As Reported by the Senate Judiciary--Civil Justice Committee

127th General Assembly Regular Session 2007-2008

Am. H. B. No. 522

Representative Oelslager

Cosponsors: Representatives McGregor, J., Combs, Coley, Domenick, Dyer, Evans, Huffman, Hughes, Letson, Mecklenborg Senators Kearney, Turner, Goodman, Fedor

A BILL

| То | amend sections 1715.51, 1715.52, 1715.55, 1715.56, | 1 |
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| | 1715.57, 1715.58, 1715.59, 3345.05, and 5813.06; | 2 |
| | to amend, for the purpose of adopting new section | 3 |
| | numbers as indicated in parentheses, sections | 4 |
| | 1715.52 (1715.53), 1715.55 (1715.54), 1715.56 | 5 |
| | (1715.52), and 1715.57 (1715.55); to enact new | 6 |
| | sections 1715.56 and 1715.57; and to repeal | 7 |
| | sections 1715.53 and 1715.54 of the Revised Code | 8 |
| | for the purpose of adopting the Uniform Prudent | 9 |
| | Management of Institutional Funds Act by revising | 10 |
| | the Ohio Uniform Management of Institutional Funds | 11 |
| | Act. | 12 |

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

| Section 1. That sections 1715.51, 1715.52, 1715.55, 1715.56, | 13 |
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| 1715.57, 1715.58, 1715.59, 3345.05, and 5813.06 be amended; | 14 |
| sections 1715.52 (1715.53), 1715.55 (1715.54), 1715.56 (1715.52), | 15 |
| and 1715.57 (1715.55) be amended for the purpose of adopting new | 16 |
| section numbers as indicated in parentheses; and new sections | 17 |
| 1715.56 and 1715.57 of the Revised Code be enacted to read as | 18 |

follows: 19

Sec. 1715.51. As used in sections 1715.51 to 1715.59 of the 20 Revised Code: 21 (A) "Charitable purpose" means any purpose the achievement of 22 which is beneficial to the community, including the relief of 23 poverty, the advancement of education or religion, the promotion 24 of health, and the promotion of a governmental purpose. 25 (B) "Institution" means an incorporated or unincorporated 26 organization that is any of the following: 27 (1) A person, other than an individual, organized and 28 operated exclusively for educational, religious, charitable, or 29 other eleemosynary purposes or a: 30 (2) A governmental organization to the extent that it holds 31 funds exclusively for any of those purposes a charitable purpose; 32 (3) A trust that had both charitable and noncharitable 33 interests and the noncharitable interests have terminated. 34 (B)(C) "Institutional fund" means a fund that is held by an 35 institution exclusively for its exclusive use, benefit, or 36 charitable purposes. "Institutional fund" does not include either 37 any of the following: 38 (1) <u>Program related assets;</u> 39 (2) A fund held for an institution by a trustee that is not 40 an institution; 41 (2)(3) A fund in which a beneficiary that is not an 42 institution has an interest other than a right an interest that 43 may arise upon a violation of or the failure of the purposes of 44 the fund. 45 (C)(D) "Endowment fund" means an institutional fund- or a any 46

| part of an institutional fund, <u>thereof</u> that <u>, under the terms of a</u> | 47 | |
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| gift instrument, is not wholly expendable by the institution on a | 48 | |
| current basis under the terms of the applicable gift instrument. | | |
| "Endowment fund" does not include assets that an institution | 50 | |
| designates as an endowment fund for its own use. | 51 | |
| (D) "Governing board" means the body responsible for the | 52 | |
| management of an institution or an institutional fund. | 53 | |
| (E) (1) "Historic dollar value" means the aggregate fair value | 54 | |
| in dollars of the following: | 55 | |
| (a) An endowment fund at the time it became an endowment | 56 | |
| fund; | 57 | |
| (b) Each subsequent donation to an endowment fund at the time | 58 | |
| it is made; | 59 | |
| (c) Each accumulation made pursuant to a direction in the | 60 | |
| applicable gift instrument at the time the accumulation is added | | |
| to an endowment fund. | 62 | |
| (2) A determination of historic dollar value made in good | 63 | |
| faith by an institution is conclusive. | 64 | |
| (F) "Gift instrument" means a will, deed, grant, conveyance, | 65 | |
| agreement, memorandum, writing, or other governing document record | 66 | |
| <u>or records</u> , including the terms of any <u>an</u> institutional | 67 | |
| solicitations from which an institutional fund resulted | 68 | |
| solicitation, under which property is granted to, transferred to, | 69 | |
| or held by an institution as an institutional fund. | 70 | |
| (F) "Person" means an individual, corporation, business | 71 | |
| trust, estate, trust, partnership, limited liability company, | 72 | |
| association, joint venture, public corporation, governmental | 73 | |
| organization, or any other legal or commercial entity. | 74 | |
| (G) "Program related asset" means an asset held by an | 75 | |
| institution primarily to accomplish a charitable purpose of the | 76 | |

| institution and not primarily for investment. | 77 | |
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| (H) "Record" means information that is inscribed on a | 78 | |
| tangible medium or that is stored in an electronic or other medium | | |
| and is retrievable in perceivable form. | 80 | |
| | | |
| Sec. 1715.56 1715.52. In the administration of the powers to | 81 | |
| appropriate appreciation, to make and retain investments, and to | 82 | |
| delegate investment management of (A) Subject to the intent of a | 83 | |
| donor expressed in a gift instrument, an institution, in managing | 84 | |
| and investing an institutional fund, shall consider the charitable | 85 | |
| purposes of the institution and the purposes of the institutional | 86 | |
| <u>fund.</u> | 87 | |
| (B) In addition to complying with any other duty of loyalty | 88 | |
| imposed by law, each person responsible for managing and investing | 89 | |
| an institutional funds, members of a governing board of an | 90 | |
| institution fund shall exercise ordinary business manage and | 91 | |
| invest the fund in good faith and with the care and prudence an | 92 | |
| ordinarily prudent person in a like position would exercise under | 93 | |
| the facts and similar circumstances prevailing at the time of the | 94 | |
| action or decision. In so doing, they shall consider the long and | 95 | |
| short term needs of the institution in carrying out its | 96 | |
| educational, religious, charitable, or other eleemosynary | 97 | |
| purposes, its present and anticipated financial requirements, the | 98 | |
| expected total return on its investments, price level trends, and | 99 | |
| general | 100 | |
| (C) In managing and investing an institutional fund, an | 101 | |
| institution may incur only costs that are appropriate and | 102 | |
| reasonable in relation to the assets, the purposes of the | 103 | |
| institution, and the skills available to the institution, and | 104 | |
| shall make a reasonable effort to verify facts relevant to the | 105 | |
| management and investment of the fund. | 106 | |

(D) An institution may pool two or more institutional funds 107

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| for purposes of management and investment. | 108 | |
| (E) Except as otherwise provided by a gift instrument, all of | 109 | |
| the following apply: | 110 | |
| (1) In managing and investing an institutional fund, the | 111 | |
| following factors, if relevant, shall be considered: | 112 | |
| <u>(a) General</u> economic conditions <u>;</u> | 113 | |
| (b) The possible effect of inflation or deflation; | 114 | |
| (c) The expected tax consequences, if any, of investment | 115 | |
| decisions or strategies; | 116 | |
| (d) The role that each investment or course of action plays | 117 | |
| within the overall investment portfolio of the fund; | 118 | |
| (e) The expected total return from income and the | 119 | |
| appreciation of investments; | 120 | |
| (f) Other resources of the institution; | 121 | |
| (g) The need of the institution and of the fund to make | 122 | |
| distributions and preserve capital; | 123 | |
| (h) An asset's special relationship or special value, if any, | 124 | |
| to the charitable purposes of the institution. | 125 | |
| (2) Management and investment decisions about an individual | 126 | |
| asset shall be made not in isolation but rather in the context of | 127 | |
| the institutional fund's portfolio of investments as a whole and | 128 | |
| as a part of an overall investment strategy having risk and return | 129 | |
| objectives reasonably suited to the fund and to the institution. | 130 | |
| (3) Except as otherwise provided by law, an institution may | 131 | |
| invest in any kind of property or type of investment consistent | 132 | |
| with this section. | 133 | |
| (4) An institution shall diversify the investments of an | 134 | |
| institutional fund unless the institution reasonably determines | 135 | |
| that, because of special circumstances, the purposes of the fund | 136 | |

are better served without diversification.

| (5) Within a reasonable time after receiving property, an | 138 |
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| institution shall make and carry out decisions concerning the | 139 |
| retention or disposition of the property or the rebalancing of a | 140 |
| portfolio, in order to bring the institutional fund into | 141 |
| compliance with the purposes, terms, and distribution requirements | 142 |
| of the institution and as necessary to meet other circumstances of | 143 |
| the institution and the requirements of sections 1715.51 to | 144 |
| 1715.59 of the Revised Code. | 145 |
| | |

(6) A person that has special skills or expertise, or is146selected in reliance upon the person's representation of the147person's special skills or expertise, has a duty to use those148skills or that expertise in managing and investing institutional149funds.150

sec. 1715.52 1715.53. The governing board of (A) Subject to 151 the intent of a donor expressed in the gift instrument and to 152 division (D) of this section, an institution may appropriate for 153 expenditure or accumulate so much of an endowment fund as the 154 institution determines is prudent for the uses and, benefits, 155 purposes, and duration for which an endowment fund is established 156 so much of the net appreciation, realized and unrealized, in the 157 fair value of. Unless stated otherwise in the gift instrument, the 158 assets of the in an endowment fund over the historic dollar value 159 of the fund as is are donor-restricted assets until appropriated 160 for expenditure by the institution. In making a determination to 161 appropriate or accumulate, the institution shall act in good 162 faith, with the care that an ordinarily prudent under the standard 163 established by section 1715.56 of the Revised Code. This section 164 does not limit the authority of a governing board to expend funds 165 as permitted under other law, the terms of the applicable gift 166 instrument, or the charter of the institution person in a like 167

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| position would exercise under similar circumstances, and shall | 168 | |
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| consider, if relevant, the following factors: | | |
| (1) The duration and preservation of the endowment fund; | 170 | |
| (2) The purposes of the institution and the endowment fund; | 171 | |
| (3) General economic conditions; | 172 | |
| (4) The possible effect of inflation or deflation; | 173 | |
| (5) The expected total return from income and the | 174 | |
| appreciation of investments; | 175 | |
| (6) Other resources of the institution; | 176 | |
| (7) The investment policy of the institution. | 177 | |
| (B) To limit the authority to appropriate for expenditure or | 178 | |
| accumulate under division (A) of this section, a gift instrument | 179 | |
| shall specifically state the limitation. | | |
| <u>(C) Terms in a gift instrument designating a gift as an</u> | 181 | |
| endowment, or a direction or authorization in the gift instrument | 182 | |
| to use only "income," "interest," "dividends," or "rents, issues, | 183 | |
| or profits" or "to preserve the principal intact," or words of | 184 | |
| similar import, create an endowment fund of permanent duration, | 185 | |
| unless other language in the gift instrument limits the duration | | |
| or purpose of the fund, and do not otherwise limit the authority | | |
| under division (A) of this section to appropriate for expenditure | | |
| or accumulate. | 189 | |
| (D)(1) The appropriation for expenditure in any year of an | 190 | |
| amount not greater than five per cent of the fair market value of | | |
| an endowment fund, whether or not the total expenditure from it | | |
| exceeds five per cent, calculated on the basis of market values | | |
| that are determined at least quarterly and averaged over a period | 194 | |
| of not less than three years immediately preceding the year in | | |
| which the appropriation for expenditure was made, creates an | 196 | |
| irrebuttable presumption of prudence. With respect to an endowment | | |

| fund in existence for fewer than three years, the fair market | 198 | |
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| value of the endowment fund shall be calculated for the period the | | |
| endowment fund has been in existence. | 200 | |
| (2) Nothing in division (D)(1) of this section shall be | 201 | |
| construed to restrict an appropriation for expenditure permitted | 202 | |
| by the gift instrument or to create a presumption of imprudence or | 203 | |
| prudence for that part, if any, of an appropriation for | | |
| expenditure that exceeds five per cent of the fair market value of | | |
| the endowment fund. | | |
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| Sec. 1715.55 1715.54. Except as otherwise provided by the | 207 | |
| applicable (A)(1) Subject to any specific limitation set forth in | 208 | |
| <u>a</u> gift instrument or by applicable <u>in any other provision of</u> law | 209 | |
| relating to governmental institutions or funds, the governing | | |
| board of an institution may do all of the following: | | |
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(A) Delegate delegate to an external agent the management and212investment of an institutional fund to the extent that an213institution could prudently delegate under the circumstances. An214institution shall act in good faith, with the care that an215ordinarily prudent person in a like position would exercise under216similar circumstances, in doing all of the following:217

(a) Selecting an agent;218(b) Establishing the scope and terms of the delegation,219consistent with the purposes of the institution and the220institutional fund;221

(c) Periodically reviewing the agent's actions to monitor the222agent's performance and compliance with the scope and terms of the223delegation.224

(2) An agent, in performing a delegated function, shall owe a225duty to the institution to exercise reasonable care to comply with226the scope and terms of the delegation. By accepting delegation of227

| a management or investment function from an institution that is | 228 |
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| subject to the laws of this state, an agent submits to the | 229 |
| jurisdiction of the courts of this state in all proceedings | 230 |
| arising from or related to the delegation or the performance of | 231 |
| the delegated function. | 232 |
| (3) An institution that complies with division (A)(1) of this | 233 |
| section is not liable for the decisions or actions of an agent to | 234 |
| which the function was delegated. | 235 |
| (B) An institution may delegate management and investment | 236 |
| <u>functions to its</u> committees, officers, or employees of the | 237 |
| institution or of an institutional fund, or agents, including | 238 |
| investment counsel, the authority to act in place of the board in | 239 |
| investment and reinvestment of institutional funds; | 240 |
| (B) Contract with independent investment advisors, investment | 241 |
| counsel or managers, banks, or trust companies, to act in the | 242 |
| manner described in division (A) of this section; | 243 |
| (C) Authorize the payment of compensation for investment | 244 |
| advisory or management services as otherwise provided by law. | 245 |
| Sec. 1715.57 1715.55. (A) With the written consent of the If | 246 |
| a donor consents in a record, the governing board of an | 247 |
| institution may release or modify, in whole or in part, a | 248 |
| restriction imposed by the applicable contained in a gift | 249 |
| instrument on the use or <u>management,</u> investment <u>, or purpose</u> of an | 250 |
| institutional fund. <u>A release or modification shall not, however,</u> | 251 |
| permit a fund to be used for a purpose other than a charitable | 252 |
| purpose of the institution. | 253 |
| (B) If written consent of a donor as described in division | 254 |
| (A) of this section cannot be obtained by reason of the donor's | 255 |
| death, disability, unavailability, or impossibility of | 256 |
| identification, the governing board of an institution may apply in | 257 |

| the name of the institution to the <u>The</u> appropriate court for | 258 |
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| release of, upon application of an institution, may modify a | 259 |
| restriction imposed by the applicable <u>contained in a</u> gift | 260 |
| instrument on <u>regarding</u> the use <u>management</u> or investment of an | 261 |
| institutional fund if the restriction has become impracticable or | 262 |
| wasteful, if it impairs the management or investment of the fund, | 263 |
| or if, because of circumstances not anticipated by the donor, a | 264 |
| modification of a restriction will further the purposes of the | 265 |
| fund. The attorney general is a necessary party to and shall be | 266 |
| served with process in all proceedings pertaining to an | 267 |
| application of that nature, and a judgment rendered in proceedings | 268 |
| pertaining to an application of that nature without the service of | 269 |
| process upon the attorney general is void. To the extent | 270 |
| practicable, any modification shall be made in accordance with the | 271 |
| donor's probable intention. | 272 |
| If the court finds in proceedings pertaining to an | 273 |
| application of that nature that the restriction involved is | 274 |
| obsolete, inappropriate, inpracticable, or impossible, it may | 275 |
| order the release of the restriction in whole or in part. | 276 |
| (C) A release of a restriction by a court order under | 277 |
| division (B) of this section may not change an endowment fund to a | 278 |
| fund that is not an endowment fund. A release of a restriction | 279 |
| under division (A) or (B) of this section may not allow a fund to | 280 |
| be used for purposes other than the educational, religious, | 281 |
| charitable, or other eleemosynary purposes of the institution | 282 |
| involved The court, upon application of an institution, may modify | 283 |
| the charitable purpose of an institutional fund or a restriction | 284 |
| contained in a gift instrument on the use of the fund if the | 285 |
| particular charitable purpose or restriction becomes unlawful, | 286 |
| impracticable, impossible to achieve, or wasteful. The attorney | 287 |
| general is a necessary party to and shall be served with process | 288 |
| in all proceedings pertaining to an application of that nature. | 289 |

| prescribed by the attorney general, release or modify the | 299 |
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| restriction, in whole or in part, if all of the following | 300 |
| conditions are met: | 301 |

| <u>(1)</u> The | <u>institutional</u> | <u>fund subject</u> | o the restriction ha | <u>sa</u> 302 |
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| <u>total value</u> | <u>of less than t</u> | wo hundred fif | thousand dollars; | 303 |

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(2) More than ten years have elapsed since the fund was 304
established; 305
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(3) The institution uses the property in a manner consistent 306
with the charitable purposes expressed in the gift instrument. 307
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(E) The attorney general may extend for a period of up to an 308 additional sixty days the effective date of a release or 309 modification of a restriction that is proposed under division (D) 310 of this section and shall provide notice of that extension to the 311 institution that proposed the release or modification. The notice 312 shall set forth the reasons necessitating the extension. The 313 attorney general shall notify the institution prior to the 314 effective date of the proposed release or modification of any 315 objection to the proposed release or modification of the 316 restriction. 317

Sec. 1715.56. Compliance with sections 1715.51 to 1715.59 of318the Revised Code shall be determined in light of the facts and319

| <u>circumstances</u> | exist | <u>ing at</u> | <u>the</u> | <u>time</u> a | <u>a dec</u> | cision | <u>is</u> | made | or | action | is | 320 |
|----------------------|---------------|----------------|-------------|----------------|--------------|--------------|-----------|-------|-----|--------|-----------|-----|
| taken, and not | <u>t by h</u> | indsig | <u>nht.</u> | | | | | | | | | 321 |
| <u>Sec. 171</u> | 5.57. | (A) <u>S</u> e | ection | <u>s 171</u> ! | 5.51 | <u>to 17</u> | 15.5 | 59 of | the | Revis | <u>ed</u> | 322 |

Code shall be construed as modifying, limiting, and superseding323the "Electronic Signatures in Global and National Commerce Act,"324114 Stat. 464, 15 U.S.C. 7001 et seq., with the exception of325section 101 of that act, 15 U.S.C. 7001(a).326

| (B) Sections 1715.51 to 1715.59 of the Revised Code shall not | 327 |
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| be construed as authorizing electronic delivery of any of the | 328 |
| orders, notices, or documents described in section 103 of that | 329 |
| <u>act, 15 U.S.C. 7003(b).</u> | 330 |

Sec. 1715.58. In so far as is possible on and after the 331 effective date of this amendment June 1, 2009, sections 1715.51 to 332 1715.59 of the Revised Code shall be applied and construed to 333 effectuate the general purpose to make uniform the law with 334 respect to the subject of those sections among the states that 335 enact the uniform prudent management of institutional funds act. 336

Sec. 1715.59.Sections 1715.51 to 1715.59 of the Revised Code337may be cited as the uniform prudent management of institutional338funds act.339

Sec. 3345.05. (A) All registration fees, nonresident tuition 340 fees, academic fees for the support of off-campus instruction, 341 laboratory and course fees when so assessed and collected, student 342 health fees for the support of a student health service, all other 343 fees, deposits, charges, receipts, and income from all or part of 344 the students, all subsidy or other payments from state 345 appropriations, and all other fees, deposits, charges, receipts, 346 income, and revenue received by each state institution of higher 347

education, the Ohio state university hospitals and their ancillary 348 facilities, the Ohio agricultural research and development center, 349 and the Ohio state university cooperative extension service shall 350 be held and administered by the respective boards of trustees of 351 the state institution of higher education; provided, that such 352 fees, deposits, charges, receipts, income and revenue, to the 353 extent required by resolutions, trust agreements, indentures, 354 leases, and agreements adopted, made, or entered into under 355 Chapter 154. or section 3345.07, 3345.11, or 3345.12 of the 356 Revised Code, shall be held, administered, transferred, and 357 applied in accordance therewith. 358

(B) The Ohio board of regents shall require annual reporting
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by the Ohio agricultural research and development center and by
ach university and college receiving state aid in such form and
detail as determined by the board in consultation with such
center, universities and colleges, and the director of budget and
acd

(C) Notwithstanding any provision of the Revised Code to the 365 contrary, the title to investments made by the board of trustees 366 of a state institution of higher education with funds derived from 367 any of the sources described in division (A) of this section shall 368 not be vested in the state or the political subdivision but shall 369 be held in trust by the board. Such investments shall be made 370 pursuant to an investment policy adopted by the board in public 371 session that requires all fiduciaries to discharge their duties 372 with the care, skill, prudence, and diligence under the 373 circumstances then prevailing that a prudent person acting in like 374 capacity and familiar with such matters would use in the conduct 375 of an enterprise of a like character and with like aims. The 376 policy also shall require at least the following: 377

(1) A stipulation that investment of at least twenty-five per 378cent of the average amount of the investment portfolio over the 379

course of the previous fiscal year be invested in securities of

the United States government or of its agencies or 381 instrumentalities, the treasurer of state's pooled investment 382 program, obligations of this state or any political subdivision of 383 this state, certificates of deposit of any national bank located 384 in this state, written repurchase agreements with any eligible 385 Ohio financial institution that is a member of the federal reserve 386 system or federal home loan bank, money market funds, or bankers 387 acceptances maturing in two hundred seventy days or less which are 388 eligible for purchase by the federal reserve system, as a reserve; 389 390 (2) Eligible funds above those that meet the conditions of 391 division (C)(1) of this section may be pooled with other 392 institutional funds and invested in accordance with section 393 1715.54 1715.52 of the Revised Code. 394 (3) The establishment of an investment committee. 395 (D) The investment committee established under division 396 (C)(3) of this section shall meet at least quarterly. The 397 committee shall review and recommend revisions to the board's 398 investment policy and shall advise the board on its investments 399 made under division (C) of this section in an effort to assist it 400 in meeting its obligations as a fiduciary as described in division 401 (C) of this section. The committee shall be authorized to retain 402 the services of an investment advisor who meets both of the 403 following qualifications: 404 (1) The advisor is either: 405 (a) Licensed by the division of securities under section 406 1707.141 of the Revised Code; 407 (b) Registered with the securities and exchange commission. 408 (2) The advisor either: 409

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(a) Has experience in the management of investments of public 410 funds, especially in the investment of state-government investment 411 portfolios; 412 (b) Is an eligible institution referenced in section 135.03 413 of the Revised Code. 414 (E) As used in this section, "state institution of higher 415 education" means a state institution of higher education as 416 defined in section 3345.011 of the Revised Code. 417 Sec. 5813.06. (A) Nothing in sections 5813.01 to 5813.05 of 418 the Revised Code affects the construction or interpretation of 419 sections 1715.51 to 1715.59 of the Revised Code relating to the 420 uniform <u>prudent</u> management of institutional funds act. 421 Specifically, neither the percentage set forth in division (B) of 422 section 1340.32 5813.02 of the Revised Code nor the amount 423

actually requested by a governing board pursuant to <u>that</u> section 424 5813.02 of the Revised Code shall be construed or interpreted to 425 limit or expand what is a prudent amount that can be expended by a 426 governing board of an institution under sections 1715.51 to 427 1715.59 of the Revised Code. 428

(B) If an institutional trust fund is also an institutional
fund as defined in division (B)(C) of section 1715.51 of the
Revised Code with the result that sections 1715.51 to 1715.59 of
the Revised Code also are applicable to the institutional trust
fund, then sections 1715.51 to 1715.59 of the Revised Code apply
to the institutional trust fund, and sections 5813.01 to 5813.07
di the Revised Code do not apply to the institutional trust fund.

 Section 2. That existing sections 1715.51, 1715.52, 1715.55,
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 1715.56, 1715.57, 1715.58, 1715.59, 3345.05, and 5813.06 and
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 sections 1715.53 and 1715.54 of the Revised Code are hereby
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 repealed.
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| | Section 3. Sections 1 and 2 of this act shall take effect | 440 |
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| June | 1, 2009, and apply only to the following: | 441 |
| | (A) Institutional funds established after that date. | 442 |
| | (B) Institutional funds existing on that date, but only with | 443 |
| respe | ect to decisions made or actions taken on or after that date. | 444 |