## As Passed by the House

# 127th General Assembly Regular Session 2007-2008

Am. H. B. No. 286

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### Representatives Sykes, Batchelder

Cosponsors: Representatives Celeste, Luckie, Collier, Bacon, Webster, Strahorn, Williams, S., Healy, Evans, Harwood, Huffman, Fessler, Otterman, Brown, Mallory, Schindel, Daniels, Stewart, D., Domenick, Flowers, Blessing, Boyd, Budish, Chandler, Combs, DeBose, Dyer, Foley, Gerberry, Gibbs, Goyal, Hagan, J., Hagan, R., Heard, Hughes, Letson, McGregor, J., McGregor, R., Oelslager, Setzer, Skindell, Slesnick, Szollosi, Yates, Yuko

### **ABILL**

To amend sections 119.03 and 3519.01 of the Revised 1 Code to require the committee named in an 2 initiative petition to file, at the time the 3 petition is filed, a statement identifying the 4 petitioner's intent in proposing the initiated 5 statute or constitutional amendment and to permit 6 the Joint Committee on Agency Rule Review to recommend that a proposed rule be invalidated if 8 the proposed rule conflicts with the petitioners' 9 intent in adopting the statute or constitutional 10 amendment on which the rule is based. 11

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

	Sec	tion 1.	That	sections	119.03	and	3519.01	of	the	Revised	12
Code	be	amended	to r	ead as fo	llows:						13

Sec. 119.03. In the adoption, amendment, or rescission of any

(B) The full text of the proposed rule, amendment, or rule to

be rescinded, accompanied by the public notice required under

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division (A) of this section, shall be filed in electronic form
with the secretary of state and with the director of the
legislative service commission. (If in compliance with this
division an agency files more than one proposed rule, amendment,
or rescission at the same time, and has prepared a public notice
under division (A) of this section that applies to more than one
of the proposed rules, amendments, or rescissions, the agency
shall file only one notice with the secretary of state and with
the director for all of the proposed rules, amendments, or
rescissions to which the notice applies.) The proposed rule,
amendment, or rescission and public notice shall be filed as
required by this division at least sixty-five days prior to the
date on which the agency, in accordance with division (D) of this
section, issues an order adopting the proposed rule, amendment, or
rescission.

If the proposed rule, amendment, or rescission incorporates a 60 text or other material by reference, the agency shall comply with 61 sections 121.71 to 121.76 of the Revised Code. 62

The proposed rule, amendment, or rescission shall be

available for at least thirty days prior to the date of the

hearing at the office of the agency in printed or other legible

form without charge to any person affected by the proposal.

Failure to furnish such text to any person requesting it shall not

invalidate any action of the agency in connection therewith.

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If the agency files a substantive revision in the text of the proposed rule, amendment, or rescission under division (H) of this section, it shall also promptly file the full text of the proposed 71 rule, amendment, or rescission in its revised form in electronic 72 form with the secretary of state and with the director of the 73 legislative service commission.

The agency shall file the rule summary and fiscal analysis prepared under section 121.24 or 127.18 of the Revised Code, or

both, in electronic form along with a proposed rule, amendment, or rescission or proposed rule, amendment, or rescission in revised form that is filed with the secretary of state or the director of the legislative service commission.

The director of the legislative service commission shall publish in the register of Ohio the full text of the original and each revised version of a proposed rule, amendment, or rescission; the full text of a public notice; and the full text of a rule summary and fiscal analysis that is filed with the director under this division.

(C) On the date and at the time and place designated in the notice, the agency shall conduct a public hearing at which any person affected by the proposed action of the agency may appear and be heard in person, by the person's attorney, or both, may present the person's position, arguments, or contentions, orally or in writing, offer and examine witnesses, and present evidence tending to show that the proposed rule, amendment, or rescission, if adopted or effectuated, will be unreasonable or unlawful. An agency may permit persons affected by the proposed rule, amendment, or rescission to present their positions, arguments, or contentions in writing, not only at the hearing, but also for a reasonable period before, after, or both before and after the hearing. A person who presents a position or arguments or contentions in writing before or after the hearing is not required to appear at the hearing.

At the hearing, the testimony shall be recorded. Such record shall be made at the expense of the agency. The agency is required to transcribe a record that is not sight readable only if a person requests transcription of all or part of the record and agrees to reimburse the agency for the costs of the transcription. An agency may require the person to pay in advance all or part of the cost of the transcription.

In any hearing under this section the agency may administer 109 oaths or affirmations.

- (D) After complying with divisions (A), (B), (C), and (H) of 111 this section, and when the time for legislative review and 112 invalidation under division (I) of this section has expired, the 113 agency may issue an order adopting the proposed rule or the 114 proposed amendment or rescission of the rule, consistent with the 115 synopsis or general statement included in the public notice. At 116 that time the agency shall designate the effective date of the 117 rule, amendment, or rescission, which shall not be earlier than 118 the tenth day after the rule, amendment, or rescission has been 119 filed in its final form as provided in section 119.04 of the 120 Revised Code. 121
- (E) Prior to the effective date of a rule, amendment, or 122 rescission, the agency shall make a reasonable effort to inform 123 those affected by the rule, amendment, or rescission and to have 124 available for distribution to those requesting it the full text of 125 the rule as adopted or as amended. 126
- (F) If the governor, upon the request of an agency, 127 determines that an emergency requires the immediate adoption, 128 amendment, or rescission of a rule, the governor shall issue an 129 order, the text of which shall be filed in electronic form with 130 the agency, the secretary of state, the director of the 131 legislative service commission, and the joint committee on agency 132 rule review, that the procedure prescribed by this section with 133 respect to the adoption, amendment, or rescission of a specified 134 rule is suspended. The agency may then adopt immediately the 135 emergency rule, amendment, or rescission and it becomes effective 136 on the date the rule, amendment, or rescission, in final form and 137 in compliance with division (A)(2) of section 119.04 of the 138 Revised Code, are is filed in electronic form with the secretary 139 of state, the director of the legislative service commission, and 140

the joint committee on agency rule review. If all filings are not	141
completed on the same day, the emergency rule, amendment, or	142
rescission shall be effective on the day on which the latest	143
filing is completed. The director shall publish the full text of	144
the emergency rule, amendment, or rescission in the register of	145
Ohio.	146

The emergency rule, amendment, or rescission shall become 147 invalid at the end of the ninetieth day it is in effect. Prior to 148 that date the agency may adopt the emergency rule, amendment, or 149 rescission as a nonemergency rule, amendment, or rescission by 150 complying with the procedure prescribed by this section for the 151 adoption, amendment, and rescission of nonemergency rules. The 152 agency shall not use the procedure of this division to readopt the 153 emergency rule, amendment, or rescission so that, upon the 154 emergency rule, amendment, or rescission becoming invalid under 155 this division, the emergency rule, amendment, or rescission will 156 continue in effect without interruption for another ninety-day 157 period, except when division (I)(2)(a) of this section prevents 158 the agency from adopting the emergency rule, amendment, or 159 rescission as a nonemergency rule, amendment, or rescission within 160 the ninety-day period. 161

This division does not apply to the adoption of any emergency
rule, amendment, or rescission by the tax commissioner under
division (C)(2) of section 5117.02 of the Revised Code.

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(G) Rules adopted by an authority within the department of 165 job and family services for the administration or enforcement of 166 Chapter 4141. of the Revised Code or of the department of taxation 167 shall be effective without a hearing as provided by this section 168 if the statutes pertaining to such agency specifically give a 169 right of appeal to the board of tax appeals or to a higher 170 authority within the agency or to a court, and also give the 171 appellant a right to a hearing on such appeal. This division does 172 not apply to the adoption of any rule, amendment, or rescission by

the tax commissioner under division (C)(1) or (2) of section

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5117.02 of the Revised Code, or deny the right to file an action

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for declaratory judgment as provided in Chapter 2721. of the

Revised Code from the decision of the board of tax appeals or of

the higher authority within such agency.

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179 (H) When any agency files a proposed rule, amendment, or rescission under division (B) of this section, it shall also file 180 in electronic form with the joint committee on agency rule review 181 the full text of the proposed rule, amendment, or rule to be 182 rescinded in the same form and the public notice required under 183 division (A) of this section. (If in compliance with this division 184 an agency files more than one proposed rule, amendment, or 185 rescission at the same time, and has given a public notice under 186 division (A) of this section that applies to more than one of the 187 proposed rules, amendments, or rescissions, the agency shall file 188 only one notice with the joint committee for all of the proposed 189 rules, amendments, or rescissions to which the notice applies.) If 190 the agency makes a substantive revision in a proposed rule, 191 amendment, or rescission after it is filed with the joint 192 committee, the agency shall promptly file the full text of the 193 proposed rule, amendment, or rescission in its revised form in 194 electronic form with the joint committee. The latest version of a 195 proposed rule, amendment, or rescission as filed with the joint 196 committee supersedes each earlier version of the text of the same 197 proposed rule, amendment, or rescission. An agency shall file the 198 rule summary and fiscal analysis prepared under section 121.24 or 199 127.18 of the Revised Code, or both, in electronic form along with 200 a proposed rule, amendment, or rescission, and along with a 201 proposed rule, amendment, or rescission in revised form, that is 202 filed under this division. 203

This division does not apply to:

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the same or a different rule-making agency;

(c) That the proposed rule, amendment, or rescission

conflicts with the legislative intent in enacting the statute

under which the rule-making agency proposed the rule, amendment,

or rescission, if the statute was enacted by the general assembly $\dot{ au}$	235
(d) , or, that the proposed rule, amendment, or rescission	236
conflicts with the petitioners' intent in enacting the statute or	237
constitutional amendment under which the rule-making agency	238
proposed the rule, amendment, or rescission, if the statute or	239
constitutional amendment was enacted by initiative under Section	240
la or 1b of Article II of the Ohio Constitution;	241
(d) That the rule-making agency has failed to prepare a	242
complete and accurate rule summary and fiscal analysis of the	243
proposed rule, amendment, or rescission as required by section	244
121.24 or 127.18 of the Revised Code, or both, or that the	245
proposed rule, amendment, or rescission incorporates a text or	246
other material by reference and either the rule-making agency has	247
failed to file the text or other material incorporated by	248
reference as required by section 121.73 of the Revised Code or, in	249
the case of a proposed rule or amendment, the incorporation by	250
reference fails to meet the standards stated in section 121.72,	251
121.75, or 121.76 of the Revised Code.	252
The joint committee shall not hold its public hearing on a	253
proposed rule, amendment, or rescission earlier than the	254
forty-first day after the original version of the proposed rule,	255
amendment, or rescission was filed with the joint committee.	256
The house of representatives and senate may adopt a	257
concurrent resolution invalidating a proposed rule, amendment,	258
rescission, or part thereof. The concurrent resolution shall state	259
which of the specific rules, amendments, rescissions, or parts	260
thereof are invalidated. A concurrent resolution invalidating a	261
proposed rule, amendment, or rescission shall be adopted not later	262
than the sixty-fifth day after the original version of the text of	263
the proposed rule, amendment, or rescission is filed with the	264
joint committee, except that if more than thirty-five days after	265

the original version is filed the rule-making agency either files

a revised version of the text of the proposed rule, amendment, or	267
rescission, or revises the rule summary and fiscal analysis in	268
accordance with division (I)(4) of this section, a concurrent	269
resolution invalidating the proposed rule, amendment, or	270
rescission shall be adopted not later than the thirtieth day after	271
the revised version of the proposed rule or rule summary and	272
fiscal analysis is filed. If, after the joint committee on agency	273
rule review recommends the adoption of a concurrent resolution	274
invalidating a proposed rule, amendment, rescission, or part	275
thereof, the house of representatives or senate does not, within	276
the time remaining for adoption of the concurrent resolution, hold	277
five floor sessions at which its journal records a roll call vote	278
disclosing a sufficient number of members in attendance to pass a	279
oill, the time within which that house may adopt the concurrent	280
resolution is extended until it has held five such floor sessions.	281

Within five days after the adoption of a concurrent 282 resolution invalidating a proposed rule, amendment, rescission, or 283 part thereof, the clerk of the senate shall send the rule-making 284 agency, the secretary of state, and the director of the 285 legislative service commission in electronic form a certified text 286 of the resolution together with a certification stating the date 287 on which the resolution takes effect. The secretary of state and 288 the director of the legislative service commission shall each note 289 the invalidity of the proposed rule, amendment, rescission, or 290 part thereof, and shall each remove the invalid proposed rule, 291 amendment, rescission, or part thereof from the file of proposed 292 rules. The rule-making agency shall not proceed to adopt in 293 accordance with division (D) of this section, or to file in 294 accordance with division (B)(1) of section 111.15 of the Revised 295 Code, any version of a proposed rule, amendment, rescission, or 296 part thereof that has been invalidated by concurrent resolution. 297

Unless the house of representatives and senate adopt a

concurrent resolution invalidating a proposed rule, amendment,	299
rescission, or part thereof within the time specified by this	300
division, the rule-making agency may proceed to adopt in	301
accordance with division (D) of this section, or to file in	302
accordance with division (B)(1) of section 111.15 of the Revised	303
Code, the latest version of the proposed rule, amendment, or	304
rescission as filed with the joint committee. If by concurrent	305
resolution certain of the rules, amendments, rescissions, or parts	306
thereof are specifically invalidated, the rule-making agency may	307
proceed to adopt, in accordance with division (D) of this section,	308
or to file in accordance with division (B)(1) of section 111.15 of	309
the Revised Code, the latest version of the proposed rules,	310
amendments, rescissions, or parts thereof as filed with the joint	311
committee that are not specifically invalidated. The rule-making	312
agency may not revise or amend any proposed rule, amendment,	313
rescission, or part thereof that has not been invalidated except	314
as provided in this chapter or in section 111.15 of the Revised	315
Code.	316

- (2)(a) A proposed rule, amendment, or rescission that is 317 filed with the joint committee under division (H) of this section 318 or division (D) of section 111.15 of the Revised Code shall be 319 carried over for legislative review to the next succeeding regular 320 session of the general assembly if the original or any revised 321 version of the proposed rule, amendment, or rescission is filed 322 with the joint committee on or after the first day of December of 323 any year. 324
- (b) The latest version of any proposed rule, amendment, or 325 rescission that is subject to division (I)(2)(a) of this section, 326 as filed with the joint committee, is subject to legislative 327 review and invalidation in the next succeeding regular session of 328 the general assembly in the same manner as if it were the original 329 version of a proposed rule, amendment, or rescission that had been 330

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filed with the joint committee for the first time on the first day 331 of the session. A rule-making agency shall not adopt in accordance 332 with division (D) of this section, or file in accordance with 333 division (B)(1) of section 111.15 of the Revised Code, any version 334 of a proposed rule, amendment, or rescission that is subject to 335 division (I)(2)(a) of this section until the time for legislative 336 review and invalidation, as contemplated by division (I)(2)(b) of 337 this section, has expired. 338

(3) Invalidation of any version of a proposed rule, 339 amendment, rescission, or part thereof by concurrent resolution 340 shall prevent the rule-making agency from instituting or 341 continuing proceedings to adopt any version of the same proposed 342 rule, amendment, rescission, or part thereof for the duration of 343 the general assembly that invalidated the proposed rule, 344 amendment, rescission, or part thereof unless the same general 345 assembly adopts a concurrent resolution permitting the rule-making 346 agency to institute or continue such proceedings. 347

The failure of the general assembly to invalidate a proposed
rule, amendment, rescission, or part thereof under this section
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shall not be construed as a ratification of the lawfulness or
reasonableness of the proposed rule, amendment, rescission, or any
part thereof or of the validity of the procedure by which the
proposed rule, amendment, rescission, or any part thereof was
proposed or adopted.
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(4) In lieu of recommending a concurrent resolution to 355 invalidate a proposed rule, amendment, rescission, or part thereof 356 because the rule-making agency has failed to prepare a complete 357 and accurate fiscal analysis, the joint committee on agency rule 358 review may issue, on a one-time basis, for rules, amendments, 359 rescissions, or parts thereof that have a fiscal effect on school 360 districts, counties, townships, or municipal corporations, a 361 finding that the rule summary and fiscal analysis is incomplete or 362

inaccurate and order the rule-making agency to revise the rule	363
summary and fiscal analysis and refile it with the proposed rule,	364
amendment, rescission, or part thereof. If an emergency rule is	365
filed as a nonemergency rule before the end of the ninetieth day	366
of the emergency rule's effectiveness, and the joint committee	367
issues a finding and orders the rule-making agency to refile under	368
division $(I)(4)$ of this section, the governor may also issue an	369
order stating that the emergency rule shall remain in effect for	370
an additional sixty days after the ninetieth day of the emergency	371
rule's effectiveness. The governor's orders shall be filed in	372
accordance with division (F) of this section. The joint committee	373
shall send in electronic form to the rule-making agency, the	374
secretary of state, and the director of the legislative service	375
commission a certified text of the finding and order to revise the	376
rule summary and fiscal analysis, which shall take immediate	377
effect.	378

An order issued under division (I)(4) of this section shall 379 prevent the rule-making agency from instituting or continuing 380 proceedings to adopt any version of the proposed rule, amendment, 381 rescission, or part thereof until the rule-making agency revises 382 the rule summary and fiscal analysis and refiles it in electronic 383 form with the joint committee along with the proposed rule, 384 amendment, rescission, or part thereof. If the joint committee 385 finds the rule summary and fiscal analysis to be complete and 386 accurate, the joint committee shall issue a new order noting that 387 the rule-making agency has revised and refiled a complete and 388 accurate rule summary and fiscal analysis. The joint committee 389 shall send in electronic form to the rule-making agency, the 390 secretary of state, and the director of the legislative service 391 commission a certified text of this new order. The secretary of 392 state and the director of the legislative service commission shall 393 each link this order to the proposed rule, amendment, rescission, 394 or part thereof. The rule-making agency may then proceed to adopt 395

in accordance with division (D) of this section, or to file in	396
accordance with division (B)(1) of section 111.15 of the Revised	397
Code, the proposed rule, amendment, rescission, or part thereof	398
that was subject to the finding and order under division (I)(4) of	399
this section. If the joint committee determines that the revised	400
rule summary and fiscal analysis is still inaccurate or	401
incomplete, the joint committee shall recommend the adoption of a	402
concurrent resolution in accordance with division (I)(1) of this	403
section.	404
(J) As used in this section, "petitioners' intent" means the	405
intent of a majority of the members the committee established in	406
section 3519.02 of the Revised Code to represent the petitioners	407
for the applicable initiated statute or constitutional amendment	408
as expressed in the statement of intent filed under section	409
3519.01 of the Revised Code.	410
Sec. 3519.01. (A) Only one proposal of law or constitutional	411
amendment to be proposed by initiative petition shall be contained	412
in an initiative petition to enable the voters to vote on that	413
proposal separately. A petition shall include the text of any	414
existing statute or constitutional provision that would be amended	415
or repealed if the proposed law or constitutional amendment is	416
adopted.	417
Whoever seeks to propose a law or constitutional amendment by	418
initiative petition shall, by a written petition signed by one	419
thousand qualified electors, submit the proposed law or	420
constitutional amendment and a summary of it to the attorney	421
general for examination. Within The petitioners also shall submit	422
with the proposed law or constitutional amendment and summary a	423
statement of intent that specifies the intent of a majority of the	424
members of the committee named in the submitted petition.	425

Within ten days after the receipt of the written petition and

the summary of it, the attorney general shall conduct an	427
examination of the summary. If, in the opinion of the attorney	428
general, the summary is a fair and truthful statement of the	429
proposed law or constitutional amendment, the attorney general	430
shall so certify and then forward the submitted petition to the	431
Ohio ballot board for its approval under division (A) of section	432
3505.062 of the Revised Code. If the Ohio ballot board returns the	433
submitted petition to the attorney general with its certification	434
as described in that division, the attorney general shall then	435
file with the secretary of state a verified copy of the proposed	436
law or constitutional amendment together with, its summary and,	437
the attorney general's certification , and the statement of intent	438
filed by the petitioners.	439

Whenever the Ohio ballot board divides an initiative petition 440 into individual petitions containing only proposed law or 441 constitutional amendment under division (A) of section 3505.062 of 442 the Revised Code resulting in the need for the petitioners to 443 resubmit to the attorney general appropriate summaries for each of 444 the individual petitions arising from the board's division of the 445 initiative petition, the attorney general shall review the 446 resubmitted summaries, within ten days after their receipt, to 447 determine if they are a fair and truthful statement of the 448 respective proposed laws or constitutional amendments and, if so, 449 certify them. These resubmissions shall contain no new 450 explanations or arguments but may contain separate statements of 451 intent for each divided petition. Then, the attorney general shall 452 file with the secretary of state a verified copy of each of the 453 proposed laws or constitutional amendments together with, their 454 respective summaries and, the attorney general's certification of 455 each , and the statements of intent filed by the petitioners. 456

(B)(1) Whoever seeks to file a referendum petition against 457 any law, section, or item in any law shall, by a written petition 458

supreme court, which shall have exclusive, original jurisdiction

Section 2. That existing sections 119.03 and 3519.01 of the

in all challenges of those certification decisions.

Revised Code are hereby repealed.

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