As Reported by the House State Government and Elections Committee

127th General Assembly Regular Session 2007-2008

Sub. S. B. No. 380

Senator Seitz

Cosponsors: Senators Cates, Carey, Wagoner, Amstutz, Coughlin, Harris,
Schaffer, Faber, Buehrer
Representative Daniels

A BILL

| То | amend sections 3501.07, 3501.90, 3503.15, 3505.21, | 1 |
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| | 3509.01, 3509.04, 3509.05, 3509.06, 3509.07, | 2 |
| | 3511.05, and 3511.11 of the Revised Code to | 3 |
| | require absent voter's ballot identification | 4 |
| | envelope statements to be completed for absent | 5 |
| | voter's ballots to be counted, to require boards | 6 |
| | of elections to notify absent voters that their | 7 |
| | ballots will be rejected if they do not complete | 8 |
| | the required statement, to generally prohibit same | 9 |
| | day voter registration and application for absent | 10 |
| | voter's ballots, to permit election observers to | 11 |
| | be appointed to serve at the board of elections or | 12 |
| | at another designated site during the time absent | 13 |
| | voter's ballots may be cast in person, to revise | 14 |
| | the time period in which voters may cast absent | 15 |
| | voter's ballots in person, to require the | 16 |
| | Secretary of State to notify boards of elections | 17 |
| | of mismatches between voter registration | 18 |
| | information and motor vehicle records, and to | 19 |
| | revise the process for appointing members of a | 20 |

board of elections.

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BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

 Section 1. That sections 3501.07, 3501.90, 3503.15, 3505.21,
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 3509.01, 3509.04, 3509.05, 3509.06, 3509.07, 3511.05, and 3511.11
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 of the Revised Code be amended to read as follows:
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Sec. 3501.07. At a meeting held not more than sixty nor less 25 than fifteen days before the expiration date of the term of office 26 of a member of the board of elections, or within fifteen days 27 after a vacancy occurs in the board, the county executive 28 committee of the major political party entitled to the appointment 29 may make and file a recommendation with the secretary of state for 30 the appointment of a qualified elector. The secretary of state 31 shall appoint such elector, unless he has reason to believe the 32 secretary of state finds that the elector would is not be a 33 competent member of to serve on such board as a result of either 34 the elector's adjudication of incompetence by a court of competent 35 jurisdiction or the elector's prior conviction of or plea of 36 quilty to a felony. In such cases the secretary of state shall so 37 state in writing to the chairman chairperson of such county 38 executive committee, with the reasons therefor for the secretary's 39 refusal to appoint the individual, and such committee may, with 40 respect to each refusal of the secretary of state, either 41 recommend another elector or may apply for a writ of mandamus to 42 the supreme court to compel the secretary of state to appoint the 43 elector so recommended. In <u>all</u> such action <u>actions</u>, the burden of 44 proof to show the qualifications prove the lack of competence of 45 the person so recommended by clear and convincing evidence shall 46 be on the committee making secretary of state who refused the 47 recommendation. Upon the dismissal of an action in mandamus filed 48 by such county executive committee, the county executive committee 49

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| the | Revised | Code |

- (2) "Person" has the same meaning as in division (C) of 81 section 1.59 of the Revised Code and also includes any 82 organization that is not otherwise covered by that division. 83
- (3) "Trier of fact" means the jury or, in a nonjury action, 84 the court.
- (B) An elector who has experienced harassment in violation of 86 the election law has a cause of action against each person that 87 committed the harassment in violation of the election law. In any 88 civil action based on this cause of action, the elector may seek a 89 declaratory judgment, an injunction, or other appropriate 90 equitable relief. The civil action may be commenced by an elector 91 who has experienced harassment in violation of the election law 92 either alone or as a party to a class action under Civil Rule 23. 93
- (C)(1) In addition to the equitable relief authorized by

 division (B) of this section, an elector who has experienced

 harassment in violation of the election law may be entitled to

 relief under division (C)(2) or (3) of this section.
- (2) If the harassment in violation of the election law 98 involved intentional or reckless threatening or causing of bodily 99 harm to the elector while the elector was attempting to register 100 to vote, to obtain an absent voter's ballot, or to vote, the 101 elector may seek, in a civil action based on the cause of action 102 created by division (B) of this section, monetary damages as 103 prescribed in this division. The civil action may be commenced by 104 the elector who has experienced harassment in violation of the 105 election law either alone or as a party to a class action under 106 Civil Rule 23. Upon proof by a preponderance of the evidence in 107 the civil action that the harassment in violation of the election 108 law involved intentional or reckless threatening or causing of 109 bodily harm to the elector, the trier of fact shall award the 110

alleged to be the basis of the civil action.

| elector the greater of three times of the amount of the elector's | 111 |
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| actual damages or one thousand dollars. The court also shall award | 112 |
| a prevailing elector reasonable attorney's fees and court costs. | 113 |
| (3) Whether a civil action on the cause of action created by | 114 |
| division (B) of this section is commenced by an elector who has | 115 |
| experienced harassment in violation of the election law alone or | 116 |
| as a party to a class action under Civil Rule 23, if the defendant | 117 |
| in the action is an organization that has previously been | 118 |
| determined in a court of this state to have engaged in harassment | 119 |
| in violation of the election law, the elector may seek an order of | 120 |
| the court granting any of the following forms of relief upon proof | 121 |
| by a preponderance of the evidence: | 122 |
| (a) Divestiture of the organization's interest in any | 123 |
| enterprise or in any real property; | 124 |
| (b) Reasonable restrictions upon the future activities or | 125 |
| investments of the organization, including, but not limited to, | 126 |
| prohibiting the organization from engaging in any harassment in | 127 |
| violation of the election law; | 128 |
| (c) The dissolution or reorganization of the organization; | 129 |
| (d) The suspension or revocation of any license, permit, or | 130 |
| prior approval granted to the organization by any state agency; | 131 |
| (e) The revocation of the organization's authorization to do | 132 |
| business in this state if the organization is a foreign | 133 |
| corporation or other form of foreign entity. | 134 |
| (D) It shall not be a defense in a civil action based on the | 135 |
| cause of action created by division (B) of this section, whether | 136 |
| commenced by an elector who has experienced harassment in | 137 |
| violation of the election law alone or as a party to a class | 138 |
| action under Civil Rule 23, that no criminal prosecution was | 139 |
| commenced or conviction obtained in connection with the conduct | 140 |

(E) In a civil action based on the cause of action created by 142 division (B) of this section, whether commenced by an elector who 143 has experienced harassment in violation of the election law alone 144 or as a party to a class action under Civil Rule 23, the elector 145 may name as defendants each individual who engaged in conduct 146 constituting harassment in violation of the election law as well 147 as any person that employs, sponsors, or uses as an agent any such 148 individual or that has organized a common scheme to cause 149 harassment in violation of the election law. 150 Sec. 3503.15. (A) The secretary of state shall establish and 151 maintain a statewide voter registration database that shall be 152 continuously available to each board of elections and to other 153 agencies as authorized by law. 154 (B) The statewide voter registration database established 155 under this section shall be the official list of registered voters 156 for all elections conducted in this state. 157 (C) The statewide voter registration database established 158 under this section shall, at a minimum, include all of the 159 following: 160 (1) An electronic network that connects all board of 161 elections offices with the office of the secretary of state and 162 with the offices of all other boards of elections; 163 (2) A computer program that harmonizes the records contained 164 in the database with records maintained by each board of 165 elections; 166 (3) An interactive computer program that allows access to the 167 records contained in the database by each board of elections and 168 by any persons authorized by the secretary of state to add, 169 delete, modify, or print database records, and to conduct updates 170

of the database;

registration database in accordance with the rules adopted by the

secretary of state under division (D)(3) of this section after the

cancellation of a voter's registration under section 3503.21 of

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separate observers may be appointed to serve during the casting

and during the counting of the ballots. No candidate, no uniformed

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peace officer as defined by section 2935.01 of the Revised Code, 293 no uniformed state highway patrol trooper, no uniformed member of 294 any fire department, no uniformed member of the armed services, no 295 uniformed member of the organized militia, no person wearing any 296 other uniform, and no person carrying a firearm or other deadly 297 weapon shall serve as an observer, nor shall any candidate be 298 represented by more than one observer at any one precinct or other 299 voting location except that a candidate who is a member of a party 300 controlling committee, as defined in section 3517.03 of the 301 Revised Code, may serve as an observer. Any 302

(C) Any political party or group of candidates appointing 303 observers shall notify the board of elections of the names and 304 addresses of its appointees and the precincts each precinct or 305 other location at which they shall serve. Notification of 306 observers appointed to serve on the day of an election shall take 307 place not less than eleven days before the day of the election on 308 forms prescribed by the secretary of state and may be amended by 309 filing an amendment with the board of elections at any time until 310 four p.m. of the day before the election. Notification of 311 observers appointed to serve at the office of the board or at 312 another location during the time absent voter's ballots may be 313 cast in person shall take place not less than eleven days before 314 absent voter's ballots are required to be ready for use pursuant 315 to section 3509.01 of the Revised Code on forms prescribed by the 316 secretary of state and may be amended by filing an amendment with 317 the board of elections at any time until four p.m. of the day 318 before the observer is appointed to serve. The observer serving on 319 behalf of a political party shall be appointed in writing by the 320 chairperson and secretary of the respective controlling party 321 committee. Observers serving for any five or more candidates shall 322 have their certificates signed by those candidates. Observers 323 appointed to a precinct may file their certificates of appointment 324 with the presiding judge of the precinct at the meeting on the 325

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evening prior to the election, or with the presiding judge of the 326 precinct on the day of the election. Upon Observers appointed to 327 the office of the board or another designated site to observe the 328 casting of absent voter's ballots in person prior to the day of 329 the election may file their certificates with the director of the 330 board of elections the day before or on the day that the observers 331 are scheduled to serve at the office of the board or other 332 designated site. 333

Upon the filing of a certificate, the person named as 334 observer in the certificate shall be permitted to be in and about 335 the applicable polling place for the precinct during the casting 336 of the ballots and shall be permitted to watch every proceeding of 337 the judges of elections from the time of the opening until the 338 closing of the polls. The observer also may inspect the counting 339 of all ballots in the polling place or board of elections from the 340 time of the closing of the polls until the counting is completed 341 and the final returns are certified and signed. Observers 342 appointed to serve at the board of elections on the day of an 343 election under this section may observe at the board of elections 344 and may observe at any precinct in the county. The judges of 345 elections shall protect such observers in all of the rights and 346 privileges granted to them by Title XXXV of the Revised Code. 347

(D) No persons other than the judges of elections, the observers, a police officer, other persons who are detailed to any precinct on request of the board of elections, or the secretary of state or the secretary of state's legal representative shall be admitted to the polling place, or any room in which a board of elections is counting ballots, after the closing of the polls until the counting, certifying, and signing of the final returns of each election have been completed.

(E) Not later than four p.m. of the twentieth day prior to an election at which questions are to be submitted to a vote of the

people, any committee that in good faith advocates or opposes a 358 measure may file a petition with the board of any county asking 359 that the petitioners be recognized as the committee entitled to 360 appoint observers to the count at the election. If more than one 361 committee alleging themselves to advocate or oppose the same 362 measure file such a petition, the board shall decide and announce 363 by registered mail to each committee not less than twelve days 364 immediately preceding the election which committee is recognized 365 as being entitled to appoint observers. The decision shall not be 366 final, but any aggrieved party may institute mandamus proceedings 367 in the court of common pleas of the county in which the board has 368 jurisdiction to compel the judges of elections to accept the 369 appointees of such aggrieved party. Any such recognized committee 370 may appoint an observer to the count in each precinct. Committees 371 appointing observers shall notify the board of elections of the 372 names and addresses of its appointees and the precincts at which 373 they shall serve. Notification shall take place not less than 374 eleven days before the election on forms prescribed by the 375 secretary of state and may be amended by filing an amendment with 376 the board of elections at any time until four p.m. on the day 377 before the election. A person so appointed shall file the person's 378 certificate of appointment with the presiding judge in the 379 precinct in which the person has been appointed to serve. 380 Observers shall file their certificates before the polls are 381 closed. In no case shall more than six observers be appointed for 382 any one election in any one precinct. If more than three questions 383 are to be voted on, the committees which have appointed observers 384 may agree upon not to exceed six observers, and the judges of 385 elections shall appoint such observers. If such committees fail to 386 agree, the judges of elections shall appoint six observers from 387 the appointees so certified, in such manner that each side of the 388 several questions shall be represented. 389

(F) No person shall serve as an observer at any precinct or

| other voting location unless the board of elections of the county | 391 |
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| in which such observer is to serve has first been notified of the | 392 |
| name, address, and precinct or other location at which such | 393 |
| observer is to serve. Notification to the board of elections shall | 394 |
| be given by the political party, group of candidates, or committee | 395 |
| appointing such observer as prescribed in this section. No such | 396 |
| observers shall receive any compensation from the county, | 397 |
| municipal corporation, or township, and they shall take the | 398 |
| following oath, to be administered by one of the judges of | 399 |
| elections: | 400 |
| "You do solemnly swear that you will faithfully and | 401 |
| impartially discharge the duties as an official observer, assigned | 402 |
| by law; that you will not cause any delay to persons offering to | 403 |
| vote; and that you will not disclose or communicate to any person | 404 |
| how any elector has voted at such election." | 405 |
| (G)(1) An observer who serves during the casting of the | 406 |
| ballots shall only be permitted to do the following: | 407 |
| (a) Watch and listen to the activities conducted by the | 408 |
| precinct election officials and the interactions between precinct | 409 |
| election officials and voters, as long as the precinct election | 410 |
| officials are not delayed in performing the officials' prescribed | 411 |
| duties and voters are not delayed in casting their ballots; | 412 |
| (b) Make notes on the observer's observations other than by | 413 |
| means of a photographic, video, or audio recording. | 414 |
| (2)(a) No observer who serves during the casting of the | 415 |
| ballots shall interact with any precinct election official or with | 416 |
| any voter while the observer is inside the polling place, within | 417 |
| the area between the polling place and the small flags of the | 418 |
| United States placed on the thoroughfares and walkways leading to | 419 |
| the polling place, or within ten feet of any elector in line | 420 |
| waiting to vote, if the line of electors waiting to vote extends | 421 |

| beyond those small flags. | 422 |
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| (b) An observer does not violate division (G)(2)(a) of this | 423 |
| section as a result of an incidental interaction with a voter or a | 424 |
| precinct election official, such as an exchange of greetings. | 425 |
| Sec. 3509.01. (A) The board of elections of each county shall | 426 |
| provide absent voter's ballots for use at every primary and | 427 |
| general election, or special election to be held on the day | 428 |
| specified by division (E) of section 3501.01 of the Revised Code | 429 |
| for the holding of a primary election, designated by the general | 430 |
| assembly for the purpose of submitting constitutional amendments | 431 |
| proposed by the general assembly to the voters of the state. Those | 432 |
| ballots shall be the same size, shall be printed on the same kind | 433 |
| of paper, and shall be in the same form as has been approved for | 434 |
| use at the election for which those ballots are to be voted; | 435 |
| except that, in counties using marking devices, ballot cards may | 436 |
| be used for absent voter's ballots, and those absent voters shall | 437 |
| be instructed to record the vote in the manner provided on the | 438 |
| ballot cards. In counties where punch card ballots are used, those | 439 |
| absent voters shall be instructed to examine their marked ballot | 440 |
| cards and to remove any chads that remain partially attached to | 441 |
| them before returning them to election officials. | 442 |
| (B) The rotation of names of candidates and questions and | 443 |
| issues shall be substantially complied with on absent voter's | 444 |
| ballots, within the limitation of time allotted. Those ballots | 445 |
| shall be designated as "Absent Voter's Ballots." and Except as | 446 |
| otherwise provided in division (D) of this section, those ballots | 447 |
| shall be printed and ready for use <u>as follows:</u> | 448 |
| (1) For overseas voters and absent uniformed services voters | 449 |
| eligible to vote under the Uniformed and Overseas Citizens | 450 |
| Absentee Voting Act, Pub. L. No. 99-410, 100 Stat. 924, 42 U.S.C. | 451 |
| 1973ff, et seq., as amended, ballots shall be printed and ready | 452 |

| for use on the thirty-fifth day before the day of the any election | 453 |
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| other than a presidential primary election, except that those; | 454 |
| (2) For all voters, other than overseas voters and absent | 455 |
| uniformed services voters, who are applying to vote absent voter's | 456 |
| ballots other than in person, ballots shall be printed and ready | 457 |
| for use on the twenty-eighth day before the day of any election | 458 |
| other than a presidential primary election; | 459 |
| (3) For all voters, other than overseas voters and absent | 460 |
| uniformed services voters, who are applying to vote absent voter's | 461 |
| ballots in person, ballots shall be printed and ready for use | 462 |
| beginning on the twentieth day before the day of the election and | 463 |
| shall continue to be available for use through five p.m. on the | 464 |
| day before the day of the election; | 465 |
| (4) For all voters who are applying to vote absent voter's | 466 |
| ballots other than in person, ballots shall be printed and ready | 467 |
| for use on the twenty-fifth day before the day of a presidential | 468 |
| primary election. | 469 |
| (C) Absent voter's ballots provided for use at a general or | 470 |
| primary election, or special election to be held on the day | 471 |
| specified by division (E) of section 3501.01 of the Revised Code | 472 |
| for the holding of a primary election, designated by the general | 473 |
| assembly for the purpose of submitting constitutional amendments | 474 |
| proposed by the general assembly to the voters of the state, shall | 475 |
| include only those questions, issues, and candidacies that have | 476 |
| been lawfully ordered submitted to the electors voting at that | 477 |
| election. | 478 |
| Absent (D) If the laws governing the holding of a special | 479 |
| election on a day other than the day on which a primary or general | 480 |
| election is held make it impossible for absent voter's ballots to | 481 |
| be printed and ready for use by the deadlines established in | 482 |
| division (B) of this section, absent voter's ballots for those | 483 |

| special elections held on days other than the day on which general | 484 |
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| or primary elections are held shall be ready for use as many days | 485 |
| before the day of the election as reasonably possible under the | 486 |
| laws governing the holding of that special election. | 487 |
| (E) A copy of the absent voter's ballots shall be forwarded | 488 |
| by the director of the board in each county to the secretary of | 489 |
| state at least twenty-five days before the election. | 490 |
| $\overline{(F)}$ As used in this section, "chad" and "punch card ballot" | 491 |
| have the same meanings as in section 3506.16 of the Revised Code. | 492 |
| Sec. 3509.04. (A) If a director of a board of elections | 493 |
| receives an application for absent voter's ballots that does not | 494 |
| contain all of the required information, the director promptly | 495 |
| shall notify the applicant of the additional information required | 496 |
| to be provided by the applicant to complete that application. | 497 |
| (B) Upon receipt by the director of elections of an | 498 |
| application for absent voter's ballots that contain all of the | 499 |
| required information, as provided by sections 3509.03 and 3509.031 | 500 |
| and division (G) of section 3503.16 of the Revised Code, the | 501 |
| director, if the director finds that the applicant is a qualified | 502 |
| elector, shall deliver to the applicant in person or mail directly | 503 |
| to the applicant by special delivery mail, air mail, or regular | 504 |
| mail, postage prepaid, proper absent voter's ballots. The director | 505 |
| shall deliver or mail with the ballots an unsealed identification | 506 |
| envelope upon the face of which shall be printed a the following | 507 |
| form substantially as follows: | 508 |
| "Identification Envelope Statement of Voter | 509 |
| I,(Name of voter), declare under | 510 |
| penalty of election falsification that the within ballot or | 511 |
| ballots contained no voting marks of any kind when I received | 512 |
| them, and I caused the ballot or ballots to be marked, enclosed in | 513 |

the identification envelope, and sealed in that envelope.

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returning the identification envelope to the director.

545 (Signature of Voter) 546 WHOEVER COMMITS ELECTION FALSIFICATION IS GUILTY OF A FELONY OF 547 THE FIFTH DEGREE." 548 The director shall mail with the ballots and the unsealed 549 identification envelope an unsealed return envelope upon the face 550 of which shall be printed the official title and post-office 551 address of the director. In the upper left corner on the face of 552 the return envelope, several blank lines shall be printed upon 553 which the voter may write the voter's name and return address, and 554 beneath these lines there shall be printed a box beside the words 555 "check if out-of-country." The voter shall check this box if the 556 voter will be outside the United States on the day of the 557 election. The return envelope shall be of such size that the 558 identification envelope can be conveniently placed within it for 559

Sec. 3509.05. (A) When an elector receives an absent voter's 561 ballot pursuant to the elector's application or request, the 562 elector shall, before placing any marks on the ballot, note 563 whether there are any voting marks on it. If there are any voting 564 marks, the ballot shall be returned immediately to the board of 565 elections; otherwise, the elector shall cause the ballot to be 566 marked, folded in a manner that the stub on it and the 567 indorsements and facsimile signatures of the members of the board 568 of elections on the back of it are visible, and placed and sealed 569 within the identification envelope received from the director of 570 571 elections for that purpose. Then, the elector shall cause the statement of voter on the outside of the identification envelope 572 to be completed and signed, under penalty of election 573 falsification. 574

If the elector does not provide the elector's driver's

license number or the last four digits of the elector's social 576 security number on the statement of voter on the identification 577 envelope, the elector also shall include in the return envelope 578 with the identification envelope a copy of the elector's current 579 valid photo identification, a copy of a military identification, 580 or a copy of a current utility bill, bank statement, government 581 check, paycheck, or other government document, other than a notice 582 of an election mailed by a board of elections under section 583 3501.19 of the Revised Code or a notice of voter registration 584 mailed by a board of elections under section 3503.19 of the 585 Revised Code, that shows the name and address of the elector. 586

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The elector shall mail the identification envelope to the 588 director from whom it was received in the return envelope, postage 589 prepaid, or the elector may personally deliver it to the director, 590 or the spouse of the elector, the father, mother, father-in-law, 591 mother-in-law, grandfather, grandmother, brother, or sister of the 592 whole or half blood, or the son, daughter, adopting parent, 593 adopted child, stepparent, stepchild, uncle, aunt, nephew, or 594 niece of the elector may deliver it to the director. The return 595 envelope shall be transmitted to the director in no other manner, 596 except as provided in section 3509.08 of the Revised Code. 597

Each elector who will be outside the United States on the day 598 of the election shall check the box on the return envelope 599 indicating this fact.

When absent voter's ballots are delivered to an elector at

the office of the board, the elector may retire to a voting

compartment provided by the board and there mark the ballots.

Thereupon, the elector shall fold them, place them in the

identification envelope provided, seal the envelope, fill in and

sign the statement on the envelope under penalty of election

falsification, and deliver the envelope to the director of the

board. 608

Except as otherwise provided in divisions (B) and (C) of this 609 section, all other envelopes containing marked absent voter's 610 ballots shall be delivered to the director not later than the 611 close of the polls on the day of an election. Absent voter's 612 ballots delivered to the director later than the times specified 613 shall not be counted, but shall be kept by the board in the sealed 614 identification envelopes in which they are delivered to the 615 director, until the time provided by section 3505.31 of the 616 Revised Code for the destruction of all other ballots used at the 617 election for which ballots were provided, at which time they shall 618 be destroyed. 619

- (B)(1) Except as otherwise provided in division (B)(2) of 620 this section, any return envelope that indicates that the voter 621 will be outside the United States on the day of the election shall 622 be delivered to the director prior to the eleventh day after the 623 election. Ballots delivered in such envelopes that are received 624 after the close of the polls on election day through the tenth day 625 thereafter shall be counted on the eleventh day at the board of 626 elections in the manner provided in divisions (C) and (D) of 627 section 3509.06 of the Revised Code. Any such ballots that are 628 signed or postmarked after the close of the polls on the day of 629 the election or that are received by the director later than the 630 tenth day following the election shall not be counted, but shall 631 be kept by the board in the sealed identification envelopes as 632 provided in division (A) of this section. 633
- (2) In any year in which a presidential primary election is 634 held, any return envelope that indicates that the voter will be 635 outside the United States on the day of the presidential primary 636 election shall be delivered to the director prior to the 637 twenty-first day after that election. Ballots delivered in such 638 envelopes that are received after the close of the polls on 639

| election day through the twentieth day thereafter shall be counted | 640 |
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| on the twenty-first day at the board of elections in the manner | 641 |
| provided in divisions (C) and (D) of section 3509.06 of the | 642 |
| Revised Code. Any such ballots that are signed or postmarked after | 643 |
| the close of the polls on the day of that election or that are | 644 |
| received by the director later than the twentieth day following | 645 |
| that election shall not be counted, but shall be kept by the board | 646 |
| in the sealed identification envelopes as provided in division (A) | 647 |
| of this section. | 648 |

- (C)(1) Except as otherwise provided in division (C)(2) of 649 this section, any return envelope that is postmarked within the 650 United States prior to the day of the election shall be delivered 651 to the director prior to the eleventh day after the election. 652 Ballots delivered in envelopes postmarked prior to the day of the 653 election that are received after the close of the polls on 654 election day through the tenth day thereafter shall be counted on 655 the eleventh day at the board of elections in the manner provided 656 in divisions (C) and (D) of section 3509.06 of the Revised Code. 657 Any such ballots that are received by the director later than the 658 tenth day following the election shall not be counted, but shall 659 be kept by the board in the sealed identification envelopes as 660 provided in division (A) of this section. 661
- (2) Division (C)(1) of this section shall not apply to any
 mail that is postmarked using a postage evidencing system,
 including a postage meter, as defined in 39 C.F.R. 501.1.
- (D)(1) Except as otherwise provided in division (D)(2) of
 this section, if a board of elections determines, prior to the
 close of the polls on the day of the election, that the statement
 of voter on a voter's absent voter's ballot identification
 envelope is incomplete, the board shall notify the absent voter by
 mail or by telephone that the voter's absent ballot will be
 rejected unless the voter completes the statement prior to the

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be located in such presiding judge's precinct, and which were

voting residence is in such precinct to whom absent voter's

ballots were mailed.

received by the director not later than the close of the polls on

election day. The director shall deliver to such presiding judge a

list containing the name and voting residence of each person whose

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- (C) When the board of elections determines that absent 703 voter's ballots shall be counted at the office of the board of 704 elections or at another location designated by the board, special 705 election judges shall be appointed by the board for that purpose 706 having the same authority as is exercised by precinct judges. The 707 votes so cast shall be added to the vote totals by the board, and 708 the absent voter's ballots shall be preserved separately by the 709 board, in the same manner and for the same length of time as 710 provided by section 3505.31 of the Revised Code. 711
- (D) Each of the identification envelopes purporting to 712 contain absent voter's ballots delivered to the presiding judge of 713 the precinct or the special judge appointed by the board of 714 elections shall be handled as follows: The election officials 715 shall compare the signature of the elector on the outside of the 716 identification envelope with the signature of that elector on the 717 elector's registration form and verify that the absent voter's 718 ballot is eligible to be counted under section 3509.07 of the 719 Revised Code. Any of the precinct officials may challenge the 720 right of the elector named on the identification envelope to vote 721 the absent voter's ballots upon the ground that the signature on 722 the envelope is not the same as the signature on the registration 723 form, that the identification envelope statement of voter has not 724 been completed, or upon any other of the grounds upon which the 725 right of persons to vote may be lawfully challenged. If no such 726 challenge is made, or if such a challenge is made and not 727 sustained, the presiding judge shall open the envelope without 728 defacing the statement of voter and without mutilating the ballots 729 in it, and shall remove the ballots contained in it and proceed to 730 count them. 731

The name of each person voting who is entitled to vote only

an absent voter's presidential ballot shall be entered in a

pollbook or poll list or signature pollbook followed by the words

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"Absentee Presidential Ballot." The name of each person voting an absent voter's ballot, other than such persons entitled to vote only a presidential ballot, shall be entered in the pollbook or poll list or signature pollbook and the person's registration card marked to indicate that the person has voted.

The date of such election shall also be entered on the elector's registration form. If any such challenge is made and sustained, the identification envelope of such elector shall not be opened, shall be endorsed "Not Counted" with the reasons the ballots were not counted, and shall be delivered to the board.

- (E) Special election judges, employees or members of the 745 board of elections, or observers shall not disclose the count or 746 any portion of the count of absent voter's ballots prior to the 747 time of the closing of the polling places. No person shall 748 recklessly disclose the count or any portion of the count of 749 absent voter's ballots in such a manner as to jeopardize the 750 secrecy of any individual ballot.
- (F) Observers may be appointed under section 3505.21 of the 752
 Revised Code to witness the examination and opening of 753
 identification envelopes and the counting of absent voters' 754
 ballots under this section. 755
- Sec. 3509.07. If election officials find that the statement 756 accompanying an absent voter's ballot or absent voter's 757 presidential ballot is incomplete or insufficient, that the 758 signatures do not correspond with the person's registration 759 signature, that the applicant is not a qualified elector in the 760 precinct, that the ballot envelope contains more than one ballot 761 of any one kind, or any voted ballot that the elector is not 762 entitled to vote, that Stub A is detached from the absent voter's 763 ballot or absent voter's presidential ballot, or that the elector 764 has not included with the elector's ballot any identification 765

| required under section 3509.05 or 3511.09 of the Revised Code, the | 766 |
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| vote shall not be accepted or counted. The vote of any absent | 767 |
| voter may be challenged for cause in the same manner as other | 768 |
| votes are challenged, and the election officials shall determine | 769 |
| the legality of that ballot. Every ballot not counted shall be | 770 |
| endorsed on its back "Not Counted" with the reasons the ballot was | 771 |
| not counted, and shall be enclosed and returned to or retained by | 772 |
| the board of elections along with the contested ballots. | 773 |
| Sec. 3511.05. (A) The director of the board of elections | 774 |
| shall place armed service absent voter's ballots sent by mail in | 775 |
| an unsealed identification envelope, gummed ready for sealing. The | 776 |
| director shall include with armed service absent voter's ballots | 777 |
| sent by facsimile machine an instruction sheet for preparing a | 778 |
| gummed envelope in which the ballots shall be returned. The | 779 |
| envelope for returning ballots sent by either means shall have | 780 |
| printed or written on its face a the following form substantially | 781 |
| as follows: | 782 |
| "Identification Envelope Statement of Voter | 783 |
| I,(Name of voter), declare under | 784 |
| penalty of election falsification that the within ballot or | 785 |
| ballots contained no voting marks of any kind when I received | 786 |
| them, and I caused the ballot or ballots to be marked, enclosed in | 787 |
| the identification envelope, and sealed in that envelope. | 788 |
| My voting residence in Ohio is | 789 |
| | 790 |
| (Street and Number, if any, or Rural Route and Number) | 791 |
| of (City, Village, or Township) | 792 |
| Ohio, which is in Ward Precinct | 793 |
| in that city, village, or township. | 794 |
| The primary election ballots, if any, within this envelope | 795 |

| are primary election ballots of the Party. | 796 |
|---|-----|
| Ballots contained within this envelope are to be voted at the | 797 |
| (general, special, or primary) election to be held on | 798 |
| the day of, | 799 |
| My date of birth is (Month and Day), | 800 |
| (Year). | 801 |
| (Voter must provide one of the following:) | 802 |
| My driver's license number is (Driver's | 803 |
| license number). | 804 |
| The last four digits of my Social Security Number are | 805 |
| (Last four digits of Social Security Number). | 806 |
| In lieu of providing a driver's license number or the | 807 |
| last four digits of my Social Security Number, I am enclosing a | 808 |
| copy of one of the following in the return envelope in which this | 809 |
| identification envelope will be mailed: a current and valid photo | 810 |
| identification, a military identification, or a current utility | 811 |
| bill, bank statement, government check, paycheck, or other | 812 |
| government document, other than a notice of an election mailed by | 813 |
| a board of elections under section 3501.19 of the Revised Code or | 814 |
| a notice of voter registration mailed by a board of elections, | 815 |
| that shows my name and address. | 816 |
| I hereby declare, under penalty of election falsification, | 817 |
| that the statements above are true, as I verily believe. | 818 |
| | 819 |
| (Signature of Voter) | 820 |
| WHOEVER COMMITS ELECTION FALSIFICATION IS GUILTY OF A FELONY OF | 821 |
| THE FIFTH DEGREE." | 822 |
| (B) The director shall also mail with the ballots and the | 823 |
| unsealed identification envelope sent by mail an unsealed return | 824 |
| envelope, gummed, ready for sealing, for use by the voter in | 825 |

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| returning the voter's marked ballots to the director. The director |
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| shall send with the ballots and the instruction sheet for |
| preparing a gummed envelope sent by facsimile machine an |
| instruction sheet for preparing a second gummed envelope as |
| described in this division, for use by the voter in returning that |
| voter's marked ballots to the director. The return envelope shall |
| have two parallel lines, each one quarter of an inch in width, |
| printed across its face paralleling the top, with an intervening |
| space of one quarter of an inch between such lines. The top line |
| shall be one and one-quarter inches from the top of the envelope. |
| Between the parallel lines shall be printed: "OFFICIAL ELECTION |
| ARMED SERVICE ABSENT VOTER'S BALLOTS VIA AIR MAIL." Three blank |
| lines shall be printed in the upper left corner on the face of the |
| envelope for the use by the voter in placing the voter's complete |
| military, naval, or mailing address on these lines, and beneath |
| these lines there shall be printed a box beside the words "check |
| if out-of-country." The voter shall check this box if the voter |
| will be outside the United States on the day of the election. The |
| official title and the post-office address of the director to whom |
| the envelope shall be returned shall be printed on the face of |
| such envelope in the lower right portion below the bottom parallel |
| line. |

(C) On the back of each identification envelope and each
return envelope shall be printed the following:

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"Instructions to voter:

If the flap on this envelope is so firmly stuck to the back
of the envelope when received by you as to require forcible
opening in order to use it, open the envelope in the manner least
injurious to it, and, after marking your ballots and enclosing
same in the envelope for mailing them to the director of the board
of elections, reclose the envelope in the most practicable way, by
sealing or otherwise, and sign the blank form printed below.

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| The flap on this envelope was firmly stuck to the back of the | 858 |
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| envelope when received, and required forced opening before sealing | 859 |
| and mailing. | 860 |
| | 861 |
| (Signature of voter)" | 862 |
| (D) Division (C) of this section does not apply when absent | 863 |
| voter's ballots are sent by facsimile machine. | 864 |
| Sec. 3511.11. (A) Upon receipt of any return envelope bearing | 865 |
| the designation "Official Election Armed Service Absent Voter's | 866 |
| Ballot" prior to the twenty-first day after the day of a | 867 |
| presidential primary election or prior to the eleventh day after | 868 |
| the day of any other election, the director of the board of | 869 |
| elections shall open it but shall not open the identification | 870 |
| envelope contained in it. If, upon so opening the return envelope, | 871 |
| the director finds ballots in it that are not enclosed in and | 872 |
| properly sealed in the identification envelope, the director shall | 873 |
| not look at the markings upon the ballots and shall promptly place | 874 |
| them in the identification envelope and promptly seal it. If, upon | 875 |
| so opening the return envelope, the director finds that ballots | 876 |
| are enclosed in the identification envelope but that it is not | 877 |
| properly sealed, the director shall not look at the markings upon | 878 |
| the ballots and shall promptly seal the identification envelope. | 879 |
| (B)(1) Except as otherwise provided in division (B)(2) of | 880 |
| this section, if a board of elections determines, prior to the | 881 |
| close of the polls on the day of the election, that the statement | 882 |
| of voter on an armed service absent voter's ballot identification | 883 |
| envelope is incomplete, the board shall notify the armed services | 884 |
| absent voter by mail or by telephone that the voter's armed | 885 |
| service absent voter's ballot will be rejected unless the voter | 886 |
| completes the statement prior to the close of the polls on the day | 887 |
| of the election. | 888 |

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| (2) A board of elections shall not be required to notify | 889 |
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| voters under division (B)(1) of this section for any armed service | 890 |
| absent voter's ballots that the board receives after the eighth | 891 |
| day before the day of the election. | 892 |
| If a board of elections chooses to notify voters under | 893 |
| division (B)(1) of this section of incomplete armed service absent | 894 |
| voter's ballot envelope statements for armed service absent | 895 |
| voter's ballots received after the eighth day before the day of | 896 |
| the election, the board shall notify all voters whose armed | 897 |
| service absent voter's ballot envelope statements are incomplete | 898 |
| that their armed service absent voter's ballot envelopes will be | 899 |
| rejected unless the voter completes the statement prior to the | 900 |
| close of the polls on the day of the election. | 901 |
| (C) Armed service absent voter's ballots delivered to the | 902 |
| director not later than the close of the polls on election day | 903 |
| shall be counted in the manner provided in section 3509.06 of the | 904 |
| Revised Code. | 905 |
| $\frac{(C)}{(D)}$ A return envelope that indicates that the voter will | 906 |
| be outside of the United States on the day of an election is not | 907 |
| required to be postmarked in order for an armed service absent | 908 |
| voter's ballot contained in it to be valid. Except as otherwise | 909 |
| provided in this division, whether or not the return envelope | 910 |
| containing the ballot is postmarked or contains an illegible | 911 |
| postmark, an armed service absent voter's ballot that is received | 912 |
| after the close of the polls on election day through the tenth day | 913 |
| after the election day or, if the election was a presidential | 914 |
| primary election, through the twentieth day after the election | 915 |
| day, and that is delivered in a return envelope that indicates | 916 |
| that the voter will be outside the United States on the day of the | 917 |
| election shall be counted on the eleventh day after the election | 918 |

day or, if the election was a presidential primary election, on

the twenty-first day after the election day, at the office of the

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| board of elections in the manner provided in divisions (C) and (D) | 921 |
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| of section 3509.06 of the Revised Code. However, if a return | 922 |
| envelope containing an armed service absent voter's ballot is so | 923 |
| received and so indicates, but it is postmarked, or the | 924 |
| identification envelope in it is signed, after the close of the | 925 |
| polls on election day, the armed service absent voter's ballot | 926 |
| shall not be counted. | 927 |
| $\frac{(D)(E)}{(E)}(1)$ Except as otherwise provided in division $\frac{(D)(E)}{(E)}(2)$ | 928 |
| of this section, any return envelope containing an armed service | 929 |
| absent voter's ballot that is postmarked within the United States | 930 |
| prior to the day of the election shall be delivered to the | 931 |
| director prior to the eleventh day after the election. Armed | 932 |
| service absent voter's ballots delivered in envelopes postmarked | 933 |
| prior to the day of the election that are received after the close | 934 |
| of the polls on election day through the tenth day thereafter | 935 |
| shall be counted on the eleventh day at the board of elections in | 936 |
| the manner provided in divisions (C) and (D) of section 3509.06 of | 937 |
| the Revised Code. Any such ballots that are received by the | 938 |
| director later than the tenth day following the election shall not | 939 |
| be counted, but shall be kept by the board in the sealed | 940 |
| identification envelopes as provided in division (A) of this | 941 |
| section. | 942 |
| (2) Division $\frac{(D)(E)}{(1)}$ of this section shall not apply to any | 943 |
| mail that is postmarked using a postage evidencing system, | 944 |
| including a postage meter, as defined in 39 C.F.R. 501.1. | 945 |
| $\frac{(E)}{(F)}$ The following types of armed service absent voter's | 946 |
| ballots shall not be counted: | 947 |
| (1) Armed service absent voter's ballots contained in return | 948 |
| envelopes that bear the designation "Official Election Armed | 949 |
| Service Absent Voter's Ballots," that are received by the director | 950 |

after the close of the polls on the day of the election, and that

either are postmarked, or contain an identification envelope that

is signed, on or after election day; 953 (2) Armed service absent voter's ballots contained in return 954 envelopes that bear that designation, that do not indicate they 955 are from voters who will be outside the United States on the day 956 of the election, and that are received after the tenth day 957 following the election or, if the election was a presidential 958 primary election, after the twentieth day following the election; 959 (3) Armed service absent voter's ballots contained in return 960 envelopes that bear that designation, that are received by the 961 director within ten days after the day of the election, and that 962 were postmarked before the day of the election using a postage 963 evidencing system, including a postage meter, as defined in 39 964 C.F.R. 501.1. 965 The uncounted ballots shall be preserved in their 966 identification envelopes unopened until the time provided by 967 section 3505.31 of the Revised Code for the destruction of all 968 other ballots used at the election for which ballots were 969 provided, at which time they shall be destroyed. 970 Section 2. That existing sections 3501.07, 3501.90, 3503.15, 971 3505.21, 3509.01, 3509.04, 3509.05, 3509.06, 3509.07, 3511.05, and 972 3511.11 of the Revised Code are hereby repealed. 973 Section 3. The General Assembly, applying the principle 974 stated in division (B) of section 1.52 of the Revised Code that 975 amendments are to be harmonized if reasonably capable of 976 simultaneous operation, finds that the following section, 977 presented in this act as the composite of the sections as amended 978 by the acts indicated, is the resulting version of the section in 979 effect prior to the effective date of the section as presented in 980 this act: 981

Section 3509.05 of the Revised Code as amended by both Am.

| Sub. S. B. No. 380 | Page 33 |
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| As Reported by the House State Government and Elections Committee | |

Sub. H.B. 350 and Am. Sub. H.B. 562 of the 127th General Assembly. 983