## As Passed by the House

127th General Assembly Regular Session 2007-2008

Sub. H. B. No. 318

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**Representative Gibbs** 

Cosponsors: Representatives Aslanides, Domenick, Bacon, Batchelder, Bolon, Chandler, Combs, Daniels, DeBose, Dyer, Evans, Flowers, Garrison, Goyal, Hagan, J., Hagan, R., Harwood, Hughes, Luckie, McGregor, J., Patton, Sayre, Schindel, Schneider, Setzer, Uecker, Zehringer

## A BILL

To amend sections 5541.05, 5571.20, and 5735.27	of	1
the Revised Code to make changes relative to	the	2
provisions that govern the placing of county	and	3
township roads on nonmaintained status.		4

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

**Section 1.** That sections 5541.05, 5571.20, and 5735.27 of the Revised Code be amended to read as follows:

Sec. 5541.05. (A) Except as otherwise provided in division 7 (D) of this section, a board of county commissioners by resolution 8 may place a graveled or unimproved county road under its 9 jurisdiction that is not passable year-round or any portion of 10 such a road on nonmaintained status. Prior to adopting a 11 resolution that places a road on nonmaintained status, the board, 12 at special or regular meetings, shall hold at least two public 13 hearings to allow for public comment on the proposed resolution. 14 The board shall publicize the times and places of the hearings by 15 causing a notice to be published in a newspaper of general 16

circulation in the county in which the road is located at least 17 ten days prior to the date of the first meeting. If the county 18 maintains a web site on the internet, the same notice also shall 19 be posted on the web site at least ten days prior to the date of 20 the first meeting. Upon adoption of such a resolution, the board 21 is not required to cause the road to be dragged at any time, or to 22 cut, destroy, or remove any brush, weeds, briers, bushes, or 23 thistles upon or along the road, or to remove snow from the road, 24 or to maintain or repair the road in any manner. The board, in its 25 discretion, may cause any of these actions to be performed on or 26 to a road that it has placed on nonmaintained status. 27 28 (B) Prior to adopting a resolution under division (A) of this 29 section, the board shall request the county engineer to issue an 30 advisory opinion regarding the consequences of placing the road on 31 nonmaintained status, including any impact such action would have 32 on adjoining property owners. A board may adopt a resolution under 33 division (A) of this section only if after the board county 34 engineer issues the advisory opinion and the county engineer, in 35 the advisory opinion, finds that placing the road on nonmaintained 36 status will not unduly adversely affect the flow of motor vehicle 37 traffic on that road or on any other adjacent road located in the 38 immediate vicinity of that road as determined by the overall use 39 of the road during the preceding twenty one years. 40 41 (C) A board may terminate the nonmaintained status of a 42 county road by adopting a resolution to that effect. If the owner 43

of land adjoining a road that has been placed on nonmaintained 44 status requests the board to terminate the nonmaintained status of 45 the road, the board, in its resolution that terminates that 46 nonmaintained status, may require the owner to pay the costs of 47 upgrading the road to locally adopted county standards. 48

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(D) A graveled <u>or unimproved</u> road may not be placed on 50 nonmaintained status if any person resides in a residence adjacent 51 to the road, the road is the exclusive means for obtaining access 52 to the residence, and the residence is the person's primary place 53 of residence land that adjoins that road or the road is passable 54 year-round. 55

(E) For purposes of this section, a road is passable56year-round if a four-wheeled, two-wheel drive motor vehicle can be57driven on the road year-round.58

**Sec. 5571.20.** (A) Except as otherwise provided in division 59 (D) of this section, a board of township trustees by resolution 60 may place a graveled or unimproved township road under its 61 jurisdiction that is not passable year-round or any portion of 62 such a road on nonmaintained status. Prior to adopting a 63 resolution that places a road on nonmaintained status, the board 64 shall hold at least two public hearings to allow for public 65 comment on the proposed resolution. The board, at special or 66 regular meetings, shall publicize the times and places of the 67 hearings by causing a notice to be published in a newspaper of 68 general circulation in the county in which the road is located at 69 least ten days prior to the date of the first meeting. If the 70 township maintains a web site on the internet, the same notice 71 also shall be posted on the web site at least ten days prior to 72 the date of the first meeting. Upon adoption of such a resolution, 73 the board is not required to cause the road to be dragged at any 74 time, or to cut, destroy, or remove any brush, weeds, briers, 75 bushes, or thistles upon or along the road, or to remove snow from 76 the road, or to maintain or repair the road in any manner. The 77 board, in its discretion, may cause any of these actions to be 78 performed on or to a road that it has placed on nonmaintained 79 status.

(B) Prior to adopting a resolution under division (A) of this 81 section, the board shall request the county engineer to issue an 82 advisory opinion regarding the consequences of placing the road on 83 nonmaintained status, including any impact such action would have 84 on adjoining property owners. A board may adopt a resolution under 85 division (A) of this section only if after the board county 86 engineer issues the advisory opinion and the county engineer, in 87 the advisory opinion, finds that placing the road on nonmaintained 88 status will not unduly adversely affect the flow of motor vehicle 89 traffic on that road or on any other adjacent road located in the 90 immediate vicinity of that road as determined by the overall use 91 of the road during the preceding twenty one years. 92

(C) A board may terminate the nonmaintained status of a 94 township road by adopting a resolution to that effect. If the 95 owner of land adjoining a road that has been placed on 96 nonmaintained status requests the board to terminate the 97 nonmaintained status of the road, the board, in its resolution 98 that terminates that nonmaintained status, may require the owner 99 to pay the costs of upgrading the road to locally adopted township 100 standards. 101

(D) A graveled <u>or unimproved</u> road may not be placed on 102
 nonmaintained status if <del>any person resides in a residence adjacent</del> 103
 to the road, the road is the exclusive means for obtaining access 104
 to the residence, and the residence is the person's primary place 105
 of residence land that adjoins that road or the road is passable 106
 year-round. 107

(E) For purposes of this section, a road is passable108year-round if a four-wheeled, two-wheel drive motor vehicle can be109driven on the road year-round.110

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sec. 5735.27. (A) There is hereby created in the state 111
treasury the gasoline excise tax fund, which shall be distributed 112
in the following manner: 113

(1) The amount credited pursuant to divisions (B)(2)(a) and 114 (C)(2)(a) of section 5735.23 of the Revised Code shall be 115 distributed among municipal corporations. The amount paid to each 116 municipal corporation shall be that proportion of the amount to be 117 so distributed that the number of motor vehicles registered within 118 the municipal corporation bears to the total number of motor 119 vehicles registered within all the municipal corporations of this 120 state during the preceding motor vehicle registration year. When a 121 new village is incorporated, the registrar of motor vehicles shall 122 determine from the applications on file in the bureau of motor 123 vehicles the number of motor vehicles located within the territory 124 comprising the village during the entire registration year in 125 which the municipal corporation was incorporated. The registrar 126 shall forthwith certify the number of motor vehicles so determined 127 to the tax commissioner for use in distributing motor vehicle fuel 128 tax funds to the village until the village is qualified to 129 participate in the distribution of the funds pursuant to this 130 division. The number of motor vehicle registrations shall be 131 determined by the official records of the bureau of motor 132 vehicles. The amount received by each municipal corporation shall 133 be used to plan, construct, reconstruct, repave, widen, maintain, 134 repair, clear, and clean public highways, roads, and streets; to 135 maintain and repair bridges and viaducts; to purchase, erect, and 136 maintain street and traffic signs and markers; to pay the costs 137 apportioned to the municipal corporation under section 4907.47 of 138 the Revised Code; to purchase, erect, and maintain traffic lights 139 and signals; to pay the principal, interest, and charges on bonds 140 and other obligations issued pursuant to Chapter 133. of the 141 Revised Code or incurred pursuant to section 5531.09 of the 142 Revised Code for the purpose of acquiring or constructing roads, 143 highways, bridges, or viaducts or acquiring or making other 144 highway improvements for which the municipal corporation may issue 145 bonds; and to supplement revenue already available for these 146 purposes. 147

(2) The amount credited pursuant to division (B) of section 148 5735.26 of the Revised Code shall be distributed among the 149 municipal corporations within the state, in the proportion which 150 the number of motor vehicles registered within each municipal 151 corporation bears to the total number of motor vehicles registered 152 within all the municipal corporations of the state during the 153 preceding calendar year, as shown by the official records of the 154 bureau of motor vehicles, and shall be expended by each municipal 155 corporation to plan, construct, reconstruct, repave, widen, 156 maintain, repair, clear, and clean public highways, roads and 157 streets; to maintain and repair bridges and viaducts; to purchase, 158 erect, and maintain street and traffic signs and markers; to 159 purchase, erect, and maintain traffic lights and signals; to pay 160 costs apportioned to the municipal corporation under section 161 4907.47 of the Revised Code; to pay the principal, interest, and 162 charges on bonds and other obligations issued pursuant to Chapter 163 133. of the Revised Code or incurred pursuant to section 5531.09 164 of the Revised Code for the purpose of acquiring or constructing 165 roads, highways, bridges, or viaducts or acquiring or making other 166 highway improvements for which the municipal corporation may issue 167 bonds; and to supplement revenue already available for these 168 purposes. 169

(3) The amount credited pursuant to divisions (B)(2)(b) and 170
(C)(2)(c) of section 5735.23 of the Revised Code shall be paid in 171
equal proportions to the county treasurer of each county within 172
the state and shall be used only for the purposes of planning, 173
maintaining, and repairing the county system of public roads and 174

highways within the county; the planning, construction, and repair 175 of walks or paths along county roads in congested areas; the 176 planning, construction, purchase, lease, and maintenance of 177 suitable buildings for the housing and repair of county road 178 machinery, housing of supplies, and housing of personnel 179 associated with the machinery and supplies; the payment of costs 180 apportioned to the county under section 4907.47 of the Revised 181 Code; the payment of principal, interest, and charges on bonds and 182 other obligations issued pursuant to Chapter 133. of the Revised 183 Code or incurred pursuant to section 5531.09 of the Revised Code 184 for the purpose of acquiring or constructing roads, highways, 185 bridges, or viaducts or acquiring or making other highway 186 improvements for which the board of county commissioners may issue 187 bonds under that chapter; and the purchase, installation, and 188 maintenance of traffic signal lights. 189

(4) The amount credited pursuant to division (C) of section 190 5735.26 of the Revised Code shall be paid in equal proportions to 191 the county treasurer of each county for the purposes of planning, 192 maintaining, constructing, widening, and reconstructing the county 193 system of public roads and highways; paying principal, interest, 194 and charges on bonds and other obligations issued pursuant to 195 Chapter 133. of the Revised Code or incurred pursuant to section 196 5531.09 of the Revised Code for the purpose of acquiring or 197 constructing roads, highways, bridges, or viaducts or acquiring or 198 making other highway improvements for which the board of county 199 commissioners may issue bonds under that chapter; and paying costs 200 apportioned to the county under section 4907.47 of the Revised 201 Code. 202

(5)(a) The amount credited pursuant to division (D) of 203
section 5735.26 and division (C)(2)(b) of section 5735.23 of the 204
Revised Code shall be divided in equal proportions among the 205
townships within the state. 206

(b) As used in division (A)(5)(b) of this section, the 207 "formula amount" for any township is the amount that would be 208 allocated to that township if fifty per cent of the amount 209 credited to townships pursuant to section 5735.291 of the Revised 210 Code were allocated among townships in the state proportionate to 211 the number of lane miles within the boundaries of the respective 212 townships, as determined annually by the department of 213 transportation, and the other fifty per cent of the amount 214 credited pursuant to section 5735.291 of the Revised Code were 215 allocated among townships in the state proportionate to the number 216 of motor vehicles registered within the respective townships, as 217 determined annually by the records of the bureau of motor 218 vehicles. The number of lane miles within the boundaries of a 219 township shall not include any lane miles of township roads that 220 have been placed on nonmaintained status by a board of township 221 trustees pursuant to section 5571.20 of the Revised Code. 222

Beginning on August 15, 2003, the tax levied by section2235735.29 of the Revised Code shall be partially allocated to224provide funding for townships. Each township shall receive the225greater of the following two calculations:226

(i) The total statewide amount credited to townships under
division (A) of section 5735.291 of the Revised Code divided by
the number of townships in the state at the time of the
calculation;

(ii) Seventy per cent of the formula amount for thattownship.

(c) The total difference between the amount of money credited 233 to townships under division (A) of section 5735.291 of the Revised 234 Code and the total amount of money required to make all the 235 payments specified in division (A)(5)(b) of this section shall be 236 deducted, in accordance with division (B) of section 5735.291 of 237 the Revised Code, from the revenues resulting from the tax levied 238

pursuant to section 5735.29 of the Revised Code prior to crediting 239 portions of such revenues to counties, municipal corporations, and 240 the highway operating fund. 241

(d) All amounts credited pursuant to divisions (A)(5)(a) and 242 (b) of this section shall be paid to the county treasurer of each 243 county for the total amount payable to the townships within each 244 of the counties. The county treasurer shall pay to each township 245 within the county its proportional share of the funds, which shall 246 be expended by each township only for the purposes of planning, 247 constructing, maintaining, widening, and reconstructing the public 248 roads and highways within the township, paying principal, 249 interest, and charges on obligations incurred pursuant to section 250 5531.09 of the Revised Code, and paying costs apportioned to the 251 township under section 4907.47 of the Revised Code. 252

No part of the funds designated for road and highway purposes 254 shall be used for any purpose except to pay in whole or part the 255 contract price of any such work done by contract, or to pay the 256 cost of labor in planning, constructing, widening, and 257 reconstructing such roads and highways, and the cost of materials 258 forming a part of the improvement; provided that the funds may be 259 used for the purchase of road machinery and equipment and for the 260 planning, construction, and maintenance of suitable buildings for 261 housing road machinery and equipment, and that all such 262 improvement of roads shall be under supervision and direction of 263 the county engineer as provided in section 5575.07 of the Revised 264 Code. No obligation against the funds shall be incurred unless 265 plans and specifications for the improvement, approved by the 266 county engineer, are on file in the office of the township fiscal 267 officer, and all contracts for material and for work done by 268 contract shall be approved by the county engineer before being 269 signed by the board of township trustees. The board of township 270

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trustees of any township may pass a resolution permitting the 271 board of county commissioners to expend the township's share of 272 the funds, or any portion of it, for the improvement of the roads 273 within the township as may be designated in the resolution. 274

All investment earnings of the fund shall be credited to the 275 fund. 276

(B) Amounts credited to the highway operating fund pursuant
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(B) (2) (c) and (C) (2) (d) of section 5735.23 and
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(1) The amount credited pursuant to divisions (B)(2)(c) and 281 (C)(2)(d) of section 5735.23 of the Revised Code shall be 282 apportioned to and expended by the department of transportation 283 for the purposes of planning, maintaining, repairing, and keeping 284 in passable condition for travel the roads and highways of the 285 state required by law to be maintained by the department; paying 286 the costs apportioned to the state under section 4907.47 of the 287 Revised Code; paying that portion of the construction cost of a 288 highway project which a county, township, or municipal corporation 289 normally would be required to pay, but which the director of 290 transportation, pursuant to division (B) of section 5531.08 of the 291 Revised Code, determines instead will be paid from moneys in the 292 highway operating fund; and paying the costs of the department of 293 public safety in administering and enforcing the state law 294 relating to the registration and operation of motor vehicles. 295

(2) The amount credited pursuant to division (A) of section
5735.26 of the Revised Code shall be used for paying the state's
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share of the cost of planning, constructing, widening,
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maintaining, and reconstructing the state highways; paying that
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portion of the construction cost of a highway project which a
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county, township, or municipal corporation normally would be
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required to pay, but which the director of transportation,

pursuant to division (B) of section 5531.08 of the Revised Code, 303 determines instead will be paid from moneys in the highway 304 operating fund; and also for supplying the state's share of the 305 cost of eliminating railway grade crossings upon such highways and 306 costs apportioned to the state under section 4907.47 of the 307 Revised Code. The director of transportation may expend portions 308 of such amount upon extensions of state highways within municipal 309 corporations or upon portions of state highways within municipal 310 corporations, as is provided by law. 311 Section 2. That existing sections 5541.05, 5571.20, and 312

5735.27 of the Revised Code are hereby repealed. 313