	require judicial sales to be confirmed within	10
	thirty days of sale, to require officers who sell	11
	real property at a judicial sale to file a deed	12
	within fourteen days of confirmation, to authorize	13
	courts and county boards of revision to transfer	14
	certain tax delinquent lands subject to judicial	15
	foreclosure without appraisal or sale, to permit a	16
	summary property description to be read at a	17
	judicial sale, and to offer property that did not	18
	sell at a judicial sale to a political subdivision	19
	before forfeiture to the state.	20

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BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 323.25, 323.28, 2303.11, 2323.07,	21
2327.01, 2327.02, 2329.17, 2329.18, 2329.19, 2329.26, 2329.27,	22
2329.31, 2329.36, 5309.64, 5721.18, 5721.19, and 5723.01 be	23
amended and section 2329.271 of the Revised Code be enacted to	24
read as follows:	25
Sec. 323.25. When taxes charged against an entry on the tax	26
duplicate, or any part of such those taxes, are not paid within	27
sixty days after delivery of the delinquent land duplicate to the	28
county treasurer as prescribed by section 5721.011 of the Revised	29
Code, the county treasurer shall enforce the lien for such the	30
taxes by civil action in the treasurer's official capacity as	31
treasurer, for the sale of such premises in the same way mortgage	32
liens are enforced or for the transfer of such premises to an	33
electing subdivision pursuant to section 323.28 of the Revised	34
<pre>Code, in the court of common pleas of the county in the same way</pre>	35
mortgage liens are enforced, in a municipal court with	36
jurisdiction, or in the county board of revision with jurisdiction	37
pursuant to section 323.66 of the Revised Code. After the civil	38
action has been instituted, but before the filing of an entry of	39
confirmation of sale or transfer pursuant to the action, any	40
person entitled to redeem the land may do so by tendering to the	41
county treasurer an amount sufficient, as determined by the court	42
or board of revision, to pay the taxes, assessments, penalties,	43

If the delinquent land duplicate lists minerals or rights to 48 minerals listed pursuant to sections 5713.04, 5713.05, and 5713.06 49

interest, and charges then due and unpaid, and the costs incurred

in the civil action, and by demonstrating that the property is in

compliance with all applicable zoning regulations, land use

restrictions, and building, health, and safety codes.

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of the Revised Code, the county treasurer may enforce the lien for taxes against such minerals or rights to minerals by civil action, in the treasurer's official capacity as treasurer, in the manner prescribed by this section, or proceed as provided under section 5721.46 of the Revised Code.

If service by publication is necessary, such publication 55 shall be made once a week for three consecutive weeks instead of 56 as provided by the Rules of Civil Procedure, and the service shall 57 be complete at the expiration of three weeks after the date of the 58 first publication. If the prosecuting attorney determines that 59 service upon a defendant may be obtained ultimately only by 60 publication, the prosecuting attorney may cause service to be made 61 simultaneously by certified mail, return receipt requested, 62 ordinary mail, and publication. The county treasurer shall not 63 enforce the lien for taxes against real property to which any of 64 the following applies: 65

- (A) The real property is the subject of an application for exemption from taxation under section 5715.27 of the Revised Code and does not appear on the delinquent land duplicate;
- (B) The real property is the subject of a valid delinquent tax contract under section 323.31 of the Revised Code for which the county treasurer has not made certification to the county auditor that the delinquent tax contract has become void in accordance with that section;
- (C) A tax certificate respecting that property has been sold 74 under section 5721.32 or 5721.33 of the Revised Code; provided, 75 however, that nothing in this division shall prohibit the county 76 treasurer or the county prosecuting attorney from enforcing the 77 lien of the state and its political subdivisions for taxes against 78 a certificate parcel with respect to any or all of such taxes that 79 at the time of enforcement of such lien are not the subject of a 80 tax certificate. 81

bidder is the owner of record of the parcel immediately prior to

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the judgment of foreclosure or a member of the following class of 112 parties connected to that owner: a member of that owner's 113 immediate family, a person with a power of attorney appointed by 114 that owner who subsequently transfers the parcel to the owner, a 115 sole proprietorship owned by that owner or a member of his the 116 owner's immediate family, or partnership, trust, business trust, 117 corporation, or association in which the owner or a member of his 118 the owner's immediate family owns or controls directly or 119 indirectly more than fifty per cent. If a parcel sells for less 120 than the amount described in division (A)(1) of this section, the 121 officer conducting the sale shall require the buyer to complete an 122 affidavit stating that the buyer is not the owner of record 123 immediately prior to the judgment of foreclosure or a member of 124 the specified class of parties connected to that owner, and the 125 affidavit shall become part of the court records of the 126 proceeding. If the county auditor discovers within three years 127 after the date of the sale that a parcel was sold to that owner or 128 a member of the specified class of parties connected to that owner 129 for a price less than the amount so described, and if the parcel 130 is still owned by that owner or a member of the specified class of 131 parties connected to that owner, the auditor within thirty days 132 after such discovery shall add the difference between that amount 133 and the sale price to the amount of taxes that then stand charged 134 against the parcel and is payable at the next succeeding date for 135 payment of real property taxes. As used in this paragraph, 136 "immediate family" means a spouse who resides in the same 137 household and children. 138

(B) From the proceeds of the sale the costs shall be first

paid, next the amount found due for taxes, then the amount of any

taxes accruing after the entry of the finding and before the deed

of the property is transferred to the purchaser following the

sale, all of which taxes shall be deemed satisfied, though the

amount applicable to them is deficient, and any balance shall be

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distributed according to section 5721.20 of the Revised Code. No	145
statute of limitations shall apply to such action. Upon sale, all	146
liens for taxes due at the time the deed of the property is	147
transferred to the purchaser following the sale, and liens	148
subordinate to liens for taxes, shall be deemed satisfied and	149
discharged unless otherwise provided by the order of sale.	150

- (C) If the county treasurer's estimate of the amount of the 151 finding under division (A) of this section exceeds the amount of 152 taxes, assessments, interest, penalties, and costs actually 153 payable when the deed is transferred to the purchaser, the officer 154 who conducted the sale shall refund to the purchaser the 155 difference between the estimate and the amount actually payable. 156 If the amount of taxes, assessments, interest, penalties, and 157 costs actually payable when the deed is transferred to the 158 purchaser exceeds the county treasurer's estimate, the officer 159 shall certify the amount of the excess to the treasurer, who shall 160 enter that amount on the real and public utility property tax 161 duplicate opposite the property; the amount of the excess shall be 162 payable at the next succeeding date prescribed for payment of 163 taxes in section 323.12 of the Revised Code. 164
- (D) Premises ordered to be sold under this section but

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 remaining unsold for want of bidders after being offered for sale

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 on two separate occasions, not less than two weeks apart, shall be
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 forfeited to the state or to a political subdivision pursuant to
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 section 5723.01 of the Revised Code and shall be disposed of
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 pursuant to Chapter 5723. of the Revised Code.
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- (E) Notwithstanding section 5722.03 of the Revised Code, if

 the complaint alleges that the property is delinquent vacant land

 as defined in section 5721.01 of the Revised Code, abandoned lands

 as defined in section 323.65 of the Revised Code, or lands

 described in division (E) of section 5722.01 of the Revised Code,

 and the value of the taxes, assessments, penalties, interest and

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all other charges and costs of the action exceed the auditor's	177
fair market value of the parcel, then the court or board of	178
revision having jurisdiction over the matter on motion of the	179
plaintiff, or on the court's or board's own motion, shall, upon	180
any adjudication of foreclosure, order, without appraisal and	181
without sale, the fee simple title of the property to be	182
transferred to and vested in an electing subdivision as defined in	183
division (A) of section 5722.01 of the Revised Code. For purposes	184
of determining whether the taxes, assessments, penalties, interest	185
and all other charges and costs of the action exceed the actual	186
fair market value of the parcel, the auditor's most current	187
valuation shall be rebuttably presumed to be, and constitute prima	188
facie evidence of, the fair market value of the parcel. In such	189
case, the filing for journalization of a decree of foreclosure	190
ordering that direct transfer without appraisal or sale shall	191
constitute confirmation of the transfer and thereby terminate any	192
further statutory or common law right of redemption.	193
(F) Whenever the officer charged to conduct the sale offers	194
any parcel for sale, the officer first shall read aloud a complete	195
legal description of the parcel, or in the alternative, may read	196
aloud only a summary description and a parcel number if the county	197
has adopted a permanent parcel number system and if the	198
advertising notice published prior to the sale includes a complete	199
legal description or indicates where the complete legal	200
description may be obtained.	201

sec. 2303.11. All writs and orders for provisional remedies, 202 and process of every kind, shall be issued by the clerk of the 203 court of common pleas, or directly by an order or local rule of a 204 court, or by a county board of revision with jurisdiction pursuant 205 to section 323.66 of the Revised Code; but before they are issued 206 a praecipe shall be filed with the clerk demanding the same. 207

Sec. 2323.07. When a mortgage is foreclosed or a specific	208
lien enforced, a sale of the property, or a transfer of property	209
pursuant to sections 323.28, 323.65 to 323.78, and 5721.19 of the	210
Revised Code, shall be ordered by the court having jurisdiction or	211
the county board of revision with jurisdiction pursuant to section	212
323.66 of the Revised Code.	213
When the real property to be sold is in one or more tracts,	214
the court may order the officer who makes the sale to subdivide,	215
appraise, and sell them in parcels, or sell any one of the tracts	216
as a whole.	217
When the mortgaged property is situated in more than one	218
county, the court may order the sheriff or master of each county	219
to make sale of the property in his <u>the sheriff's or master's</u>	220
county, or may direct one officer to sell the whole. When it	221
consists of a single tract, the court may direct that it be sold	222
as one tract or in separate parcels, and shall direct whether	223
appraisers shall be selected for each county or one set for all;	224
and whether publication of the sale shall be made in all the	225
counties, or in one county only.	226
Sec. 2327.01. An execution is a process of a court, issued by	227
its clerk, the court itself, or the county board of revision with	228
jurisdiction pursuant to section 323.66 of the Revised Code, and	229
directed to the sheriff of the county. Executions may be issued to	230
the sheriffs of different counties at the same time.	231
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Sec. 2327.02. (A) Executions are of three kinds:	232
$\frac{(A)}{(1)}$ Against the property of the judgment debtor, including	233
orders of sale or orders to transfer property pursuant to sections	234
323.28, 323.65 to 323.78, and 5721.19 of the Revised Code;	235
$\frac{(B)(2)}{(B)}$ Against the person of the judgment debtor;	236

$\frac{(C)}{(3)}$ For the delivery of the possession of real property,	237
including real property sold under orders of sale or transferred	238
under orders to transfer property pursuant to sections 323.28,	239
323.65 to 323.78, and 5721.19 of the Revised Code.	240
(B) The writ must shall contain a specific description of the	241
property, and a command to the sheriff to deliver it to the person	242
entitled thereto to the property. It also may require such the	243
sheriff to make the damages recovered for withholding the	244
possession and costs, or costs alone, out of the property of the	245
person who so withholds it.	246
(C) In the case of foreclosures of real property, including	247
foreclosures for taxes, mortgages, judgment liens, and other valid	248
liens, the description of the property, the order of sale, order	249
to transfer, and any deed or deed forms may be prepared, adopted	250
and otherwise approved in advance by the court having jurisdiction	251
or the county board of revision with jurisdiction pursuant to	252
section 323.66 of the Revised Code, directly commanding the	253
sheriff to sell, convey, or deliver possession of the property as	254
commanded in that order. In those cases, the clerk shall	255
journalize the order and deliver that writ or order to the sheriff	256
for execution. If the property is sold under an order of sale or	257
transferred under an order to transfer, the officer who conducted	258
the sale or made the transfer of the property shall collect the	259
recording fee and any associated costs to cover the recording from	260
the purchaser or transferee at the time of the sale or transfer	261
and, following confirmation of the sale or transfer, shall execute	262
and record the deed conveying title to the property to the	263
purchaser or transferee. For purposes of recording that deed, by	264
placement of a bid or making a statement of interest by any party	265
ultimately awarded the property, the purchaser or transferee	266
thereby appoints the officer who makes the sale or is charged with	267
executing and delivering the deed as agent for that purchaser or	268

transferee for the sole purpose of accepting delivery of the deed.	269
For purposes of this division, the confirmation of any such sale	270
or order to transfer the property without appraisal or sale shall	271
be deemed delivered upon the confirmation of that sale or	272
transfer.	273
Sec. 2329.17. (A) When execution is levied upon lands and	274
tenements, the officer who makes the levy shall call an inquest of	275
three disinterested freeholders, residents of the county where the	276
lands taken in execution are situated, and administer to them an	277
oath impartially to appraise the property so levied upon, upon	278
actual view. They forthwith shall return to such officer, under	279
their hands, an estimate of the real value of the property in	280
money.	281
(B) The municipal corporation or township in which the real	282
property is situated may inspect any structures located on lands	283
subject to a writ of execution.	284
Sec. 2329.18. When an officer receives the return provided	285
for in <u>division (A) of</u> section 2329.17 of the Revised Code, he <u>the</u>	286
officer forthwith shall deposit a copy of it with the clerk of the	287
court from which the writ issued, and immediately advertise and	288
sell such real estate in conformity with sections 2329.01 to	289
2329.61 , inclusive, of the Revised Code.	290
Sec. 2329.19. Upon the return of the estimate provided for in	291
division (A) of section 2329.17 of the Revised Code, if it appears	292
by the inquisition that two thirds of the appraised value of the	293
lands and tenements levied upon is sufficient to satisfy the	294
execution, with costs, the judgment on which the execution issued	295
shall not operate as a lien on the residue of the debtor's estate	296
to the prejudice of any other judgment creditor.	297

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Sec. 2329.26. (A) Lands and tenements taken in execution	298
shall not be sold until both all of the following occur:	299
(1)(a) Except as otherwise provided in division (A)(1)(b) of	300
this section, the judgment creditor who seeks the sale of the	301
lands and tenements or the judgment creditor's attorney does both	302
of the following:	303
(i) Causes a written notice of the date, time, and place of	304
the sale to be served in accordance with divisions (A) and (B) of	305
Civil Rule 5 upon the judgment debtor and upon each other party to	306
the action in which the judgment giving rise to the execution was	307
rendered;	308
(ii) At least seven calendar days prior to the date of the	309
sale, files with the clerk of the court that rendered the judgment	310
giving rise to the execution a copy of the written notice	311
described in division (A)(1)(a)(i) of this section with proof of	312
service endorsed on the copy in the form described in division (D)	313
of Civil Rule 5.	314
(b) Service of the written notice described in division	315
(A)(1)(a)(i) of this section is not required to be made upon any	316
party who is in default for failure to appear in the action in	317
which the judgment giving rise to the execution was rendered.	318
(2) The officer taking the lands and tenements gives public	319
notice of the date, time, and place of the sale for at least	320
thirty days before the day of sale by advertisement in a newspaper	321
published in and of general circulation in the county. The court	322
ordering the sale may designate in the order of sale the newspaper	323
in which this public notice shall be published, and this public	324
notice is subject to division (A) of section 2329.27 of the	325
Revised Code.	326
(3) The officer taking the lands and tenements shall collect	327

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written notice in compliance with the requirements of that	359	
division, unless a party files a motion to set aside the sale of	360	
the lands and tenements pursuant to division (B)(1) of this	361	
section and establishes by a preponderance of the evidence that	362	
the proof of service is fraudulent.	363	
(3) If the court to which the execution is returnable enters	364	
its order confirming the sale of the lands and tenements, the	365	
order shall have both of the following effects:	366	
(a) The order shall be deemed to constitute a judicial	367	
finding as follows:	368	
(i) That the sale of the lands and tenements complied with	369	
the written notice requirements of division (A)(1)(a) of section	370	
2329.26 of the Revised Code and the public notice requirements of	371	
division (A)(2) of that section and division (A) of this section,	372	
or that compliance of that nature did not occur but the failure to	373	
give a written notice to a party entitled to notice under division	374	
(A)(1)(a) of section 2329.26 of the Revised Code has not	375	
prejudiced that party;	376	
(ii) That all parties entitled to notice under division	377	
(A)(1)(a) of section 2329.26 of the Revised Code received adequate	378	
notice of the date, time, and place of the sale of the lands and	379	
tenements <u>;</u>	380	
(iii) That the purchaser has submitted the contact	381	
information required by section 2329.271 of the Revised Code.	382	
(b) The order bars the filing of any further motions to set	383	
aside the sale of the lands and tenements.	384	
Sec. 2329.271. (A)(1) The purchaser of lands and tenements	385	
taken in execution shall submit to the officer who makes the sale	386	
the following information:	387	
(a) The name of the purchaser;	388	

receive notices or inquiries about the property:

(b) The contact information for a natural person who is
employed by the purchasing entity at the purchasing entity's
principal place of business outside of this state and whom the
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sold, the substance of the officer's return thereon, and the order

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confirmation. The purchaser is thereafter entitled to have the

property transferred to the purchaser and the title registered

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accordingly	and	а	new	certificate	of	title	issued	therefor.	482	2

Sec. 5721.18. The county prosecuting attorney, upon the 483 delivery to the prosecuting attorney by the county auditor of a 484 delinquent land or delinquent vacant land tax certificate, or of a 485 master list of delinquent or delinquent vacant tracts, shall 486 institute a foreclosure proceeding under this section in the name 487 of the county treasurer to foreclose the lien of the state, in any 488 court with jurisdiction or in the county board of revision with 489 jurisdiction pursuant to section 323.66 of the Revised Code, 490 unless the taxes, assessments, charges, penalties, and interest 491 are paid prior to the time a complaint is filed, or unless a 492 foreclosure or foreclosure and forfeiture action has been or will 493 be instituted under section 323.25 or 5721.14 of the Revised Code. 494 If the delinquent land or delinquent vacant land tax certificate 495 or the master list of delinquent or delinquent vacant tracts lists 496 minerals or rights to minerals listed pursuant to sections 497 5713.04, 5713.05, and 5713.06 of the Revised Code, the county 498 prosecuting attorney may institute a foreclosure proceeding in the 499 name of the county treasurer, in any court with jurisdiction, to 500 foreclose the lien of the state against such minerals or rights to 501 minerals, unless the taxes, assessments, charges, penalties, and 502 interest are paid prior to the time the complaint is filed, or 503 unless a foreclosure or foreclosure and forfeiture action has been 504 or will be instituted under section 323.25 or 5721.14 of the 505 Revised Code. 506

The prosecuting attorney shall prosecute the proceeding to 507 final judgment and satisfaction. Within ten days after obtaining a 508 judgment, the prosecuting attorney shall notify the treasurer in 509 writing that judgment has been rendered. If there is a copy of a 510 written delinquent tax contract attached to the certificate or an 511 asterisk next to an entry on the master list, or if a copy of a 512 delinquent tax contract is received from the auditor prior to the 513

commencement of the proceeding under this section, the prosecuting	514
attorney shall not institute the proceeding under this section,	515
unless the prosecuting attorney receives a certification of the	516
treasurer that the delinquent tax contract has become void.	517

(A) This division applies to all foreclosure proceedings not 518 instituted and prosecuted under section 323.25 of the Revised Code 519 or division (B) or (C) of this section. The foreclosure 520 proceedings shall be instituted and prosecuted in the same manner 521 as is provided by law for the foreclosure of mortgages on land, 522 except that, if service by publication is necessary, such 523 publication shall be made once a week for three consecutive weeks 524 instead of as provided by the Rules of Civil Procedure, and the 525 service shall be complete at the expiration of three weeks after 526 the date of the first publication. In any proceeding prosecuted 527 under this section, if the prosecuting attorney determines that 528 service upon a defendant may be obtained ultimately only by 529 publication, the prosecuting attorney may cause service to be made 530 simultaneously by certified mail, return receipt requested, 531 ordinary mail, and publication. 532

In any county that has adopted a permanent parcel number 533 system, the parcel may be described in the notice by parcel number 534 only, instead of also with a complete legal description, if the 535 prosecuting attorney determines that the publication of the 536 complete legal description is not necessary to provide reasonable 537 notice of the foreclosure proceeding to the interested parties. If 538 the complete legal description is not published, the notice shall 539 indicate where the complete legal description may be obtained. 540

It is sufficient, having been made a proper party to the 541 foreclosure proceeding, for the treasurer to allege in the 542 treasurer's complaint that the certificate or master list has been 543 duly filed by the auditor, that the amount of money appearing to 544 be due and unpaid is due and unpaid, and that there is a lien 545

against the property described in the certificate or master list, 546 without setting forth in the complaint any other or special matter 547 relating to the foreclosure proceeding. The prayer of the 548 complaint shall be that the court or the county board of revision 549 with jurisdiction pursuant to section 323.66 of the Revised Code 550 issue an order that the property be sold or conveyed by the 551 sheriff, or if the action is in the municipal court by the 552 bailiff, in the manner provided in section 5721.19 of the Revised 553 Code. 554

In the foreclosure proceeding, the treasurer may join in one 555 action any number of lots or lands, but the decree shall be 556 rendered separately, and any proceedings may be severed, in the 557 discretion of the court or board of revision, for the purpose of 558 trial or appeal, and the court or board of revision shall make 559 such order for the payment of costs as is considered proper. The 560 certificate or master list filed by the auditor with the 561 prosecuting attorney is prima-facie evidence at the trial of the 562 foreclosure action of the amount and validity of the taxes, 563 assessments, charges, penalties, and interest appearing due and 564 unpaid and of their nonpayment. 565

(B) Foreclosure proceedings constituting an action in rem may 566 be commenced by the filing of a complaint after the end of the 567 second year from the date on which the delinquency was first 568 certified by the auditor. Prior to filing such an action in rem, 569 the prosecuting attorney shall cause a title search to be 570 conducted for the purpose of identifying any lienholders or other 571 persons with interests in the property subject to foreclosure. 572 573 Following the title search, the action in rem shall be instituted by filing in the office of the clerk of a court with jurisdiction 574 a complaint bearing a caption substantially in the form set forth 575 in division (A) of section 5721.181 of the Revised Code. 576

Any number of parcels may be joined in one action. Each

separate parcel included in a complaint shall be given a serial 578 number and shall be separately indexed and docketed by the clerk 579 of the court in a book kept by the clerk for such purpose. A 580 complaint shall contain the permanent parcel number of each parcel 581 included in it, the full street address of the parcel when 582 available, a description of the parcel as set forth in the 583 certificate or master list, the name and address of the last known 584 owner of the parcel if they appear on the general tax list, the 585 name and address of each lienholder and other person with an 586 interest in the parcel identified in the title search relating to 587 the parcel that is required by this division, and the amount of 588 taxes, assessments, charges, penalties, and interest due and 589 unpaid with respect to the parcel. It is sufficient for the 590 treasurer to allege in the complaint that the certificate or 591 master list has been duly filed by the auditor with respect to 592 each parcel listed, that the amount of money with respect to each 593 parcel appearing to be due and unpaid is due and unpaid, and that 594 there is a lien against each parcel, without setting forth any 595 other or special matters. The prayer of the complaint shall be 596 that the court issue an order that the land described in the 597 complaint be sold in the manner provided in section 5721.19 of the 598 Revised Code. 599

(1) Within thirty days after the filing of a complaint, the 600 clerk of the court in which the complaint was filed shall cause a 601 notice of foreclosure substantially in the form of the notice set 602 forth in division (B) of section 5721.181 of the Revised Code to 603 be published once a week for three consecutive weeks in a 604 newspaper of general circulation in the county. In any county that 605 has adopted a permanent parcel number system, the parcel may be 606 described in the notice by parcel number only, instead of also 607 with a complete legal description, if the prosecuting attorney 608 determines that the publication of the complete legal description 609 is not necessary to provide reasonable notice of the foreclosure 610

proceeding to the interested parties. If the complete legal 611 description is not published, the notice shall indicate where the 612 complete legal description may be obtained. 613

After the third publication, the publisher shall file with 614 the clerk of the court an affidavit stating the fact of the 615 publication and including a copy of the notice of foreclosure as 616 published. Service of process for purposes of the action in rem 617 shall be considered as complete on the date of the last 618 publication.

Within thirty days after the filing of a complaint and before 620 the final date of publication of the notice of foreclosure, the 621 clerk of the court also shall cause a copy of a notice 622 substantially in the form of the notice set forth in division (C) 623 of section 5721.181 of the Revised Code to be mailed by certified 624 mail, with postage prepaid, to each person named in the complaint 625 as being the last known owner of a parcel included in it, or as 626 being a lienholder or other person with an interest in a parcel 627 included in it. The notice shall be sent to the address of each 628 such person, as set forth in the complaint, and the clerk shall 629 enter the fact of such mailing upon the appearance docket. If the 630 name and address of the last known owner of a parcel included in a 631 complaint is not set forth in it, the auditor shall file an 632 affidavit with the clerk stating that the name and address of the 633 last known owner does not appear on the general tax list. 634

(2)(a) An answer may be filed in an action in rem under this 635 division by any person owning or claiming any right, title, or 636 interest in, or lien upon, any parcel described in the complaint. 637 The answer shall contain the caption and number of the action and 638 the serial number of the parcel concerned. The answer shall set 639 forth the nature and amount of interest claimed in the parcel and 640 any defense or objection to the foreclosure of the lien of the 641 state for delinquent taxes, assessments, charges, penalties, and 642

interest as shown in the complaint. The answer shall be filed in 643 the office of the clerk of the court, and a copy of the answer 644 shall be served on the prosecuting attorney, not later than 645 twenty-eight days after the date of final publication of the 646 notice of foreclosure. If an answer is not filed within such time, 647 a default judgment may be taken as to any parcel included in a 648 649 complaint as to which no answer has been filed. A default judgment is valid and effective with respect to all persons owning or 650 claiming any right, title, or interest in, or lien upon, any such 651 parcel, notwithstanding that one or more of such persons are 652 minors, incompetents, absentees or nonresidents of the state, or 653 convicts in confinement. 654

- (b)(i) A receiver appointed pursuant to divisions (C)(2) and 655
 (3) of section 3767.41 of the Revised Code may file an answer 656
 pursuant to division (B)(2)(a) of this section, but is not 657
 required to do so as a condition of receiving proceeds in a 658
 distribution under division (B)(1) of section 5721.17 of the 659
 Revised Code. 660
- (ii) When a receivership under section 3767.41 of the Revised 661 Code is associated with a parcel, the notice of foreclosure set 662 forth in division (B) of section 5721.181 of the Revised Code and 663 the notice set forth in division (C) of that section shall be 664 modified to reflect the provisions of division (B)(2)(b)(i) of 665 this section.
- (3) At the trial of an action in rem under this division, the 667 certificate or master list filed by the auditor with the 668 prosecuting attorney shall be prima-facie evidence of the amount 669 and validity of the taxes, assessments, charges, penalties, and 670 interest appearing due and unpaid on the parcel to which the 671 certificate or master list relates and their nonpayment. If an 672 answer is properly filed, the court may, in its discretion, and 673 shall, at the request of the person filing the answer, grant a 674

severance of the proceedings as to any parcel described in such 675 answer for purposes of trial or appeal. 676 (C) In addition to the actions in rem authorized under 677 division (B) of this section and section 5721.14 of the Revised 678 Code, an action in rem may be commenced under this division. An

- action commenced under this division shall conform to all of the 680 requirements of division (B) of this section except as follows: 681
- (1) The prosecuting attorney shall not cause a title search 682 to be conducted for the purpose of identifying any lienholders or 683 other persons with interests in the property subject to 684 foreclosure, except that the prosecuting attorney shall cause a 685 title search to be conducted to identify any receiver's lien. 686
- (2) The names and addresses of lienholders and persons with 687 an interest in the parcel shall not be contained in the complaint, 688 and notice shall not be mailed to lienholders and persons with an 689 interest as provided in division (B)(1) of this section, except 690 that the name and address of a receiver under section 3767.41 of 691 the Revised Code shall be contained in the complaint and notice 692 shall be mailed to the receiver. 693
- (3) With respect to the forms applicable to actions commenced 694 under division (B) of this section and contained in section 695 5721.181 of the Revised Code: 696
- (a) The notice of foreclosure prescribed by division (B) of 697 section 5721.181 of the Revised Code shall be revised to exclude 698 any reference to the inclusion of the name and address of each 699 lienholder and other person with an interest in the parcel 700 identified in a statutorily required title search relating to the 701 parcel, and to exclude any such names and addresses from the 702 published notice, except that the revised notice shall refer to 703 the inclusion of the name and address of a receiver under section 704 3767.41 of the Revised Code and the published notice shall include 705

the receiver's name and address. The notice of foreclosure also	706
shall include the following in boldface type:	707
"If pursuant to the action the parcel is sold, the sale shall	708
not affect or extinguish any lien or encumbrance with respect to	709
the parcel other than a receiver's lien and other than the lien	710
for land taxes, assessments, charges, interest, and penalties for	711
which the lien is foreclosed and in satisfaction of which the	712
property is sold. All other liens and encumbrances with respect to	713
the parcel shall survive the sale."	714
(b) The notice to the owner, lienholders, and other persons	715
with an interest in a parcel shall be a notice only to the owner	716
and to any receiver under section 3767.41 of the Revised Code, and	717
the last two sentences of the notice shall be omitted.	718
(4) As used in this division, a "receiver's lien" means the	719
lien of a receiver appointed pursuant to divisions (C)(2) and (3)	720
of section 3767.41 of the Revised Code that is acquired pursuant	721
to division (H)(2)(b) of that section for any unreimbursed	722
expenses and other amounts paid in accordance with division (F) of	723
that section by the receiver and for the fees of the receiver	724
approved pursuant to division (H)(1) of that section.	725
(D) If the prosecuting attorney determines that an action in	726
rem under division (B) or (C) of this section is precluded by law,	727
then foreclosure proceedings shall be filed pursuant to division	728
(A) of this section, and the complaint in the action in personam	729
shall set forth the grounds upon which the action in rem is	730
precluded.	731
(E) The conveyance by the owner of any parcel against which a	732
complaint has been filed pursuant to this section at any time	733
after the date of publication of the parcel on the delinquent tax	734
list but before the date of a judgment of foreclosure pursuant to	735

section 5721.19 of the Revised Code shall not nullify the right of

the county to proceed with the foreclosure.

Sec. 5721.19. (A) In its judgment of foreclosure rendered 738 with respect to actions filed pursuant to section 5721.18 of the 739 Revised Code, the court or the county board of revision with 740 jurisdiction pursuant to section 323.66 of the Revised Code shall 741 enter a finding with respect to each parcel of the amount of the 742 taxes, assessments, charges, penalties, and interest, and the 743 costs incurred in the foreclosure proceeding instituted against 744 it, which that are due and unpaid. The court or the county board 745 of revision shall order such premises to be transferred pursuant 746 to division (I) of this section or may order each parcel to be 747 sold, without appraisal, for not less than either of the 748 following: 749

- (1) The fair market value of the parcel, as determined by the county auditor, plus the costs incurred in the foreclosure 751 proceeding;
- (2) The total amount of the finding entered by the court, or 753 the county board of revision, including all taxes, assessments, 754 charges, penalties, and interest payable subsequent to the 755 delivery to the county prosecuting attorney of the delinquent land 756 tax certificate or master list of delinquent tracts and prior to 757 the transfer of the deed of the parcel to the purchaser following 758 confirmation of sale, plus the costs incurred in the foreclosure 759 proceeding. For purposes of determining such amount, the county 760 treasurer may estimate the amount of taxes, assessments, interest, 761 penalties, and costs that will be payable at the time the deed of 762 the property is transferred to the purchaser. 763

Notwithstanding the minimum sales price provisions of 764 divisions (A)(1) and (2) of this section to the contrary, a parcel 765 sold pursuant to this section shall not be sold for less than the 766 amount described in division (A)(2) of this section if the highest 767

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bidder is the owner of record of the parcel immediately prior to the judgment of foreclosure or a member of the following class of parties connected to that owner: a member of that owner's immediate family, a person with a power of attorney appointed by that owner who subsequently transfers the parcel to the owner, a sole proprietorship owned by that owner or a member of that owner's immediate family, or a partnership, trust, business trust, corporation, or association in which the owner or a member of the owner's immediate family owns or controls directly or indirectly more than fifty per cent. If a parcel sells for less than the amount described in division (A)(2) of this section, the officer conducting the sale shall require the buyer to complete an affidavit stating that the buyer is not the owner of record immediately prior to the judgment of foreclosure or a member of the specified class of parties connected to that owner, and the affidavit shall become part of the court records of the proceeding. If the county auditor discovers within three years after the date of the sale that a parcel was sold to that owner or a member of the specified class of parties connected to that owner for a price less than the amount so described, and if the parcel is still owned by that owner or a member of the specified class of parties connected to that owner, the auditor within thirty days after such discovery shall add the difference between that amount and the sale price to the amount of taxes that then stand charged against the parcel and is payable at the next succeeding date for payment of real property taxes. As used in this paragraph, "immediate family" means a spouse who resides in the same household and children.

(B) Each parcel affected by the court's finding <u>and order of</u> 796

<u>sale</u> shall be separately sold, unless the court orders any of such

parcels to be sold together. 798

Each parcel shall be advertised and sold by the officer to

whom the order of sale is directed in the manner provided by law

for the sale of real property on execution. The advertisement for

sale of each parcel shall be published once a week for three

consecutive weeks and shall include the date on which a second

sale will be conducted if no bid is accepted at the first sale.

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Any number of parcels may be included in one advertisement.

The notice of the advertisement shall be substantially in the 806 form of the notice set forth in section 5721.191 of the Revised 807 Code. In any county that has adopted a permanent parcel number 808 system, the parcel may be described in the notice by parcel number 809 only, instead of also with a complete legal description, if the 810 prosecuting attorney determines that the publication of the 811 complete legal description is not necessary to provide reasonable 812 notice of the foreclosure sale to potential bidders. If the 813 complete legal description is not published, the notice shall 814 indicate where the complete legal description may be obtained. 815

(C)(1) Whenever the officer charged to conduct the sale 816 offers any parcel for sale the officer first shall read aloud a 817 complete legal description of the parcel, or in the alternative, 818 may read aloud only a summary description and a parcel number if 819 the county has adopted a permanent parcel number system and if the 820 advertising notice prepared pursuant to this section includes a 821 complete legal description or indicates where the complete legal 822 description may be obtained. Whenever the officer charged to 823 conduct the sale offers any parcel for sale and no bids are made 824 equal to the lesser of the amounts described in divisions (A)(1) 825 and (2) of this section, the officer shall adjourn the sale of the 826 parcel to the second date that was specified in the advertisement 827 of sale. The second date shall be not less than two weeks or more 828 than six weeks from the day on which the parcel was first offered 829 for sale. The second sale shall be held at the same place and 830 commence at the same time as set forth in the advertisement of 831

sale. The officer shall offer any parcel not sold at the first 832 sale. Upon the conclusion of any sale, or if any parcel remains 833 unsold after being offered at two sales, the officer conducting 834 the sale shall report the results to the court. 835

- (2)(a) If a parcel remains unsold after being offered at two 836 sales, or if a parcel sells at any sale but the amount of the 837 price is less than the costs incurred in the proceeding instituted 838 against the parcel under section 5721.18 of the Revised Code, then 839 the clerk of the court shall certify to the county auditor the 840 amount of those costs that remains unpaid. At the next semiannual 841 apportionment of real property taxes that occurs following any 842 such certification, the auditor shall reduce the real property 843 taxes that the auditor otherwise would distribute to each taxing 844 district. In making the reductions, the auditor shall subtract 845 from the otherwise distributable real property taxes to a taxing 846 district an amount that shall be determined by multiplying the 847 certified costs by a fraction the numerator of which shall be the 848 amount of the taxes, assessments, charges, penalties, and interest 849 on the parcel owed to that taxing district at the time the parcel 850 first was offered for sale pursuant to this section, and the 851 denominator of which shall be the total of the taxes, assessments, 852 charges, penalties, and interest on the parcel owed to all the 853 taxing districts at that time. The auditor promptly shall pay to 854 the clerk of the court the amounts of the reductions. 855
- (b) If reductions occur pursuant to division (C)(2)(a) of 856 this section, and if at a subsequent time a parcel is sold at a 857 foreclosure sale or a forfeiture sale pursuant to Chapter 5723. of 858 the Revised Code, then, notwithstanding other provisions of the 859 Revised Code, except section 5721.17 of the Revised Code, 860 governing the distribution of the proceeds of a foreclosure or 861 forfeiture sale, the proceeds first shall be distributed to 862 reimburse the taxing districts subjected to reductions in their 863

otherwise distributable real property taxes. The distributions	864
shall be based on the same proportions used for purposes of	865
division (C)(2)(a) of this section.	866

- (3) The court, in its discretion, may order any parcel not 867 sold pursuant to the original order of sale to be advertised and 868 offered for sale at a subsequent foreclosure sale. For such 869 purpose, the court may direct the parcel to be appraised and fix a 870 minimum price for which it may be sold.
- (D) Except as otherwise provided in division (B)(1) of 872 section 5721.17 of the Revised Code, upon the confirmation of a 873 sale, the proceeds of the sale shall be applied as follows: 874
- (1) The costs incurred in any proceeding filed against the 875 parcel pursuant to section 5721.18 of the Revised Code shall be 876 paid first.
- (2) Following the payment required by division (D)(1) of this 878 section, the part of the proceeds that is equal to five per cent 879 of the taxes and assessments due shall be deposited in the 880 delinquent tax and assessment collection fund created pursuant to 881 section 321.261 of the Revised Code.
- (3) Following the payment required by division (D)(2) of this 883 section, the amount found due for taxes, assessments, charges, 884 penalties, and interest shall be paid, including all taxes, 885 assessments, charges, penalties, and interest payable subsequent 886 to the delivery to the county prosecuting attorney of the 887 delinquent land tax certificate or master list of delinquent 888 tracts and prior to the transfer of the deed of the parcel to the 889 purchaser following confirmation of sale. If the proceeds 890 available for distribution pursuant to division (D)(3) of this 891 section are sufficient to pay the entire amount of those taxes, 892 assessments, charges, penalties, and interest, the portion of the 893 proceeds representing taxes, interest, and penalties shall be paid 894

to each claimant in proportion to the amount of taxes levied by 895 the claimant in the preceding tax year, and the amount 896 representing assessments and other charges shall be paid to each 897 claimant in the order in which they became due. If the proceeds 898 are not sufficient to pay that entire amount, the proportion of 899 the proceeds representing taxes, penalties, and interest shall be 900 paid to each claimant in the same proportion that the amount of 901 taxes levied by the claimant against the parcel in the preceding 902 tax year bears to the taxes levied by all such claimants against 903 the parcel in the preceding tax year, and the proportion of the 904 proceeds representing items of assessments and other charges shall 905 be credited to those items in the order in which they became due. 906

(E) If the proceeds from the sale of a parcel are 907 insufficient to pay in full the amount of the taxes, assessments, 908 charges, penalties, and interest which are due and unpaid; the 909 costs incurred in the foreclosure proceeding instituted against it 910 which are due and unpaid; and, if division (B)(1) of section 911 5721.17 of the Revised Code is applicable, any notes issued by a 912 receiver pursuant to division (F) of section 3767.41 of the 913 914 Revised Code and any receiver's lien as defined in division (C)(4) of section 5721.18 of the Revised Code, the court, pursuant to 915 section 5721.192 of the Revised Code, may enter a deficiency 916 judgment against the owner of record of the parcel for the unpaid 917 amount. If that owner of record is a corporation, the court may 918 enter the deficiency judgment against the stockholder holding a 919 majority of that corporation's stock. 920

If after distribution of proceeds from the sale of the parcel 921 under division (D) of this section the amount of proceeds to be 922 applied to pay the taxes, assessments, charges, penalties, 923 interest, and costs is insufficient to pay them in full, and the 924 court does not enter a deficiency judgment against the owner of 925 record pursuant to this division, the taxes, assessments, charges, 926

penalties, interest, and costs shall be deemed satisfied.

(F)(1) Upon confirmation of a sale, a spouse of the party 928 charged with the delinquent taxes or assessments shall thereby be 929 barred of the right of dower in the property sold, though such 930 spouse was not a party to the action. No statute of limitations 931 shall apply to such action. When the land or lots stand charged on 932 the tax duplicate as certified delinquent, it is not necessary to 933 make the state a party to the foreclosure proceeding, but the 934 state shall be deemed a party to such action through and be 935 represented by the county treasurer. 936

- (2) Except as otherwise provided in divisions (F)(3) and (G) 937 of this section, unless such land or lots were previously redeemed 938 pursuant to section 5721.25 of the Revised Code, upon the filing 939 of the entry of confirmation of sale, the title to such land or 940 lots shall be incontestable in the purchaser and shall be free and 941 clear of all liens and encumbrances, except a federal tax lien 942 notice of which is properly filed in accordance with section 943 317.09 of the Revised Code prior to the date that a foreclosure 944 proceeding is instituted pursuant to division (B) of section 945 5721.18 of the Revised Code and the easements and covenants of 946 record running with the land or lots that were created prior to 947 the time the taxes or assessments, for the nonpayment of which the 948 land or lots are sold at foreclosure, became due and payable. 949
- (3) When proceedings for foreclosure are instituted under 950 division (C) of section 5721.18 of the Revised Code, unless the 951 land or lots were previously redeemed pursuant to section 5721.25 952 of the Revised Code, upon the filing of the entry of confirmation 953 of sale, the title to such land or lots shall be incontestable in 954 the purchaser and shall be free of any receiver's lien as defined 955 in division (C)(4) of section 5721.18 of the Revised Code and, 956 except as otherwise provided in division (G) of this section, the 957 liens for land taxes, assessments, charges, interest, and 958

penalties for which the lien was foreclosed and in satisfaction of 959 which the property was sold. All other liens and encumbrances with 960 respect to the land or lots shall survive the sale. 961

- (4) The title shall not be invalid because of any 962 irregularity, informality, or omission of any proceedings under 963 this chapter, or in any processes of taxation, if such 964 irregularity, informality, or omission does not abrogate the 965 provision for notice to holders of title, lien, or mortgage to, or 966 other interests in, such foreclosed lands or lots, as prescribed 967 in this chapter.
- (G) If a parcel is sold under this section for the amount 969 described in division (A)(2) of this section, and the county 970 treasurer's estimate exceeds the amount of taxes, assessments, 971 interest, penalties, and costs actually payable when the deed is 972 transferred to the purchaser, the officer who conducted the sale 973 shall refund to the purchaser the difference between the estimate 974 and the amount actually payable. If the amount of taxes, 975 assessments, interest, penalties, and costs actually payable when 976 the deed is transferred to the purchaser exceeds the county 977 treasurer's estimate, the officer shall certify the amount of the 978 excess to the treasurer, who shall enter that amount on the real 979 and public utility property tax duplicate opposite the property; 980 the amount of the excess shall be payable at the next succeeding 981 date prescribed for payment of taxes in section 323.12 of the 982 Revised Code. 983
- (H) If a parcel is sold <u>or transferred</u> under this section <u>or</u>

 <u>sections 323.28 and 323.65 to 323.78 of the Revised Code</u>, the

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 officer who conducted the sale <u>or made the transfer of the</u>

 <u>property</u> shall collect the recording fee <u>and any associated costs</u>

 10 to cover the recording from the purchaser <u>or transferee</u> at the

 11 time of the sale <u>or transfer</u> and, following confirmation of the

 12 sale <u>or transfer</u>, shall <u>prepare</u> execute and record the deed

 13 section <u>or</u>

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conveying title to the parcel to the purchaser or transferee. For	991
purposes of recording such deed, by placement of a bid or making a	992
statement of interest by any party ultimately awarded the parcel,	993
that purchaser or transferee thereby appoints the officer who	994
makes the sale or is charged with executing and delivering the	995
deed as agent for the purchaser or transferee for the sole purpose	996
of accepting delivery of the deed. For such purposes, the	997
confirmation of any such sale or order to transfer the parcel	998
without appraisal or sale shall be deemed delivered upon the	999
confirmation of such sale or transfer.	1000
(I) Notwithstanding section 5722.03 of the Revised Code, if	1001
the complaint alleges that the property is delinquent vacant land	1002
as defined in section 5721.01 of the Revised Code, abandoned lands	1003
as defined in section 323.65 of the Revised Code, or lands	1004
described in division (E) of section 5722.01 of the Revised Code,	1005
and the value of the taxes, assessments, penalties, interest and	1006
all other charges and costs of the action exceed the auditor's	1007
fair market value of the parcel, then the court or board of	1008
revision having jurisdiction over the matter on motion of the	1009
plaintiff, or on the court's or board's own motion, shall, upon	1010
any adjudication of foreclosure, order, without appraisal and	1011
without sale, the fee simple title of the property to be	1012
transferred to and vested in an electing subdivision as defined in	1013
division (A) of section 5722.01 of the Revised Code. For purposes	1014
of determining whether the taxes, assessments, penalties, interest	1015
and all other charges and costs of the action exceed the actual	1016
fair market value of the parcel, the auditor's most current	1017
valuation shall be rebuttably presumed to be, and constitute prima	1018
facie evidence of, the fair market value of the parcel. In such	1019
case, the filing for journalization of a decree of foreclosure	1020
ordering that direct transfer without appraisal or sale shall	1021
constitute confirmation of the transfer and thereby terminate any	1022
further statutory or common law right of redemption.	1023

Sec. 5723.01. (A)(1) Every tract of land and town lot, which,

pursuant to foreclosure proceedings under section 323.25 or

5721.18 of the Revised Code, has been advertised and offered for

sale on two separate occasions, not less than two weeks apart, and

not sold for want of bidders, shall be forfeited to the state or

to a political subdivision pursuant to division (A)(3) of this

section.

- (2) The county prosecuting attorney shall certify to the 1031 court that such tract of land or town lot has been twice offered 1032 for sale and not sold for want of a bidder. Such forfeiture of 1033 lands and town lots shall be effective when the court by entry 1034 orders such lands and town lots forfeited to the state or to a 1035 political subdivision pursuant to division (A)(3) of this section. 1036 A copy of such entry shall be certified to the county auditor and, 1037 after the date of the certification, all the right, title, claim, 1038 and interest of the former owner is transferred to and vested in 1039 the state to be disposed of in compliance with this chapter. 1040
- (3) After having been notified pursuant to division (A)(2) of 1041 this section that the tract of land or town lot has been twice 1042 offered for sale and not sold for want of bidder, the court shall 1043 notify the political subdivision in which the property is located 1044 and offer to forfeit the property to the political subdivision, or 1045 to an electing subdivision as defined in section 5722.01 of the 1046 Revised Code, upon a petition from the political subdivision. If 1047 the political subdivision does not petition the court within ten 1048 days of the notification by the court, the court shall forfeit the 1049 property to the state. If the political subdivision requests 1050 through a petition to receive the property through forfeiture, the 1051 forfeiture of land and town lots is effective when, by entry, the 1052 court orders such lands and town lots forfeited to the political 1053 subdivision. The court shall certify a copy of the entry to the 1054 county auditor and, after the date of certification, all the 1055

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right, title, claim, and interest of the former owner is	1056
transferred to and vested in the political subdivision.	1057
(B) Every parcel against which a judgment of foreclosure and	1058
forfeiture is made in accordance with section 5721.16 of the	1059
Revised Code is forfeited to the state on the date the court	1060
enters a finding under that section. After that date, all the	1061
right, title, claim, and interest of the former owner is	1062
transferred to the state to be disposed of in compliance with the	1063
relevant provisions of this chapter.	1064
Section 2. That existing sections 323.25, 323.28, 2303.11,	1065
2323.07, 2327.01, 2327.02, 2329.17, 2329.18, 2329.19, 2329.26,	1066
2329.27, 2329.31, 2329.36, 5309.64, 5721.18, 5721.19, and 5723.01	1067
of the Revised Code are hereby repealed.	1068