# As Passed by the House

127th General Assembly Regular Session 2007-2008

Sub. H. B. No. 444

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**Representative Stewart, J.** 

Cosponsors: Representatives Szollosi, Luckie, Bolon, Book, Boyd, Brady, Brown, Budish, Celeste, Chandler, DeBose, Domenick, Driehaus, Dyer,
Evans, Fende, Foley, Garrison, Gerberry, Goyal, Harwood, Heard, Koziura,
Letson, Lundy, McGregor, J., Newcomb, Okey, Patton, Sayre, Slesnick,
Stewart, D., Ujvagi, Williams, B., Williams, S., Yuko

## A BILL

То	amend sections 4740.01, 4740.02, 4740.04, and	1
	4740.07 and to enact section 4740.16 of the	2
	Revised Code to make changes to the construction	3
	industry licensing laws to discipline unlicensed	4
	contractors and eliminate unlicensed contractor	5
	activity.	6

### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 4740.01, 4740.02, 4740.04, and 7 4740.07 be amended and section 4740.16 of the Revised Code be 8 enacted to read as follows: 9

Sec. 4740.01. As used in this chapter:

(A) "License" means a license the Ohio construction industry
 licensing board issues to an individual as a heating, ventilating,
 and air conditioning contractor, refrigeration contractor,
 electrical contractor, plumbing contractor, or hydronics
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 contractor.

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satisfies both of the following: 17 (1) For compensation, directs Directs, supervises, or has 18 responsibility for the means, method, and manner of construction, 19 improvement, renovation, repair, or maintenance on a construction 20 project with respect to one or more trades and who offers, 21 identifies, advertises, or otherwise holds out or represents that 22 the individual or business entity is permitted or qualified to 23 perform, direct, supervise, or have responsibility for the means, 24 method, and manner of construction, improvement, renovation, 25 repair, or maintenance with respect to one or more trades on a 26 27 construction project; (2) Performs or employs has employees who are tradespersons 28 who perform construction, improvement, renovation, repair, or 29 maintenance on a construction project with respect to the 30 contractor's trades. 31 (C) "Licensed trade" means a trade performed by a heating, 32 ventilating, and air conditioning contractor, a refrigeration 33 contractor, an electrical contractor, a plumbing contractor, or a 34 hydronics contractor. 35 (D) "Tradesperson" means an individual employed by a 36 contractor who engages in construction, improvement, renovation, 37 repair, or maintenance of buildings or structures without assuming 38 responsibility for the means, method, or manner of that 39 construction, improvement, renovation, repair, or maintenance. 40 (E) "Construction project" means a construction project 41 involving a building or structure subject to Chapter 3781. of the 42 Revised Code and the rules adopted under that chapter, but not an 43 industrialized unit or a residential building as defined in 44

(B) "Contractor" means any individual or business entity that

section 3781.06 of the Revised Code.

Sec. 4740.02. (A) There is hereby created within the 46 department of commerce, the Ohio construction industry licensing 47 board, consisting of seventeen residents of this state. The board 48 shall have an administrative section, a plumbing and hydronics 49 section, an electrical section, and a heating, ventilating, air 50 conditioning, and refrigeration section. The director of commerce 51 shall appoint all members of the board. The director or the 52 director's designee shall serve as a member of the administrative 53 section and the director shall appoint to the section to represent 54 the public, one member who is not a member of any group certified 55 by any section of the board. Each section, other than the 56 administrative section, shall annually elect a member of its 57 section to serve a one-year term on the administrative section. 58

(B) The plumbing <u>and hydronics</u> section consists of five
members, one of whom is a plumbing inspector employed by the
department of commerce, a municipal corporation, or a health
district, two of whom are plumbing contractors who have no
affiliation with any union representing plumbers, and two of whom
are plumbing contractors who are signatories to agreements with
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unions representing plumbers.

The plumbing <u>and hydronics</u> section has primary responsibility 66 for the licensure of plumbing contractors and hydronics 67 contractors. 68

(C) The electrical section consists of five members, one of 69 whom is an electrical inspector employed by the department of 70 commerce, a municipal corporation, or a county, two of whom are 71 electrical contractors who have no affiliation with any union 72 representing electricians, and two of whom are electrical 73 contractors who are signatories to agreements with unions 74 representing electricians. 75

The electrical section has primary responsibility for the 76

licensure of electrical contractors.

(D) The heating, ventilating, air conditioning, and 78 refrigeration section consists of five members, one of whom is a 79 heating, ventilating, air conditioning, and refrigeration 80 inspector employed by either the department of commerce or a 81 municipal corporation; two of whom are heating, ventilating, and 82 air conditioning contractors or refrigeration contractors who have 83 no affiliation with any union representing heating, ventilating, 84 and air conditioning tradespersons or refrigeration tradespersons; 85 and two of whom are heating, ventilating, and air conditioning 86 contractors or refrigeration contractors who are signatories to 87 agreements with unions representing heating, ventilating, and air 88 conditioning tradespersons or refrigeration tradespersons. 89

The heating, ventilating, air conditioning, and refrigeration section has primary responsibility for the licensure of heating, ventilating, and air conditioning contractors and refrigeration contractors.

(E) Within ninety days after July 31, 1992, initial 94 appointments shall be made to the board. Of the initial 95 appointments to the board, two appointments in each section, other 96 than the administrative section, are for terms ending one year 97 after July 31, 1992, and two are for terms ending two years after 98 July 31, 1992. All other appointments to the board are for terms 99 ending three years after July 31, 1992. Thereafter, terms of 100 office are for three years, each term ending on the same day of 101 the same month of the year as did the term that it succeeds. Each 102 member shall hold office from the date of appointment until the 103 end of the term for which the member was appointed. Members may be 104 reappointed. Vacancies shall be filled in the manner provided for 105 original appointments. Any member appointed to fill a vacancy 106 occurring prior to the expiration of the term for which the 107 member's predecessor was appointed shall hold office as a member 108

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for the remainder of that term. A member shall continue in office 109 subsequent to the expiration of a term until a successor takes 110 office or until a period of sixty days has elapsed, whichever 111 occurs first. 112

(F) Before entering upon the discharge of official duties, 113
each member shall take, and file with the secretary of state, the 114
oath of office required by Section 7 of Article XV, Ohio 115
Constitution. 116

(G) Each member, except for the director or the director's 117
designee, shall receive a per diem amount fixed pursuant to 118
section 124.15 of the Revised Code when actually attending to 119
matters of the board and for the time spent in necessary travel, 120
and all actual and necessary expenses incurred in the discharge of 121
official duties. 122

(H) The director of commerce may remove any member of the
 board the director appoints for malfeasance, misfeasance, or
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 nonfeasance.

(I) Membership on the board and holding any office of the 126 board does not constitute holding a public office or employment 127 within the meaning of any section of the Revised Code, or an 128 interest, either direct or indirect, in a contract or expenditure 129 of money by the state or any municipal corporation, township, 130 special district, school district, county, or other political 131 subdivision. No member or officer of the board is disqualified 132 from holding any public office or employment nor shall the officer 133 or member forfeit any public office or employment by reason of 134 holding a position as an officer or member of the board. 135

(J) The board, and each section of the board, shall meet only
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after adequate advance notice of the meeting has been given to
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each member of the board or section, as appropriate.
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Sec. 4740.04. The administrative section of the Ohio	139
construction industry licensing board is responsible for the	140
administration of this chapter and shall do all of the following:	141
(A) Schedule the contractor examinations each of the other	142
sections of the board directs. Each type of examination shall be	143
held at least four times per year.	144
(B) Select and contract with one or more persons to do all of	145
the following relative to the examinations:	146
(1) Prepare, administer, score, and maintain the	147
confidentiality of the examinations;	148
(2) Be responsible for all the expenses required to fulfill	149
division (B)(1) of this section;	150
(3) Charge an applicant a fee in an amount the administrative	151
section of the board authorizes for administering the examination;	152
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(4) Design the examination for each type of contractor to	154
determine an applicant's competence to perform that type of	155
contracting.	156
(C) Issue and renew licenses as follows:	157
(1) Issue a license to any individual who the appropriate	158
section of the board determines is qualified pursuant to section	159
4740.06 of the Revised Code to hold a license and has attained,	160
within the twelve months preceding the individual's application	161
for licensure, a score on the examination that the appropriate	162
section authorizes for the licensed trade.	163
(a) Each license shall include a license number and an	164
expiration date.	
(b) Each license issued to an individual who holds more than	166
one valid license shall contain the same license number and	167

(2) Renew licenses for individuals who meet the renewalrequirements of section 4740.06 of the Revised Code.170

(D) Make an annual written report to the director of commerce
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 on proceedings had by or before the board for the previous year
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 and make an annual statement of all money received and expended by
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 the board during the year;

(E) Keep a record containing the name, address, the date on 175
which the board issues or renews a license to, and the license 176
number of, every heating, ventilating, and air conditioning 177
contractor, refrigeration contractor, electrical contractor, 178
plumbing contractor, and hydronics contractor issued a license 179
pursuant to this chapter; 180

(F) Regulate a contractor's use and display of a license
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issued pursuant to this chapter and of any information contained
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in that license;

(G) Adopt rules in accordance with Chapter 119. of the 184
Revised Code as necessary to properly discharge the administrative 185
section's duties under this chapter. The rules shall include, but 186
not be limited to, the following: 187

(1) Application procedures for examinations; 188

(2) Specifications for continuing education requirements for189license renewal that address all of the following:190

(a) A requirement that an individual who holds any number of 191
valid and unexpired licenses accrue a total of ten hours of 192
continuing education courses per year; 193

(b) Fees the board charges to persons who provide continuing
education courses, in an amount of twenty-five dollars annually
for each person approved to provide courses, not more than ten
dollars plus one dollar per credit hour for each course offered,
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and one dollar per credit hour of instruction per attendee; 198 (c) A provision limiting approval of continuing education 199 courses to one year. 200 (3) Requirements for criminal records checks of applicants 201 under section 4776.03 of the Revised Code. 202 (H) Adopt any continuing education curriculum as the other 203 sections of the board establish or approve pursuant to division 204 (C) of section 4740.05 of the Revised Code; 205 (I) Keep a record of its proceedings and do all things 206 necessary to carry out this chapter. 207 Sec. 4740.07. (A) Except as otherwise provided in this 208 section, the administrative section of the Ohio construction 209 industry licensing board shall issue and renew all licenses under 210

industry licensing board shall issue and renew all licenses under210this chapter in the name of the individual who meets the211requirements of section 4740.06 of the Revised Code.212

213 (B) Any An individual may shall request, at the time of applying for a license <del>or at any time thereafter</del>, that the 214 individual's license be assigned to a <u>one</u> business entity with 215 whom the individual is associated as a full-time officer, 216 proprietor, partner, or employee. If the individual is issued or 217 holds a license and meets the requirements of this section for the 218 assignment of the license to a business entity, the administrative 219 section shall assign the license to and issue a license in the 220 name of the business entity. The license assigned and issued to a 221 business entity under this division shall state the name and 222 position of the individual who assigned the license to the 223 business entity. 224

(C) During the period a business entity holds a license
issued under division (B) of this section, the administrative
section shall not issue another license to the individual who
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assigned the license to the business entity for the same type of 228 contracting for which the business entity utilizes the assigned 229 license. 230

(D)(1) If an individual who assigned a license to a business 231 entity ceases to be associated, for any reason, with the business 232 entity for any reason, including the death of the individual to 233 whom the individual's license had been assigned, the individual or 234 business entity immediately shall notify the appropriate section 235 of the board of the date on which the individual ceased to be 236 associated with the business entity. A license assigned to a 237 business entity is invalid ninety calendar days after the date on 238 which the individual who assigned the license ceases to be 239 associated with the business entity or at an earlier time to which 240 the business entity and the individual agree. 241

(2) If a license assigned to a business entity becomes
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 invalid pursuant to division (D)(1) of this section, an individual
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 shall do one of the following:
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(a) At least ninety days before the date the license assigned 245 to the business entity becomes invalid, or, if the business entity 246 and the individual agree to an invalidation date that is prior to 247 the expiration of that ninety-day period as permitted under 248 division (D)(1) of this section, on that invalidation date, 249 request the appropriate section of the board to reassign the 250 individual's license to a business entity with whom the individual 251 is associated as described in division (B) of this section; 252

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(b) If the individual is not associated with a business254entity as described in division (B) of this section on the date255the license assigned to the business entity becomes invalid,256request that the appropriate section of the board place the257individual's license in escrow until the date the individual258requests the appropriate section of the board to assign the259

# <u>license to another business entity with whom the individual is</u> 260 associated as described in division (B) of this section. 261

(3) If a license assigned to a business entity becomes
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invalid pursuant to division (D)(1) of this section and another
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individual has assigned a license to the business entity for the
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same type of contracting for which the invalidated license had
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been assigned, the business entity may continue to operate under
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the other assigned license.

(E) Any work a business entity conducts under a license 268 assigned under this section is deemed to be conducted under the 269 personal supervision of the individual named in the license and 270 any violation of any term of the license is deemed to have been 271 committed by the individual named in the license. 272

For the period of time during which more than one license for 273 the same type of contracting is assigned to a business entity, any 274 work the business entity conducts under any of those licenses is 275 deemed to be conducted under the personal supervision of the 276 individuals named in those licenses and any violation of any term 277 of any license is deemed to have been committed by the individuals 278 named in all of the licenses. 279

(F) No individual who assigns a license to a business entity
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shall assign a license for the same type of contracting to another
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business entity until the original license assigned is invalid
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pursuant to division (D)(1) of this section.

(G) Any individual who assigns a license to a business entity
under this section shall be actively engaged in business as the
type of contractor for which the license is issued and be readily
available for consultation with the business entity to which the
license is assigned.

(H) No license assigned under this section shall be assigned289to more than one business entity at a time.290

Sec. 4740.16. (A) The appropriate section of the Ohio	291	
construction industry licensing board may investigate any person	292	
who allegedly has violated section 4740.13 of the Revised Code.		
If, after an investigation pursuant to section 4740.05 of the		
Revised Code, the appropriate section determines that reasonable		
evidence exists that a person has violated section 4740.13 of the		
Revised Code, within seven days after that determination, the		
appropriate section shall send a written notice to that person in	298	
the same manner as prescribed in section 119.07 of the Revised	299	
Code for licensees, except that the notice shall specify that a	300	
hearing will be held and specify the date, time, and place of the	301	
hearing.		
(B) The appropriate section shall hold a hearing regarding	303	
the alleged violation in the same manner prescribed for an	304	
adjudication hearing under section 119.09 of the Revised Code. If	305	
the appropriate section, after the hearing, determines a violation	306	
has occurred, the appropriate section may impose a fine on the	307	
person, not exceeding one thousand dollars per violation per day.	308	
The appropriate section's determination is an order that the	309	
person may appeal in accordance with section 119.12 of the Revised		
Code.	311	
(C) If the person who allegedly committed a violation of	312	
section 4740.13 of the Revised Code fails to appear for a hearing,	313	
the appropriate section may request the court of common pleas of	314	
the county where the alleged violation occurred to compel the	315	
person to appear before the appropriate section for a hearing.	316	
(D) If the appropriate section assesses a person a civil	317	
penalty for a violation of section 4740.13 of the Revised Code and		
the person fails to pay that civil penalty within the time period		
prescribed by the appropriate section, the appropriate section		
shall forward to the attorney general the name of the person and		

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the amount of the civil penalty for the purpose of collecting that	322
civil penalty. In addition to the civil penalty assessed pursuant	323
to this section, the person also shall pay any fee assessed by the	324
attorney general for collection of the civil penalty.	325
<b>Section 2.</b> That existing sections 4740.01, 4740.02, 4740.04,	326

and 4740.07 of the Revised Code are hereby repealed.