## As Passed by the Senate

# 127th General Assembly Regular Session 2007-2008

Sub. H. B. No. 289

### **Representative Core**

Cosponsors: Representatives Distel, Hite, Gibbs, Sayre, Zehringer,
Reinhard, Batchelder, Chandler, Collier, Combs, Daniels, Domenick, Dyer,
Evans, Flowers, Goodwin, Huffman, Hughes, Luckie, Mallory, McGregor, J.,
Otterman, Patton, Schneider, Setzer, Webster
Senators Mumper, Padgett, Carey, Buehrer, Faber, Fedor, Niehaus, Seitz,
Harris

### **ABILL**

To amend sections 931.02, 931.03, 931.04, 931.99,
5709.28, and 5713.08 of the Revised Code to make
changes to the law governing agricultural security
areas.

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 931.02, 931.03, 931.04, 931.99,	5
5709.28, and 5713.08 of the Revised Code be amended to read as	6
follows:	7
Sec. 931.02. (A) Land that is located in the unincorporated	8
area of a township or county may be enrolled in an agricultural	9
security area through the submittal of an application to the board	10
of township trustees of each township and to the board of county	11
commissioners of each county in which the land is located	12
requesting the establishment of such an area. Land that is located	13
in a municipal corporation and land that is located in territory	14

area during the ten-year period of the enrollment, except as is

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otherwise authorized under division (A) of section 931.04 of the	46
Revised Code. For purposes of division (A)(3) of this section,	47
"new development" includes, without limitation, an applicant's	48
transfer to another person of the ownership of a property interest	49
in the land that occurs during the period beginning on the date	50
that the application is submitted and ending on the date that the	51
ten-year period of enrollment is scheduled to expire, except as	52
otherwise provided in division (D) of this section. "New	53
development" does not include taking any actions that are	54
authorized under property rights in the land, such as mineral	55
rights or easements, that were transferred to a person other than	56
an applicant prior to the date that the application is submitted.	57
In addition, "new development" does not include the construction,	58
modification, or operation of wind energy-producing facilities,	59
including windmills and wind turbines, the grant of easements for	60
$\underline{\text{or}}$ the construction, modification, or operation of transmission $\underline{\text{or}}$	61
distribution lines for electricity, gas, or oil or of any	62
gathering or production lines for oil or gas, or the grant of new	63
mineral leases, or the drilling or operation of any oil or gas	64
well on or in connection with the land, provided that the	65
construction, modification, or operation of the lines does such	66
activities do not cause the land to become ineligible for	67
valuation and assessment for real property tax purposes in	68
accordance with its current agricultural use value under sections	69
5713.30 to 5713.38 of the Revised Code.	70

(4) A listing of all administrative enforcement orders issued 71 to each applicant who is submitting the application, all civil 72 actions in which an applicant was determined by the trier of fact 73 to be liable in damages or was the subject of injunctive relief or 74 another type of civil relief, and all criminal actions in which an 75 applicant pleaded guilty or was convicted, during the ten years 76 immediately preceding the date of submission of the application, 77 in connection with any violation of environmental laws or similar 78

laws of another state. As used in division (A)(4) of this section,	79
"environmental laws" has the same meaning as in section 3745.70 of	80
the Revised Code.	81
(5) A statement from the natural resources conservation	82
service in the United States department of agriculture, a soil and	83
water conservation district with jurisdiction over the land to	84
which the application applies, or any other conservation	85
professional approved by the director that, at the time of the	86
application, each applicant who is submitting the application is	87
complying with best management practices;	88
(6) A map that complies with all of the following:	89
(a) Is prepared and certified by a regional or county	90
planning commission established under section 713.21 of the	91
Revised Code <del>or</del> : a professional engineer <u>, including a county</u>	92
engineer, or surveyor registered under Chapter 4733. of the	93
Revised Code; a soil and water conservation district created	94
pursuant to section 1515.03 of the Revised Code; or the natural	95
resources conservation service;	96
(b) Identifies the area of land to which the application	97
applies and includes the corresponding parcel number that the	98
county auditor has assigned under section 319.28 of the Revised	99
Code to each parcel of land that comprises that area;	100
(c) Shows the boundaries of the land to be enrolled in an	101
agricultural security area;	102
(d) Shows the names and locations of all streams, creeks, or	103
other bodies of water, roads, rights-of-way, <u>and</u> railroads <del>,</del>	104
utility lines, and water and sewer lines together with any	105
existing residential, recreational, commercial, or industrial	106
facilities that are <del>on or are</del> situated on the land to be included	107
in the area and within five hundred feet of the perimeter of the	108

area÷. The map also shall show the location of all utility, water,

(2) The land forming the area is in an agricultural district

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or districts established under Chapter 929. of the Revised Code.	140
(3) The land forming the area is valued and assessed for real	141
property tax purposes in accordance with its current agricultural	142
use value under sections 5713.30 to 5713.38 of the Revised Code.	143
Land forming the area that is a portion of a farm on which is	144
located a dwelling house, a yard, or outbuildings such as a barn	145
or garage shall be deemed to satisfy the criteria established in	146
divisions (B)(1) and (3) of this section.	147
(4) Each application submitted by the owner or owners of the	148
land forming the area is approved under section 931.03 of the	149
Revised Code by the boards of township trustees of all of the	150
townships in which the land is located.	151
(5) Each application submitted by the owner or owners of the	152
land forming the area is approved under section 931.03 of the	153
Revised Code by the boards of county commissioners of all of the	154
counties in which the land is located.	155
(C) Additional contiguous farmland may be enrolled in an	156
existing agricultural security area during a partially elapsed	157
ten-year enrollment period either by a landowner who already has	158
land enrolled in the agricultural security area or by a landowner	159
who does not already have land enrolled in the agricultural	160
security area. To enroll additional contiguous land in an existing	161
agricultural security area under this division, a landowner shall	162
obtain permission from each owner of land that already is enrolled	163
in the agricultural security area, submit an application in	164
accordance with this section, and obtain approval of the	165
application from all appropriate boards of township trustees and	166

boards of county commissioners in accordance with section 931.03

expiration of the current, partially elapsed ten-year enrollment

period and may be renewed in accordance with section 931.06 of the

of the Revised Code. Enrollment of the additional land in the

existing agricultural security area shall continue until the

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Page 7

Sub. H. B. No. 289

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county in which the land is located shall hear the application at	203
the next regularly scheduled meeting of the board. A board, not	204
later than thirty days prior to the time of the meeting, shall	205
cause a notice containing the time and place of the meeting to be	206
published in a newspaper of general circulation in the township or	207
county, as applicable, and to be sent to the superintendent of	208
each school district within the proposed agricultural security	209
area, the county engineer of each county in which the proposed	210
area would be located, the legislative authority of each municipal	211
corporation that is located within one-half mile of the boundaries	212
of the proposed area if the municipal corporation has requested	213
notice of such a meeting, and the director of transportation.	214

As part of the hearing on an application, a board shall 215 review any information that it possesses concerning improvements 216 that are planned to be made during the subsequent ten years to 217 existing or proposed roads that are located or are to be located 218 within the area that is proposed for enrollment in an agricultural 219 security area. As used in division (A)(1) of this section, 220 "proposed road" means any future roadway project that is on a new 221 alignment or relocation of an existing alignment and for which 222 state or federal funding has been allocated for, but not limited 223 to, a planning level roadway improvement study, an interchange 224 justification or bypass study, environmental review, design, 225 right-of-way acquisition, or construction, and "improvement" 226 includes any action taken with respect to an existing or proposed 227 road that would cause the road to cover a portion of land that it 228 does not cover or is not proposed to cover at the time of the 229 hearing. Any portion of land that would be covered by a planned 230 improvement shall not be eliqible for enrollment in an 231 agricultural security area. 232

As part of the hearing on an application, a board also may 233 consider any comprehensive plan that is in place for the county or 234

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township, as applicable, and may choose to approve or reject the 235 application on the basis of the proposed agricultural security 236 area's compliance with the comprehensive plan. 237

(2) The board of township trustees of each township and the 238 board of county commissioners of each county that is required to 239 hear an application under division (A)(1) of this section may 240 conduct a joint meeting in lieu of meeting separately not later 241 than forty-five days after receipt of an application under section 242 931.02 of the Revised Code. A single public notice concerning the 243 meeting shall be provided in the manner prescribed in division 244 (A)(1) of this section in each township and county participating 245 in the meeting. The cost of the public notice shall be shared 246 equally by all townships and counties participating in the joint 247 meeting. 248

For purposes of such a joint meeting, the clerk of the board of county commissioners of the county that includes the most land that is located or is to be located within the agricultural security area shall serve as the clerk on behalf of all boards of county commissioners and boards of township trustees participating in the joint meeting. The clerk's duties shall include providing the public notice that is required under this section together with maintaining minutes and a record of proceedings for the joint meeting.

(3) Not later than forty-five days after a board of township 258 trustees hears the application and not later than sixty days after 259 a board of county commissioners hears the application, each 260 respective board shall adopt a resolution either approving or 261 rejecting the application. However, if a board determines that the 262 information in the application is incorrect or the application is 263 incomplete, the board shall return the application to the 264 applicant, by certified mail, with an enumeration of the items 265 that are incorrect or incomplete. 266

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Upon receipt of the returned application, the applicant may	267
amend the application. Not later than fifteen days after receipt	268
of the returned application, the applicant may submit an amended	269
application to each board of township trustees and each board of	270
county commissioners to whom the original application was	271
submitted.	272

Not later than thirty days after receipt of an amended application, a board shall adopt a resolution either approving or rejecting the amended application. Not later than five days after adoption of the resolution, the board shall notify the applicant, by certified mail, of the board's decision to approve or reject the application.

- (4) Any person may submit comments to any board of county

  commissioners or board of township trustees to which an

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  application or amended application has been submitted under this

  chapter at any time prior to and at any public meeting at which

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  the application or amended application is heard.
- (B)(1) An agricultural security area is established, and the 284 land that is proposed for inclusion in the area is enrolled in the 285 area, upon the adoption of a resolution by each of the affected 286 boards of township trustees and boards of county commissioners 287 approving the same version of the application or applications 288 requesting the establishment of the area.
- (2) Not later than thirty days after a board adopts a 290 resolution approving the establishment of an agricultural security 291 area, the board shall send a copy of the resolution to the 292 director of agriculture, the director of transportation, the 293 superintendent of each school district within the area, the county 294 engineer, and the county auditor. 295
- (C) A resolution approving the establishment of an 296 agricultural security area shall include all of the following: 297

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(1) A statement that the board of township trustees or board 298 of county commissioners, as applicable, commits not to initiate, 299 approve, or finance any development for residential, commercial, 300 or industrial purposes, including construction of new roads and 301 water and sewer lines, within the area for a period of ten years. 302 For purposes of division (C)(1) of this section, "development" 303 does not include any of the following: 304 (a) The improvement of existing roads, provided that the 305 county engineer of each county in which the portion of the area 306 affected by the improvement is located determines that the 307 improvement is necessary for traffic safety, and provided that the 308 improvement is <u>as</u> consistent <u>as possible</u> with the agricultural use 309 of land in the area; 310 (b) The construction, modification, or operation of 311 transmission or distribution lines for electricity, gas, or oil or 312 of any gathering or production lines for oil or gas, provided that 313 the construction, modification, or operation of the lines does not 314 cause the land to become ineligible for valuation and assessment 315 for real property tax purposes in accordance with its current 316 agricultural use value under sections 5713.30 to 5713.38 of the 317 Revised Code; 318 (c) The construction, modification, or operation of water 319 lines or sewer lines, provided that an official or employee of the 320 environmental protection agency orders the construction, 321 modification, or operation for the purpose of enabling water and 322 sewer service areas that are outside of the agricultural security 323 area to be connected to each other, and provided that the lines do 324 not provide service connections to land within the agricultural 325 security area. 326

(2) A requirement that the owner or owners of the land in the

area use best management practices;

(3) A statement that describes the agreement that was reached	329
with other boards, if applicable, under section 5709.28 of the	330
Revised Code concerning the percentage of the taxable value of	331
qualifying agricultural real property in the agricultural security	332
area that is to be exempted from taxation under that section and	333
the number of years that the tax exemption established under that	334
section will apply to that property.	335
(D) An agricultural security area may continue in existence	336
for ten years unless either of the following occurs:	337
(1) The sole owner of land enrolled in the area withdraws	338
under section 931.07 of the Revised Code.	339
(2) Unless division (C) of section 931.07 of the Revised Code	340
applies, land in the area fails to satisfy any of the criteria	341
specified in divisions (B)(1) to (3) of section 931.02 of the	342
Revised Code.	343
(E) The approval or disapproval of an application under this	344
section is not a final order, adjudication, or decision under	345
section 2506.01 of the Revised Code and is not appealable under	346
Chapter 2506. of the Revised Code.	347
Sec. 931.04. (A) An owner of land that is enrolled in an	348
agricultural security area may do either or both of the following:	349
(1) Request approval <del>to operate any business that does not</del>	350
impair the owner's ability to engage in agriculture from each	351
board of township trustees and each board of county commissioners	352
that adopted a resolution approving the establishment of the	353
agricultural security area to operate any business that does not	354
impair the owner's ability to engage in agriculture and does not	355
cause the land to become ineligible for valuation and assessment	356
for real property tax purposes in accordance with its current	357
agricultural use value under sections 5713.30 to 5713.38 of the	358

security area established under Chapter 931. of the Revised Code,	419
and for which the aggregate new investment has a true value in	420
money of twenty-five thousand dollars or more.	421

At the time of the establishment or renewal of an 422 agricultural security area or at any time during which land is 423 enrolled in an agricultural security area, a percentage of the 424 taxable value of qualifying agricultural real property first 425 appearing on the real and public utility property tax list in a 426 tax year during the enrollment may be exempted from taxation. The 427 board of township trustees of each township in which the land that 428 is enrolled in the agricultural security area is located and the 429 board of county commissioners of each county in which the land is 430 located shall confer with each other and reach an agreement 431 concerning the tax exemption. At the time the agreement is 432 reached, the boards shall send written notice of the agreement to 433 the superintendent of each school district within the agricultural 434 security area. After the agreement is reached and the tax 435 exemption is granted, the qualifying agricultural real property 436 shall become exempt in the tax year following the year in which 437 the construction of the property is completed. 438

The agreement shall establish the percentage of the taxable 439 value of qualifying agricultural real property that is to be 440 exempted from taxation and the number of years that the tax 441 exemption will apply to that property. The agreement may specify 442 that the tax years during which the exemption will apply to the 443 property may extend past the scheduled expiration date of the 444 period of enrollment in the agricultural security area, provided 445 that the enrollment is renewed and otherwise continues during the 446 tax years that the exemption applies. The agreement shall not 447 exempt from taxation more than seventy-five per cent of the 448 taxable value of the qualifying agricultural real property. In 449 addition, the agreement may establish the maximum amount of the 450

value of the qualifying agricultural real property to which the	451
tax exemption may apply. Subsequent to the agreement establishing	452
that maximum amount, the owner of the property may request the	453
applicable boards to alter the agreement and increase the maximum	454
value of the property to which the tax exemption applies. The	455
agreement shall be reviewed annually by the tax incentive review	456
council in accordance with section 5709.85 of the Revised Code.	457

Each time that a renewal application is filed for an 458 agricultural security area that involves qualifying agricultural 459 real property that has been the subject of an exemption that 460 expired on or before the date on which the previous period of 461 enrollment in an agricultural security area expired, the 462 applicable boards shall reach a new agreement concerning the 463 exemption before any of the boards adopts a resolution either 464 approving or rejecting the renewal application. 465

The county auditor shall enter on the list of property 466 described in section 5713.07 of the Revised Code that is exempt 467 from taxation any qualifying agricultural real property that is 468 the subject of an exemption under this section. An application 469 shall not be required to be filed under section 5715.27 of the 470 Revised Code with respect to the exemption. The county auditor 471 shall remove the qualifying agricultural real property from the 472 list at the time that the county auditor discovers or is notified 473 under section 931.07 of the Revised Code that a withdrawal, 474 removal, or conversion of land from an agricultural security area 475 has occurred in a way that makes the qualifying agricultural real 476 property no longer eligible for the exemption. 477

If the county auditor removes qualifying agricultural real 478 property from the list of property that is exempt from taxation 479 and the owner of the removed property claimed a tax exemption 480 established under this section for a prior tax year, the amount of 481 tax otherwise imposed on the qualifying agricultural real property 482

that was the subject of the exemption shall be increased. The	483
amount of the increase shall equal the aggregate value of the tax	484
exemption received by the taxpayer under this section since the	485
agricultural security area was most recently approved for	486
establishment or renewal, as applicable, plus interest on that	487
amount at the average bank prime rate, as determined under section	488
929.02 of the Revised Code, at the time that the county auditor	489
removes the property from the list of property that is exempt from	490
taxation. The tax year in which the increase shall occur is	491
dependent upon the date on which the county auditor makes a	492
discovery or is notified under section 931.07 of the Revised Code	493
that a withdrawal, removal, or conversion of land from an	494
agricultural security area has occurred. If the discovery or	495
notification occurs prior to the date in a tax year on which the	496
county auditor delivers a copy of the general tax list to the	497
county treasurer under section 319.28 of the Revised Code, the	498
increase shall occur in the same tax year that the discovery or	499
notification occurred. If the discovery or notification occurs on	500
or after the date in a tax year on which the copy of the general	501
tax list is delivered to the county treasurer, the increase shall	502
occur in the tax year that immediately follows the year in which	503
the discovery or notification occurred.	504

Sec. 5713.08. (A) The county auditor shall make a list of all 505 real and personal property in the auditor's county, including 506 money, credits, and investments in bonds, stocks, or otherwise, 507 which is exempted from taxation. Such list shall show the name of 508 the owner, the value of the property exempted, and a statement in 509 brief form of the ground on which such exemption has been granted. 510 It shall be corrected annually by adding thereto the items of 511 property which have been exempted during the year, and by striking 512 therefrom the items which in the opinion of the auditor have lost 513 their right of exemption and which have been reentered on the 514

taxable list. No additions shall be made to such exempt lists and	515
no additional items of property shall be exempted from taxation	516
without the consent of the tax commissioner as is provided for in	517
section 5715.27 of the Revised Code or without the consent of the	518
housing officer under section 3735.67 of the Revised Code, except	519
for qualifying agricultural real property, as defined in section	520
5709.28 of the Revised Code, that is enrolled in an agriculture	521
security area that is exempt under that section. When any personal	522
property or endowment fund of an institution has once been held by	523
the commissioner to be properly exempt from taxation, it is not	524
necessary to obtain the commissioner's consent to the exemption of	525
additional property or investments of the same kind belonging to	526
the same institution, but such property shall appear on the	527
abstract filed annually with the commissioner. The commissioner	528
may revise at any time the list in every county so that no	529
property is improperly or illegally exempted from taxation. The	530
auditor shall follow the orders of the commissioner given under	531
this section. An abstract of such list shall be filed annually	532
with the commissioner, on a form approved by the commissioner, and	533
a copy thereof shall be kept on file in the office of each auditor	534
for public inspection.	535

The commissioner shall not consider an application for 536 exemption of property unless the application has attached thereto 537 a certificate executed by the county treasurer certifying one of 538 the following: 539

- (1) That all taxes, assessments, interest, and penalties 540 levied and assessed against the property sought to be exempted 541 have been paid in full to the date upon which the application for 542 exemption is filed, except for such taxes, interest, and penalties 543 that may be remitted under division (B) of this section; 544
- (2) That the applicant has entered into a valid delinquent 545 tax contract with the county treasurer pursuant to division (A) of 546

section 323.31 of the Revised Code to pay all of the delinquent	547
taxes, assessments, interest, and penalties charged against the	548
property, except for such taxes, interest, and penalties that may	549
be remitted under division (B) of this section. If the auditor	550
receives notice under section 323.31 of the Revised Code that such	551
a written delinquent tax contract has become void, the auditor	552
shall strike such property from the list of exempted property and	553
reenter such property on the taxable list. If property is removed	554
from the exempt list because a written delinquent tax contract has	555
become void, current taxes shall first be extended against that	556
property on the general tax list and duplicate of real and public	557
utility property for the tax year in which the auditor receives	558
the notice required by division (A) of section 323.31 of the	559
Revised Code that the delinquent tax contract has become void or,	560
if that notice is not timely made, for the tax year in which falls	561
the latest date by which the treasurer is required by such section	562
to give such notice. A county auditor shall not remove from any	563
tax list and duplicate the amount of any unpaid delinquent taxes,	564
assessments, interest, or penalties owed on property that is	565
placed on the exempt list pursuant to this division.	566

- (3) That a tax certificate has been issued under section 567 5721.32 or 5721.33 of the Revised Code with respect to the 568 property that is the subject of the application, and the tax 569 certificate is outstanding. 570
- (B) Any taxes, interest, and penalties which have become a 571 lien after the property was first used for the exempt purpose, but 572 in no case prior to the date of acquisition of the title to the 573 property by the applicant, may be remitted by the commissioner, 574 except as is provided in division (A) of section 5713.081 of the 575 Revised Code. 576
- (C) Real property acquired by the state in fee simple is 577 exempt from taxation from the date of acquisition of title or date 578

931.99, 5709.28, and 5713.08 of the Revised Code are hereby

Page 20

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Sub. H. B. No. 289

repealed.