## As Passed by the Senate

## 127th General Assembly Regular Session 2007-2008

Am. Sub. H. B. No. 24

## **Representative Wagner**

Cosponsors: Representatives McGregor, J., Wagoner, Gibbs, Combs, Stebelton, Collier, Huffman, Blessing, Bubp, Latta, Schindel, Hagan, J., Wolpert, Adams, Aslanides, Bacon, Barrett, Batchelder, Boyd, Brown, Budish, Carmichael, Chandler, Coley, Core, Daniels, DeBose, Dolan, Domenick, Dyer, Evans, Fende, Fessler, Flowers, Goodwin, Goyal, Harwood, Healy, Hite, Hottinger, Hughes, Jones, Letson, Luckie, Lundy, Mandel, Miller, Oelslager, Otterman, Patton, Raussen, Reinhard, Sayre, Schneider, Seitz, Setzer, Szollosi, Uecker, Wachtmann, Webster, Williams, S., Yuko, Zehringer Senators Amstutz, Harris, Schaffer

## A BILL

То	amend sections 718.01, 718.02, and 4763.16 of the	1
	Revised Code to authorize municipalities to allow	2
	self-employed taxpayers to take a municipal income	3
	tax deduction for amounts paid for medical care	4
	insurance, to authorize municipalities to allow	5
	individuals to deduct amounts paid into health	6
	savings accounts, to limit the entities that may	7
	apply for Real Estate Appraiser Recovery Fund	8
	payments, to allow certain property owners whose	9
	property is located in certain conservancy	10
	districts to have the Supreme Court review denials	11
	of their exceptions to an assessment, to establish	12
	a moratorium on the levying and collection of	13
	assessments by certain conservancy districts, to	14
	provide for the extension of the enhanced motor	15

(ii) Division $(A)(1)(d)(i)$ of this section does not apply to	43
the extent the income or gain is income or gain described in	44
section 1245 or 1250 of the Internal Revenue Code.	45
(e) Add taxes on or measured by net income allowed as a	46
deduction in the computation of federal taxable income;	47
(f) In the case of a real estate investment trust and	48
regulated investment company, add all amounts with respect to	49
dividends to, distributions to, or amounts set aside for or	50
credited to the benefit of investors and allowed as a deduction in	51
the computation of federal taxable income;	52
(g) If the taxpayer is not a C corporation and is not an	53
individual, the taxpayer shall compute adjusted federal taxable	54
income as if the taxpayer were a C corporation, except:	55
(i) Guaranteed payments and other similar amounts paid or	56
accrued to a partner, former partner, member, or former member	57
shall not be allowed as a deductible expense; and	58
(ii) Amounts paid or accrued to a qualified self-employed	59
retirement plan with respect to an owner or owner-employee of the	60
taxpayer, amounts paid or accrued to or for health insurance for	61
an owner or owner-employee, and amounts paid or accrued to or for	62
life insurance for an owner or owner-employee shall not be allowed	63
as a deduction.	64
Nothing in division (A)(1) of this section shall be construed	65
as allowing the taxpayer to add or deduct any amount more than	66
once or shall be construed as allowing any taxpayer to deduct any	67
amount paid to or accrued for purposes of federal self-employment	68
tax.	69
Nothing in this chapter shall be construed as limiting or	70
removing the ability of any municipal corporation to administer,	71

audit, and enforce the provisions of its municipal income tax.

(2) "Internal Revenue Code" means the Internal Revenue Code	73
of 1986, 100 Stat. 2085, 26 U.S.C. 1, as amended.	74
(3) "Schedule C" means internal revenue service schedule C	75
filed by a taxpayer pursuant to the Internal Revenue Code.	76
(4) "Form 2106" means internal revenue service form 2106	77
filed by a taxpayer pursuant to the Internal Revenue Code.	78
(5) "Intangible income" means income of any of the following	79
types: income yield, interest, capital gains, dividends, or other	80
income arising from the ownership, sale, exchange, or other	81
disposition of intangible property including, but not limited to,	82
investments, deposits, money, or credits as those terms are	83
defined in Chapter 5701. of the Revised Code, and patents,	84
copyrights, trademarks, tradenames, investments in real estate	85
investment trusts, investments in regulated investment companies,	86
and appreciation on deferred compensation. "Intangible income"	87
does not include prizes, awards, or other income associated with	88
any lottery winnings or other similar games of chance.	89
(6) "S corporation" means a corporation that has made an	90
election under subchapter S of Chapter 1 of Subtitle A of the	91
Internal Revenue Code for its taxable year.	92
(7) For taxable years beginning on or after January 1, 2004,	93
"net profit" for a taxpayer other than an individual means	94
adjusted federal taxable income and "net profit" for a taxpayer	95
who is an individual means the individual's profit, other than	96
amounts described in division (F) of this section, required to be	97
reported on schedule C, schedule E, or schedule F, other than any	98
amount allowed as a deduction under division (E)(2) or (3) of this	99
section or amounts described in division (H) of this section.	100
(8) "Taxpayer" means a person subject to a tax on income	101
levied by a municipal corporation. Except as provided in division	102

 $\frac{(J)(L)}{(L)}$  of this section, "taxpayer" does not include any person

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(C) No municipal corporation shall levy a tax on income at a	134
rate in excess of one per cent without having obtained the	135
approval of the excess by a majority of the electors of the	136
municipality voting on the question at a general, primary, or	137
special election. The legislative authority of the municipal	138
corporation shall file with the board of elections at least	139
seventy-five days before the day of the election a copy of the	140
ordinance together with a resolution specifying the date the	141
election is to be held and directing the board of elections to	142
conduct the election. The ballot shall be in the following form:	143
"Shall the Ordinance providing for a per cent levy on income	144
for (Brief description of the purpose of the proposed levy) be	145
passed?	146

FOR THE INCOME TAX	
AGAINST THE INCOME TAX	n .

In the event of an affirmative vote, the proceeds of the levy may be used only for the specified purpose.

- (D)(1) Except as otherwise provided in division (E) or (F) of this section, no municipal corporation shall exempt from a tax on income compensation for personal services of individuals over eighteen years of age or the net profit from a business or profession.
- (2)(a) For taxable years beginning on or after January 1, 158
  2004, no municipal corporation shall tax the net profit from a 159
  business or profession using any base other than the taxpayer's 160
  adjusted federal taxable income. 161
- (b) Division (D)(2)(a) of this section does not apply to any
  taxpayer required to file a return under section 5745.03 of the
  Revised Code or to the net profit from a sole proprietorship.

(F) If an individual's taxable income includes income against

tax-exempt tangible or intangible property, or tax-exempt

(7) On and after January 1, 2003, items excluded from federal	257
gross income pursuant to section 107 of the Internal Revenue Code;	258
(8) On and after January 1, 2001, compensation paid to a	259
nonresident individual to the extent prohibited under section	260
718.011 of the Revised Code;	261
(9)(a) Except as provided in division $\frac{(F)(H)}{(9)}$ (9)(b) and (c) of	262
this section, an S corporation shareholder's distributive share of	263
net profits of the S corporation, other than any part of the	264
distributive share of net profits that represents wages as defined	265
in section 3121(a) of the Internal Revenue Code or net earnings	266
from self-employment as defined in section 1402(a) of the Internal	267
Revenue Code.	268
(b) If, pursuant to division (H) of former section 718.01 of	269
the Revised Code as it existed before March 11,2004 11, 2004, a	270
majority of the electors of a municipal corporation voted in favor	271
of the question at an election held on November 4, 2003, the	272
municipal corporation may continue after 2002 to tax an S	273
corporation shareholder's distributive share of net profits of an	274
S corporation.	275
(c) If, on December 6, 2002, a municipal corporation was	276
imposing, assessing, and collecting a tax on an S corporation	277
shareholder's distributive share of net profits of the S	278
corporation to the extent the distributive share would be	279
allocated or apportioned to this state under divisions (B)(1) and	280
(2) of section 5733.05 of the Revised Code if the S corporation	281
were a corporation subject to taxes imposed under Chapter 5733. of	282
the Revised Code, the municipal corporation may continue to impose	283
the tax on such distributive shares to the extent such shares	284
would be so allocated or apportioned to this state only until	285
December 31, 2004, unless a majority of the electors of the	286
municipal corporation voting on the question of continuing to tax	287

such shares after that date vote in favor of that question at an

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election held November 2, 2004. If a majority of those electors	289
vote in favor of the question, the municipal corporation may	290
continue after December 31, 2004, to impose the tax on such	291
distributive shares only to the extent such shares would be so	292
allocated or apportioned to this state.	293
(d) For the purposes of division (D) of section 718.14 of the	294
Revised Code, a municipal corporation shall be deemed to have	295
elected to tax S corporation shareholders' distributive shares of	296
net profits of the S corporation in the hands of the shareholders	297
if a majority of the electors of a municipal corporation vote in	298

(10) Employee compensation that is not "qualifying wages" as 304 defined in section 718.03 of the Revised Code;

favor of a question at an election held under division

hands of the shareholder of the S corporation.

 $\frac{(F)(H)(9)(b)}{(F)(F)(F)(F)}$  or (c) of this section. The municipal corporation

shall specify by ordinance or rule that the tax applies to the

distributive share of a shareholder of an S corporation in the

(11) Beginning August 1, 2007, compensation paid to a person 306 employed within the boundaries of a United States air force base 307 under the jurisdiction of the United States air force that is used 308 for the housing of members of the United States air force and is a 309 center for air force operations, unless the person is subject to 310 taxation because of residence or domicile. If the compensation is 311 subject to taxation because of residence or domicile, municipal 312 income tax shall be payable only to the municipal corporation of 313 residence or domicile. 314

(G)(I) Any municipal corporation that taxes any type of 315 intangible income on March 29, 1988, pursuant to Section 3 of 316 Amended Substitute Senate Bill No. 238 of the 116th general 317 assembly, may continue to tax that type of income after 1988 if a 318 majority of the electors of the municipal corporation voting on 319 the question of whether to permit the taxation of that type of 320

purpose of evading or reducing Ohio municipal corporation income

tax liability of the limited liability company or its single

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of business of the sole member of the limited liability company

consents to the election.

- (2) For purposes of division  $\frac{(J)(L)}{(1)(e)}$  of this section, a 355 municipal corporation is the primary place of business of a 356 limited liability company if, for the limited liability company's 357 taxable year ending in 2003, its income tax liability is greater 358 in that municipal corporation than in any other municipal 359 corporation in Ohio, and that tax liability to that municipal 360 corporation for its taxable year ending in 2003 is at least four 361 hundred thousand dollars. 362
- Sec. 718.02. This section does not apply to taxpayers that

  are subject to and required to file reports under Chapter 5745. of
  the Revised Code.

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- (A) Except as otherwise provided in division (D) of this 366 section, net profit from a business or profession conducted both 367 within and without the boundaries of a municipal corporation shall 368 be considered as having a taxable situs in such municipal 369 corporation for purposes of municipal income taxation in the same 370 proportion as the average ratio of the following: 371
- (1) The average original cost of the real and tangible 372 personal property owned or used by the taxpayer in the business or 373 profession in such municipal corporation during the taxable period 374 to the average original cost of all of the real and tangible 375 personal property owned or used by the taxpayer in the business or 376 profession during the same period, wherever situated. 377

As used in the preceding paragraph, real property shall 378 include property rented or leased by the taxpayer and the value of 379 such property shall be determined by multiplying the annual rental 380

corporation and the sales result from such solicitation or

(3) All sales of tangible personal property shipped from a

promotion;

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place within such municipal corporation to purchasers outside such	412
municipal corporation regardless of where title passes if the	413
taxpayer is not, through its own employees, regularly engaged in	414
the solicitation or promotion of sales at the place where delivery	415
is made.	416

- (C) Except as otherwise provided in division (D) of this 417 section, net profit from rental activity not constituting a 418 business or profession shall be subject to tax only by the 419 municipal corporation in which the property generating the net 420 profit is located.
- (D) This section does not apply to individuals who are 422 residents of the municipal corporation and, except as otherwise 423 provided in section 718.01 of the Revised Code, a municipal 424 corporation may impose a tax on all income earned by residents of 425 the municipal corporation to the extent allowed by the United 426 States Constitution.
- (E) If, in computing the taxpayer's adjusted federal taxable 428 income, the taxpayer deducted any amount with respect to a stock 429 option granted to an employee, and if the employee is not required 430 to include in income any amount or any portion thereof because it 431 is exempted from taxation under division  $\frac{(F)(H)}{(10)}$  of section 432 718.01 of the Revised Code and division (A)(2)(d) of section 433 718.03 of the Revised Code by a municipal corporation to which the 434 taxpayer has apportioned a portion of its net profit, the taxpayer 435 shall add the amount that is exempt from taxation to the 436 taxpayer's net profit that was apportioned to that municipal 437 corporation. In no case shall a taxpayer be required to add to its 438 net profit that was apportioned to that municipal corporation any 439 amount other than the amount upon which the employee would be 440 required to pay tax were the amount related to the stock option 441 not exempted from taxation. 442

This division applies solely for the purpose of making an

adjustment to the amount of a taxpayer's net profit that was	444
apportioned to a municipal corporation under divisions (A) and	(B) 445
of this section.	446

Sec. 4763.16. (A) The real estate appraiser recovery fund is 447 hereby created in the state treasury, to be administered by the 448 superintendent of real estate. The treasurer of state shall credit 449 to the fund amounts collected by the superintendent as prescribed 450 in this section and interest earned on the assets of the fund. The 451 superintendent shall ascertain the balance of the fund as of the 452 first day of October of each year. If that balance is less than 453 five hundred thousand dollars, the director of budget and 454 management, upon the request of the superintendent, may transfer 455 from the real estate appraiser operating fund to the real estate 456 appraiser recovery fund a sum as will bring the real estate 457 appraiser recovery fund to that amount. 458

(B) When any person, except a bonding or insurance company or 459 any partnership, corporation, or association employing a person 460 licensed, registered, or certified under this chapter as part of 461 its usual or occasional operations, obtains a final judgment in 462 any court of competent jurisdiction against a certificate holder, 463 registrant, or licensee, based upon conduct that is in violation 464 of this chapter or the rules adopted under it, which conduct 465 occurred on or after the date of their certification, 466 registration, or licensure, and that is associated with an act or 467 transaction of a certificate holder, registrant, or licensee 468 specified or comprehended in this chapter, that person may file a 469 verified complaint, as described in this division, in any the 470 Franklin county court of common pleas for an order directing 471 payment out of the real estate appraiser recovery fund of the 472 portion of the judgment that remains unpaid and that represents 473 the actual and direct loss of the person for the act or 474 transaction upon which the underlying judgment was based, and 475

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court costs, if awarded in the underlying judgment, provided that	476
no person shall receive more than ten thousand dollars from the	477
fund for any one judgment. A bonding or insurance company or any	478
partnership, corporation, or association that uses any tool to	479
develop a valuation of real property for purposes of a loan or	480
that employs, retains, or engages as an independent contractor a	481
person licensed, registered, or certified as a real estate	482
appraiser in its usual or occasional operations may not seek an	483
order directing, and is not eligible for, payment out of the fund.	484
Punitive or exemplary damages are not recoverable from the fund.	485
The complaint shall specify the nature of the act or	486
transaction upon which the underlying judgment was based, the	487
activities of the applicant in pursuit of remedies available under	488
law for the collection of judgments, and the amount of the fee	489
paid by the applicant to the certificate holder, registrant, or	490
licensee. The applicant shall attach to the complaint a copy of	491
each pleading and order in the underlying court action.	492
The Franklin county court of common pleas shall order the	493
superintendent to make payments out of the fund when the person	494
seeking the order has shown all of the following:	495
(1) The person has obtained a judgment, as provided in this	496
division;	497
(2) All appeals from the judgment have been exhausted and the	498
person has given notice to the superintendent, as required by	499
division (C) of this section;	500
(3) The person is not a spouse of the certificate holder,	501
registrant, or licensee, or the personal representative of the	502
spouse;	503
(4) The person has diligently pursued the person's remedies	504

against all the certificate holders, registrants, licensees, and

all other persons liable to the person in the transaction for

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which the person seeks recovery from the fund;

- (5) The person is making a complaint not more than one year 508 after termination of all proceedings, including appeals, in 509 connection with the judgment. 510
- (C) A person who applies to a the Franklin county court of 511 common pleas for an order directing payment out of the fund shall 512 file notice of the complaint with the superintendent. The 513 superintendent shall send notice to the affected certificate 514 holder, registrant, or licensee, where possible. The 515 superintendent may defend the action on behalf of the fund and 516 shall have recourse to all appropriate means of defense and 517 review, including examination of witnesses. The superintendent may 518 move the court at any time to dismiss the complaint when it 519 appears there are no triable issues and the complaint is without 520 merit. The motion may be supported by affidavit of any person 521 having knowledge of the facts and may be made on the basis that 522 the complaint, including the judgment referred to in the 523 complaint, does not form the basis for a meritorious recovery 524 claim, provided that the superintendent shall give written notice 525 to the applicant at least ten days before such motion. The 526 superintendent may, subject to court approval, compromise a claim 527 based upon the complaint of an aggrieved party. The superintendent 528 is not bound by any prior compromise or stipulation of the 529 certificate holder, registrant, or licensee. Upon petition of the 530 superintendent, the court may require all claimants and 531 prospective claimants against one certificate holder, registrant, 532 or licensee to be joined in one action, to the end that the 533 respective rights of all such claimants to the fund may be 534 equitably adjudicated and settled. 535
- (D) If the superintendent pays from the fund any amount in settlement of a claim or toward satisfaction of a judgment against a certificate holder, registrant, or licensee, the certificate,

registration, or license of the certificate holder, registrant, or	539
licensee automatically is suspended upon the date of payment from	540
the fund. No certificate, registration, or license that has been	541
suspended pursuant to this division shall be reinstated until the	542
certificate holder, registrant, or licensee has repaid in full,	543
plus interest per annum at the rate specified in division (A) of	544
section 1343.03 of the Revised Code, the amount paid from the fund	545
on the certificate holder's, registrant's, or licensee's account.	546
A discharge in bankruptcy does not relieve a person from the	547
suspension and requirements for reinstatement provided in this	548
section.	549

- (E) If, at any time, the money deposited in the fund is
  insufficient to satisfy any duly authorized claim or portion of a
  claim, the superintendent shall, when sufficient money has been
  deposited in the fund, satisfy the unpaid claims or portions, in
  the order that the claims or portions were originally filed, plus
  accumulated interest per annum at the rate specified in division

  (A) of section 1343.03 of the Revised Code.

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- (F) When, upon the order of the court, the superintendent has 557 paid from the fund any sum to the judgment creditor, the 558 superintendent is subrogated to all of the rights of the judgment 559 creditor to the extent of the amount so paid, and the judgment 560 creditor shall assign all of the judgment creditor's right, title, 561 and interest in the judgment to the superintendent to the extent 562 of the amount so paid. The superintendent shall deposit in the 563 fund any amount and interest so recovered by the superintendent on 564 the judgment. 565
- (G) Nothing contained in this section shall limit the 566 authority of the real estate appraiser board to take disciplinary 567 action against a certificate holder, registrant, or licensee under 568 other provisions of this chapter. The repayment in full of all 569 obligations to the fund by a certificate holder, registrant, or 570

Revised Code.

Notwithstanding Chapter 6101. of the Revised Code, beginning	600
on the effective date of this section and until January 1, 2009, a	601
county treasurer shall not collect an assessment levied under	602
section 6101.48 or 6101.53 of the Revised Code by a conservancy	603
district that includes all or parts of more than sixteen counties.	604
If necessary, a county treasurer shall revise applicable tax	605
bills. A parcel of land on which such an assessment is levied is	606
not liable for such an assessment.	607

Section 6. Sections 5, 6, and 7 of this act imply the intent 608 that the General Assembly will evaluate, with respect to a 609 conservancy district established under Chapter 6101. of the 610 Revised Code that includes all or parts of more than sixteen 611 counties, the composition of the board of directors, the duties of 612 the board of directors, the levying and collection of an 613 assessment in the district, and the economic burden on the 614 citizens in the district in order to determine whether the General 615 Assembly should enact legislation by June 30, 2008, to revise the 616 statutes governing such directors, such directors' duties, and the 617 levying and collection of an assessment in such a district. 618

Section 7. (A) Notwithstanding division (E) of section 619 3704.14 of the Revised Code, the Governor, by executive order, may 620 extend through June 30, 2008, the enhanced motor vehicle 621 inspection and maintenance program that is operating on the 622 effective date of this section in certain counties in this state. 623 In addition, the Governor, by executive order, may extend the 624 terms of any contract concerning that program in those counties 625 through June 30, 2008. 626

(B) If the Governor, in consultation with the Director of
 Environmental Protection, determines that the implementation of
 the enhanced motor vehicle inspection and maintenance program
 referred to in division (A) of this section is necessary for the
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state to effectively comply with the requirements of the federal	631
Clean Air Act after June 30, 2008, the Governor, by executive	632
order, may order the program to be implemented from July 1, 2008,	633
through June 30, 2009. The Director of Environmental Protection	634
shall select a vendor to operate the program during that time	635
period via a competitive selection process pursuant to Chapter	636
125. of the Revised Code. Upon the selection of a vendor by the	637
Director, the Governor, by executive order, shall authorize the	638
Director to enter into a contract with that vendor to operate the	639
enhanced program through June 30, 2009.	640

(C) Implementation of this section depends upon a previously
made appropriation of money for current expenses of state
government. Therefore, under Ohio Constitution, Article II,
Section 1d, this section goes into immediate effect.

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Section 8. This act is hereby declared to be an emergency 645 measure necessary for the immediate preservation of the public 646 peace, health, and safety. The reason for such necessity is that 647 immediate action is needed to clarify the entities that may file 648 complaints for payments out of the Real Estate Appraiser Recovery 649 Fund; and the delay in the levying or collection of an assessment 650 by the board of directors of a conservancy district that includes 651 all or parts of more than sixteen counties is necessary to provide 652 additional time for the General Assembly to evaluate the levying 653 and collection of an assessment by such a district in order to 654 prevent the citizens of this state who reside in such a district 655 from being subject to an undue economic burden. Therefore, this 656 act shall go into immediate effect. 657