As Introduced

130th General Assembly Regular Session 2013-2014

H. B. No. 229

Representative Young

Cosponsors: Representatives Adams, J., Beck, Becker, Buchy, Hood, Lynch, Roegner, Wachtmann

A BILL

To amend sections 4116.01 to 4116.04; to amend, for	1
the purpose of adopting a new section number as	2
indicated in parentheses, section 4116.04	3
(4116.05); and to enact new section 4116.04 and	4
section 4116.06 of the Revised Code to expand the	5
number of potential bidders for public works	б
funded by a state agency and not discriminate in	7
favor of or against labor organizations by	8
requiring or prohibiting certain labor	9
requirements as a condition of performing these	10
public works, and to expand the potential number	11
of bidders for public works conducted by a	12
political subdivision of the state and not reward	13
discrimination in favor of or against labor	14
organizations by the appropriation of state funds	15
for public works when a political subdivision	16
discriminates by requiring or prohibiting certain	17
labor requirements as a condition of performing	18
public works.	19

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 4116.01, 4116.02, 4116.03, and 20 4116.04 be amended, section 4116.04 (4116.05) be amended for the 21 purpose of adopting a new section number as indicated in 22 parentheses, and new section 4116.04 and section 4116.06 of the 23 Revised Code be enacted to read as follows: 24

sec. 4116.01. As used in sections 4116.01 to 4116.04 of the 25 Revised Code this chapter: 26

(A) "Public authority State agency" means any officer, board, 27 or commission of the state, or any political subdivision of the 28 state, or any institution supported in whole or in part by public 29 funds, authorized to enter into a contract for the construction of 30 a public improvement or to construct a public improvement by the 31 direct employment of labor, and includes a state institution of 32 higher education. "Public authority" shall not mean any municipal 33 corporation that has adopted a charter under sections three and 34 seven of article XVIII of the Ohio Constitution, unless the 35 specific contract for a public improvement includes state funds 36 appropriated for the purposes of that public improvement. 37

(B) "Construction" means all <u>both</u> of the following: 38

(1) Any new construction of any public improvement performed
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by other than full-time employees who have completed their
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probationary periods in the classified service of a public
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authority state agency or political subdivision;
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(2) Any reconstruction, enlargement, alteration, repair,
remodeling, renovation, or painting of any public improvement
performed by other than full-time employees who have completed
their probationary period in the classified civil service of a
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public authority;

(3) Construction on any project, facility, or project48facility to which section 122.80, 166.02, or 1728.07 of the49

Revised Code applies;

(4) Construction on any project as defined in section 122.3951of the Revised Code, any project as defined in section 165.01 of52the Revised Code, any energy resource development facility as53defined in section 1551.01 of the Revised Code, or any project as54defined in section 3706.01 of the Revised Code state agency or55political subdivision.56

(C) "Public improvement" means all buildings, roads, streets, 57 alleys, sewers, ditches, sewage disposal plants, water works, and 58 other structures or works constructed by a public authority state 59 agency or political subdivision or by any person who, pursuant to 60 a contract with a public authority <u>state agency or political</u> 61 subdivision, constructs any structure or work for a public 62 authority state agency or political subdivision. When a public 63 authority rents or leases a newly constructed structure within six 64 months after completion of its construction, all work performed on 65 that structure to suit it for occupancy by a public authority is a 66 "public improvement." 67

(D) "Interested party," with respect to a particular public68improvement, means all of the following:69

(1) Any person who submits a bid for the purpose of securing70the award of a contract for the public improvement;71

(2) Any person acting as a subcontractor of a personmentioned in division (D)(1) of this section;73

(3) Any association having as members any of the personsmentioned in division (D)(1) or (2) of this section;75

(4) Any employee of a person mentioned in division (D)(1),(2), or (3) of this section;77

(5) Any individual who is a resident of the jurisdiction of
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 the public authority for whom products or services for a public
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improvement are being procured or for whom work on a public	80
improvement is being performed this state.	81
(E) "Political subdivision" has the same meaning as in	82
section 9.23 of the Revised Code.	83
(F) "State institution of higher education" has the same	84
meaning as in section 3345.011 of the Revised Code.	85
Sec. 4116.02. A public authority <u>state agency</u> , when engaged	86
in procuring products or services, awarding contracts, or	87
overseeing procurement or construction for public improvements	88
undertaken by or on behalf of the state agency, shall ensure that	89
bid specifications issued by the public authority <u>state agency</u> for	90
the proposed public improvement, and any subsequent contract or	91
other agreement for the public improvement to which the public	92
authority state agency and a contractor or subcontractor are	93
direct parties, do not require <u>or prohibit that</u> a contractor or	94
subcontractor to do any of the following:	95
(A) Enter into agreements with any labor organization on the	96
<pre>public improvement;</pre>	97
(B) Enter into any agreement that requires the employees of	98
that contractor or subcontractor to do either of the following as	99
a condition of employment or continued employment:	100
(1) Become members of or affiliated with a labor	101
organization;	102
(2) Pay dues or fees to a labor organization.	103
Sec. 4116.03. No public authority state agency shall do any	104
of the following:	105
(A) Award a contract for a public improvement undertaken by	106
or on behalf of the state agency in violation of section 4116.02	107
of the Revised Code;	108

(B) Discriminate against any bidder, contractor, or
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subcontractor for refusing or electing to become a party to any
agreement with any labor organization on the public improvement
undertaken by or on behalf of the state agency that currently is
under bid or on projects related to that improvement;

(C) Otherwise violate section 4116.02 of the Revised Code. 114

Sec. 4116.04. No state funds shall be appropriated for the 115 purpose of the construction of a public improvement by or on 116 behalf of a political subdivision, if the political subdivision, 117 in procuring products or services, awarding contracts, or 118 overseeing procurement or construction for public improvements 119 undertaken by or on behalf of the political subdivision, requires 120 in the bid specifications a contractor or subcontractor to enter 121 into, or prohibits in the bid specifications a contractor or 122 subcontractor from entering into, an agreement described in 123 division (A) or (B) of section 4116.02 of the Revised Code. 124

Sec. 4116.04 4116.05. (A) An interested party may file a 125 complaint against a contracting public authority state agency 126 alleging a violation of section 4116.02 or, 4116.03, or 4116.04 of 127 the Revised Code within two years after the date on which the 128 contract is signed for the public improvement in the court of 129 common pleas of the county in which the public improvement is 130 performed. The performance of the contract forms the basis of the 131 allegation of a violation. The court in which the complaint is 132 filed shall hear and decide the case and, upon a finding that a 133 violation has occurred, shall void the contract and make any 134 orders that will prevent further violations. 135

The Rules of Civil Procedure govern all actions under this136section. Any determination of a court under this section is137subject to appellate review.138

(B) If, pursuant to this section, a court finds a violation 139 of section 4116.02 or, 4116.03, or 4116.04 of the Revised Code, 140 the court may award reasonable attorney's fees, court costs, and 141 any other fees incurred in the course of the civil action to the 142 prevailing plaintiff. 143

Sec. 4116.06. (A) Nothing in this chapter shall be construed	144
as regulating the conduct of a private entity. This chapter	145
applies only to the state or a state agency that is acting in a	146
proprietary capacity as a market participant.	147
(B) The intent of this chapter is to achieve all of the	148
<u>following:</u>	149
(1) To ensure that all construction contracts undertaken by	150
or on behalf of the state are let for bid without unnecessary	151
restrictions that arbitrarily may reduce the potential pool of	152
bidders, thereby increasing procurement and construction costs for	153
the taxpayers of this state;	154
(2) To ensure that a contract for construction undertaken by	155
or on behalf of a state agency is awarded to the lowest responsive	156
and responsible bidder or based upon any other applicable	157
competitive bidding standard;	158
(3) To prevent political kickbacks, favoritism,	159
discrimination, cronyism, or collusion between government	160
officials and any individual, employee, or organization;	161
(4) To prevent discrimination by a state agency based upon a	162
contractor's or subcontractor's relationship with a labor	163
organization or lack thereof;	164
(5) To expand job opportunities for small and disadvantaged	165
businesses.	166

Section 2. That existing sections 4116.01, 4116.02, 4116.03, 167

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and	4116.04	of	the	Revised	Code	are	hereby	repealed.	16	58
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Section 3. The items of law contained in this act, and their	169
applications, are severable. If any item of law contained in this	170
act, or if any application of any item of law contained in this	171
act, is held invalid, the invalidity does not affect other items	172
of law contained in this act and their applications that can be	173
given effect without the invalid item of law or application.	174