As Reported by the Senate Ways and Means and Economic Development Committee

127th General Assembly Regular Session 2007-2008

Sub. S. B. No. 160

Senator Amstutz

Cosponsors: Senators Schuring, Spada, Sawyer, Miller, D.

A BILL

То	amend sections 5739.033, 5739.035, 5739.123,	1
	5741.03, and 5741.05 and to enact section 5740.10	2
	of the Revised Code to authorize retail vendors	3
	with annual delivery sales in Ohio of less than	4
	\$500,000 to continue to use origin-based situsing	5
	rules for determining the appropriate sales tax	6
	jurisdiction in which a sale is taxable, to	7
	authorize all retail vendors currently using	8
	origin-based situsing to continue to do so if the	9
	Tax Commissioner determines that the Streamlined	10
	Sales and Use Tax Agreement does not allow	11
	origin-based situsing by vendors with delivery	12
	sales of less than \$500,000, to authorize	13
	out-of-state sellers with annual delivery sales in	14
	Ohio of less than \$500,000 to collect Ohio use	15
	taxes at a single uniform rate if the Commissioner	16
	makes that determination, and to provide for the	17
	distribution of use tax collected at a single	18
	uniform rate to counties and transit authorities	19

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

 Section 1. That sections 5739.033, 5739.035, 5739.123,
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 5741.03, and 5741.05 be amended and section 5740.10 of the Revised
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 Code be enacted to read as follows:
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Sec. 5739.033. (A) Except as provided in division (B) of this 23 section, divisions (C) to (I) of this section apply to sales made 24 on and after May 1, 2006. Sales made before May 1, 2006, are 25 subject to section 5739.035 of the Revised Code. On and after 26 January 1, 2005, any January 1, 2008. Any vendor may previously 27 required to comply with divsions (C) to (I) of this section and 28 any vendor that irrevocably elect elects to comply with divisions 29 (C) to (I) of this section for all of the vendor's sales and 30 places of business in this state shall continue to source its 31 sales under those divisions. 32

The amount of tax due pursuant to sections 5739.02, 5739.021, 33 5739.023, and 5739.026 of the Revised Code is the sum of the taxes 34 imposed pursuant to those sections at the sourcing location of the 35 sale as determined under this section or, if applicable, under 36 division (C) of section 5739.031 or section 5739.034 of the 37 Revised Code, or at the situs of the sale as determined under 38 section 5739.035 of the Revised Code. This section applies only to 39 a vendor's or seller's obligation to collect and remit sales taxes 40 under section 5739.02, 5739.021, 5739.023, or 5739.026 of the 41 Revised Code or use taxes under section 5741.02, 5741.021, 42 5741.022, or 5741.023 of the Revised Code. Division (A) of this 43 section does not apply in determining the jurisdiction for which 44 sellers are required to collect the use tax under section 5741.05 45 of the Revised Code. This section does not affect the obligation 46 of a consumer to remit use taxes on the storage, use, or other 47 consumption of tangible personal property or on the benefit 48 realized of any service provided, to the jurisdiction of that 49 storage, use, or consumption, or benefit realized. 50

Sub. S. B. No. 160 As Reported by the Senate Ways and Means and Economic Development Committee	
tax agreement for all delivery sales. If the commissioner	82
determines that such services are being so provided, the	83
commissioner shall enter the determination in the commissioner's	84
journal and shall provide notice of the determination on the	85
department of taxation's official internet web site. If the	86
commissioner makes such an entry in the journal, then a vendor	87
with total delivery sales in calendar year 2006 that are less than	88
five million dollars may continue to situs its sales under section	89
5739.035 of the Revised Code from May 1, 2007, through December	90
31, 2007.	91
(3) Beginning January 1, 2008, all vendors shall source their	92
sales under divisions (C) to (I) of this section.	93
(4) Once a vendor has total delivery sales that exceed the	94
dollar amount in division (B)(2)(a) or (b) of this section in this	95
state of five hundred thousand dollars or more for a prior	96
calendar year, the vendor shall source its sales under divisions	97
(C) to (I) of this section and shall continue to source its sales	98
under those divisions, regardless of the amount of the vendor's	99
total delivery sales in future years.	100
(5) A vendor permitted under division (B)(3) of this section	101
to situs its sales under section 5739.035 of the Revised Code that	102
fails to provide, absent a clerical error, the notices required	103
under division (I)(1) of section 5739.035 of the Revised Code	104
shall situs all subsequent sales as required under divisions (C)	105
to (I) of this section.	106
(C) Except for sales, other than leases, of titled motor	107
vehicles, titled watercraft, or titled outboard motors as provided	108
in section 5741.05 of the Revised Code, or as otherwise provided	109
in this section and section 5739.034 of the Revised Code, all	110
sales shall be sourced as follows:	111
(1) If the consumer or a donee designated by the consumer	112

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shipping company on behalf of a consumer.

directly to the state.

(D)(1)(a) Notwithstanding divisions (C)(1) to (5) of this 145 section, a business consumer that is not a holder of a direct 146 payment permit granted under section 5739.031 of the Revised Code, 147 that purchases a digital good, computer software, except computer 148 software received in person by a business consumer at a vendor's 149 place of business, or a service, and that knows at the time of 150 purchase that such digital good, software, or service will be 151 concurrently available for use in more than one taxing 152 jurisdiction shall deliver to the vendor in conjunction with its 153 purchase an exemption certificate claiming multiple points of use, 154 or shall meet the requirements of division (D)(2) of this section. 155 On receipt of the exemption certificate claiming multiple points 156 of use, the vendor is relieved of its obligation to collect, pay, 157 or remit the tax due, and the business consumer must pay the tax 158

- (b) A business consumer that delivers the exemption certificate claiming multiple points of use to a vendor may use any reasonable, consistent, and uniform method of apportioning the tax due on the digital good, computer software, or service that is supported by the consumer's business records as they existed at the time of the sale. The business consumer shall report and pay the appropriate tax to each jurisdiction where concurrent use occurs. The tax due shall be calculated as if the apportioned amount of the digital good, computer software, or service had been delivered to each jurisdiction to which the sale is apportioned under this division.
- (c) The exemption certificate claiming multiple points of use 171 shall remain in effect for all future sales by the vendor to the 172 business consumer until it is revoked in writing by the business 173 consumer, except as to the business consumer's specific 174 apportionment of a subsequent sale under division (D)(1)(b) of 175

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this section and the facts existing at the time of the sale.

(2) When the vendor knows that a digital good, computer 177 software, or service sold will be concurrently available for use 178 by the business consumer in more than one jurisdiction, but the 179 business consumer does not provide an exemption certificate 180 claiming multiple points of use as required by division (D)(1) of 181 this section, the vendor may work with the business consumer to 182 produce the correct apportionment. Governed by the principles of 183 division (D)(1)(b) of this section, the vendor and business 184 consumer may use any reasonable, but consistent and uniform, 185 method of apportionment that is supported by the vendor's and 186 business consumer's books and records as they exist at the time 187 the sale is reported for purposes of the taxes levied under this 188 chapter. If the business consumer certifies to the accuracy of the 189 apportionment and the vendor accepts the certification, the vendor 190 shall collect and remit the tax accordingly. In the absence of bad 191 faith, the vendor is relieved of any further obligation to collect 192 tax on any transaction where the vendor has collected tax pursuant 193 to the information certified by the business consumer. 194

- (3) When the vendor knows that the digital good, computer 195 software, or service will be concurrently available for use in 196 more than one jurisdiction, and the business consumer does not 197 have a direct pay permit and does not provide to the vendor an 198 exemption certificate claiming multiple points of use as required 199 in division (D)(1) of this section, or certification pursuant to 200 division (D)(2) of this section, the vendor shall collect and 201 remit the tax based on division (C) of this section. 202
- (4) Nothing in this section shall limit a person's obligation 203 for sales or use tax to any state in which a digital good, 204 computer software, or service is concurrently available for use, 205 nor limit a person's ability under local, state, or federal law, 206 to claim a credit for sales or use taxes legally due and paid to 207

other jurisdictions.

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- (E) A person who holds a direct payment permit issued under 209 section 5739.031 of the Revised Code is not required to deliver an 210 exemption certificate claiming multiple points of use to a vendor. 211 But such permit holder shall comply with division (D)(2) of this 212 section in apportioning the tax due on a digital good, computer 213 software, or a service for use in business that will be 214 concurrently available for use in more than one taxing 215 jurisdiction. 216
- (F)(1) Notwithstanding divisions (C)(1) to (5) of this section, the consumer of direct mail that is not a holder of a direct payment permit shall provide to the vendor in conjunction with the sale either an exemption certificate claiming direct mail prescribed by the tax commissioner, or information to show the jurisdictions to which the direct mail is delivered to recipients.
- (2) Upon receipt of such exemption certificate, the vendor is 223 relieved of all obligations to collect, pay, or remit the 224 applicable tax and the consumer is obligated to pay that tax on a 225 direct pay basis. An exemption certificate claiming direct mail 226 shall remain in effect for all future sales of direct mail by the 227 vendor to the consumer until it is revoked in writing. 228
- (3) Upon receipt of information from the consumer showing the jurisdictions to which the direct mail is delivered to recipients, 230 the vendor shall collect the tax according to the delivery 231 information provided by the consumer. In the absence of bad faith, 232 the vendor is relieved of any further obligation to collect tax on 233 any transaction where the vendor has collected tax pursuant to the 234 delivery information provided by the consumer. 235
- (4) If the consumer of direct mail does not have a direct
 payment permit and does not provide the vendor with either an
 exemption certificate claiming direct mail or delivery information
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Sub. S. B. No. 160 As Reported by the Senate Ways and Means and Economic Development Committee	Page 9
as required by division (F)(1) of this section, the vendor shall	239
collect the tax according to division (C)(5) of this section.	240
Nothing in division $(F)(4)$ of this section shall limit a	241
consumer's obligation to pay sales or use tax to any state to	242
which the direct mail is delivered.	243
(5) If a consumer of direct mail provides the vendor with	244
documentation of direct payment authority, the consumer shall not	245
be required to provide an exemption certificate claiming direct	246
mail or delivery information to the vendor.	247
(G) If the vendor provides lodging to transient guests as	248
specified in division (B)(2) of section 5739.01 of the Revised	249
Code, the sale shall be sourced to the location where the lodging	250
is located.	251
(H)(1) As used in this division and division (I) of this	252
section, "transportation equipment" means any of the following:	253
(a) Locomotives and railcars that are utilized for the	254
carriage of persons or property in interstate commerce.	255
(b) Trucks and truck-tractors with a gross vehicle weight	256
rating of greater than ten thousand pounds, trailers,	257
semi-trailers, or passenger buses that are registered through the	258
international registration plan and are operated under authority	259
of a carrier authorized and certificated by the United States	260
department of transportation or another federal authority to	261
engage in the carriage of persons or property in interstate	262
commerce.	263
(c) Aircraft that are operated by air carriers authorized and	264
certificated by the United States department of transportation or	265
another federal authority to engage in the carriage of persons or	266
property in interstate or foreign commerce.	267
(d) Containers designed for use on and component parts	268
attached to or secured on the items set forth in division	269

Sub. S. B. No. 160 As Reported by the Senate Ways and Means and Economic Development Committee	Page 10	
(H)(1)(a), (b), or (c) of this section.	270	
(2) A sale, lease, or rental of transportation equipment	271	
shall be sourced pursuant to division (C) of this section.	272	
(I)(1) A lease or rental of tangible personal property that	273	
does not require recurring periodic payments shall be sourced	274	
pursuant to division (C) of this section.	275	
(2) A lease or rental of tangible personal property that	276	
requires recurring periodic payments shall be sourced as follows:	277	
(a) In the case of a motor vehicle, other than a motor	278	
vehicle that is transportation equipment, or an aircraft, other	279	
than an aircraft that is transportation equipment, such lease or	280	
rental shall be sourced as follows:	281	
(i) An accelerated tax payment on a lease or rental taxed	282	
pursuant to division (A)(2) of section 5739.02 of the Revised Code	283	
shall be sourced to the primary property location at the time the	284	
lease or rental is consummated. Any subsequent taxable charges on	285	
the lease or rental shall be sourced to the primary property	286	
location for the period in which the charges are incurred.	287	
(ii) For a lease or rental taxed pursuant to division (A)(3)	288	
of section 5739.02 of the Revised Code, each lease or rental	289	
installment shall be sourced to the primary property location for	290	
the period covered by the installment.	291	
(b) In the case of a lease or rental of all other tangible	292	
personal property, other than transportation equipment, such lease	293	
or rental shall be sourced as follows:	294	
(i) An accelerated tax payment on a lease or rental that is	295	
taxed pursuant to division (A)(2) of section 5739.02 of the	296	
Revised Code shall be sourced pursuant to division (C) of this	297	
section at the time the lease or rental is consummated. Any	298	
subsequent taxable charges on the lease or rental shall be sourced	299	

- (G) If the vendor sells a warranty, maintenance or service 361 contract, or similar agreement as specified in division (B)(7) of 362 section 5739.01 of the Revised Code and the vendor is a delivery 363 vendor, the situs of the sale is the location of the consumer. If 364 the vendor is not a delivery vendor, the situs of the sale is the 365 vendor's place of business where the contract or agreement was 366 made, unless the warranty or contract is a component of the sale 367 of a titled motor vehicle, titled watercraft, or titled outboard 368 motor, in which case the situs of the sale is the county of 369 titling. 370
- (H) Except as otherwise provided in this division, if the 371 vendor sells a prepaid authorization number or a prepaid telephone 372 calling card, the situs of the sale is the vendor's place of 373 business and shall be taxed at the time of sale. If the vendor 374 sells a prepaid authorization number or prepaid telephone calling 375 card through a telephone call, electronic commerce, or any other 376 form of remote commerce, the situs of the sale is the consumer's 377 shipping address, or, if there is no item shipped, at the 378 consumer's billing address. 379
- (I) Division (I) of this section applies only if the tax

 commissioner makes the certification provided under section

 5740.10 of the Revised Code.

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- (1) In each delivery sale by a vendor permitted to situs its

 sales under this section, the vendor shall clearly indicate on the
 invoice or other similar document provided to the purchaser at the
 time of the sale that the vendor is a vendor permitted to situs

 its sales under this section.

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- (2) A purchaser that receives tangible personal property or
 services in a delivery sale from a vendor permitted to situs its
 sales under this section may claim a refund of the tax the vendor
 collected and remitted on the sale in an amount equal to the
 excess of the tax collected and remitted over the tax that would
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Sub. S. B. No. 160 As Reported by the Senate Ways and Means and Economic Development Committee	
have been due if the sale had been sitused to the tax jurisdiction	393
in which the purchaser received the property or service.	394
A refund is authorized under this division only if the	395
invoice or other similar document provided to the purchaser at the	396
time of the sale includes the notice required under division	397
(I)(1) of this section.	398
Refunds shall be filed directly with the tax commissioner and	399
claimed in the manner prescribed by section 5739.07 of the Revised	400
Code.	401
(3) A purchaser of tangible personal property from a vendor	402
permitted to situs its sales under this section that removes the	403
property from the tax jurisdiction in which the resident received	404
the property is liable for additional tax in an amount equal to	405
the excess of the tax that would have been due on the sale if the	406
sale had been sitused to the tax jurisdiction to which the	407
purchaser removed the property over the tax that the vendor	408
collected and remitted on the sale.	409
(4) Nothing in this section relieves a person claiming to be	410
authorized to situs sales under this section, but not so	411
authorized, from liability for tax, penalty, interest, or	412
additional charges imposed under this chapter for failure to	413
collect the amount of tax lawfully due applying the situsing	414
provisions of divisions (C) to (I) of section 5739.033 of the	415
Revised Code.	416
(5) For the purposes of division (I) of this section,	417
"delivery sale" has the same meaning as in section 5739.033 of the	418
Revised Code, and "tax jurisdiction" has the same meaning as in	419
section 5739.24 of the Revised Code.	420
Sec. 5739.123. (A) As used in this section,	421
"destination-based sourcing requirements" means the manner in	422

which sales are required to be sourced under divisions (C) to (I) 423 of section 5739.033 of the Revised Code. 424

- (B) A vendor who holds a license issued prior to May 1, 2006, 425 under division (A) of section 5739.17 of the Revised Code may 426 apply for temporary compensation to assist the vendor in complying 427 with the destination-based sourcing requirements for the first six 428 months those sourcing requirements become applicable to the vendor 429 under section 5739.033 of the Revised Code. The vendor shall file 430 the application in accordance with division (C) of this section. 431 The compensation shall be the actual amount of tax collected per 432 county for each month of the six-month period, not to exceed 433 twenty-five dollars per county per month, for sales of tangible 434 personal property delivered to each county in which the vendor 435 does not have a fixed place of business and does not, or is not 436 required to, hold a license issued under division (A) of section 437 5739.17 of the Revised Code for that business. Only amounts paid 438 by the vendor for which the vendor is eligible for a discount 439 under division (B) of section 5739.12 of the Revised Code and that 440 are shown on returns filed during that six-month period shall be 441 considered in calculating the compensation. In no event shall a 442 vendor receive compensation that exceeds its total cost of 443 complying with the destination-based sourcing requirements. For 444 purposes of the six-month compensation period, a partial month 445 shall be considered a month. 446
- (C) A vendor that applies for compensation under this section 447 shall file an application with the tax commissioner on a form 448 prescribed by the commissioner. The application shall be filed 449 within sixty days after the end of the reporting period that 450 includes the last day of the last month of the six-month period 451 for which the vendor is requesting compensation. The commissioner 452 shall determine the amount of compensation to which the vendor is 453 entitled, and if that amount is equal to or greater than the 454

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department of taxation's web site, and shall notify vendors and sellers the commissioner reasonably believes to be affected by the certification.

Sec. 5741.03. (A) Four and two-tenths One hundred per cent of 489 all money deposited into the state treasury under sections 5741.01 490 to 5741.22 of the Revised Code that is not required to be 491 distributed as provided in division (B) or (C) of this section 492 shall be credited to the local government fund for distribution in 493 accordance with section 5747.50 of the Revised Code, six-tenths of 494 one per cent shall be credited to the local government revenue 495 assistance fund for distribution in accordance with section 496 5747.61 of the Revised Code, and ninety-five and two-tenths per 497 cent shall be credited to the general revenue fund. 498

(B) In any case where any county or transit authority has 499 levied a tax or taxes pursuant to section 5741.021, 5741.022, or 500 5741.023 of the Revised Code, the tax commissioner shall, within 501 forty-five days after the end of each month, determine and certify 502 to the director of budget and management the amount of the 503 proceeds of such tax or taxes from billings and assessments 504 received during that month, or shown on tax returns or reports 505 filed during that month, to be returned to the county or transit 506 authority levying the tax or taxes, which amounts shall be 507 determined in the manner provided in section 5739.21 of the 508 Revised Code. The director of budget and management shall 509 510 transfer, from the same funds and in the same proportions specified in division (A) of this section general revenue fund, to 511 the permissive tax distribution fund created by division (B)(1) of 512 section 4301.423 of the Revised Code and to the local sales tax 513 administrative fund created by division $\frac{(B)}{(C)}$ of section 5739.21 514 of the Revised Code, the amounts certified by the tax 515 commissioner. The tax commissioner shall then, on or before the 516 twentieth day of the month in which such certification is made, 517

Sub. S. B. No. 160 As Reported by the Senate Ways and Means and Economic Development Committee	Page 18
provide for payment of such respective amounts to the county	518
treasurer or to the fiscal officer of the transit authority	519
levying the tax or taxes. The amount transferred to the local	520
sales tax administrative fund is for use by the tax commissioner	521
in defraying costs the commissioner incurs in administering such	522
taxes levied by a county or transit authority.	523
(C) Of the revenue deposited into the state treasury from	524
taxes paid under division (B) of section 5741.05 of the Revised	525
Code, a percentage shall be distributed each fiscal year to all	526
counties and transit authorities that levy a tax under section	527
5739.021, 5739.023, or 5739.026 of the Revised Code. The	528
percentage to be distributed each fiscal year shall be computed by	529
dividing the amount described in division (C)(1) by the amount	530
described in division (C)(2) of this section:	531
(1) The total sales and use tax revenue distributed to	532
counties and transit authorities in the calendar year that ended	533
in the preceding fiscal year;	534
(2) The sum of the total sales and use tax revenue	535
distributed to such counties and transit authorities in that	536
calendar year plus the total revenue collected in that calendar	537
year from the taxes levied under sections 5739.02 and 5741.02 of	538
the Revised Code.	539
(D) Each county and transit authority shall receive a	540
quarterly distribution each fiscal year from the revenue to be	541
distributed as provided in division (C) of this section. The	542
amount of the distribution for each such county and transit	543
authority shall equal one-fourth of a percentage of the revenue to	544
be distributed in the fiscal year under that division. The	545
percentage shall be computed by dividing the amount described in	546
division (D)(1) by the amount described in division (D)(2) of this	547
section:	548

Sub. S. B. No. 160 As Reported by the Senate Ways and Means and Economic Development Committee	
(1) The total sales and use tax revenue distributed to the	549
county or transit authority under division (B) of section 5739.21	550
of the Revised Code in the calendar year that ended in the	551
<pre>preceding fiscal year;</pre>	552
(2) The total sales and use tax revenue distributed to all	553
counties and transit authorities under division (B) of section	554
5739.21 of the Revised Code in that calendar year.	555
Sec. 5741.05. (A) Beginning January 1, 2005 Except as	556
provided in division (B) of this section, a seller that collects	557
the tax levied by sections 5741.02, 5741.021, 5741.022, or	558
5741.023 of the Revised Code on transactions, other than sales of	559
titled motor vehicles, titled watercraft, or titled outboard	560
motors, shall determine under section 5739.033 or 5739.034 of the	561
Revised Code the jurisdiction for which to collect the tax. A	562
vendor or seller of motor vehicles, watercraft, or outboard motors	563
required to be titled in this state shall collect the tax levied	564
by section 5739.02 or 5741.02 of the Revised Code and the	565
additional taxes levied by division (A)(1) of section 5741.021,	566
division (A)(1) of section 5741.022, and division (A)(1) of	567
section 5741.023 of the Revised Code for the consumer's county of	568
residence as provided in section 1548.06 and division (B) of	569
section 4505.06 of the Revised Code.	570
(B)(1) Divisions (B) and (C) of this section apply only if	571
the tax commissioner makes the certification under section 5740.10	572
of the Revised Code.	573
(2) For the purposes of this division and division (C) of	574
this section, "delivery sale" has the same meaning as in section	575
5739.033 of the Revised Code, and "tax jurisdiction" has the same	576
meaning as in section 5739.24 of the Revised Code.	577
(3) Except as otherwise provided in division (B)(4) of this	578
section, and notwithstanding sections 5741.02, 5741.021, 5741.022,	579

Sub. S. B. No. 160 As Reported by the Senate Ways and Means and Economic Development Committee	
applying the situsing provisions of division (A) of this section.	612
(D) A vendor or seller is not responsible for collecting or	613
remitting additional tax if a consumer subsequently stores, uses,	614
or consumes the tangible personal property or service in another	615
jurisdiction with a rate of tax imposed by sections 5741.02,	616
5741.021, 5741.022, or 5741.023 of the Revised Code that is higher	617
than the amount collected by the vendor or seller pursuant to	618
Chapter 5739. or 5741. of the Revised Code.	619
Section 2. That existing sections 5739.033, 5739.035,	620
5739.123, 5741.03, and 5741.05 of the Revised Code are hereby	621
repealed.	622
Section 3. Section 5739.035 of the Revised Code is presented	623
in this act as a composite of the section as amended by both Am.	624
Sub. H.B. 66 and Am. Sub. S.B. 26 of the 126th General Assembly.	625
The General Assembly, applying the principle stated in division	626
(B) of section 1.52 of the Revised Code that amendments are to be	627
harmonized if reasonably capable of simultaneous operation, finds	628
that the composite is the resulting version of the section in	629
effect prior to the effective date of the section as presented in	630
this act.	631