## As Reported by the House Education Committee

## 128th General Assembly Regular Session 2009-2010

Sub. H. B. No. 165

## Representative Ujvagi

Cosponsors: Representatives Weddington, Evans, Pryor, Chandler, Harris, Williams, B., Okey, Yuko, Dodd, Hagan, Heard, Skindell, Domenick, Letson, Williams, S., Boyd, Winburn, Luckie, DeBose, Driehaus, Garland, Gerberry, Lundy, Moran, Phillips, Stebelton, Adams, R., Baker, Hite, Huffman, Lehner, Martin, Morgan, Oelslager, Wagner

A BILL

То	enact sections 3301.60, 3301.61, 3301.62, 3301.63,	1
	and 3301.64 of the Revised Code to ratify the	2
	Interstate Compact on Educational Opportunity for	3
	Military Children and to establish the State	4
	Council on Educational Opportunity for Military	5
	Children and other offices to implement the	6
	state's participation in the compact.	7

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3301.60, 3301.61, 3301.62, 3301.63,	8
and 3301.64 of the Revised Code be enacted to read as follows:	9
Sec. 3301.60. The interstate compact on educational	10
opportunity for military children is hereby ratified, enacted into	11
law, and entered into by this state as a party thereto with any	12
other state that heretofore has legally joined or hereafter	13
legally joins the compact, as follows:	14
Interstate Compact on Educational	15

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Opportunity for Military Children	16
ARTICLE I. PURPOSE	17
It is the purpose of this compact to remove barriers to	18
educational success imposed on children of military families	19
because of frequent moves and deployment of their parents by:	20
A. Facilitating the timely enrollment of children of military	21
families and ensuring that they are not placed at a disadvantage	22
due to difficulty in the transfer of education records from the	23
previous school district or variations in entrance or age	24
requirements.	25
B. Facilitating the student placement process through which	26
children of military families are not disadvantaged by variations	27
in attendance requirements, scheduling, sequencing, grading,	28
course content, or assessment.	29
C. Facilitating the qualification and eligibility for	30
enrollment, educational programs, and participation in	31
extracurricular academic, athletic, and social activities.	32
D. Facilitating the on-time graduation of children of	33
military families.	34
E. Providing for the promulgation and enforcement of	35
administrative rules implementing the provisions of this compact.	36
F. Providing for the uniform collection and sharing of	37
information between and among member states, schools, and military	38
families under this compact.	39
G. Promoting coordination between this compact and other	40
compacts affecting military children.	41
H. Promoting flexibility and cooperation between the	42
educational system, parents, and the student in order to achieve	43
educational success for the student.	44
ARTICLE II. DEFINITIONS	45

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or as a result of injuries sustained on active duty for a period	138
of one year after death.	139
B. The provisions of this interstate compact shall only apply	140
to local education agencies as defined in this compact.	141
C. The provisions of this compact shall not apply to the	142
children of:	143
1. Inactive members of the national guard and military	144 145
<u>reserves;</u>	143
2. Members of the uniformed services now retired, except as	146
provided in Section A;	147
3. Veterans of the uniformed services, except as provided in	148
Section A; and	149
4. Other Department of Defense personnel and other federal	150
agency civilian and contract employees not defined as active duty	151
members of the uniformed services.	152
ARTICLE IV. EDUCATIONAL RECORDS AND ENROLLMENT	153
A. Unofficial or "hand-carried" education records - In the	154
event that official education records cannot be released to the	155
parents for the purpose of transfer, the custodian of the records	156
in the sending state shall prepare and furnish to the parent a	157
complete set of unofficial educational records containing uniform	158
information as determined by the Interstate Commission. Upon	159
receipt of the unofficial education records by a school in the	160
receiving state, the school shall enroll and appropriately place	161
the student based on the information provided in the unofficial	162
records pending validation by the official records, as quickly as	163
possible.	164
B. Official education records and transcripts - Simultaneous	165
with the enrollment and conditional placement of the student, the	166
school in the receiving state shall request the student's official	167

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education record from the school in the sending state. Upon	168
receipt of this request, the school in the sending state will	169
process and furnish the official education records to the school	170
in the receiving state within ten days or within such time as is	171
reasonably determined under the rules promulgated by the	172
Interstate Commission.	173
C. Immunizations - Compacting states shall give thirty days	174
from the date of enrollment or within such time as is reasonably	175
determined under the rules promulgated by the Interstate	176
Commission, for students to obtain any immunizations required by	177
the receiving state. For a series of immunizations, initial	178
vaccinations must be obtained within thirty days or within such	179
time as is reasonably determined under the rules promulgated by	180
the Interstate Commission.	181
D. Kindergarten and first grade entrance age - Students shall	182
be allowed to continue their enrollment at grade level in the	183
receiving state commensurate with their grade level (including	184
kindergarten) from a local education agency in the sending state	185
at the time of transition, regardless of age. A student that has	186
satisfactorily completed the prerequisite grade level in the local	187
education agency in the sending state shall be eligible for	188
enrollment in the next highest grade level in the receiving state,	189
regardless of age. A student transferring after the start of the	190
school year in the receiving state shall enter the school in the	191
receiving state on their validated level from an accredited school	192
in the sending state.	193
ARTICLE V. PLACEMENT AND ATTENDANCE	194
A. Course placement - When the student transfers before or	195
during the school year, the receiving state school shall initially	196
honor placement of the student in educational courses based on the	197
student's enrollment in the sending state school or educational	198
assessments conducted at the school in the sending state if the	199

courses are offered. Course placement includes but is not limited	200
to Honors, International Baccalaureate, Advanced Placement,	201
vocational, technical, and career pathways courses. Continuing the	202
student's academic program from the previous school and promoting	203
placement in academically and career challenging courses should be	204
paramount when considering placement. This does not preclude the	205
school in the receiving state from performing subsequent	206
evaluations to ensure appropriate placement and continued	207
enrollment of the student in the courses.	208
B. Educational program placement - The receiving state school	209
shall initially honor placement of the student in educational	210
programs based on current educational assessments conducted at the	211
school in the sending state or participation/placement in like	212
programs in the sending state. Such programs include, but are not	213
limited to: 1) gifted and talented programs; and 2) English as a	214
second language. This does not preclude the school in the	215
receiving state from performing subsequent evaluations to ensure	216
appropriate placement of the student.	217
C. Special education services - 1) In compliance with the	218
federal requirements of the Individuals with Disabilities	219
Education Act (IDEA), 20 U.S.C. 1400 et seq., the receiving state	220
shall initially provide comparable services to a student with	221
disabilities based on the student's current individualized	222
education program (IEP); and 2) in compliance with the	223
requirements of Section 504 of the Rehabilitation Act, 29 U.S.C.	224
794, and with Title II of the Americans with Disabilities Act, 42	225
U.S.C. 12131 to 12165, the receiving state shall make reasonable	226
accommodations and modifications to address the needs of incoming	227
students with disabilities, subject to an existing Section 504 or	228
Title II Plan, to provide the student with equal access to	229
education. This does not preclude the school in the receiving	230
state from performing subsequent evaluations to ensure appropriate	231

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placement of the student.	232
D. Placement flexibility - Local education agency	233
administrative officials shall have flexibility in waiving course	234
or program prerequisites, or other preconditions for placement in	235
courses or programs offered under the jurisdiction of the local	236
education agency.	237
E. Absence as related to deployment activities - A student	238
whose parent or legal guardian is an active duty member of the	239
uniformed services, as defined by the compact, and has been called	240
to duty for, is on leave from, or immediately returned from	241
deployment to a combat zone or combat support posting, shall be	242
granted additional excused absences at the discretion of the local	243
education agency superintendent to visit with the student's parent	244
or legal guardian relative to such leave or deployment of the	245
parent or guardian.	246
ARTICLE VI. ELIGIBILITY	247
A. Eligibility for enrollment	248
1. A special power of attorney, relative to the guardianship	249
of a child of a military family and executed under applicable law	250
shall be sufficient for the purposes of enrollment and all other	251
actions requiring parental participation and consent.	252
2. A local education agency shall be prohibited from charging	253
local tuition to a transitioning military child placed in the care	254
of a noncustodial parent or other person standing in loco parentis	255
who lives in a jurisdiction other than that of the custodial	256
parent.	257
3. A transitioning military child, placed in the care of a	258
noncustodial parent or other person standing in loco parentis who	259
lives in a jurisdiction other than that of the custodial parent,	260
may continue to attend the school in which the child was enrolled	261
while residing with the custodial parent.	262

B. Eligibility for extracurricular participation - State and	263
local education agencies shall facilitate the opportunity for	264
transitioning military children's inclusion in extracurricular	265
activities, regardless of application deadlines, to the extent	266
they are otherwise qualified.	267
ARTICLE VII. GRADUATION	268
In order to facilitate the on-time graduation of children of	269
military families states and local education agencies shall	270
incorporate the following procedures:	271
A. Waiver requirements - Local education agency	272
administrative officials shall waive specific courses required for	273
graduation if similar coursework has been satisfactorily completed	274
in another local education agency or shall provide reasonable	275
justification for denial. Should a waiver not be granted to a	276
student who would qualify to graduate from the sending school, the	277
local education agency shall provide an alternative means of	278
acquiring required coursework so that graduation may occur on	279
time.	280
B. Exit exams - States shall accept: 1) exit or end-of-course	281
exams required for graduation from the sending state; or 2)	282
national norm-referenced achievement tests; or 3) alternative	283
testing, in lieu of testing requirements for graduation in the	284
receiving state. In the event the above alternatives cannot be	285
accommodated by the receiving state for a student transferring in	286
his or her Senior year, then the provisions of Article VII,	287
Section C shall apply.	288
C. Transfers during Senior year - Should a military student	289
transferring at the beginning or during the student's Senior year	290
be ineligible to graduate from the receiving local education	291
agency after all alternatives have been considered, the sending	292
and receiving local education agencies shall ensure the receipt of	293

a diploma from the sending local education agency, if the student	294
meets the graduation requirements of the sending local education	295
agency. In the event that one of the states in question is not a	296
member of this compact, the member state shall use best efforts to	297
facilitate the on-time graduation of the student in accordance	298
with Sections A and B of this Article.	299
ARTICLE VIII. STATE COORDINATION	300
A. Each member state shall, through the creation of a state	301
council or use of an existing body or board, provide for the	302
coordination among its agencies of government, local education	303
agencies and military installations concerning the state's	304
participation in, and compliance with, this compact and Interstate	305
Commission activities. While each member state may determine the	306
membership of its own state council, its membership must include	307
at least: the state superintendent of education, superintendent of	308
a school district with a high concentration of military children,	309
representative from a military installation, one representative	310
each from the legislative and executive branches of government,	311
and other offices and stakeholder groups the state council deems	312
appropriate. A member state that does not have a school district	313
deemed to contain a high concentration of military children may	314
appoint a superintendent from another school district to represent	315
local education agencies on the state council.	316
B. The state council of each member state shall appoint or	317
designate a military family education liaison to assist military	318
families and the state in facilitating the implementation of this	319
compact.	320
C. The compact commissioner responsible for the	321
administration and management of the state's participation in the	322
compact shall be appointed by the governor or as otherwise	323
determined by each member state.	324

F. Establish bylaws and rules that provide for conditions and

procedures under which the Interstate Commission shall make its

information and official records available to the public for

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describe all matters discussed in a meeting and shall provide a	417
full and accurate summary of actions taken, and the reasons	418
therefore, including a description of the views expressed and the	419
record of a roll call vote. All documents considered in connection	420
with an action shall be identified in such minutes. All minutes	421
and documents of a closed meeting shall remain under seal, subject	422
to release by a majority vote of the Interstate Commission.	423
I. Shall collect standardized data concerning the educational	424
transition of the children of military families under this compact	425
as directed through its rules which shall specify the data to be	426
collected, the means of collection and data exchange, and	427
reporting requirements. Such methods of data collection, exchange,	428
and reporting shall, in so far as is reasonably possible, conform	429
to current technology and coordinate its information functions	430
with the appropriate custodian of records as identified in the	431
bylaws and rules.	432
J. Shall create a process that permits military officials,	433
education officials and parents to inform the Interstate	434
Commission if and when there are alleged violations of the compact	435
or its rules or when issues subject to the jurisdiction of the	436
compact or its rules are not addressed by the state or local	437
education agency. This section shall not be construed to create a	438
private right of action against the Interstate Commission or any	439
member state.	440
ARTICLE X. POWERS AND DUTIES OF THE INTERSTATE COMMISSION	441
The Interstate Commission shall have the following powers:	442
A. To provide for dispute resolution among member states.	443
B. To promulgate rules and take all necessary actions to	444
effect the goals, purposes, and obligations as enumerated in this	445
compact. The rules shall have the force and effect of statutory	446
law and shall be binding in the compact states to the extent and	447

the compact, including, but not limited to:

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1. Establishing the fiscal year of the Interstate Commission;	508
2. Establishing an executive committee, and such other	509
<pre>committees as may be necessary;</pre>	510
3. Providing for the establishment of committees and for	511
governing any general or specific delegation of authority or	512
function of the Interstate Commission;	513
4. Providing reasonable procedures for calling and conducting	514
meetings of the Interstate Commission, and ensuring reasonable	515
<pre>notice of each such meeting;</pre>	516
5. Establishing the titles and responsibilities of the	517
officers and staff of the Interstate Commission;	518
6. Providing a mechanism for concluding the operations of the	519
Interstate Commission and the return of surplus funds that may	520
exist upon the termination of the compact after the payment and	521
reserving of all of its debts and obligations.	522
7. Providing "start up" rules for initial administration of	523
the compact.	524
B. The Interstate Commission shall, by a majority of the	525
members, elect annually from among its members a chairperson, a	526
vice-chairperson, and a treasurer, each of whom shall have such	527
authority and duties as may be specified in the bylaws. The	528
chairperson or, in the chairperson's absence or disability, the	529
vice-chairperson, shall preside at all meetings of the Interstate	530
Commission. The officers so elected shall serve without	531
compensation or remuneration from the Interstate Commission;	532
provided that, subject to the availability of budgeted funds, the	533
officers shall be reimbursed for ordinary and necessary costs and	534
expenses incurred by them in the performance of their	535
responsibilities as officers of the Interstate Commission.	536
C Evecutive Committee Officers and Dersonnel	537

provided, that such person shall not be protected from suit or

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liability for damage, loss, injury, or liability caused by the	569
intentional or willful and wanton misconduct of such person.	570
1. The liability of the Interstate Commission's executive	571
director and employees or Interstate Commission representatives,	572
acting within the scope of such person's employment or duties for	573
acts, errors, or omissions occurring within such person's state	574
may not exceed the limits of liability set forth under the	575
Constitution and laws of that state for state officials,	576
employees, and agents. The Interstate Commission is considered to	577
be an instrumentality of the states for the purposes of any such	578
action. Nothing in this subsection shall be construed to protect	579
such person from suit or liability for damage, loss, injury, or	580
liability caused by the intentional or willful and wanton	581
misconduct of such person.	582
2. The Interstate Commission shall defend the executive	583
director and its employees and, subject to the approval of the	584
Attorney General or other appropriate legal counsel of the member	585
state represented by an Interstate Commission representative,	586
shall defend such Interstate Commission representative in any	587
civil action seeking to impose liability arising out of an actual	588
or alleged act, error or omission that occurred within the scope	589
of Interstate Commission employment, duties or responsibilities,	590
or that the defendant had a reasonable basis for believing	591
occurred within the scope of Interstate Commission employment,	592
duties, or responsibilities, provided that the actual or alleged	593
act, error, or omission did not result from intentional or willful	594
and wanton misconduct on the part of such person.	595
3. To the extent not covered by the state involved, member	596
state, or the Interstate Commission, the representatives or	597
employees of the Interstate Commission shall be held harmless in	598
the amount of a settlement or judgment, including attorney's fees	599
and costs, obtained against such persons arising out of an actual	600

or alleged act, error, or omission that occurred within the scope	601
of Interstate Commission employment, duties, or responsibilities,	602
or that such persons had a reasonable basis for believing occurred	603
within the scope of Interstate Commission employment, duties, or	604
responsibilities, provided that the actual or alleged act, error,	605
or omission did not result from intentional or willful and wanton	606
misconduct on the part of such persons.	607
ARTICLE XII. RULEMAKING FUNCTIONS OF THE INTERSTATE	608
COMMISSION	609
A. Rulemaking Authority - The Interstate Commission shall	610
promulgate reasonable rules in order to effectively and	611
efficiently achieve the purposes of this compact. Notwithstanding	612
the foregoing, in the event the Interstate Commission exercises	613
its rulemaking authority in a manner that is beyond the scope of	614
the purposes of this act, or the powers granted hereunder, then	615
such an action by the Interstate Commission shall be invalid and	616
have no force or effect.	617
B. Rulemaking Procedure - Rules shall be made pursuant to a	618
rulemaking process that substantially conforms to the "Model State	619
Administrative Procedure Act, of 1981 Act, Uniform Laws	620
Annotated, Vol. 15, p.1 (2000) as amended, as may be appropriate	621
to the operations of the Interstate Commission.	622
C. Not later than thirty days after a rule is promulgated,	623
any person may file a petition for judicial review of the rule;	624
provided, that the filing of such a petition shall not stay or	625
otherwise prevent the rule from becoming effective unless the	626
court finds that the petitioner has a substantial likelihood of	627
success. The court shall give deference to the actions of the	628
Interstate Commission consistent with applicable law and shall not	629
find the rule to be unlawful if the rule represents a reasonable	630
exercise of the Interstate Commission's authority	631

D. If a majority of the legislatures of the compacting states	632
rejects a rule by enactment of a statute or resolution in the same	633
manner used to adopt the compact, then such rule shall have no	634
further force and effect in any compacting state.	635
ARTICLE XIII. OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION	636
A. Oversight	637
1. The executive, legislative, and judicial branches of state	638
government in each member state shall enforce this compact and	639
shall take all actions necessary and appropriate to effectuate the	640
compact's purposes and intent. The provisions of this compact and	641
the rules promulgated hereunder shall have standing as statutory	642
law.	643
2. All courts shall take judicial notice of the compact and	644
the rules in any judicial or administrative proceeding in a member	645
state pertaining to the subject matter of this compact which may	646
affect the powers, responsibilities or actions of the Interstate	647
Commission.	648
3. The Interstate Commission shall be entitled to receive all	649
service of process in any such proceeding, and shall have standing	650
to intervene in the proceeding for all purposes. Failure to	651
provide service of process to the Interstate Commission shall	652
render a judgment or order void as to the Interstate Commission,	653
this compact or promulgated rules.	654
B. Default, Technical Assistance, Suspension, and Termination	655
- If the Interstate Commission determines that a member state has	656
defaulted in the performance of its obligations or	657
responsibilities under this compact, or the bylaws or promulgated	658
rules, the Interstate Commission shall:	659
1. Provide written notice to the defaulting state and other	660
member states, of the nature of the default, the means of curing	661
the default and any action taken by the Interstate Commission. The	662

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prevailing party shall be awarded all costs of such litigation	694
including reasonable attorney's fees.	695
C. Dispute Resolution	696
1. The Interstate Commission shall attempt, upon the request	697
of a member state, to resolve disputes which are subject to the	698
compact and which may arise among member states and between member	699
and nonmember states.	700
2. The Interstate Commission shall promulgate a rule	701
providing for both mediation and binding dispute resolution for	702
disputes as appropriate.	703
D. Enforcement	704
1. The Interstate Commission, in the reasonable exercise of	705
its discretion, shall enforce the provisions and rules of this	706
compact.	707
2. The Interstate Commission, may by majority vote of the	708
members, initiate legal action in the United States District Court	709
for the District of Columbia or, at the discretion of the	710
Interstate Commission, in the federal district where the	711
Interstate Commission has its principal offices, to enforce	712
compliance with the provisions of the compact, its promulgated	713
rules and bylaws, against a member state in default. The relief	714
sought may include both injunctive relief and damages. In the	715
event judicial enforcement is necessary the prevailing party shall	716
be awarded all costs of such litigation including reasonable	717
<pre>attorney's fees.</pre>	718
3. The remedies herein shall not be the exclusive remedies of	719
the Interstate Commission. The Interstate Commission may avail	720
itself of any other remedies available under state law or the	721
regulation of a profession.	722
ARTICLE XIV. FINANCING OF THE INTERSTATE COMMISSION	723

A. The Interstate Commission shall pay, or provide for the	724
payment of the reasonable expenses of its establishment,	725
organization, and ongoing activities.	726
B. The Interstate Commission may levy on and collect an	727
annual assessment from each member state to cover the cost of the	728
operations and activities of the Interstate Commission and its	729
staff which must be in a total amount sufficient to cover the	730
Interstate Commission's annual budget as approved each year. The	731
aggregate annual assessment amount shall be allocated based upon a	732
formula to be determined by the Interstate Commission, which shall	733
promulgate a rule binding upon all member states.	734
C. The Interstate Commission shall not incur obligations of	735
any kind prior to securing the funds adequate to meet the same;	736
nor shall the Interstate Commission pledge the credit of any of	737
the member states, except by and with the authority of the member	738
state.	739
D. The Interstate Commission shall keep accurate accounts of	740
all receipts and disbursements. The receipts and disbursements of	741
the Interstate Commission shall be subject to the audit and	742
accounting procedures established under its bylaws. However, all	743
receipts and disbursements of funds handled by the Interstate	744
Commission shall be audited yearly be a certified or licensed	745
public accountant and the report of the audit shall be included in	746
and become part of the annual report of the Interstate Commission.	747
ARTICLE XV. MEMBER STATES, EFFECTIVE DATE AND AMENDMENT	748
A. Any state is eligible to become a member state.	749
B. The compact shall become effective and binding upon	750
legislative enactment of the compact into law by no less than ten	751
of the states. The effective date shall be no earlier than	752
December 1, 2007. Thereafter it shall become effective and binding	753
as to any other member state upon enactment of the compact into	754

withdrawal, including obligations, the performance of which extend

beyond the effective date of withdrawal.

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5. Reinstatement following withdrawal of a member state shall	785
occur upon the withdrawing state reenacting the compact or upon	786
such later date as determined by the Interstate Commission.	787
B. Dissolution of Compact	788
1. This compact shall dissolve effective upon the date of the	789
withdrawal or default of the member state which reduces the	790
membership in the compact to one member state.	791
2. Upon the dissolution of this compact, the compact becomes	792
null and void and shall be of no further force or effect, and the	793
business and affairs of the Interstate Commission shall be	794
concluded and surplus funds shall be distributed in accordance	795
with the bylaws.	796
ARTICLE XVII. SEVERABILITY AND CONSTRUCTION	797
A. The provisions of this compact shall be severable, and if	798
any phrase, clause, sentence or provision is deemed unenforceable,	799
the remaining provisions of the compact shall be enforceable.	800
B. The provisions of this compact shall be liberally	801
construed to effectuate its purposes.	802
C. Nothing in this compact shall be construed to prohibit the	803
applicability of other interstate compacts to which the states are	804
members.	805
ARTICLE XVIII. BINDING EFFECT OF COMPACT AND OTHER LAWS	806
A. Other Laws	807
1. Nothing herein prevents the enforcement of any other law	808
of a member state that is not inconsistent with this compact.	809
2. All member states' laws conflicting with this compact are	810
superseded to the extent of the conflict.	811
B. Binding Effect of the Compact	812
1. All lawful actions of the Interstate Commission, including	813

Sec. 3301.62. The governor shall appoint a compact	872
commissioner who shall be responsible for administering the	873
state's participation in the interstate compact on educational	874
opportunity for military children, as ratified by section 3301.60	875
of the Revised Code. The compact commissioner shall be a state	876
officer within the department of education and shall serve at the	877
pleasure of the governor.	878
Sec. 3301.63. The state council on educational opportunity	879
for military children, established under section 3301.61 of the	880
Revised Code, shall appoint a military family education liaison to	881
assist families and the state in implementing the interstate	882
compact on educational opportunity for military children, as	883
ratified by section 3301.60 of the Revised Code. The department of	884
education shall provide staff support for the military family	885
education liaison.	886
Sec. 3301.64. The annual assessment charged to the state for	887
participating in the interstate compact on educational opportunity	888
for military children shall be divided equally between the	889
department of education and the department of veterans services.	890