As Reported by the House Elections and Ethics Committee

128th General Assembly Regular Session 2009-2010

Sub. H. B. No. 377

Representative Garrison

Cosponsors: Representatives Okey, Murray, Harris, Domenick, Williams, B., Phillips, Pryor, Goyal, Luckie, Newcomb, Pillich, Slesnick, Dyer, Book, Fende, Yuko, Brown, Chandler, Yates, Winburn, Bolon, Stewart

A BILL

То	amend sections 2961.01, 2967.16, 3501.38, 3519.01,	1
	3519.05, and 3519.21 and to enact sections	2
	3519.011, 3519.012, and 3519.013 of the Revised	3
	Code to prohibit persons who have been convicted	4
	of or pleaded guilty to an offense involving	5
	identity theft, forgery, or fraud from witnessing	6
	or circulating election petitions, to require	7
	entities that provide compensation to circulators	8
	of initiative or referendum petitions to be	9
	licensed, to require such an entity's license to	10
	be revoked if it authorizes or knowingly permits	11
	violations of the law governing election	12
	petitions, to require circulators of initiative or	13
	referendum petitions to register with the	14
	secretary of state, to provide for public input in	15
	the determination of ballot titles, and to require	16
	the title of an initiative or referendum petition	17
	to be submitted to the Attorney General for	18
	review.	19

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

section 1. That sections 2961.01, 2967.16, 3501.38, 3519.01, 20
3519.05, and 3519.21 be amended and sections 3519.011, 3519.012, 21
and 3519.013 of the Revised Code be enacted to read as follows: 22

- Sec. 2961.01. (A)(1) A person who pleads guilty to a felony
 under the laws of this or any other state or the United States and
 whose plea is accepted by the court or a person against whom a

 verdict or finding of guilt for committing a felony under any law
 of that type is returned, unless the plea, verdict, or finding is

 reversed or annulled, is incompetent to be an elector or juror or

 to hold an office of honor, trust, or profit.
- (2) When any person who under division (A)(1) of this section 30 is incompetent to be an elector or juror or to hold an office of 31 honor, trust, or profit is granted parole, judicial release, or a 32 conditional pardon or is released under a non-jail community 33 control sanction or a post-release control sanction, the person is 34 competent to be an elector during the period of community control, 35 parole, post-release control, or release or until the conditions 36 of the pardon have been performed or have transpired and is 37 competent to be an elector thereafter following final discharge. 38 The full pardon of a person who under division (A)(1) of this 39 section is incompetent to be an elector or juror or to hold an 40 office of honor, trust, or profit restores the rights and 41 privileges so forfeited under division (A)(1) of this section, but 42 a pardon shall not release the person from the costs of a 43 conviction in this state, unless so specified. 44
- (B)(1) A person who pleads guilty to a felony under laws of
 this state or any other state or the United States and whose plea
 is accepted by the court or a person against whom a verdict or
 finding of guilt for committing a felony under any law of that
 type is returned is incompetent to circulate or serve as a witness
 for the signing of any declaration of candidacy and petition,

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authority shall not grant a final release earlier than one year

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after the paroled prisoner is released from the institution on 81 parole, and, in the case of a paroled prisoner whose minimum 82 sentence is life imprisonment, the authority shall not grant a 83 final release earlier than five years after the paroled prisoner 84 is released from the institution on parole. 85

- (B)(1) When a prisoner who has been released under a period 86 of post-release control pursuant to section 2967.28 of the Revised 87 Code has faithfully performed the conditions and obligations of 88 the released prisoner's post-release control sanctions and has 89 obeyed the rules and regulations adopted by the adult parole 90 authority that apply to the released prisoner or has the period of 91 post-release control terminated by a court pursuant to section 92 2929.141 of the Revised Code, the authority, upon the 93 recommendation of the superintendent of parole supervision, may 94 enter upon its minutes a final release and, upon the entry of the 95 final release, shall issue to the released prisoner a certificate 96 of final release. In the case of a prisoner who has been released 97 under a period of post-release control pursuant to division (B) of 98 section 2967.28 of the Revised Code, the authority shall not grant 99 a final release earlier than one year after the released prisoner 100 is released from the institution under a period of post-release 101 control. The authority shall classify the termination of 102 post-release control as favorable or unfavorable depending on the 103 offender's conduct and compliance with the conditions of 104 supervision. In the case of a released prisoner whose sentence is 105 life imprisonment, the authority shall not grant a final release 106 earlier than five years after the released prisoner is released 107 from the institution under a period of post-release control. 108
- (2) The department of rehabilitation and correction, no later 109 than six months after July 8, 2002, shall adopt a rule in 110 accordance with Chapter 119. of the Revised Code that establishes 111 the criteria for the classification of a post-release control 112

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honor, trust, or profit if the prisoner or person was convicted of	143
or pleaded guilty to committing on or after the effective date of	144
this amendment May 13, 2008, any of the following offenses that is	145
a felony:	146
(i) A violation of section 2921.02, 2921.03, 2921.05,	147
2921.41, 2921.42, or 2923.32 of the Revised Code;	148
(ii) A violation of section 2913.42, 2921.04, 2921.11,	149
2921.12, 2921.31, or 2921.32 of the Revised Code, when the person	150
committed the violation while the person was serving in a public	151
office and the conduct constituting the violation was related to	152
the duties of the person's public office or to the person's	153
actions as a public official holding that public office;	154
(iii) A violation of an existing or former municipal	155
ordinance or law of this or any other state or the United States	156
that is substantially equivalent to any violation listed in	157
division (C)(2)(c)(i) of this section;	158
(iv) A violation of an existing or former municipal ordinance	159
or law of this or any other state or the United States that is	160
substantially equivalent to any violation listed in division	161
(C)(2)(c)(ii) of this section, when the person committed the	162
violation while the person was serving in a public office and the	163
conduct constituting the violation was related to the duties of	164
the person's public office or to the person's actions as a public	165
official holding that public office;	166
(v) A conspiracy to commit, attempt to commit, or complicity	167
in committing any offense listed in division $(C)(2)(c)(i)$ or	168
described in division (C)(2)(c)(iii) of this section;	169
(vi) A conspiracy to commit, attempt to commit, or complicity	170
in committing any offense listed in division (C)(2)(c)(ii) or	171
described in division $(C)(2)(c)(iv)$ of this section, if the person	172
committed the violation while the person was serving in a public	173

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office and the conduct constituting the offense that was the	174
subject of the conspiracy, that would have constituted the offense	175
attempted, or constituting the offense in which the person was	176
complicit was or would have been related to the duties of the	177
person's public office or to the person's actions as a public	178
official holding that public office.	179
(d) Division (C)(1) of this section does not restore a	180
prisoner or person to the privilege of circulating or serving as a	181
witness for the signing of any declaration of candidacy and	182
petition or nominating, initiative, referendum, or recall petition	183
if the prisoner or person was convicted of or pleaded guilty to	184
committing an offense involving identity theft, fraud, or forgery.	185
(D) Division (A) of this section does not apply to a prisoner	186
in the shock incarceration program established pursuant to section	187
5120.031 of the Revised Code.	188
(E) The adult parole authority shall record the final release	189
of a parolee or prisoner in the official minutes of the authority.	190
Sec. 3501.38. All declarations of candidacy, nominating	191
petitions, or other petitions presented to or filed with the	192
secretary of state or a board of elections or with any other	193
public office for the purpose of becoming a candidate for any	194
nomination or office or for the holding of an election on any	195
issue shall, in addition to meeting the other specific	196
requirements prescribed in the sections of the Revised Code	197
relating to them, be governed by the following rules:	198
(A) Only electors qualified to vote on the candidacy or issue	199
which is the subject of the petition shall sign a petition. Each	200
signer shall be a registered elector pursuant to section 3503.11	201
of the Revised Code. The facts of qualification shall be	202

determined as of the date when the petition is filed.

- (B) Signatures shall be affixed in ink. Each signer may also 204 print the signer's name, so as to clearly identify the signer's 205 signature.
- (C) Each signer shall place on the petition after the 207 signer's name the date of signing and the location of the signer's 208 voting residence, including the street and number if in a 209 municipal corporation or the rural route number, post office 210 address, or township if outside a municipal corporation. The 211 voting address given on the petition shall be the address 212 appearing in the registration records at the board of elections. 213
- (D) Except as otherwise provided in section 3501.382 of the 214 Revised Code, no person shall write any name other than the 215 person's own on any petition. Except as otherwise provided in 216 section 3501.382 of the Revised Code, no person may authorize 217 another to sign for the person. If a petition contains the 218 signature of an elector two or more times, only the first 219 signature shall be counted.
- (E)(1) On each petition paper, the circulator shall indicate 221 the number of signatures contained on it, and shall sign a 222 statement made under penalty of election falsification that the 223 circulator witnessed the affixing of every signature, that all 224 signers were to the best of the circulator's knowledge and belief 225 qualified to sign, and that every signature is to the best of the 226 circulator's knowledge and belief the signature of the person 227 whose signature it purports to be or of an attorney in fact acting 228 pursuant to section 3501.382 of the Revised Code. On the 229 circulator's statement for a declaration of candidacy or 230 nominating petition for a person seeking to become a statewide 231 candidate or for a statewide initiative or a statewide referendum 232 petition, the circulator shall identify the circulator's name, the 233 address of the circulator's permanent residence, and the name and 234 address of the person employing the circulator to circulate the 235

otherwise provided by law.

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- (b) No petition presented to or filed with the secretary of state, a board of elections, or any other public office for the purpose of the holding of an election on any question or issue may be resubmitted after it is withdrawn from a public office. Nothing in this division prevents a question or issue petition from being withdrawn by the filing of a written notice of the withdrawal by a majority of the members of the petitioning committee with the same public office with which the petition was filed prior to the sixtieth day before the election at which the question or issue is scheduled to appear on the ballot.
- (J) All declarations of candidacy, nominating petitions, or other petitions under this section shall be accompanied by the following statement in boldface capital letters: WHOEVER COMMITS ELECTION FALSIFICATION IS GUILTY OF A FELONY OF THE FIFTH DEGREE.
- (K) All separate petition papers shall be filed at the same 282 time, as one instrument. 283
- (L) If a board of elections distributes for use a petition 284 form for a declaration of candidacy, nominating petition, or any 285 type of question or issue petition that does not satisfy the 286 requirements of law as of the date of that distribution, the board 287 shall not invalidate the petition on the basis that the petition 288 form does not satisfy the requirements of law, if the petition 289 otherwise is valid. Division (L) of this section applies only if 290 the candidate received the petition from the board within ninety 291 days of when the petition is required to be filed. 292
- sec. 3519.01. (A) Only one proposal of law or constitutional 293 amendment to be proposed by initiative petition shall be contained 294 in an initiative petition to enable the voters to vote on that 295 proposal separately. A petition shall include the text of any 296 existing statute or constitutional provision that would be amended 297

or repealed if the proposed law or constitutional amendment is 298 adopted.

Whoever seeks to propose a law or constitutional amendment by 300 initiative petition shall, by a written petition signed by one 301 thousand qualified electors, submit the proposed law or 302 constitutional amendment and a summary and title of it to the 303 attorney general for examination. Within ten days after the 304 receipt of the written petition and the, summary of it, and title, 305 the attorney general shall conduct an examination of the summary 306 and title. If, in the opinion of the attorney general, the summary 307 is a and title are fair and truthful statement statements of the 308 proposed law or constitutional amendment, the attorney general 309 shall so certify and then forward the submitted petition to the 310 Ohio ballot board for its approval under division (A) of section 311 3505.062 of the Revised Code. If the Ohio ballot board returns the 312 submitted petition to the attorney general with its certification 313 as described in that division, the attorney general shall then 314 file with the secretary of state a verified copy of the proposed 315 law or constitutional amendment together with its summary and 316 title and the attorney general's certification. 317

Whenever the Ohio ballot board divides an initiative petition 318 into individual petitions containing only proposed law or 319 constitutional amendment under division (A) of section 3505.062 of 320 the Revised Code resulting in the need for the petitioners to 321 resubmit to the attorney general appropriate summaries and titles 322 for each of the individual petitions arising from the board's 323 division of the initiative petition, the attorney general shall 324 review the resubmitted summaries and titles, within ten days after 325 their receipt, to determine if they are a fair and truthful 326 statement statements of the respective proposed laws or 327 constitutional amendments and, if so, certify them. These 328 resubmissions shall contain no new explanations or arguments. 329

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Then, the attorney general shall file with the secretary of state	330
a verified copy of each of the proposed laws or constitutional	331
amendments together with their respective summaries and titles and	332
the attorney general's certification of each.	333
(B)(1) Whoever seeks to file a referendum petition against	334
any law, section, or item in any law shall, by a written petition	335
signed by one thousand qualified electors, submit the measure to	336
be referred and a summary <u>and title</u> of it to the secretary of	337
state and, on the same day or within one business day before or	338
after that day, submit a copy of the petition, measure, and	339
summary, and title to the attorney general.	340
(2) Not later than ten business days after receiving the	341
petition, measure, and summary, and title, the secretary of state	342
shall do both of the following:	343
(a) Have the validity of the signatures on the petition	344
verified;	345
(b) After comparing the text of the measure to be referred	346
with the copy of the enrolled act on file in the secretary of	347
state's office containing the law, section, or item of law,	348
determine whether the text is correct and, if it is, so certify.	349
(3) Not later than ten business days after receiving a copy	350
of the petition, measure, and summary, and title, the attorney	351
general shall examine the summary <u>and title</u> and, if in the	352
attorney general's opinion, the summary is a and title are fair	353
and truthful statement statements of the measure to be referred,	354
so certify.	355
(C) Any person who is aggrieved by a certification decision	356
under division (A) or (B) of this section may challenge the	357
certification or failure to certify of the attorney general in the	358
supreme court, which shall have exclusive, original jurisdiction	359
in all challenges of those certification decisions.	360

Sec. 3519.011. The secretary of state shall develop training	361
programs for paid and volunteer circulators of initiative and	362
referendum petitions. The training programs shall be conducted in	363
the broadest, most cost-effective manner available to the	364
secretary of state, and by electronic and remote access. The	365
petitioners or the representatives of a petition entity, as	366
defined in section 3519.012 of the Revised Code, shall inform paid	367
and volunteer circulators and any person who directly supervises	368
paid and volunteer circulators on behalf of the petitioners or the	369
representatives of the petition entity of the availability of	370
these training programs. A circulator who participates in a	371
training program developed under this section shall be deemed to	372
have complied with the requirement set forth in the circulator's	373
statement that the circulator has read and understands the laws	374
pertaining to petition circulation.	375
Sec. 3519.012. (A) As used in this section, "petition entity"	376
means any person or committee that provides compensation to a	377
circulator to circulate an initiative or referendum petition. A	378
person or committee does not provide compensation to a circulator	379
under this section if the person or entity provides food or	380
beverage valued at ten dollars or less to the circulator.	381
(B)(1)(a) No petition entity shall provide compensation to a	382
circulator to circulate an initiative or referendum petition	383
unless the petition entity first obtains a license from the	384
secretary of state. The secretary of state, by rule, shall	385
establish a process for a petition entity to apply for a license	386
under division (B) of this section.	387
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(b) The secretary of state may deny a petition entity a	388
license if the secretary of state finds that the petition entity	389
or any of the petition entity's principals have been found, in a	390
judicial or administrative proceeding, to have violated the	391

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section 3519.013 of the Revised Code.

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(C)(1) Any registered elector may file a complaint with the	422
secretary of state of alleging a violation of this section. Upon	423
receipt of such a complaint, the secretary of state shall conduct	424
an adjudication under Chapter 119. of the Revised Code.	425
(a) If the secretary of state determines that a petition	426
entity has provided compensation to a circulator to circulate an	427
initiative or referendum petition without first obtaining a	428
license under this section, the secretary of state shall fine the	429
petition entity an amount not to exceed one hundred dollars per	430
circulator for each day that the circulator or circulators	431
circulated petitions or part petitions on behalf of the unlicensed	432
petition entity.	433
(b) If the secretary of state determines that a petition	434
entity authorized or knowingly permitted any of the acts set forth	435
in division (B)(3) of this section, the secretary of state shall	436
revoke the petition entity's license for not less than ninety days	437
and not more than one hundred eighty days and invalidate any	438
signatures obtained in violation of that division. If the	439
secretary of state determines that a petition entity authorized or	440
knowingly permitted any of the acts set forth in division (B)(3)	441
of this section for a second or subsequent time, the secretary of	442
state shall revoke the petition entity's license for not less than	443
one hundred eighty days and not more than one year and invalidate	444
any signatures obtained in violation of that division.	445
The secretary shall consider all circumstances relating to	446
the authorization or permitting of the acts set forth in division	447
(B)(3) of this section when fixing the length of the license	448
revocations.	449
(2) A petition entity whose license has been revoked may	450
apply for reinstatement of that license, to be effective upon	451
expiration of the term of revocation.	452

person who served as a director, officer, owner, or principal of a	456
petition entity whose license was revoked, the role of that	457
individual in the facts underlying the prior license revocation,	458
and the role of that individual in a petition entity's	459
post-revocation activities;	460
(b) Any other facts the petition entity presents to the	461
secretary of state, including, but not limited to, remedial	462
actions, if any, that have been implemented to avoid future acts	463
that would violate this section.	464
(D) The secretary of state shall issue a decision on any	465
application for a new or reinstated license within ten business	466
days after a petition entity files an application. The application	467
shall be on a form prescribed by the secretary of state and shall	468
be accompanied by a nonrefundable license fee, the amount of which	469
the secretary of state shall establish by rule.	470
(E)(1) A petition entity that receives a license under this	471
section shall register with the secretary of state by providing	472
all of the following information:	473
(a) The subject matter of and, once finalized, a copy of, any	474
proposed law or constitutional amendment or any referred law or	475
item of law for which a petition will be circulated by circulators	476
coordinated or paid by the petition entity;	477
(b) The current name, address, telephone number, and	478
electronic mail address of the petition entity; and	479
(c) The name and signature of the designated agent of the	480
petition entity.	481
(2) A petition entity shall notify the secretary of state	482

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within twenty days of any change in the information submitted	483
pursuant to division (E)(1) of this section.	484
Sec. 3519.013. Each person who intends to circulate an	485
initiative or referendum petition shall, prior to circulating that	486
petition, register as a petition circulator with the secretary of	487
state.	488
The secretary of state shall, by rule, develop and maintain a	489
registry of all circulators of initiative and referendum	490
petitions.	491
Sec. 3519.05. If the measure to be submitted proposes a	492
constitutional amendment, the heading of each part of the petition	493
shall be prepared in the following form, and printed in capital	494
letters in type of the approximate size set forth:	495
"INITIATIVE PETITION	496
Amendment to the Constitution	497
Proposed by Initiative Petition	498
To be submitted directly to the electors"	499
"Amendment" printed in fourteen-point boldface type shall	500
precede the title, which shall be briefly expressed and printed in	501
eight-point type. The summary shall then be set forth printed in	502
ten-point type, and then shall follow the certification of the	503
attorney general, under proper date, which shall also be printed	504
in ten-point type. The petition shall then set forth the names and	505
addresses of the committee of not less than three nor more than	506
five to represent the petitioners in all matters relating to the	507
petition or its circulation.	508
Immediately above the heading of the place for signatures on	509
each part of the petition shall be printed the title of the	510
petition, as set forth in the petition heading. Immediately below	511
that title, the following notice shall be printed in boldface	512

As Reported by the Hous	se Elections	and Ethics Committee	J
type:			513
		"NOTICE	514
Whoever know	ingly sig	s this petition more than once; ex	ccept 515
as provided in sec	ction 350	.382 of the Revised Code, signs a	name 516
other than one's	own on th	s petition; or signs this petition	when 517
not a qualified vo	oter, is	iable to prosecution."	518
The heading o	of the pla	ce for signatures shall be	519
substantially as f	follows:		520
"(Sign with ink. N	Your name	residence, and date of signing mu	st be 521
given.)			522
_			523
		Rural Route or	524
		other Post-	525
Signature County	Township	office Address Month Day	Year 526
_			527
(Voters who do not	live in	a municipal corporation should fil	.l in 528
the information ca	alled for	by headings printed above.)	529
(Voters who reside	e in munio	ipal corporations should fill in t	the 530
information called	d for by l	eadings printed below.)	531
_			532
	City	Street	533
	or	and	534
Signature County	Village	Number Ward Precinct Month Day	/ Year" 535
_			536
The text of t	he propo	ed amendment shall be printed in f	full, 537
		lace for signatures, and shall be	538
_		by the people of the State of Ohi	
		ext of the proposed amendment must	
appear the follows			541
	-		

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"I,, declare under penalty of election	542
falsification that I am the circulator of the foregoing petition	543
paper containing the signatures of electors, that the	544
signatures appended hereto were made and appended in my presence	545
on the date set opposite each respective name, and are the	546
signatures of the persons whose names they purport to be or of	547
attorneys in fact acting pursuant to section 3501.382 of the	548
Revised Code, and that the electors signing this petition did so	549
with knowledge of the contents of same. $\underline{ t I}$ further declare that $\underline{ t I}$	550
have read and understand the laws pertaining to petition	551
circulation. I am employed to circulate this petition by	552
(Name and address of employer).	553
(The preceding sentence shall be completed as required by section	554
3501.38 of the Revised Code if the circulator is being employed to	555
circulate the petition.)	556
(Signed)	557
(Address of circulator's permanent	558
residence in this state)	
	559
WHOEVER COMMITS ELECTION FALSIFICATION IS GUILTY OF A FELONY	560
OF THE FIFTH DEGREE."	561
If the measure proposes a law, the heading of each part of	562
the petition shall be prepared as follows:	563
"INITIATIVE PETITION	564
Law proposed by initiative petition first to be submitted to	565
the General Assembly."	566
In all other respects, the form shall be as provided for the	567
submission of a constitutional amendment, except that the text of	568
the proposed law shall be prefaced by "Be it enacted by the people	569
of the state of Ohio."	570
The form for a supplementary initiative petition shall be the	571

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(2) Provide for public input on the ballot title before	603	
determining the language of the title; and	604	
(3) Permit the person or committee promoting such measure may	605	
to submit to the secretary of state or the board a suggested	606	
ballot title, which shall be given full consideration by the	607	
secretary of state or board in determining the ballot title.	608	
(B) Except as otherwise provided by law, all propositions,	609	
issues, or questions submitted to the electors and receiving an		
affirmative vote of a majority of the votes cast thereon are	611	
approved.	612	
Section 2. That existing sections 2961.01, 2967.16, 3501.38,	613	
3519.01, 3519.05, and 3519.21 of the Revised Code are hereby	614	
repealed.		
Section 3. This act shall be known as "The Ballot Integrity	616	
Act."	617	