### **As Introduced**

# 129th General Assembly Regular Session 2011-2012

H. B. No. 505

#### **Representative Amstutz**

\_ \_ \_ . .

## A BILL

Го	amend sections 5717.01, 5717.011, and 5717.02 and	1
	to enact section 5703.021 of the Revised Code to	2
	create a small claims division of the Ohio Board	3
	of Tax Appeals, to allow for parties to file a	4
	notice of appeal to the Board by facsimile or	5
	electronic transmission using electronic mail, to	6
	require the Board to establish a case management	7
	schedule for appeals, and to authorize the Tax	8
	Commissioner to expedite and issue a final	9
	determination for residential property value	10
	appeals with written consent of the parties.	11

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5717.01, 5717.011, and 5717.02 be	12
amended and section 5703.021 of the Revised Code be enacted to	13
read as follows:	14
Sec. 5703.021. (A) There is hereby established a small claims	15
division of the board of tax appeals.	16
(B) The small claims division shall have jurisdiction over	17
any proceeding that is filed as a small claims case by election of	18
the appellant and written agreement of all the parties or	19
reassigned by the board with the written consent of all the	20

parties, and that is either of the following:	21
(1) Commenced under section 5717.01 of the Revised Code in	22
which the property at issue qualifies for the partial tax	23
exemption described in section 319.302 of the Revised Code; or	24
(2) Commenced under section 5717.011 or 5717.02 of the	25
Revised Code when the amount in controversy claimed by the	26
taxpayer does not exceed ten thousand dollars exclusive of	27
interest and penalty. The board by rule may modify the	28
jurisdictional dollar threshold for cases qualifying for the small	29
claims division.	30
(C) Notwithstanding division (B) of this section, the board	31
shall reassign an appeal initially assigned to the small claims	32
division to the regular docket upon request of a party or when the	33
appeal presents an issue of public or great general interest or	34
presents a constitutional issue, or when the board determines that	35
the appeal does not meet the requirements of division (B) of this	36
section.	37
(D) The board may reassign to the small claims docket any	38
appeal originally assigned to the regular docket with the written	39
consent of all the parties.	40
(E) The board shall adopt rules to implement procedures to	41
provide informal review of the taxpayers' appeals in the small	42
claims division, which may include telephonic hearings.	43
(F) A decision or order of the small claims division shall be	44
conclusive as to all parties and may not be appealed, and shall be	45
recorded in the journal required by division (C) of section	46
5703.02 of the Revised Code, but such a decision or order shall	47
not be considered as precedent in any other case, hearing, or	48
proceeding.	49
(G) The appearance of an attorney at law licensed to practice	50
law in this state on behalf of any party to an appeal assigned to	51

the small claims docket is permitted but not required. A person	52
other than a natural person, which is a real party in interest as	53
taxpayer or claimant, or an entity that may participate by	54
statute, may commence such an appeal or appear through an attorney	55
at law licensed to practice law in this state. Such an	56
organization may, through any bona fide officer, partner, member,	57
trustee, or salaried employee, file and present its claim or	58
defense in any appeal in the small claims division, provided the	59
organization does not, in the absence of representation by an	60
attorney at law licensed to practice law in this state, engage in	61
cross-examination, argument, or other acts of advocacy. The board	62
may provide by rule for additional quidelines applicable to	63
practice before the board.	64

Sec. 5717.01. An appeal from a decision of a county board of 65 revision may be taken to the board of tax appeals within thirty 66 days after notice of the decision of the county board of revision 67 is mailed as provided in division (A) of section 5715.20 of the 68 Revised Code. Such an appeal may be taken by the county auditor, 69 the tax commissioner, or any board, legislative authority, public 70 official, or taxpayer authorized by section 5715.19 of the Revised 71 Code to file complaints against valuations or assessments with the 72 auditor. Such appeal shall be taken by the filing of a notice of 73 appeal, in person or by certified mail, express mail, facsimile 74 transmission, electronic transmission using electronic mail, or by 75 authorized delivery service, with the board of tax appeals and 76 with the county board of revision. If notice of appeal is filed by 77 certified mail, express mail, or authorized delivery service as 78 provided in section 5703.056 of the Revised Code, the date of the 79 United States postmark placed on the sender's receipt by the 80 postal service or the date of receipt recorded by the authorized 81 delivery service shall be treated as the date of filing. If notice 82 of appeal is filed by facsimile transmission or electronic 83

transmission using electronic mail, the date and time of	84
transmission shall be treated as the date of filing. Upon receipt	85
of such notice of appeal such county board of revision shall by	86
certified mail notify all persons thereof who were parties to the	87
proceeding before such county board of revision, and shall file	88
proof of such notice with the board of tax appeals. The county	89
board of revision shall thereupon certify to the board of tax	90
appeals a transcript of the record of the proceedings of the	91
county board of revision pertaining to the original complaint, and	92
all evidence offered in connection therewith. Such appeal may be	93
heard by the board of tax appeals at its offices in Columbus or in	94
the county where the property is listed for taxation, or the board	95
of tax appeals may cause its examiners to conduct such hearing and	96
to report to it their findings for affirmation or rejection. An	97
appeal may proceed pursuant to section 5703.021 of the Revised	98
Code in the small claims division if the appeal qualifies under	99
that section.	100
The board of tax appeals may order the appeal to be heard on	101
the record and the evidence certified to it by the county board of	102
revision, or it may order the hearing of additional evidence, and	103
it may make such investigation concerning the appeal as it deems	104
proper.	105
Sec. 5717.011. (A) As used in this chapter, "tax	106
administrator" has the same meaning as in section 718.01 of the	107
Revised Code.	108
(B) Appeals from a municipal board of appeal created under	109
section 718.11 of the Revised Code may be taken by the taxpayer or	110
the tax administrator to the board of tax appeals or may be taken	111
by the taxpayer or the tax administrator to a court of common	112
pleas as otherwise provided by law. If the taxpayer or the tax	113

administrator elects to make an appeal to the board of tax appeals 114

or court of common pleas, <u>and subject to section 5703.021 of the</u>	115
Revised Code with respect to small claims proceedings, the appeal	116
shall be taken by the filing of a notice of appeal with the board	117
of tax appeals or court of common pleas, the municipal board of	118
appeal, and the opposing party. The notice of appeal shall be	119
filed within sixty days after the day the appellant receives	120
notice of the decision issued under section 718.11 of the Revised	121
Code. The notice of appeal may be filed in person or by certified	122
mail, express mail, <u>facsimile transmission, electronic</u>	123
transmission using electronic mail, or by authorized delivery	124
service as provided in section 5703.056 of the Revised Code. If	125
the notice of appeal is filed by certified mail, express mail, or	126
authorized delivery service as provided in section 5703.056 of the	127
Revised Code, the date of the United States postmark placed on the	128
sender's receipt by the postal service or the date of receipt	129
recorded by the authorized delivery service shall be treated as	130
the date of filing. <u>If notice of appeal is filed by facsimile</u>	131
transmission or electronic transmission using electronic mail, the	132
date and time of the transmission shall be treated as the date of	133
filing. The notice of appeal shall have attached thereto and	134
incorporated therein by reference a true copy of the decision	135
issued under section 718.11 of the Revised Code and shall specify	136
the errors therein complained of, but failure to attach a copy of	137
such notice and incorporate it by reference in the notice of	138
appeal does not invalidate the appeal.	139

(C) Upon the filing of a notice of appeal with the board of 140 tax appeals, the municipal board of appeal shall certify to the 141 board of tax appeals a transcript of the record of the proceedings 142 before it, together with all evidence considered by it in 143 connection therewith. Such appeals may be heard by the board at 144 its office in Columbus or in the county where the appellant 145 resides, or it may cause its examiners to conduct such hearings 146 and to report to it their findings for affirmation or rejection. 147

The board may order the appeal to be heard upon the record and the	148
evidence certified to it by the administrator, but upon the	149
application of any interested party the board shall order the	150
hearing of additional evidence, and the board may make such	151
investigation concerning the appeal as it considers proper. $\underline{\mathtt{An}}$	152
appeal may proceed pursuant to section 5703.021 of the Revised	153
Code in the small claims division if the appeals qualifies under	154
that section.	155

(D) If an issue being appealed under this section is

addressed in a municipal corporation's ordinance or regulation,

the tax administrator, upon the request of the board of tax

appeals, shall provide a copy of the ordinance or regulation to

159

the board of tax appeals.

Sec. 5717.02. (A) Except as otherwise provided by law, 161 appeals from final determinations by the tax commissioner of any 162 preliminary, amended, or final tax assessments, reassessments, 163 valuations, determinations, findings, computations, or orders made 164 by the commissioner may be taken to the board of tax appeals by 165 the taxpayer, by the person to whom notice of the tax assessment, 166 reassessment, valuation, determination, finding, computation, or 167 order by the commissioner is required by law to be given, by the 168 director of budget and management if the revenues affected by that 169 decision would accrue primarily to the state treasury, or by the 170 county auditors of the counties to the undivided general tax funds 171 of which the revenues affected by that decision would primarily 172 accrue. Appeals from the redetermination by the director of 173 development under division (B) of section 5709.64 or division (A) 174 of section 5709.66 of the Revised Code may be taken to the board 175 of tax appeals by the enterprise to which notice of the 176 redetermination is required by law to be given. Appeals from a 177 decision of the tax commissioner or county auditor concerning an 178 application for a property tax exemption may be taken to the board 179

of tax appeals by the applicant or by a school district that filed	180
a statement concerning that application under division (C) of	181
section 5715.27 of the Revised Code. Appeals from a	182
redetermination by the director of job and family services under	183
section 5733.42 of the Revised Code may be taken by the person to	184
which the notice of the redetermination is required by law to be	185
given under that section.	186

(B) The appeals shall be taken by the filing of a notice of 187 appeal with the board, and with the tax commissioner if the tax 188 commissioner's action is the subject of the appeal, with the 189 county auditor if the county auditor's action is the subject of 190 the appeal, with the director of development if that director's 191 action is the subject of the appeal, or with the director of job 192 and family services if that director's action is the subject of 193 the appeal. The notice of appeal shall be filed within sixty days 194 after service of the notice of the tax assessment, reassessment, 195 valuation, determination, finding, computation, or order by the 196 commissioner, property tax exemption determination by the 197 commissioner or the county auditor, or redetermination by the 198 director has been given as provided in section 5703.37, 5709.64, 199 5709.66, or 5733.42 of the Revised Code. The notice of appeal may 200 be filed in person or by certified mail, express mail, facsimile 201 transmission, electronic transmission using electronic mail, or by 202 authorized delivery service. If the notice of appeal is filed by 203 certified mail, express mail, or authorized delivery service as 204 provided in section 5703.056 of the Revised Code, the date of the 205 United States postmark placed on the sender's receipt by the 206 postal service or the date of receipt recorded by the authorized 207 delivery service shall be treated as the date of filing. <u>If notice</u> 208 of appeal is filed by facsimile transmission or electronic 209 transmission using electronic mail, the date and time of the 210 transmission shall be treated as the date of filing. The notice of 211

appeal shall have attached to it and incorporated in it by

reference a true copy of the notice sent by the commissioner,

county auditor, or director to the taxpayer, enterprise, or other

person of the final determination or redetermination complained

of, and shall also specify the errors therein complained of, but

failure to attach a copy of that notice and to incorporate it by

reference in the notice of appeal does not invalidate the appeal.

212

- (C) Upon the filing of a notice of appeal, the tax 219 commissioner, county auditor, or the director, as appropriate, 220 shall certify to the board a transcript of the record of the 221 proceedings before the commissioner, auditor, or director, 222 together with all evidence considered by the commissioner, 223 auditor, or director in connection with the proceedings. Those 224 appeals or applications may be heard by the board at its office in 225 Columbus or in the county where the appellant resides, or it may 226 cause its examiners to conduct the hearings and to report to it 227 their findings for affirmation or rejection. The board shall 228 institute procedures to control and manage appeals governed by 229 this section. The procedures shall include the conduct of 230 discovery such that, upon the filing of the statutory transcript 231 in an appeal, the board, through its attorney examiners, shall 232 establish a case management schedule in consultation with the 233 parties and their counsel subject to section 5703.021 of the 234 Revised Code. 235
- (D) The board may order the appeal to be heard upon the 236 record and the evidence certified to it by the commissioner, 237 county auditor, or director, but upon the application of any 238 interested party the board shall order the hearing of additional 239 evidence, and it may make an investigation concerning the appeal 240 that it considers proper. An appeal may proceed pursuant to 241 section 5703.021 of the Revised Code in the small claims division 242 if the appeal qualifies under that section. 243

Section 2. That existing sections 5717.01, 5717.011, and	244
5717.02 of the Revised Code are hereby repealed.	245
Section 3. This section applies to any residential property	246
case that has been appealed from a board of revision and is	247
docketed before the Board of Tax Appeals. Upon the written consent	248
of the parties to have the case transferred to the Department of	249
Taxation, the Tax Commissioner may process such appeals and issue	250
a determination that is final for all parties. The Commissioner	251
shall establish a practice and procedure for processing such	252
cases. Any request by a party for transfer of a case to the	253
Department of Taxation under this section shall be made within two	254
years from the effective date of this section. This authority is	255
granted in conjunction with section 5703.021 of the Revised Code.	256