As Introduced

128th General Assembly Regular Session 2009-2010

H. B. No. 378

Representative Yates

ABILL

Τ	o amend sections 718.01, 718.02, and 718.03 of the	1
	Revised Code to eliminate authority of municipal	2
	corporations to exempt stock options and	3
	nonqualified deferred compensation from municipal	4
	income taxation.	5

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 718.01, 718.02, and 718.03 of the	6
Revised Code be amended to read as follows:	7
Sec. 718.01. (A) As used in this chapter:	8
(1) "Adjusted federal taxable income" means a C corporation's	9
federal taxable income before net operating losses and special	10
deductions as determined under the Internal Revenue Code, adjusted	11
as follows:	12
(a) Deduct intangible income to the extent included in	13
federal taxable income. The deduction shall be allowed regardless	14
of whether the intangible income relates to assets used in a trade	15
or business or assets held for the production of income.	16
(b) Add an amount equal to five per cent of intangible income	17
deducted under division (A)(1)(a) of this section, but excluding	18
that portion of intangible income directly related to the sale,	19

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exchange, or other disposition of property described in section 20 1221 of the Internal Revenue Code; 21 (c) Add any losses allowed as a deduction in the computation 22 of federal taxable income if the losses directly relate to the 23 sale, exchange, or other disposition of an asset described in 24 section 1221 or 1231 of the Internal Revenue Code; 25 (d)(i) Except as provided in division (A)(1)(d)(ii) of this 26 section, deduct income and gain included in federal taxable income 27 to the extent the income and gain directly relate to the sale, 28 exchange, or other disposition of an asset described in section 29

1221 or 1231 of the Internal Revenue Code;

(ii) Division (A)(1)(d)(i) of this section does not apply to
the extent the income or gain is income or gain described in
section 1245 or 1250 of the Internal Revenue Code.
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(e) Add taxes on or measured by net income allowed as adeduction in the computation of federal taxable income;35

(f) In the case of a real estate investment trust and 36 regulated investment company, add all amounts with respect to 37 dividends to, distributions to, or amounts set aside for or 38 credited to the benefit of investors and allowed as a deduction in 39 the computation of federal taxable income; 40

(g) If the taxpayer is not a C corporation and is not an
individual, the taxpayer shall compute adjusted federal taxable
income as if the taxpayer were a C corporation, except:

(i) Guaranteed payments and other similar amounts paid or
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accrued to a partner, former partner, member, or former member
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shall not be allowed as a deductible expense; and
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(ii) Amounts paid or accrued to a qualified self-employed
retirement plan with respect to an owner or owner-employee of the
taxpayer, amounts paid or accrued to or for health insurance for
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an owner or owner-employee, and amounts paid or accrued to or for 50 life insurance for an owner or owner-employee shall not be allowed 51 as a deduction. 52

Nothing in division (A)(1) of this section shall be construed as allowing the taxpayer to add or deduct any amount more than once or shall be construed as allowing any taxpayer to deduct any amount paid to or accrued for purposes of federal self-employment tax.

Nothing in this chapter shall be construed as limiting or 58 removing the ability of any municipal corporation to administer, 59 audit, and enforce the provisions of its municipal income tax. 60

(2) "Internal Revenue Code" means the Internal Revenue Codeof 1986, 100 Stat. 2085, 26 U.S.C. 1, as amended.62

(3) "Schedule C" means internal revenue service schedule C63filed by a taxpayer pursuant to the Internal Revenue Code.64

(4) "Form 2106" means internal revenue service form 210665filed by a taxpayer pursuant to the Internal Revenue Code.66

(5) "Intangible income" means income of any of the following 67 types: income yield, interest, capital gains, dividends, or other 68 income arising from the ownership, sale, exchange, or other 69 disposition of intangible property including, but not limited to, 70 investments, deposits, money, or credits as those terms are 71 defined in Chapter 5701. of the Revised Code, and patents, 72 copyrights, trademarks, tradenames, investments in real estate 73 investment trusts, investments in regulated investment companies, 74 and appreciation on deferred compensation. "Intangible income" 75 does not include prizes, awards, or other income associated with 76 any lottery winnings or other similar games of chance. 77

(6) "S corporation" means a corporation that has made an
(6) "S corporation" means a corporation that has made an
(78) election under subchapter S of Chapter 1 of Subtitle A of the
(6) The subchapter S of Chapter 1 of Subtitle A of the
(79) Internal Revenue Code for its taxable year.
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(7) For taxable years beginning on or after January 1, 2004, "net profit" for a taxpayer other than an individual means adjusted federal taxable income and "net profit" for a taxpayer who is an individual means the individual's profit required to be reported on schedule C, schedule E, or schedule F, other than any amount allowed as a deduction under division $(E)\frac{(2)}{(1)}$ or $\frac{(3)}{(2)}$ of this section or amounts described in division (H) of this section.

(8) "Taxpayer" means a person subject to a tax on income 89 levied by a municipal corporation. Except as provided in division 90 (L) of this section, "taxpayer" does not include any person that 91 is a disregarded entity or a qualifying subchapter S subsidiary for federal income tax purposes, but "taxpayer" includes any other 93 person who owns the disregarded entity or qualifying subchapter S 94 subsidiary. 95

(9) "Taxable year" means the corresponding tax reporting 96 period as prescribed for the taxpayer under the Internal Revenue 97 Code. 98

(10) "Tax administrator" means the individual charged with 99 direct responsibility for administration of a tax on income levied 100 by a municipal corporation and includes: 101

(a) The central collection agency and the regional income tax 102 agency and their successors in interest, and other entities 103 organized to perform functions similar to those performed by the 104 central collection agency and the regional income tax agency; 105

(b) A municipal corporation acting as the agent of another 106 municipal corporation; and 107

(c) Persons retained by a municipal corporation to administer 108 a tax levied by the municipal corporation, but only if the 109 municipal corporation does not compensate the person in whole or 110 in part on a contingency basis. 111

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(11) "Person" includes individuals, firms, companies,
business trusts, estates, trusts, partnerships, limited liability
companies, associations, corporations, governmental entities, and
any other entity.

(12) "Schedule E" means internal revenue service schedule E 116filed by a taxpayer pursuant to the Internal Revenue Code. 117

(13) "Schedule F" means internal revenue service schedule Ffiled by a taxpayer pursuant to the Internal Revenue Code.119

(B) No municipal corporation shall tax income at other than a 120 uniform rate.

(C) No municipal corporation shall levy a tax on income at a 122 rate in excess of one per cent without having obtained the 123 approval of the excess by a majority of the electors of the 124 municipality voting on the question at a general, primary, or 125 special election. The legislative authority of the municipal 126 corporation shall file with the board of elections at least 127 seventy-five days before the day of the election a copy of the 128 ordinance together with a resolution specifying the date the 129 election is to be held and directing the board of elections to 130 conduct the election. The ballot shall be in the following form: 131 "Shall the Ordinance providing for a ... per cent levy on income 132 for (Brief description of the purpose of the proposed levy) be 133 passed? 134

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FOR THE INCOME TAX	
AGAINST THE INCOME TAX	"

In the event of an affirmative vote, the proceeds of the levy 139 may be used only for the specified purpose. 140

(D)(1) Except as otherwise provided in this section, no 141

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municipal corporation shall exempt from a tax on income142compensation for personal services of individuals over eighteen143years of age or the net profit from a business or profession.144

(2)(a) For taxable years beginning on or after January 1, 145
2004, no municipal corporation shall tax the net profit from a 146
business or profession using any base other than the taxpayer's 147
adjusted federal taxable income. 148

(b) Division (D)(2)(a) of this section does not apply to any 149
taxpayer required to file a return under section 5745.03 of the 150
Revised Code or to the net profit from a sole proprietorship. 151

(E)(1) The legislative authority of a municipal corporation
 may, by ordinance or resolution, exempt from withholding and from
 a tax on income the following:

(a) Compensation arising from the sale, exchange, or other155disposition of a stock option, the exercise of a stock option, or156the sale, exchange, or other disposition of stock purchased under157a stock option; or158

(b) Compensation attributable to a nonqualified deferred159compensation plan or program described in section 3121(v)(2)(C) of160the Internal Revenue Code.161

(2) The legislative authority of a municipal corporation may 162 adopt an ordinance or resolution that allows a taxpayer who is an 163 individual to deduct, in computing the taxpayer's municipal income 164 tax liability, an amount equal to the aggregate amount the 165 taxpayer paid in cash during the taxable year to a health savings 166 account of the taxpayer, to the extent the taxpayer is entitled to 167 deduct that amount on internal revenue service form 1040.

(3)(2) The legislative authority of a municipal corporation 169 may adopt an ordinance or resolution that allows a taxpayer who 170 has a net profit from a business or profession that is operated as 171 a sole proprietorship to deduct from that net profit the amount 172 that the taxpayer paid during the taxable year for medical care 173 insurance premiums for the taxpayer, the taxpayer's spouse, and 174 dependents as defined in section 5747.01 of the Revised Code. The 175 deduction shall be allowed to the same extent the taxpayer is 176 entitled to deduct the premiums on internal revenue service form 177 1040. The deduction allowed under this division shall be net of 178 179 any related premium refunds, related premium reimbursements, or related insurance premium dividends received by the taxpayer 180 during the taxable year. 181

(F) If an individual's taxable income includes income against 182 which the taxpayer has taken a deduction for federal income tax 183 purposes as reportable on the taxpayer's form 2106, and against 184 which a like deduction has not been allowed by the municipal 185 corporation, the municipal corporation shall deduct from the 186 taxpayer's taxable income an amount equal to the deduction shown 187 on such form allowable against such income, to the extent not 188 otherwise so allowed as a deduction by the municipal corporation. 189

(G)(1) In the case of a taxpayer who has a net profit from a 190 business or profession that is operated as a sole proprietorship, 191 no municipal corporation may tax or use as the base for 192 determining the amount of the net profit that shall be considered 193 as having a taxable situs in the municipal corporation, an amount 194 other than the net profit required to be reported by the taxpayer 195 on schedule C or F from such sole proprietorship for the taxable 196 year. 197

(2) In the case of a taxpayer who has a net profit from
rental activity required to be reported on schedule E, no
municipal corporation may tax or use as the base for determining
the amount of the net profit that shall be considered as having a
taxable situs in the municipal corporation, an amount other than
the net profit from rental activities required to be reported by
the taxpayer on schedule E for the taxable year.

(H) A municipal corporation shall not tax any of the	205
following:	206
(1) The military pay or allowances of members of the armed	207
forces of the United States and of members of their reserve	208

components, including the Ohio national guard;

(2) The income of religious, fraternal, charitable,
scientific, literary, or educational institutions to the extent
that such income is derived from tax-exempt real estate,
tax-exempt tangible or intangible property, or tax-exempt
activities;

(3) Except as otherwise provided in division (I) of this215section, intangible income;216

(4) Compensation paid under section 3501.28 or 3501.36 of the 217 Revised Code to a person serving as a precinct election official, 218 to the extent that such compensation does not exceed one thousand 219 dollars annually. Such compensation in excess of one thousand 220 dollars may be subjected to taxation by a municipal corporation. A 221 municipal corporation shall not require the payer of such 222 compensation to withhold any tax from that compensation. 223

(5) Compensation paid to an employee of a transit authority, 224 regional transit authority, or regional transit commission created 225 under Chapter 306. of the Revised Code for operating a transit bus 226 or other motor vehicle for the authority or commission in or 227 through the municipal corporation, unless the bus or vehicle is 228 operated on a regularly scheduled route, the operator is subject 229 to such a tax by reason of residence or domicile in the municipal 230 corporation, or the headquarters of the authority or commission is 231 located within the municipal corporation; 232

(6) The income of a public utility, when that public utility 233
is subject to the tax levied under section 5727.24 or 5727.30 of 234
the Revised Code, except a municipal corporation may tax the 235

following, subject to Chapter 5745. of the Revised Code:	236
(a) Beginning January 1, 2002, the income of an electric	237
company or combined company;	238
(b) Beginning January 1, 2004, the income of a telephone	239
company.	240

As used in division (H)(6) of this section, "combined 241 company," "electric company," and "telephone company" have the 242 same meanings as in section 5727.01 of the Revised Code. 243

(7) On and after January 1, 2003, items excluded from federal 244gross income pursuant to section 107 of the Internal Revenue Code; 245

(8) On and after January 1, 2001, compensation paid to a 246
nonresident individual to the extent prohibited under section 247
718.011 of the Revised Code; 248

(9)(a) Except as provided in division (H)(9)(b) and (c) of 249 this section, an S corporation shareholder's distributive share of 250 net profits of the S corporation, other than any part of the 251 distributive share of net profits that represents wages as defined 252 in section 3121(a) of the Internal Revenue Code or net earnings 253 from self-employment as defined in section 1402(a) of the Internal 254 Revenue Code. 255

(b) If, pursuant to division (H) of former section 718.01 of 256 the Revised Code as it existed before March 11, 2004, a majority 257 of the electors of a municipal corporation voted in favor of the 258 question at an election held on November 4, 2003, the municipal 259 corporation may continue after 2002 to tax an S corporation 260 shareholder's distributive share of net profits of an S 261 corporation. 262

(c) If, on December 6, 2002, a municipal corporation was
imposing, assessing, and collecting a tax on an S corporation
shareholder's distributive share of net profits of the S
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corporation to the extent the distributive share would be 266 allocated or apportioned to this state under divisions (B)(1) and 267 (2) of section 5733.05 of the Revised Code if the S corporation 268 were a corporation subject to taxes imposed under Chapter 5733. of 269 the Revised Code, the municipal corporation may continue to impose 270 the tax on such distributive shares to the extent such shares 271 would be so allocated or apportioned to this state only until 272 December 31, 2004, unless a majority of the electors of the 273 municipal corporation voting on the question of continuing to tax 274 such shares after that date vote in favor of that question at an 275 election held November 2, 2004. If a majority of those electors 276 vote in favor of the question, the municipal corporation may 277 continue after December 31, 2004, to impose the tax on such 278 distributive shares only to the extent such shares would be so 279 allocated or apportioned to this state. 280

(d) For the purposes of division (D) of section 718.14 of the 281 Revised Code, a municipal corporation shall be deemed to have 282 elected to tax S corporation shareholders' distributive shares of 283 net profits of the S corporation in the hands of the shareholders 284 if a majority of the electors of a municipal corporation vote in 285 favor of a question at an election held under division (H)(9)(b)286 or (c) of this section. The municipal corporation shall specify by 287 ordinance or rule that the tax applies to the distributive share 288 of a shareholder of an S corporation in the hands of the 289 shareholder of the S corporation. 290

(10) Employee compensation that is not "qualifying wages" as 291
defined in section 718.03 of the Revised Code; 292

(11) Beginning August 1, 2007, compensation paid to a person 293 employed within the boundaries of a United States air force base 294 under the jurisdiction of the United States air force that is used 295 for the housing of members of the United States air force and is a 296 center for air force operations, unless the person is subject to 297 taxation because of residence or domicile. If the compensation is 298
subject to taxation because of residence or domicile, municipal 299
income tax shall be payable only to the municipal corporation of 300
residence or domicile. 301

(I) Any municipal corporation that taxes any type of 302 intangible income on March 29, 1988, pursuant to Section 3 of 303 Amended Substitute Senate Bill No. 238 of the 116th general 304 assembly, may continue to tax that type of income after 1988 if a 305 majority of the electors of the municipal corporation voting on 306 the question of whether to permit the taxation of that type of 307 intangible income after 1988 vote in favor thereof at an election 308 held on November 8, 1988. 309

(J) Nothing in this section or section 718.02 of the Revised 310
Code shall authorize the levy of any tax on income that a 311
municipal corporation is not authorized to levy under existing 312
laws or shall require a municipal corporation to allow a deduction 313
from taxable income for losses incurred from a sole proprietorship 314
or partnership. 315

(K)(1) Nothing in this chapter prohibits a municipal
 corporation from allowing, by resolution or ordinance, a net
 operating loss carryforward.
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(2) Nothing in this chapter requires a municipal corporation 319to allow a net operating loss carryforward. 320

(L)(1) A single member limited liability company that is a 321 disregarded entity for federal tax purposes may elect to be a 322 separate taxpayer from its single member in all Ohio municipal 323 corporations in which it either filed as a separate taxpayer or 324 did not file for its taxable year ending in 2003, if all of the 325 following conditions are met: 326

(a) The limited liability company's single member is also a 327limited liability company; 328

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(b) The limited liability company and its single member were 329 formed and doing business in one or more Ohio municipal 330 corporations for at least five years before January 1, 2004; 331 (c) Not later than December 31, 2004, the limited liability 332 company and its single member each make an election to be treated 333 as a separate taxpayer under division (L) of this section; 334 (d) The limited liability company was not formed for the 335 purpose of evading or reducing Ohio municipal corporation income 336 tax liability of the limited liability company or its single 337 member; 338 (e) The Ohio municipal corporation that is the primary place 339 of business of the sole member of the limited liability company 340 consents to the election. 341 (2) For purposes of division (L)(1)(e) of this section, a 342 municipal corporation is the primary place of business of a 343 limited liability company if, for the limited liability company's 344 taxable year ending in 2003, its income tax liability is greater 345 in that municipal corporation than in any other municipal 346 corporation in Ohio, and that tax liability to that municipal 347

corporation for its taxable year ending in 2003 is at least four348hundred thousand dollars.349

sec. 718.02. This section does not apply to taxpayers that 350
are subject to and required to file reports under Chapter 5745. of 351
the Revised Code. 352

(A) Except as otherwise provided in division (D) of this
section, net profit from a business or profession conducted both
within and without the boundaries of a municipal corporation shall
be considered as having a taxable situs in such municipal
corporation for purposes of municipal income taxation in the same
proportion as the average ratio of the following:

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(1) The average original cost of the real and tangible 359 personal property owned or used by the taxpayer in the business or 360 profession in such municipal corporation during the taxable period 361 to the average original cost of all of the real and tangible 362 personal property owned or used by the taxpayer in the business or 363 profession during the same period, wherever situated. 364

As used in the preceding paragraph, real property shall 365 include property rented or leased by the taxpayer and the value of 366 such property shall be determined by multiplying the annual rental 367 thereon by eight; 368

(2) Wages, salaries, and other compensation paid during the 369 taxable period to persons employed in the business or profession 370 for services performed in such municipal corporation to wages, 371 salaries, and other compensation paid during the same period to 372 persons employed in the business or profession, wherever their 373 services are performed, excluding compensation that is not taxable 374 by the municipal corporation under section 718.011 of the Revised 375 Code; 376

(3) Gross receipts of the business or profession from sales
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made and services performed during the taxable period in such
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municipal corporation to gross receipts of the business or
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profession during the same period from sales and services,
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wherever made or performed.

If the foregoing apportionment formula does not produce an 382 equitable result, another basis may be substituted, under uniform 383 regulations, so as to produce an equitable result. 384

(B) As used in division (A) of this section, "sales made in a 385municipal corporation" mean: 386

(1) All sales of tangible personal property delivered within
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 such municipal corporation regardless of where title passes if
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 shipped or delivered from a stock of goods within such municipal
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corporation;

(2) All sales of tangible personal property delivered within
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 such municipal corporation regardless of where title passes even
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 though transported from a point outside such municipal corporation
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 if the taxpayer is regularly engaged through its own employees in
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 the solicitation or promotion of sales within such municipal
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 corporation and the sales result from such solicitation or
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 promotion;

(3) All sales of tangible personal property shipped from a 398
place within such municipal corporation to purchasers outside such 399
municipal corporation regardless of where title passes if the 400
taxpayer is not, through its own employees, regularly engaged in 401
the solicitation or promotion of sales at the place where delivery 402
is made. 403

(C) Except as otherwise provided in division (D) of this
section, net profit from rental activity not constituting a
business or profession shall be subject to tax only by the
municipal corporation in which the property generating the net
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profit is located.

(D) This section does not apply to individuals who are
residents of the municipal corporation and, except as otherwise
provided in section 718.01 of the Revised Code, a municipal
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corporation may impose a tax on all income earned by residents of
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the municipal corporation to the extent allowed by the United
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States Constitution.

(E) If, in computing the taxpayer's adjusted federal taxable
income, the taxpayer deducted any amount with respect to a stock
option granted to an employee, and if the employee is not required
to include in income any amount or any portion thereof because it
is exempted from taxation under division (H)(10) of section 718.01
of the Revised Code and division (A)(2)(d) of section 718.03 of

the Revised Code by a municipal corporation to which the taxpayer	421
has apportioned a portion of its net profit, the taxpayer shall	422
add the amount that is exempt from taxation to the taxpayer's net	423
profit that was apportioned to that municipal corporation. In no	424
case shall a taxpayer be required to add to its net profit that	425
was apportioned to that municipal corporation any amount other	426
than the amount upon which the employee would be required to pay	427
tax were the amount related to the stock option not exempted from	428
taxation.	429
This division applies solely for the purpose of making an	430
adjustment to the amount of a taxpayer's net profit that was	431
apportioned to a municipal corporation under divisions (A) and (B)	432
of this section.	433
Sec. 718.03. (A) As used in this section:	434
(1) "Other payer" means any person, other than an	435
individual's employer or the employer's agent, that pays an	436
individual any amount included in the federal gross income of the	437
individual.	438
(2) "Qualifying wages" means wages, as defined in section	439
3121(a) of the Internal Revenue Code, without regard to any wage	440
limitations, adjusted as follows:	441
(a) Deduct the following amounts:	442
(i) Any amount included in wages if the amount constitutes	443
compensation attributable to a plan or program described in	444
section 125 of the Internal Revenue Code;	445
(ii) For purposes of division (B) of this section, any amount	446
included in wages if the amount constitutes payment on account of	447
sickness or accident disability.	448
(b) Add the following amounts:	449
(i) Any amount not included in wages solely because the	450

employee was employed by the employer prior to April 1, 1986;	451
(ii) Any amount not included in wages because the amount	452
arises from the sale, exchange, or other disposition of a stock	453
option, the exercise of a stock option, or the sale, exchange, or	454
other disposition of stock purchased under a stock option and the	455
municipal corporation has not, by resolution or ordinance,	456
exempted the amount from withholding and tax. Division	457
(A)(2)(b)(ii) of this section applies only to those amounts	458
constituting ordinary income.	459
(iii) Any amount not included in wages if the amount is an	460
amount described in section 401(k) or 457 of the Internal Revenue	461
Code. Division (A)(2)(b)(iii) of this section applies only to	462
employee contributions and employee deferrals.	463
(iv) Any amount that is supplemental unemployment	464
compensation benefits described in section 3402(0)(2) of the	465
Internal Revenue Code and not included in wages.	466
(c) Deduct any amount attributable to a nonqualified deferred	467
compensation plan or program described in section 3121(v)(2)(C) of	468
the Internal Revenue Code if the compensation is included in wages	469
and has, by resolution or ordinance, been exempted from taxation	470
by the municipal corporation.	471
(d) Deduct any amount included in wages if the amount arises	472
from the sale, exchange, or other disposition of a stock option,	473
the exercise of a stock option, or the sale, exchange, or other	474
disposition of stock purchased under a stock option and the	475
municipal corporation has, by resolution or ordinance, exempted	476
the amount from withholding and tax.	477
(B) For taxable years beginning after 2003, no municipal	478
corporation shall require any employer, or any agent of any	479

corporation shall require any employer, or any agent of any479employer or any other payer, to withhold tax with respect to any480amount other than qualifying wages. Nothing in this section481

prohibits an employer from withholding tax on a basis greater than	482
qualifying wages.	483
(C) An employer is not required to make any withholding with	484
respect to an individual's disqualifying disposition of an	485
incentive stock option if, at the time of the disqualifying	486
disposition, the individual is not an employee of the corporation	487
with respect to whose stock the option has been issued.	488
(D)(1) An employee is not relieved from liability for a tax	489

by the failure of the employer to withhold the tax as required by 490 a municipal corporation or by the employer's exemption from the 491 requirement to withhold the tax. 492

(2) The failure of an employer to remit to the municipal
(2) The failure of an employer to remit to the municipal
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(2) for that tax unless the employee colluded with the employer in
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(E) Compensation deferred before June 26, 2003, is not497subject to any municipal corporation income tax or municipal498income tax withholding requirement to the extent the deferred499compensation does not constitute qualifying wages at the time the500deferred compensation is paid or distributed.501

Section 2. That existing sections 718.01, 718.02, and 718.03502of the Revised Code are hereby repealed.503

Section 3. The amendment by this act of sections 718.01,504718.02, and 718.03 of the Revised Code applies to taxable years505beginning on or after January 1, 2010.506