As Introduced

129th General Assembly Regular Session 2011-2012

S. B. No. 302

Senator Manning

Cosponsors: Senators Coley, Patton, Seitz

A BILL

| To amend sections 3734.41 and 3734.42 of the Revised | 1 |
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| Code to revise requirements governing background | 2 |
| investigations for purposes of the Solid, | 3 |
| Hazardous, and Infectious Wastes Law. | 4 |

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

| Section 1. That sections 3734.41 and 3734.42 of the Revised | 5 |
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| Code be amended to read as follows: | 6 |
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| Sec. 3734.41. As used in sections 3734.41 to 3734.47 of the | 7 |
| Revised Code: | 8 |
| (A) "Applicant" means any person seeking a permit or license | 9 |
| for an off-site facility and any person or business concern | 10 |
| operating such a facility for an applicant. | 11 |
| (B) "Application" means the forms and accompanying documents | 12 |
| filed in connection with the applicant's request for a permit. | 13 |
| (C) "Business concern" means any corporation, association, | 14 |
| firm, partnership, trust, or other form of commercial | 15 |
| organization. | 16 |
| (D) "Disclosure statement" means a statement submitted to the | 17 |
| director of environmental protection and the attorney general by | 18 |

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an applicant. The statement shall include all of the following:

(1) The full name, business address, and social security 20 number of the applicant or, if the applicant is a business 21 concern, of all officers, directors, partners, or key employees 22 thereof and all individuals or business concerns holding any 23 equity in or debt liability of that business concern or, if the 24 business concern is a publicly traded corporation, all individuals 25 or business concerns holding more than five per cent of the equity 26 in or debt liability of that business concern, except that when 27 the debt liability is held by a chartered lending institution, the 28 applicant need supply only the name and business address of the 29 lending institution; 30

(2) The full name, business address, and social security 31 number of all officers, directors, or partners of any business 32 concern disclosed in the statement and the names and addresses of 33 all persons holding any equity in or debt liability of any 34 business concern so disclosed or, if the business concern is a 35 publicly traded corporation, all individuals or business concerns 36 holding more than five per cent of the equity in or debt liability 37 of that business concern, except that when the debt liability is 38 held by a chartered lending institution, the applicant need supply 39 only the name and business address of the lending institution; 40

(3) The full name and business address of any company in
which the applicant holds an equity interest and that collects,
transfers, transports, treats, stores, or disposes of solid
wastes, infectious wastes, or hazardous waste or processes solid
wastes that consist of scrap tires;

(4) A description of the experience and credentials,
including any past or present permits or licenses, for the
collection, transfer, transportation, treatment, storage, or
disposal of solid wastes, infectious wastes, or hazardous waste,
or the processing of solid wastes that consist of scrap tires,

possessed by the applicant or, if the applicant is a business 51 concern, by the officers, directors, partners, or key employees 52 thereof; 53

(5) A listing and explanation of any civil or criminal 54 prosecution by government agencies, administrative enforcement 55 actions resulting in the imposition of sanctions, or license 56 revocations or denials issued by any state or federal authority in 57 the ten years immediately preceding the filing of the application, 58 that are pending or have resulted in a finding or a settlement of 59 a violation of any law or rule or regulation relating to the 60 collection, transfer, transportation, treatment, storage, or 61 disposal of solid wastes, infectious wastes, or hazardous waste, 62 or the processing of solid wastes that consist of scrap tires, or 63 of any other environmental protection statute, by the applicant 64 or, if the applicant is a business concern, by the business 65 concern or any officer, director, partner, or key employee 66 thereof. For the purposes of division (D)(5) of this section, 67 violations of any law or rule relating to the transportation of 68 solid wastes, infectious wastes, or hazardous waste do not include 69 violations that also apply to the transportation of commodities 70 that are not wastes. 71

(6) A listing and explanation of any judgment of liability or 72 conviction that was rendered pursuant to any state or federal law 73 or local ordinance resulting in the imposition of a sanction 74 against the applicant or, if the applicant is a business concern, 75 against the business concern or any officer, director, partner, or 76 key employee thereof in the five years immediately preceding the 77 initial filing of an application;

(7) A listing of any agency outside this state that has or 79 has had regulatory responsibility over the applicant in connection 80 with its collection, transfer, transportation, treatment, storage, 81 or disposal of solid wastes, infectious wastes, or hazardous waste 82

or processing of solid wastes that consist of scrap tires \div

(8) Any other information the attorney general or the
 director may require that relates to the competency, reliability,
 or good character of the applicant in the five years immediately
 preceding the initial filing of an application.

(E) "Key employee" means any individual, other than a public 88 official or employee as defined in division (B) of section 102.01 89 of the Revised Code who is required to file a statement under 90 section 102.02 of the Revised Code, employed by the applicant or 91 the licensee in a supervisory capacity or empowered to make 92 discretionary decisions with respect to the solid waste, 93 infectious waste, or hazardous waste operations of the business 94 concern, but does not include any employee exclusively engaged in 95 the physical or mechanical collection, transfer, transportation, 96 treatment, storage, or disposal of solid wastes, infectious 97 wastes, or hazardous waste or processing of solid wastes that 98 consist of scrap tires. If the applicant or permittee has entered 99 into a contract with another person to operate the facility that 100 is the subject of the permit or license or application for a 101 permit or license, "key employee" also includes those employees of 102 the contractor who act in a supervisory capacity, or are empowered 103 to make discretionary decisions, with respect to the operation of 104 the solid, infectious, or hazardous waste facility. An officer or 105 director of a business concern required to file a disclosure 106 statement under section 3734.42 of the Revised Code who meets the 107 definition of "key employee" shall be considered a key employee 108 for purposes of the filing and disclosure requirements of sections 109 3734.42 to 3734.47 of the Revised Code. 110

(F) "License" means the annual license required by section 111
3734.05 of the Revised Code for an off-site solid waste disposal 112
or transfer facility or an off-site infectious waste treatment 113
facility. 114

S. B. No. 302 As Introduced

(G) "Off-site facility" means a facility that is located off 115 the premises where the solid wastes, infectious wastes, or 116 hazardous waste is generated, but does not include any such 117 facility that exclusively disposes of wastes that are generated 118 from the combustion of coal, or from the combustion of primarily 119 coal in combination with scrap tires, that is not combined in any 120 way with garbage or any such facility that is owned and operated 121 by the generator of the waste and that exclusively stores, 122 processes, or disposes of or transfers solid wastes, exclusively 123 treats infectious wastes, or exclusively disposes of hazardous 124 waste, generated at one or more premises owned by the generator. 125

(H) "Permit" means a permit to install and any subsequent 126 modifications for an off-site solid waste disposal facility, 127 including an incineration facility, or transfer facility, issued 128 under section 3734.05 of the Revised Code; a permit to install and 129 any subsequent modifications for an off-site solid waste facility 130 that is a scrap tire storage, monocell, monofill, or recovery 131 facility issued under section 3734.76, 3734.77, or 3734.78 of the 132 Revised Code, as applicable; a permit to install and any 133 subsequent modifications for an off-site infectious waste 134 treatment facility issued under section 3734.05 of the Revised 135 Code; and a permit to install and operate an off-site hazardous 136 waste treatment, storage, or disposal facility and the 137 modification or renewal of a hazardous waste permit for the 138 treatment, storage, or disposal of hazardous waste issued under 139 section 3734.05 of the Revised Code. 140

(I) "Permittee" means any person who has received a permit or 141license for an off-site facility. 142

sec. 3734.42. (A)(1) Except as otherwise provided in division 143
(E)(2) of this section, every Every applicant for a permit other 144
than a permit modification or renewal shall file a disclosure 145

statement, on a form developed by the attorney general, with the 146 director of environmental protection and the attorney general at 147 the same time the applicant files an application for a permit 148 other than a permit modification or renewal with the director. 149

(2) Any individual required to be listed in the disclosure
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statement shall be fingerprinted for identification and
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investigation purposes in accordance with procedures established
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by the attorney general. An individual required to be
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fingerprinted under this section shall not be required to be
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fingerprinted more than once under this section.

(3) The attorney general, within one hundred eighty days 157 after receipt of the disclosure statement from an applicant for a 158 permit, shall prepare and transmit to the director an 159 investigative report on the applicant, based in part upon the 160 disclosure statement, except that this deadline may be extended 161 for a reasonable period of time, for good cause, by the director 162 or the attorney general. In preparing this report, the attorney 163 general may request and receive criminal history information from 164 the federal bureau of investigation and any other law enforcement 165 agency or organization. The attorney general may provide such 166 confidentiality regarding the information received from a law 167 enforcement agency as may be imposed by that agency as a condition 168 for providing that information to the attorney general. 169

(4) The review of the application by the director shall170include a review of the disclosure statement and investigative171report.

(B) All applicants and permittees shall provide any
assistance or information requested by the director or the
attorney general and shall cooperate in any inquiry or
investigation conducted by the attorney general and any inquiry,
investigation, or hearing conducted by the director. If, upon

issuance of a formal request to answer any inquiry or produce
information, evidence, or testimony, any applicant or permittee,
any officer, director, or partner of any business concern, or any
key employee of the applicant or permittee refuses to comply, the
permit of the applicant or permittee may be denied or revoked by
the director.

(C) The attorney general may charge and collect such fees 184 from applicants and permittees as are necessary to cover the costs 185 of administering and enforcing the investigative procedures 186 authorized in sections 3734.41 to 3734.47 of the Revised Code. The 187 attorney general shall transmit moneys collected under this 188 division to the treasurer of state to be credited to the solid and 189 hazardous waste background investigations fund, which is hereby 190 created in the state treasury. Moneys in the fund shall be used 191 solely for paying the attorney general's costs of administering 192 and enforcing the investigative procedures authorized in sections 193 3734.41 to 3734.47 of the Revised Code. 194

(D) Annually on the anniversary date of the submission to the 195 director by the attorney general of the investigative report for a 196 specific facility, or annually on another date assigned by the 197 attorney general, the An appropriate applicant, a permittee, or a 198 prospective owner shall submit to the attorney general, on a form 199 provided by the attorney general, any and all information required 200 to be included in a disclosure statement that has changed or been 201 added in the immediately preceding year. If, in the immediately 202 preceding year, there have been no changes in or additions to the 203 information required to be included in a disclosure statement, the 204 appropriate applicant, permittee, or prospective owner shall 205 submit to the attorney general an affidavit stating that there 206 have been no changes in or additions to that information during 207 that time period. 208

Notwithstanding the requirement for an annual submission of 209

S. B. No. 302 As Introduced

| information, the following information shall be submitted within | 210 |
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| the periods specified: | 211 |
| (1) Information required to be included in the disclosure | 212 |
| statement for any new officer, director, partner, or key employee, | 213 |
| to be submitted within ninety days from the addition of the | 214 |
| officer, director, partner, or key employee; | 215 |
| (2) Information required to be included in a disclosure | 216 |
| statement for <u>regarding the addition of</u> any new business concern , | 217 |
| to be submitted within ninety days from the addition of the new | 218 |
| business concern÷ | 219 |
| (3) Information regarding any new criminal conviction, to be | 220 |
| submitted within ninety days from the judgment entry of | 221 |
| conviction. | 222 |
| (E)(1) The attorney general shall enter in the database | 223 |
| established under section 109.5721 of the Revised Code the name, | 224 |
| the fingerprints, and other relevant information concerning each | 225 |
| officer, director, partner, or key employee of an applicant, | 226 |
| permittee, or prospective owner. | 227 |
| (2) For purposes of section 109.5721 of the Revised Code, | 228 |
| annually on a date assigned by the attorney general, an applicant, | 229 |
| permittee, or prospective owner shall provide the attorney general | 230 |
| with a list of both of the following: | 231 |
| (a) Each officer, director, partner, or key employee of the | 232 |
| applicant, permittee, or prospective owner and the person's | 233 |
| address and social security number; | 234 |
| (b) Any officer, director, partner, or key employee of the | 235 |
| applicant, permittee, or prospective owner who has left a position | 236 |
| previously held with the applicant, permittee, or prospective | 237 |
| owner during the previous one-year period and the person's social | 238 |
| security number. | 239 |

(3) Annually, the attorney general shall update the database 240 established under section 109.5721 of the Revised Code to reflect 241 the information provided by an applicant, permittee, or 242 prospective owner under divisions (E)(2)(a) and (b) of this 243 244 section. (4) Notwithstanding division (C) of this section, the 245 attorney general shall charge and collect fees from an applicant, 246 permittee, or prospective owner that is required to submit 247 information under this division in accordance with rules adopted 248 under section 109.5721 of the Revised Code. The fees shall not 249 exceed fees that are charged to any other person who is charged 250 fees for purposes of the database established under that section 251 and who is not an officer, director, partner, or key employee of 252 an applicant, permittee, or prospective owner under this section. 253 (F)(1) Every three years, the attorney general shall request 254 from the federal bureau of investigation any information regarding 255 a criminal conviction with respect to each officer, director, 256 partner, or key employee of an applicant, permittee, or 257 prospective owner. The attorney general may take any actions 258 necessary for purposes of this division, including, as necessary, 259 requesting the submission of any necessary documents authorizing 260 the release of information. 261 (2) Every three years, an applicant, permittee, or 262 prospective owner shall submit an affidavit listing all of the 263 following regarding a business concern required to be listed in 264 the applicant's, permittee's, or prospective owner's disclosure 265 266 statement:

(a) Any administrative enforcement order issued to the267business concern in connection with any violation of any federal268or state environmental protection laws, rules, or regulations269during the previous three-year period;270

Page 10

| (b) Any civil action in which the business concern was | 271 |
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| determined to be liable or was the subject of injunctive relief or | 272 |
| another type of civil relief in connection with any violation of | 273 |
| any federal or state environmental protection laws, rules, or | 274 |
| regulations during the previous three-year period; | 275 |
| (c) Any criminal conviction for a violation of any federal or | 276 |
| state environmental protection laws, rules, or regulations that | 277 |
| has been committed knowingly or recklessly by the business concern | 278 |
| during the previous three-year period. | 279 |
| (G) With respect to an applicant, permittee, or prospective | 280 |
| owner, the attorney general shall notify the director of | 281 |
| environmental protection of any crime ascertained under division | 282 |
| (E) or (F) of this section that is a disqualifying crime under | 283 |
| section 3734.44 of the Revised Code. The attorney general shall | 284 |
| provide the notification not later than thirty days after the | 285 |
| crime was ascertained. | 286 |
| (H) The failure to provide such information <u>under this</u> | 287 |
| <u>section</u> may constitute the basis for the revocation or <u>of a permit</u> | 288 |
| or license, the denial of a permit or license application, the | 289 |
| <u>denial of a</u> renewal of any <u>a</u> permit or license issued in | 290 |
| accordance with this chapter, provided that prior, or the | 291 |
| disapproval of a change in ownership as described in division (I) | 292 |
| <u>of this section. Prior</u> to any such <u>a</u> denial or , revocation, <u>or</u> | 293 |
| <u>disapproval,</u> the director shall notify the applicant $\frac{\partial r_{j}}{\partial r_{j}}$ | 294 |
| permittee, or prospective owner of the director's intention to do | 295 |
| so and . The director shall give the applicant or , permittee <u>, or</u> | 296 |
| prospective owner fourteen days from the date of the notice to | 297 |
| explain why the information was not provided. The director shall | 298 |
| consider this information <u>the explanation</u> when determining whether | 299 |
| to revoke or deny the permit or license <u>, deny the permit or</u> | 300 |
| license application or renewal, or disapprove the change in | 301 |
| ownership. | 302 |

Nothing in this division sectionaffects the rights of the303director or the attorney general granted under sections 3734.40 to3043734.47 of the Revised Code to request information from a person305at any other time.306

(E)(1) Except as otherwise provided in division (E)(2) of 307 this section, every permittee who is not otherwise required to 308 file a disclosure statement shall file a disclosure statement 309 within five years after June 24, 1988, pursuant to a schedule for 310 submissions of disclosure statements developed by the attorney 311 general. The schedule shall provide all permittees and holders of 312 a license with at least one hundred eighty days' notice prior to 313 the date upon which the statement is to be submitted. All other 314 terms of the schedule shall be established at the discretion of 315 the attorney general and shall not be subject to judicial review. 316

(2) An applicant for a permit for an off site solid waste 317 facility that is a scrap tire storage, monocell, monofill, or 318 recovery facility issued under section 3734.76, 3734.77, or 319 3734.78 of the Revised Code, as applicable, shall file a 320 disclosure statement within five years after October 29, 1993, 321 pursuant to a schedule for submissions of disclosure statements 322 developed by the attorney general. The schedule shall provide all 323 such applicants with at least one hundred eighty days' notice 324 prior to the date upon which the statement shall be submitted. All 325 other terms of the schedule shall be established at the discretion 326 of the attorney general and shall not be subject to judicial 327 review. 328

Beginning five years after October 29, 1993, an applicant for329such a permit shall file a disclosure statement in accordance with330division (A)(1) of this section.331

(3) When a permittee submits a disclosure statement at the332time it submits an application for a renewal or modification of333its permit, the attorney general shall remove the permittee from334

| the submission schedule established pursuant to division (E)(1) or | 335 |
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| (2) of this section. | 336 |
| (4) After receiving a disclosure statement under division | 337 |
| (E)(1) or (2) of this section, the attorney general shall prepare | 338 |
| an investigative report and transmit it to the director. The | 339 |
| director shall review the disclosure statement and investigative | 340 |
| report to determine whether the statement or report contains | 341 |
| information that if submitted with a permit application would | 342 |
| require a denial of the permit pursuant to section 3734.44 of the | 343 |
| Revised Code. If the director determines that the statement or | 344 |
| report contains such information, the director may revoke any | 345 |
| previously issued permit pursuant to section 3734.45 of the | 346 |
| Revised Code, or the director shall deny any application for a | 347 |
| renewal of a permit or license. When the renewal of the license is | 348 |
| being performed by a board of health, the director shall instruct | 349 |
| the board of health about those circumstances under which the | 350 |
| renewal is required to be denied by this section. | 351 |
| (F) (I)(1) Whenever there is a change in ownership of any | 352 |
| <u>operating</u> off-site solid waste facility, including incinerators $	au_i$ | 353 |

any <u>operating</u> transfer facility -; any <u>operating</u> off-site 354 infectious waste treatment facility -; or any operating off-site 355 hazardous waste treatment, storage, or disposal facility, the 356 prospective owner shall file a disclosure statement with the 357 attorney general and the director at least one hundred eighty days 358 prior to the proposed change in ownership. In addition, whenever 359 there is a change in ownership of any operating on-site solid 360 waste facility, including incinerators; any operating on-site 361 transfer facility; any operating on-site infectious waste 362 treatment facility; or any operating on-site hazardous waste 363 treatment, storage, or disposal facility and the prospective owner 364 intends to operate the facility as an off-site facility by 365 accepting wastes other than wastes generated by the facility 366

| owner, the prospective owner shall file a disclosure statement | 367 |
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| with the attorney general and the director. The prospective owner | 368 |
| shall file the disclosure statement at least one hundred eighty | 369 |
| days prior to the proposed change in ownership. Upon | 370 |

<u>Upon</u> receipt of the disclosure statement, the attorney 371 general shall prepare an investigative report and transmit it to 372 the director. The director shall review the disclosure statement 373 and investigative report to determine whether the statement or 374 report contains information that if submitted with a permit 375 application would require a denial of the permit pursuant to 376 section 3734.44 of the Revised Code. If the director determines 377 that the statement or report contains such information, the 378 director shall disapprove the change in ownership. 379

(2) If the parties to a change in ownership decide to proceed 380 381 with the change prior to the action of the director on the disclosure statement and investigative report, the parties shall 382 include in all contracts or other documents reflecting the change 383 in ownership language expressly making the change in ownership 384 subject to the approval of the director and expressly negating the 385 change if it is disapproved by the director pursuant to division 386 (F)(I)(1) of this section. 387

(3) As used in this section, "change in ownership" includes 388 any <u>a</u> change in the names, other than those <u>of the individuals or</u> 389 entities that own an off-site solid waste facility, off-site 390 infectious waste treatment facility, or off-site hazardous waste 391 treatment, storage, or disposal facility. "Change in ownership" 392 does not include a legal change in a business concern's name when 393 its ownership otherwise remains the same. "Change in ownership" 394 also does not include a personal name change of officers, 395 directors, partners, or key employees $\overline{\tau}$ contained in the <u>a</u> 396 disclosure statement. 397

Section 2. That existing sections 3734.41 and 3734.42 of the 398

Revised Code are hereby repealed.

Page 14