# As Passed by the House

# 128th General Assembly Regular Session 2009-2010

Sub. H. B. No. 165

## Representative Ujvagi

Cosponsors: Representatives Weddington, Evans, Pryor, Chandler, Harris, Williams, B., Okey, Yuko, Dodd, Hagan, Heard, Skindell, Domenick, Letson, Williams, S., Boyd, Winburn, Luckie, DeBose, Driehaus, Garland, Gerberry, Lundy, Moran, Phillips, Stebelton, Adams, R., Baker, Hite, Huffman, Lehner, Martin, Morgan, Oelslager, Wagner, Adams, J., Amstutz, Bacon, Balderson, Batchelder, Belcher, Blessing, Bolon, Book, Boose, Bubp, Carney, Celeste, Combs, Daniels, DeGeeter, Dolan, Dyer, Fende, Foley, Gardner, Garrison, Goodwin, Goyal, Grossman, Hackett, Hall, Harwood, Hottinger, Jones, Koziura, Maag, Mallory, Mandel, McGregor, Mecklenborg, Murray, Newcomb, Patten, Pillich, Sayre, Schneider, Sears, Slesnick, Snitchler, Stautberg, Stewart, Szollosi, Uecker, Yates, Zehringer

## A BILL

То	enact sections 3301.60, 3301.61, 3301.62, 3301.63,	1
	and 3301.64 of the Revised Code to ratify the	2
	Interstate Compact on Educational Opportunity for	3
	Military Children and to establish the State	4
	Council on Educational Opportunity for Military	Ę
	Children and other offices to implement the	6
	state's participation in the compact.	7

### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

	Section 1	. That	sections	3301.	60, 3301	L.61,	3301.6	2, 3301.63	3, 8
and	3301.64 of	the R	evised Cod	de be	enacted	to r	ead as	follows:	9

Sec. 3301.60. The interstate compact on educational	10
opportunity for military children is hereby ratified, enacted into	11
law, and entered into by this state as a party thereto with any	12
other state that heretofore has legally joined or hereafter	13
legally joins the compact, as follows:	14
Interstate Compact on Educational	15
Opportunity for Military Children	16
ARTICLE I. PURPOSE	17
It is the purpose of this compact to remove barriers to	18
educational success imposed on children of military families	19
because of frequent moves and deployment of their parents by:	20
A. Facilitating the timely enrollment of children of military	21
families and ensuring that they are not placed at a disadvantage	22
due to difficulty in the transfer of education records from the	23
previous school district or variations in entrance or age	24
requirements.	25
B. Facilitating the student placement process through which	26
children of military families are not disadvantaged by variations	27
in attendance requirements, scheduling, sequencing, grading,	28
course content, or assessment.	29
C. Facilitating the qualification and eligibility for	30
enrollment, educational programs, and participation in	31
extracurricular academic, athletic, and social activities.	32
D. Facilitating the on-time graduation of children of	33
military families.	34
E. Providing for the promulgation and enforcement of	35
administrative rules implementing the provisions of this compact.	36
F. Providing for the uniform collection and sharing of	37
information between and among member states, schools, and military	38
families under this compact.	39

M. "Rule" means a written statement by the Interstate

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Commission promulgated pursuant to Article XII of this compact	101
that is of general applicability, implements, interprets, or	102
prescribes a policy or provision of the compact, or an	103
organizational, procedural, or practice requirement of the	104
Interstate Commission, and has the force and effect of statutory	105
law in a member state, and includes the amendment, repeal, or	106
suspension of an existing rule.	107
N. "Sending state" means the state from which a child of a	108
military family is sent, brought, or caused to be sent or brought.	109
O. "State" means a state of the United States, the District	110
of Columbia, the Commonwealth of Puerto Rico, the U.S. Virgin	111
Islands, Guam, American Samoa, the Northern Marianas Islands, and	112
any other United States territory.	113
P. "Student" means the child of a military family for whom	114
the local education agency receives public funding and who is	115
formally enrolled in kindergarten through twelfth grade.	116
O. "Transition" means 1) the formal and physical process of	117
transferring from school to school or 2) the period of time in	118
which a student moves from one school in the sending state to	119
another school in the receiving state.	120
R. "Uniformed services" means the Army, Navy, Air Force,	121
Marine Corps, and Coast Guard, as well as the Commissioned Corps	122
of the National Oceanic and Atmospheric Administration and Public	123
Health Service.	124
S. "Veteran" means a person who served in the uniformed	125
services and who was discharged or released therefrom under	126
conditions other than dishonorable.	127
ARTICLE III. APPLICABILITY	128
A. Except as otherwise provided in Section B, this compact	129
shall apply to the children of:	130

receiving state on their validated level from an accredited school

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his or her Senior year, then the provisions of Article VII,	287
Section C shall apply.	288
C. Transfers during Senior year - Should a military student	289
transferring at the beginning or during the student's Senior year	290
be ineligible to graduate from the receiving local education	291
agency after all alternatives have been considered, the sending	292
and receiving local education agencies shall ensure the receipt of	293
a diploma from the sending local education agency, if the student	294
meets the graduation requirements of the sending local education	295
agency. In the event that one of the states in question is not a	296
member of this compact, the member state shall use best efforts to	297
facilitate the on-time graduation of the student in accordance	298
with Sections A and B of this Article.	299
ARTICLE VIII. STATE COORDINATION	300
A. Each member state shall, through the creation of a state	301
council or use of an existing body or board, provide for the	302
coordination among its agencies of government, local education	303
agencies and military installations concerning the state's	304
participation in, and compliance with, this compact and Interstate	305
Commission activities. While each member state may determine the	306
membership of its own state council, its membership must include	307
at least: the state superintendent of education, superintendent of	308
a school district with a high concentration of military children,	309
representative from a military installation, one representative	310
each from the legislative and executive branches of government,	311
and other offices and stakeholder groups the state council deems	312
appropriate. A member state that does not have a school district	313
deemed to contain a high concentration of military children may	314
appoint a superintendent from another school district to represent	315
local education agencies on the state council.	316
B. The state council of each member state shall appoint or	317

designate a military family education liaison to assist military

required by the bylaws of the Interstate Commission.	349
3. A representative shall not delegate a vote to another	350
member state. In the event the compact commissioner is unable to	351
attend a meeting of the Interstate Commission, the governor or	352
state council may delegate voting authority to another person from	353
their state for a specified meeting.	354
4. The bylaws may provide for meetings of the Interstate	355
Commission to be conducted by telecommunication or electronic	356
communication.	357
C. Consist of ex officio, nonvoting representatives who are	358
members of interested organizations. Such ex officio members, as	359
defined in the bylaws, may include but not be limited to, members	360
of the representative organizations of military family advocates,	361
local education agency officials, parent and teacher groups, the	362
Department of Defense, the Education Commission of the States, the	363
Interstate Agreement on the Qualification of Educational Personnel	364
and other interstate compacts affecting the education of children	365
of military members.	366
D. Meet at least once each calendar year. The chairperson may	367
call additional meetings and, upon the request of a simple	368
majority of the member states, shall call additional meetings.	369
E. Establish an executive committee, whose members shall	370
include the officers of the Interstate Commission and such other	371
members of the Interstate Commission as determined by the bylaws.	372
Members of the executive committee shall serve a one year term.	373
Members of the executive committee shall be entitled to one vote	374
each. The executive committee shall have the power to act on	375
behalf of the Interstate Commission, with the exception of	376
rulemaking, during periods when the Interstate Commission is not	377
in session. The executive committee shall oversee the day-to-day	378
activities of the administration of the compact including	379

enforcement and compliance with the provisions of the compact, its	380
bylaws and rules, and other such duties as deemed necessary. The	381
Department of Defense, shall serve as an ex officio, nonvoting	382
member of the executive committee.	383
F. Establish bylaws and rules that provide for conditions and	384
procedures under which the Interstate Commission shall make its	385
information and official records available to the public for	386
inspection or copying. The Interstate Commission may exempt from	387
disclosure information or official records to the extent they	388
would adversely affect personal privacy rights or proprietary	389
interests.	390
G. Give public notice of all meetings and all meetings shall	391
be open to the public, except as set forth in the rules or as	392
otherwise provided in the compact. The Interstate Commission and	393
its committees may close a meeting, or portion thereof, where it	394
determines by two-thirds vote that an open meeting would be likely	395
to:	396
1. Relate solely to the Interstate Commission's internal	397
personnel practices and procedures;	398
2. Disclose matters specifically exempted from disclosure by	399
federal and state statute;	400
3. Disclose trade secrets or commercial or financial	401
information which is privileged or confidential;	402
4. Involve accusing a person of a crime, or formally	403
censuring a person;	404
5. Disclose information of a personal nature where disclosure	405
would constitute a clearly unwarranted invasion of personal	406
privacy;	407
6. Disclose investigative records compiled for law	408
enforcement purposes; or	409

7. Specifically relate to the Interstate Commission's	410
participation in a civil action or other legal proceeding.	411
H. Shall cause its legal counsel or designee to certify that	412
a meeting may be closed and shall reference each relevant	413
exemptible provision for any meeting, or portion of a meeting,	414
which is closed pursuant to this provision. The Interstate	415
Commission shall keep minutes which shall fully and clearly	416
describe all matters discussed in a meeting and shall provide a	417
full and accurate summary of actions taken, and the reasons	418
therefore, including a description of the views expressed and the	419
record of a roll call vote. All documents considered in connection	420
with an action shall be identified in such minutes. All minutes	421
and documents of a closed meeting shall remain under seal, subject	422
to release by a majority vote of the Interstate Commission.	423
I. Shall collect standardized data concerning the educational	424
transition of the children of military families under this compact	425
as directed through its rules which shall specify the data to be	426
collected, the means of collection and data exchange, and	427
reporting requirements. Such methods of data collection, exchange,	428
and reporting shall, in so far as is reasonably possible, conform	429
to current technology and coordinate its information functions	430
with the appropriate custodian of records as identified in the	431
bylaws and rules.	432
J. Shall create a process that permits military officials,	433
education officials and parents to inform the Interstate	434
Commission if and when there are alleged violations of the compact	435
or its rules or when issues subject to the jurisdiction of the	436
compact or its rules are not addressed by the state or local	437
education agency. This section shall not be construed to create a	438
private right of action against the Interstate Commission or any	439
member state.	440
ARTICLE X. POWERS AND DUTIES OF THE INTERSTATE COMMISSION	441

The Interstate Commission shall have the following powers:	442
A. To provide for dispute resolution among member states.	443
B. To promulgate rules and take all necessary actions to	444
effect the goals, purposes, and obligations as enumerated in this	445
compact. The rules shall have the force and effect of statutory	446
law and shall be binding in the compact states to the extent and	447
in the manner provided in this compact.	448
C. To issue, upon request of a member state, advisory	449
opinions concerning the meaning or interpretation of the	450
interstate compact, its bylaws, rules, and actions.	451
D. To enforce compliance with the compact provisions, the	452
rules promulgated by the Interstate Commission, and the bylaws,	453
using all necessary and proper means, including but not limited to	454
the use of judicial process.	455
E. To establish and maintain offices which shall be located	456
within one or more of the member states.	457
F. To purchase and maintain insurance and bonds.	458
G. To borrow, accept, hire, or contract for services of	459
personnel.	460
H. To establish and appoint committees including, but not	461
limited to, an executive committee as required by Article IX,	462
Section E, which shall have the power to act on behalf of the	463
Interstate Commission in carrying out its powers and duties	464
hereunder.	465
I. To elect or appoint such officers, attorneys, employees,	466
agents, or consultants, and to fix their compensation, define	467
their duties and determine their qualifications; and to establish	468
the Interstate Commission's personnel policies and programs	469
relating to conflicts of interest, rates of compensation, and	470
qualifications of personnel.	471

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personally or in their official capacity, for a claim for damage

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to or loss of property or personal injury or other civil liability	563
caused or arising out of or relating to an actual or alleged act,	564
error, or omission that occurred, or that such person had a	565
reasonable basis for believing occurred, within the scope of	566
Interstate Commission employment, duties, or responsibilities;	567
provided, that such person shall not be protected from suit or	568
liability for damage, loss, injury, or liability caused by the	569
intentional or willful and wanton misconduct of such person.	570
1. The liability of the Interstate Commission's executive	571
director and employees or Interstate Commission representatives,	572
acting within the scope of such person's employment or duties for	573
acts, errors, or omissions occurring within such person's state	574
may not exceed the limits of liability set forth under the	575
Constitution and laws of that state for state officials,	576
employees, and agents. The Interstate Commission is considered to	577
be an instrumentality of the states for the purposes of any such	578
action. Nothing in this subsection shall be construed to protect	579
such person from suit or liability for damage, loss, injury, or	580
liability caused by the intentional or willful and wanton	581
misconduct of such person.	582
2. The Interstate Commission shall defend the executive	583
director and its employees and, subject to the approval of the	584
Attorney General or other appropriate legal counsel of the member	585
state represented by an Interstate Commission representative,	586
shall defend such Interstate Commission representative in any	587
civil action seeking to impose liability arising out of an actual	588
or alleged act, error or omission that occurred within the scope	589
of Interstate Commission employment, duties or responsibilities,	590
or that the defendant had a reasonable basis for believing	591
occurred within the scope of Interstate Commission employment,	592
duties, or responsibilities, provided that the actual or alleged	593

act, error, or omission did not result from intentional or willful

and wanton misconduct on the part of such person.	595
3. To the extent not covered by the state involved, member	596
state, or the Interstate Commission, the representatives or	597
employees of the Interstate Commission shall be held harmless in	598
the amount of a settlement or judgment, including attorney's fees	599
and costs, obtained against such persons arising out of an actual	600
or alleged act, error, or omission that occurred within the scope	601
of Interstate Commission employment, duties, or responsibilities,	602
or that such persons had a reasonable basis for believing occurred	603
within the scope of Interstate Commission employment, duties, or	604
responsibilities, provided that the actual or alleged act, error,	605
or omission did not result from intentional or willful and wanton	606
misconduct on the part of such persons.	607
ARTICLE XII. RULEMAKING FUNCTIONS OF THE INTERSTATE	608
COMMISSION	609
A. Rulemaking Authority - The Interstate Commission shall	610
oromulgate reasonable rules in order to effectively and	611
efficiently achieve the purposes of this compact. Notwithstanding	612
the foregoing, in the event the Interstate Commission exercises	613
its rulemaking authority in a manner that is beyond the scope of	614
-	615
the purposes of this act, or the powers granted hereunder, then such an action by the Interstate Commission shall be invalid and	616
have no force or effect.	617
nave no loice of effect.	017
B. Rulemaking Procedure - Rules shall be made pursuant to a	618
rulemaking process that substantially conforms to the "Model State	619
Administrative Procedure Act, of 1981 Act, Uniform Laws	620
Annotated, Vol. 15, p.1 (2000) as amended, as may be appropriate	621
to the operations of the Interstate Commission.	622
C. Not later than thirty days after a rule is promulgated,	623
any person may file a petition for judicial review of the rule;	624
provided, that the filing of such a petition shall not stay or	625

otherwise prevent the rule from becoming effective unless the	626
court finds that the petitioner has a substantial likelihood of	627
success. The court shall give deference to the actions of the	628
Interstate Commission consistent with applicable law and shall not	629
find the rule to be unlawful if the rule represents a reasonable	630
exercise of the Interstate Commission's authority.	631
D. If a majority of the legislatures of the compacting states	632
rejects a rule by enactment of a statute or resolution in the same	633
manner used to adopt the compact, then such rule shall have no	634
further force and effect in any compacting state.	635
ARTICLE XIII. OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION	636
A. Oversight	637
1. The executive, legislative, and judicial branches of state	638
government in each member state shall enforce this compact and	639
shall take all actions necessary and appropriate to effectuate the	640
compact's purposes and intent. The provisions of this compact and	641
the rules promulgated hereunder shall have standing as statutory	642
law.	643
2. All courts shall take judicial notice of the compact and	644
the rules in any judicial or administrative proceeding in a member	645
state pertaining to the subject matter of this compact which may	646
affect the powers, responsibilities or actions of the Interstate	647
Commission.	648
3. The Interstate Commission shall be entitled to receive all	649
service of process in any such proceeding, and shall have standing	650
to intervene in the proceeding for all purposes. Failure to	651
provide service of process to the Interstate Commission shall	652
render a judgment or order void as to the Interstate Commission,	653
this compact or promulgated rules.	654
B. Default, Technical Assistance, Suspension, and Termination	655
- If the Interstate Commission determines that a member state has	656

defaulted in the performance of its obligations or	657
responsibilities under this compact, or the bylaws or promulgated	658
rules, the Interstate Commission shall:	659
1. Provide written notice to the defaulting state and other	660
member states, of the nature of the default, the means of curing	661
the default and any action taken by the Interstate Commission. The	662
Interstate Commission shall specify the conditions by which the	663
defaulting state must cure its default.	664
2. Provide remedial training and specific technical	665
assistance regarding the default.	666
3. If the defaulting state fails to cure the default, the	667
defaulting state shall be terminated from the compact upon an	668
affirmative vote of a majority of the member states and all	669
rights, privileges and benefits conferred by this compact shall be	670
terminated from the effective date of termination. A cure of the	671
default does not relieve the offending state of obligations or	672
liabilities incurred during the period of the default.	673
4. Suspension or termination of membership in the compact	674
shall be imposed only after all other means of securing compliance	675
have been exhausted. Notice of intent to suspend or terminate	676
shall be given by the Interstate Commission to the governor, the	677
majority and minority leaders of the defaulting state's	678
legislature, and each of the member states.	679
5. The state which has been suspended or terminated is	680
responsible for all assessments, obligations and liabilities	681
incurred through the effective date of suspension or termination	682
including obligations, the performance of which extends beyond the	683
effective date of suspension or termination.	684
6. The Interstate Commission shall not bear any costs	685
relating to any state that has been found to be in default or	686
which has been suspended or terminated from the compact, unless	687

which has been suspended or terminated from the compact, unless

3. The remedies herein shall not be the exclusive remedies of	719
the Interstate Commission. The Interstate Commission may avail	720
itself of any other remedies available under state law or the	721
regulation of a profession.	722
ARTICLE XIV. FINANCING OF THE INTERSTATE COMMISSION	723
A. The Interstate Commission shall pay, or provide for the	724
payment of the reasonable expenses of its establishment,	725
organization, and ongoing activities.	726
B. The Interstate Commission may levy on and collect an	727
annual assessment from each member state to cover the cost of the	728
operations and activities of the Interstate Commission and its	729
staff which must be in a total amount sufficient to cover the	730
Interstate Commission's annual budget as approved each year. The	731
aggregate annual assessment amount shall be allocated based upon a	732
formula to be determined by the Interstate Commission, which shall	733
promulgate a rule binding upon all member states.	734
C. The Interstate Commission shall not incur obligations of	735
any kind prior to securing the funds adequate to meet the same;	736
nor shall the Interstate Commission pledge the credit of any of	737
the member states, except by and with the authority of the member	738
state.	739
D. The Interstate Commission shall keep accurate accounts of	740
all receipts and disbursements. The receipts and disbursements of	741
the Interstate Commission shall be subject to the audit and	742
accounting procedures established under its bylaws. However, all	743
receipts and disbursements of funds handled by the Interstate	744
Commission shall be audited yearly be a certified or licensed	745
public accountant and the report of the audit shall be included in	746
and become part of the annual report of the Interstate Commission.	747
ARTICLE XV. MEMBER STATES, EFFECTIVE DATE AND AMENDMENT	748
A. Any state is eligible to become a member state.	749

B. The compact shall become effective and binding upon	750
legislative enactment of the compact into law by no less than ten	751
of the states. The effective date shall be no earlier than	752
December 1, 2007. Thereafter it shall become effective and binding	753
as to any other member state upon enactment of the compact into	754
law by that state. The governors of nonmember states or their	755
designees shall be invited to participate in the activities of the	756
Interstate Commission on a nonvoting basis prior to adoption of	757
the compact by all states.	758
C. The Interstate Commission may propose amendments to the	759
compact for enactment by the member states. No amendment shall	760
become effective and binding upon the Interstate Commission and	761
the member states unless and until it is enacted into law by	762
unanimous consent of the member states.	763
ARTICLE XVI. WITHDRAWAL AND DISSOLUTION	764
A. Withdrawal	765
1. Once effective, the compact shall continue in force and	766
remain binding upon each and every member state; provided that a	767
member state may withdraw from the compact by specifically	768
repealing the statute, which enacted the compact into law.	769
2. Withdrawal from this compact shall be by the enactment of	770
a statute repealing the same, but shall not take effect until one	771
year after the effective date of such statute and until written	772
notice of the withdrawal has been given by the withdrawing state	773
to the Governor of each other member jurisdiction.	774
3. The withdrawing state shall immediately notify the	775
chairperson of the Interstate Commission in writing upon the	776
introduction of legislation repealing this compact in the	777
withdrawing state. The Interstate Commission shall notify the	778
other member states of the withdrawing state's intent to withdraw	779
within sixty days of its receipt thereof.	780

4. The withdrawing state is responsible for all assessments,	781
obligations and liabilities incurred through the effective date of	782
withdrawal, including obligations, the performance of which extend	783
beyond the effective date of withdrawal.	784
5. Reinstatement following withdrawal of a member state shall	785
occur upon the withdrawing state reenacting the compact or upon	786
such later date as determined by the Interstate Commission.	787
B. Dissolution of Compact	788
1. This compact shall dissolve effective upon the date of the	789
withdrawal or default of the member state which reduces the	790
membership in the compact to one member state.	791
2. Upon the dissolution of this compact, the compact becomes	792
null and void and shall be of no further force or effect, and the	793
business and affairs of the Interstate Commission shall be	794
concluded and surplus funds shall be distributed in accordance	795
with the bylaws.	796
ARTICLE XVII. SEVERABILITY AND CONSTRUCTION	797
A. The provisions of this compact shall be severable, and if	798
any phrase, clause, sentence or provision is deemed unenforceable,	799
the remaining provisions of the compact shall be enforceable.	800
B. The provisions of this compact shall be liberally	801
construed to effectuate its purposes.	802
C. Nothing in this compact shall be construed to prohibit the	803
applicability of other interstate compacts to which the states are	804
members.	805
ARTICLE XVIII. BINDING EFFECT OF COMPACT AND OTHER LAWS	806
A. Other Laws	807
1. Nothing herein prevents the enforcement of any other law	808
of a member state that is not inconsistent with this compact.	809

As Passed by the House	
<u>follows:</u>	839
(a) One member of the house of representatives appointed by	840
the speaker of the house of representatives;	841
(b) One member of the house of representatives appointed by	842
the minority leader of the house of representatives;	843
(c) One member of the senate appointed by the president of	844
the senate;	845
(d) One member of the senate appointed by the minority leader	846
of the senate.	847
(7) The compact commissioner appointed under section 3301.62	848
of the Revised Code;	849
(8) The military family education liaison appointed under	850
section 3301.63 of the Revised Code;	851
(9) Other members appointed in the manner prescribed by and	852
seated at the discretion of the voting members of the council.	853
The members of the council shall serve at the pleasure of	854
their appointing authorities. Vacancies shall be filled in the	855
manner of the initial appointments.	856
The members appointed under divisions (A)(6) to (9) of this	857
section shall be nonvoting members of the council.	858
The members of the council shall serve without compensation.	859
(B) The council shall oversee and provide coordination for	860
the state's participation in and compliance with the interstate	861
compact on educational opportunity for military children, as	862
ratified by section 3301.60 of the Revised Code.	863
(C) The department of education shall provide staff support	864
for the council.	865
(D) Sections 101.82 to 101.87 of the Revised Code do not	866
apply to the council.	867

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