As Introduced

129th General Assembly **Regular Session** 2011-2012

S. B. No. 352

Senator LaRose

Cosponsors: Senators Cafaro, Schaffer, Seitz, Jones

A BILL

To amend section 4141.29 of the Revised Code to	1
permit persons who quit work to accompany the	2
person's spouse on a military transfer to be	3
eligible for unemployment compensation benefits.	4
BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:	
Section 1. That section 4141.29 of the Revised Code be	5
amended to read as follows:	6
Sec. 4141.29. Each eligible individual shall receive benefits	7
as compensation for loss of remuneration due to involuntary total	8
or partial unemployment in the amounts and subject to the	9
conditions stipulated in this chapter.	10
(A) No individual is entitled to a waiting period or benefits	11
for any week unless the individual:	12

(1) Has filed a valid application for determination of	13
benefit rights in accordance with section 4141.28 of the Revised	14
Code;	15
(2) Has made a claim for benefits in accordance with section	16
4141.28 of the Revised Code;	17
(3) Has registered at an employment office or other	18

registration place maintained or designated by the director of job	19
and family services. Registration shall be made in accordance with	20
the time limits, frequency, and manner prescribed by the director.	21
(4)(a)(i) Is able to work and available for suitable work	22
and, except as provided in division (A)(4)(a)(ii) of this section,	23
is actively seeking suitable work either in a locality in which	24
the individual has earned wages subject to this chapter during the	25
individual's base period, or if the individual leaves that	26
locality, then in a locality where suitable work normally is	27
performed.	28
(ii) The director may waive the requirement that a claimant	29
be actively seeking work when the director finds that the	30
individual has been laid off and the employer who laid the	31
individual off has notified the director within ten days after the	32
layoff, that work is expected to be available for the individual	33
within a specified number of days not to exceed forty-five	34
calendar days following the last day the individual worked. In the	35
event the individual is not recalled within the specified period,	36
this waiver shall cease to be operative with respect to that	37
layoff.	38
(b) The individual shall be instructed as to the efforts that	39
the individual must make in the search for suitable work, except	40
where the active search for work requirement has been waived under	41
division (A)(4)(a) of this section, and shall keep a record of	42
where and when the individual has sought work in complying with	43
those instructions and, upon request, shall produce that record	44
for examination by the director.	45
(c) An individual who is attending a training course approved	46
by the director meets the requirement of this division, if	47
attendance was recommended by the director and the individual is	48
regularly attending the course and is making satisfactory	49

progress. An individual also meets the requirements of this

division if the individual is participating and advancing in a 51 training program, as defined in division (P) of section 5709.61 of 52 the Revised Code, and if an enterprise, defined in division (B) of 53 section 5709.61 of the Revised Code, is paying all or part of the 54 cost of the individual's participation in the training program 55 with the intention of hiring the individual for employment as a 56 new employee, as defined in division (L) of section 5709.61 of the 57 Revised Code, for at least ninety days after the individual's 58 completion of the training program. 59

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- (d) An individual who becomes unemployed while attending a regularly established school and whose base period qualifying weeks were earned in whole or in part while attending that school, meets the availability and active search for work requirements of division (A)(4)(a) of this section if the individual regularly attends the school during weeks with respect to which the individual claims unemployment benefits and makes self available on any shift of hours for suitable employment with the individual's most recent employer or any other employer in the individual's base period, or for any other suitable employment to which the individual is directed, under this chapter.
- (e) The director shall adopt any rules that the director 71 deems necessary for the administration of division (A)(4) of this 72 section. 73
- (f) Notwithstanding any other provisions of this section, no 74 otherwise eligible individual shall be denied benefits for any 75 week because the individual is in training approved under section 76 236(a)(1) of the "Trade Act of 1974," 88 Stat. 1978, 19 U.S.C.A. 77 2296, nor shall that individual be denied benefits by reason of 78 leaving work to enter such training, provided the work left is not 79 suitable employment, or because of the application to any week in 80 training of provisions in this chapter, or any applicable federal 81 unemployment compensation law, relating to availability for work, 82

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active search for work, or refusal to accept work.

For the purposes of division (A)(4)(f) of this section, 84 "suitable employment" means with respect to an individual, work of 85 a substantially equal or higher skill level than the individual's 86 past adversely affected employment, as defined for the purposes of 87 the "Trade Act of 1974," 88 Stat. 1978, 19 U.S.C.A. 2101, and 88 wages for such work at not less than eighty per cent of the 89 individual's average weekly wage as determined for the purposes of 90 that federal act. 91

- (5) Is unable to obtain suitable work. An individual who is 92 provided temporary work assignments by the individual's employer 93 under agreed terms and conditions of employment, and who is 94 required pursuant to those terms and conditions to inquire with 95 the individual's employer for available work assignments upon the 96 conclusion of each work assignment, is not considered unable to 97 obtain suitable employment if suitable work assignments are 98 available with the employer but the individual fails to contact 99 the employer to inquire about work assignments. 100
- (6) Participates in reemployment services, such as job search assistance services, if the individual has been determined to be 102 likely to exhaust benefits under this chapter, including 103 compensation payable pursuant to 5 U.S.C.A. Chapter 85, other than 104 extended compensation, and needs reemployment services pursuant to 105 the profiling system established by the director under division 106 (K) of this section, unless the director determines that:
 - (a) The individual has completed such services; or
- (b) There is justifiable cause for the claimant's failure to 109 participate in such services.
- (B) An individual suffering total or partial unemployment is 111 eligible for benefits for unemployment occurring subsequent to a 112 waiting period of one week and no benefits shall be payable during 113

this required waiting period. Not more than one week of waiting	114
period shall be required of any individual in any benefit year in	115
order to establish the individual's eligibility for total or	116
partial unemployment benefits.	117
(C) The waiting period for total or partial unemployment	118
shall commence on the first day of the first week with respect to	119
which the individual first files a claim for benefits at an	120
employment office or other place of registration maintained or	121
designated by the director or on the first day of the first week	122
with respect to which the individual has otherwise filed a claim	123
for benefits in accordance with the rules of the department of job	124
and family services, provided such claim is allowed by the	125
director.	126
(D) Notwithstanding division (A) of this section, no	127
individual may serve a waiting period or be paid benefits under	128
the following conditions:	129
(1) For any week with respect to which the director finds	130
that:	131
(a) The individual's unemployment was due to a labor dispute	132
other than a lockout at any factory, establishment, or other	133
premises located in this or any other state and owned or operated	134
by the employer by which the individual is or was last employed;	135
and for so long as the individual's unemployment is due to such	136
labor dispute. No individual shall be disqualified under this	137
provision if either of the following applies:	138
(i) The individual's employment was with such employer at any	139
factory, establishment, or premises located in this state, owned	140
or operated by such employer, other than the factory,	141
establishment, or premises at which the labor dispute exists, if	142
it is shown that the individual is not financing, participating	143

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in, or directly interested in such labor dispute;

(ii) The individual's employment was with an employer not	145
involved in the labor dispute but whose place of business was	146
located within the same premises as the employer engaged in the	147
dispute, unless the individual's employer is a wholly owned	148
subsidiary of the employer engaged in the dispute, or unless the	149
individual actively participates in or voluntarily stops work	150
because of such dispute. If it is established that the claimant	151
was laid off for an indefinite period and not recalled to work	152
prior to the dispute, or was separated by the employer prior to	153
the dispute for reasons other than the labor dispute, or that the	154
individual obtained a bona fide job with another employer while	155
the dispute was still in progress, such labor dispute shall not	156
render the employee ineligible for benefits.	157
(b) The individual has been given a disciplinary layoff for	158
misconduct in connection with the individual's work.	159
(2) For the duration of the individual's unemployment if the	160
director finds that:	161
(a) The individual quit work without just cause or has been	162
discharged for just cause in connection with the individual's	163
work, provided division (D)(2) of this section does not apply to	164
the separation of a person under any of the following	165
circumstances:	166
(i) Separation from employment for the purpose of entering	167
the armed forces of the United States if the individual is	168
inducted into the armed forces within one of the following	169
periods:	170
(I) Thirty days after separation;	171
(II) One hundred eighty days after separation if the	172
individual's date of induction is delayed solely at the discretion	173
of the armed forces.	174

(ii) Separation from employment pursuant to a

labor-management contract or agreement, or pursuant to an	176
established employer plan, program, or policy, which permits the	177
employee, because of lack of work, to accept a separation from	178
<pre>employment;</pre>	179
(iii) The individual has left employment to accept a recall	180
from a prior employer or, except as provided in division	181
(D)(2)(a)(iv) of this section, to accept other employment as	182
provided under section 4141.291 of the Revised Code, or left or	183
was separated from employment that was concurrent employment at	184
the time of the most recent separation or within six weeks prior	185
to the most recent separation where the remuneration, hours, or	186
other conditions of such concurrent employment were substantially	187
less favorable than the individual's most recent employment and	188
where such employment, if offered as new work, would be considered	189
not suitable under the provisions of divisions (E) and (F) of this	190
section. Any benefits that would otherwise be chargeable to the	191
account of the employer from whom an individual has left	192
employment or was separated from employment that was concurrent	193
employment under conditions described in division (D)(2)(a)(iii)	194
of this section, shall instead be charged to the mutualized	195
account created by division (B) of section 4141.25 of the Revised	196
Code, except that any benefits chargeable to the account of a	197
reimbursing employer under division (D)(2)(a)(iii) of this section	198
shall be charged to the account of the reimbursing employer and	199
not to the mutualized account, except as provided in division	200
(D)(2) of section 4141.24 of the Revised Code.	201
(iv) When an individual has been issued a definite layoff	202
date by the individual's employer and before the layoff date, the	203
individual quits to accept other employment, the provisions of	204
division (D)(2)(a)(iii) of this section apply and no	205
disqualification shall be imposed under division (D) of this	206
section. However, if the individual fails to meet the employment	207

and earnings requirements of division (A)(2) of section 4141.291	208
of the Revised Code, then the individual, pursuant to division	209
(A)(5) of this section, shall be ineligible for benefits for any	210
week of unemployment that occurs prior to the layoff date.	211
(v) The individual's spouse is a member of the armed services	212
of the United States, the spouse is the subject of a military	213
transfer, and the individual left employment to accompany the	214
<pre>individual's spouse.</pre>	215
(b) The individual has refused without good cause to accept	216
an offer of suitable work when made by an employer either in	217
person or to the individual's last known address, or has refused	218
or failed to investigate a referral to suitable work when directed	219
to do so by a local employment office of this state or another	220
state, provided that this division shall not cause a	221
disqualification for a waiting week or benefits under the	222
following circumstances:	223
(i) When work is offered by the individual's employer and the	224
individual is not required to accept the offer pursuant to the	225
terms of the labor-management contract or agreement; or	226
(ii) When the individual is attending a training course	227
pursuant to division $(A)(4)$ of this section except, in the event	228
of a refusal to accept an offer of suitable work or a refusal or	229
failure to investigate a referral, benefits thereafter paid to	230
such individual shall not be charged to the account of any	231
employer and, except as provided in division (B)(1)(b) of section	232
4141.241 of the Revised Code, shall be charged to the mutualized	233
account as provided in division (B) of section 4141.25 of the	234
Revised Code.	235
(c) Such individual quit work to marry or because of marital,	236
parental, filial, or other domestic obligations.	237
(d) The individual became unemployed by reason of commitment	238

to any correctional institution.	239
(e) The individual became unemployed because of dishonesty in	240
connection with the individual's most recent or any base period	241
work. Remuneration earned in such work shall be excluded from the	242
individual's total base period remuneration and qualifying weeks	243
that otherwise would be credited to the individual for such work	244
in the individual's base period shall not be credited for the	245
purpose of determining the total benefits to which the individual	246
is eligible and the weekly benefit amount to be paid under section	247
4141.30 of the Revised Code. Such excluded remuneration and	248
noncredited qualifying weeks shall be excluded from the	249
calculation of the maximum amount to be charged, under division	250
(D) of section 4141.24 and section 4141.33 of the Revised Code,	251
against the accounts of the individual's base period employers. In	252
addition, no benefits shall thereafter be paid to the individual	253
based upon such excluded remuneration or noncredited qualifying	254
weeks.	255
For purposes of division $(D)(2)(e)$ of this section,	256
"dishonesty" means the commission of substantive theft, fraud, or	257
deceitful acts.	258
(E) No individual otherwise qualified to receive benefits	259
shall lose the right to benefits by reason of a refusal to accept	260
new work if:	261
(1) As a condition of being so employed the individual would	262
be required to join a company union, or to resign from or refrain	263
from joining any bona fide labor organization, or would be denied	264
the right to retain membership in and observe the lawful rules of	265
any such organization.	266
(2) The position offered is vacant due directly to a strike,	267
lockout, or other labor dispute.	268

(3) The work is at an unreasonable distance from the

individual's residence, having regard to the character of the work	270
the individual has been accustomed to do, and travel to the place	271
of work involves expenses substantially greater than that required	272
for the individual's former work, unless the expense is provided	273
for.	274

- (4) The remuneration, hours, or other conditions of the work 275 offered are substantially less favorable to the individual than 276 those prevailing for similar work in the locality. 277
- (F) Subject to the special exceptions contained in division 278 (A)(4)(f) of this section and section 4141.301 of the Revised 279 Code, in determining whether any work is suitable for a claimant 280 in the administration of this chapter, the director, in addition 281 to the determination required under division (E) of this section, 282 shall consider the degree of risk to the claimant's health, 283 safety, and morals, the individual's physical fitness for the 284 work, the individual's prior training and experience, the length 285 of the individual's unemployment, the distance of the available 286 work from the individual's residence, and the individual's 287 prospects for obtaining local work. 288
- (G) The "duration of unemployment" as used in this section 289 means the full period of unemployment next ensuing after a 290 separation from any base period or subsequent work and until an 291 individual has become reemployed in employment subject to this 292 chapter, or the unemployment compensation act of another state, or 293 of the United States, and until such individual has worked six 294 weeks and for those weeks has earned or been paid remuneration 295 equal to six times an average weekly wage of not less than: 296 eighty-five dollars and ten cents per week beginning on June 26, 297 1990; and beginning on and after January 1, 1992, twenty-seven and 298 one-half per cent of the statewide average weekly wage as computed 299 each first day of January under division (B)(3) of section 4141.30 300 of the Revised Code, rounded down to the nearest dollar, except 301

for purposes of division $(D)(2)(c)$ of this section, such term	302
means the full period of unemployment next ensuing after a	303
separation from such work and until such individual has become	304
reemployed subject to the terms set forth above, and has earned	305
wages equal to one-half of the individual's average weekly wage or	306
sixty dollars, whichever is less.	307
(H) If a claimant is disqualified under division $(D)(2)(a)$,	308
(c), or (d) of this section or found to be qualified under the	309
exceptions provided in division $(D)(2)(a)(i)$, (iii) , $\frac{\partial r}{\partial x}$ (iv) , or	310
$\underline{(v)}$ of this section or division (A)(2) of section 4141.291 of the	311
Revised Code, then benefits that may become payable to such	312
claimant, which are chargeable to the account of the employer from	313
whom the individual was separated under such conditions, shall be	314
charged to the mutualized account provided in section 4141.25 of	315
the Revised Code, provided that no charge shall be made to the	316
mutualized account for benefits chargeable to a reimbursing	317
employer, except as provided in division (D)(2) of section 4141.24	318
of the Revised Code. In the case of a reimbursing employer, the	319
director shall refund or credit to the account of the reimbursing	320
employer any over-paid benefits that are recovered under division	321
(B) of section 4141.35 of the Revised Code. Amounts chargeable to	322
other states, the United States, or Canada that are subject to	323
agreements and arrangements that are established pursuant to	324
section 4141.43 of the Revised Code shall be credited or	325
reimbursed according to the agreements and arrangements to which	326
the chargeable amounts are subject.	327
(I)(1) Benefits based on service in employment as provided in	328
divisions (B)(2)(a) and (b) of section 4141.01 of the Revised Code	329
shall be payable in the same amount, on the same terms, and	330
subject to the same conditions as benefits payable on the basis of	331
other service subject to this chapter; except that after December	332
31, 1977:	333

(a) Benefits based on service in an instructional, research,	334
or principal administrative capacity in an institution of higher	335
education, as defined in division (Y) of section 4141.01 of the	336
Revised Code; or for an educational institution as defined in	337
division (CC) of section 4141.01 of the Revised Code, shall not be	338
paid to any individual for any week of unemployment that begins	339
during the period between two successive academic years or terms,	340
or during a similar period between two regular but not successive	341
terms or during a period of paid sabbatical leave provided for in	342
the individual's contract, if the individual performs such	343
services in the first of those academic years or terms and has a	344
contract or a reasonable assurance that the individual will	345
perform services in any such capacity for any such institution in	346
the second of those academic years or terms.	347

(b) Benefits based on service for an educational institution 348 or an institution of higher education in other than an 349 instructional, research, or principal administrative capacity, 350 shall not be paid to any individual for any week of unemployment 351 which begins during the period between two successive academic 352 years or terms of the employing educational institution or 353 institution of higher education, provided the individual performed 354 those services for the educational institution or institution of 355 higher education during the first such academic year or term and, 356 there is a reasonable assurance that such individual will perform 357 those services for any educational institution or institution of 358 higher education in the second of such academic years or terms. 359

If compensation is denied to any individual for any week 360 under division (I)(1)(b) of this section and the individual was 361 not offered an opportunity to perform those services for an 362 institution of higher education or for an educational institution 363 for the second of such academic years or terms, the individual is 364 entitled to a retroactive payment of compensation for each week 365

for which the individual timely filed a claim for compensation and	366
for which compensation was denied solely by reason of division	367
(I)(1)(b) of this section. An application for retroactive benefits	368
shall be timely filed if received by the director or the	369
director's deputy within or prior to the end of the fourth full	370
calendar week after the end of the period for which benefits were	371
denied because of reasonable assurance of employment. The	372
provision for the payment of retroactive benefits under division	373
(I)(1)(b) of this section is applicable to weeks of unemployment	374
beginning on and after November 18, 1983. The provisions under	375
division (I)(1)(b) of this section shall be retroactive to	376
September 5, 1982, only if, as a condition for full tax credit	377
against the tax imposed by the "Federal Unemployment Tax Act," 53	378
Stat. 183 (1939), 26 U.S.C.A. 3301 to 3311, the United States	379
secretary of labor determines that retroactivity is required by	380
federal law.	381

- (c) With respect to weeks of unemployment beginning after 382 December 31, 1977, benefits shall be denied to any individual for 383 any week which commences during an established and customary 384 vacation period or holiday recess, if the individual performs any 385 services described in divisions (I)(1)(a) and (b) of this section 386 in the period immediately before the vacation period or holiday 387 recess, and there is a reasonable assurance that the individual 388 will perform any such services in the period immediately following 389 the vacation period or holiday recess. 390
- (d) With respect to any services described in division 391 (I)(1)(a), (b), or (c) of this section, benefits payable on the 392 basis of services in any such capacity shall be denied as 393 specified in division (I)(1)(a), (b), or (c) of this section to 394 any individual who performs such services in an educational 395 institution or institution of higher education while in the employ 396 of an educational service agency. For this purpose, the term 397

"educational service agency" means a governmental agency or	398
governmental entity that is established and operated exclusively	399
for the purpose of providing services to one or more educational	400
institutions or one or more institutions of higher education.	401
(e) Any individual employed by a public school district or a	402
county board of developmental disabilities shall be notified by	403
the thirtieth day of April each year if the individual is not to	404
be reemployed the following academic year.	405
(2) No disqualification will be imposed, between academic	406
years or terms or during a vacation period or holiday recess under	407
this division, unless the director or the director's deputy has	408
received a statement in writing from the educational institution	409
or institution of higher education that the claimant has a	410
contract for, or a reasonable assurance of, reemployment for the	411
ensuing academic year or term.	412
(3) If an individual has employment with an educational	413
institution or an institution of higher education and employment	414
with a noneducational employer, during the base period of the	415
individual's benefit year, then the individual may become eligible	416
for benefits during the between-term, or vacation or holiday	417
recess, disqualification period, based on employment performed for	418
the noneducational employer, provided that the employment is	419
sufficient to qualify the individual for benefit rights separately	420
from the benefit rights based on school employment. The weekly	421
benefit amount and maximum benefits payable during a	422
disqualification period shall be computed based solely on the	423
nonschool employment.	424
(J) Benefits shall not be paid on the basis of employment	425
performed by an alien, unless the alien had been lawfully admitted	426

to the United States for permanent residence at the time the

services were performed, was lawfully present for purposes of

performing the services, or was otherwise permanently residing in

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the United States under color of law at the time the services were	430
performed, under section 212(d)(5) of the "Immigration and	431
Nationality Act," 66 Stat. 163, 8 U.S.C.A. 1101:	432
(1) Any data or information required of individuals applying	433
for benefits to determine whether benefits are not payable to them	434
because of their alien status shall be uniformly required from all	435
applicants for benefits.	436
(2) In the case of an individual whose application for	437
benefits would otherwise be approved, no determination that	438
benefits to the individual are not payable because of the	439
individual's alien status shall be made except upon a	440
preponderance of the evidence that the individual had not, in	441
fact, been lawfully admitted to the United States.	442
(K) The director shall establish and utilize a system of	443
profiling all new claimants under this chapter that:	444
(1) Identifies which claimants will be likely to exhaust	445
regular compensation and will need job search assistance services	446
to make a successful transition to new employment;	447
(2) Refers claimants identified pursuant to division (K)(1)	448
of this section to reemployment services, such as job search	449
assistance services, available under any state or federal law;	450
(3) Collects follow-up information relating to the services	451
received by such claimants and the employment outcomes for such	452
claimant's subsequent to receiving such services and utilizes such	453
information in making identifications pursuant to division (K)(1)	454
of this section; and	455
(4) Meets such other requirements as the United States	456
secretary of labor determines are appropriate.	457
Section 2. That existing section 4141.29 of the Revised Code	458
is hereby repealed.	459