As Passed by the House

127th General Assembly Regular Session 2007-2008

Am. Sub. S. B. No. 7

Senator Grendell

Cosponsors: Senators Harris, Faber, Schaffer, Amstutz, Coughlin, Gardner, Padgett, Schuring, Clancy, Mumper, Carey, Niehaus, Austria, Buehrer, Goodman, Jacobson, Schuler, Spada, Stivers, Miller, R., Wilson Representatives Blessing, Wagoner, Coley, Bacon, Seitz, Batchelder, Adams, Aslanides, Bubp, Carmichael, Collier, Combs, Core, Daniels, Dolan, Domenick, Evans, Flowers, Gibbs, Goodwin, Hagan, J., Hite, Hottinger, Hughes, Jones, Oelslager, Peterson, Reinhard, Schindel, Setzer, Stebelton, Uecker, Wachtmann, Wagner, White, Zehringer

A BILL

To amend sections 163.01, 163.02, 163.04, 163.05, 1 163.06, 163.09, 163.12, 163.14, 163.15, 163.19, 2 163.21, 163.53, 163.62, 303.26, 719.012, 1728.01, 3 2505.02, and 3735.40 and to enact sections 1.08, 4 163.021, 163.041, 163.051, 163.211, and 163.63 of 5 the Revised Code to implement the recommendations 6 of the Eminent Domain Task Force and to create 7 other procedures to protect the rights of property 8 9 owners.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 163.01, 163.02, 163.04, 163.05,	10
163.06, 163.09, 163.12, 163.14, 163.15, 163.19, 163.21, 163.53,	11
163.62, 303.26, 719.012, 1728.01, 2505.02, and 3735.40 be amended	12
and sections 1.08, 163,021, 163,041, 163,051, 163,211, and 163,63	13

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(b) Age and obsolescence;	43
(c) Inadequate provision for ventilation, light, air,	44
sanitation, or open spaces;	45
(d) Unsafe and unsanitary conditions;	46
(e) Hazards that endanger lives or properties by fire or	47
other causes;	48
(f) Noncompliance with building, housing, or other codes;	49
(g) Nonworking or disconnected utilities;	50
(h) Is vacant or contains an abandoned structure;	51
(i) Excessive dwelling unit density;	52
(j) Is located in an area of defective or inadequate street layout:	53 54
(k) Overcrowding of buildings on the land;	55
(1) Faulty lot layout in relation to size, adequacy,	56
accessibility, or usefulness;	57
(m) Vermin infestation;	58
(n) Extensive damage or destruction caused by a major	59
disaster when the damage has not been remediated within a	60
reasonable time;	61
(o) Identified hazards to health and safety that are	62
conducive to ill health, transmission of disease, juvenile	63
delinquency, or crime;	64
(p) Ownership or multiple ownership of a single parcel when	65
the owner, or a majority of the owners of a parcel in the case of	66
multiple ownership, cannot be located.	67
(C) When determining whether a property is a blighted parcel	68
or whether an area is a blighted area or slum for the purposes of	69
this section, no person shall consider whether there is a	70

(B)(D) "Court" includes means the court of common pleas and

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identify include all of the following:

(1) Adopt a comprehensive development plan that describes the	222
public need for the property. The plan shall include at least one	223
study documenting the public need. All of the costs of developing	224
the plan shall be publicly financed.	225
(2) If the agency is governed by a legislative body, obtain a	226
resolution from that legislative body affirming the public need	227
for the property.	228
(C) No park board, park district, board of directors of a	229
conservancy district, incorporated association with a purpose of	230
establishing or preserving public parks and memorial sites, or	231
similar park authority shall exercise any power of eminent domain	232
to appropriate real property outside the county or counties in	233
which the park authority is located unless the appropriation has	234
the written approval of the legislative authority of each county	235
in which the property is located, other than the county or	236
counties in which the park authority is located.	237
(D) No agency shall appropriate property based on a finding	238
that the parcel is a blighted parcel or that the area is a	239
blighted area or slum by making that finding in, or in conjunction	240
with, an emergency ordinance or resolution.	241
(E) If an appropriation is by a public agency that is not	242
elected and an owner has provided the public agency with a written	243
objection to the appropriation, the elected officials of the	244
public agency or elected individual that appointed the unelected	245
agency may veto that appropriation. If the unelected public agency	246
was appointed by more than one public agency or elected	247
individual, a majority vote of the elected officials of the	248
appointing public agencies or elected individuals is required to	249
veto the appropriation. If the public agency that is not elected	250
is a state agency or instrumentality such as a university, the	251
governor has the veto authority. The governor may delegate that	252
authority but may not delegate that authority to the unelected	253

agency that seeks the appropriation.	254
Sec. 163.04. Appropriations shall be made (A) At least thirty	255
days before filing a petition pursuant to section 163.05 of the	256
Revised Code, an agency shall provide notice to the owner of the	257
agency's intent to acquire the property. The notice shall be	258
substantially in the form set forth in section 163.041 of the	259
Revised Code. The notice shall be delivered personally on, or by	260
certified mail to, the owner of the property or the owner's	261
designated representative.	262
(B) Together with the notice that division (A) of this	263
section requires, or after providing that notice but not less than	264
thirty days before filing a petition pursuant to section 163.05 of	265
the Revised Code, an agency shall provide an owner with a written	266
good faith offer to purchase the property. The agency may revise	267
that offer if before commencing an appropriation proceeding the	268
agency becomes aware of conditions indigenous to the property that	269
could not reasonably have been discovered at the time of the	270
initial good faith offer or if the agency and the owner exchange	271
appraisals prior to the filing of the petition.	272
(C) An agency may appropriate real property only after the	273
agency obtains an appraisal of the property and provides a copy of	274
the appraisal to the owner or, if more than one, each owner or to	275
the guardian or trustee of each owner. The agency need not provide	276
an owner with a copy of the appraisal when that owner is incapable	277
of contracting in person or by agent to convey the property and	278
has no guardian or trustee or is unknown, or the residence of the	279
owner cannot with reasonable diligence be ascertained. When the	280
appraisal indicates that the property is worth less than ten	281
thousand dollars, the agency need only provide an owner, guardian,	282
or trustee with a summary of the appraisal. The agency shall	283
provide the copy or summary of the appraisal to an owner,	284

guardian, or trustee at or before the time the agency makes its	285
first offer to purchase the property. A public utility or the head	286
of a public agency may prescribe a procedure to waive the	287
appraisal in cases involving the acquisition by sale or donation	288
of property with a fair market value of ten thousand dollars or	289
less.	290
(D) An agency may appropriate real property only after the	291
agency is unable to agree <u>on a conveyance or the terms of a</u>	292
conveyance, for any reason, with the any owner, or if more than	293
one, any owner, or his <u>the</u> guardian or trustee , or when <u>of</u> any	294
owner <u>unless each owner</u> is incapable of contracting in person or	295
by agent <u>to convey the property</u> and has no guardian or trustee, or	296
<u>each owner</u> is unknown , or is not a resident of this state , or his	297
the residence of each owner is unknown to the agency and cannot	298
the residence of no owner can with reasonable diligence be	299
ascertained.	300
(E) An agency may appropriate real property for projects that	301
will disrupt the flow of traffic or impede access to property only	302
after the agency makes reasonable efforts to plan the project in a	303
way that will limit those effects. This division does not apply to	304
an agency if it initiated the project for which it appropriates	305
the property under Title LV of the Revised Code.	306
Sec. 163.041. Before initiating an appropriation action, an	307
agency shall provide notice to each property owner as required by	308
division (A) of section 163.04 of the Revised Code. The notice	309
shall be substantially in the following form:	310
NOTICE OF INTENT TO ACQUIRE	311
TO: (owner(s)) DATE:	312
(agency) needs your property for a	313
(description of the project) and will need to acquire the	314
following from you:	315

property is located.

4. You have the right to seek the advice of an attorney, real	347
estate appraiser, or any other person of your choice in this	348
matter.	349
5. (this paragraph does not apply to private agencies or to	350
municipally owned public utilities) You have a right to appeal	351
this decision and may object to this project's public purpose,	352
necessity, designation of blight (if applicable), or valuation by	353
writing, within ten business days of receiving this notice, to:	354
(name(s) and address(es) of the taking	355
agency, as well as to the elected official(s) who appointed the	356
taking agency if the taking agency is not elected).	357
(The elected official)(A majority of the elected officials)	358
that appointed (unelected agency) has/have the	359
discretion to veto this project, and if they do so, it will not	360
proceed. (This applies only if the taking agency is a public	361
agency composed of officials who were not elected.)	362
6. We are required by law to provide you with a written offer	363
and the appraisal or summary appraisal on which we base that offer	364
(public agencies and public utilities may delete this phrase for	365
properties valued at less than \$10,000 if they have adopted	366
alternate procedures).	367
After a trial, a jury will decide the amount you are to be	368
awarded for your property that is taken, for the damage that is	369
caused by the taking, if applicable, and for other damages	370
permitted by law, which could either exceed or be less than our	371
offer. During the court proceeding, you have the right to testify	372
as to the value of your property, and you and the agency are	373
entitled to present evidence of the fair market value of the	374
property (easement).	375
You may employ, at your own expense, appraisers and attorneys	376
to represent you at this time or at any time during the	377

private agency shall be verified as in a civil action and all. All

petitions shall contain:	408
(A) A description of each parcel of land or interest or right	409
therein sought to be appropriated, such as will permit ready	410
identification of the land involved;	411
(B) In the case of a private agency, a (1) A statement that	412
such the appropriation is necessary, for a public use, and, in the	413
case of a public agency, a copy of the resolution of the public	414
agency to appropriate;	415
(2) If the property being appropriated is a blighted parcel	416
that is being appropriated pursuant to a redevelopment plan, a	417
statement that shows the basis for the finding of blight and that	418
supports that the parcel is part of a blighted area pursuant to	419
the definition in section 1.08 of the Revised Code.	420
(C) A statement of the purpose of the appropriation;	421
(D) A statement of the estate or interest sought to be	422
appropriated;	423
(E) The names and addresses of the owners, so far as they can	424
be ascertained;	425
(F) A statement showing requirements of section 163.04 of the	426
Revised Code have been met;	427
(G) A prayer for the appropriation \div .	428
$\frac{\mathrm{(H)}}{\mathrm{In}}$ In the event of an appropriation where the agency would	429
require less than the whole of any parcel containing a residence	430
structure and the required portion would remove a garage and	431
sufficient land that a replacement garage could not be lawfully or	432
practically attached, the appropriation shall be for the whole	433
parcel and all structures unless, at the discretion of the owner,	434
the owner waives this requirement, in which case the agency shall	435
appropriate only the portion that the agency requires as well as	436
the entirety of any structure that is in whole or in part on the	437

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required portion.	438
In the event of the appropriation of less than the fee of any	439
parcel or of a fee in less than the whole of any parcel of	440
property, the agency shall either make available to the owner or	441
shall file in the office of the county engineer, a description of	442
the nature of the improvement or use which requires the	443
appropriation, including any specifications, elevations, and grade	444
changes already determined at the time of the filing of the	445
petition, in sufficient detail to permit a determination of the	446
nature, extent, and effect of the taking and improvement. A set of	447
highway construction plans shall be acceptable in providing such	448
description for the purposes of the preceding sentence in the	449
appropriation of land for highway purposes.	450
Sec. 163.051. Either an owner of property or an agency may	451
request that the issue of the value of the property be submitted	452
to nonbinding mediation. Any request for mediation shall be made	453
to nonbinding mediation. Any request for mediation shall be made in writing within ten business days after the owner files an	453 454
in writing within ten business days after the owner files an	454
in writing within ten business days after the owner files an answer pursuant to section 163.08 of the Revised Code. The court	454 455
in writing within ten business days after the owner files an answer pursuant to section 163.08 of the Revised Code. The court shall appoint a mediator, and the mediation shall be conducted and	454 455 456
in writing within ten business days after the owner files an answer pursuant to section 163.08 of the Revised Code. The court shall appoint a mediator, and the mediation shall be conducted and concluded within fifty days after the owner filed an answer. Only	454 455 456 457
in writing within ten business days after the owner files an answer pursuant to section 163.08 of the Revised Code. The court shall appoint a mediator, and the mediation shall be conducted and concluded within fifty days after the owner filed an answer. Only a judge may extend the time for concluding the mediation, and the	454 455 456 457 458
in writing within ten business days after the owner files an answer pursuant to section 163.08 of the Revised Code. The court shall appoint a mediator, and the mediation shall be conducted and concluded within fifty days after the owner filed an answer. Only a judge may extend the time for concluding the mediation, and the judge may do so only for the reason of an inability to obtain an	454 455 456 457 458 459
in writing within ten business days after the owner files an answer pursuant to section 163.08 of the Revised Code. The court shall appoint a mediator, and the mediation shall be conducted and concluded within fifty days after the owner filed an answer. Only a judge may extend the time for concluding the mediation, and the judge may do so only for the reason of an inability to obtain an	454 455 456 457 458 459
in writing within ten business days after the owner files an answer pursuant to section 163.08 of the Revised Code. The court shall appoint a mediator, and the mediation shall be conducted and concluded within fifty days after the owner filed an answer. Only a judge may extend the time for concluding the mediation, and the judge may do so only for the reason of an inability to obtain an appraisal. The agency shall pay the cost of mediation.	454 455 456 457 458 459 460

Article I, Ohio Constitution, may deposit with the court at the

appropriated together with the damages, if any, to the residue, as

determined by the public agency, and thereupon take possession of

and enter upon the property appropriated. The right of possession

time of filing the petition the value of such property

upon deposit as provided in this division shall not extend to 469 structures.

- (B) A public agency appropriating property for the purpose of 471 making or repairing roads which shall be open to the public, 472 without charge, or for the purpose of implementing rail service 473 under Chapter 4981. of the Revised Code, may deposit with the 474 court at the time of filing the petition the value of such 475 property appropriated together with the damages, if any, to the 476 residue, as determined by the public agency, and stated in an 477 attached declaration of intention to obtain possession and 478 thereupon take possession of and enter upon the property 479 appropriated, including structures situated upon the land 480 appropriated for such purpose or situated partly upon the land 481 appropriated therefor and partly upon adjoining land, so that such 482 structures cannot be divided upon the line between such lands 483 without manifest injury thereto. The jury, in assessing 484 compensation to any owner of land appropriated under this division 485 shall assess the value thereof in accordance with section 163.14 486 of the Revised Code. The owner or occupant of such structures 487 shall vacate the same within sixty days after service of summons 488 as required under section 163.07 of the Revised Code, at no cost 489 to the appropriating agency, after which time the agency may 490 remove said structures. In the event such structures are to be 491 removed before the jury has fixed the value of the same, the 492 court, upon motion of the agency, shall: 493
- (1) Order appraisals to be made by three persons, one to be

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 named by the owner, one by the county auditor, and one by the

 agency. Such appraisals may be used as evidence by the owner or

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 the agency in the trial of said case but shall not be binding on

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 said owner, agency, or the jury, and the expense of said

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 appraisals shall be approved by the court and charged as costs in

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 said case.

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(2) Cause pictures to be taken of all sides of said	501
structures;	502
(3) Compile a complete description of said structures, which	503
shall be preserved as evidence in said case to which the owner or	504
occupants shall have access.	505
(C) Any time after the deposit is made by the public agency	506
under division (A) or (B) of this section, the owner may apply to	507
the court to withdraw the deposit, and such withdrawal shall in no	508
way interfere with the action except that the sum so withdrawn	509
shall be deducted from the sum of the final verdict or award. Upon	510
such application being made the court shall direct that the sum be	511
paid to such owner subject to the rights of other parties in	512
interest provided such parties make timely application as provided	513
in section 163.18 of the Revised Code. Interest shall not accrue	514
on any sums withdrawable as provided in this division.	515
Sec. 163.09. (A) If no answer is filed pursuant to section	516
163.08 of the Revised Code, and no approval ordered by the court	517
to a settlement of the rights of all necessary parties, the court,	518
on motion of a public agency, shall declare the value of the	519
property taken and the damages, if any, to the residue to be as	520
set forth in any document properly filed with the clerk of the	521
court of common pleas by the public agency. In all other cases,	522
the court shall fix a time, within twenty days from the last date	523
that the answer could have been filed, for the assessment of	524
compensation by a jury.	525
(B) (1) When an answer is filed pursuant to section 163.08 of	526

the Revised Code and any of the matters relating to the right to

make the appropriation, the inability of the parties to agree, or

manner provided in that section, the court shall set a day, not

less than five or more than fifteen days from the date the answer

the necessity for the appropriation are specifically denied in the

was filed, to hear those matters. Upon those matters, the burden	532
of proof is upon the owner. A agency by a preponderance of the	533
<pre>evidence except as follows:</pre>	534
$\underline{\text{(a)}}$ A resolution or ordinance of the governing or controlling	535
body, council, or board of the agency declaring the necessity for	536
the appropriation shall be prima-facie evidence creates a	537
rebuttable presumption of that the necessity in the absence of	538
proof showing an abuse of discretion by the agency in determining	539
that necessity for the appropriation if the agency is not	540
appropriating the property because it is a blighted parcel or part	541
of a blighted area or slum.	542
(b) The presentation by a public utility or common carrier of	543
evidence of the necessity for the appropriation creates a	544
rebuttable presumption of the necessity for the appropriation.	545
(c) Approval by a state or federal regulatory authority of an	546
appropriation by a public utility or common carrier creates an	547
irrebuttable presumption of the necessity for the appropriation.	548
(2) Subject to the irrebuttable presumption in division	549
(B)(1)(c) of this section, only the judge may determine the	550
necessity of the appropriation. If, as to any or all of the	551
property or other interests sought to be appropriated, the court	552
determines the matters in favor of the agency, the court shall set	553
a time for the assessment of compensation by the jury within	554
twenty not less than sixty days from the date of the	555
journalization of that determination, subject to the right of the	556
parties to request mediation under section 163.051 of the Revised	557
Code and the right of the owner to an immediate appeal under	558
division (B)(3) of this section. An Except as provided in division	559
(B)(3) of this section, an order of the court in favor of the	560
agency on any of the matters or on qualification under section	561
163.06 of the Revised Code shall not be a final order for purposes	562
of appeal. An order of the court against the agency on any of the	563

matters or on the question of qualification under section 163.06	564
of the Revised Code shall be a final order for purposes of appeal.	565
If a public agency has taken possession prior to such an order and	566
such an order, after any appeal, is against the agency on any of	567
the matters, the agency shall restore the property to the owner in	568
its original condition or respond in damages, which may include	569
the items set forth in division (A)(2) of section 163.21 of the	570
Revised Code, recoverable by civil action, to which the state	571
consents.	572

- (3) An owner has a right to an immediate appeal if the order 573 of the court is in favor of the agency in any of the matters the 574 owner denied in the answer, unless the agency is appropriating 575 property in time of war or other public exigency imperatively 576 requiring its immediate seizure, for the purpose of making or 577 repairing roads which shall be open to the public without charge, 578 for the purpose of implementing rail service under Chapter 4981. 579 of the Revised Code, or under section 307.08, 504.19, 6101.181, 580 6115.221, 6117.39, or 6119.11 of the Revised Code or by a public 581 utility owned and operated by a municipal corporation as the 582 result of a public exigency. 583
- (C) When an answer is filed pursuant to section 163.08 of the Revised Code, and none of the matters set forth in division (B) of this section is specifically denied, the court shall fix a time 586 within twenty days from the date the answer was filed for the 587 assessment of compensation by a jury.
- (D) If answers are filed pursuant to divisions (B) and (C) of this section, or an answer is filed on behalf of fewer than all 590 the named owners, the court shall set the hearing or hearings at 591 such times as are reasonable under all the circumstances, but in 592 no event later than twenty days after the issues are joined as to 593 all necessary parties or twenty days after rule therefor, 594 whichever is earlier.

proper.

(E) The court, with the consent of the parties, may order two	596
or more cases to be consolidated and tried together, but the	597
rights of each owner to compensation, damages, or both shall be	598
separately determined by the jury in its verdict.	599
(F) If an answer is filed under section 163.08 of the Revised	600
Code with respect to the value of property appropriated under	601
section 307.08, 504.19, 6101.181, 6115.221, 6117.39, or 6119.11 of	602
the Revised Code as the result of a public exigency, the trier of	603
fact shall determine that value based on the evidence presented,	604
with neither party having the burden of proof with respect to that	605
value is on the party or parties to the appropriation other than	606
the property owners.	607
(G) If the court determines the matter in the favor of the	608
owner as to the necessity of the appropriation or whether the use	609
for which the agency seeks to appropriate the property is a public	610
use, in a final, unappealable order, the court shall award the	611
owner reasonable attorney's fees, expenses, and costs.	612
Sec. 163.12. (A) A view of the premises to be appropriated or	613
of premises appropriated shall be ordered by the court when	614
demanded requested by a party to the proceedings.	615
(B) The property owners shall open and close the case except	616
that, if the premises are appropriated under section 163.06 ,	617
307.08, 504.19, 6101.181, 6115.221, 6117.39, or 6119.11 of the	618
Revised Code as the result of a public exigency, the party or	619
parties other than the owners shall open and close the case.	620
(C) The court may amend any defect or informality in	621
proceedings under sections 163.01 to 163.22 of the Revised Code.	622
The court may cause new parties to be added and direct further	623
notice to be given to a party in interest as the court considers	624

reasonably prudent person would take and adopt in preserving the

goodwill.

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Compensation for loss of goodwill shall not be included in	656
payments made under section 163.53 of the Revised Code, shall not	657
be duplicated in any compensation otherwise awarded to the owner,	658
shall not exceed ten thousand dollars, and shall not be awarded in	659
appropriations of less than the entirety of the business property.	660
(D) The verdict shall be signed by at least three-fourths of	661
the members of the jury.	662
(E) If a jury is discharged without rendering a verdict,	663
another shall be impaneled at the earliest convenient time and	664
shall make the inquiry and assessment.	665
Con 163 15 (A) An appropriate the property	666
Sec. 163.15. (A) As soon as the agency pays to the party	
entitled thereto or deposits with the court the amount of the	667
award and the costs assessed against the agency, it may take	668
possession; provided, that this shall not be construed to limit	669
the right of a public agency to enter and take possession, as	670
provided in section 163.06 of the Revised Code. When the agency is	671
entitled to possession the court shall enter an order to such	672
effect upon the record and, if necessary, process shall be issued	673
to place the agency in possession. Whenever a final journal entry	674
in an appropriation proceeding, granting to this state a fee title	675
or any lesser estate or interest in real property is filed and	676
journalized by the clerk of courts, the clerk of courts shall	677
forthwith transmit to the county auditor a certified copy of said	678
final journal entry who shall transfer the property on his the	679
auditor's books and transmit said entry with proper endorsement to	680
the county recorder for recording. The costs of filing such final	681
journal entry with the county auditor and the county recorder	682
shall be taxed as costs in the appropriation proceedings the same	683
as other costs are taxed under section 163.16 of the Revised Code.	684
(B)(1) Whenever the appropriation of real property requires	685

the owner, a commercial tenant, or a residential tenant identified

by the owner in a notice filed with the court to move or relocate,	687
the agency shall make a payment to that person, upon proper	688
application as approved by the agency, for all of the following:	689
(a) Actual reasonable expenses in moving the person and the	690
person's family, business, farm operation, or other personal	691
property;	692
(b) Actual direct losses of tangible personal property as a	693
result of moving or discontinuing a business or farm operation,	694
but not to exceed an amount equal to the reasonable expenses that	695
would have been required to relocate such property, as determined	696
by the agency;	697
(c) Actual reasonable expenses in searching for a replacement	698
business or farm, but not to exceed two thousand five hundred	699
dollars;	700
(d) Actual and reasonable expenses necessary to reestablish a	701
farm, nonprofit organization, or small business at its new site,	702
but not to exceed ten thousand dollars.	703
(2) If the agency does not approve a payment for which the	704
owner applied under division (B)(1) of this section, the trier of	705
fact, upon presentation of proof, shall determine whether to award	706
a payment for the expenses described in division (B)(1) of this	707
section and the amount of any award. The owner shall have the	708
burden of proof with respect to those expenses.	709
(3)(a) In addition to any payments an owner of a business may	710
receive under division (B)(1) of this section, an owner of a	711
business who is required by an appropriation of real property to	712
relocate the business may recover damages for the owner's actual	713
economic loss resulting from the appropriation, as proven by the	714
owner by a preponderance of the evidence. Compensation for actual	715
economic loss under this division shall not include any attorney's	716
fees and shall not duplicate any amount awarded as compensation	717

under this chapter.	718
(b) The amount of compensation awarded under division	719
(B)(3)(a) of this section shall not exceed twelve months net	720
profit of the business on an annualized basis. Except as otherwise	721
provided in division (B)(3)(c) of this section, if the agency is	722
appropriating property in time of war or other public exigency	723
imperatively requiring its immediate seizure, for the purpose of	724
making or repairing roads that shall be open to the public without	725
charge, for the purpose of implementing rail service under Chapter	726
4981. of the Revised Code, or under section 307.08, 504.19,	727
6101.181, 6115.221, 6117.39, or 6119.11 of the Revised Code as the	728
result of a public exigency, or the agency is a municipal	729
corporation that is appropriating property as a result of a public	730
exigency, the period for which the net profit of the business is	731
calculated shall be twelve months minus the time period from the	732
date the agency gives the notice required by section 163.04 of the	733
Revised Code to the date the agency deposits the value of the	734
property with the court pursuant to section 163.06 of the Revised	735
Code or pays that amount to the owner, but in no event shall the	736
compensation time period be less than fifteen days. If the period	737
on which the loss is calculated is reduced to fifteen days and the	738
relocation is unusually complex, the owner may request the agency	739
to increase that period by up to fifteen additional days. If the	740
agency fails to pay the compensation as provided under division	741
(B)(3)(a) of this section or denies the request, the owner may	742
seek an award of such compensation pursuant to this section.	743
(c) In case of an act of God or other public exigency that	744
requires an immediate taking of property to protect public health	745
or safety or in case of a voluntary conveyance, the amount of	746
compensation awarded under division (B)(3)(a) of this section	747
shall not exceed fifteen days net profit of the business on an	748
annualized basis. The owner may request the agency to ingrease	710

(c) Other actual expenses.

(B)(1) Except as provided in division (B)(2) of this section,	780
if in In appropriation proceedings under sections 163.01 to 163.22	781
of the Revised Code or, as authorized by divisions (A) and (B) ,	782
(C), and (D) of section 163.02 of the Revised Code, in for	783
appropriation proceedings in time of a public exigency under other	784
sections of the Revised Code, \underline{if} the court determines that an	785
agency is not entitled to appropriate particular property, the	786
court shall enter both of the following:	787
(a) A judgment against the agency for costs, including jury	788
fees;	789
(b) A judgment in favor of each affected owner, in amounts	790
that the court considers to be just, for the owner's reasonable	791
disbursements and expenses, to include witness fees, including	792
expert witness fees, for attorney's fees, <u>appraisal and</u>	793
engineering fees, and for other actual expenses that the owner	794
incurred in connection with the proceedings.	795
(2) This division does not apply to a state agency that is	796
subject to section 163.62 of the Revised Code in connection with	797
condemnation proceedings Any award to an owner pursuant to this	798
section shall be paid by the head of the agency for whose benefit	799
the appropriation proceedings were initiated.	800
(C)(1) Except as otherwise provided in division (C)(2) or (3)	801
of this section and subject to division (C)(5) of this section,	802
when an agency appropriates property and the final award of	803
compensation is greater than one hundred twenty-five per cent of	804
the agency's good faith offer for the property or, if before	805
commencing the appropriation proceeding the agency made a revised	806
offer based on conditions indigenous to the property that could	807
not reasonably have been discovered at the time of the good faith	808
offer, one hundred twenty-five per cent of the revised offer, the	809
court shall enter judgment in favor of the owner, in amounts the	810

court considers just, for all costs and expenses, including

attorney's and appraisal fees, that the owner actually incurred.	812
(2) The court shall not enter judgment for costs and	813
expenses, including attorney's fees and appraisal fees, if the	814
agency is appropriating property in time of war or other public	815
exigency imperatively requiring its immediate seizure, for the	816
purpose of making or repairing roads that shall be open to the	817
public without charge, for the purpose of implementing rail	818
service under Chapter 4981. of the Revised Code, or under section	819
307.08, 504.19, 6101.181, 6115.221, 6117.39, or 6119.11 of the	820
Revised Code as the result of a public exigency, or the agency is	821
a municipal corporation that is appropriating property as a result	822
of a public exigency, except that the court shall enter judgment	823
in favor of the owner for costs and expenses, including attorney's	824
and appraisal fees, that the owner actually incurred only if the	825
property being appropriated is land used for agricultural purposes	826
as defined in section 303.01 or 519.01 of the Revised Code, or the	827
county auditor of the county in which the land is located has	828
determined under section 5713.31 of the Revised Code that the land	829
is "land devoted exclusively to agricultural use" as defined in	830
section 5713.30 of the Revised Code and the final award of	831
compensation is more than one hundred fifty per cent of the	832
agency's good faith offer or a revised offer made by the agency	833
under division (C)(1) or (3) of this section.	834
	835
(3) The court shall not enter judgment for costs and	836
expenses, including attorney's fees and appraisal fees, that the	837
owner actually incurred if the owner and the agency exchanged	838
appraisals prior to the filing of the petition and the final award	839
of compensation was not more than one hundred twenty-five per cent	840
of the agency's first offer for the property made subsequent to	841
the exchange of appraisals and at least thirty days before the	842
filing of the petition	9/13

(4) An award of costs and expenses, including attorney's and	844
appraisal fees, that the owner actually incurred, under division	845
(C) of this section shall not exceed the lesser of twenty-five per	846
cent of the amount by which the final award of compensation	847
exceeds the agency's initial good faith offer or revised offer or	848
twenty-five per cent of the amount by which the final award of	849
compensation exceeds the agency's last written offer made not less	850
than forty-five days before the date initially designated for	851
trial by the court.	852
(5)(a) An award of costs and expenses, including attorney's	853
and appraisal fees, that the owner actually incurred, made under	854
division (G) of section 163.09 of the Revised Code is not subject	855
to the conditions and limitations set forth in divisions (C)(1),	856
(2), (3), and (4) of this section.	857
(b) The court shall not enter judgment for costs and	858
expenses, including attorney's fees and appraisal fees, under	859
division (C) of this section unless not less than fifty days prior	860
to the date initially designated by the court for trial the owner	861
provided the agency with an appraisal or summary appraisal of the	862
property being appropriated or with the owner's sworn statement	863
setting forth the value of the property and an explanation of how	864
the owner arrived at that value.	865
Sec. 163.211. If an agency decides not to use appropriated	866
property for the purpose stated in the appropriation petition, the	867
prior owner from whom the property was appropriated may repurchase	868
the property for its fair market value as determined by an	869
independent appraisal made by an appraiser chosen by agreement of	870
the parties or, if the parties cannot agree, an appraiser chosen	871
by the court. The right of repurchase shall be extinguished if any	872
of the following occur:	873
(A) The prior owner declines to repurchase the property.	874

displaced farm, nonprofit organization, or small business at its 905 new site, but not to exceed ten thousand dollars. 906

- (B) Any displaced person eligible for payments under division

 (A) of this section who is displaced from a dwelling and who elects to accept the payments authorized by this division in lieu of the payments authorized by division (A) of this section may receive an expense and dislocation allowance, determined according to a schedule established by the head of the displacing agency.
- (C) Any displaced person eligible for payments under division

 (A) of this section who is displaced from his the person's place
 of business or from his the person's farm operation may qualify
 for the payment authorized by this division in lieu of the payment
 authorized by division (A) of this section. The payment authorized
 by this division shall consist of a fixed payment in an amount to
 be determined according to criteria established by the head of the
 lead agency, except that such payment shall be not less than one
 thousand dollars nor more than twenty thousand dollars. A person
 whose sole business at the displacement dwelling is the rental of
 such property to others does not qualify for a payment under this
 division.
- (D)(1) Except as provided in section 5501.51 of the Revised Code, if a program or project undertaken by a displacing agency results in the relocation of a utility facility, and the purpose of the program or project was not to relocate or reconstruct any utility facility; and if the owner of the utility facility which is being relocated under such program or project has entered into a franchise or similar agreement with the state or local government on whose property, easement, or right-of-way such facility is located with respect to the use of such property, easement, or right-of-way; and if the relocation of such facility results in such owner incurring an extraordinary cost in connection with such relocation; then the displacing agency may,

in accordance with such rules as the head of the lead agency may

adopt, provide to such owner a relocation payment which may not

exceed the amount of such extraordinary cost, less any increase in

the value of the new utility facility above the value of the old

utility facility, and less any salvage value derived from the old

utility facility.

942

- (2) As used in division (D) of this section:
- (a) "Extraordinary cost in connection with a relocation" 944 means any cost incurred by the owner of a utility facility in 945 connection with relocation of such facility that is determined by 946 the head of the displacing agency, under such rules as the head of 947 the lead agency shall adopt, to be a nonroutine relocation 948 expense, to be a cost that owner ordinarily does not include in 949 its annual budget as an expense of operation, and to meet such 950 other requirements as the lead agency may prescribe in such rules. 951
- (b) "Utility facility" means any electric, gas, water, steam 952 power, or materials transmission or distribution system; any 953 transportation system; any communications system, including cable 954 television; and any fixture, equipment, or other property 955 associated with the operation, maintenance, or repair of any such 956 system; which is located on property owned by a state or local 957 government or over which a state or local government has an 958 easement or right-of-way. A utility facility may be publicly, 959 privately, or cooperatively owned. 960
- sec. 163.62. (A) The court having jurisdiction of a 961 proceeding instituted by a state agency to acquire real property 962 by condemnation shall award the owner of any right, or title to, 963 or interest in, such real property such sum as will in the opinion 964 of the court reimburse such owner for his the owner's reasonable 965 costs, disbursements, and expenses, including reasonable attorney, 966 appraisal, and engineering fees, actually incurred because of the 967

nonresidential, which by reason of dilapidation, deterioration,

1022

age or obsolescence, inadequate provision for ventilation, light,	997
air, sanitation, or open spaces, high density of population and	998
overcrowding, or the existence of conditions which endanger life	999
or property, by fire and other causes, or any combination of such	1000
factors is conducive to ill health, transmission of disease,	1001
infant mortality, juvenile delinquency, or crime, and is	1002
detrimental to the public health, safety, morals, or welfare has	1003
the meaning defined in section 1.08 of the Revised Code.	1004

(E) "Blighted area" means an area within a county but outside 1005 the corporate limits of any municipality, which area by reason of 1006 the presence of a substantial number of slum, deteriorated, or 1007 deteriorating structures, predominance of defective or inadequate 1008 street layout, faulty lot layout in relation to size, adequacy, 1009 accessibility, or usefulness, insanitary or unsafe conditions, 1010 deterioration of site or other improvements, diversity of 1011 ownership, tax or special assessment delinquency exceeding the 1012 fair value of the land, defective or unusual conditions to title, 1013 or the existence of conditions which endanger life or property by 1014 fire and other causes, or any combination of such factors, 1015 substantially impairs or arrests the sound growth of a county, 1016 retards the provision of housing accommodations, or constitutes an 1017 economic or social liability and is a menace to the public health, 1018 safety, morals, or welfare in its present condition and use has 1019 the meaning defined in section 1.08 of the Revised Code. 1020

If such blighted area consists of open land, the provisions of section 303.34 of the Revised Code shall apply.

Any disaster area referred to in section 303.36 of the 1023
Revised Code shall constitute a "blighted area". 1024

(F) "County renewal project" may include undertakings and 1025 activities of a county in a county renewal area for the 1026 elimination and for the prevention of the development or spread of 1027 slums and blight, and may involve slum clearance and redevelopment 1028

in a county renewal area, or rehabilitation or conservation in a	1029
county renewal area, or any combination or part thereof, in	1030
accordance with a county renewal plan, and such aforesaid	1031
undertakings and activities may include acquisition of a slum area	1032
or a blighted area, or portion thereof; demolition and removal of	1033
buildings and improvements; installation, construction, or	1034
reconstruction of streets, utilities, parks, playgrounds, and	1035
other improvements necessary for carrying out in the county	1036
renewal area the county renewal objectives of sections 303.26 to	1037
303.56, inclusive, of the Revised Code in accordance with the	1038
county renewal plan; disposition of any property acquired in the	1039
county renewal area, including sale, initial leasing, or retention	1040
by the county itself, at its fair value for uses in accordance	1041
with the county renewal plan; carrying out plans for a program of	1042
voluntary or compulsory repair and rehabilitation of buildings or	1043
other improvements in accordance with the county renewal plan; and	1044
acquisition of any other real property in the county renewal area	1045
where necessary to eliminate unhealthful, insanitary, or unsafe	1046
conditions; lessen density, eliminate obsolete, or other uses	1047
detrimental to the public welfare, or otherwise to remove or	1048
prevent the spread of blight or deterioration, or to provide land	1049
for needed public facilities.	1050

- (G) "County renewal area" means a slum area or a blighted 1051 area or a combination thereof which the board of county 1052 commissioners designates as appropriate for a county renewal 1053 project.
- (H) "County renewal plan" means a plan, as it exists from

 time to time, for a county renewal project, which plan shall

 conform to the general plan for the county, except as provided in

 section 303.36 of the Revised Code, and shall be sufficiently

 complete to indicate such land acquisition, demolition, and

 removal of structures, redevelopment, improvements, and

 1055

rehabilitation as may be proposed to be carried out in the county	1061
renewal area, zoning, and planning changes, if any, land uses,	1062
maximum densities, building requirements, and the plan's	1063
relationship to definite local objectives respecting appropriate	1064
land uses, improved traffic, public transportation, public	1065
utilities, recreational and community facilities, and other public	1066
improvements.	1067

- (I) "Redevelopment" and derivatives thereof, when used with 1068 respect to a county renewal area, mean development as well as 1069 redevelopment.
- (J) "Real property" includes all lands, including 1071 improvements and fixtures thereon, and property of any nature 1072 appurtenant thereto, or used in connection therewith, and every 1073 estate, interest, right, and use, legal or equitable, therein, 1074 including terms for years and liens by way of judgment, mortgage, 1075 or otherwise.
- (K) "Person" means any individual, firm, partnership,
 corporation, company, association, joint stock association, or
 body politic, and includes any trustee, receiver, assignee, or
 other person acting in a similar representative capacity.
 1079
- (L) "Obligee" includes any bondholder, agents, or trustees 1081 for any bondholders, or lessor demising to the county property 1082 used in connection with a county renewal project, or any assignee 1083 or assignees of such lessor's interest or any part thereof, and 1084 the federal government when it is a party to any contract with the county.
- (M) "Bond," as used in section 303.46 of the Revised Code,
 means bonds, including refunding bonds, notes, interim
 certificates of special indebtedness, debentures, or other
 obligations of a county, payable and secured as authorized by
 section 303.46 of the Revised Code.
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Sec. 719.012. In order to rehabilitate a building or	1092
structure that a municipal corporation determines to be a threat	1093
to the public health, safety, or welfare; that has been declared	1094
to be a public nuisance under Chapter 3707., 3709., or 3781. of	1095
the Revised Code; and that either has been found to be insecure,	1096
unsafe, structurally defective, unhealthful, or unsanitary under	1097
sections 715.26 to 715.30 of the Revised Code or violates a	1098
building code or ordinance adopted under section 731.231 blighted	1099
property as defined in section 1.08 of the Revised Code, a	1100
municipal corporation may appropriate, in the manner provided in	1101
sections 163.01 to 163.22 of the Revised Code, any such building	1102
or structure and the real property of which it is a part. The	1103
municipal corporation shall rehabilitate the building or structure	1104
or cause it to be rehabilitated within two years after the	1105
appropriation, so that the building or structure is no longer a	1106
public nuisance, insecure, unsafe, structurally defective,	1107
unhealthful, or unsanitary, or a threat to the public health,	1108
safety, or welfare, or in violation of a building code or	1109
ordinance adopted under section 731.231 of the Revised Code. Any	1110
building or structure appropriated pursuant to this section which	1111
is not rehabilitated within two years shall be demolished.	1112

If during the rehabilitation process the municipal 1113 corporation retains title to the building or structure and the 1114 real property of which it is a part, then within one hundred 1115 eighty days after the rehabilitation is complete, the municipal 1116 corporation shall appraise the rehabilitated building or structure 1117 and the real property of which it is a part, and shall sell the 1118 building or structure and property at public auction. The 1119 municipal corporation shall advertise the public auction in a 1120 newspaper of general circulation in the municipal corporation once 1121 a week for three consecutive weeks prior to the date of sale. The 1122 municipal corporation shall sell the building or structure and 1123

development that a workable program for community improvement	1154
(which shall include an official plan of action for effectively	1155
dealing with the problem of urban slums and blight within the	1156
community and for the establishment and preservation of a	1157
well-planned community with well-organized residential	1158
neighborhoods of decent homes and suitable living environment for	1159
adequate family life) for utilizing appropriate private and public	1160
resources to eliminate, and to prevent the development or spread	1161
of, slums and urban blight, to encourage needed urban	1162
rehabilitation, to provide for the redevelopment of blighted,	1163
deteriorated, or slum areas, to undertake such activities or other	1164
feasible community activities as may be suitably employed to	1165
achieve the objectives of such a program has been adopted. A	1166
determination by the United States that the impacted city's	1167
workable program meets the federal workable program requirements	1168
shall be sufficient for the director's certification.	1169

- (2) Been declared a major disaster area, or part of a major 1170 disaster area, pursuant to the "Disaster Relief Act of 1970," 84 1171 Stat. 1744, 42 U.S.C.A. 4401, as now or hereafter amended, and has 1172 been extensively damaged or destroyed by a major disaster, 1173 provided that impacted city status obtained pursuant to division 1174 (C) (2) of this section lasts for only a limited period from the 1175 date of the declaration, as determined by the rules promulgated 1176 pursuant to division (G) of section 122.06 of the Revised Code, 1177 but in the event that an impacted city, while qualified under such 1178 division, enters into a financial agreement with a community urban 1179 redevelopment corporation pursuant to section 1728.07 of the 1180 Revised Code, a loss of certification under such rules shall not 1181 affect that agreement or the project to which it relates. 1182
- (D) "Community development plan" means a plan, as it exists 1183 from time to time, for the redevelopment and renewal of a blighted 1184 area, which plan shall conform to the general plan for the 1185

municipality, and shall be sufficiently complete to indicate such
land acquisition, demolition, and removal of structures,
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redevelopment, improvements, and rehabilitation as may be proposed
to be carried out in such blighted area, zoning, and any planning
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changes, land uses, maximum densities, and building requirements.
1190

(E) "Blighted area" means an area within a municipality 1191 containing a majority of structures that have been extensively 1192 damaged or destroyed by a major disaster, or that, by reason of 1193 dilapidation, deterioration, age or obsolescence, inadequate 1194 provision for ventilation, light, air, sanitation, or open spaces, 1195 unsafe and unsanitary conditions or the existence of conditions 1196 which endanger lives or properties by fire or other hazards and 1197 causes, or that, by reason of location in an area with inadequate 1198 street layout, incompatible land uses or land use relationships, 1199 overcrowding of buildings on the land, excessive dwelling unit 1200 density, or other identified hazards to health and safety, are 1201 conducive to ill health, transmission of disease, juvenile 1202 delinquency and crime and are detrimental to the public health, 1203 safety, morals and general welfare has the meaning defined in 1204 section 1.08 of the Revised Code. 1205

(F) "Project" means:

(1) As to blighted areas within all municipal corporations, 1207 the undertaking and execution of the redevelopment of a blighted 1208 area by a community urban redevelopment corporation, in whole or 1209 in part, pursuant to a community development plan approved by the 1210 governing body of the municipal corporation in which such blighted 1211 area is situated and in accordance with an agreement for the sale 1212 or lease of all or a portion of the land concerned in such 1213 redevelopment to the corporation by a municipal corporation, or 1214 agency, or authority including the work to be done in reference 1215 thereto, the designation of the particular proposed buildings to 1216 be constructed and their uses and purposes, the landscaping of the 1217

the corporation's expense;

premises, the streets and access roads, recreational facilities,	1218
if any, the furnishing of the public utilities, the financial	1219
arrangements, and the terms and conditions of the proposed	1220
municipal corporation and approval; and	1221
(2) In addition as to blighted areas within impacted cities,	1222
the undertaking and activities of a community urban redevelopment	1223
corporation in a blighted area for the elimination and for the	1224
prevention of the development or spread of blight pursuant to a	1225
community development plan approved by the governing body of the	1226
impacted city and to the extent agreed to by the governing body of	1227
the impacted city in the financial agreement provided for in	1228
section 1728.07 of the Revised Code and may involve clearance and	1229
redevelopment, or rehabilitation or conservation or any	1230
combination or part thereof, in accordance with such community	1231
development plan, and such aforesaid undertakings and activities	1232
may include acquisition of a blighted area or portion by purchase	1233
or otherwise, and demolition and removal of buildings and	1234
improvements.	1235
(G) "Total project unit cost" or "total project cost" means	1236
the aggregate of the following items as related to any unit of a	1237
project if the project is to be undertaken in units or to the	1238
total project if the project is not to be undertaken in units:	1239
(1) Cost of the land to the community urban redevelopment	1240
corporation;	1241
(2) Architects', engineers', and attorneys' fees paid or	1242
payable by the corporation in connection with the planning,	1243
construction, and financing of the project;	1244
(3) Surveying and testing charges in connection therewith;	1245
(4) Actual construction cost as certified by the architect,	1246
including the cost of any preparation of the site undertaken at	1247

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agreement provided for in section 1728.07 of the Revised Code	1280
shall establish the method of computing such additional revenue,	1281
and may establish a method of arbitration where either the	1282
landlord or the tenant disputes the amount of such payments so	1283
included in the annual gross revenue.	1284
(I) "Major disaster" means any tornado, storm, flood, high	1285
water, wind-driven water, tidal wave, earthquake, fire, or other	1286
catastrophe.	1287
Sec. 2505.02. (A) As used in this section:	1288
(1) "Substantial right" means a right that the United States	1289
Constitution, the Ohio Constitution, a statute, the common law, or	1290
a rule of procedure entitles a person to enforce or protect.	1291
(2) "Special proceeding" means an action or proceeding that	1292
is specially created by statute and that prior to 1853 was not	1293
denoted as an action at law or a suit in equity.	1294
(3) "Provisional remedy" means a proceeding ancillary to an	1295
action, including, but not limited to, a proceeding for a	1296
preliminary injunction, attachment, discovery of privileged	1297
matter, suppression of evidence, a prima-facie showing pursuant to	1298
section 2307.85 or 2307.86 of the Revised Code, a prima-facie	1299
showing pursuant to section 2307.92 of the Revised Code, or a	1300
finding made pursuant to division (A)(3) of section 2307.93 of the	1301
Revised Code.	1302
(B) An order is a final order that may be reviewed, affirmed,	1303
modified, or reversed, with or without retrial, when it is one of	1304
the following:	1305
(1) An order that affects a substantial right in an action	1306
that in effect determines the action and prevents a judgment;	1307

(2) An order that affects a substantial right made in a

special proceeding or upon a summary application in an action

new trial is granted or the judgment vacated or set aside.	1340
(D) This section applies to and governs any action, including	1341
an appeal, that is pending in any court on July 22, 1998, and all	1342
claims filed or actions commenced on or after July 22, 1998,	1343
notwithstanding any provision of any prior statute or rule of law	1344
of this state.	1345
Sec. 3735.40. As used in sections 3735.27, 3735.31, and	1346
3735.40 to 3735.50 of the Revised Code:	1347
(A) "Federal government" includes the United States, the	1348
federal works administrator, or any other agency or	1349
instrumentality, corporate or otherwise, of the United States.	1350
(B) "Slum area" means any area where dwellings predominate	1351
which, by reason of dilapidation, overcrowding, faulty arrangement	1352
or design, lack of ventilation, light, or sanitary facilities, or	1353
any combination of these factors, are detrimental to safety,	1354
health, or morals has the meaning defined in section 1.08 of the	1355
Revised Code.	1356
(C) "Housing project" or "project" means any of the following	1357
works or undertakings:	1358
(1) Demolish, clear, or remove buildings from any slum area.	1359
Such work or undertaking may embrace the adaptation of such area	1360
to public purposes, including parks or other recreational or	1361
community purposes.	1362
(2) Provide decent, safe, and sanitary urban or rural	1363
dwellings, apartments, or other living accommodations for persons	1364
of low income. Such work or undertaking may include buildings,	1365
land, equipment, facilities, and other real or personal property	1366
for necessary, convenient, or desirable appurtenances, streets,	1367
sewers, water service, parks, site preparation, gardening,	1368
administrative, community, health, recreational, educational,	1369

provide for prompt appeals from adverse judgments in appropriation

actions. As a result, the General Assembly encourages the Supreme

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