## As Reported by the Senate Ways and Means and Economic Development Committee

# 127th General Assembly Regular Session 2007-2008

Sub. H. B. No. 196

#### **Representative Patton**

Cosponsors: Representatives Combs, Collier, Stebelton, Gibbs, Hagan, J., Schindel, Mecklenborg, Dolan, Aslanides, Bacon, Batchelder, Coley, Evans, Grady, Huffman, Hughes, Schneider, Uecker, Webster

Senator Amstutz

### A BILL

То	amend section 5747.98 and to enact sections 122.85	1
	and 5747.66 of the Revised Code to authorize	2
	income tax credits for investments in motion	3
	pictures produced in Ohio.	4

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 5747.98 be amended and sections	5
122.85 and 5747.66 of the Revised Code be enacted to read as	6
follows:	7
Sec. 122.85. (A) As used in this section and in section	8
5747.66 of the Revised Code:	9
(1) "Allocated share" means the share of a qualifying	10
investor's credit amount allocated as described in division (E) of	11
this section.	12
(2) "Base investment" means the amount of money invested by a	13
qualifying investor in a motion picture production company	14

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 2
multiplied by the percentage that anticipated eligible production	15
expenditures are of the total production budget that is expended,	16
as determined under division (H) of this section. If the amount	17
invested is three hundred thousand dollars or less, the base	18
investment equals zero.	19
(3) "Certificate owner" means a qualifying investor to which	20
a tax credit certificate is issued or any other person to which a	21
credit amount is allocated or transferred under this section.	22
(4) "Company" means a corporation, partnership, limited	23
liability company, or other form of business association.	24
(5) "Eligible production expenditures" means expenditures	25
made in or after 2009 for goods or services consumed in this	26
state, by a motion picture production company directly for the	27
production of a tax credit-eligible production. "Eligible	28
production expenditures includes, but is not limited to,	29
expenditures for resident and nonresident cast and crew wages and	30
fringe benefits, accommodations, travel, costs of set construction	31
and operations, editing and related services, photography, sound	32
synchronization, lighting, wardrobe, makeup and accessories, film	33
processing, transfer, sound mixing, special and visual effects,	34
music, location fees, the purchase or rental of facilities and	35
equipment, and out-of-state goods purchased or leased and	36
ultimately consumed in full or on a pro rata basis in this state.	37
	38
(6) "Qualifying investor" means an individual or a	39
partnership or other pass-through entity, as defined in section	40
5733.04 of the Revised Code, that invests money in a tax	41
<pre>credit-eligible production.</pre>	42
(7) "Motion picture" means entertainment content created in	43
whole or in part within this state, including feature-length	44
films; documentaries; long-form, specials, miniseries, series, and	45

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 3
interstitial television programming; sound recordings, videos, and	46
music videos; interactive television; interactive games;	47
videogames; commercials; infomercials; any format of digital	48
media, including an interactive web site, created for distribution	49
or exhibition to the general public; and any trailer, pilot, video	50
teaser, or demo created primarily to stimulate the sale,	51
marketing, promotion, or exploitation of future investment in	52
either a product or a motion picture by any means and media in any	53
digital media format, film or videotape, provided the motion	54
picture qualifies as a motion picture. "Motion picture" does not	55
include any television program created primarily as news, weather,	56
or financial market reports, a production featuring current events	57
or sporting events, an awards show or other gala event, a	58
production whose sole purpose is fundraising, a long-form	59
production that primarily markets a product or service, a	60
production used for corporate training or in-house corporate	61
advertising or other similar productions, any production for	62
purposes of political advocacy, or any production for which	63
records are required to be maintained under 18 U.S.C. 2257 with	64
respect to sexually explicit content.	65
(8) "Motion picture production company" means a company	66
engaged in the business of producing motion pictures, but does not	67
include any company owned, affiliated, or controlled, in whole or	68
in part, by any company or person that is in default on a loan	69
made by the state or a loan guaranteed by the state.	70
(9) "Tax credit-eligible production" means a motion picture	71
production, investment in which qualifies for tax credits under	72
section 5747.66 of the Revised Code as certified by the director	73
of development under division (B) of this section.	74
(10) "Transfer agent" means a motion picture production	75
company or another person designated by such a company under	76
division (G) of this section.	77

(B) For the purpose of encouraging the development of a 78 strong capital base for motion picture productions in this state. 79 the director of development, on or after January 1, 2009, but 80 before January 1, 2014, may certify a motion picture produced by a 81 motion picture production company as a tax credit-eliqible 82 production. In the case of a television series, the director may 83 certify the production of each episode of the series as a separate 84 tax credit-eligible production. If the director determines that 85 the production of two or more commercials or videos are related 86 parts of a distinct advertising, promotional, informational, or 87 entertainment series or undertaking, the director may certify the 88 productions as a single tax credit-eligible production for the 89 purpose of computing the credit amounts under division (D) of this 90 section. 91 The director of development shall not certify a motion 92 picture production as a tax credit-eligible production unless the 93 motion picture production company and a financially responsible 94 affiliate of the company formally agree to reimburse this state 95 for the amount of tax credits allowed and claimed under section 96 5747.66 of the Revised Code on the basis of expenditures that are 97 certified under division (H) of this section but thereafter are 98

determined not to qualify as eligible production expenditures. The 99 reimbursement shall be in a form and amount acceptable to the 100 director of development. For the purposes of this division, a 101 financially responsible affiliate of a motion picture production 102 company is a person related to the motion picture production 103 company by direct or indirect ownership or control of a majority 104 of the capital stock or other equity interests and that the 105 director of development determines to be financially capable of 106 reimbursing this state as required by this division. 107

(C) A motion picture production company shall apply for 108 certification of a motion picture as a tax credit-eligible 109

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 5
production on a form and in the manner prescribed by the director.	110
Every application shall include, at a minimum, all of the	111
<pre>following information:</pre>	112
(1) The name, address, and telephone number of the motion	113
picture production company;	114
(2) The name and telephone number of the company's contact	115
person;	116
(3) A list of the scheduled first preproduction date through	117
the scheduled last production date in Ohio;	118
(4) The total production budget of the motion picture;	119
(5) The amount expended in this state by the company directly	120
for the production and the percentage that amount is of the total	121
production budget of the motion picture;	122
(6) The total percentage of principal photography of the	123
motion picture being shot in Ohio;	124
(7) The level of employment of cast and crew who reside in	125
Ohio;	126
(8) A synopsis of the script;	127
(9) A creative elements list that includes the names of the	128
principal cast and crew, and the producer and director.	129
(D) Upon application by a qualifying investor, the director	130
of development shall determine the qualifying investor's base	131
investment, and shall issue a tax credit certificate to the	132
qualifying investor. The director shall prescribe the form and	133
manner of the application; the information or documentation	134
required to be submitted with the application; and the form and	135
manner of issuing the certificate. The director shall assign a	136
unique identifying number to each tax credit certificate and shall	137
record the certificate in a register devised and maintained by the	138
director for that purpose. The certificate shall state the amount	139

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 6
of the qualifying investor's base investment and the total amount	140
of the credit allowed, which shall equal twenty-five per cent of	141
the qualifying investor's base investment. Not more than one	142
hundred million dollars in tax credit certificates may be issued	143
per year, and not more than twenty-five million dollars in tax	144
credit certificates may be issued per tax credit-eligible	145
production.	146
The credit amount shall be determined under this division on	147
the basis of the base investment and on the basis of the eligible	148
production expenditures as finally determined under division (H)	149
of this section. Once the eligible production expenditures are	150
finally determined under that division, the credit amount is not	151
subject to adjustment unless the base investment amount is	152
adjusted or unless an error was committed in the computation of	153
the credit amount.	154
(E) If a qualifying investor is a pass-through entity as	155
defined in section 5733.04 of the Revised Code, the pass-through	156
entity may allocate the credit amount among persons with an equity	157
interest in the entity in any proportion or manner provided in the	158
partnership agreement or other governing instrument of the entity,	159
notwithstanding any application of the principles of section 704	160
of the Internal Revenue Code. Upon allocation, the persons to	161
which the credit is allocated become the certificate owners of	162
their respective allocated shares of the credit. The pass-through	163
entity shall certify to the transfer agent the allocated share	164
allocated to each such person and provide such information as is	165
necessary to allow the transfer agent to provide the statements	166
and certifications required under division (G) of this section.	167
(F) Any certificate owner may transfer to any other person	168
all or a portion of the credit amount owned by the certificate	169
owner. Upon transfer, the transferee becomes the certificate owner	170
of the credit amount transferred. The transferor shall notify the	171

Committee	
to the company and to the director of development certifying the	204
company's eligible production expenditures and any other	205
information required by the director. Upon receiving and examining	206
the report, the director may disallow any expenditure the director	207
determines is not an eligible production expense. If the director	208
disallows an expenditure, the director, not later than thirty days	209
after receiving the report, shall issue a written notice to the	210
motion picture production company stating that the expenditure is	211
disallowed, the reason for the disallowance, and the manner in	212
which an appeal of the disallowance may be made. If the director	213
does not issue the notice within the prescribed time, the eligible	214
production expenditures certified by the certified public	215
accountant's report are conclusively determined to be the eligible	216
production expenditures on the basis of which base investments are	217
determined and the credit is allowed under section 5747.66 of the	218
Revised Code.	219
The company, not later than thirty days after issuance of the	220
notice, may appeal the disallowance by filing a notice of appeal	221
with the director. If a notice of appeal is properly and timely	222
filed, the director shall schedule a hearing on the appeal. The	223
company shall be given the opportunity to present evidence and	224
testimony at the hearing regarding the disallowed expenditures.	225
The hearing may be continued from time to time as necessary. On	226
the basis of evidence or testimony presented by the company, the	227
director, within thirty days after the conclusion of the hearing,	228
may revise or affirm the initial notice of disallowance of	229
expenditures and issue a final notice to the company stating the	230
revision or affirmation. The director's final notice is not	231
appealable.	232
(I)(1) No credit shall be allowed under section 5747.66 of	233

(I)(1) No credit shall be allowed under section 5747.66 of
the Revised Code on the basis of any expenditure unless the
expenditure has been certified by a certified public accountant
235

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 9
under division (H) of this section and has not been disallowed by	236
the director of development under that division.	237
(2) A credit shall not be disallowed under section 5747.66 of	238
the Revised Code if, after the director of development issues the	239
final notice under division (H) of this section, it is discovered	240
that the credit is claimed on the basis of expenditures that do	241
not qualify as eliqible production expenditures but that were	242
certified as eligible production expenditures by the certified	243
public accountant and not disallowed by the director.	244
(J) This state reserves the right to refuse the use of this	245
state's name in the credits of any tax credit-eliqible motion	246
picture production.	240
(K) The director of development shall adopt rules for the	248
administration of this section, including rules governing the	249
criteria for determining whether a motion picture production is a	250
tax credit eligible production, which criteria shall be developed	251
by the director in consultation with the tax commissioner;	252
expenditures that qualify as eligible production expenditures; the	253
form and manner of certifications by transfer agents;	254
reimbursement requirements under division (B) of this section; and	255
the appeal procedure under division (H) of this section. The rules	256
shall be adopted under Chapter 119. of the Revised Code.	257
Sec. 5747.66. Any term used in this section has the same	258
meaning as in section 122.85 of the Revised Code.	259
A nonrefundable credit is allowed against the tax imposed by	260
section 5747.02 of the Revised Code for any individual who, on the	261
last day of the individual's taxable year, is the certificate	262
owner of a tax credit certificate issued under section 122.85 of	263
the Revised Code. If the individual is the qualifying investor,	264
the credit shall be claimed for the individual's taxable year that	265
includes the day the base investment was made. If the individual	266

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 10
is not the qualifying investor, the credit shall be claimed for	267
the individual's taxable year that includes the last day of the	268
qualifying investor's taxable year in which the qualifying	269
investor's base investment was made. The amount of the credit	270
shall equal the credit amount certified by the transfer agent	271
under division (G) of section 122.85 of the Revised Code. The	272
credit shall be claimed in the order required under section	273
5747.98 of the Revised Code. If the credit amount exceeds the tax	274
otherwise due under section 5747.02 of the Revised Code after	275
deducting all other credits in that order, the excess may be	276
carried forward for not more than ten taxable years following the	277
taxable year in which the credit is first claimed, and the amount	278
claimed in any year shall be deducted from the balance carried	279
forward to an ensuing year.	280
Sec. 5747.98. (A) To provide a uniform procedure for	281
calculating the amount of tax due under section 5747.02 of the	282
Revised Code, a taxpayer shall claim any credits to which the	283
taxpayer is entitled in the following order:	284
(1) The retirement income credit under division (B) of	285
section 5747.055 of the Revised Code;	286
(2) The senior citizen credit under division (C) of section	287
5747.05 of the Revised Code;	288
(3) The lump sum distribution credit under division (D) of	289
section 5747.05 of the Revised Code;	290
(4) The dependent care credit under section 5747.054 of the	291
Revised Code;	292
(5) The lump sum retirement income credit under division (C)	293
of section 5747.055 of the Revised Code;	294
(6) The lump sum retirement income credit under division (D)	295
of section 5747.055 of the Revised Code;	296

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 11
(7) The lump sum retirement income credit under division (E)	297
of section 5747.055 of the Revised Code;	298
(8) The low-income credit under section 5747.056 of the	299
Revised Code;	300
(9) The credit for displaced workers who pay for job training under section 5747.27 of the Revised Code;	301 302
(10) The campaign contribution credit under section 5747.29 of the Revised Code;	303 304
(11) The twenty-dollar personal exemption credit under section 5747.022 of the Revised Code;	305 306
(12) The joint filing credit under division (G) of section 5747.05 of the Revised Code;	307 308
(13) The nonresident credit under division (A) of section 5747.05 of the Revised Code;	309 310
(14) The credit for a resident's out-of-state income under division (B) of section 5747.05 of the Revised Code;	311 312
(15) The credit for employers that enter into agreements with child day-care centers under section 5747.34 of the Revised Code;	313 314
(16) The credit for employers that reimburse employee child care expenses under section 5747.36 of the Revised Code;	315 316
(17) The credit for adoption of a minor child under section 5747.37 of the Revised Code;	317 318
(18) The credit for purchases of lights and reflectors under section 5747.38 of the Revised Code;	319 320
(19) The job retention credit under division (B) of section 5747.058 of the Revised Code;	321 322
(20) The credit for selling alternative fuel under section 5747.77 of the Revised Code;	323 324
(21) The second credit for purchases of new manufacturing	325

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 12
machinery and equipment and the credit for using Ohio coal under	326
section 5747.31 of the Revised Code;	327
(22) The job training credit under section 5747.39 of the	328
Revised Code;	329
(23) The enterprise zone credit under section 5709.66 of the Revised Code;	330 331
(24) The credit for the eligible costs associated with a	332
voluntary action under section 5747.32 of the Revised Code;	333
(25) The credit for employers that establish on-site child	334
day-care centers under section 5747.35 of the Revised Code;	335
(26) The ethanol plant investment credit under section 5747.75 of the Revised Code;	336 337
(27) The credit for purchases of qualifying grape production	338
property under section 5747.28 of the Revised Code;	339
(28) The export sales credit under section 5747.057 of the Revised Code;	340 341
(29) The credit for research and development and technology	342
transfer investors under section 5747.33 of the Revised Code;	343
(30) The enterprise zone credits under section 5709.65 of the	344
Revised Code;	345
(31) The credit for investment in a motion picture production under section 5747.66 of the Revised Code;	346 347
(32) The research and development credit under section 5747.331 of the Revised Code;	348 349
$\frac{(32)(33)}{(33)}$ The refundable credit for rehabilitating a historic	350
building under section 5747.76 of the Revised Code;	351
$\frac{(33)(34)}{(34)}$ The refundable jobs creation credit under division	352
(A) of section 5747.058 of the Revised Code;	352
$\frac{(34)(35)}{(35)}$ The refundable credit for taxes paid by a qualifying	354

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 13
entity granted under section 5747.059 of the Revised Code;	355
$\frac{(35)(36)}{(36)}$ The refundable credits for taxes paid by a	356
qualifying pass-through entity granted under division (J) of	357
section 5747.08 of the Revised Code;	358
$\frac{(36)(37)}{(37)}$ The refundable credit for tax withheld under	359
division (B)(1) of section 5747.062 of the Revised Code;	360
$\frac{(37)(38)}{(38)}$ The refundable credit under section 5747.80 of the	361
Revised Code for losses on loans made to the Ohio venture capital	362
program under sections 150.01 to 150.10 of the Revised Code.	363
(B) For any credit, except the <u>refundable</u> credits enumerated	364
in $\frac{\text{divisions }(A)(32) \text{ to }(37) \text{ of}}{\text{this section and the credit}}$	365
granted under division (I) of section 5747.08 of the Revised Code,	366
the amount of the credit for a taxable year shall not exceed the	367
tax due after allowing for any other credit that precedes it in	368
the order required under this section. Any excess amount of a	369
particular credit may be carried forward if authorized under the	370
section creating that credit. Nothing in this chapter shall be	371
construed to allow a taxpayer to claim, directly or indirectly, a	372
credit more than once for a taxable year.	373
	374
Section 2. That existing section 5747.98 of the Revised Code	375
is hereby repealed.	376
Section 3. (A) In adopting the rules required under division	377
(K) of section 122.85 of the Revised Code, as enacted by this act,	378
the Director of Development shall file the notice and text of the	379
proposed rules as required by division (B) of section 119.03 of	380
the Revised Code not later than two hundred five days after the	381
effective date of this act.	382
(B) Not later than eighty days after the effective date of	383
this act, the Director of Development shall adopt initial rules to	384

Sub. H. B. No. 196 As Reported by the Senate Ways and Means and Economic Development Committee	Page 14
effect the same purposes of the rules required under division (K)	385
of section 122.85 of the Revised Code, as enacted by this act. The	386
initial rules shall be adopted pursuant to section 111.15 of the	387
Revised Code, but division (D) of that section does not apply to	388
the adoption of the initial rules. The initial rules shall be	389
effective until the final rules adopted pursuant to division (A)	390
of this section and Chapter 119. of the Revised Code take effect.	391